

SECOND REGULAR SESSION

# HOUSE BILL NO. 1967

## 101ST GENERAL ASSEMBLY

---

INTRODUCED BY REPRESENTATIVE BANGERT.

3141H.011

DANA RADEMAN MILLER, Chief Clerk

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### AN ACT

To repeal sections 130.011, 130.021, 130.031, 130.036, and 130.041, RSMo, and to enact in lieu thereof five new sections relating to campaign finance, with penalty provisions.

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*Be it enacted by the General Assembly of the state of Missouri, as follows:*

Section A. Sections 130.011, 130.021, 130.031, 130.036, and 130.041, RSMo, are  
2 repealed and five new sections enacted in lieu thereof, to be known as sections 130.011,  
3 130.021, 130.031, 130.036, and 130.041, to read as follows:

130.011. As used in this chapter, unless the context clearly indicates otherwise, the  
2 following terms mean:

3 (1) "Appropriate officer" or "appropriate officers", the person or persons designated  
4 in section 130.026 to receive certain required statements and reports;

5 (2) "Ballot measure" or "measure", any proposal submitted or intended to be  
6 submitted to qualified voters for their approval or rejection, including any proposal submitted  
7 by initiative petition, referendum petition, or by the general assembly or any local  
8 governmental body having authority to refer proposals to the voter;

9 (3) "Candidate", an individual who seeks nomination or election to public office. The  
10 term "candidate" includes an elected officeholder who is the subject of a recall election, an  
11 individual who seeks nomination by the individual's political party for election to public  
12 office, an individual standing for retention in an election to an office to which the individual  
13 was previously appointed, an individual who seeks nomination or election whether or not the  
14 specific elective public office to be sought has been finally determined by such individual at  
15 the time the individual meets the conditions described in paragraph (a) or (b) of this  
16 subdivision, and an individual who is a write-in candidate as defined in subdivision (28) of

EXPLANATION — Matter enclosed in bold-faced brackets ~~thus~~ in the above bill is not enacted and is intended to be omitted from the law. Matter in **bold-face** type in the above bill is proposed language.

17 this section. A candidate shall be deemed to seek nomination or election when the person  
18 first:

19 (a) Receives contributions or makes expenditures or reserves space or facilities with  
20 intent to promote the person's candidacy for office; or

21 (b) Knows or has reason to know that contributions are being received or  
22 expenditures are being made or space or facilities are being reserved with the intent to  
23 promote the person's candidacy for office; except that, such individual shall not be deemed a  
24 candidate if the person files a statement with the appropriate officer within five days after  
25 learning of the receipt of contributions, the making of expenditures, or the reservation of  
26 space or facilities disavowing the candidacy and stating that the person will not accept  
27 nomination or take office if elected; provided that, if the election at which such individual is  
28 supported as a candidate is to take place within five days after the person's learning of the  
29 above-specified activities, the individual shall file the statement disavowing the candidacy  
30 within one day; or

31 (c) Announces or files a declaration of candidacy for office;

32 (4) "Cash", currency, coin, United States postage stamps, or any negotiable  
33 instrument which can be transferred from one person to another person without the signature  
34 or endorsement of the transferor;

35 (5) "Check", a check drawn on a state or federal bank, or a draft on a negotiable order  
36 of withdrawal account in a savings and loan association or a share draft account in a credit  
37 union;

38 (6) "Closing date", the date through which a statement or report is required to be  
39 complete;

40 (7) "Committee", a person or any combination of persons, who accepts contributions  
41 or makes expenditures for the primary or incidental purpose of influencing or attempting to  
42 influence the action of voters for or against the nomination or election to public office of one  
43 or more candidates or the qualification, passage or defeat of any ballot measure or for the  
44 purpose of paying a previously incurred campaign debt or obligation of a candidate or the  
45 debts or obligations of a committee or for the purpose of contributing funds to another  
46 committee:

47 (a) "Committee", does not include:

48 a. A person or combination of persons, if neither the aggregate of expenditures made  
49 nor the aggregate of contributions received during a calendar year exceeds five hundred  
50 dollars and if no single contributor has contributed more than two hundred fifty dollars of  
51 such aggregate contributions;

52 b. An individual, other than a candidate, who accepts no contributions and who deals  
53 only with the individual's own funds or property;

54 c. A corporation, cooperative association, partnership, proprietorship, or joint venture  
55 organized or operated for a primary or principal purpose other than that of influencing or  
56 attempting to influence the action of voters for or against the nomination or election to public  
57 office of one or more candidates or the qualification, passage or defeat of any ballot measure,  
58 and it accepts no contributions, and all expenditures it makes are from its own funds or  
59 property obtained in the usual course of business or in any commercial or other transaction  
60 and which are not contributions as defined by subdivision (12) of this section;

61 d. A labor organization organized or operated for a primary or principal purpose other  
62 than that of influencing or attempting to influence the action of voters for or against the  
63 nomination or election to public office of one or more candidates, or the qualification,  
64 passage, or defeat of any ballot measure, and it accepts no contributions, and expenditures  
65 made by the organization are from its own funds or property received from membership dues  
66 or membership fees which were given or solicited for the purpose of supporting the normal  
67 and usual activities and functions of the organization and which are not contributions as  
68 defined by subdivision (12) of this section;

69 e. A person who acts as an authorized agent for a committee in soliciting or receiving  
70 contributions or in making expenditures or incurring indebtedness on behalf of the committee  
71 if such person renders to the committee treasurer or deputy treasurer or candidate, if  
72 applicable, an accurate account of each receipt or other transaction in the detail required by  
73 the treasurer to comply with all record-keeping and reporting requirements of this chapter;

74 f. Any department, agency, board, institution or other entity of the state or any of its  
75 subdivisions or any officer or employee thereof, acting in the person's official capacity;

76 (b) The term "committee" includes, but is not limited to, each of the following  
77 committees: campaign committee, candidate committee, continuing committee and political  
78 party committee;

79 (8) "Campaign committee", a committee, other than a candidate committee, which  
80 shall be formed by an individual or group of individuals to receive contributions or make  
81 expenditures and whose sole purpose is to support or oppose the qualification and passage of  
82 one or more particular ballot measures in an election or the retention of judges under the  
83 nonpartisan court plan, such committee shall be formed no later than thirty days prior to the  
84 election for which the committee receives contributions or makes expenditures, and which  
85 shall terminate the later of either thirty days after the general election or upon the satisfaction  
86 of all committee debt after the general election, except that no committee retiring debt shall  
87 engage in any other activities in support of a measure for which the committee was formed;

88 (9) "Candidate committee", a committee which shall be formed by a candidate to  
89 receive contributions or make expenditures in behalf of the person's candidacy and which  
90 shall continue in existence for use by an elected candidate or which shall terminate the later of

91 either thirty days after the general election for a candidate who was not elected or upon the  
92 satisfaction of all committee debt after the election, except that no committee retiring debt  
93 shall engage in any other activities in support of the candidate for which the committee was  
94 formed. Any candidate for elective office shall have only one candidate committee for the  
95 elective office sought, which is controlled directly by the candidate for the purpose of making  
96 expenditures. A candidate committee is presumed to be under the control and direction of the  
97 candidate unless the candidate files an affidavit with the appropriate officer stating that the  
98 committee is acting without control or direction on the candidate's part;

99 (10) "Continuing committee", a committee of continuing existence which is not  
100 formed, controlled or directed by a candidate, and is a committee other than a candidate  
101 committee or campaign committee, whose primary or incidental purpose is to receive  
102 contributions or make expenditures to influence or attempt to influence the action of voters  
103 whether or not a particular candidate or candidates or a particular ballot measure or measures  
104 to be supported or opposed has been determined at the time the committee is required to file  
105 any statement or report pursuant to the provisions of this chapter. "Continuing committee"  
106 includes, but is not limited to, any committee organized or sponsored by a business entity, a  
107 labor organization, a professional association, a trade or business association, a club or other  
108 organization and whose primary purpose is to solicit, accept and use contributions from the  
109 members, employees or stockholders of such entity and any individual or group of individuals  
110 who accept and use contributions to influence or attempt to influence the action of voters.  
111 Such committee shall be formed no later than sixty days prior to the election for which the  
112 committee receives contributions or makes expenditures;

113 (11) "Connected organization", any organization such as a corporation, a labor  
114 organization, a membership organization, a cooperative, or trade or professional association  
115 which expends funds or provides services or facilities to establish, administer or maintain a  
116 committee or to solicit contributions to a committee from its members, officers, directors,  
117 employees or security holders. An organization shall be deemed to be the connected  
118 organization if more than fifty percent of the persons making contributions to the committee  
119 during the current calendar year are members, officers, directors, employees or security  
120 holders of such organization or their spouses;

121 (12) "Contribution", a payment, gift, loan, advance, deposit, or donation of money or  
122 anything of value for the purpose of supporting or opposing the nomination or election of any  
123 candidate for public office or the qualification, passage or defeat of any ballot measure, or for  
124 the support of any committee supporting or opposing candidates or ballot measures or for  
125 paying debts or obligations of any candidate or committee previously incurred for the above  
126 purposes. A contribution of anything of value shall be deemed to have a money value  
127 equivalent to the fair market value. "Contribution" includes, but is not limited to:

128 (a) A candidate's own money or property used in support of the person's candidacy  
129 other than expense of the candidate's food, lodging, travel, and payment of any fee necessary  
130 to the filing for public office;

131 (b) Payment by any person, other than a candidate or committee, to compensate  
132 another person for services rendered to that candidate or committee;

133 (c) Receipts from the sale of goods and services, including the sale of advertising  
134 space in a brochure, booklet, program or pamphlet of a candidate or committee and the sale of  
135 tickets or political merchandise;

136 (d) Receipts from fund-raising events including testimonial affairs;

137 (e) Any loan, guarantee of a loan, cancellation or forgiveness of a loan or debt or  
138 other obligation by a third party, or payment of a loan or debt or other obligation by a third  
139 party if the loan or debt or other obligation was contracted, used, or intended, in whole or in  
140 part, for use in an election campaign or used or intended for the payment of such debts or  
141 obligations of a candidate or committee previously incurred, or which was made or received  
142 by a committee;

143 (f) Funds received by a committee which are transferred to such committee from  
144 another committee or other source, except funds received by a candidate committee as a  
145 transfer of funds from another candidate committee controlled by the same candidate but such  
146 transfer shall be included in the disclosure reports;

147 (g) Facilities, office space or equipment supplied by any person to a candidate or  
148 committee without charge or at reduced charges, except gratuitous space for meeting  
149 purposes which is made available regularly to the public, including other candidates or  
150 committees, on an equal basis for similar purposes on the same conditions;

151 (h) The direct or indirect payment by any person, other than a connected organization,  
152 of the costs of establishing, administering, or maintaining a committee, including legal,  
153 accounting and computer services, fund raising and solicitation of contributions for a  
154 committee;

155 (i) "Contribution" does not include:

156 a. Ordinary home hospitality or services provided without compensation by  
157 individuals volunteering their time in support of or in opposition to a candidate, committee or  
158 ballot measure, nor the necessary and ordinary personal expenses of such volunteers  
159 incidental to the performance of voluntary activities, so long as no compensation is directly or  
160 indirectly asked or given;

161 b. An offer or tender of a contribution which is expressly and unconditionally rejected  
162 and returned to the donor within ten business days after receipt or transmitted to the state  
163 treasurer;

164 c. Interest earned on deposit of committee funds;

165 d. The costs incurred by any connected organization listed pursuant to subdivision  
166 ~~[(4)]~~ (5) of subsection 5 of section 130.021 for establishing, administering or maintaining a  
167 committee, or for the solicitation of contributions to a committee which solicitation is solely  
168 directed or related to the members, officers, directors, employees or security holders of the  
169 connected organization;

170 (13) "County", any one of the several counties of this state or the city of St. Louis;

171 (14) "Disclosure report", an itemized report of receipts, expenditures and incurred  
172 indebtedness which is prepared on forms approved by the Missouri ethics commission and  
173 filed at the times and places prescribed;

174 (15) "Election", any primary, general or special election held to nominate or elect an  
175 individual to public office, to retain or recall an elected officeholder or to submit a ballot  
176 measure to the voters, and any caucus or other meeting of a political party or a political party  
177 committee at which that party's candidate or candidates for public office are officially  
178 selected. A primary election and the succeeding general election shall be considered separate  
179 elections;

180 (16) **"Electronic means", any instrument, device, or service that facilitates an**  
181 **electronic withdrawal of funds from a bank account including, but not limited to, credit**  
182 **cards, debit cards, and the presentation of a credit or debit card account number;**

183 (17) "Expenditure", a payment, advance, conveyance, deposit, donation or  
184 contribution of money or anything of value for the purpose of supporting or opposing the  
185 nomination or election of any candidate for public office or the qualification or passage of any  
186 ballot measure or for the support of any committee which in turn supports or opposes any  
187 candidate or ballot measure or for the purpose of paying a previously incurred campaign debt  
188 or obligation of a candidate or the debts or obligations of a committee; a payment, or an  
189 agreement or promise to pay, money or anything of value, including a candidate's own money  
190 or property, for the purchase of goods, services, property, facilities or anything of value for  
191 the purpose of supporting or opposing the nomination or election of any candidate for public  
192 office or the qualification or passage of any ballot measure or for the support of any  
193 committee which in turn supports or opposes any candidate or ballot measure or for the  
194 purpose of paying a previously incurred campaign debt or obligation of a candidate or the  
195 debts or obligations of a committee. An expenditure of anything of value shall be deemed to  
196 have a money value equivalent to the fair market value. "Expenditure" includes, but is not  
197 limited to:

198 (a) Payment by anyone other than a committee for services of another person  
199 rendered to such committee;

200 (b) The purchase of tickets, goods, services or political merchandise in connection  
201 with any testimonial affair or fund-raising event of or for candidates or committees, or the

202 purchase of advertising in a brochure, booklet, program or pamphlet of a candidate or  
203 committee;

204 (c) The transfer of funds by one committee to another committee;

205 (d) The direct or indirect payment by any person, other than a connected organization  
206 for a committee, of the costs of establishing, administering or maintaining a committee,  
207 including legal, accounting and computer services, fund raising and solicitation of  
208 contributions for a committee; but

209 (e) "Expenditure" does not include:

210 a. Any news story, commentary or editorial which is broadcast or published by any  
211 broadcasting station, newspaper, magazine or other periodical without charge to the candidate  
212 or to any person supporting or opposing a candidate or ballot measure;

213 b. The internal dissemination by any membership organization, proprietorship, labor  
214 organization, corporation, association or other entity of information advocating the election or  
215 defeat of a candidate or candidates or the passage or defeat of a ballot measure or measures to  
216 its directors, officers, members, employees or security holders, provided that the cost incurred  
217 is reported pursuant to subsection 2 of section 130.051;

218 c. Repayment of a loan, but such repayment shall be indicated in required reports;

219 d. The rendering of voluntary personal services by an individual of the sort  
220 commonly performed by volunteer campaign workers and the payment by such individual of  
221 the individual's necessary and ordinary personal expenses incidental to such volunteer  
222 activity, provided no compensation is, directly or indirectly, asked or given;

223 e. The costs incurred by any connected organization listed pursuant to subdivision  
224 ~~[(4)]~~ (5) of subsection 5 of section 130.021 for establishing, administering or maintaining a  
225 committee, or for the solicitation of contributions to a committee which solicitation is solely  
226 directed or related to the members, officers, directors, employees or security holders of the  
227 connected organization;

228 f. The use of a candidate's own money or property for expense of the candidate's  
229 personal food, lodging, travel, and payment of any fee necessary to the filing for public office,  
230 if such expense is not reimbursed to the candidate from any source;

231 ~~[(17)]~~ (18) "Exploratory committees", a committee which shall be formed by an  
232 individual to receive contributions and make expenditures on behalf of this individual in  
233 determining whether or not the individual seeks elective office. Such committee shall  
234 terminate no later than December thirty-first of the year prior to the general election for the  
235 possible office;

236 ~~[(18)]~~ (19) "Fund-raising event", an event such as a dinner, luncheon, reception,  
237 coffee, testimonial, rally, auction or similar affair through which contributions are solicited or

238 received by such means as the purchase of tickets, payment of attendance fees, donations for  
239 prizes or through the purchase of goods, services or political merchandise;

240 ~~[(19)]~~ **(20)** "In-kind contribution" or "in-kind expenditure", a contribution or  
241 expenditure in a form other than money;

242 ~~[(20)]~~ **(21)** "Labor organization", any organization of any kind, or any agency or  
243 employee representation committee or plan, in which employees participate and which exists  
244 for the purpose, in whole or in part, of dealing with employers concerning grievances, labor  
245 disputes, wages, rates of pay, hours of employment, or conditions of work;

246 ~~[(21)]~~ **(22)** "Loan", a transfer of money, property or anything of ascertainable  
247 monetary value in exchange for an obligation, conditional or not, to repay in whole or in part  
248 and which was contracted, used, or intended for use in an election campaign, or which was  
249 made or received by a committee or which was contracted, used, or intended to pay  
250 previously incurred campaign debts or obligations of a candidate or the debts or obligations of  
251 a committee;

252 ~~[(22)]~~ **(23)** "Person", an individual, group of individuals, corporation, partnership,  
253 committee, proprietorship, joint venture, any department, agency, board, institution or other  
254 entity of the state or any of its political subdivisions, union, labor organization, trade or  
255 professional or business association, association, political party or any executive committee  
256 thereof, or any other club or organization however constituted or any officer or employee of  
257 such entity acting in the person's official capacity;

258 ~~[(23)]~~ **(24)** "Political merchandise", goods such as bumper stickers, pins, hats, ties,  
259 jewelry, literature, or other items sold or distributed at a fund-raising event or to the general  
260 public for publicity or for the purpose of raising funds to be used in supporting or opposing a  
261 candidate for nomination or election or in supporting or opposing the qualification, passage or  
262 defeat of a ballot measure;

263 ~~[(24)]~~ **(25)** "Political party", a political party which has the right under law to have the  
264 names of its candidates listed on the ballot in a general election;

265 ~~[(25)]~~ **(26)** "Political party committee", a state, district, county, city, or area  
266 committee of a political party, as defined in section 115.603, which may be organized as a  
267 not-for-profit corporation under Missouri law, and which committee is of continuing  
268 existence, and has the primary or incidental purpose of receiving contributions and making  
269 expenditures to influence or attempt to influence the action of voters on behalf of the political  
270 party;

271 ~~[(26)]~~ **(27)** "Public office" or "office", any state, judicial, county, municipal, school or  
272 other district, ward, township, or other political subdivision office or any political party office  
273 which is filled by a vote of registered voters;



274            [~~(27)~~] **(28)** "Regular session", includes that period beginning on the first Wednesday  
275 after the first Monday in January and ending following the first Friday after the second  
276 Monday in May;

277            [~~(28)~~] **(29)** "Write-in candidate", an individual whose name is not printed on the  
278 ballot but who otherwise meets the definition of candidate in subdivision (3) of this section.

130.021. 1. Every committee shall have a treasurer who, except as provided in  
2 subsection 10 of this section, shall be a resident of this state and reside in the district or county  
3 in which the committee sits. A committee may also have a deputy treasurer who, except as  
4 provided in subsection 10 of this section, shall be a resident of this state and reside in the  
5 district or county in which the committee sits, to serve in the capacity of committee treasurer  
6 in the event the committee treasurer is unable for any reason to perform the treasurer's duties.

7            2. Every candidate for offices listed in subsection 1 of section 130.016 who has not  
8 filed a statement of exemption pursuant to that subsection and every candidate for offices  
9 listed in subsection 6 of section 130.016 who is not excluded from filing a statement of  
10 organization and disclosure reports pursuant to subsection 6 of section 130.016 shall form a  
11 candidate committee and appoint a treasurer. Thereafter, all contributions on hand and all  
12 further contributions received by such candidate and any of the candidate's own funds to be  
13 used in support of the person's candidacy shall be deposited in a candidate committee  
14 depository account established pursuant to the provisions of subsection 4 of this section, and  
15 all expenditures shall be made through the candidate, treasurer or deputy treasurer of the  
16 person's candidate committee. Nothing in this chapter shall prevent a candidate from  
17 appointing himself or herself as a committee of one and serving as the person's own treasurer,  
18 maintaining the candidate's own records and filing all the reports and statements required to  
19 be filed by the treasurer of a candidate committee.

20            3. A candidate who has more than one candidate committee supporting the person's  
21 candidacy shall designate one of those candidate committees as the committee responsible for  
22 consolidating the aggregate contributions to all such committees under the candidate's control  
23 and direction as required by section 130.041.

24            4. (1) Every committee shall have a single official fund depository within this state  
25 which shall be a federally or state-chartered bank, a federally or state-chartered savings and  
26 loan association, or a federally or state-chartered credit union in which the committee shall  
27 open and thereafter maintain at least one official depository account in its own name. An  
28 "official depository account" shall be a checking account or some type of negotiable draft or  
29 negotiable order of withdrawal account, and the official fund depository shall, regarding an  
30 official depository account, be a type of financial institution which provides a record of  
31 deposits, cancelled checks or other cancelled instruments of withdrawal evidencing each  
32 transaction by maintaining copies within this state of such instruments and other transactions.

33 All contributions which the committee receives in money, checks and other negotiable  
34 instruments shall be deposited in a committee's official depository account. Contributions  
35 shall not be accepted and expenditures shall not be made by a committee except by or through  
36 an official depository account and the committee treasurer, deputy treasurer or candidate;  
37 **however, a committee may utilize a credit card or debit card in the name of the**  
38 **committee when authorized by the treasurer, deputy treasurer, or candidate, provided**  
39 **that all expenditures made by the committee through a credit card are paid through the**  
40 **official depository account.** Contributions received by a committee shall not be commingled  
41 with any funds of an agent of the committee, a candidate or any other person, except that  
42 contributions from a candidate of the candidate's own funds to the person's candidate  
43 committee shall be deposited to an official depository account of the person's candidate  
44 committee. No expenditure shall be made by a committee when the office of committee  
45 treasurer is vacant except that when the office of a candidate committee treasurer is vacant,  
46 the candidate shall be the treasurer until the candidate appoints a new treasurer.

47 (2) A committee treasurer, deputy treasurer or candidate may withdraw funds from a  
48 committee's official depository account and deposit such funds in one or more savings  
49 accounts in the committee's name in any bank, savings and loan association or credit union  
50 within this state, and may also withdraw funds from an official depository account for  
51 investment in the committee's name in any certificate of deposit, bond or security. Proceeds  
52 from interest or dividends from a savings account or other investment or proceeds from  
53 withdrawals from a savings account or from the sale of an investment shall not be expended  
54 or reinvested, except in the case of renewals of certificates of deposit, without first  
55 redepositing such proceeds in an official depository account. Investments, other than savings  
56 accounts, held outside the committee's official depository account at any time during a  
57 reporting period shall be disclosed by description, amount, any identifying numbers and the  
58 name and address of any institution or person in which or through which it is held in an  
59 attachment to disclosure reports the committee is required to file. Proceeds from an  
60 investment such as interest or dividends or proceeds from its sale, shall be reported by date  
61 and amount. In the case of the sale of an investment, the names and addresses of the persons  
62 involved in the transaction shall also be stated. Funds held in savings accounts and  
63 investments, including interest earned, shall be included in the report of money on hand as  
64 required by section 130.041.

65 (3) Notwithstanding any other provision of law to the contrary, funds held in  
66 candidate committees, campaign committees, debt service committees, and exploratory  
67 committees shall be liquid such that these funds shall be readily available for the specific and  
68 limited purposes allowed by law. These funds may be invested only in short-term treasury  
69 instruments or short-term bank certificates with durations of one year or less, or that allow the

70 removal of funds at any time without any additional financial penalty other than the loss of  
71 interest income. Continuing committees, political party committees, and other committees  
72 such as out-of-state committees not formed for the benefit of any single candidate or ballot  
73 issue shall not be subject to the provisions of this subdivision. This subdivision shall not be  
74 interpreted to restrict the placement of funds in an interest-bearing checking account.

75         5. The treasurer or deputy treasurer acting on behalf of any person or organization or  
76 group of persons which is a committee by virtue of the definitions of committee in section  
77 130.011 and any candidate who is not excluded from forming a committee in accordance with  
78 the provisions of section 130.016 shall file a statement of organization with the appropriate  
79 officer within twenty days after the person or organization becomes a committee but no later  
80 than the date for filing the first report required pursuant to the provisions of section 130.046.  
81 The statement of organization shall contain the following information:

82         (1) The name, mailing address and telephone number, if any, of the committee filing  
83 the statement of organization. If the committee is deemed to be affiliated with a connected  
84 organization as provided in subdivision (11) of section 130.011, the name of the connected  
85 organization, or a legally registered fictitious name which reasonably identifies the connected  
86 organization, shall appear in the name of the committee. If the committee is a candidate  
87 committee, the name of the candidate shall be a part of the committee's name;

88         (2) The name, mailing address and telephone number of the candidate;

89         (3) The name, mailing address and telephone number of the committee treasurer, and  
90 the name, mailing address and telephone number of its deputy treasurer if the committee has  
91 named a deputy treasurer;

92         (4) The names, mailing addresses and titles of its officers, if any;

93         (5) The name and mailing address of any connected organizations with which the  
94 committee is affiliated;

95         (6) The name and mailing address of its depository, ~~and~~ the name and account  
96 number of each account the committee has in the depository, **and the account number and**  
97 **issuer of any credit card in the committee's name.** The account number of each account  
98 shall be redacted prior to disclosing the statement to the public;

99         (7) Identification of the major nature of the committee such as a candidate committee,  
100 campaign committee, continuing committee, political party committee, incumbent committee,  
101 or any other committee according to the definition of committee in section 130.011;

102         (8) In the case of the candidate committee designated in subsection 3 of this section,  
103 the full name and address of each other candidate committee which is under the control and  
104 direction of the same candidate, together with the name, address and telephone number of the  
105 treasurer of each such other committee;

106 (9) The name and office sought of each candidate supported or opposed by the  
107 committee;

108 (10) The ballot measure concerned, if any, and whether the committee is in favor of or  
109 opposed to such measure.

110 6. A committee may omit the information required in subdivisions (9) and (10) of  
111 subsection 5 of this section if, on the date on which it is required to file a statement of  
112 organization, the committee has not yet determined the particular candidates or particular  
113 ballot measures it will support or oppose.

114 7. A committee which has filed a statement of organization and has not terminated  
115 shall not be required to file another statement of organization, except that when there is a  
116 change in any of the information previously reported as required by subdivisions (1) to (8) of  
117 subsection 5 of this section an amended statement of organization shall be filed within twenty  
118 days after the change occurs, but no later than the date of the filing of the next report required  
119 to be filed by that committee by section 130.046.

120 8. Upon termination of a committee, a termination statement indicating dissolution  
121 shall be filed not later than ten days after the date of dissolution with the appropriate officer or  
122 officers with whom the committee's statement of organization was filed. The termination  
123 statement shall include: the distribution made of any remaining surplus funds and the  
124 disposition of any deficits; and the name, mailing address and telephone number of the  
125 individual responsible for preserving the committee's records and accounts as required in  
126 section 130.036.

127 9. Any statement required by this section shall be signed and attested by the  
128 committee treasurer or deputy treasurer, and by the candidate in the case of a candidate  
129 committee.

130 10. A committee domiciled outside this state shall be required to file a statement of  
131 organization and appoint a treasurer residing in this state and open an account in a depository  
132 within this state; provided that either of the following conditions prevails:

133 (1) The aggregate of all contributions received from persons domiciled in this state  
134 exceeds twenty percent in total dollar amount of all funds received by the committee in the  
135 preceding twelve months; or

136 (2) The aggregate of all contributions and expenditures made to support or oppose  
137 candidates and ballot measures in this state exceeds one thousand five hundred dollars in the  
138 current calendar year.

139 11. If a committee domiciled in this state receives a contribution of one thousand five  
140 hundred dollars or more from any committee domiciled outside of this state, the committee  
141 domiciled in this state shall file a disclosure report with the commission. The report shall  
142 disclose the full name, mailing address, telephone numbers and domicile of the contributing

143 committee and the date and amount of the contribution. The report shall be filed within forty-  
144 eight hours of the receipt of such contribution if the contribution is received after the last  
145 reporting date before the election.

146 12. Each legislative and senatorial district committee shall retain only one address in  
147 the district it sits for the purpose of receiving contributions.

130.031. 1. No contribution of cash in an amount of more than one hundred dollars  
2 shall be made by or accepted from any single contributor for any election by a continuing  
3 committee, a campaign committee, a political party committee, an exploratory committee or a  
4 candidate committee.

5 2. ~~[Except for expenditures from a petty cash fund which is established and~~  
6 ~~maintained by withdrawals of funds from the committee's depository account and with~~  
7 ~~records maintained pursuant to the record-keeping requirements of section 130.036 to account~~  
8 ~~for expenditures made from petty cash,]~~ Each expenditure of more than fifty dollars, except  
9 an in-kind expenditure, shall be made by check **signed by the committee treasurer, deputy**  
10 **treasurer, or candidate or by other electronic means authorized by the treasurer, deputy**  
11 **treasurer, or candidate and** drawn on the committee's depository ~~[and signed by the~~  
12 ~~committee treasurer, deputy treasurer or candidate]~~ **or credit card in the name of the**  
13 **committee and authorized by the treasurer, deputy treasurer, or candidate.** A single  
14 expenditure ~~[from a petty]~~ **of cash [fund]** shall not exceed fifty dollars, and the aggregate of  
15 all expenditures ~~[from a petty]~~ **of cash [fund]** during a calendar year shall not exceed the  
16 lesser of five thousand dollars or ten percent of all expenditures made by the committee  
17 during that calendar year. ~~[A check made payable to "cash" shall not be made except to~~  
18 ~~replenish a petty cash fund.]~~

19 3. No contribution shall be made or accepted and no expenditure shall be made or  
20 incurred, directly or indirectly, in a fictitious name, in the name of another person, or by or  
21 through another person in such a manner as to conceal the identity of the actual source of the  
22 contribution or the actual recipient and purpose of the expenditure. Any person who receives  
23 contributions for a committee shall disclose to that committee's treasurer, deputy treasurer or  
24 candidate the recipient's own name and address and the name and address of the actual source  
25 of each contribution such person has received for that committee. Any person who makes  
26 expenditures for a committee shall disclose to that committee's treasurer, deputy treasurer or  
27 candidate such person's own name and address, the name and address of each person to whom  
28 an expenditure has been made and the amount and purpose of the expenditures the person has  
29 made for that committee.

30 4. No anonymous contribution of more than twenty-five dollars shall be made by any  
31 person, and no anonymous contribution of more than twenty-five dollars shall be accepted by  
32 any candidate or committee. If any anonymous contribution of more than twenty-five dollars

33 is received, it shall be returned immediately to the contributor, if the contributor's identity can  
34 be ascertained, and if the contributor's identity cannot be ascertained, the candidate,  
35 committee treasurer or deputy treasurer shall immediately transmit that portion of the  
36 contribution which exceeds twenty-five dollars to the state treasurer and it shall escheat to the  
37 state.

38         5. The maximum aggregate amount of anonymous contributions which shall be  
39 accepted in any calendar year by any committee shall be the greater of five hundred dollars or  
40 one percent of the aggregate amount of all contributions received by that committee in the  
41 same calendar year. If any anonymous contribution is received which causes the aggregate  
42 total of anonymous contributions to exceed the foregoing limitation, it shall be returned  
43 immediately to the contributor, if the contributor's identity can be ascertained, and, if the  
44 contributor's identity cannot be ascertained, the committee treasurer, deputy treasurer or  
45 candidate shall immediately transmit the anonymous contribution to the state treasurer to  
46 escheat to the state.

47         6. Notwithstanding the provisions of subsection 5 of this section, contributions from  
48 individuals whose names and addresses cannot be ascertained which are received from a  
49 fund-raising activity or event, such as defined in section 130.011, shall not be deemed  
50 anonymous contributions, provided the following conditions are met:

51             (1) There are twenty-five or more contributing participants in the activity or event;

52             (2) The candidate, committee treasurer, deputy treasurer or the person responsible for  
53 conducting the activity or event makes an announcement that it is illegal for anyone to make  
54 or receive a contribution in excess of one hundred dollars unless the contribution is  
55 accompanied by the name and address of the contributor;

56             (3) The person responsible for conducting the activity or event does not knowingly  
57 accept payment from any single person of more than one hundred dollars unless the name and  
58 address of the person making such payment is obtained and recorded pursuant to the record-  
59 keeping requirements of section 130.036;

60             (4) A statement describing the event shall be prepared by the candidate or the  
61 treasurer of the committee for whom the funds were raised or by the person responsible for  
62 conducting the activity or event and attached to the disclosure report of contributions and  
63 expenditures required by section 130.041. The following information to be listed in the  
64 statement is in addition to, not in lieu of, the requirements elsewhere in this chapter relating to  
65 the recording and reporting of contributions and expenditures:

66                 (a) The name and mailing address of the person or persons responsible for conducting  
67 the event or activity and the name and address of the candidate or committee for whom the  
68 funds were raised;

69                 (b) The date on which the event occurred;

70 (c) The name and address of the location where the event occurred and the  
71 approximate number of participants in the event;

72 (d) A brief description of the type of event and the fund-raising methods used;

73 (e) The gross receipts from the event and a listing of the expenditures incident to the  
74 event;

75 (f) The total dollar amount of contributions received from the event from participants  
76 whose names and addresses were not obtained with such contributions and an explanation of  
77 why it was not possible to obtain the names and addresses of such participants;

78 (g) The total dollar amount of contributions received from contributing participants in  
79 the event who are identified by name and address in the records required to be maintained  
80 pursuant to section 130.036.

81 7. No candidate or committee in this state shall accept contributions from any out-of-  
82 state committee unless the out-of-state committee from whom the contributions are received  
83 has filed a statement of organization pursuant to section 130.021 or has filed the reports  
84 required by sections 130.049 and 130.050, whichever is applicable to that committee.

85 8. Any person publishing, circulating, or distributing any printed matter relative to  
86 any candidate for public office or any ballot measure shall on the face of the printed matter  
87 identify in a clear and conspicuous manner the person who paid for the printed matter with the  
88 words "Paid for by" followed by the proper identification of the sponsor pursuant to this  
89 section. For the purposes of this section, "printed matter" shall be defined to include any  
90 pamphlet, circular, handbill, sample ballot, advertisement, including advertisements in any  
91 newspaper or other periodical, sign, including signs for display on motor vehicles, or other  
92 imprinted or lettered material; but "printed matter" is defined to exclude materials printed and  
93 purchased prior to May 20, 1982, if the candidate or committee can document that delivery  
94 took place prior to May 20, 1982; any sign personally printed and constructed by an  
95 individual without compensation from any other person and displayed at that individual's  
96 place of residence or on that individual's personal motor vehicle; any items of personal use  
97 given away or sold, such as campaign buttons, pins, pens, pencils, book matches, campaign  
98 jewelry, or clothing, which is paid for by a candidate or committee which supports a candidate  
99 or supports or opposes a ballot measure and which is obvious in its identification with a  
100 specific candidate or committee and is reported as required by this chapter; and any news  
101 story, commentary, or editorial printed by a regularly published newspaper or other periodical  
102 without charge to a candidate, committee or any other person.

103 (1) In regard to any printed matter paid for by a candidate from the candidate's  
104 personal funds, it shall be sufficient identification to print the first and last name by which the  
105 candidate is known.

106 (2) In regard to any printed matter paid for by a committee, it shall be sufficient  
107 identification to print the name of the committee as required to be registered by subsection 5  
108 of section 130.021 and the name and title of the committee treasurer who was serving when  
109 the printed matter was paid for.

110 (3) In regard to any printed matter paid for by a corporation or other business entity,  
111 labor organization, or any other organization not defined to be a committee by subdivision (7)  
112 of section 130.011 and not organized especially for influencing one or more elections, it shall  
113 be sufficient identification to print the name of the entity, the name of the principal officer of  
114 the entity, by whatever title known, and the mailing address of the entity, or if the entity has  
115 no mailing address, the mailing address of the principal officer.

116 (4) In regard to any printed matter paid for by an individual or individuals, it shall be  
117 sufficient identification to print the name of the individual or individuals and the respective  
118 mailing address or addresses, except that if more than five individuals join in paying for  
119 printed matter it shall be sufficient identification to print the words "For a list of other  
120 sponsors contact:" followed by the name and address of one such individual responsible for  
121 causing the matter to be printed, and the individual identified shall maintain a record of the  
122 names and amounts paid by other individuals and shall make such record available for review  
123 upon the request of any person. No person shall accept for publication or printing nor shall  
124 such work be completed until the printed matter is properly identified as required by this  
125 subsection.

126 9. Any broadcast station transmitting any matter relative to any candidate for public  
127 office or ballot measure as defined by this chapter shall identify the sponsor of such matter as  
128 required by federal law.

129 10. The provisions of subsection 8 or 9 of this section shall not apply to candidates for  
130 elective federal office, provided that persons causing matter to be printed or broadcast  
131 concerning such candidacies shall comply with the requirements of federal law for  
132 identification of the sponsor or sponsors.

133 11. It shall be a violation of this chapter for any person required to be identified as  
134 paying for printed matter pursuant to subsection 8 of this section or paying for broadcast  
135 matter pursuant to subsection 9 of this section to refuse to provide the information required or  
136 to purposely provide false, misleading, or incomplete information.

137 12. It shall be a violation of this chapter for any committee to offer chances to win  
138 prizes or money to persons to encourage such persons to endorse, send election material by  
139 mail, deliver election material in person or contact persons at their homes; except that, the  
140 provisions of this subsection shall not be construed to prohibit hiring and paying a campaign  
141 staff.



130.036. 1. The candidate, treasurer or deputy treasurer of a committee shall  
2 maintain accurate records and accounts on a current basis. The records and accounts shall be  
3 maintained in accordance with accepted normal bookkeeping procedures and shall contain the  
4 bills, receipts, deposit records, cancelled checks, **credit card statements, and records** and  
5 other detailed information necessary to prepare and substantiate any statement or report  
6 required to be filed pursuant to this chapter. Every person who acts as an agent for a  
7 committee in receiving contributions, making expenditures or incurring indebtedness for the  
8 committee shall, on request of that committee's treasurer, deputy treasurer or candidate, but in  
9 any event within five days after any such action, render to the candidate, committee treasurer  
10 or deputy treasurer a detailed account thereof, including names, addresses, dates, exact  
11 amounts and any other details required by the candidate, treasurer or deputy treasurer to  
12 comply with this chapter. Notwithstanding the provisions of subsection 4 of section 130.021  
13 prohibiting commingling of funds, an individual, trade or professional association, business  
14 entity, or labor organization which acts as an agent for a committee in receiving contributions  
15 may deposit contributions received on behalf of the committee to the agent's account within a  
16 financial institution within this state, for purposes of facilitating transmittal of the  
17 contributions to the candidate, committee treasurer or deputy treasurer. Such contributions  
18 shall not be held in the agent's account for more than five days after the date the contribution  
19 was received by the agent, and shall not be transferred to the account of any other agent or  
20 person, other than the committee treasurer.

21 2. Unless a contribution is rejected by the candidate or committee and returned to the  
22 donor or transmitted to the state treasurer within ten business days after its receipt, it shall be  
23 considered received and accepted on the date received, notwithstanding the fact that it was  
24 not deposited by the closing date of a reporting period.

25 3. Notwithstanding the provisions of section 130.041 that only contributors of more  
26 than one hundred dollars shall be reported by name and address for all committees, the  
27 committee's records shall contain a listing of each contribution received by the committee,  
28 including those accepted and those which are rejected and either returned to the donor or  
29 transmitted to the state treasurer. Each contribution, regardless of the amount, shall be  
30 recorded by date received, name and address of the contributor and the amount of the  
31 contribution, except that any contributions from unidentifiable persons which are received  
32 through fund-raising activities and events as permitted in subsection 6 of section 130.031  
33 shall be recorded to show the dates and amounts of all such contributions received together  
34 with information contained in statements required by subsection 6 of section 130.031. The  
35 procedure for recording contributions shall be of a type which enables the candidate,  
36 committee treasurer or deputy treasurer to maintain a continuing total of all contributions  
37 received from any one contributor.

38 4. ~~[Notwithstanding the provisions of section 130.041 that certain expenditures need~~  
39 ~~not be identified in reports by name and address of the payee,]~~ The committee's records shall  
40 include a listing of each expenditure made and each contract, promise or agreement to make  
41 an expenditure, showing the date and amount of each transaction, the name and address of the  
42 person to whom the expenditure was made or promised, and the purpose of each expenditure  
43 made or promised.

44 5. In the case of a committee which makes expenditures for both the support or  
45 opposition of any candidate and the passage or defeat of a ballot measure, the committee  
46 treasurer shall maintain records segregated according to each candidate or measure for which  
47 the expenditures were made.

48 6. Records shall indicate which transactions, either contributions received or  
49 expenditures made, were cash transactions or in-kind transactions.

50 7. Any candidate who, pursuant to section 130.016, is exempt from the requirements  
51 to form a committee shall maintain records of each contribution received or expenditure made  
52 in support of his candidacy. Any other person or combination of persons who, although not  
53 deemed to be a committee according to the definition of the term "committee" in section  
54 130.011, accepts contributions or makes expenditures, other than direct contributions from the  
55 person's own funds, for the purpose of supporting or opposing the election or defeat of any  
56 candidate or for the purpose of supporting or opposing the qualifications, passage or defeat of  
57 any ballot measure shall maintain records of each contribution received or expenditure made.  
58 The records shall include name, address and amount pertaining to each contribution received  
59 or expenditure made and any bills, receipts, cancelled checks or other documents relating to  
60 each transaction.

61 8. All records and accounts of receipts and expenditures shall be preserved for at least  
62 three years after the date of the election to which the records pertain. Records and accounts  
63 regarding supplemental disclosure reports or reports not required pursuant to an election shall  
64 be preserved for at least three years after the date of the report to which the records pertain.  
65 Such records shall be available for inspection by the ~~[campaign finance review board]~~  
66 **Missouri ethics commission** and its duly authorized representatives.

130.041. 1. Except as provided in subsection 5 of section 130.016, the candidate, if  
2 applicable, treasurer or deputy treasurer of every committee which is required to file a  
3 statement of organization, shall file a legibly printed or typed disclosure report of receipts and  
4 expenditures. The reports shall be filed with the appropriate officer designated in section  
5 130.026 at the times and for the periods prescribed in section 130.046. Except as provided in  
6 sections 130.049 and 130.050, each report shall set forth:

7 (1) The full name, as required in the statement of organization pursuant to subsection  
8 5 of section 130.021, and mailing address of the committee filing the report and the full name,

9 mailing address and telephone number of the committee's treasurer and deputy treasurer if the  
10 committee has named a deputy treasurer;

11 (2) The amount of money, including cash on hand at the beginning of the reporting  
12 period;

13 (3) Receipts for the period, including:

14 (a) Total amount of all monetary contributions received which can be identified in the  
15 committee's records by name and address of each contributor. In addition, the candidate  
16 committee shall make a reasonable effort to obtain and report the employer, or occupation if  
17 self-employed or notation of retirement, of each person from whom the committee received  
18 one or more contributions which in the aggregate total in excess of one hundred dollars and  
19 shall make a reasonable effort to obtain and report a description of any contractual  
20 relationship over five hundred dollars between the contributor and the state if the candidate is  
21 seeking election to a state office or between the contributor and any political subdivision of  
22 the state if the candidate is seeking election to another political subdivision of the state;

23 (b) Total amount of all anonymous contributions accepted;

24 (c) Total amount of all monetary contributions received through fund-raising events  
25 or activities from participants whose names and addresses were not obtained with such  
26 contributions, with an attached statement or copy of the statement describing each fund-  
27 raising event as required in subsection 6 of section 130.031;

28 (d) Total dollar value of all in-kind contributions received;

29 (e) A separate listing by name and address and employer, or occupation if self-  
30 employed or notation of retirement, of each person from whom the committee received  
31 contributions, in money or any other thing of value, aggregating more than one hundred  
32 dollars, together with the date and amount of each such contribution;

33 (f) A listing of each loan received by name and address of the lender and date and  
34 amount of the loan. For each loan of more than one hundred dollars, a separate statement  
35 shall be attached setting forth the name and address of the lender and each person liable  
36 directly, indirectly or contingently, and the date, amount and terms of the loan;

37 (4) Expenditures for the period, including:

38 (a) The total dollar amount of expenditures made by check drawn on the committee's  
39 depository;

40 (b) The total dollar amount of expenditures made in cash;

41 (c) The total dollar value of all in-kind expenditures made;

42 (d) **The total dollar amount of expenditures made via electronic means;**

43 (e) The full name and mailing address of each person to whom an expenditure of  
44 money or any other thing of value in the amount of more than one hundred dollars has been  
45 made, contracted for or incurred, together with the date, amount and purpose of each

46 expenditure. Expenditures of one hundred dollars or less may be grouped and listed by  
47 categories of expenditure showing the total dollar amount of expenditures in each category,  
48 except that the report shall contain an itemized listing of each payment made to campaign  
49 workers by name, address, date, amount and purpose of each payment and the aggregate  
50 amount paid to each such worker;

51 ~~(e)~~ (f) A list of each loan made, by name and mailing address of the person  
52 receiving the loan, together with the amount, terms and date;

53 (5) The total amount of cash on hand as of the closing date of the reporting period  
54 covered, including amounts in depository accounts and in petty cash fund;

55 (6) The total amount of outstanding indebtedness as of the closing date of the  
56 reporting period covered;

57 (7) The amount of expenditures for or against a candidate or ballot measure during  
58 the period covered and the cumulative amount of expenditures for or against that candidate or  
59 ballot measure, with each candidate being listed by name, mailing address and office sought.  
60 For the purpose of disclosure reports, expenditures made in support of more than one  
61 candidate or ballot measure or both shall be apportioned reasonably among the candidates or  
62 ballot measure or both. In apportioning expenditures to each candidate or ballot measure,  
63 political party committees and continuing committees need not include expenditures for  
64 maintaining a permanent office, such as expenditures for salaries of regular staff, office  
65 facilities and equipment or other expenditures not designed to support or oppose any  
66 particular candidates or ballot measures; however, all such expenditures shall be listed  
67 pursuant to subdivision (4) of this subsection;

68 (8) A separate listing by full name and address of any committee including a  
69 candidate committee controlled by the same candidate for which a transfer of funds or a  
70 contribution in any amount has been made during the reporting period, together with the date  
71 and amount of each such transfer or contribution;

72 (9) A separate listing by full name and address of any committee, including a  
73 candidate committee controlled by the same candidate from which a transfer of funds or a  
74 contribution in any amount has been received during the reporting period, together with the  
75 date and amount of each such transfer or contribution;

76 (10) Each committee that receives a contribution which is restricted or designated in  
77 whole or in part by the contributor for transfer to a particular candidate, committee or other  
78 person shall include a statement of the name and address of that contributor in the next  
79 disclosure report required to be filed after receipt of such contribution, together with the date  
80 and amount of any such contribution which was so restricted or designated by that  
81 contributor, together with the name of the particular candidate or committee to whom such

82 contribution was so designated or restricted by that contributor and the date and amount of  
83 such contribution.

84         2. For the purpose of this section and any other section in this chapter except sections  
85 130.049 and 130.050 which requires a listing of each contributor who has contributed a  
86 specified amount, the aggregate amount shall be computed by adding all contributions  
87 received from any one person during the following periods:

88         (1) In the case of a candidate committee, the period shall begin on the date on which  
89 the candidate became a candidate according to the definition of the term "candidate" in  
90 section 130.011 and end at 11:59 p.m. on the day of the primary election, if the candidate has  
91 such an election or at 11:59 p.m. on the day of the general election. If the candidate has a  
92 general election held after a primary election, the next aggregating period shall begin at 12:00  
93 midnight on the day after the primary election day and shall close at 11:59 p.m. on the day of  
94 the general election. Except that for contributions received during the thirty-day period  
95 immediately following a primary election, the candidate shall designate whether such  
96 contribution is received as a primary election contribution or a general election contribution;

97         (2) In the case of a campaign committee, the period shall begin on the date the  
98 committee received its first contribution and end on the closing date for the period for which  
99 the report or statement is required;

100         (3) In the case of a political party committee or a continuing committee, the period  
101 shall begin on the first day of January of the year in which the report or statement is being  
102 filed and end on the closing date for the period for which the report or statement is required;  
103 except, if the report or statement is required to be filed prior to the first day of July in any  
104 given year, the period shall begin on the first day of July of the preceding year.

105         3. The disclosure report shall be signed and attested by the committee treasurer or  
106 deputy treasurer and by the candidate in case of a candidate committee.

107         4. The words "consulting or consulting services, fees, or expenses", or similar words,  
108 shall not be used to describe the purpose of a payment as required in this section. The  
109 reporting of any payment to such an independent contractor shall be on a form supplied by the  
110 appropriate officer, established by the ethics commission and shall include identification of  
111 the specific service or services provided including, but not limited to, public opinion polling,  
112 research on issues or opposition background, print or broadcast media production, print or  
113 broadcast media purchase, computer programming or data entry, direct mail production,  
114 postage, rent, utilities, phone solicitation, or fund raising, and the dollar amount prorated for  
115 each service.

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