

COMMITTEE ON LEGISLATIVE RESEARCH
OVERSIGHT DIVISION

FISCAL NOTE

L.R. No.: 0395S.05C
 Bill No.: SCS for SB Nos. 253, 146 & 446
 Subject: Civil Penalties; Crimes and Punishment; Judges; Courts; Housing; Mental Health
 Type: Original
 Date: April 20, 2023

Bill Summary: This proposal modifies provisions involving wrongful convictions.

FISCAL SUMMARY

ESTIMATED NET EFFECT ON GENERAL REVENUE FUND			
FUND AFFECTED	FY 2024	FY 2025	FY 2026
General Revenue*	(Unknown)	(Unknown)	(Unknown)
Total Estimated Net Effect on General Revenue	(Unknown)	(Unknown)	(Unknown)

*Oversight notes the provisions of this bill create a course of action for individuals who are exonerated by any evidentiary method other than DNA evidence. An individual may receive up to \$179 per day for every day of post-conviction incarceration, up to \$65,000 per fiscal year. Oversight notes to reach the \$250,000 threshold, one individual would have to remain in prison approximately 4 years (\$250,000 / \$65,000). Oversight assumes the threshold could be met.

ESTIMATED NET EFFECT ON OTHER STATE FUNDS			
FUND AFFECTED	FY 2024	FY 2025	FY 2026
Total Estimated Net Effect on <u>Other</u> State Funds	\$0	\$0	\$0

Numbers within parentheses: () indicate costs or losses.

ESTIMATED NET EFFECT ON FEDERAL FUNDS			
FUND AFFECTED	FY 2024	FY 2025	FY 2026
Total Estimated Net Effect on <u>All</u> Federal Funds	\$0	\$0	\$0

ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)			
FUND AFFECTED	FY 2024	FY 2025	FY 2026
Total Estimated Net Effect on FTE	0	0	0

Estimated Net Effect (expenditures or reduced revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.

Estimated Net Effect (savings or increased revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.

ESTIMATED NET EFFECT ON LOCAL FUNDS			
FUND AFFECTED	FY 2024	FY 2025	FY 2026
Local Government	\$0	\$0	\$0

FISCAL ANALYSIS

ASSUMPTION

§650.058 – Restitution for individuals found actually innocent

Officials from the **Department of Corrections (DOC)** state this proposal modifies provisions involving wrongful convictions. This legislation allows individuals who have been found guilty of a felony and later determined to be innocent of the crime, through a method other than DNA profiling analysis, to receive restitution. It also increases the amount of restitution from \$100 per day to \$179 per day.

The fiscal impact to the department is an unknown cost, as there is no way to determine how many offenders will be found innocent of their crime and will further petition for restitution.

Oversight does not have any information contrary to that provided by DOC. Therefore, Oversight will reflect DOC's (unknown) estimated impact for fiscal note purposes.

Oversight notes the Midwest Innocence Project 2021 Annual Report states they are reviewing 389 cases in 63 counties in Missouri [MIP April 2021 annual report](#). In November of 2021, the Death Penalty Information Center reported Governor Parsons citing a backlog of more than 3,000 clemency requests, [Kevin Strickland Exonerated 42 Years After Wrongful Capital Murder Conviction in Missouri](#).

Officials from the **Attorney General's Office**, the **Department of Mental Health**, the **Department of Revenue**, the **Department of Public Safety – (Office of the Director and Missouri Highway Patrol)**, the **Department of Social Services**, the **Missouri Department of Transportation**, the **Missouri Office of Prosecution Services**, the **Office of Administration**, the **Office of the State Public Defender**, the **City of Kansas City**, the **City of Springfield**, the **Kansas City Police Department**, the **St. Louis County Police Department**, and the **Phelps County Sheriff's Department** each assume the proposal will have no fiscal impact on their respective organizations.

In response to similar legislation from 2023 (SB 446), officials from the **Office of the State Courts Administrator**, the **City of Jefferson City**, and the **St. Joseph Police Department** each assumed the proposal will have no fiscal impact on their respective organizations. **Oversight** does not have any information to the contrary. Therefore, Oversight will reflect a zero impact in the fiscal note for these agencies.

Oversight only reflects the responses received from state agencies and political subdivisions; however, other police and sheriff's departments, cities, and county prosecutors were requested to respond to this proposed legislation but did not. A listing of political subdivisions included in the MOLIS database is available upon request.

<u>FISCAL IMPACT – State Government</u>	FY 2024 (10 Mo.)	FY 2025	FY 2026
GENERAL REVENUE			
<u>Cost – DOC (§650.058) changes to Restitution to individuals wrongfully convicted p. 3</u>	(Unknown)	(Unknown)	(Unknown)
ESTIMATED NET EFFECT TO THE GENERAL REVENUE FUND	(Unknown)	(Unknown)	(Unknown)

<u>FISCAL IMPACT – Local Government</u>	FY 2024 (10 Mo.)	FY 2025	FY 2026
	\$0	\$0	\$0

FISCAL IMPACT – Small Business

No direct fiscal impact to small businesses would be expected as a result of this proposal.

FISCAL DESCRIPTION

RESTITUTION FOR INDIVIDUALS FOUND ACTUALLY INNOCENT (Section 650.058)
 Under current law, only individuals who are exonerated based on DNA evidence may receive restitution for a wrongful conviction.

This act provides that any individual who was later determined to be innocent as a result of another evidentiary method may be paid restitution. Such individual may receive an amount of \$179 per day for each day of postconviction incarceration for the offense the individual is found to be innocent, up to \$65,000 per fiscal year.

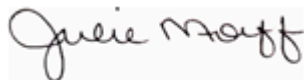
Any individual who receives restitution pursuant to this act shall be prohibited from seeking any civil redress from the state or a political subdivision.

Any individual found innocent pursuant to this act shall receive an automatic order of expungement from the court in which he or she pled guilty or was sentenced and may also be awarded other nonmonetary relief, such as counseling and housing assistance.


This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

SOURCES OF INFORMATION

Attorney General's Office
Department of Corrections
Department of Mental Health
Department of Revenue
Department of Public Safety
Department of Social Services
Missouri Department of Transportation
Missouri Office of Prosecution Services
Office of Administration
Office of the State Courts Administrator
Office of the State Public Defender
City of Jefferson City
City of Kansas City
City of Springfield
Kansas City Police Department
St. Joseph Police Department
St. Louis County Police Department
Phelps County Sheriff's Department



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