# COMMITTEE ON LEGISLATIVE RESEARCH OVERSIGHT DIVISION

#### **FISCAL NOTE**

L.R. No.: 5125H.02I Bill No.: HB 2443

Subject: Eminent Domain and Condemnation; Courts; Civil Procedure; Judges; Juries

Type: Original

Date: March 29, 2022

Bill Summary: This proposal modifies provisions relating to condemnation proceedings.

## **FISCAL SUMMARY**

| ESTIMATED NET EFFECT ON GENERAL REVENUE FUND |         |         |         |  |
|--|---------|---------|---------|--|
| FUND AFFECTED                                | FY 2023 | FY 2024 | FY 2025 |  |
|  |         |         |         |  |
|  |         |         |         |  |
| <b>Total Estimated Net</b>                   |         |         |         |  |
| <b>Effect on General</b>                     |         |         |         |  |
| Revenue                                      | \$0     | \$0     | \$0     |  |

| ESTIMATED NET EFFECT ON OTHER STATE FUNDS |         |         |         |  |
|---|---------|---------|---------|--|
| FUND AFFECTED                             | FY 2023 | FY 2024 | FY 2025 |  |
|   | \$0 or  | \$0 or  | \$0 or  |  |
| State Road Fund*                          | Unknown | Unknown | Unknown |  |
|   |         |         |         |  |
| <b>Total Estimated Net</b>                |         |         |         |  |
| Effect on Other State                     | \$0 or  | \$0 or  | \$0 or  |  |
| Funds                                     | Unknown | Unknown | Unknown |  |

<sup>\*</sup>Officials from the Missouri Department of Transportation (MoDOT) assume, depending upon the condemnation proceedings, the savings, if any, could be up to \$1 million per year.

Numbers within parentheses: () indicate costs or losses.

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| ESTIMATED NET EFFECT ON FEDERAL FUNDS |         |         |         |  |
|---------------------------------------|---------|---------|---------|--|
| FUND AFFECTED                         | FY 2023 | FY 2024 | FY 2025 |  |
|                                       |         |         |         |  |
|                                       |         |         |         |  |
| <b>Total Estimated Net</b>            |         |         |         |  |
| Effect on All Federal                 |         |         |         |  |
| Funds                                 | \$0     | \$0     | \$0     |  |

| ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE) |         |         |         |  |
|--|---------|---------|---------|--|
| FUND AFFECTED                                      | FY 2023 | FY 2024 | FY 2025 |  |
|  |         |         |         |  |
|  |         |         |         |  |
| <b>Total Estimated Net</b>                         |         |         |         |  |
| Effect on FTE                                      | 0       | 0       | 0       |  |

- ☐ Estimated Net Effect (expenditures or reduced revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.
- ⊠ Estimated Net Effect (savings or increased revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.

| ESTIMATED NET EFFECT ON LOCAL FUNDS |         |         |         |  |
|-------------------------------------|---------|---------|---------|--|
| FUND AFFECTED                       | FY 2023 | FY 2024 | FY 2025 |  |
|                                     |         |         |         |  |
| <b>Local Government</b>             | \$0     | \$0     | \$0     |  |

### FISCAL ANALYSIS

#### **ASSUMPTION**

Officials from the **Missouri Department of Transportation (MoDOT)** state any condemnator, MoDOT included, has the potential to see a cost savings if the property that otherwise would have been subject to heritage value no longer qualifies because it falls within one of the listed exceptions in this proposal. **Oversight** does not have information to the contrary and therefore, Oversight will reflect a \$0 to unknown savings for this proposal.

**Oversight** inquired MoDOT regarding the cost savings to property that no longer qualifies as an exception for heritage value. MoDOT states the cost savings could be up to \$1 million per year. **Oversight** does not have information to the contrary and therefore, Oversight will reflect the estimates as provided by the MoDOT.

Officials from the Office of Administration - Budget and Planning, the Department of Commerce and Insurance, the Department of Economic Development, the Department of Natural Resources, the Missouri Department of Conservation, the Office of Administration, the Office of the State Courts Administrator, the State Tax Commission, the City of Claycomo and the City of Springfield each assume the proposal will have no fiscal impact on their respective organizations. Oversight does not have any information to the contrary. Therefore, Oversight will reflect a zero impact in the fiscal note for these agencies.

**Oversight** only reflects the responses received from state agencies and political subdivisions; however, other cities and counties were requested to respond to this proposed legislation but did not. A listing of political subdivisions included in the Missouri Legislative Information System (MOLIS) database is available upon request.

| FISCAL IMPACT – State Government  | FY 2023<br>(10 Mo.)      | FY 2024                         | FY 2025                         |
|---|--------------------------|---------------------------------|---------------------------------|
| STATE ROAD FUND   |                          |                                 |                                 |
| Savings – MODOT – potential cost<br>savings to property that no longer<br>qualifies as an exception for heritage<br>value | \$0 or<br><u>Unknown</u> | <u>\$0 or</u><br><u>Unknown</u> | \$0 or<br><u>Unknown</u>        |
| ESTIMATED NET EFFECT ON<br>THE STATE ROAD FUND  | \$0 or<br>Unknown        | <u>\$0 or</u><br><u>Unknown</u> | <u>\$0 or</u><br><u>Unknown</u> |

| FISCAL IMPACT – Local Government | FY 2023    | FY 2024    | FY 2025    |
|----------------------------------|------------|------------|------------|
|                                  | (10 Mo.)   |            |            |
|                                  |            |            |            |
|                                  | <u>\$0</u> | <u>\$0</u> | <u>\$0</u> |

#### FISCAL IMPACT - Small Business

There could be a direct fiscal impact to small businesses where heritage value applies to a piece of property as a result of this proposal.

#### FISCAL DESCRIPTION

Currently, if a plaintiff or defendant in condemnation proceedings files for an exception to the commissioners' report and a jury trial of exceptions occurs, the circuit judge presiding over the proceedings must apply certain provisions, specified in statute, and must determine whether a homestead taking has occurred and must determine whether heritage value is payable. As specified in this bill, if a jury trial of exceptions occurs and the circuit judge presiding over the condemnation proceeding has determined that a homestead taking has occurred or heritage value is payable, then the judge must apply the provisions specified in statute to increase the jury verdict as appropriate. A circuit judge who determines that heritage value is payable must not increase the commissioners' award or jury verdict to provide for the additional compensation due where heritage value applies if the plaintiff moves for exclusion of the heritage value and shows, after an evidentiary hearing by a preponderance of the evidence, that the property taken has been abandoned, has been declared a nuisance and been ordered to be vacated, has been demolished or repaired after notice and a hearing, or has been shown to have materially and negatively contributed to a blighted area.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

#### SOURCES OF INFORMATION

Missouri Department of Transportation
Office of Administration
Budget and Planning
Department of Commerce and Insurance
Department of Economic Development
Department of Natural Resources
Missouri Department of Conservation
Office of Administration
Office of the State Courts Administrator
State Tax Commission

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City of Claycomo City of Springfield

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March 29, 2022

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