

**SENATE  
STATE OF MINNESOTA  
NINETIETH SESSION**

**S.F. No. 2248**

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DATE  
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Introduction and first reading  
Referred to Transportation Finance and Policy

OFFICIAL STATUS

1.1 A bill for an act  
1.2 relating to transportation; authorizing and governing implementation of  
1.3 requirements of the federal REAL ID Act; amending certain requirements governing  
1.4 drivers' licenses and Minnesota identification cards; amending imposition of certain  
1.5 fees; requiring legislative reporting; authorizing rulemaking; appropriating money;  
1.6 amending Minnesota Statutes 2016, sections 171.01, by adding subdivisions;  
1.7 171.017; 171.04, by adding a subdivision; 171.06, subdivisions 1, 3, by adding a  
1.8 subdivision; 171.07, subdivisions 1, 3, 4, 9a; 171.072; 171.12, by adding  
1.9 subdivisions; 171.27; proposing coding for new law in Minnesota Statutes, chapter  
1.10 171; repealing Minnesota Statutes 2016, section 171.071; Laws 2009, chapter 92,  
1.11 section 1, as amended; Minnesota Rules, part 7410.1810.

1.12 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MINNESOTA:

1.13 Section 1. Minnesota Statutes 2016, section 171.01, is amended by adding a subdivision  
1.14 to read:

1.15 Subd. 31c. **Driver's license.** "Driver's license" means a license, instruction permit, or  
1.16 provisional license to operate a motor vehicle issued or issuable under the laws of this state  
1.17 by the commissioner of public safety that complies with the REAL ID Act.

1.18 Sec. 2. Minnesota Statutes 2016, section 171.01, is amended by adding a subdivision to  
1.19 read:

1.20 Subd. 36c. **Identification card.** "Identification card" means an identification card issued  
1.21 or issuable under the laws of this state by the commissioner of public safety that complies  
1.22 with the REAL ID Act.

2.1 Sec. 3. Minnesota Statutes 2016, section 171.01, is amended by adding a subdivision to  
2.2 read:

2.3 Subd. 45b. REAL ID Act. "REAL ID Act" means the REAL ID Act of 2005, Public  
2.4 Law 109-13, Division B.

2.5 Sec. 4. Minnesota Statutes 2016, section 171.01, is amended by adding a subdivision to  
2.6 read:

2.7 Subd. 48b. Temporary lawful status. "Temporary lawful status" has the meaning given  
2.8 in Code of Federal Regulations, title 6, section 37.3.

2.9 Sec. 5. Minnesota Statutes 2016, section 171.017, is amended to read:

2.10 **171.017 BACKGROUND INVESTIGATIONS; ~~DEPARTMENT~~ DRIVER'S**  
2.11 **LICENSE AGENTS AND CERTAIN EMPLOYEES.**

2.12 Subdivision 1. **Background checks authorized.** The commissioner ~~shall~~ must investigate  
2.13 the criminal history background of any driver's license agent and any current or prospective  
2.14 employees of the department or driver's license agent being considered for any position  
2.15 ~~with the department~~ that has or will have the ability to:

2.16 (1) ~~the ability to~~ create or modify records of applicants for identification cards and  
2.17 drivers' licenses, including enhanced drivers' licenses under section 171.01, subdivision  
2.18 31a, or and enhanced identification cards under section 171.01, subdivision 31b;

2.19 (2) ~~the ability to~~ issue enhanced drivers' licenses ~~under section 171.01, subdivision 31a,~~  
2.20 ~~or enhanced identification cards under section 171.01, subdivision 31b;~~ or

2.21 (3) ~~the ability to~~ administer knowledge or skills tests under section 171.13 to an applicant  
2.22 for a commercial driver's license.

2.23 Subd. 2. **Procedure.** (a) The commissioner must request a criminal history background  
2.24 check from the superintendent of the Bureau of Criminal Apprehension on all individuals  
2.25 specified in subdivision 1. A request under this section must be accompanied by an executed  
2.26 criminal history consent form, including fingerprints, signed by the agent or the current or  
2.27 prospective employee being investigated.

2.28 (b) After receiving a request under paragraph (a), the superintendent of the Bureau of  
2.29 Criminal Apprehension shall perform the background check required under subdivision 1.  
2.30 The superintendent shall retrieve criminal history data as defined in section 13.87, conduct  
2.31 a search of the national criminal records repository, and provide wants and warrant

3.1 information from federal and state repositories. The superintendent is authorized to exchange  
 3.2 fingerprints with the Federal Bureau of Investigation for purposes of the criminal history  
 3.3 check. The superintendent shall return the results of the background checks to the  
 3.4 commissioner to determine whether:

3.5 (1) the agent, employee, or applicant for employment specified in subdivision 1, clause  
 3.6 (1) or (2), has committed a disqualifying crime under Code of Federal Regulations, title 49,  
 3.7 section 1572.103; or

3.8 (2) the employee or applicant for employment specified in subdivision 1, clause (3), has  
 3.9 a conviction of the type specified by Code of Federal Regulations, title 49, section 384.228(j).

3.10 (c) The superintendent shall recover the ~~cost to the bureau of a~~ bureau's background  
 3.11 check cost for the person on whom the background check is performed through a fee charged  
 3.12 to the commissioner or the driver's license agent who requested the background check.

3.13 Subd. 3. **Notification by other criminal justice agencies.** Criminal justice agencies,  
 3.14 as defined by section 13.02, subdivision 3a, ~~shall~~ must provide the commissioner with  
 3.15 information they possess and that the commissioner requires for the purposes of determining  
 3.16 the employment suitability of current or prospective employees subject to this section.

3.17 Subd. 4. **Annual background checks in certain instances.** Consistent with Code of  
 3.18 Federal Regulations, title 49, section 384.228, the commissioner shall request and the  
 3.19 superintendent shall conduct annual background checks for the department employees  
 3.20 specified in subdivision 1, clause (3). Annual background checks under this subdivision  
 3.21 ~~shall~~ must be performed in a manner consistent with subdivisions 2 and 3.

3.22 Sec. 6. **[171.019] REAL ID ACT CONFORMITY; LIMITATIONS.**

3.23 Subdivision 1. **Definition.** For purposes of this section, "federal change" means a  
 3.24 modification or addition to REAL ID Act requirements, made by the federal government  
 3.25 after the effective date of this act, with respect to: legal requirements; processes; policies  
 3.26 and procedures; or data collection, storage, and dissemination. Federal change includes but  
 3.27 is not limited to a modification:

3.28 (1) in what constitutes an official purpose under Code of Federal Regulations, title 6,  
 3.29 part 37;

3.30 (2) in the machine-readable technology standards for a license or Minnesota identification  
 3.31 card;

4.1 (3) in the information provided on the face of the license or Minnesota identification  
4.2 card;

4.3 (4) that relates to dissemination of state-provided data to or among federal agencies,  
4.4 other states, organizations operating under agreement among the states, or private entities;  
4.5 or

4.6 (5) that imposes an identifiable cost for the state of Minnesota.

4.7 Subd. 2. **License and Minnesota identification card options.** (a) The commissioner  
4.8 must meet the requirements of the REAL ID Act for licenses and identification cards,  
4.9 including but not limited to documentation requirements, administrative processes, electronic  
4.10 validation or verification of data, and card design and marking, as provided under this  
4.11 chapter.

4.12 (b) The commissioner must establish an enhanced driver's license or enhanced  
4.13 identification card as provided in this chapter.

4.14 Subd. 3. **Limitations.** Compliance under subdivision 2, paragraph (a), is limited to those  
4.15 requirements of the REAL ID Act and any rules or regulations promulgated pursuant to the  
4.16 REAL ID Act in effect as of the effective date of this act. The commissioner may not take  
4.17 any action to implement or meet the requirements of a federal change.

4.18 Subd. 4. **Legislative notification.** (a) Upon identification of an impending or completed  
4.19 federal change, the commissioner must notify the chairs and ranking minority members of  
4.20 the legislative committees having jurisdiction over transportation policy and finance, public  
4.21 safety, and data practices, and the Legislative Commission on Data Practices and Personal  
4.22 Data Privacy. Notification must be submitted as required under section 3.195, except that  
4.23 printed copies are not required.

4.24 (b) Notification under this subdivision must include a review of the federal change, an  
4.25 initial analysis of data practices impacts, and any preliminary estimates of implementation  
4.26 costs, including the availability of additional federal funds.

4.27 Sec. 7. Minnesota Statutes 2016, section 171.04, is amended by adding a subdivision to  
4.28 read:

4.29 Subd. 5. **Temporary lawful admission.** The commissioner is prohibited from issuing  
4.30 a driver's license or Minnesota identification card to an applicant whose lawful temporary  
4.31 admission period, as demonstrated under section 171.06, subdivision 3, paragraph (b),  
4.32 expires within 30 days of the date of the application.

5.1 Sec. 8. Minnesota Statutes 2016, section 171.06, subdivision 1, is amended to read:

5.2 Subdivision 1. **Forms of Application format and requirements.** (a) Every application  
 5.3 for a Minnesota identification card, ~~for including an enhanced identification card, for or for~~  
 5.4 ~~a driver's license, including an instruction permit, for a provisional license, for a driver's~~  
 5.5 ~~license, or for and an enhanced driver's license,~~ must be made in a format approved by the  
 5.6 department, ~~and~~ Every application must be accompanied by payment of the proper fee. ~~All~~  
 5.7 ~~first-time applications and change-of-status applications must be signed in the presence of~~  
 5.8 ~~the person authorized to accept the application, or the signature on the application may be~~  
 5.9 ~~verified by a notary public. All applications requiring evidence of legal presence in the~~  
 5.10 ~~United States or United States citizenship~~

5.11 (b) All applicants must sign the application and declare, under penalty of perjury, that  
 5.12 the information and documentation presented in the application is true and correct. The  
 5.13 application must be signed in the presence of the person authorized to accept the application,  
 5.14 or the signature on the application may be verified by a notary public.

5.15 Sec. 9. Minnesota Statutes 2016, section 171.06, subdivision 3, is amended to read:

5.16 Subd. 3. **Contents of application; other information.** (a) An application must:

5.17 (1) state the full name, date of birth, sex, and either (i) the residence address of the  
 5.18 applicant, or (ii) designated address under section 5B.05;

5.19 (2) as may be required by the commissioner, contain a description of the applicant and  
 5.20 any other facts pertaining to the applicant, the applicant's driving privileges, and the  
 5.21 applicant's ability to operate a motor vehicle with safety;

5.22 (3) state:

5.23 (i) the applicant's Social Security number; or

5.24 (ii) if the applicant does not have a Social Security number and is applying for a  
 5.25 Minnesota identification card, instruction permit, or class D provisional or driver's license,  
 5.26 that the applicant certifies that the applicant ~~does not have~~ is not eligible for a Social Security  
 5.27 number;

5.28 ~~(4) in the case of an application for an enhanced driver's license or enhanced identification~~  
 5.29 ~~card, present:~~

5.30 ~~(i) proof satisfactory to the commissioner of the applicant's full legal name, United States~~  
 5.31 ~~citizenship, identity, date of birth, Social Security number, and residence address; and~~

5.32 ~~(ii) a photographic identity document;~~

6.1 ~~(5) contain a space where the applicant may indicate a desire to make an anatomical gift~~  
6.2 ~~according to paragraph (b);~~

6.3 ~~(6) (4)~~ contain a notification to the applicant of the availability of a living will/health  
6.4 care directive designation on the license under section 171.07, subdivision 7; and

6.5 ~~(7) (5)~~ contain a ~~space~~ spaces where the applicant may:

6.6 (i) request a veteran designation on the license under section 171.07, subdivision 15,  
6.7 and the driving record under section 171.12, subdivision 5a;

6.8 (ii) indicate a desire to make an anatomical gift under paragraph (d); and

6.9 (iii) as applicable, designate document retention as provided under section 171.12,  
6.10 subdivision 3c.

6.11 (b) All applications must be accompanied by satisfactory evidence demonstrating identity,  
6.12 date of birth, and any legal name change if applicable.

6.13 (c) Applications for drivers' licenses and Minnesota identification cards must be  
6.14 accompanied by satisfactory evidence demonstrating:

6.15 (1) principal residence address in Minnesota, including application for a change of  
6.16 address, unless the applicant provides a designated address under section 5B.05;

6.17 (2) Social Security number, or related documentation as applicable; and

6.18 (3) lawful status, as defined in Code of Federal Regulations, title 6, section 37.3.

6.19 (d) Applications for an enhanced driver's license or enhanced identification card must  
6.20 be accompanied by:

6.21 (1) satisfactory evidence demonstrating the applicant's full legal name and United States  
6.22 citizenship; and

6.23 (2) a photographic identity document.

6.24 ~~(b)~~ (e) If the applicant does not indicate a desire to make an anatomical gift when the  
6.25 application is made, the applicant must be offered a donor document in accordance with  
6.26 section 171.07, subdivision 5. The application must contain statements sufficient to comply  
6.27 with the requirements of the Darlene Luther Revised Uniform Anatomical Gift Act, chapter  
6.28 525A, so that execution of the application or donor document will make the anatomical gift  
6.29 as provided in section 171.07, subdivision 5, for those indicating a desire to make an  
6.30 anatomical gift. The application must be accompanied by information describing Minnesota  
6.31 laws regarding anatomical gifts and the need for and benefits of anatomical gifts, and the

7.1 legal implications of making an anatomical gift, including the law governing revocation of  
 7.2 anatomical gifts. The commissioner shall distribute a notice that must accompany all  
 7.3 applications for and renewals of a driver's license or Minnesota identification card. The  
 7.4 notice must be prepared in conjunction with a Minnesota organ procurement organization  
 7.5 that is certified by the federal Department of Health and Human Services and must include:

7.6 (1) a statement that provides a fair and reasonable description of the organ donation  
 7.7 process, the care of the donor body after death, and the importance of informing family  
 7.8 members of the donation decision; and

7.9 (2) a telephone number in a certified Minnesota organ procurement organization that  
 7.10 may be called with respect to questions regarding anatomical gifts.

7.11 ~~(e)~~ (f) The application must be accompanied also by information containing relevant  
 7.12 facts relating to:

7.13 (1) the effect of alcohol on driving ability;

7.14 (2) the effect of mixing alcohol with drugs;

7.15 (3) the laws of Minnesota relating to operation of a motor vehicle while under the  
 7.16 influence of alcohol or a controlled substance; and

7.17 (4) the levels of alcohol-related fatalities and accidents in Minnesota and of arrests for  
 7.18 alcohol-related violations.

7.19 Sec. 10. Minnesota Statutes 2016, section 171.06, is amended by adding a subdivision to  
 7.20 read:

7.21 Subd. 3b. **Information for applicants.** (a) The commissioner must develop summary  
 7.22 information on identity document options and must ensure the information is available to  
 7.23 driver's license and Minnesota identification card applicants. Renewal notifications mailed  
 7.24 to license and identification cardholders must include the Internet address required by  
 7.25 paragraph (b), and the nearest physical address where an individual may obtain a copy of  
 7.26 the summary.

7.27 (b) The summary information must, at a minimum, identify:

7.28 (1) each available type of driver's license and Minnesota identification card, including  
 7.29 an enhanced driver's license and an enhanced identification card;

7.30 (2) the official purposes of and limitations on use for each type of driver's license and  
 7.31 Minnesota identification card;

8.1 (3) an overview of data shared outside the state, including through electronic validation  
 8.2 or verification systems, as part of the application and issuance of each type; and

8.3 (4) an Internet address linking to a department Web site containing more complete  
 8.4 information.

8.5 (c) An applicant for an enhanced license or identification card must sign an  
 8.6 acknowledgment that the applicant understands the limitations on use of the license or card.

8.7 Sec. 11. **[171.0605] EVIDENCE OF IDENTITY AND LAWFUL PRESENCE.**

8.8 Subdivision 1. **Scope and application.** This section applies to drivers' licenses, Minnesota  
 8.9 identification cards, enhanced drivers' licenses, and enhanced identification cards.

8.10 Subd. 2. **Evidence; identity; date of birth.** (a) Only the following constitutes satisfactory  
 8.11 evidence of an applicant's identity and date of birth under section 171.06, subdivision 3,  
 8.12 paragraph (b):

8.13 (1) a driver's license or identification card that:

8.14 (i) complies with all requirements of the REAL ID Act;

8.15 (ii) is not designated as temporary or limited term; and

8.16 (iii) is current or has been expired for five years or less;

8.17 (2) a valid, unexpired United States passport booklet or passport card issued by the  
 8.18 United States Department of State;

8.19 (3) a certified copy of a birth certificate issued by a government bureau of vital statistics  
 8.20 or equivalent agency in the applicant's state of birth, which must bear the raised or authorized  
 8.21 seal of the issuing government entity;

8.22 (4) a consular report of birth abroad, certification of report of birth, or certification of  
 8.23 birth abroad, issued by the United States Department of State, Form FS-240, Form DS-1350,  
 8.24 or Form FS-545;

8.25 (5) a valid, unexpired permanent resident card issued by the United States Department  
 8.26 of Homeland Security or the former Immigration and Naturalization Service of the United  
 8.27 States Department of Justice, Form I-551;

8.28 (6) a certificate of naturalization issued by the United States Department of Homeland  
 8.29 Security, Form N-550 or Form N-570;

8.30 (7) a certificate of citizenship issued by the United States Department of Homeland  
 8.31 Security, Form N-560 or Form N-56;



9.1 (8) an unexpired employment authorization document issued by the United States  
 9.2 Department of Homeland Security, Form I-766 or Form I-688B;

9.3 (9) a valid, unexpired passport issued by a foreign country and a valid, unexpired United  
 9.4 States visa accompanied by documentation of the applicant's most recent lawful admittance  
 9.5 into the United States; or

9.6 (10) a document as designated by the United States Department of Homeland Security  
 9.7 under Code of Federal Regulations, title 6, part 37.11(c)(1)(x).

9.8 (b) A document under paragraph (a) must be legible and unaltered.

9.9 Subd. 3. **Evidence; lawful status.** Only a form of documentation identified under  
 9.10 subdivision 2 or a document that demonstrates the applicant's lawful status issued by a  
 9.11 federal agency is satisfactory evidence of an applicant's lawful status under section 171.06,  
 9.12 subdivision 3, clause (2).

9.13 Subd. 4. **Evidence; Social Security number.** The following constitutes satisfactory  
 9.14 evidence of an applicant's Social Security number or related documentation under section  
 9.15 171.06, subdivision 3, paragraph (b):

9.16 (1) a Social Security card;

9.17 (2) if a Social Security card is not available:

9.18 (i) a federal Form W-2;

9.19 (ii) a federal Form SSA-1099 or other federal Form 1099 having the applicant's Social  
 9.20 Security number; or

9.21 (iii) a computer-printed United States employment pay stub with the applicant's name,  
 9.22 address, and Social Security number; or

9.23 (3) if the applicant provides a passport under subdivision 2, paragraph (a), clause (9),  
 9.24 documentation demonstrating nonwork authorized status.

9.25 Subd. 5. **Evidence; residence in Minnesota.** Submission of two forms of documentation  
 9.26 from the following constitutes satisfactory evidence of an applicant's principal residence  
 9.27 address in Minnesota under section 171.06, subdivision 3, paragraph (b):

9.28 (1) a home utility services bill issued no more than 90 days before the application,  
 9.29 provided that the commissioner must not accept a United States home utility bill if two  
 9.30 unrelated people are listed on the bill;

10.1 (2) a home utility services hook-up work order issued no more than 90 days before the  
10.2 application, provided that the commissioner must not accept a home utility services hook-up  
10.3 work order if two unrelated people are listed on the work order;

10.4 (3) United States financial information issued no more than 90 days before the application,  
10.5 with account numbers redacted, including:

10.6 (i) a bank account statement;

10.7 (ii) a canceled check; or

10.8 (iii) a credit card statement;

10.9 (4) a United States high school identification card with a certified transcript from the  
10.10 school, if issued no more than 180 days before the application;

10.11 (5) a Minnesota college or university identification card with a certified transcript from  
10.12 the college or university, if issued no more than 180 days before the application;

10.13 (6) an employment pay stub issued no more than 90 days before the application that lists  
10.14 the employer's name, address, and telephone number;

10.15 (7) a Minnesota unemployment insurance benefit statement issued no more than 90 days  
10.16 before the application;

10.17 (8) a statement from a housing with services building registered under chapter 144D, a  
10.18 nursing home licensed under chapter 144A, or a boarding care facility licensed under sections  
10.19 144.50 to 144.56, that was issued no more than 90 days before the application;

10.20 (9) a life, health, automobile, homeowner's, or renter's insurance policy issued no more  
10.21 than 90 days before the application, provided the commissioner must not accept a proof of  
10.22 insurance card;

10.23 (10) a federal or state income tax return or statement for the most recent tax filing year;

10.24 (11) a Minnesota property tax statement for the current year that shows the applicant's  
10.25 principal residential address both on the mailing portion and the portion stating what property  
10.26 is being taxed;

10.27 (12) a Minnesota vehicle certificate of title, if issued no more than 12 months before the  
10.28 application;

10.29 (13) a filed property deed or title for current residence, if issued no more than 12 months  
10.30 before the application;

11.1 (14) a Supplemental Security Income award statement issued no more than 12 months  
 11.2 before the application;

11.3 (15) mortgage documents for the applicant's principal residence;

11.4 (16) a residential lease agreement for the applicant's principal residence issued no more  
 11.5 than 12 months before the application;

11.6 (17) a valid driver's license, including an instruction permit, issued under this chapter;

11.7 (18) a valid Minnesota identification card;

11.8 (19) an unexpired Minnesota professional license;

11.9 (20) an unexpired Selective Service card; or

11.10 (21) military orders that are still in effect at the time of application.

11.11 (b) A document listed under paragraph (a) must include the applicant's name and an  
 11.12 address in Minnesota.

11.13 Subd. 6. **Exceptions process.** (a) The commissioner may grant a variance from the  
 11.14 requirements of this section as provided under Minnesota Rules, part 7410.0600, or successor  
 11.15 rules, for evidence of:

11.16 (1) identity or date of birth under subdivision 2;

11.17 (2) lawful status under subdivision 3, only for demonstration of United States citizenship;

11.18 (3) Social Security number under subdivision 4; and

11.19 (4) residence in Minnesota under subdivision 5.

11.20 (b) The commissioner must not grant a variance for an applicant having a lawful  
 11.21 temporary admission period.

11.22 Sec. 12. Minnesota Statutes 2016, section 171.07, subdivision 1, is amended to read:

11.23 Subdivision 1. **License; contents and design.** (a) Upon the payment of the required fee,  
 11.24 the department shall issue to every qualifying applicant a license designating the type or  
 11.25 class of vehicles the applicant is authorized to drive as applied for. This license must bear:  
 11.26 (1) a distinguishing number assigned to the licensee; (2) the licensee's full name and date  
 11.27 of birth; (3) either (1) (i) the licensee's residence address, or (2) (ii) the designated address  
 11.28 under section 5B.05; (4) a description of the licensee in a manner as the commissioner  
 11.29 deems necessary; and (5) the usual signature of the licensee; and (6) bear a distinguishing  
 11.30 indicator for compliance with requirements of the REAL ID Act. No license is valid unless

12.1 it bears the usual signature of the licensee. Every license must bear a colored photograph  
12.2 or an electronically produced image of the licensee.

12.3 (b) If the United States Postal Service will not deliver mail to the applicant's residence  
12.4 address as listed on the license, then the applicant shall provide verification from the United  
12.5 States Postal Service that mail will not be delivered to the applicant's residence address and  
12.6 that mail will be delivered to a specified alternate mailing address. When an applicant  
12.7 provides an alternate mailing address under this subdivision, the commissioner shall use  
12.8 the alternate mailing address in lieu of the applicant's residence address for all notices and  
12.9 mailings to the applicant.

12.10 (c) Every license issued to an applicant under the age of 21 must be of a distinguishing  
12.11 color and plainly marked "Under-21."

12.12 ~~(d) The department shall use processes in issuing a license that prohibit, as nearly as~~  
12.13 ~~possible, the ability to alter or reproduce a license, or prohibit the ability to superimpose a~~  
12.14 ~~photograph or electronically produced image on a license, without ready detection.~~

12.15 ~~(e)~~ (d) A license issued to an applicant age 65 or over must be plainly marked "senior"  
12.16 if requested by the applicant.

12.17 (e) An enhanced driver's license must have a unique design or color indicator and must  
12.18 not bear the distinguishing indicator described in paragraph (a).

12.19 (f) A license issued to a person with temporary lawful status must be marked "temporary"  
12.20 on the face and in the machine-readable portion.

12.21 (g) A license must display the licensee's full name or no fewer than 39 characters of the  
12.22 name. Any necessary truncation must begin with the last character of the middle name and  
12.23 proceed through the second letter of the middle name, followed by the last character of the  
12.24 first name and proceeding through the second letter of the first name.

12.25 Sec. 13. Minnesota Statutes 2016, section 171.07, subdivision 3, is amended to read:

12.26 Subd. 3. **Identification card; content and design; fee.** (a) Upon payment of the required  
12.27 fee, the department shall issue to every qualifying applicant a Minnesota identification card.  
12.28 The department may not issue a Minnesota identification card to an individual who has a  
12.29 driver's license, other than a limited license. The department may not issue an enhanced  
12.30 identification card to an individual who is under 16 years of age, not a resident of this state,  
12.31 or not a citizen of the United States of America. The card must bear: (1) a distinguishing  
12.32 number assigned to the applicant; (2) a colored photograph or an electronically produced  
12.33 image of the applicant; (3) the applicant's full name and date of birth; (4) either ~~(1)~~ (i) the

13.1 licensee's residence address, or ~~(2)~~ (i) the designated address under section 5B.05; (5) a  
 13.2 description of the applicant in the manner as the commissioner deems necessary; ~~and~~ (6)  
 13.3 the usual signature of the applicant; and (7) bear a distinguishing indicator for compliance  
 13.4 with requirements of the REAL ID Act.

13.5 (b) If the United States Postal Service will not deliver mail to the applicant's residence  
 13.6 address as listed on the Minnesota identification card, then the applicant shall provide  
 13.7 verification from the United States Postal Service that mail will not be delivered to the  
 13.8 applicant's residence address and that mail will be delivered to a specified alternate mailing  
 13.9 address. When an applicant provides an alternate mailing address under this subdivision,  
 13.10 the commissioner shall use the alternate mailing address in lieu of the applicant's residence  
 13.11 address for all notices and mailings to the applicant.

13.12 (c) Each identification card issued to an applicant under the age of 21 must be of a  
 13.13 distinguishing color and plainly marked "Under-21."

13.14 (d) Each Minnesota identification card must be plainly marked "Minnesota identification  
 13.15 card - not a driver's license."

13.16 (e) An enhanced identification card must have a unique design or color indicator and  
 13.17 must not bear the distinguishing indicator described in paragraph (a).

13.18 (f) A Minnesota identification card issued to a person with temporary lawful status must  
 13.19 be marked "temporary" on the face and in the machine-readable portion.

13.20 (g) A Minnesota identification card must display the cardholder's full name or no fewer  
 13.21 than 39 characters of the name. Any necessary truncation must begin with the last character  
 13.22 of the middle name and proceed through the second letter of the middle name, followed by  
 13.23 the last character of the first name and proceeding through the second letter of the first name.

13.24 ~~(e)~~ (h) The fee for a Minnesota identification card is 50 cents when issued to a person  
 13.25 who is developmentally disabled, as defined in section 252A.02, subdivision 2; a physically  
 13.26 disabled person, as defined in section 169.345, subdivision 2; or, a person with mental  
 13.27 illness, as described in section 245.462, subdivision 20, paragraph (c).

13.28 Sec. 14. Minnesota Statutes 2016, section 171.07, subdivision 4, is amended to read:

13.29 Subd. 4. **Identification card expiration.** (a) Except as otherwise provided in this  
 13.30 subdivision, the expiration date of a Minnesota identification card ~~of applicants under the~~  
 13.31 ~~age of 65 shall be~~ card is the birthday of the applicant in the fourth year following the date  
 13.32 of issuance of the card.

14.1 (b) ~~A Minnesota identification card issued to~~ For an applicant age 65 or older shall be  
 14.2 ~~valid for the lifetime of the applicant, except that,~~ the expiration date of a Minnesota  
 14.3 identification card is the birthday of the applicant in the eighth year following the date of  
 14.4 issuance of the card.

14.5 (c) For the purposes of ~~this paragraph (b),~~ "Minnesota identification card" does not  
 14.6 include an enhanced identification card issued to an applicant age 65 or older.

14.7 (e) (d) The expiration date for an Under-21 identification card is the cardholder's 21st  
 14.8 birthday. The commissioner shall issue an identification card to a holder of an Under-21  
 14.9 identification card who applies for the card, pays the required fee, and presents proof of  
 14.10 identity and age, unless the commissioner determines that the applicant is not qualified for  
 14.11 the identification card.

14.12 (e) Notwithstanding paragraphs (a) to (d), the expiration date for an identification card  
 14.13 issued to a person with temporary lawful status is the last day of the person's legal stay in  
 14.14 the United States, or one year after issuance if the last day of the person's legal stay is not  
 14.15 identified.

14.16 Sec. 15. Minnesota Statutes 2016, section 171.07, subdivision 9a, is amended to read:

14.17 Subd. 9a. ~~Security for enhanced driver's license and identification card features.~~

14.18 ~~An enhanced~~ (a) A driver's license or ~~enhanced~~ identification card must include reasonable  
 14.19 security measures to: prevent forgery, alteration, reproduction, and counterfeiting; facilitate  
 14.20 detection of fraud; prohibit the ability to superimpose a photograph or electronically produced  
 14.21 image; and to protect against unauthorized disclosure of personal information regarding  
 14.22 ~~residents of this state that is contained in the enhanced driver's license or enhanced~~  
 14.23 identification card. The ~~enhanced~~ driver's license must include the best available  
 14.24 anticounterfeit laminate technology.

14.25 ~~The~~ (b) An enhanced driver's license or enhanced identification card may include radio  
 14.26 frequency identification technology that is limited to a randomly assigned number, which  
 14.27 must be encrypted if agreed to by the United States Department of Homeland Security and  
 14.28 does not include biometric data or any information other than the citizenship status of the  
 14.29 license holder or cardholder. The commissioner shall ensure that the radio frequency  
 14.30 identification technology is secure from unauthorized data access. An applicant must sign  
 14.31 an acknowledgment of understanding of the radio frequency identification technology and  
 14.32 its use for the sole purpose of verifying United States citizenship before being issued an  
 14.33 enhanced driver's license or an enhanced identification card.

15.1 Sec. 16. Minnesota Statutes 2016, section 171.072, is amended to read:

15.2 **171.072 TRIBAL IDENTIFICATION CARD.**

15.3 (a) If a Minnesota identification card is deemed an acceptable form of identification in  
15.4 Minnesota Statutes or Rules, a tribal identification card is also an acceptable form of  
15.5 identification. A tribal identification card is a primary document for purposes of Minnesota  
15.6 Rules, part 7410.0400, and successor rules, when an applicant applies for an enhanced  
15.7 license or identification card.

15.8 (b) For purposes of this section, "tribal identification card" means an unexpired  
15.9 identification card issued by a Minnesota tribal government of a tribe recognized by the  
15.10 Bureau of Indian Affairs, United States Department of the Interior, that contains the legal  
15.11 name, date of birth, signature, and picture of the enrolled tribal member.

15.12 (c) The tribal identification card must contain security features that make it as impervious  
15.13 to alteration as is reasonably practicable in its design and quality of material and technology.  
15.14 The security features must use materials that are not readily available to the general public.  
15.15 The tribal identification card must not be susceptible to reproduction by photocopying or  
15.16 simulation and must be highly resistant to data or photograph substitution and other  
15.17 tampering.

15.18 (d) The requirements of this section do not apply ~~to:~~ (1) except as provided in paragraph  
15.19 (a), to an application for an enhanced driver's license or enhanced identification card under  
15.20 this chapter; or (2) to tribal identification cards used to prove an individual's residence for  
15.21 purposes of section 201.061, subdivision 3.

15.22 Sec. 17. Minnesota Statutes 2016, section 171.12, is amended by adding a subdivision to  
15.23 read:

15.24 **Subd. 1a. Driver and vehicle services information system; security and auditing.**

15.25 (a) The commissioner must establish written procedures to ensure that only individuals  
15.26 authorized by law may enter, update, or access not public data collected, created, or  
15.27 maintained by the driver and vehicle services information system. An authorized individual's  
15.28 ability to enter, update, or access data in the system must correspond to the official duties  
15.29 or training level of the individual and to the statutory authorization granting access for that  
15.30 purpose. All queries and responses, and all actions in which data are entered, updated,  
15.31 accessed, shared, or disseminated, must be recorded in a data audit trail. Data contained in  
15.32 the audit trail are public to the extent the data are not otherwise classified by law.

16.1 (b) The commissioner must immediately and permanently revoke the authorization of  
 16.2 any individual who willfully entered, updated, accessed, shared, or disseminated data in  
 16.3 violation of state or federal law. If an individual willfully gained access to data without  
 16.4 authorization by law, the commissioner must forward the matter to the appropriate  
 16.5 prosecuting authority for prosecution.

16.6 (c) The commissioner must arrange for an independent biennial audit of the driver and  
 16.7 vehicle services information system to determine whether data currently in the system are  
 16.8 classified correctly, how the data are used, and to verify compliance with this subdivision.  
 16.9 The results of the audit are public. No later than 30 days following completion of the audit,  
 16.10 the commissioner must provide a report summarizing the audit results to the commissioner  
 16.11 of administration; the chairs and ranking minority members of the committees of the house  
 16.12 of representatives and the senate with jurisdiction over transportation policy and finance,  
 16.13 public safety, and data practices; and the Legislative Commission on Data Practices and  
 16.14 Personal Data Privacy. The report must be submitted as required under section 3.195, except  
 16.15 that printed copies are not required.

16.16 **EFFECTIVE DATE.** This section is effective on the date of implementation of the  
 16.17 driver's license portion of the Minnesota licensing and registration system. The commissioner  
 16.18 shall notify the revisor of statutes on the date of implementation.

16.19 Sec. 18. Minnesota Statutes 2016, section 171.12, is amended by adding a subdivision to  
 16.20 read:

16.21 Subd. 3c. **Record retention; birth certificates.** (a) If the procedures established by the  
 16.22 commissioner for driver's license or Minnesota identification card records include retention  
 16.23 of a physical copy or digital image of a birth certificate, the commissioner must:

16.24 (1) notify a driver's license or identification card applicant of the retention procedure;  
 16.25 and

16.26 (2) allow the applicant, licensee, or identification cardholder to designate that the  
 16.27 applicant, licensee, or identification cardholder's birth certificate physical copy or digital  
 16.28 image must not be retained.

16.29 (b) The commissioner must not retain a birth certificate if directed by an applicant,  
 16.30 licensee, or identification cardholder under paragraph (a), clause (2), but must record and  
 16.31 retain data on the birth certificate required under Code of Federal Regulations, title 6, section  
 16.32 37.31(c).



17.1 Sec. 19. Minnesota Statutes 2016, section 171.27, is amended to read:

17.2 **171.27 EXPIRATION OF LICENSE; MILITARY EXCEPTION.**

17.3 (a) Except as otherwise provided in this section, the expiration date for each driver's  
 17.4 license, ~~other than under-21 licenses,~~ is the birthday of the driver in the fourth year following  
 17.5 the date of issuance of the license. The birthday of the driver shall be as indicated on the  
 17.6 application for a driver's license. A license may be renewed on or before expiration or within  
 17.7 one year after expiration upon application, payment of the required fee, and passing the  
 17.8 examination required of all drivers for renewal. Driving privileges shall be extended or  
 17.9 renewed on or preceding the expiration date of an existing driver's license unless the  
 17.10 commissioner believes that the licensee is no longer qualified as a driver.

17.11 (b) The expiration date for each under-21 license shall be the 21st birthday of the licensee.  
 17.12 Upon the licensee attaining the age of 21 and upon the application, payment of the required  
 17.13 fee, and passing the examination required of all drivers for renewal, a driver's license shall  
 17.14 be issued unless the commissioner determines that the licensee is no longer qualified as a  
 17.15 driver.

17.16 (c) The expiration date for each provisional license is two years after the date of  
 17.17 application for the provisional license.

17.18 (d) Notwithstanding paragraphs (a) to (c), the expiration date for a license issued to a  
 17.19 person with temporary lawful status is the last day of the person's legal stay in the United  
 17.20 States, or one year after issuance if the last day of the person's legal stay is not identified.

17.21 ~~(d)~~ (e) Any valid Minnesota driver's license issued to a person then or subsequently  
 17.22 serving outside Minnesota in active military service, as defined in section 190.05, subdivision  
 17.23 5, in any branch or unit of the armed forces of the United States, or the person's spouse,  
 17.24 shall continue in full force and effect without requirement for renewal until the date one  
 17.25 year following the service member's separation or discharge from active military service,  
 17.26 and until the license holder's birthday in the fourth full year following the person's most  
 17.27 recent license renewal or, in the case of a provisional license, until the person's birthday in  
 17.28 the third full year following the renewal.

17.29 Sec. 20. **REAL ID ACT IMPLEMENTATION.**

17.30 Subdivision 1. Definition. For purposes of this section, "REAL ID Act" means the REAL  
 17.31 ID Act of 2005, Public Law 109-13, Division B.

17.32 Subd. 2. Implementation; deadline. The commissioner of public safety must begin  
 17.33 issuing drivers' licenses and Minnesota identification cards that fully comply with the REAL

18.1 ID Act no later than October 1, 2018. The commissioner must submit a notification of the  
18.2 specific full compliance implementation date to: the chairs and ranking minority members  
18.3 of the legislative committees with jurisdiction over transportation policy and finance, public  
18.4 safety, and data practices; the revisor of statutes; and the Legislative Commission on Data  
18.5 Practices and Personal Data Privacy.

18.6 Subd. 3. **Mandatory reissuance prohibition.** When implementing the REAL ID Act  
18.7 requirements as provided by this act, the commissioner of public safety is prohibited from  
18.8 requiring renewal or reissuance of a driver's license or Minnesota identification card earlier  
18.9 than required under the regular issuance time period. Nothing in this subdivision prevents  
18.10 suspension, cancellation, or revocation as provided in Minnesota Statutes, chapter 171.

18.11 Subd. 4. **Optional early reissuance and expiration date extension.** (a) For purposes  
18.12 of this subdivision, "full compliance date" means the date when full compliance with the  
18.13 REAL ID Act is required and no extensions are in effect for federal acceptance of  
18.14 Minnesota-issued licenses and identification cards for official purposes, as most recently  
18.15 specified by the United States Department of Homeland Security under Code of Federal  
18.16 Regulations, title 6, part 37.

18.17 (b) For purposes of this subdivision, "eligible applicant" means an applicant for a REAL  
18.18 ID-compliant driver's license or identification card who:

18.19 (1) holds a valid Minnesota driver's license or Minnesota identification card that:

18.20 (i) was issued prior to the date Minnesota commenced issuing REAL ID-compliant  
18.21 licenses and Minnesota identification cards; and

18.22 (ii) either (A) has an expiration date that is after the full compliance date; or (B) does  
18.23 not have an expiration date as provided under Minnesota Statutes, section 171.07, subdivision  
18.24 4;

18.25 (2) submits the license or identification card application no later than October 31, 2020;  
18.26 and

18.27 (3) is otherwise eligible to obtain the license or identification card under Minnesota  
18.28 Statutes, chapter 171.

18.29 (c) For the first instance of issuing a REAL ID-compliant driver's license to an eligible  
18.30 applicant, the expiration date as provided in Minnesota Statutes, section 171.27, paragraph  
18.31 (a), is extended by two years, notwithstanding the requirements of that section.

19.1 (d) For the first instance of issuing a REAL ID-compliant identification card to an eligible  
19.2 applicant, the expiration date as provided in Minnesota Statutes, section 171.07, subdivision  
19.3 4, paragraph (a), is extended by two years, notwithstanding the requirements of that section.

19.4 (e) The expiration date extension under paragraphs (c) and (d) does not apply to:

19.5 (1) issuance of a new driver's license or Minnesota identification card;

19.6 (2) issuance or renewal of a noncompliant license or identification card, as defined in  
19.7 Minnesota Statutes, section 171.01, subdivision 41a;

19.8 (3) issuance or renewal of an enhanced driver's license or enhanced identification card;

19.9 (4) reinstatement of a canceled, suspended, or revoked license;

19.10 (5) a driver's license subject to Minnesota Statutes, section 171.27, paragraphs (b) to  
19.11 (d); and

19.12 (6) a Minnesota identification card subject to Minnesota Statutes, section 171.07,  
19.13 subdivision 4, paragraphs (b) to (e).

19.14 **Sec. 21. RULEMAKING.**

19.15 The commissioner of public safety may adopt rules and amend existing Minnesota Rules  
19.16 using the expedited rulemaking process in Minnesota Statutes, section 14.389, to implement  
19.17 this act.

19.18 The grant of expedited rulemaking under this section expires on October 31, 2018, or  
19.19 upon publication of the notice of adoption in the State Register, whichever occurs earlier.  
19.20 Notwithstanding Minnesota Statutes, section 14.05, subdivision 1, rules adopted pursuant  
19.21 to this grant of rulemaking authority may continue to be enforced.

19.22 **EFFECTIVE DATE.** This section is effective the day following final enactment.

19.23 **Sec. 22. REVISOR'S INSTRUCTION.**

19.24 The revisor of statutes must renumber Minnesota Statutes, section 171.06, subdivisions  
19.25 31a, 31b, and 31c; and Minnesota Statutes, section 171.06, subdivisions 36a, 36b, and 36c;  
19.26 so that they appear in alphabetical order. The revisor of statutes must renumber Minnesota  
19.27 Statutes, section 171.06, subdivision 3, paragraphs (d) and (e), as Minnesota Statutes, section  
19.28 171.06, subdivision 3b, paragraphs (d) and (e). The revisor must also make any necessary  
19.29 cross-reference changes consistent with the renumbering.

20.1 Sec. 23. **APPROPRIATION.**

20.2 \$..... in fiscal year 2019 is appropriated from the driver services operating account in  
20.3 the special revenue fund to the commissioner of public safety for implementation and  
20.4 conformity with the requirements of the REAL ID Act of 2005, Public Law 109-13, Division  
20.5 B, as provided under this act. This is a onetime appropriation.

20.6 Sec. 24. **REPEALER.**

20.7 (a) Minnesota Statutes 2016, section 171.071, is repealed.

20.8 (b) Laws 2009, chapter 92, section 1, as amended by Laws 2016, chapter 83, section 1,  
20.9 is repealed.

20.10 (c) Minnesota Rules, part 7410.1810, is repealed.

20.11 Sec. 25. **EFFECTIVE DATE.**

20.12 Except as specifically provided otherwise, this act is effective the day following final  
20.13 enactment. Sections 1 to 21 apply for application and issuance of drivers' licenses and  
20.14 Minnesota identification cards on and after the full compliance implementation date under  
20.15 section 20, subdivision 2.

**171.071 PHOTOGRAPH ON LICENSE OR IDENTIFICATION CARD.**

Subdivision 1. **Religious objection.** Notwithstanding the provisions of section 171.07, the commissioner of public safety may adopt rules to permit identification on a driver's license or Minnesota identification card in lieu of a photograph or electronically produced image where the commissioner finds that the licensee has religious objections to the use of a photograph or electronically produced image.

Subd. 2. **Certain head wear permitted.** If an accident involving a head injury, serious illness, or treatment of the illness has resulted in hair loss by an applicant for a driver's license or identification card, the commissioner shall permit the applicant to wear a hat or similar head wear in the photograph or electronically produced image. The hat or head wear must be of an appropriate size and type to allow identification of the holder of the license or card and must not obscure the holder's face.

Subd. 3. **Exception.** Subdivisions 1 and 2 do not apply to the commissioner's requirements pertaining to a photograph or electronically produced image on an enhanced driver's license or an enhanced identification card.

APPENDIX  
Repealed Minnesota Session Laws: 17-4264

***Laws 2009, chapter 92, section 1, as amended by Laws 2016, chapter 83, section 1***

Section 1. Laws 2009, chapter 92, section 1, is amended to read:

Section 1. **NONCOMPLIANCE WITH REAL ID ACT.**

The commissioner of public safety is prohibited from taking any action to implement those sections of Public Law 109-13 known as the Real ID Act.

**7410.1810 DRIVER'S LICENSE AND IDENTIFICATION CARD IMAGE.**

Subpart 1. **Image.** The applicant for a driver's license, permit, or identification card shall have a full-face image taken by the department that is a representation of the true appearance of the applicant.

A. The face of the applicant must be uncovered and unobscured.

B. If an applicant objects to the capture of a full-face image or to the display of a full-face image on the driver's license, permit, or identification card due to a religious objection, the applicant may apply for a variance from this subpart under Minnesota Statutes, sections 14.055 and 14.056.

C. As a condition of granting a variance, the applicant must either allow placement of the full-face image in the department record or provide the department with a unique biometric identifier, such as fingerprints, that can be used by the department and allow enforcement agencies to identify the applicant.

Subp. 2. **Use of previous image.** The use of the previous image on file with the department is limited to:

A. duplicate driver's licenses and identification cards;

B. replacement of unexpired permits;

C. one renewal cycle for a person who applies to the department and certifies that the person is out-of-state at the time of expiration of the driver's license or identification card and intends to return within four years; and

D. verification of identity for issuing a Minnesota driver's license, permit, or identification card.

Subp. 3. **Updated image required upon return.** Within 30 days after the return to Minnesota of an applicant whose previous image was used in accordance with subpart 2, item C, the applicant shall appear at a driver's license renewal office and shall allow an updated image to be taken. The applicant shall comply with the identity provisions in part 7410.0400.