25-01542 **REVISOR** BD/BM 12/31/24 as introduced

SENATE STATE OF MINNESOTA **NINETY-FOURTH SESSION**

A bill for an act

relating to retirement; implementing the recommendations of the state auditor's

S.F. No. 1341

(SENATE AUTHORS: PAPPAS)

DATE 02/13/2025

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OFFICIAL STATUS

Introduction and first reading Referred to State and Local Government

fire relief association working group; amending Minnesota Statutes 2024, sections 1.3 424A.014, subdivision 2; 424A.015, subdivision 4; 424A.016, subdivisions 2, 6; 1.4 424A.05, subdivision 3; 424A.06, subdivision 2; 424A.092, subdivisions 2, 3, 4; 1.5 424A.093, subdivision 5; repealing Minnesota Statutes 2024, section 424A.015, 1.6 subdivision 5. 1.7 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MINNESOTA: 1.8 Section 1. Minnesota Statutes 2024, section 424A.014, subdivision 2, is amended to read: 1.9 Subd. 2. Financial statement. (a) The board of trustees of each firefighters relief 1.10 association that is not required to and does not choose to file a financial report and audit 1.11 under subdivision 1 must prepare a detailed statement of the financial affairs for the preceding 1.12 1.13 fiscal year of the relief association's special and general funds in the style and form prescribed by the state auditor. The detailed statement must show: 1.14 (1) the sources and amounts of all money received; 1.15 (2) all disbursements, accounts payable, and accounts receivable; 1.16 (3) the amount of money remaining in the treasury; 1.17 (4) total assets, including a listing of all investments; 1.18 (5) the accrued liabilities; and 1.19 (6) all other items necessary to show accurately the revenues and expenditures and 1.20

Section 1. 1

financial position of the relief association.

- (b) The detailed financial statement of the special and general funds required under paragraph (a) must be certified by a certified public accountant or by the state auditor in accordance with agreed-upon procedures and forms prescribed by the state auditor. The accountant must have at least five years of public accounting, auditing, or similar experience and must not be an active, inactive, or retired member of the relief association or the fire department.
- (c) The detailed financial statement required under paragraph (a) must be countersigned by:
 - (1) the municipal clerk or clerk-treasurer of the municipality;

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- (2) where applicable, the municipal clerk or clerk-treasurer of the largest municipality in population that contracts with the independent nonprofit firefighting corporation if the relief association is a subsidiary of an independent nonprofit firefighting corporation, and by the secretary of the independent nonprofit firefighting corporation; or
- (3) the chief financial official of the county in which the firefighters relief association is located or primarily located if the relief association is associated with a fire department that is not located in or associated with an organized municipality.
- (d) The firefighters relief association board must submit a copy of the detailed financial statement required under paragraph (a) that has been certified by the governing body of the municipality to the state auditor on or before March 31 June 30 after the close of the fiscal year.
- (e) A certified public accountant or auditor who performs the agreed-upon procedures under paragraph (b) is subject to the reporting requirement of section 6.67.
 - **EFFECTIVE DATE.** This section is effective January 1, 2026.
- Sec. 2. Minnesota Statutes 2024, section 424A.015, subdivision 4, is amended to read:
 - Subd. 4. Transfer to individual retirement account Right to elect a direct rollover. A relief association that is a qualified pension plan under section 401(a) of the Internal Revenue Code, as amended, and that provides a single payment service pension, at the written request of the applicable retiring member or, following the death of the active member, at the written request of the deceased member's surviving spouse, may directly transfer on an institution-to-institution basis the eligible member's lump-sum pension or the survivor benefit attributable to the member, whichever applies, to the requesting person's individual retirement account under section 408(a) of the Internal Revenue Code, as amended. A relief association must permit a member, a surviving spouse, or another distributee as defined in

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section 356.633, subdivision 1, paragraph (b), to elect a direct rollover of any distribution
that is an eligible rollover distribution as defined in section 356.633, subdivision 1, paragraph
(d), subject to the terms and conditions of section 356.633.

EFFECTIVE DATE. This section is effective the day following final enactment.

- Sec. 3. Minnesota Statutes 2024, section 424A.016, subdivision 2, is amended to read:
- Subd. 2. **Defined contribution service pension eligibility.** (a) A relief association, when its articles of incorporation or bylaws so provide, may pay <u>as soon as practicable</u> out of the assets of its special fund a defined contribution service pension to each of its members who:
 - (1) separates from active service with the fire department;
 - (2) reaches age 50 submits a valid written application for the distribution;
- (3) completes at least five years of active service as an active member of the fire department to which the relief association is associated;
- (4) completes at least five years of active membership with the relief association before separation from active service; and
- (5) complies with any additional conditions as to age, service, and membership that are prescribed by the bylaws of the relief association.
- (b) In the case of a member who has completed at least five years of active service as an active member of the fire department to which the relief association is associated on the date that the relief association is established and incorporated, the requirement that the member complete at least five years of active membership with the relief association before separation from active service may be waived by the board of trustees of the relief association if the member completes at least five years of inactive membership with the relief association before the date of the payment of the service pension. During the period of inactive membership, the member is not entitled to receive any disability benefit coverage, is not entitled to receive additional individual account allocation of fire state aid or municipal contribution toward a service pension, and is considered to have the status of a person entitled to a deferred service pension.
- (c) The service pension earned by a firefighter under this chapter and the articles of incorporation and bylaws of the relief association may be paid whether or not the municipality or independent nonprofit firefighting corporation to which the relief association is associated qualifies for the receipt of fire state aid under chapter 477B.

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EFFECTIVE DATE. This section is effective January 1, 2026.

Sec. 4. Minnesota Statutes 2024, section 424A.016, subdivision 6, is amended to read:

- Subd. 6. **Deferred service pensions.** (a) A "deferred member" means a member of a relief association who has separated from active service and membership and has completed the minimum service and membership requirements in subdivision 2. The requirement that a member separate from active service and membership is waived for persons any person who have has discontinued their volunteer firefighter and paid on-call firefighter duties and who are is employed on a part-time or full-time basis under section 424A.015, subdivision 1.
- (b) A deferred member is entitled to receive a deferred service pension when as soon as practicable after the member reaches at least age 50, or at least the minimum age specified in the bylaws governing the relief association if that age is greater than age 50, and makes submits a valid written application for the distribution and complies with any conditions as to age prescribed by the relief association's bylaws.
- (c) A defined contribution relief association must credit interest or additional investment performance on the deferred lump-sum service pension during the period of deferral for all deferred members on or after January 1, 2021. A defined contribution relief association may specify in its bylaws the method by which it will credit interest or additional investment performance to the accounts of deferred members. Such method shall be limited to one of the three methods provided in this paragraph. In the event the bylaws do not specify a method, the interest or additional investment performance must be credited using the method defined in clause (3). The permissible methods are:
- (1) at the investment performance rate actually earned on that portion of the assets if the deferred benefit amount is invested by the relief association in a separate account established and maintained by the relief association;
- (2) at the investment performance rate actually earned on that portion of the assets if the deferred benefit amount is invested in a separate investment vehicle held by the relief association; or
- (3) at the investment return on the assets of the special fund of the defined contribution relief association in proportion to the share of the assets of the special fund to the credit of each individual deferred member account.

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(d) Notwithstanding the requirements of section 424A.015, subdivision 6, bylaw
amendments made in accordance with paragraph (c) on or before January 1, 2022, shall
apply to members already in deferred status as of January 1, 2021.

- (e) Unless the bylaws provide differently, interest or additional investment performance must be allocated to each deferred member account beginning on the date that the member separates from active service and membership and ending on the last date that the deferred member account is valued before the final distribution of the deferred service pension.
- (f) Notwithstanding the requirements of section 424A.015, subdivision 6, a relief association that amends its bylaws to lower the required minimum retirement age may specify in the bylaws amendment that the lower minimum retirement age applies to members who separated from active service and membership prior to the effective date of the bylaws amendment.

EFFECTIVE DATE. This section is effective January 1, 2026.

- Sec. 5. Minnesota Statutes 2024, section 424A.05, subdivision 3, is amended to read:
- Subd. 3. **Authorized disbursements from special fund.** (a) Disbursements from the special fund may not be made for any purpose other than one of the following:
- (1) for the payment <u>or direct rollover under section 356.633</u> of service pensions to retired members of the relief association if authorized and paid under law and the bylaws governing the relief association;
- (2) for the purchase of an annuity for the applicable person under section 424A.015, subdivision 3, for the transfer of service pension or benefit amounts to the applicable person's individual retirement account under section 424A.015, subdivision 4, or to the applicable person's account in the Minnesota deferred compensation plan under section 424A.015, subdivision 5;
- (3) for the payment <u>or direct rollover under section 356.633</u> of temporary or permanent disability benefits to disabled members of the relief association if authorized and paid under law and specified in amount in the bylaws governing the relief association;
- (4) for the payment <u>or direct rollover under section 356.633</u> of survivor benefits or for the payment of a death benefit to the estate of the deceased active or deferred firefighter, if authorized and paid under law and specified in amount in the bylaws governing the relief association;

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5.1	(5) for the payment of the fees, dues and assessments to the Minnesota State Fire
5.2	Department Association and to the Minnesota State Fire Chiefs Association in order to
5.3	entitle relief association members to membership in and the benefits of these associations
5.4	or organizations;
5.5	(6) for the payment of insurance premiums to the state Volunteer Firefighters Benefit
5.6	Association, or an insurance company licensed by the state of Minnesota offering casualty
5.7	insurance, in order to entitle relief association members to membership in and the benefits
5.8	of the association or organization;
5.9	(7) for the payment of administrative expenses of the relief association as authorized
5.10	under subdivision 3b; and
5.11	(8) for the payment or direct rollover under section 356.633 of a service pension to the
5.12	former spouse of a member or former member of a relief association, if the former spouse
5.13	is an alternate payee designated in a qualified domestic relations order under subdivision
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5.15	(b) Checks or authorizations for electronic fund transfers for disbursements authorized
5.16	by this section must be signed by the relief association treasurer and at least one other elected
5.17	trustee who has been designated by the board of trustees to sign the checks or authorizations.
5.18	A relief association may make disbursements authorized by this subdivision by electronic
5.19	fund transfers only if the specific method of payment and internal control policies and
5.20	procedures regarding the method are approved by the board of trustees.
5.21	EFFECTIVE DATE. This section is effective the day following final enactment.
5.22	Sec. 6. Minnesota Statutes 2024, section 424A.06, subdivision 2, is amended to read:
5.23	Subd. 2. General fund assets and revenues. (a) The general fund, if established, must
5.24	be credited with the following:
5.25	(1) all money received from dues other than dues payable as contributions under the
5.26	bylaws of the relief association to the special fund;
5.27	(2) all money received from fines;
5.28	(3) all money received from initiation fees;
5.29	(4) all money received as entertainment revenues; and

(5) any money or property donated, given, granted or devised by any person, either for

the support of the general fund of the relief association or for unspecified purposes.

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(b) The treasurer of the relief association is the custodian of the assets of the general fund and must be the recipient on behalf of the general fund of all revenues payable to the general fund. The treasurer shall maintain adequate records documenting any transaction involving the assets or the revenues of the general fund. These records must be open for inspection by any member of the relief association at reasonable times and places.

EFFECTIVE DATE. This section is effective January 1, 2026.

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Sec. 7. Minnesota Statutes 2024, section 424A.092, subdivision 2, is amended to read:

Subd. 2. **Determination of accrued liability.** (a) Beginning with the calculation performed in 2021 for the 2022 calendar year, Each firefighters relief association which pays a lump-sum service pension shall determine the accrued liability of the special fund of the firefighters relief association relative to each active member of the relief association, calculated using the applicable appendix to the standards for actuarial work established by the Legislative Commission on Pensions and Retirement under section 3.85, subdivision 10.

(b) For calendar years before 2022, each firefighters relief association shall determine the accrued liability of the special fund of the firefighters relief association relative to each active member of the relief association, calculated individually using the following table:

7.18 7.19	Cumulative Year	Accrued Liability
7.20		
7.21	1	\$ 60
7.22	2	124
7.23	3	190
7.24	4	260
7.25	5	334
7.26	6	410
7.27	7	492
7.28	8	576
7.29	9	666
7.30	10	760
7.31	11	858
7.32	12	962
7.33	13	1070
7.34	14	1184
7.35	15	1304

Sec. 7. 7

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8.1		16		1428	
8.2		17		1560	
8.3		18		1698	
8.4		19		1844	
8.5		20		2000	
8.6		21 and thereafter		100 additional	per year

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As set forth in the table the accrued liability for each member of the relief association corresponds to the cumulative years of active service to the credit of the member. The accrued liability of the special fund for each active member is determined by multiplying the accrued liability from the chart by the ratio of the lump-sum service pension amount currently provided for in the bylaws of the relief association to a service pension of \$100 per year of service.

(e) (b) If a member has fractional service as of December 31, the figure for service credit to be used for the determination of accrued liability pursuant to this section shall be rounded to the nearest full year of service credit. The total accrued liability of the special fund as of December 31 shall be the sum of the accrued liability attributable to each active member of the relief association.

(d) (c) To the extent that the state auditor considers it to be necessary or practical, the state auditor may specify and issue procedures, forms, or mathematical tables for use in performing the calculations of the accrued liability for deferred members pursuant to this subdivision.

EFFECTIVE DATE. This section is effective the day following final enactment.

Sec. 8. Minnesota Statutes 2024, section 424A.092, subdivision 3, is amended to read:

Subd. 3. Financial requirements of relief association; minimum obligation of municipality. (a) During the month of July, the officers of the relief association shall determine the overall funding balance of the special fund for the current calendar year, the financial requirements of the special fund for the following calendar year and the minimum obligation of the municipality with respect to the special fund for the following calendar year in accordance with the requirements of this subdivision.

(b) The overall funding balance of the special fund for the current calendar year must be determined in the following manner:

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(1) The total accrued liability of the special fund for all active and deferred members of the relief association as of December 31 of the current year must be calculated under subdivisions 2 and 2a, if applicable.

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- (2) The total present assets of the special fund projected to December 31 of the current year, including receipts by and disbursements from the special fund anticipated to occur on or before December 31, must be calculated. To the extent possible, for those assets for which a market value is readily ascertainable, the current market value as of the date of the calculation for those assets must be utilized in making this calculation. For any asset for which no market value is readily ascertainable, the cost value or the book value, whichever is applicable, must be utilized in making this calculation.
- (3) The amount of the total present assets of the special fund calculated under clause (2) must be subtracted from the amount of the total accrued liability of the special fund calculated under clause (1). If the amount of total present assets exceeds the amount of the total accrued liability, then the special fund is considered to have a surplus over full funding. If the amount of the total present assets is less than the amount of the total accrued liability, then the special fund is considered to have a deficit from full funding. If the amount of total present assets is equal to the amount of the total accrued liability, then the special fund is considered to be fully funded.
- (c) The financial requirements of the special fund for the following calendar year must be determined in the following manner:
- (1) The total accrued liability of the special fund for all active and deferred members of the relief association as of December 31 of the calendar year next following the current calendar year must be calculated under subdivisions 2 and 2a, if applicable.
- (2) The increase in the total accrued liability of the special fund for the following calendar year over the total accrued liability of the special fund for the current year must be calculated.
- (3) The amount of anticipated future administrative expenses of the special fund must be calculated by multiplying the dollar amount of the administrative expenses of the special fund for the most recent prior calendar year by the factor of 1.035.
- (4) If the special fund is fully funded, the financial requirements of the special fund for the following calendar year are the total of the amounts calculated under clauses (2) and **(3)**.
- (5) If the special fund has a deficit from full funding, the financial requirements of the special fund for the following calendar year are the financial requirements of the special

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fund calculated as though the special fund were fully funded under clause (4) plus an amount equal to one-tenth of the original amount of the deficit from full funding of the special fund as determined under clause (2) resulting either from an increase in the amount of the service pension occurring in the last ten years or from a net annual investment loss occurring during the last ten years until each increase in the deficit from full funding is fully retired. The annual amortization contribution under this clause may not exceed the amount of the deficit from full funding.

- (6) If the special fund has a surplus over full funding, the financial requirements of the special fund for the following calendar year are the financial requirements of the special fund calculated as though the special fund were fully funded under clause (4) reduced by an amount equal to one-tenth of the amount of the surplus over full funding of the special fund.
- (d) The minimum obligation of the municipality with respect to the special fund is the financial requirements of the special fund reduced by the amount of any fire state aid and police and firefighter retirement supplemental state aid payable under chapter 477B and section 423A.022 reasonably anticipated to be received by the municipality for transmittal to the special fund during the following calendar year, and an amount of interest on the assets of the special fund projected to the beginning of the following calendar year calculated at the rate of five percent per annum, and the amount of any contributions to the special fund required by the relief association bylaws from the active members of the relief association reasonably anticipated to be received during the following calendar year. A reasonable amount of anticipated fire state aid is an amount that does not exceed the fire state aid actually received in the prior year multiplied by the factor 1.035.

EFFECTIVE DATE. This section is effective January 1, 2026.

Sec. 9. Minnesota Statutes 2024, section 424A.092, subdivision 4, is amended to read:

Subd. 4. Certification of financial requirements and minimum municipal obligation; levy. (a) The officers of the relief association shall certify the financial requirements of the special fund of the relief association and the minimum obligation of the municipality with respect to the special fund of the relief association as determined under subdivision 3 on or before August 1 of each year. The certification must be made to the entity that is responsible for satisfying the minimum obligation with respect to the special fund of the relief association. If the responsible entity is a joint powers entity, the certification must be made in the manner specified in the joint powers agreement, or if the joint powers agreement is silent on this point, the certification must be made to the chair of the joint powers board.

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- (b) The financial requirements of the relief association and the minimum municipal obligation must be included in the financial report or financial statement under section 424A.014. The schedule forms related to the determination of the financial requirements must be filed annually with the state auditor by March 31, annually, if the relief association is required to file a financial statement under section 424A.014, subdivision 2, or by June 30, annually, if the relief association is required to file a financial report and audit under section 424A.014, subdivision 1.
- (c) The municipality shall provide for at least the minimum obligation of the municipality with respect to the special fund of the relief association by tax levy or from any other source of public revenue.
- (d) The municipality may levy taxes for the payment of the minimum municipal obligation without any limitation as to rate or amount and irrespective of any limitations imposed by other provisions of law upon the rate or amount of taxation until the balance of the special fund or any fund of the relief association has attained a specified level. In addition, any taxes levied under this section must not cause the amount or rate of any other taxes levied in that year or to be levied in a subsequent year by the municipality which are subject to a limitation as to rate or amount to be reduced.
- (e) If the municipality does not include the full amount of the minimum municipal obligations in its levy for any year, the officers of the relief association shall certify that amount to the county auditor, who shall spread a levy in the amount of the certified minimum municipal obligation on the taxable property of the municipality.
- (f) If the state auditor determines that a municipal contribution actually made in a plan year was insufficient under section 424A.091, subdivision 3, paragraph (c), clause (5), the state auditor may request a copy of the certifications under this subdivision from the relief association or from the city. The relief association or the city, whichever applies, must provide the certifications within 14 days of the date of the request from the state auditor.

EFFECTIVE DATE. This section is effective January 1, 2026.

- Sec. 10. Minnesota Statutes 2024, section 424A.093, subdivision 5, is amended to read:
- Subd. 5. **Minimum municipal obligation.** (a) The officers of the relief association shall determine the minimum obligation of the municipality with respect to the special fund of the relief association for the following calendar year on or before August 1 of each year in accordance with the requirements of this subdivision.

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(b) The minimum obligation of the municipality with respect to the special fund is an amount equal to the financial requirements of the special fund of the relief association determined under subdivision 4, reduced by the estimated amount of any fire state aid and police and firefighter retirement supplemental state aid payable under chapter 477B and section 423A.022 reasonably anticipated to be received by the municipality for transmittal to the special fund of the relief association during the following year and the amount of any anticipated contributions to the special fund required by the relief association bylaws from the active members of the relief association reasonably anticipated to be received during the following calendar year. A reasonable amount of anticipated fire state aid is an amount that does not exceed the fire state aid actually received in the prior year multiplied by the factor 1.035.

- (c) The officers of the relief association shall certify the financial requirements of the special fund of the relief association and the minimum obligation of the municipality with respect to the special fund of the relief association as determined under subdivision 4 and this subdivision by August 1 of each year. The certification must be made to the entity that is responsible for satisfying the minimum obligation with respect to the special fund of the relief association. If the responsible entity is a joint powers entity, the certification must be made in the manner specified in the joint powers agreement, or if the joint powers agreement is silent on this point, the certification must be made to the chair of the joint powers board.
- (d) The financial requirements of the relief association and the minimum municipal obligation must be included in the financial report or financial statement under section 424A.014.
- (e) The municipality shall provide for at least the minimum obligation of the municipality with respect to the special fund of the relief association by tax levy or from any other source of public revenue. The municipality may levy taxes for the payment of the minimum municipal obligation without any limitation as to rate or amount and irrespective of any limitations imposed by other provisions of law or charter upon the rate or amount of taxation until the balance of the special fund or any fund of the relief association has attained a specified level. In addition, any taxes levied under this section must not cause the amount or rate of any other taxes levied in that year or to be levied in a subsequent year by the municipality which are subject to a limitation as to rate or amount to be reduced.
- (f) If the municipality does not include the full amount of the minimum municipal obligation in its levy for any year, the officers of the relief association shall certify that amount to the county auditor, who shall spread a levy in the amount of the minimum municipal obligation on the taxable property of the municipality.

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(g) If the state auditor determines that a municipal contribution actually made in a plan year was insufficient under section 424A.091, subdivision 3, paragraph (c), clause (5), the state auditor may request from the relief association or from the city a copy of the certifications under this subdivision. The relief association or the city, whichever applies, must provide the certifications within 14 days of the date of the request from the state auditor.

- **EFFECTIVE DATE.** This section is effective January 1, 2026.
- 13.7 Sec. 11. **REPEALER.**

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- Minnesota Statutes 2024, section 424A.015, subdivision 5, is repealed.
- 13.9 **EFFECTIVE DATE.** This section is effective the day following final enactment.

Sec. 11. 13

APPENDIX

Repealed Minnesota Statutes: 25-01542

424A.015 GENERALLY APPLICABLE FIREFIGHTERS RELIEF ASSOCIATION PENSION PLAN REGULATION.

- Subd. 5. **Minnesota deferred compensation plan transfers.** A relief association may directly transfer on an institution-to-institution basis the eligible member's lump-sum pension amount to the requesting member's account in the Minnesota deferred compensation plan, if:
 - (1) the governing articles of incorporation or bylaws so provide;
- (2) the firefighter participates in the Minnesota deferred compensation plan at the time of retirement; and
 - (3) the applicable retiring firefighter requests in writing that the relief association do so.