

Department of Legislative Services  
Maryland General Assembly  
2017 Session

FISCAL AND POLICY NOTE  
First Reader

House Bill 186 (Delegate Carr)  
Environment and Transportation

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Vehicle Laws - School Bus Monitoring Cameras - Repeat Violations

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This bill sets the civil penalty for a second or subsequent violation recorded by a school bus monitoring camera for failure to stop for a school vehicle operating alternately flashing red lights at \$250. The second or subsequent violation must occur in the same county and within 60 days after the individual is found liable for the previous offense.

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Fiscal Summary

**State Effect:** General fund revenues increase minimally beginning in FY 2018 and potentially more significantly in future fiscal years to the extent that school bus monitoring camera programs expand significantly in the future. District Court caseloads may increase minimally in FY 2018; however, general fund expenditures are not materially affected unless school bus monitoring camera programs and contested citations increase substantially in future years.

**Local Effect:** Local government revenues increase minimally beginning in FY 2018 for any jurisdiction operating a school bus monitoring camera program. Revenues may increase more significantly in future years to the extent that school bus monitoring camera programs expand. Expenditures are assumed to increase correspondingly.

**Small Business Effect:** Minimal.

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## Analysis

### Current Law:

#### *Duty to Stop*

If a school vehicle stops on a roadway and is operating alternately flashing red lights, the driver of any other vehicle meeting or overtaking the school vehicle must stop at least 20 feet from the rear of the school vehicle, if approaching from its rear, or at least 20 feet from the front of the school vehicle, if approaching the school vehicle from its front. The driver of any vehicle meeting or overtaking the school bus may not proceed until the school vehicle resumes motion or the alternately flashing red lights are deactivated. The requirement does not apply to the driver of a vehicle on a divided highway, if the school vehicle is on a different roadway.

If a school bus operator witnesses a violation, the operator may promptly report the violation to a law enforcement agency with jurisdiction. To the extent possible, the report must include (1) information pertaining to the identity of the alleged violator; (2) the license number and color of the vehicle involved in the violation; (3) the time and location of the violation; and (4) an identification of the type of vehicle.

If the identity of the operator of the vehicle cannot be established, the law enforcement agency must issue the registered owner of the vehicle a warning informing the owner (1) that a violation was reported that described the owner's vehicle as the vehicle involved in the violation; (2) that there is insufficient evidence for the issuance of a citation; (3) that the warning does not constitute a finding that the owner is guilty of the violation; and (4) of the requirements for overtaking and passing a school vehicle.

#### *School Bus Monitoring Cameras*

Local jurisdictions must expressly authorize the use of school bus monitoring camera systems. If authorized, a law enforcement agency, in consultation with the county board of education, may place school bus monitoring cameras on school buses in the county. A recorded image indicating a violation must include (1) an image of the motor vehicle; (2) an image of at least one of the motor vehicle's registration plates; (3) the time and date of the violation; and (4) to the extent possible, the location of the violation.

Unless the driver receives a citation from a police officer at the time of the violation, the *owner* of the vehicle is subject to a civil penalty if the vehicle is recorded by a school bus monitoring camera. (If the District Court finds that the person named in the citation – the owner – was not operating the vehicle at the time of the violation or receives evidence identifying the driver, the law enforcement agency may issue a citation to the operator of

the vehicle instead.) The civil penalty may not exceed \$250. The District Court must prescribe a uniform citation form and a civil penalty that may be paid if the person chooses to prepay the civil penalty without appearing in District Court.

**Background:** According to a one-day survey of bus drivers conducted by the Maryland State Department of Education in April 2016, there were 4,326 incidents involving vehicles passing a stopped school bus with its flashing red lights illuminated, a significant increase over the 2,795 incidents found in the previous year's survey.

The Department of Legislative Services is aware of at least four jurisdictions that operate a school bus monitoring camera program: Frederick, Montgomery, Prince George's, and Washington counties. It is unclear if any others do so.

**State Fiscal Effect:** General fund revenues increase minimally beginning in fiscal 2018. Generally, higher fines result in an increase in the percentage of citations that are contested before the District Court. School bus monitoring camera fines that are contested in the District Court are paid to the general fund, whereas prepaid fines are paid to the jurisdiction operating the school bus monitoring camera program.

A reliable estimate of the increase in general fund fine revenues cannot be made without additional information regarding the number of current school bus monitoring camera programs, the number of additional programs in the future, the number of school bus monitoring cameras in use, the number of violations issued, and the number of repeat violations issued that meet the criteria established by the bill, among several other factors.

The Judiciary advises that the current prepaid amount for school bus monitoring camera violations is \$125. In fiscal 2016, 66 citations were contested in the District Court. Any increase in caseloads results in additional clerical and court time necessary for the adjudication of cases. Nevertheless, the District Court does not anticipate a significant fiscal or operational impact as a result of the bill. Thus, general fund expenditures are not likely affected, unless and until the number of school bus monitoring camera programs and associated caseloads increase.

**Local Revenues:** Local government revenues increase minimally beginning in fiscal 2018 for a local government that operates a school bus monitoring camera program. Thus, revenues increase for Frederick, Montgomery, Prince George's, and Washington counties as well as any other jurisdictions that have implemented such a program. However, any increase in revenues from the increase in the amount of the prepaid fine may be partially or fully offset by an increase in the number of citations that are contested at trial; as noted above, penalties collected from contested citations are distributed to the State general fund.

According to the Montgomery County Police Department (MCPD), the county currently has 103 school buses with monitoring cameras installed. An additional 400 buses are scheduled to have cameras installed in 2017, while the remaining 780 school buses in the county are scheduled to have cameras installed in 2018. MCPD advises that the number of school bus monitoring camera violations has steadily increased in recent years. Between 2014 and 2015, 3,073 citations were issued for school bus monitoring camera violations. As of January 17, 2017, MCPD reports that 2,792 school bus camera citations had already been issued for the 2016-2017 school year. However, MCPD notes that none of these citations was for a repeat offender.

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### **Additional Information**

**Prior Introductions:** None.

**Cross File:** None.

**Information Source(s):** Baltimore City; Caroline and Montgomery counties; Judiciary (Administrative Office of the Courts); Maryland State Department of Education; Department of State Police; Maryland Department of Transportation; Department of Legislative Services

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