D4, J1 0lr0917

By: Delegates Lierman, McIntosh, Reznik, and Wilson

Introduced and read first time: February 7, 2020

Assigned to: Judiciary

A BILL ENTITLED

1 AN ACT concerning

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Children in Out-of-Home Placement - Placement in Medical Facilities

FOR the purpose of requiring a court to find that reasonable efforts were not made by a local department of social services to prevent placing a child in the custody of the department under certain circumstances and providing that the finding shall continue for a certain period of time; prohibiting a court from requiring placement of a child in need of assistance in a specific facility or requiring a specific facility to accept placement of a child in need of assistance; prohibiting a court from committing a child for inpatient care and treatment in a psychiatric facility under certain circumstances; providing that certain findings of an administrative law judge are admissible as evidence in certain court proceedings; prohibiting a local department from placing a child in, delivering a child to, or failing to remove a child from a hospital, emergency facility, or inpatient facility under certain circumstances; requiring a local department to provide to a hospital, emergency facility, or inpatient facility certain information regarding a certain child; requiring a local department to immediately begin placement planning for a child who is evaluated for inpatient care by a hospital or an emergency facility; requiring a local department to provide to the court a placement plan within a certain period of time, subject to a certain exception; requiring the Department of Human Services to reimburse a hospital, an emergency facility, or an inpatient facility, for certain costs within a certain period of time under certain circumstances; requiring each residential child care program and regional institute for children and adolescents to report certain information concerning certain children monthly to Disability Rights Maryland; requiring a local department to report certain information concerning certain children to a court and a certain attorney weekly under certain circumstances; requiring a local department of social services to report certain information concerning certain children monthly to the Secretary of Human Services; requiring the Department to report certain information to the General Assembly on or before a certain date annually; prohibiting an emergency facility from admitting or keeping a certain minor beyond a certain period of time under certain circumstances; defining certain terms; and generally relating to the placement of certain children in certain medical facilities.



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| 1 2 3 4 5 | BY repealing and reenacting, without amendments, Article – Courts and Judicial Proceedings Section 3–816.1(a) and (b) and 3–819(b)(1)(iii)2.C. Annotated Code of Maryland (2013 Replacement Volume and 2019 Supplement) |
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| 6 7 8 9 10 | BY repealing and reenacting, with amendments, Article – Courts and Judicial Proceedings Section 3–816.1(f) and 3–819(h) Annotated Code of Maryland (2013 Replacement Volume and 2019 Supplement) |
| 11 12 13 14 15 | BY adding to Article – Courts and Judicial Proceedings Section 3–819(b)(4) Annotated Code of Maryland (2013 Replacement Volume and 2019 Supplement) |
| 16 17 18 19 20 | BY adding to Article – Family Law Section 5–533.1 Annotated Code of Maryland (2019 Replacement Volume) |
| 21 22 23 24 25 | BY repealing and reenacting, without amendments, Article – Health – General Section 10–620(a) and (d) and 10–624(b) Annotated Code of Maryland (2019 Replacement Volume) |
| 26 27 28 29 30 | BY adding to Article – Health – General Section 10–624(c) Annotated Code of Maryland (2019 Replacement Volume) |
| 31 32 | SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND, That the Laws of Maryland read as follows: |
| 33 | Article - Courts and Judicial Proceedings |
| 34 | 3–816.1. |
| 35 | (a) The provisions of this section apply to a hearing conducted in accordance with |

 \S 3–815, \S 3–817, \S 3–819, or \S 3–823 of this subtitle or a review hearing conducted in

accordance with \S 5–326 of the Family Law Article in which a child is placed under an order

1 of guardianship, commitment, or shelter care.

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- 2 (b) (1) In a hearing conducted in accordance with § 3–815, § 3–817, § 3–819, or 3 § 3–823 of this subtitle, the court shall make a finding whether the local department made reasonable efforts to prevent placement of the child into the local department's custody.
- 5 (2) In a review hearing conducted in accordance with § 3–823 of this subtitle or § 5–326 of the Family Law Article, the court shall make a finding whether a local department made reasonable efforts to:
- 8 (i) Finalize the permanency plan in effect for the child;
- 9 (ii) Meet the needs of the child, including the child's health, 10 education, safety, and preparation for independence; and
- 11 (iii) For a child who is at least 18 years of age:
- 12 Before the child is emancipated, enroll the child in health insurance that will continue after the child is emancipated;
- 2. Before the child is emancipated, screen the child for eligibility for public benefits and assist the child with applications for public benefits;
- 3. Work with appropriate individuals to establish a plan for stable housing that is reasonably expected to remain available to the child for at least 12 months after the date of emancipation; and
- Work with appropriate individuals to engage the child in education, training, or employment activities that will prepare the child to have appropriate and sufficient income to live independently after emancipation.
 - (3) In a hearing conducted in accordance with § 3–815, § 3–817, or § 3–819 of this subtitle, before determining whether a child with a developmental disability or a mental illness is a child in need of assistance, the court shall make a finding whether the local department made reasonable efforts to prevent placement of the child into the local department's custody by determining whether the local department could have placed the child in accordance with a voluntary placement agreement under § 5–525(b)(1)(i) or (iii) of the Family Law Article.
- 29 (4) The court shall require a local department to provide evidence of its 30 efforts before the court makes a finding required under this subsection.
- 31 (5) The court's finding under this subsection shall assess the efforts made 32 since the last adjudication of reasonable efforts and may not rely on findings from prior 33 hearings.
 - (f) (1) FOR A CHILD PLACED IN A PSYCHIATRIC CARE FACILITY OR AN

- 1 EMERGENCY FACILITY, THE COURT SHALL FIND THAT REASONABLE EFFORTS WERE
- 2 NOT MADE IN ACCORDANCE WITH SUBSECTION (B) OF THIS SECTION IF THE LOCAL
- 3 DEPARTMENT FAILED TO IMMEDIATELY RETRIEVE THE CHILD FROM THE CARE OF
- 4 THE FACILITY WHEN:
- 5 (I) THE CHILD WAS ORDERED TO BE RELEASED FROM THE
- 6 FACILITY BY AN ADMINISTRATIVE LAW JUDGE;
- 7 (II) THE CHILD WAS DISCHARGED FROM THE CARE OF THE
- 8 FACILITY; OR
- 9 (III) A MEDICAL EVALUATION DETERMINED THAT THE CHILD
- 10 DID NOT REQUIRE CARE AND THE 30-HOUR EVALUATION PERIOD UNDER § 10-624
- 11 OF THE HEALTH GENERAL ARTICLE ENDED.
- 12 (2) A FINDING UNDER THIS SUBSECTION THAT REASONABLE
- 13 EFFORTS WERE NOT MADE SHALL CONTINUE THROUGH THE NEXT REVIEW PERIOD.
- 14 (G) If the court finds that reasonable efforts for a child were not made in
- accordance with subsection (b) **OR** (F) of this section or finds that reasonable efforts were
- 16 made but that one of the conditions described in subsection (e) of this section exists, the
- 17 court promptly shall send its written findings to:
- 18 (1) The director of the local department;
- 19 (2) The Social Services Administration;
- 20 (3) The State Citizens Review Board for Children established under §
- 21 5–535 of the Family Law Article;
- 22 (4) If applicable, the local citizens review panel established under § 5–539.2
- 23 of the Family Law Article; and
- 24 (5) Any individual or agency identified by a local department or the court
- 25 as responsible for monitoring the care and services provided to children in the legal custody
- or guardianship of the local department on a systematic basis.
- 27 3–819.
- 28 (b) (1) In making a disposition on a CINA petition under this subtitle, the
- 29 court shall:
- 30 (iii) Subject to paragraph (2) of this subsection, find that the child is
- 31 in need of assistance and:

1 2. Commit the child on terms the court considers appropriate 2 to the custody of: 3 C. A local department, the Maryland Department of Health, or both, including designation of the type of facility where the child is to be placed. 4 FOR PURPOSES OF PARAGRAPH (1)(III)2C OF THIS SUBSECTION, 5 6 THE COURT MAY NOT REQUIRE PLACEMENT IN A SPECIFIC FACILITY OR REQUIRE A 7 SPECIFIC FACILITY TO ACCEPT PLACEMENT OF THE CHILD. 8 The court may not commit a child for inpatient care and treatment in a (h) psychiatric facility unless the court finds on the record based on clear and convincing 9 evidence that A MENTAL OR BEHAVIORAL HEALTH PROFESSIONAL HAS DETERMINED 10 11 THAT: 12 [(1)] **(I)** The child has a mental disorder; 13 [(2)] (II) The child needs inpatient medical care or treatment for the protection of the child or others; 14 15 (III) The child is unable or unwilling to be voluntarily admitted to [(3)]16 such facility; and 17 [(4)] (IV) There is no less restrictive form of intervention available that is consistent with the child's condition and welfare. 18 19 **(2)** IN ADDITION TO THE REQUIREMENTS OF PARAGRAPH (1) OF THIS 20 SUBSECTION, THE COURT MAY NOT COMMIT A CHILD FOR INPATIENT CARE AND TREATMENT IN A PSYCHIATRIC FACILITY IF: 21 22 AN (I)**ADMINISTRATIVE** LAW JUDGE HAS MADE A 23 DETERMINATION THAT THE CHILD DOES NOT REQUIRE SUCH TREATMENT; 24CLINICAL STAFF OF THE FACILITY CARING FOR THE CHILD (II)HAS DETERMINED THAT THE CHILD DOES NOT MEET THE MEDICAL STANDARD FOR 2526 **HOSPITALIZATION; OR** 27(III) COMMITMENT IS SOUGHT DUE TO THE INABILITY OF A 28 LOCAL DEPARTMENT TO FIND ANOTHER SUITABLE PLACEMENT FOR THE CHILD.

PARAGRAPH (2)(I) OF THIS SUBSECTION ARE ADMISSIBLE AS EVIDENCE IN A

THE FINDINGS OF AN ADMINISTRATIVE LAW JUDGE UNDER

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(3)

PROCEEDING UNDER THIS SUBTITLE.

- 1 **5–533.1.**
- 2 (A) (1) IN THIS SECTION THE FOLLOWING WORDS HAVE THE MEANINGS
- 3 INDICATED.
- 4 (2) "EMERGENCY FACILITY" HAS THE MEANING STATED IN § 10–620
- 5 OF THE HEALTH GENERAL ARTICLE.
- 6 (3) "INPATIENT FACILITY" MEANS AN INSTITUTION OR A UNIT OF A
- 7 HOSPITAL THAT PROVIDES INPATIENT, MULTIDAY PSYCHIATRIC EVALUATION,
- 8 TREATMENT, AND CARE.
- 9 (4) "RESIDENTIAL CHILD CARE PROGRAM" MEANS A PROGRAM THAT:
- 10 (I) PROVIDES CARE FOR CHILDREN 24 HOURS A DAY WITHIN A
- 11 STRUCTURED SET OF SERVICES AND ACTIVITIES DESIGNED TO ACHIEVE
- 12 OBJECTIVES RELATED TO THE NEEDS OF THE CHILDREN SERVED; AND
- 13 (II) IS LICENSED BY THE MARYLAND DEPARTMENT OF HEALTH
- 14 OR THE DEPARTMENT OF HUMAN SERVICES.
- 15 (B) (1) A LOCAL DEPARTMENT MAY NOT:
- 16 (I) FAIL TO REMOVE A CHILD FROM A HOSPITAL, AN
- 17 EMERGENCY FACILITY, OR AN INPATIENT FACILITY WITHIN 30 HOURS AFTER A
- 18 MEDICAL EXAMINATION OF THE CHILD THAT RESULTS IN A DETERMINATION THAT
- 19 THE CHILD DOES NOT REQUIRE MEDICAL INTERVENTION OR CARE; AND
- 20 (II) DELIVER A CHILD TO A HOSPITAL, AN EMERGENCY
- 21 FACILITY, OR AN INPATIENT FACILITY IF A MEDICAL EVALUATION OF THE CHILD
- 22 THAT RESULTED IN A DETERMINATION THAT THE CHILD DID NOT REQUIRE MEDICAL
- 23 INTERVENTION OR CARE HAS OCCURRED WITHIN THE PREVIOUS 7 CALENDAR DAYS
- 24 AND THE CHILD DOES NOT EXHIBIT NEW BEHAVIOR OR SYMPTOMS.
- 25 (2) A LOCAL DEPARTMENT SHALL REMOVE A CHILD FROM AN
- 26 INPATIENT FACILITY WITHIN 4 HOURS AFTER:

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- 27 (I) THE MEDICAL STAFF AT THE INPATIENT FACILITY
- 28 DETERMINES THAT THE CHILD NO LONGER MEETS CRITERIA FOR INVOLUNTARY
- 29 CIVIL COMMITMENT AND DISCHARGES THE CHILD; OR
 - (II) AN ADMINISTRATIVE LAW JUDGE ORDERS THE DISCHARGE

- 1 AND RELEASE OF THE CHILD FOLLOWING AN INVOLUNTARY COMMITMENT HEARING.
- 2 (C) IF A LOCAL DEPARTMENT REQUESTS THE ADMISSION OF A CHILD IN ITS
- 3 CUSTODY INTO A HOSPITAL OR EMERGENCY FACILITY, THE LOCAL DEPARTMENT
- 4 SHALL PROVIDE TO THE HOSPITAL OR EMERGENCY FACILITY ANY INFORMATION
- 5 REGARDING ANY HOSPITALIZATION OR ATTEMPTED HOSPITALIZATION OF THE
- 6 CHILD WITHIN THE PREVIOUS 7 CALENDAR DAYS IF THE CHILD WAS RELEASED DUE
- 7 TO:
- 8 (1) THE INABILITY OF A LOCAL DEPARTMENT TO FIND ANOTHER
- 9 SUITABLE PLACEMENT FOR THE CHILD; OR
- 10 (2) A MEDICAL DETERMINATION THAT THE CHILD DID NOT REQUIRE
- 11 HOSPITALIZATION.
- 12 (D) (1) A LOCAL DEPARTMENT SHALL IMMEDIATELY BEGIN PLACEMENT
- 13 PLANNING FOR A CHILD WHO IS EVALUATED FOR INPATIENT MENTAL HEALTH CARE
- 14 BY AN EMERGENCY FACILITY OR INPATIENT FACILITY.
- 15 (2) SUBJECT TO PARAGRAPH (3) OF THIS SUBSECTION, WITHIN 7
- 16 CALENDAR DAYS AFTER PLACING A CHILD IN AN EMERGENCY FACILITY OR
- 17 INPATIENT FACILITY FOR MEDICAL EVALUATION, A LOCAL DEPARTMENT SHALL
- 18 PROVIDE TO THE COURT A PLACEMENT PLAN FOR THE CHILD IDENTIFYING:
- 19 (I) PERMANENT, CONTINGENCY, EMERGENCY, OR TEMPORARY
- 20 PLACEMENT PLANS THAT MAY BE IMPLEMENTED WITHIN REQUIRED TIMELINES;
- 21 (II) FAMILY MEMBERS WILLING TO PARTICIPATE IN CLINICAL
- 22 AND DISCHARGE PLANNING AND IN-PROGRAM ACTIVITIES WITH THE CHILD; AND
- 23 (III) IF THE CHILD HAS A DISABILITY, PROVISIONS FOR THE
- 24 PAYMENT OF ACCOMMODATIONS NEEDED FOR A SUCCESSFUL COMMUNITY
- 25 PLACEMENT OF THE CHILD.
- 26 (3) If A CHILD IS DETERMINED TO REQUIRE INPATIENT
- 27 HOSPITALIZATION, THE COURT MAY AUTHORIZE AN EXTENSION OF THE TIME FOR
- 28 SUBMISSION OF THE PLACEMENT PLAN SPECIFIED IN PARAGRAPH (2) OF THIS
- 29 SUBSECTION.
- 30 (E) WITHIN 30 DAYS AFTER THE DATE THAT A CHILD WAS MEDICALLY
- 31 EVALUATED OR DISCHARGED, THE DEPARTMENT SHALL REIMBURSE THE
- 32 HOSPITAL, EMERGENCY FACILITY, OR INPATIENT FACILITY FOR ALL COSTS
- 33 ASSOCIATED WITH EVALUATING THE CHILD OR CONTINUING TO CARE FOR THE

1 CHILD AFTER DISCHARGE IF:

- 2 (1) THE HOSPITAL OR FACILITY DETERMINES THAT THE CHILD DOES 3 NOT REQUIRE INPATIENT HOSPITALIZATION; OR
- 4 (2) THE CHILD IS NOT REMOVED FROM THE HOSPITAL OR FACILITY 5 AFTER DISCHARGE AS REQUIRED UNDER SUBSECTION (B)(2) OF THIS SECTION.
- 6 (F) EACH RESIDENTIAL CHILD CARE PROGRAM AND REGIONAL INSTITUTE
 7 FOR CHILDREN AND ADOLESCENTS SHALL REPORT MONTHLY TO DISABILITY
 8 RIGHTS MARYLAND THE NAME OF EACH CHILD IN THE CUSTODY OF A LOCAL
 9 DEPARTMENT WHO STAYED AT THE FACILITY BEYOND THE LICENSING LIMIT OF THE
 10 FACILITY OR BEYOND THE TIME DETERMINED TO BE CLINICALLY NECESSARY BY
 11 MEDICAL EVALUATION.
- 12 (G) A LOCAL DEPARTMENT SHALL:
- 13 (1) FOR ANY CHILD IN NEED OF ASSISTANCE THAT REMAINS
 14 UNPLACED FOR MORE THAN 7 CONSECUTIVE DAYS, PROVIDE ON A WEEKLY BASIS TO
 15 THE COURT AND THE CHILD'S CINA ATTORNEY, INFORMATION ON THE PLACEMENT
 16 EFFORTS OF THE LOCAL DEPARTMENT; AND
- 17 (2) PROVIDE ON A MONTHLY BASIS TO THE SECRETARY OF HUMAN
 18 SERVICES THE NAME OF EACH CHILD IN THE CUSTODY OF THE LOCAL DEPARTMENT
 19 WHO WAS NOT PLACED WITH A LICENSED PROVIDER WITHIN 7 DAYS.
- 20 (H) (1) ON OR BEFORE DECEMBER 1 EACH YEAR, THE DEPARTMENT
 21 SHALL REPORT TO THE GENERAL ASSEMBLY, IN ACCORDANCE WITH § 2–1257 OF
 22 THE STATE GOVERNMENT ARTICLE, ON THE NUMBER OF CHILDREN WHO WERE
 23 KEPT AT AN EMERGENCY FACILITY OR AN INPATIENT FACILITY AFTER MEDICAL
 24 STAFF DETERMINED THAT MEDICAL CARE WAS NOT REQUIRED AND REQUIREMENTS
 25 FOR INVOLUNTARY CIVIL COMMITMENT WERE NOT MET.
- 26 **(2)** Information under paragraph (1) of this subsection SHALL BE DISAGGREGATED BY:
- 28 (I) COUNTY;
- 29 (II) PLACEMENT TYPE;
- 30 (III) AGE;
- 31 (IV) SEX;

| 1 | (V) ETHNICITY; AND |
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| 2 | (VI) AMOUNT OF TIME OVERSTAYED. |
| 3 | Article - Health - General |
| 4 | 10–620. |
| 5 | (a) In Part IV of this subtitle the following words have the meanings indicated. |
| 6 7 | (d) (1) "Emergency facility" means a facility that the Department designates, in writing, as an emergency facility. |
| 8 9 10 | (2) "Emergency facility" includes a licensed general hospital that has an emergency room, unless the Department, after consultation with the health officer, exempts the hospital. |
| 11 | 10–624. |
| 12 13 | (b) (1) If the petition is executed properly, the emergency facility shall accept the emergency evaluee. |
| 14 15 16 | (2) Within 6 hours after an emergency evaluee is brought to an emergency facility, a physician shall examine the emergency evaluee, to determine whether the emergency evaluee meets the requirements for involuntary admission. |
| 17 18 | (3) Promptly after the examination, the emergency evaluee shall be released unless the emergency evaluee: |
| 19 | (i) Asks for voluntary admission; or |
| 20 | (ii) Meets the requirements for involuntary admission. |
| 21 22 | (4) An emergency evaluee may not be kept at an emergency facility for more than 30 hours. |
| 23 24 | (C) FOR A MINOR IN THE CUSTODY OF A LOCAL DEPARTMENT OF SOCIAL SERVICES, AN EMERGENCY FACILITY MAY NOT: |
| 25 26 27 28 | (1) KEEP THE MINOR LONGER THAN AUTHORIZED UNDER SUBSECTION (B) OF THIS SECTION DUE TO THE INABILITY OF THE LOCAL DEPARTMENT TO LOCATE AN APPROPRIATE ALTERNATIVE PLACEMENT FOR THE MINOR; OR |

ADMIT THE MINOR IF THE MINOR IS NOT EXHIBITING NEW

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1 BEHAVIOR AND THE MINOR:

- 2 (I) HAS BEEN DISCHARGED FROM ANOTHER EMERGENCY
- 3 FACILITY WITHIN THE PAST 7 CALENDAR DAYS AND HAS NOT BEEN PLACED IN AN
- 4 APPROPRIATE OUT-OF-HOME PLACEMENT BY THE LOCAL DEPARTMENT;
- 5 (II) HAS BEEN RECENTLY RELEASED FROM AN INPATIENT
- 6 PSYCHIATRIC HOSPITAL BY ORDER OF AN ADMINISTRATIVE LAW JUDGE; OR
- 7 (III) HAS BEEN DISCHARGED BY THE INPATIENT PSYCHIATRIC
- 8 TREATMENT TEAM OF THE FACILITY.
- 9 SECTION 2. AND BE IT FURTHER ENACTED, That this Act shall take effect
- 10 October 1, 2020.