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Senate Bill 83 (S-3 as passed by the Senate)  
Committee: Appropriations

FULL-TIME EQUATED (FTE) CLASSIFIED POSITIONS/FUNDING SOURCE	FY 2020-21 YEAR-TO-DATE*	FY 2021-22 SENATE-PASSED	CHANGES FROM FY 2020-21 YEAR-TO-DATE	
			AMOUNT	PERCENT
FTE Positions .....	0.0	0.0	N/A	N/A
<b>GROSS</b> .....	<b>15,525,164,800</b>	<b>15,775,513,300</b>	<b>250,348,500</b>	<b>1.6</b>
Less:				
Interdepartmental Grants Received .....	0	0	0	0.0
<b>ADJUSTED GROSS</b> .....	<b>15,525,164,800</b>	<b>15,775,513,300</b>	<b>250,348,500</b>	<b>1.6</b>
Less:				
Federal Funds .....	1,806,878,500	1,822,478,600	15,600,100	0.9
Local and Private .....	0	0	0	0.0
<b>TOTAL STATE SPENDING</b> .....	<b>13,718,286,300</b>	<b>13,953,034,700</b>	<b>234,748,400</b>	<b>1.7</b>
Less:				
Other State Restricted Funds .....	13,667,321,700	13,889,116,500	221,794,800	1.6
<b>GENERAL FUND/GENERAL PURPOSE</b> .....	<b>50,964,600</b>	<b>63,918,200</b>	<b>12,953,600</b>	<b>25.4</b>
<b>PAYMENTS TO LOCALS</b> .....	<b>13,546,289,200</b>	<b>13,772,159,900</b>	<b>225,870,700</b>	<b>1.7</b>

\*As of February 8, 2021.

	Gross	GF/GP
<b>FY 2020-21 Year-to-Date Appropriation</b> .....	<b>\$15,525,164,800</b>	<b>\$50,964,600</b>

**Changes from FY 2020-21 Year-to-Date:**

- |  |             |          |
|--|-------------|----------|
| 1. <b>Foundation Allowance.</b> The Governor proposed a 2x increase ranging from \$82 to \$164 per pupil (\$203.0 million). The Senate included a 2x increase ranging from \$125 to \$250 per pupil (\$308.0 million). The Senate also included \$165,000 to provide Muskegon Heights and Highland Park with the foundation allowances they would have received had they not converted to public school academies. | 308,165,000 | 0        |
| 2. <b>Enrollment Stability Supports.</b> The Governor recommended \$200.0 million to provide declining enrollment districts with funding to restore 70% of their enrollment decline from FY 2020-21 to FY 2021-22. The Senate did not include.   | 0           | 0        |
| 3. <b>MPSERS Payments.</b> The Governor and Senate increased MPSERS payments by a total of \$145.4 million, for a total of nearly \$1.6 billion.   | 145,354,000 | (10,000) |
| 4. <b>Out-of-School Learning Opportunities.</b> The Governor proposed a second year of funding for summer school and other out-of-school learning opportunities to address learning loss from COVID-19. Supplemental 2021-6 included the first-year funding request. The Senate did not include.   | 0           | 0        |
| 5. <b>State Special Education Mandatory Cost Reimbursement.</b> The Governor and Senate included an increase of \$41.5 million for required payments.  | 41,500,000  | 0        |

6. <b>Great Start Readiness Program (GSRP).</b> The Governor and Senate raised the per-child full-day slot payment from \$7,250 up to the proposed minimum foundation allowance level of \$8,275, and to increase the longitudinal study appropriation from \$350,000 to \$600,000 GF/GP.	32,450,000	250,000
7. <b>Federal Grants.</b> The Governor and Senate increased Federal grants by \$15.6 million, for a total of \$1.8 billion in ongoing Federal funds.	15,600,000	0
8. <b>New Programs - Senate.</b> The Senate included \$2.5 million for CTE programming at COOR ISD, \$1.4 million for TRAILS, \$500,000 for South Lakes Schools to support the Drive One Academy, \$500,000 for Kids Kicking Cancer, \$450,000 for Project SEARCH, \$200,000 for HEROES Tech, \$250,000 for nonpublic schools reimbursement for mandates, \$25,000 for drowning prevention education, and \$100 placeholders for a transportation categorical, school safety, Star Academy, and the Michigan Center for Education Research and Implementation.	5,743,200	750,200
9. <b>2% Increases for At Risk, Additional Special Education Payments, ISD Operations, Bilingual Education, and Isolated/Rural Districts.</b> The Governor proposed an increase of 2% for at risk (\$12.5 million), intermediate school district (ISD) operations (\$1.4 million), additional special education reimbursement (\$1.2 million), bilingual education (\$260,000), and isolated/rural districts (\$140,000). The Senate did not increase at risk standard programming, but did increase funding for child and adolescent health centers by \$2.0 million, along with a 3% increase (\$390,000) for bilingual education, and an increase of \$300,000 for isolated/rural districts. The Senate concurred with the Governor on 2% increases for ISDs and additional special education cost reimbursement.	5,273,100	0
10. <b>Other Senate Program Increases.</b> The Senate increased funding to Michigan Virtual University by \$947,000 and earmarked \$1,947,000 for Navigate 360; continued the \$20.0 million increase for mental health funding; and, increased 10 cents a meal by \$2.5 million.	23,397,000	1,397,000
11. <b>School Breakfast and Lunch.</b> The Governor and Senate included an increase in school breakfast (\$7.4 million) and school lunch (\$694,400) to reflect increased meals provided during COVID-19.	8,094,400	0
12. <b>Brownfield Redevelopment Reimbursements.</b> The Governor and Senate included funding pursuant to PA 279 of 2020 that requires reimbursement to ISDs for lost revenue due to brownfields.	7,500,000	0
13. <b>Promise Zone Payments.</b> The Governor and Senate increased Promise Zone reimbursements by \$4.1 million, to a total of \$13.8 million.	4,100,000	0
14. <b>Literacy and Math Essentials.</b> The Governor proposed \$2.0 million to provide math essentials, in addition to the existing literacy essentials. The Senate concurred, but changed literacy essentials to peer-to-peer literacy coaching.	2,000,000	0
15. <b>Center for Educational Performance and Information (CEPI).</b> The Governor and Senate increased funding to CEPI by \$2.0 million, bringing total State support of CEPI to \$18.8 million.	2,000,000	2,000,000
16. <b>Flint Educare.</b> The Governor and Senate transferred Educare from the Michigan Department of Education budget to School Aid.	1,000,000	1,000,000
17. <b>Court-Placed Children.</b> The Governor and Senate increased funding for court-placed children from \$7.2 million to \$7.7 million.	500,000	0
18. <b>Robotics.</b> The Governor proposed eliminating \$300,000 for nonpublic schools' robotics and increasing public schools' robotics funding. The Senate retained the funding, and increased funding for public schools' robotics programs by \$200,000.	200,000	0
19. <b>School Aid Fund to GF/GP Fund Shift.</b>	0	2,035,800

20. <b>Foundation Allowance Cost Adjustments.</b> Due primarily to declining enrollment, foundation allowance costs are reduced \$192.0 million.	(192,000,000)	0
21. <b>Elimination of One-Time Per-Pupil Payment.</b> The Governor and Senate removed funding of roughly \$66 per pupil in one-time funding.	(95,000,000)	0
22. <b>Elimination of Growing Districts Payment.</b> The Governor and Senate removed funding for districts whose normal pupil membership blend exceeded the 'superblend' that is in place for FY 2020-21.	(66,000,000)	0
23. <b>20% Reduction to Cyber Schools.</b> The Governor proposed a 20% reduction to foundation allowance payments for cyber schools. The Senate did not concur.	0	0
24. <b>Elimination of Categoricals.</b> The Governor proposed eliminating first-year teacher incentives (\$5.0 million), Reading Corps (\$2.8 million), attendance recovery (\$2.0 million), virtual education supports (\$2.0 million), value-added growth and projection analytics (\$2.0 million), Detroit Public TV (\$2.0 million), Imagine Learning (\$1.5 million), kindergarten entry observation tool (\$1.5 million), school meal debt forgiveness (\$1.0 million), Boys and Girls Club (\$1.0 million), Algebra Nation (\$1.0 million), Teach for America (\$1.0 million), Orton Gillingham dyslexia tool (\$500,000), Chaldean Community Foundation (\$500,000), digital learning preparation (\$500,000), Fitness Foundation (\$400,000), Children's Choice Initiative (\$250,000), Conductive Learning Center (\$250,000), Michigan Council for Women in Technology (\$150,000), distance learning study (\$150,000), industrial and technology education (\$50,000), and a placeholder for the education reform commission (\$100). The Senate retained everything but meal debt forgiveness, virtual supports, and the study. The Senate increased Dropout Recovery to \$4.0 million, Reading Corps to \$3.5 million, Imagine Learning to \$3.5 million, Orton-Gillingham to \$1,000,000, the Chaldean Community Foundation to \$700,000, and Fitness Foundation to \$600,000.	2,426,900	5,577,000
25. <b>School Aid Fund Cash Flow Borrowing.</b> The Governor and Senate reduced this line by \$1.9 million, for a remaining total of \$9.5 million.	(1,900,000)	0
26. <b>Economic Adjustments.</b> Includes negative \$55,100 Gross and negative \$46,400 GF/GP for total economic adjustments, of which an estimated negative \$259,800 Gross and negative \$222,500 GF/GP is for legacy retirement costs (pension and retiree health).	(55,100)	(46,400)
27. <b>Comparison to Governor's Recommendation.</b> The Senate is \$79,234,900 Gross under and \$23,418,200 GF/GP over the Governor.		
<b>Total Changes</b> .....	<b>\$250,348,500</b>	<b>\$12,953,600</b>
<b>FY 2021-22 Senate-Passed Appropriation</b> .....	<b>\$15,775,513,300</b>	<b>\$63,918,200</b>

**Boilerplate Changes from FY 2020-21 Year-to-Date:**

- 1. Membership Definitions for Pandemic Learning.** The Governor eliminated special membership provisions and definitions related to pandemic learning. The calculation of pupils in membership for FY 2021-22 would be 90% applied to the count of students in October 2021 plus 10% of the count of students in February 2021. The Senate concurred in the use of the 90/10 blend but allowed for counting students in the Fall of 2021 who are learning remotely if either the school was closed due to public health orders or if parents elected for their children to remain at home. (Sec. 6)
- 2. Pupil Accounting Manual.** The Senate added a date (March 31) by which any changes to the pupil accounting manual must be made, in order to be effective for the following school year. (Sec. 18)
- 3. Reduction to Cyber School Foundation Allowance.** The Governor proposed a 20% reduction. The Senate did not concur. (Sec. 20)

4. **Removal of Requirement to Comply with MKEO.** The Governor proposed eliminating the Michigan Kindergarten Entry Observation (MKEO) tool and also removed the requirement that districts comply with administering the MKEO to receive the discretionary portion of their foundation allowance. The Senate did not concur. (Secs. 22b and 104)
5. **Extension of Date - Adopt the Michigan Data Hub Network.** The Governor and Senate extended by one year the date by which 100% of districts adopt the Michigan Data Hub Network, from September 30, 2021 to September 30, 2022. (Sec. 22m)
6. **At Risk.** The Governor proposed to increase the percentage, from 30% to 35%, of the amount higher-funded districts receive in per-pupil at risk payments as compared to lower-funded districts. The Governor also added school community liaison personnel as an allowable use of up to 20% of at risk funds. Finally, in this section, the Governor also added a new allowable use of up to 10% of at risk funds for districts to provide evidence-based pre-kindergarten instructional and non-instructional services to children who meet at risk criteria. The Senate did not increase the percentage, but did concur in allowing funds to be used for school *parent* liaison personnel, and concurred in allowing funds to be used for pre-K services. (Sec. 31a)
7. **10 Cents a Meal Administrative Funding.** The Governor changed the funding designated for administration, from up to 10% by districts and 6% by MDE, to up to 10% for MDE and 1% for each project partner. The Senate reduced this to 5% for MDE (because the overall funding for the program was doubled). (Sec. 31j)
8. **Great Start Readiness Program.** The Senate added language allowing eligible 3-year-olds into GSRP, with priority given to eligible 4-year-olds. (Sec. 32d)
9. **Out-of-School Learning Opportunities.** The Governor added language for this new program where funds would be distributed to each ISD proportionate to the number of pupils enrolled in the ISD or its constituent districts who are economically disadvantaged. The Senate did not include funding or language for this program.
10. **Early Literacy.** The Senate included substantive changes throughout the section to focus on professional development for early literacy teachers and coaches. (Sec. 35a)
11. **ISD Operational Funding.** The Senate added language requiring ISDs to include public school academies in all communications where traditional local districts are included, or not receive operational funding. (Sec. 81)
12. **CEPI Reporting.** The Governor included language narrowing CEPI's reporting to those areas where State or Federal laws require the reporting. The Senate did not include. (Sec. 94a)
13. **Extended Learning Plans.** The Senate included a new section requiring extended learning plans if districts provide remote instruction during the first half of the 2021-2022 school year for two reasons: closure due to public health orders or parents electing for their children to remain at home. Also, the language requires districts to be full time, in person (except for the two exceptions noted) and to provide personal protective equipment and regular COVID testing for the districts to be able to receive State aid. (Sec. 98b)
14. **Days and Hours.** The Senate included language allowing for the 75% average daily requirement to be waived during the first half of the 2021-2022 school year for the days parents keep their children at home or when schools are closed due to public health orders. In those instances, districts must ensure that the equivalent of at least 549 hours and 90 days of instruction are provided (in-person, remote, or blended) during the first half of the school year, with the second half of the school year required to be fully in person with no exceptions, and that at least 549 hours and 90 days of instruction are provided. (Sec. 101)
15. **Adult Education.** The Governor and Senate changed the payments for adult education from the amounts paid in FY 2018-19 to a formula based on each ISD's population aged 18-24 who are not high school graduates (60%), each ISD's proportion of population aged 25 and up who are not high school graduates (35%), and each ISD's proportion of the State population age 18 and up who lack basic English language proficiency (5%). (Sec. 107)
16. **Shared Time.** The Governor included new language requiring a district offering shared time programs to report each course for which participation by nonpublic or homeschool students exceeds 50% of all students. The Senate did not concur. (Sec. 166b)
17. **Repealed Sections.** The Governor recommended repealing several sections including 164g (legal action against the State); 164h (collective bargaining agreement penalties); and, 166 (disciplinary policy for school officials making abortion referrals). The Senate concurred in the repeal of Section 166 but not in the repeal of the other two sections.

Date Completed: 5-12-21

Fiscal Analyst: Kathryn Summers

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This analysis was prepared by nonpartisan Senate staff for use by the Senate in its deliberation.





Fiscal Year 2020-21 Spending as of Feb 8, Spending as of Year-to-Date, and Requested Technical Supplemental Items Only  
 FY 2021-22 Governor's Recommendation, Senate Bill 83 (S-3) as Passed the Senate, and House Bill 4407 (H-4) as Passed the House

Section	Line Item Description	SB 83 (S-3)		TECHNICAL SUPPLEMENTAL REQUEST ITEMS	Resulting FY 2020-21 w/ Technical Supp.	2/11/2021	5/12/2021	5/11/2021
		FY 2020-21 Spending As of Feb 8, 2021	FY 2020-21 Spending As of April 19, 2021			FY 2021-22 Governor's Recommendation	FY 2021-22 SB 83 (S-3) Senate Passed	FY 2021-22 HB 4407 (H-4) House Passed
81	ISD General Operations Support	\$69,138,000	\$69,138,000		\$69,138,000	\$70,521,000	\$70,521,000	\$69,138,000
94	Advanced Placement (AP) Incentive Program	\$1,200,000	\$1,200,000		\$1,200,000	\$1,200,000	\$1,200,000	\$1,200,000
94a	Center for Educ. Perf. and Information - State Share	\$16,848,900	\$16,848,900		\$16,848,900	\$18,802,500	\$18,802,500	\$16,802,500
94a	Center for Educ. Perf. and Information - Federal	\$193,500	\$193,500		\$193,500	\$193,500	\$193,500	\$193,500
94b	Connecting Information in Education Commission	\$100	\$100		\$100	\$0	\$0	\$0
94c	MCERI	\$0	\$0		\$0	\$0	\$100	\$2,500,000
95b	EVAAS	\$2,000,000	\$2,000,000		\$2,000,000	\$0	\$2,000,000	\$2,000,000
97	School Safety Grants						\$100	\$10,000,000
98	Michigan Virtual High School - State	\$7,500,000	\$7,500,000		\$7,500,000	\$7,500,000	\$8,447,000	\$7,500,000
98d	DPTV Online Curriculum	\$2,000,000	\$2,000,000		\$2,000,000	\$0	\$2,000,000	\$0
98e	HEROES Tech	\$0	\$0		\$0	\$0	\$200,000	\$0
99h	Robotics for Public Schools	\$4,400,000	\$4,400,000		\$4,400,000	\$4,700,000	\$4,600,000	\$4,723,200
99h	Robotics for Nonpublics	\$300,000	\$300,000		\$300,000	\$0	\$300,000	\$600,000
99i	Women in Technology	\$150,000	\$150,000		\$150,000	\$0	\$150,000	\$0
99s(2)	Comprehensive STEM Initiative (Administration)	\$300,000	\$300,000		\$300,000	\$300,000	\$300,000	\$300,000
99s(3)	Comprehensive STEM Grants	\$3,050,000	\$3,050,000		\$3,050,000	\$3,050,000	\$3,050,000	\$3,050,000
99s(4)	Math/Science Centers - Federal	\$235,000	\$235,000		\$235,000	\$235,000	\$235,000	\$235,000
99s(4)	MiSTEM Network Regions	\$3,834,300	\$3,834,300		\$3,834,300	\$3,834,300	\$3,834,300	\$3,834,300
99s(6)	MiSTEM Professional Development and Curriculum	\$750,000	\$750,000		\$750,000	\$750,000	\$750,000	\$750,000
99t	Algebra Nation	\$1,000,000	\$1,000,000		\$1,000,000	\$0	\$1,000,000	\$0
99u	Imagine Learning (\$1.0m literacy, \$2.45m math)	\$1,500,000	\$1,500,000		\$1,500,000	\$0	\$3,450,000	\$0
99w	Fitness Foundation	\$400,000	\$400,000		\$400,000	\$0	\$600,000	\$0
99x	Teach for America	\$1,000,000	\$1,000,000		\$1,000,000	\$0	\$1,000,000	\$0
99z	Teacher Retention Incentives	\$5,000,000	\$5,000,000		\$5,000,000	\$0	\$5,000,000	\$0
104	Assessment Testing - State Share	\$31,009,400	\$31,009,400		\$31,009,400	\$29,509,400	\$31,009,400	\$29,009,500
104	Assessment Testing - Federal Share	\$6,250,000	\$6,250,000		\$6,250,000	\$6,250,000	\$6,250,000	\$6,250,000
104(16)	Virtual Learning Study	\$150,000	\$150,000		\$150,000	\$0	\$0	\$0
104a	Benchmark Assessments - State	\$0	\$4,197,900		\$4,197,900	\$0	\$0	\$0
104a	Benchmark Assessments - Federal	\$0	\$7,521,300		\$7,521,300	\$0	\$0	\$0
104f	Digital Literacy Training	\$500,000	\$500,000		\$500,000	\$0	\$500,000	\$0
104h	Benchmark Assessments for FY 2022-23	\$0	\$0		\$0	\$0	\$0	\$11,500,000
107	Adult Education - State	\$30,500,000	\$30,500,000		\$30,500,000	\$30,500,000	\$30,500,000	\$30,500,000
147a(1)	MPSERS District Reimbursement	\$100,000,000	\$100,000,000		\$100,000,000	\$100,000,000	\$100,000,000	\$100,000,000
147a(2)	MPSERS Normal Cost for Lower AROR/Dedicated Gains	\$155,206,000	\$155,206,000		\$155,206,000	\$177,460,000	\$177,460,000	\$172,460,000
147c	MPSERS Rate Cap (Section 41 of MPSERS Act)	\$1,219,800,000	\$1,219,800,000		\$1,219,800,000	\$1,329,000,000	\$1,329,000,000	\$1,554,000,000
147d	MPSERS One-time Unfunded Liability Payment	\$0	\$0		\$0	\$0	\$0	\$250,000,000
147e	MPSERS Additional Normal/DC Costs for PA 92 of 2017	\$51,400,000	\$51,400,000		\$51,400,000	\$65,300,000	\$65,300,000	\$65,300,000
152a	Adair v State of Michigan	\$38,000,500	\$38,000,500		\$38,000,500	\$38,000,500	\$38,000,500	\$38,000,500
152b	Nonpublic School Health/Safety Reimbursement	\$0	\$0		\$0	\$0	\$250,000	\$2,500,000
167c	Drowning Prevention Education	\$0	\$0		\$0	\$0	\$25,000	\$0
<b>TOTAL SCHOOL AID APPROPRIATIONS</b>		<b>\$15,525,164,800</b>	<b>\$16,534,326,900</b>	<b>(\$64,305,600)</b>	<b>\$16,470,021,300</b>	<b>\$15,853,068,000</b>	<b>\$15,775,513,300</b>	<b>\$16,376,113,600</b>
<b>REVENUE SOURCES</b>								
11	Federal Aid	\$1,806,878,500	\$2,645,842,700	\$4,600,000	\$2,650,442,700	\$1,822,478,500	\$1,822,478,600	\$1,822,478,500
11	School Aid Fund (SAF)	\$13,589,621,600	\$13,759,819,500	(\$68,905,600)	\$13,690,913,900	\$13,918,589,400	\$13,817,116,400	\$14,427,385,000
11	General Fund/General Purpose	\$50,964,600	\$50,964,600	\$0	\$50,964,600	\$40,000,000	\$63,918,200	\$54,250,000
11	Community District Trust Fund/\$100 Flint Reserve	\$77,700,100	\$77,700,100	\$0	\$77,700,100	\$72,000,100	\$72,000,100	\$72,000,100
<b>TOTAL REVENUE</b>		<b>\$15,525,164,800</b>	<b>\$16,534,326,900</b>	<b>(\$64,305,600)</b>	<b>\$16,470,021,300</b>	<b>\$15,853,068,000</b>	<b>\$15,775,513,300</b>	<b>\$16,376,113,600</b>