F5 7lr3085

By: Senators Bates, Cassilly, Eckardt, Edwards, Hough, Salling, and Serafini

Introduced and read first time: February 1, 2017

Assigned to: Budget and Taxation

A BILL ENTITLED

1 AN ACT concerning

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Education - Maryland Education Opportunity Account Program - Established

FOR the purpose of establishing the Maryland Education Opportunity Account Program; stating a certain goal of the State; authorizing a parent of an eligible student to enroll in the Program; declaring a certain student remains an eligible student under certain circumstances; establishing a Maryland Education Opportunity Account Authority; establishing the membership of the Authority; authorizing certain members to designate a representative with certain rights, powers, and duties; requiring members to take a certain oath before taking office; establishing the term of each member; authorizing the Governor to remove a member under certain circumstances; requiring the Authority to elect a chair and authorizing the Authority to elect additional officers considered necessary; requiring the Authority to set the time and location of meetings; prohibiting a member of the Authority from receiving compensation; entitling a member of the Authority to a certain reimbursement; requiring a member of the Authority to file a certain public disclosure; requiring the Authority to develop, establish, administer, manage, and promote the Program; requiring the Authority to adopt certain policies and procedures; requiring the Authority to provide a certain statement at least annually to each account holder: authorizing the Authority to issue certain requests for proposals subject to certain criteria; authorizing the Authority annually to withhold up to a certain amount for administrative costs; requiring the Governor to provide a certain amount in the State budget to the Authority; requiring the Authority to transfer a certain amount into certain accounts; stating that certain amounts are assets of the State until a certain event; establishing certain conditions for enrollment in the Program; exempting the Authority, the Program, and accounts from being subject to the Insurance Article; prohibiting a person from attaching, garnishing, or otherwise seizing any account, asset, or benefit of the Program; requiring the Legislative Auditor to conduct a certain audit; requiring the Authority to obtain a certain audit from a service provider within a certain time frame; requiring the Authority to report to the General Assembly on or before a certain date; defining certain terms; and generally relating to the Maryland Education Opportunity Account Program.



| 1 | BY | adding to |
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| | | |

- 2 Article Education
- 3 Section 5–701 through 5–710 to be under the new subtitle "Subtitle 7. Maryland
- 4 Education Opportunity Account Program"
- 5 Annotated Code of Maryland
- 6 (2014 Replacement Volume and 2016 Supplement)
- 7 SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND,
- 8 That the Laws of Maryland read as follows:

9 Article – Education

- 10 Subtitle 7. Maryland Education Opportunity Account Program.
- 11 **5-701.**
- 12 (A) IN THIS SUBTITLE THE FOLLOWING WORDS HAVE THE MEANINGS
- 13 INDICATED.
- 14 (B) "ACCOUNT" MEANS AN INDIVIDUAL ACCOUNT ADMINISTERED BY THE
- 15 AUTHORITY.
- 16 (C) "AUTHORITY" MEANS THE MARYLAND EDUCATION OPPORTUNITY
- 17 ACCOUNT AUTHORITY.
- 18 (D) "ELIGIBLE STUDENT" MEANS A CHILD WHO IS AT LEAST 5 YEARS OLD
- 19 AND NO OLDER THAN 18 YEARS OLD WHO IS DOMICILED IN A GEOGRAPHIC
- 20 ATTENDANCE AREA THAT IS SERVED BY A PUBLIC SCHOOL RANKED IN THE BOTTOM
- 21 5% OF PUBLIC SCHOOLS BASED ON STATEWIDE ASSESSMENTS.
- 22 (E) "PARENT" MEANS A PERSON WHO IS A PARENT, GUARDIAN, CUSTODIAN,
- 23 OR OTHER PERSON WITH THE LEGAL AUTHORITY TO MAKE EDUCATION DECISIONS
- 24 FOR AN ELIGIBLE STUDENT.
- 25 (F) "PARTICIPATING SCHOOL" MEANS A NONPUBLIC ELEMENTARY OR
- 26 SECONDARY SCHOOL THAT MEETS THE REQUIREMENTS ESTABLISHED BY THE
- 27 AUTHORITY FOR PARTICIPATION IN THE PROGRAM.
- 28 (G) "PROGRAM" MEANS THE MARYLAND EDUCATION OPPORTUNITY
- 29 ACCOUNT PROGRAM.
- 30 (H) "QUALIFYING EXPENSE" INCLUDES:

| 1 | (1) TUITION AND FEES AT A PARTICIPATING SCHOOL; |
|------------|---|
| 2 | (2) TEXTBOOKS REQUIRED BY A PARTICIPATING SCHOOL; |
| 3 | (3) PAYMENT TO A LICENSED OR ACCREDITED TUTOR; |
| 4 | (4) PAYMENT FOR PURCHASING A CURRICULUM; |
| 5 | (5) TUITION AND FEES FOR AN ONLINE LEARNING PROGRAM; |
| 6 | (6) FEES FOR NATIONAL ASSESSMENTS OR EXAMINATIONS, |
| 7 | ADVANCED PLACEMENT EXAMINATIONS, AND ANY EXAMINATIONS RELATED TO |
| 8 | COLLEGE OR UNIVERSITY ADMISSION; |
| 0 | |
| 9 | (7) CONTRIBUTION TO AN ELIGIBLE STUDENT'S QUALIFIED TUITION |
| 10 | PROGRAM ESTABLISHED UNDER § 529 OF THE INTERNAL REVENUE CODE; |
| 1 1 | (8) EDUCATION SERVICES FOR ELIGIBLE STUDENTS WITH |
| $11 \\ 12$ | (8) EDUCATION SERVICES FOR ELIGIBLE STUDENTS WITH DISABILITIES PROVIDED BY A LICENSED OR ACCREDITED PRACTITIONER OR |
| | |
| 13 | PROVIDER; |
| 14 | (9) TUITION AND FEES AT A POSTSECONDARY INSTITUTION; AND |
| 15 | (10) TEXTBOOKS REQUIRED BY A POSTSECONDARY INSTITUTION. |
| 16 | 5-702. |
| 17 18 | (A) THERE IS A MARYLAND EDUCATION OPPORTUNITY ACCOUNT PROGRAM IN THE STATE. |
| 19 20 | (B) It is the goal of the State that the Program is established by July 1, 2018. |
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23 (2) After a parent is enrolled in the Program, the student

(1) A PARENT OF AN ELIGIBLE STUDENT MAY ENROLL IN THE

- 24 $\,$ remains eligible for the Program even if the student is no longer an
- 25 ELIGIBLE STUDENT.

(C)

PROGRAM.

26 **5–703.**

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- 1 (A) THERE IS A MARYLAND EDUCATION OPPORTUNITY ACCOUNT 2 AUTHORITY.
- 3 (B) THE AUTHORITY CONSISTS OF THE FOLLOWING SEVEN MEMBERS:
- 4 (1) THE STATE COMPTROLLER;
- 5 (2) THE STATE TREASURER;
- 6 (3) THE STATE SUPERINTENDENT OF SCHOOLS; AND
- 7 (4) FOUR MEMBERS OF THE PUBLIC APPOINTED BY THE GOVERNOR
- 8 WITH SIGNIFICANT EXPERIENCE IN FINANCE, ACCOUNTING, EDUCATION,
- 9 INVESTMENT MANAGEMENT, OR OTHER AREAS THAT CAN BE OF ASSISTANCE TO THE
- 10 **AUTHORITY.**
- 11 (C) A MEMBER DESIGNATED UNDER SUBSECTION (B)(1) THROUGH (3) OF
- 12 THIS SECTION MAY DESIGNATE AN EMPLOYEE TO REPRESENT THE MEMBER, WITH
- 13 THE FULL VOTING RIGHTS, POWERS, AND DUTIES OF THE MEMBER.
- 14 (D) BEFORE TAKING OFFICE, EACH APPOINTEE SHALL TAKE THE OATH
- 15 REQUIRED BY ARTICLE I, § 9 OF THE MARYLAND CONSTITUTION.
- 16 (E) (1) THE TERM OF OFFICE OF A PUBLIC MEMBER IS 4 YEARS.
- 17 (2) AT THE END OF A TERM A PUBLIC MEMBER CONTINUES TO SERVE
- 18 UNTIL A SUCCESSOR IS APPOINTED AND QUALIFIES.
- 19 (3) A PUBLIC MEMBER WHO IS APPOINTED AFTER A TERM HAS BEGUN
- 20 SERVES ONLY FOR THE REMAINDER OF THE TERM AND UNTIL A SUCCESSOR IS
- 21 APPOINTED AND QUALIFIES.
- 22 (4) A PUBLIC MEMBER IS ELIGIBLE FOR REAPPOINTMENT.
- 23 (F) THE GOVERNOR MAY REMOVE A PUBLIC MEMBER FOR INCOMPETENCE
- 24 OR MISCONDUCT.
- 25 (G) THE AUTHORITY, FROM AMONG THE MEMBERS, SHALL ELECT A CHAIR
- 26 AND MAY ELECT ADDITIONAL OFFICERS THAT THE AUTHORITY CONSIDERS
- 27 NECESSARY.
- 28 (H) THE AUTHORITY SHALL DETERMINE THE TIMES AND PLACES OF
- 29 MEETINGS.

| 1 | (I) A MEMBER OF THE AUTHORITY: |
|----------------|---|
| 2 | (1) MAY NOT RECEIVE COMPENSATION; |
| 3 | (2) IS ENTITLED TO REIMBURSEMENT FOR EXPENSES UNDER THE STANDARD STATE TRAVEL REGULATIONS; AND |
| 5 6 | (3) SHALL FILE A PUBLIC DISCLOSURE OF FINANCIAL INTERESTS AS REQUIRED UNDER THE MARYLAND PUBLIC ETHICS LAW. |
| 7 | 5-704. |
| 8 | (A) THE AUTHORITY SHALL DEVELOP, ESTABLISH, ADMINISTER, MANAGE AND PROMOTE THE PROGRAM. |
| 10 | (B) (1) THE AUTHORITY SHALL ADOPT POLICIES AND PROCEDURES RELATING TO: |
| $\frac{12}{3}$ | (I) THE DEVELOPMENT, ADMINISTRATION, MANAGEMENT, AND PROMOTION OF THE PROGRAM; |
| 4 | (II) ENROLLMENT FOR PARTICIPATION IN THE PROGRAM; |
| 15 16 | (III) QUALIFYING EXPENSES UNDER THE PROGRAM AND RECOVERY OF PROGRAM FUNDS THAT ARE NOT USED FOR QUALIFYING EXPENSES; |
| 17 18 | (IV) ACCOUNTING, MONITORING, AND AUDITING OF DISTRIBUTIONS MADE FROM ACCOUNTS; |
| 19 | (V) INVESTMENT OF PROGRAM FUNDS; |
| 20 | (VI) REQUIREMENTS FOR PARTICIPATING SCHOOLS; AND |
| 21 22 23 | (VII) ACADEMIC STANDARDS AND ACCOUNTABILITY, INCLUDING ANY ACADEMIC ASSESSMENTS THAT ELIGIBLE STUDENTS MAY BE REQUIRED TO TAKE. |
| 24 | (2) THE AUTHORITY SHALL ADOPT ANY OTHER POLICIES AND |

- 1 (C) AT LEAST ANNUALLY, THE AUTHORITY SHALL ISSUE TO EACH ACCOUNT
 2 HOLDER A STATEMENT THAT PROVIDES A SEPARATE ACCOUNTING FOR EACH
 3 ELIGIBLE STUDENT WITH THE FOLLOWING INFORMATION:
- 4 (1) THE BEGINNING BALANCE;
- 5 (2) CONTRIBUTIONS TO THE ACCOUNT;
- 6 (3) DISTRIBUTIONS FROM THE ACCOUNT; AND
- 7 (4) THE ENDING BALANCE.
- 8 (D) (1) THE AUTHORITY MAY ISSUE REQUESTS FOR PROPOSALS TO 9 EVALUATE AND DETERMINE THE MEANS FOR THE ADMINISTRATION, MANAGEMENT, 10 PROMOTION, OR MARKETING OF THE PROGRAM.
- 11 (2) THE AUTHORITY SHALL CONSIDER PROPOSALS THAT MEET THE 12 FOLLOWING CRITERIA:
- 13 (I) ABILITY TO DEVELOP AND ADMINISTER AN INVESTMENT 14 STRATEGY FOR THE PROGRAM;
- 15 (II) ABILITY TO ADMINISTER FINANCIAL PROGRAMS WITH 16 INDIVIDUAL ACCOUNT RECORDS AND REPORTING; AND
- 17 (III) ABILITY TO MARKET THE PROGRAM.
- 18 **(E)** FOR ADMINISTRATIVE COSTS, THE AUTHORITY MAY ANNUALLY 19 WITHHOLD FROM EACH ACCOUNT AN AMOUNT NOT TO EXCEED 3% OF THE TOTAL 20 FUNDS ANNUALLY DEPOSITED INTO THE ACCOUNT.
- 21 **5-705.**
- 22 (A) (1) IN EACH FISCAL YEAR, THE GOVERNOR SHALL INCLUDE IN THE 23 STATE BUDGET A GRANT TO THE AUTHORITY IN AN AMOUNT EQUAL TO THE 24 PRODUCT OF THE PER-PUPIL FOUNDATION AMOUNT, AS CALCULATED UNDER § 5-202 OF THIS TITLE, MULTIPLIED BY THE NUMBER OF ACCOUNTS.
- 26 (2) THE AUTHORITY SHALL TRANSFER INTO EACH ACCOUNT AN 27 AMOUNT EQUAL TO THE PER-PUPIL FOUNDATION AMOUNT PROVIDED UNDER 28 PARAGRAPH (1) OF THIS SUBSECTION MINUS ANY FEES CHARGED UNDER § 5-704 OF
- 29 THIS SUBTITLE.

- 1 (B) THE ACCOUNTS, THE FUNDS DEPOSITED IN THE ACCOUNTS, AND ANY
- 2 INVESTMENT EARNINGS OF THE ACCOUNTS ARE ASSETS OF THE STATE AND REMAIN
- 3 ASSETS OF THE STATE UNTIL DISTRIBUTED FOR QUALIFYING EXPENSES.
- 4 **5–706**.
- 5 AS A CONDITION OF ENROLLMENT IN THE PROGRAM, A PARENT OF AN
- 6 ELIGIBLE STUDENT SHALL SIGN AN AGREEMENT PROMISING:
- 7 (1) TO USE THE FUNDS IN THE ACCOUNT FOR QUALIFYING EXPENSES
- 8 IN ACADEMIC SUBJECTS INCLUDING ENGLISH LANGUAGE ARTS, MATHEMATICS,
- 9 SOCIAL STUDIES, AND SCIENCE; AND
- 10 (2) NOT TO ENROLL THE ELIGIBLE STUDENT IN A PUBLIC PRIMARY
- 11 OR SECONDARY SCHOOL OR PUBLIC CHARTER SCHOOL IN ANY YEAR THE PARENT IS
- 12 ENROLLED IN THE PROGRAM.
- 13 **5–707.**
- 14 (A) THE AUTHORITY, THE PROGRAM, AND ACCOUNTS ARE NOT SUBJECT TO
- 15 THE PROVISIONS OF THE INSURANCE ARTICLE.
- 16 (B) THE ASSETS AND INCOME OF THE PROGRAM ARE EXEMPT FROM STATE
- 17 AND LOCAL TAXATION.
- 18 **5–708**.
- A PERSON MAY NOT ATTACH, GARNISH, OR OTHERWISE SEIZE ANY ACCOUNT,
- 20 ASSET, OR BENEFIT OF THE PROGRAM.
- 21 **5-709.**
- 22 (A) THE LEGISLATIVE AUDITOR SHALL AUDIT THE PROGRAM AS PROVIDED
- 23 UNDER TITLE 2, SUBTITLE 12 OF THE STATE GOVERNMENT ARTICLE.
- 24 (B) THE AUTHORITY SHALL OBTAIN AN ANNUAL AUDIT REPORT FROM A
- 25 SERVICE PROVIDER WITHIN 6 MONTHS OF THE END OF THE REPORTING PERIOD OF
- 26 THE SERVICE PROVIDER.
- 27 **5–710**.

- ON OR BEFORE DECEMBER 31 EACH YEAR, THE AUTHORITY SHALL REPORT TO THE GOVERNOR AND THE GENERAL ASSEMBLY, IN ACCORDANCE WITH § 2–1246 OF THE STATE GOVERNMENT ARTICLE, ON:
- 4 (1) THE SCHOOL DISTRICTS OF THE PARTICIPATING ELIGIBLE 5 STUDENTS;
- 6 (2) THE NUMBER OF PARTICIPATING ELIGIBLE STUDENTS; AND
- 7 (3) THE TOTAL AMOUNT OF FUNDING DISTRIBUTED TO THE 8 AUTHORITY UNDER THIS SUBTITLE.
- 9 SECTION 2. AND BE IT FURTHER ENACTED, That this Act shall take effect July 10 1, 2017.