1lr2099 CF HB 989

By: **Senators Kagan, Reilly, and Jackson** Introduced and read first time: February 3, 2021 Assigned to: Finance

Committee Report: Favorable with amendments Senate action: Adopted Read second time: February 27, 2021

CHAPTER _____

1 AN ACT concerning

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Public Safety – 9–1–1 Emergency Telephone System – Alterations

3 FOR the purpose of requiring, under certain circumstances, that certain commercial mobile radio service providers and 9-1-1 service carriers providers of a 9-1-1-accessible 4 $\mathbf{5}$ service provide certain notice to a certain public safety answering point, the 6 Maryland Joint Operations Center, and the Maryland 9–1–1 Board and submit a 7 certain report to the Board; requiring certain providers of a 9-1-1-accessible service 8 to make a certain calculation according to certain federal regulations; requiring the 9 Board and the Center to adopt procedures and implement safeguards to ensure 10 certain information is maintained confidentially; altering the composition of the 11 Board; altering the responsibilities of the Board to include establishing certain 12 training standards related to individual psychological well-being and resilience for 13public safety answering point personnel; requiring the Board to support certain 14 9-1-1 specialist recruitment activities; requiring the Board to establish certain 15onboarding standards for newly hired 9–1–1 specialists; altering the purposes of the 9-1-1 Trust Fund; prohibiting the Fund from being used for a certain purpose; 1617prohibiting a county from spending certain funds distributed from a certain State 18 9-1-1 fee in a certain manner; requiring the designee of a county or municipality to 19be responsible for enforcing certain provisions of law relating to the installation and 20operation of certain multiple-line telephone systems; requiring the Office of the 21State Fire Marshal to be responsible for enforcing certain provisions of law relating 22to the installation and operation of certain multiple-line telephone systems under 23certain circumstances; requiring the terms of certain members of the Board to 24terminate on a certain date; specifying the terms of certain initial members of the 25Board; requiring the Behavioral Health Administration in the Maryland

EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW.

[Brackets] indicate matter deleted from existing law.

Underlining indicates amendments to bill.

Strike out indicates matter stricken from the bill by amendment or deleted from the law by amendment.



Department of Health University System of Maryland, in consultation with the Workers' Compensation Commission and the Board, to conduct a certain study; requiring the Department University System of Maryland, on or before a certain date, to report its findings and recommendations to the Governor, the Board, the Commission to Advance Next Generation 9–1–1 Across Maryland, and the General Assembly; requiring the Board to report certain information to the General Assembly; on or before a certain date; repealing an obsolete provision of law; making a certain stylistic change; and generally relating to 9–1–1 emergency telephone systems.

- 9 BY repealing and reenacting, without amendments,
- 10 Article Public Safety
- 11 Section 1–301(a), (c), (d), (l), (m), and (t), 1–305(a), 1–306(a), and 1–308(a)
- 12 Annotated Code of Maryland
- 13 (2018 Replacement Volume and 2020 Supplement)
- 14 BY adding to
- 15 Article Public Safety
- 16 Section 1–304.3 and 1–306(b)(17)
- 17 Annotated Code of Maryland
- 18 (2018 Replacement Volume and 2020 Supplement)
- 19 BY repealing and reenacting, with amendments,
- 20 Article Public Safety
- 21 Section 1–305(b), 1–306(b)(15) and (16) and (e), 1–308(b), 1–309(c), 1–312(a), and 22 1-314
- 23 Annotated Code of Maryland
- 24 (2018 Replacement Volume and 2020 Supplement)
- 25 SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND,
 26 That the Laws of Maryland read as follows:
 - Article Public Safety

28 1-301.

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29 (a) In this subtitle the following words have the meanings indicated.

30 (c) "Commercial mobile radio service" or "CMRS" means mobile 31 telecommunications service that is:

32 (1) provided for profit with the intent of receiving compensation or 33 monetary gain;

- 34 (2) an interconnected, two-way voice service; and
- 35 (3) available to the public.

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1 (d) "Commercial mobile radio service provider" or "CMRS provider" means a 2 person authorized by the Federal Communications Commission to provide CMRS in the 3 State.

4 (l) "9-1-1-accessible service" means telephone service or another 5 communications service that connects an individual dialing the digits 9-1-1 to an 6 established public safety answering point.

- 7 (m) (1) "9–1–1 service carrier" means a provider of CMRS or other 8 9–1–1–accessible service.
- 9 (2) "9–1–1 service carrier" does not include a telephone company.
- 10 (t) "Public safety answering point" means a communications facility that:
- 11 (1) is operated on a 24-hour basis;
- 12 (2) first receives 9–1–1 requests for emergency services in a 9–1–1 service 13 area; and
- 14 (3) as appropriate:
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- (i) dispatches public safety services directly;
- (ii) transmits incident data to appropriate public safety agencies
 within the State for the dispatch of public safety services; or
- 18 (iii) transfers 9-1-1 requests for emergency services or transmits
 19 incident data to:
- an appropriate federal emergency communication center
 responsible for the delivery of public safety services on a federal campus or federal
 reservation; or
- 23 2. an appropriate public safety answering point located 24 within or outside the State.
- 25 **1–304.3**.

26(A) **IN** SUBJECT TO SUBSECTIONS (B) AND (C) OF THIS SECTION, IN THE 27PARTIAL OR TOTAL SINGLE COUNTY OR MULTICOUNTY EVENT OF Α 9-1-1-ACCESSIBLE SERVICE OUTAGE LASTING MORE THAN 30 MINUTES AND 28AFFECTING MORE THAN 600,000 USER MINUTES, A CMRS PROVIDER OR 9-1-1 29SERVICE CARRIER PROVIDER OF A 9–1–1–ACCESSIBLE SERVICE, OTHER THAN A 30 31**RESELLER, SHALL:**

1 (1) AS SOON AS PRACTICABLE, NOTIFY ANY AFFECTED PUBLIC 2 SAFETY ANSWERING POINT AND THE MARYLAND JOINT OPERATIONS CENTER OF 3 THE 9–1–1–ACCESSIBLE SERVICE OUTAGE OCCURRING ON THE PROVIDER'S OR 4 CARRIER'S NETWORK; AND

5 (2) IN ADVANCE OF THE NEXT SCHEDULED MEETING OF THE BOARD,
6 NOTIFY THE BOARD OF ANY 9-1-1-ACCESSIBLE SERVICE OUTAGE OCCURRING ON
7 THE PROVIDER'S OR CARRIER'S NETWORK; AND

8 (3) AT THE NEXT SCHEDULED MEETING OF THE BOARD, SUBMIT TO 9 THE BOARD A REPORT DETAILING THE 9–1–1–ACCESSIBLE SERVICE OUTAGE 10 OCCURRING ON THE PROVIDER'S NETWORK.

11(B)A PROVIDER OF A 9–1–1–ACCESSIBLE SERVICE SHALL CALCULATE USER12MINUTESUNDER THIS SECTION IN ACCORDANCE WITH THE APPLICABLE13REGULATIONS OF THE FEDERAL COMMUNICATIONS COMMISSION.

14(c)THE BOARD AND THE MARYLAND JOINT OPERATIONS CENTER SHALL15ADOPT PROCEDURES AND IMPLEMENT SAFEGUARDS TO ENSURE THAT SENSITIVE16INFORMATION SUBMITTED BY A PROVIDER OF A 9–1–1–ACCESSIBLE SERVICE UNDER17THIS SECTION IS MAINTAINED CONFIDENTIALLY.

18 1–305.

19 (a) There is a Maryland 9–1–1 Board in the Department of Public Safety and 20 Correctional Services.

- 21 (b) (1) The Board consists of [17] **24** members.
- 22 (2) Of the [17] **24** members:
- (i) one NONVOTING member shall represent a telephone company
 operating in the State;
- (ii) one NONVOTING member shall represent the wireless telephone
 industry in the State;

27 (III) ONE NONVOTING MEMBER SHALL REPRESENT THE 28 MARYLAND EMERGENCY MANAGEMENT AGENCY;

- [(iii)] (IV) one member shall represent the Maryland Institute for
 Emergency Medical Services Systems;
- 31 [(iv)] (V) one member shall represent the Department of State 32 Police;

1 [(v)] **(VI)** member shall represent the Public Service one $\mathbf{2}$ Commission; 3 [(vi)] (VII) one member shall represent the Association of Public-Safety Communications Officials International, Inc.; 4 $\mathbf{5}$ [(vii)] (VIII) two members shall represent county fire services in the State, with one member representing career fire services and one member representing 6 7 volunteer fire services: 8 [(viii)] (IX) one member shall represent [police services] LAW 9 **ENFORCEMENT** in the State: 10 (ix)] (X) [two members] **ONE MEMBER** shall represent emergency 11 management services in the State; 12one member shall represent a county with a population of (\mathbf{x}) 13200,000 or more; 14one member shall represent a county with a population of less (xi) 15than 200,000; 16 (XI) ONE MEMBER SHALL REPRESENT 9–1–1 SPECIALISTS; 17(XII) ONE MEMBER SHALL BE APPOINTED BY THE SECRETARY OF 18 **DISABILITIES AND REPRESENT INDIVIDUALS WITH ACCESSIBILITY NEEDS;** 19(XIII) ONE MEMBER SHALL REPRESENT THE EMERGENCY 20**COMMUNICATIONS COMMITTEE OF THE MARYLAND ASSOCIATION OF COUNTIES;** 21(XIV) ONE MEMBER SHALL REPRESENT DIRECTORS OF PUBLIC 22SAFETY ANSWERING POINTS FOR ALLEGANY COUNTY, GARRETT COUNTY, AND WASHINGTON COUNTY; 2324(XV) ONE MEMBER SHALL REPRESENT DIRECTORS OF PUBLIC SAFETY ANSWERING POINTS FOR CALVERT COUNTY, CHARLES COUNTY, 25FREDERICK COUNTY, MONTGOMERY COUNTY, PRINCE GEORGE'S COUNTY, AND 2627ST. MARY'S COUNTY; 28(XVI) ONE MEMBER SHALL REPRESENT DIRECTORS OF PUBLIC SAFETY ANSWERING POINTS FOR ANNE ARUNDEL COUNTY, BALTIMORE CITY, 29BALTIMORE COUNTY, CARROLL COUNTY, HARFORD COUNTY, AND HOWARD 30

31 **COUNTY;**

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1 (XVII)ONE MEMBER SHALL REPRESENT DIRECTORS OF PUBLIC 2 SAFETY ANSWERING POINTS FOR CAROLINE COUNTY, CECIL COUNTY, 3 DORCHESTER COUNTY, KENT COUNTY, QUEEN ANNE'S COUNTY, SOMERSET 4 COUNTY, TALBOT COUNTY, WICOMICO COUNTY, AND WORCESTER COUNTY;

5 (XVIII) ONE MEMBER SHALL REPRESENT THE 6 CYBERSECURITY SYSTEMS IN THE STATE, PARTICULARLY IN THE FIELD OF 7 EMERGENCY COMMUNICATION NETWORKS;

8 (XIX) ONE MEMBER SHALL REPRESENT A COUNTY FINANCE 9 OFFICE IN THE STATE AND BE RECOMMENDED BY THE MARYLAND ASSOCIATION OF 10 COUNTIES;

11 [(xii)] (XX) one member shall represent the Maryland chapter of the 12 National Emergency Numbers Association;

[(xiii)] (XXI) one member shall represent the geographical information
 systems in the State; and

15 [(xiv)] (XXII) two members shall represent the public.

16 (3) The Governor shall appoint the members with the advice and consent 17 of the Senate.

18 1-306.

19 (a) The Board shall coordinate the enhancement of county 9–1–1 systems.

20 (b) The Board's responsibilities include:

(15) establishing training standards for public safety answering point
 personnel based on national best practices, including training concerning Next Generation
 9–1–1 topics AND INDIVIDUAL PSYCHOLOGICAL WELL-BEING AND RESILIENCE; [and]

(16) establishing minimum standards for cybersecurity, oversight, and
 accountability of service level agreements between counties and core service providers of
 Next Generation 9–1–1 services; AND

27 (17) SUPPORTING 9–1–1 SPECIALIST RECRUITMENT ACTIVITIES 28 CONSISTING OF:

29(I) A DATABASE THAT OFFERS INFORMATION ON30RECRUITMENT GUIDANCE, BEST PRACTICES, AND STRATEGIES;

$\frac{1}{2}$	(II) RECRUITMENT PROJECTS <u>, INCLUDING RECRUITMENT</u> <u>PROJECTS DESIGNED TO REACH MINORITIES</u> ; AND
$\frac{3}{4}$	(III) A WEBSITE THAT CONTAINS LINKS TO JOB OPPORTUNITIES THROUGHOUT THE STATE FOR 9-1-1 SPECIALISTS.
5 6 7	(e) (1) The standards established by the Board under subsection (b)(15) of this section shall include ONBOARDING STANDARDS FOR NEWLY HIRED 9–1–1 SPECIALISTS AND minimum continuing education standards for 9–1–1 specialists.
8 9 10 11	(2) (i) At least once each year, the Board shall provide for an audit of each public safety answering point in order to ensure that $9-1-1$ specialists and other personnel employed by the public safety answering point have satisfied the training requirements established in accordance with subsection (b)(15) of this section.
$12 \\ 13 \\ 14$	(ii) The audit described under subparagraph (i) of this paragraph may be conducted concurrently with an inspection of the public safety answering point in accordance with subsection (b)(10) of this section.
15	1–308.
16	(a) There is a 9–1–1 Trust Fund.
$17\\18$	(b) (1) Except as provided in paragraph (2) of this subsection and subject to 1–309.1 of this subtitle, the purposes of the 9–1–1 Trust Fund are to:
19	(i) reimburse counties for the cost of enhancing a 9–1–1 system;
20	(ii) pay contractors in accordance with $ 1-306(b)(12) $ of this subtitle; and
21 22 23	(iii) fund the coordinator position and staff to handle the increased duties related to wireless enhanced $9-1-1$ service under § $1-305$ of this subtitle, as an administrative cost.
24 25 26	(2) Subject to paragraph (3) of this subsection [and beginning January 1, 2020], in addition to the purposes described under paragraph (1) of this subsection, the purposes of the 9–1–1 Trust Fund include FUNDING :
27 28	(i) [funding] the operation and maintenance of 9–1–1 systems, enhanced 9–1–1 systems, and Next Generation 9–1–1 services, including:
29 30	1. equipment and software utilized directly for providing 9–1–1 services by a public safety answering point;
$\frac{31}{32}$	2. protocol systems and software utilized directly for providing 9–1–1 services by a public safety answering point;

3. interpretation services provided for a public safety 1 $\mathbf{2}$ answering point; 3 4. services provided for a public safety answering point to ensure improved access to individuals with disabilities and other individuals who use 4 assistive technology; and $\mathbf{5}$ 6 5. voice, data, and call log recorders utilized to capture 7 information from 9-1-1 systems, enhanced 9-1-1 systems, and Next Generation 9-1-1 8 services: 9 (ii) [funding] the operation and maintenance of 9-1-1 systems, enhanced 9-1-1 systems, and Next Generation 9-1-1 services connectivity and 10 infrastructure equipment, including: 11 12automatic number and location identification; and 1. 13 2. Primary Rate Interface and Session Initiation Protocol 14trunking for 10-digit emergency and nonemergency lines; [funding] geographical information systems hardware, software, 15(iii) 16 data development, and data management costs incurred for the effective operation of 9-1-1 systems, enhanced 9-1-1 systems, and Next Generation 9-1-1 services, including: 1718 mapping equipment; 1. 19 2. interfaces to computer-aided dispatch; and 20geographical information systems base layer development 3. 21and management; 22[funding] public safety answering point facilities costs, including (iv) access control, security systems, and standby power; 2324[funding] costs for public education materials; (v) 25[funding] the training of county personnel working in or directly (vi) 26supporting a public safety answering point; 27[funding] the provision of tuition reimbursement for 9-1-1(vii) specialists for educational programs related to the 9–1–1 specialist career field; [and] 2829(viii) [funding] costs to maintain the cybersecurity of 9–1–1 systems, enhanced 9-1-1 systems, and Next Generation 9-1-1 services; AND 30

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1 (IX) COSTS OF 9–1–1 SPECIALIST RECRUITMENT ACTIVITIES AS $\mathbf{2}$ DESCRIBED IN § 1–306(B)(17) OF THIS SUBTITLE. 3 Funding allocated in accordance with paragraph (2) of this subsection (3)may not be utilized for: 4 $\mathbf{5}$ **(I)** the payment of the salary of public safety answering point 6 personnel or county personnel; OR 7 **(II)** ANY PURPOSE ASSOCIATED WITH THE 9-8-8 SUICIDE 8 **PREVENTION HOTLINE.** 9 1 - 309.10 Money accruing to the 9–1–1 Trust Fund may be used as provided in (c)(1)11 this subsection. 12(2)Money collected from the State 9–1–1 fee may be used only to: 13 (i) pay the administrative costs chargeable to the 9–1–1 Trust Fund; 14 (ii) reimburse counties for the cost of enhancing a 9–1–1 system; 15(iii) pay contractors in accordance with $\S 1-306(b)(12)$ of this subtitle; 16 and 17(iv) pay the costs associated with maintenance, operations, and programs approved by the Board in accordance with § 1-308(b) of this subtitle. 18 19 Money collected from the county 9-1-1 fee may be used by the counties (3)20only for the maintenance and operation costs of the 9-1-1 system. 21(4) Money collected from the prepaid wireless E 9–1–1 fee shall be used as 22follows: 2325% for the same purpose as the 9-1-1 fee under paragraph (2) (i) of this subsection; and 2425(ii) 75% for the same purpose as the county 9-1-1 fee under paragraph (3) of this subsection, prorated on the basis of the total fees collected in each 2627county. 28Money accruing to the 9–1–1 Trust Fund may not be used for: (5)29the maintenance or operation of communications centers other **(I)** 30 than public safety answering points; OR

1 (II) ANY PURPOSE ASSOCIATED WITH THE 9–8–8 SUICIDE 2 PREVENTION HOTLINE.

3 1-312.

4 (a) (1) During each county's fiscal year, the county may spend the amounts 5 distributed to it from State 9-1-1 fee collections for the installation, enhancement, 6 maintenance, and operation of a county or multicounty 9-1-1 system.

7 (2) A COUNTY MAY NOT SPEND THE AMOUNTS DISTRIBUTED TO IT 8 FROM STATE 9–1–1 FEE COLLECTIONS FOR ANY PURPOSE ASSOCIATED WITH 9 THE 9–8–8 SUICIDE PREVENTION HOTLINE.

10 1–314.

11 (a) In this section, "multiple–line telephone system" means a system that:

12 (1) consists of common control units, telephone sets, control hardware and 13 software, and adjunct systems, including network and premises–based systems; and

14 (2) is designed to aggregate more than one incoming voice communication 15 channel for use by more than one telephone.

16 (b) (1) Except as provided in paragraph (2) of this subsection, a person that 17 installs or operates a multiple-line telephone system shall ensure that the system is 18 connected to the public switched telephone network in such a way that when an individual 19 using the system dials 9–1–1, the call connects to the public safety answering point without 20 requiring the user to dial any other number or set of numbers.

21 (2) A unit of the Executive Branch of State government shall comply with 22 paragraph (1) of this subsection on the date that the multiple–line telephone system of the 23 unit is next upgraded.

(c) (1) Notwithstanding any other provision of this subtitle AND EXCEPT AS
 PROVIDED IN PARAGRAPH (2) OF THIS SUBSECTION, a [county] COUNTY'S or
 [municipality] MUNICIPALITY'S DESIGNEE shall be responsible for enforcing subsection
 (b) of this section.

28 (2) IN THE ABSENCE OF A COUNTY- OR MUNICIPALITY-DESIGNATED 29 ENFORCEMENT UNIT, THE OFFICE OF THE STATE FIRE MARSHAL, INCLUDING THE 30 STATE FIRE MARSHAL, AN ASSISTANT STATE FIRE MARSHAL, OR A SPECIAL 31 ASSISTANT STATE FIRE MARSHAL, SHALL BE RESPONSIBLE FOR ENFORCING 32 SUBSECTION (B) OF THIS SECTION.

1 (d) (1) Each county or municipality may set a fine or series of fines to be issued 2 to a person that violates subsection (b) of this section.

3 (2) Revenue collected under paragraph (1) of this subsection shall be 4 returned to the county or municipality taking the enforcement action.

5 (e) When a county submits a request for disbursements from the 9–1–1 Trust 6 Fund in accordance with § 1–309 of this subtitle, the county shall submit to the Board a 7 certification of the enforcement actions taken by the county under this section.

8 SECTION 2. AND BE IT FURTHER ENACTED, That, to implement the change in 9 composition of the Maryland 9–1–1 Board under § 1–305(b)(2) of the Public Safety Article, 10 as enacted by Section 1 of this Act:

11 (1) the terms of the members representing the emergency management 12 services in the State serving on the Maryland 9–1–1 Board before the effective date of this 13 Act shall terminate June 1, 2021; and

14 (2) the Governor may reappoint a member of the Maryland 9–1–1 Board 15 who served before the effective date of this Act in order to ensure a level of continuity within 16 the membership of the Board.

17 SECTION 3. AND BE IT FURTHER ENACTED, That the terms of the 11 initial 18 members of the Maryland 9–1–1 Board provided for in § 1–305(b)(2) of the Public Safety 19 Article, as enacted by Section 1 of this Act, shall expire as follows:

- 20 (1) two members in 2021;
- 21 (2) three members in 2022;
- 22 (3) three members in 2023; and
- $23 \qquad \qquad (4) \qquad \text{three members in } 2024.$
- 24 SECTION 4. AND BE IT FURTHER ENACTED, That:

(a) (1) The Behavioral Health Administration in the Maryland Department of
Health University System of Maryland, in consultation with the State Workers'
Compensation Commission and the Maryland 9–1–1 Board, shall study the State's workers'
compensation laws and the effects of job-related audible or visual trauma experienced by
9–1–1 specialists, as defined in § 1–301 of the Public Safety Article, for the purpose of
determining:

(i) whether audible or visual trauma, including trauma incurred
through Next Generation 9–1–1 services, as defined in § 1–301 of the Public Safety Article,
culminates in impaired mental wellness, emotional awareness, or cognitive function; and

1 (ii) whether the State's workers' compensation laws should be 2 amended for the purpose of establishing benefit eligibility for 9–1–1 specialists who have 3 been directly or indirectly exposed to job–related audible or visual trauma.

4 (2) The study shall include a survey of the workers' compensation laws of 5 other states and a review of policy recommendations by advocacy groups with relevant 6 subject matter expertise.

7 (b) On or before August 1, 2021, the Behavioral Health Administration University 8 System of Maryland shall submit a report on its findings and recommendations to the 9 Governor, the Maryland 9–1–1 Board, the Commission to Advance Next Generation 9–1–1 10 Across Maryland, and, in accordance with § 2–1257 of the State Government Article, the 11 General Assembly.

12 (c) On or before December 31, 2021, the Commission to Advance Next Generation 13 <u>9–1–1 Across Maryland shall report to the General Assembly, in accordance with § 2–1257</u> 14 <u>of the State Government Article:</u>

15 (1) any available demographic information for 9–1–1 specialists, including
 16 race and gender, listed by county and statewide;

17 (2) prerequisites for employment as a 9–1–1 specialist, including 18 certification and education requirements;

19(3)the salary range and average salary of 9–1–1 specialists in the State;20and

21 (4) <u>a plan to provide implicit bias training to 9–1–1 specialists.</u>

SECTION 5. AND BE IT FURTHER ENACTED, That this Act shall take effect June
 1, 2021.

Approved:

Governor.

President of the Senate.

Speaker of the House of Delegates.