

**SENATE . . . . . No. 695**

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**The Commonwealth of Massachusetts**

PRESENTED BY:

*Eric P. Lesser*

*To the Honorable Senate and House of Representatives of the Commonwealth of Massachusetts in General Court assembled:*

The undersigned legislators and/or citizens respectfully petition for the adoption of the accompanying bill:

An Act to improve the accessibility and affordability of pharmaceutical drugs of public health concern.

PETITION OF:

NAME:	DISTRICT/ADDRESS:	
<i>Eric P. Lesser</i>	<i>First Hampden and Hampshire</i>	
<i>Rebecca L. Rausch</i>	<i>Norfolk, Bristol and Middlesex</i>	<i>2/1/2019</i>
<i>Bud L. Williams</i>	<i>11th Hampden</i>	<i>1/30/2019</i>
<i>José F. Tosado</i>	<i>9th Hampden</i>	<i>1/30/2019</i>

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By Mr. Lesser, a petition (accompanied by bill, Senate, No. 695) of Eric P. Lesser, Rebecca L. Rausch, Bud L. Williams and José F. Tosado for legislation to improve the accessibility and affordability of pharmaceutical drugs of public health concern. Health Care Financing.

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**The Commonwealth of Massachusetts**

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**In the One Hundred and Ninety-First General Court  
(2019-2020)**  
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An Act to improve the accessibility and affordability of pharmaceutical drugs of public health concern.

*Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows:*

1           SECTION 1. Notwithstanding any general or special law to the contrary, there shall be a  
2 special commission to examine the prospect of establishing a system for the bulk purchasing and  
3 distribution of pharmaceutical products with a significant public health benefit and the potential  
4 for significant health care cost savings through overall increased purchase capacity.

5           The commission shall consist of 11 members: 1 of whom shall be the commissioner of  
6 the department of public health, or a designee, who shall serve as chair; 1 of whom shall be the  
7 executive director of the group insurance commission, or a designee; 1 of whom shall be the  
8 chief of pharmacy of the state office of pharmacy services; 1 of whom shall be the division of  
9 medical assistance pharmacy director; 2 of whom shall be the chairs of the joint committee on  
10 health care financing; and 5 members to be appointed by the commissioner of public health, 1 of  
11 whom shall be a health care economist, 1 of whom shall be an expert in health law and policy  
12 innovation, 1 of whom shall be an academic with relevant expertise in the field, 1 of whom shall

13 be the chief executive officer of a licensed hospital in the commonwealth and 1 of whom shall be  
14 a member of the public with experience with health care and consumer protection.

15         The commission shall study and evaluate all aspects related to establishing a system for  
16 the bulk purchasing and distribution of pharmaceutical products with a significant public health  
17 benefit and the potential for significant health care cost savings through overall increased  
18 purchase capacity. The commission shall hold, at a minimum, three hearings in different  
19 geographic areas of the commonwealth, and shall accept input from the public, as well as solicit  
20 expert testimony from individuals representing the following entities: health insurance  
21 companies, pharmaceutical companies, pharmacies, hospitals, municipalities, health care  
22 practitioners, community health centers, substance abuse providers, public health educational  
23 institutions and other experts as identified by the commission.

24         The commission shall, following the completion of the required hearings, file a report of  
25 its analysis, recommendations and any legislative or regulatory changes necessary to advance  
26 said recommendations to the clerks of the senate and house of representatives, as well as to the  
27 joint committee on ways and means, the joint committee on health care financing, the joint  
28 committee on public health, the joint committee on elder affairs and the joint committee on  
29 mental health and substance abuse. The report shall include, but not be limited to: (i) the process  
30 or processes by which the state could make bulk purchases of pharmaceutical products with a  
31 significant public health benefit and the potential for significant health care cost savings through  
32 bulk purchasing; (ii) the process or processes by which other governmental or nongovernmental  
33 entities might voluntarily participate in said collaborative in order to purchase pharmaceutical  
34 products with a significant public health benefit and the potential for significant health care cost  
35 savings; (iii) the process or processes by which the state could efficiently and economically

36 distribute said bulk purchases; (iv) the sources of funding available to implement said bulk  
37 purchases; (v) the anticipated cost savings said bulk purchases would provide to the state and  
38 other participating governmental and nongovernmental entities; (vi) the potential to partner with  
39 the federal government and or other states in the New England region; and (vii)  
40 recommendations for how a bulk purchasing model or other leveraged purchase models could be  
41 effectively utilized by the commonwealth to reduce pharmaceutical costs for the state, other  
42 governmental and nongovernmental entities, and consumers.

43           The commission shall file a report not later than eight months after the enactment of this  
44 act.