SECOND REGULAR SESSION

SENATE BILL NO. 1007

99TH GENERAL ASSEMBLY

INTRODUCED BY SENATOR KEHOE.

Read 1st time February 19, 2018, and ordered printed.

6001S.01I

ADRIANE D. CROUSE, Secretary.

AN ACT

To repeal sections 36.020, 36.030, 36.031, 36.040, 36.050, 36.060, 36.070, 36.080, 36.090, 36.100, 36.110, 36.120, 36.130, 36.140, 36.150, 36.170, 36.180, 36.190, 36.200, 36.210, 36.220, 36.225, 36.240, 36.250, 36.260, 36.270, 36.280, 36.290, 36.300, 36.310, 36.320, 36.340, 36.360, 36.380, 36.390, 36.400, 36.440, 36.470, 36.510, 37.010, 105.055, 207.085, 621.075, and 630.167, RSMo, and to enact in lieu thereof thirty-seven new sections relating to the state personnel law, with existing penalty provisions.

Be it enacted by the General Assembly of the State of Missouri, as follows:

Section A. Sections 36.020, 36.030, 36.031, 36.040, 36.050, 36.060, 36.070,

- 2 36.080, 36.090, 36.100, 36.110, 36.120, 36.130, 36.140, 36.150, 36.170, 36.180,
- 3 36.190, 36.200, 36.210, 36.220, 36.225, 36.240, 36.250, 36.260, 36.270, 36.280,
- 4 36.290, 36.300, 36.310, 36.320, 36.340, 36.360, 36.380, 36.390, 36.400, 36.440,
- 5 36.470, 36.510, 37.010, 105.055, 207.085, 621.075, and 630.167, RSMo, are
- 6 repealed and thirty-seven new sections enacted in lieu thereof, to be known as
- 7 sections 36.020, 36.025, 36.030, 36.031, 36.040, 36.050, 36.060, 36.070, 36.080,
- 8 36.090, 36.100, 36.110, 36.120, 36.130, 36.140, 36.150, 36.170, 36.180, 36.190,
- 9 36.200, 36.220, 36.225, 36.240, 36.250, 36.280, 36.320, 36.340, 36.380, 36.390,
- 10 36.400, 36.440, 36.510, 37.010, 105.055, 207.085, 621.075, and 630.167, to read
- 11 as follows:

36.020. Unless the context clearly requires otherwise, the following terms

- 2 mean:
- 3 (1) "Agency", "state agency" or "agency of the state", each department,
- 4 board, commission or office of the state except for offices of the elected officials,
- 5 the general assembly, the judiciary and academic institutions;

EXPLANATION—Matter enclosed in bold-faced brackets [thus] in this bill is not enacted and is intended to be omitted in the law.

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- 6 (2) "Appointing authority", an officer or agency subject to this chapter 7 having power to make appointments;
- 8 (3) "Board", the personnel advisory board as established by section 36.050;
- 9 (4) "Broad classification band", a grouping of positions with similar levels 10 of responsibility or expertise;
- 11 (5) "Class" [or], "class of positions", **or "job class"**, a group of positions 12 subject to this chapter sufficiently alike in duties, authority and responsibilities 13 to justify the same qualifications and the same schedule of pay to all positions in 14 the group;
- 15 (6) "Director", the director of the division of personnel of the office of 16 administration;
- (7) "Disabled veteran", a veteran who has served on active duty in the
 Armed Forces at any time who receives compensation as a result of a
 service-connected disability claim allowed by the federal agency responsible for
 the administration of veteran's affairs, or who receives disability retirement or
 disability pension benefits from a federal agency as a result of such a disability
 or a National Guard veteran who was permanently disabled as a result of active
 service to the state at the call of the governor;
 - (8) "Division of service" or "division", a state department or any division or branch of the state, or any agency of the state government, all the positions and employees in which are under the same appointing authority;
 - (9) "Eleemosynary or penal institutions", an institution within state government holding, housing, or caring for inmates, patients, veterans, juveniles, or other individuals entrusted to or assigned to the state where it is anticipated that such individuals will be in residence for longer than one day. "Eleemosynary or penal institutions" shall not include elementary, secondary, or higher education institutions operated separately or independently from the foregoing institutions;
 - (10) "Eligible", a person whose name is on a register or who has been determined to meet the qualifications for a class or position;
 - [(10)] (11) "Employee", shall include only those persons employed in excess of thirty-two hours per calendar week, for a duration that could exceed six months, by a state agency and shall not include patients, inmates, or residents in state eleemosynary or penal institutions who work for the state agency operating an eleemosynary or penal institutions;

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- 42 (12) "Examination" or "competitive examination", a means of determining eligibility or fitness for a class or position; 43
- (13) "Open competitive examination", a [test] selection process for 44 45 positions in a particular class, admission to which is not limited to persons employed in positions subject to this chapter pursuant to subsection 1 of 46 section 36.030; 47
- 48 [(11)] (14) "Promotional examination", a [test] selection process for positions in a particular class, admission to which is limited to employees with 49 50 regular status in positions subject to this chapter pursuant to subsection 1 of section 36.030;
- [(12) "Public hearing", a hearing held after public notice at which any 52 person has a reasonable opportunity to be heard; 53
 - (13)] (15) "Register of eligibles", a list, which may be restricted by locality, of persons who have been found qualified [by an open competitive examination for appointment to a position subject to this chapter pursuant to subsection 1 of section 36.030;
- 58 [(14)] (16) "Regular employee", [an employee] a person employed in a position described under subdivision (2) of subsection 1 of section 59 **36.030** who has successfully completed a probationary period as provided in 60 section 36.250; 61
 - [(15) "Reinstatement register", a list of persons who have been regular employees and who have been laid off in good standing due to lack of work or funds, or other similar cause, or who have been demoted in lieu of layoff;
 - (16)] (17) "State equal employment opportunity officer", the individual designated by the governor or the commissioner of administration as having responsibility for monitoring the compliance of the state as an employer with applicable equal employment opportunity law and regulation and for leadership in efforts to establish a state workforce which reflects the diversity of Missouri citizens at all levels of employment;
- 71 [(17)] (18) "Surviving spouse", the unmarried surviving spouse of a 72 deceased disabled veteran or the unmarried survivor's spouse of any person 73 who was killed while on active duty in the Armed Forces of the United States or an unmarried surviving spouse of a National Guard veteran who was killed as a 7475result of active service to the state at the call of the governor;
- 76 [(18)] (19) "Veteran", any person who is a citizen of this state who has 77 been separated under honorable conditions from the Armed Forces of the United

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States who served on active duty during peacetime or wartime for at least six consecutive months, unless released early as a result of a service-connected disability or a reduction in force at the convenience of the government, or any member of a reserve or National Guard component who has satisfactorily completed at least six years of service or who was called or ordered to active duty by the President and participated in any campaign or expedition for which a campaign badge or service medal has been authorized.

36.025. Except as otherwise provided in section 36.030, all employees of the state shall be employed at-will, may be selected in the manner deemed appropriate by their respective appointing authorities, shall serve at the pleasure of their respective appointing authorities, and may be discharged for no reason or any reason not prohibited by law.

36.030. 1. [A system of personnel administration based on merit principles and designed to secure efficient administration is established for all offices, positions and employees, except attorneys, of the department of social services, the department of corrections, the department of health and senior services, the department of natural resources, the department of mental health, the division of personnel and other divisions and units of the office of administration, the division of employment security, mine safety and on-site consultation sections of the division of labor standards and administration operations of the department of labor and industrial relations, the division of tourism and division of workforce development, the Missouri housing development commission, and the office of public counsel of the department of economic 11 12 development, the Missouri veterans commission, capitol police and state 13 emergency management agency of the department of public safety, such other 14 agencies as may be designated by law, and such other agencies as may bel

- (1) Employees in eleemosynary or penal institutions shall be selected on the basis of merit.
- (2) So much of any agency that is required to maintain personnel standards on a merit basis by federal law or regulations for grant-in-aid programs[; except that,] shall, except for those positions specified in subsection 2 of this section, select employees on the basis of merit and maintain such standards as specified in this chapter and as otherwise required.
- 23 2. State agencies operating eleemosynary or penal institutions

shall not domicile the following [offices and] positions [of these agencies are not subject to this chapter and may be filled without regard to its provisions] in such institutions and such positions shall not be selected in accordance with subsection 1 of this section:

- (1) Other provisions of the law notwithstanding, members of boards and commissions, departmental directors, five principal assistants designated by the departmental directors, division directors, and three principal assistants designated by each division director[; except that, these exemptions shall not apply to the division of personnel];
- (2) One principal assistant for each board or commission, the members of which are appointed by the governor or by a director of the department;
- (3) Chaplains and attorneys [regularly employed or appointed in any department or division subject to this chapter, except as provided in section 36.031];
- (4) Persons employed in work assignments with a geographic location principally outside the state of Missouri and other persons whose employment is such that selection by competitive examination and standard classification and compensation practices are not practical under all the circumstances as determined by the board by rule;
- (5) Patients [or], inmates, or residents in state [charitable,] penal [and correctional] institutions who [may also be employees in the institutions] work for the agency operating the eleemosynary or penal institution;
- (6) Persons employed in an internship capacity in a state department or institution as a part of their formal training, at a college, university, business, trade or other technical school; except that, by appropriate resolution of the governing authorities of any department or institution, the personnel division may be called upon to assist in selecting persons to be appointed to internship positions;
- 52 (7) The administrative head of each state medical, penal and correctional 53 institution, as warranted by the size and complexity of the organization and as 54 approved by the board;
 - (8) Deputies or other policy-making assistants to the exempt head of each division of service, as warranted by the size or complexity of the organization and in accordance with the rules promulgated by the personnel advisory board;
 - (9) Special assistants as designated by an appointing authority; except that, the number of such special assistants shall not exceed [one] **two** percent of

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60 a department's total authorized full-time equivalent workforce[;

- (10) Merit status shall be retained by present incumbents of positions identified in this section which have previously been subject to this chapter].
- 63 [2. All positions in the executive branch transferred to coverage pursuant to this chapter where incumbents of such positions have at least twelve months' 64 prior service on the effective date of such transfer shall have incumbency 65 preference and shall be permitted to retain their positions, provided they meet 66 67 qualification standards acceptable to the division of personnel of the office of 68 administration. An employee with less than twelve months of prior service on the 69 effective date of such transfer or an employee who is appointed to such position 70 after the effective date of such transfer and prior to the classification and 71 allocation of the position by the division of personnel shall be permitted to retain 72his or her position, provided he or she meets acceptable qualification standards and subject to successful completion of a working test period which shall not 73 74exceed twelve months of total service in the position. After the allocation of any position to an established classification, such position shall thereafter be filled 75 76 only in accordance with all provisions of this chapter.
 - 3. The system of personnel administration governs the appointment, promotion, transfer, layoff, removal and discipline of employees and officers and other incidents of employment in divisions of service subject to this chapter, and all appointments and promotions to positions subject to this chapter shall be made on the basis of merit and fitness.
 - 4.] 3. To encourage all state employees to improve the quality of state services, increase the efficiency of state work operations, and reduce the costs of state programs, the director of the division of personnel shall establish employee recognition programs, including a statewide employee suggestion system. The director shall determine reasonable rules and shall provide reasonable standards for determining the monetary awards, not to exceed five thousand dollars, under the employee suggestion system. [Awards shall be made from funds appropriated for this purpose.]
- 90 [5.] **4.** At the request of the senate or the house of representatives, the commissioner of administration shall submit a report on the employee suggestion award program described in subsection [4] **3** of this section.
 - 36.031. **1.** Any provision of law to the contrary notwithstanding, except 2 for the elective offices, institutions of higher learning, the department of 3 transportation, the department of conservation, [those positions in] **the**

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department of higher education, the department of elementary and **secondary education,** the Missouri state highway patrol [the compensation of which is established by subdivision (2) of subsection 2 of section 43.030 and section 43.080], those positions in the division of finance and the division of credit 7 unions compensated through a dedicated fund obtained from assessments and license fees under sections 361.170 and 370.107, and those positions for which the 10 constitution specifically provides the method of selection, classification, or compensation, and the positions specified in subsection [1] 2 of section 36.030, 11 [but including attorneys, those] departments, agencies and positions of the 12 executive branch of state government [which have not been subject to these 13 14 provisions of the state personnel law shall be subject to the provisions of sections 15 36.100, 36.110, 36.120 [and], 36.130, **36.140**, and **36.180**, and the regulations 16 adopted pursuant to sections 36.100, 36.110, 36.120 [and], 36.130, 36.140, and 36.180, which relate to the preparation, adoption and maintenance of a position 17 18 classification plan, the establishment and allocation of positions within the classification plan and the use of appropriate class titles in official records, 19 20 vouchers, payrolls and communications.

- 2. Any provision of law which confers upon any official or agency subject to the provisions of this section the authority to appoint, classify or establish compensation for employees shall mean the exercise of such authority subject to the provisions of this section.
- 3. This section shall not extend coverage of any section of this chapter, 25 26 except those specifically named in this section, to any **department**, agency, or 27 employee of the executive branch of state government. In accordance with sections 36.100, 36.110, 36.120 [and], 36.130, 36.140, and 36.180, and after 28 29 consultation with appointing authorities, the director of the division of personnel 30 shall conduct such job studies and job reviews and establish such additional new and revised job classes as the director finds necessary for appropriate 31 classification of the positions involved. Such classifications and the allocation of 32 33 positions to classes shall be maintained on a current basis by the division of personnel. The director of the division of personnel shall, at the same time, notify 34 35 all affected agencies of the appropriate assignment of each job classification to 36 one of the salary ranges within the pay plan [then applicable to merit system 37agencies]. The affected agencies and employees in the classifications set 38 pursuant to this section shall be subject to the pay plan and rates of compensation established and administered in accordance with the provisions of 39

40 this section[, and the regulations adopted pursuant to this section, on the same 41 basis as for merit agency employees. In addition,].

- 4. Any elected official, institution of higher learning, the department of transportation, the department of conservation, the general assembly, or any judge who is the chief administrative officer of the judicial branch of state government may request the division of personnel to study salaries within the requestor's office, department or branch of state government for classification purposes.
- 36.040. 1. The division of personnel of the office of administration, the administrative head of which is the personnel director, shall administer this chapter and render the services to the departments and divisions subject to the provisions of this chapter that are necessary and desirable to assist the officials in discharging their responsibility for maintaining and increasing the effectiveness of personnel administration. The division shall provide consultation and expertise in personnel management to all agencies to assist in the accomplishment of the missions of such agencies.
- 9 2. The division shall administer this chapter in a manner which complies with equal opportunity law and shall consult with the state equal employment 10 11 opportunity officer in various aspects of the administration of this chapter to 12 ensure such compliance. In particular, the division shall consult with the state 13 equal employment opportunity officer regarding the classification plan, the pay plan, qualifications for admittance to examinations, [noncompetitive registration] 14 and **nonmerit** selection procedures, waiver of competitive examinations, 15 noncompetitive promotions, alternative promotional procedures, alternatives for 17 filling vacancies, and layoff actions, for the purpose of ensuring compliance with equal opportunity law and regulations, and on developed plans to establish a 18 state workforce which reflects the diversity of Missouri citizens at all levels of 19 20 employment.
- 36.050. 1. The personnel advisory board and its functions, duties and powers prescribed in this chapter is transferred by type III transfer to the office of administration.
- 2. The personnel advisory board shall consist of seven members. Four members of the board shall be public members, citizens of the state who are not state employees or officials, of good character and reputation, who are known to be in sympathy with the application of merit principles to public employment. Two members shall be employees of state agencies [covered by]

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subject to this chapter pursuant to subsection 1 of section 36.030 or any department, agency, or position of the executive branch of state 10 government not exempted from section 36.031, one a member of executive 11 management, and one a nonmanagement employee. The state equal employment 12 opportunity officer shall be a member of the board. No member of the board, 13 during the member's term of office, or for at least one year prior thereto, shall be 14 a member of any local, state or national committee of a political party or an 15 16 officer or member of a committee in any partisan political club or organization, or hold, or be a candidate for, a partisan public office. An employee member who 17 leaves state employment or otherwise fails to further qualify for the appointment 18 19 shall vacate the position.

- 20 3. The members of the board shall be appointed by the governor by and 21 with the advice and consent of the senate. [The three current members of the 22 board serving terms which expire July 31, 1998, July 31, 2000, and July 31, 2002, 23 shall continue to serve for the terms for which they were previously appointed. One new public member shall be appointed for a term ending July 31, 24 25 1998, one employee member shall be appointed for a term ending July 31, 2000, and one employee member shall be appointed for a term ending July 31, 26 2002. Thereafter, Appointments of all members shall be for terms of six 27 years. Any vacancy shall be filled by an appointment for the unexpired 28term. Each member of the board shall hold office until such member's successor 29 30 is appointed and qualified.
 - 4. A member of the board is removable by the governor only for just cause, after being given a written notice setting forth in substantial detail the charges against the member and an opportunity to be heard publicly on the charges before the governor. A copy of the charges and a transcript of the record of the hearing shall be filed with the secretary of state.
- 5. Each public member of the board shall be paid an amount for each day 36 devoted to the work of the board which shall be determined by the commissioner of administration and filed with the reorganization plan of the office of 38 administration; provided, however, that such amount shall not exceed that paid 39 40 to members of boards and commissions with comparable responsibilities. All 41 board members are entitled to reimbursement for necessary travel and other 42expenses pertaining to the duties of the board. Duties performed for the board 43 by any employee member of the board shall be considered duties in connection with the appointment of the individual, and such employee member shall suffer

transaction of official business.

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no loss of regular compensation by reason of performance of such duties. 45

- 46 6. The board shall elect from among its membership a chairman and vice chairman, who shall act as chairman in the chairman's absence. It shall meet at 47 the times and places specified by call of the chairman, the governor, or the 48 director. At least one meeting shall be held every three months. All regular 49 meetings are open to the public. Notice of each meeting shall be given in writing 50 to each member by the director. [Two members shall constitute a quorum until 51 52 January 1, 1997, thereafter, Four members shall constitute a quorum for the
- 54 7. To assist in the performance of its duties the board may employ staff 55 from funds appropriated for this purpose; provided, however, that this provision 56 shall not be interpreted to limit the ability of the personnel director to provide assistance to the board.
 - 36.060. 1. In addition to the duties imposed upon it elsewhere in this chapter, it shall be the duty of the board:
- (1) To make any investigation which it may consider desirable concerning 3 the administration of personnel subject to this [law] chapter pursuant to subsection 1 of section 36.030 and all personnel of any department or agency of the executive branch of state government not exempted from section 36.031;
- 8 (2) To hold regular meetings with appointing authorities to propose methods of resolving general personnel problems;
 - (3) To make annual reports, and such special reports as it considers desirable, to the governor and the general assembly regarding personnel administration in the state service and recommendations there. These special reports [shall] may evaluate the effectiveness of the personnel division and the appointing [authority] authorities in their operations under this [law] chapter;
- (4) To make such suggestions and recommendations to the governor and the director relating to the state's employment policies as will promote morale, 16 efficiency and uniformity in compensation of the various employees in the state service;
- 19 (5) To promulgate rules and regulations to ensure that no applicant or 20 employee is discriminated against on the basis of race, creed, color, religion, 21national origin, sex, ancestry or handicap.
- 22 2. No rule or portion of a rule promulgated under the authority of this chapter shall become effective unless it has been promulgated pursuant to the 23

- 24 provisions of section 536.024.
 - 36.070. 1. The board shall have power to prescribe such rules and regulations not inconsistent with the provisions of this chapter as it deems suitable and necessary to carry out the provisions of this chapter. Such rules and regulations shall be effective when filed with the secretary of state as provided
 - 5 by law.
 - 2. The board shall prescribe by rule the procedures for [employment and promotion] merit selection, uniform classification and pay, and covered appeals in accordance with the provisions of this chapter.
- 9 [3. The board shall determine by rule the procedures for and causes of 10 disciplinary actions including termination, demotion and suspension of employees 11 subject to this chapter which regulations shall be consistent with the provisions 12 of this law.]
- 36.080. 1. The director shall be a person who is experienced in the principles and methods of personnel administration, who is familiar with and in sympathy with the application of merit principles and efficient methods of public administration. [He] **The director** shall be appointed for a term of four years beginning on July first following the election of a governor, which term may be renewed at its expiration at the option of the governor[; except that the provisions of this section shall not apply to the incumbent personnel director on September 28, 1979, who shall retain such merit system status as has been previously attained].
- 2. The personnel director shall not during his **or her** term of office, or for one year prior thereto:
- 12 (1) Be a member of any local, state or national committee of a political 13 party;
- 14 (2) Be a member of any partisan political club or organization;
- 15 (3) Actively participate in any partisan political campaign; or
- 16 (4) Hold or be a candidate for any partisan public office.
- 3. Upon an impending or actual vacancy in the position of director, the board shall publicly solicit applications for the position and prepare and submit to the governor a list of the five most qualified applicants. In the course of preparing such a list the board may engage the services of persons experienced in personnel administration as consultants to assist it in examining and determining the best qualified available persons for appointment as director. The board shall be authorized to pay, out of the funds appropriated to it, the

24 necessary travel and other expenses of any consultants engaged under the 25 provisions of this section, and may also defray the travel expenses of candidates 26 for the position who are requested to report for an interview. The director may 27 also assist the board with the search process and division of personnel 28 resources may be used to advance the search process.

- 4. The provisions of subdivision (2) of subsection 5 of section 1 of the Reorganization Act of 1974 notwithstanding, the total compensation of any director [appointed after September 28, 1979,] shall not exceed the statutory salary of department heads.
- 5. The provisions of subsection 8 of section 15 of the Reorganization Act of 1974 notwithstanding, the governor shall appoint to the position of director, without regard to his **or her** political affiliation and subject to the advice and consent of the senate, one of the persons named on the list submitted by the board.
- 6. The director may be removed by the board for [just cause after being given a notice setting forth in substantial detail the charges before the board. A copy of the charges and a transcript of the record of the hearing shall be filed with the secretary of state no reason or for any reason.
 - 36.090. 1. The director, as executive head of the personnel division, shall direct and supervise all its administrative and technical activities. In addition to the duties imposed upon [him] the director elsewhere in this chapter, [it shall be his duty:
- 5 (1) To require the development of effective personnel administration and 6 to make available the facilities of the division to this end;
- 7 (2) To the director may develop in cooperation with appointing 8 authorities a management training program, a recruiting program, and a system 9 of performance appraisals, and to assist appointing authorities in the setting of productivity goals.
- 11 2. The director shall assist the board in the performance of its functions 12 and attend board meetings.
 - 3. The director [shall] may:

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14 (1) Establish and maintain a roster of all officers and employees subject
15 to this [law] chapter pursuant to subsection 1 of section 36.030 or
16 pursuant to section 36.031, in which there shall be set forth, as to each
17 employee, a record of the class title of the position held; the salary or pay; any
18 change in class title, pay or status, and such other data as may be deemed

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19 desirable to produce significant facts pertaining to personnel administration;

- (2) Appoint[, under the provisions of this chapter, and, with the approval of the board,] and fix the compensation of such experts and special assistants as may be necessary to carry out effectively the provisions of this chapter[, such employees to be selected upon the basis of merit and fitness and as other employees subject to this law unless otherwise directed under the provisions of this chapter];
- (3) Investigate the effects of this [law,] **chapter and** the rules promulgated under this [law] **chapter** and [the operation of the merit system and] report his [finding] **or her findings** and recommendations to the board and the governor;
- 30 (4) Make annual reports concerning the work of the division, problems in 31 personnel management, and actions taken or to be taken by the division to 32 resolve those problems;
- 33 (5) Perform any other lawful act which he **or she** may consider necessary or desirable to carry out the purposes and provisions of this [law] **chapter**.
 - 4. The director shall appoint[, in full conformity with all the provisions of this chapter,] a deputy or deputies. In case of the absence of the director or his **or her** inability from any cause to discharge the powers and duties of his **or her** office, such powers and duties shall devolve upon his **or her** deputy.
- 36.100. 1. The director shall ascertain the duties, authority and responsibilities of all positions subject to this chapter pursuant to subsection 3 1 of section 36.030, and all positions subject to this section pursuant to section 36.031. After consultation with the appointing authorities, the director shall prepare and recommend to the board, and maintain on a continuing basis, a position classification plan, which shall group all positions [in the classified service] subject to this chapter pursuant to subsection 1 of section 36.030, and all positions subject to this section pursuant to section 8 36.031 in classes, based on their duties, authority and responsibilities. Except 10 as provided in subsection 2 of this section, the position classification plan shall set forth, for each class of positions, a class title and a statement of the duties, 11 12 authority and responsibilities thereof, and the qualifications that are necessary or desirable for the satisfactory performance of the duties of the class; provided, 13 14 that no plan shall be adopted which prohibits the substitution of experience for 15 education for each class of positions, except that, the board may determine that there is no equivalent substitution in particular cases. Classifications should be 16

17 sufficiently broad in scope to include as many comparable positions as possible

- 18 both on an intra- and inter-departmental basis[, including both merit and
- 19 nonmerit agencies].
- 20 2. The classification plan may group [management] positions with similar levels of responsibility or expertise into broad classification bands.
- 3. The director shall [require an initial and ongoing review of the number of classifications in each division of service and shall], in consultation with the agencies, eliminate and combine classes when possible, taking into consideration the recruitment, [examination,] selection, and compensation of personnel in the various classes.
- 36.110. After consultation with appointing authorities, the director shall allocate each position [in the classified service] subject to this chapter 3 pursuant to subsection 1 of section 36.030 and each position subject to this section pursuant to section 36.031 to the appropriate class therein on the basis of its duties, authority and responsibilities. The director may delegate allocation authority to the appointing authorities for positions in classes in their divisions of service within standards and limits which have been developed in consultation with and agreed to by the appointing authorities. Any employee 8 9 affected by the allocation of a position to a class, whether by the director or by the 10 appointing authority, shall, after filing with the director a written statement 11 setting forth reasons for requesting a consideration thereof, be given a reasonable opportunity to be heard thereon by the director. 12
- 36.120. 1. Before establishing a new position in divisions of the service subject to this chapter pursuant to subsection 1 of section 36.030 or any new position in a department or agency of the executive branch of state government subject to this section pursuant to section 36.031, or before making any permanent and substantial change of the duties, authority or responsibilities of [a] any such position [subject to this chapter], an appointing authority shall notify the director in writing of the appointing authority's intention to do so, except where the positions may be allocated by the appointing authority.
- 2. The director may at any time allocate any new position to a class, or change the allocation of any position to a class, or recommend to the board changes in the classification plan. Any change in the classification plan recommended by the director shall take effect when approved by the board, or on the ninetieth day after it is recommended to the board if prior thereto the board

has not approved it. In case of necessity requiring the immediate establishment of a new class, the director may establish such a class on an interim basis pending approval of the class by the board as recommended by the director.

- 3. When the allocation of a position to a class is changed, the director shall notify the appointing authority. If allocation authority is delegated, the appointing authority shall notify the director of any changes in the allocation. If the position is filled at the time of reallocation to a class, the appointing authority shall immediately notify the incumbent of the position regarding the allocation change. If the incumbent does not agree with the new allocation, the incumbent may[, under conditions specified in the rules,] submit to the director a request for a review of the allocation of the position.
- 4. If any change is made in the classification plan by which a class of positions is divided, altered, or abolished, or classes are combined, the director shall forthwith reallocate the positions affected to their appropriate classes in the amended classification plan. An employee who is occupying a position reallocated to a different class shall, subject to the regulations, be given the same status in the new class as previously held in the class from which his or her position is reallocated. [The director may require that the employee achieve a satisfactory grade on a noncompetitive test of fitness for the class to which his or her position has been reallocated.]
- 5. After a class of positions has been approved by the board, the director is authorized to make such changes in the class title or in the statement of duties and qualifications for the class as the director finds necessary for current maintenance of the classification plan; provided, however, that changes which materially affect the nature and level of a class or which involve a change in salary range for the class shall be approved by the board.

36.130. Following the adoption of the classification plan and the allocation of classes therein [of positions in the classified service], the class titles set forth therein shall be used to designate such positions in all official records, vouchers, payrolls, and communications. No person shall be appointed to, or employed in, a position in divisions of the service subject to this [law] chapter pursuant to subsection 1 of section 36.030 or a position in a department or agency of state government subject to this section pursuant to section 36.031 under a class title which has not been approved by the director as appropriate to the duties to be performed.

36.140. 1. After consultation with appointing authorities and the state

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fiscal officers, and after a public hearing following suitable notice, the director shall prepare and recommend to the board a pay plan for [all classes] each class of positions subject to this chapter pursuant to subsection 1 of section 36.030 and each class of positions subject to this section pursuant to section 36.031. The pay plan shall include, for each class of positions, a minimum and a maximum rate, and such provision for intermediate rates as the 8 director considers necessary or equitable. The pay plan may also provide for the use of open, or stepless, pay ranges. The pay plan may include provision 9 for grouping of [management] positions with similar levels of responsibility or 10 expertise into broad classification bands for purposes of determining 11 compensation and for such salary differentials and other pay structures as the 12 13 director considers necessary or equitable. In establishing the rates, the director 14 shall give consideration to the experience in recruiting for positions in the state service, the rates of pay prevailing in the state for the services performed, and for 15 16 comparable services in public and private employment, living costs, maintenance, or other benefits received by employees, and the financial condition and policies 18 of the state. These considerations shall be made on a statewide basis and shall not make any distinction based on geographical areas or urban and rural 19 conditions. The pay plan shall take effect when approved by the board and the 20 21 governor, and each employee appointed to a position subject to this chapter 22 pursuant to subsection 1 of section 36.030 and each class of positions 23 subject to this section pursuant to section 36.031, after the adoption of the 24pay plan shall be paid according to the provisions of the pay plan for the position 25 in which he or she is employed; provided, that the commissioner of administration 26 certifies that there are funds appropriated and available to pay the adopted pay 27 plan. The pay plan shall also be used as the basis for preparing budget estimates for submission to the legislature insofar as such budget estimates concern 28 29 payment for services performed in positions subject to this chapter pursuant to 30 subsection 1 of section 36.030 and positions subject to this section 31 pursuant to section 36.031. Amendments to the pay plan may be 32 recommended by the director from time to time as circumstances require and such 33 amendments shall take effect when approved as provided by this section. The 34 conditions under which employees may be appointed at a rate above the minimum 35 provided for the class, or advance from one rate to another within the rates 36 applicable to their positions, [shall] may be determined by the regulations.

2. Any change in the pay plan shall be made on a uniform statewide basis.

38 No employee in a position subject to this chapter shall receive more or less

- 39 compensation than another employee solely because of the geographical area in
- 40 which the employee lives or works.
 - 36.150. 1. Every appointment or promotion to a position covered by this
- 2 chapter pursuant to subsection 1 of section 36.030 shall be made on the
- 3 basis of merit as provided in this chapter. [Demotions in and dismissals from
- 4 employment shall be made for cause under rules and regulations of the board
- 5 uniformly applicable to all positions of employment.] No such selection,
- 6 appointment, or promotion[, demotion or dismissal] shall be made [because of
- 7 favoritism, prejudice or on the basis of unlawful discrimination proscribed
- 8 under Missouri law or any applicable federal law. The regulations shall
- 9 prohibit such unlawful discrimination in other phases of employment and
- 10 personnel administration [and shall provide such remedy as is required by federal
- 11 merit system standards for grant-in-aid programs].
- 12 2. Political endorsements shall not be considered in connection with any
- 13 such appointment.
- 3. No person shall use or promise to use, directly or indirectly, for any
- 15 consideration whatsoever, any official authority or influence to secure or attempt
- 16 to secure for any person an appointment or advantage in appointment to any such
- 17 position or an increase in pay, promotion or other advantage in employment.
- 18 4. No person shall in any manner levy or solicit any financial assistance
- 19 or subscription for any political party, candidate, political fund, or publication,
- 20 or for any other political purpose, from any employee in a position subject to this
- 21 chapter, and no such employee shall act as agent in receiving or accepting any
- 22 such financial contribution, subscription, or assignment of pay. No person shall
- 23 use, or threaten to use, coercive means to compel an employee to give such
- 24 assistance, subscription, or support, nor in retaliation for the employee's failure
- 25 to do so.
- 5. No such employee shall be a candidate for nomination or election to any
- 27 partisan public office or nonpartisan office in conflict with that employee's duties
- 28 unless such person resigns, or obtains a regularly granted leave of absence, from
- 29 such person's position.
- 30 6. No person elected to partisan public office shall, while holding such
- 31 office, be appointed to any position covered by this chapter.
- 32 7. Any officer or employee in a position subject to this chapter who
- 33 purposefully violates any of the provisions of this section shall forfeit such office

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or position. If an appointing authority finds that such a violation has occurred, or is so notified by the director, this shall constitute cause for dismissal [pursuant to section 36.390 and a final determination by the administrative hearing

37 commission as to the occurrence of a violation].

36.170. 1. The standards of education or experience expected for a position subject to this chapter pursuant to subsection 1 of section 36.030 shall be established on the basis of specified knowledge, skills, and abilities. The director [shall from time to time] or an appointing authority may conduct such open competitive and promotional examinations as [the director considers necessary] appropriate to implement the provisions of subsection 1 of section 36.030. The examinations shall be of such character as to determine the [relative] qualifications, fitness and ability of the 9 persons [tested] examined to perform the duties of the position or class for 10 which a register is to be established. No question shall be so framed as to elicit 11 information concerning the political or religious opinions or affiliations of an 12 applicant.

- 2. Agencies may request authority from the director, or the director may delegate authority to agencies, to [administer] conduct examinations for some or all positions[, in accordance with rules adopted by the board] or job classes. When such [a request] action is [approved] taken, the director[, in accordance with rules established by the board, shall] may establish standards and guidelines to be followed.
- [3. Pursuant to rules promulgated by the board, appointing authorities may request that the division of personnel administer promotional examinations limited to those already employed by the state or within the department or division of service involved.
 - 4. All examinations conducted by the director shall be conducted in a location which is fully accessible to persons with disabilities or if such a facility is not available in a given location for such regular examinations, a special examination will be arranged upon request of an applicant with a disability in a facility which is fully accessible.]

36.180. 1. [The standards of education or experience in the classification plan for each class shall be established on the basis of specified knowledge, skills and abilities. Admission to examinations shall be open to all persons who possess the qualifications and who may be lawfully appointed to a position in the class for which a register is to be established. The regulations may also require that

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applicants achieve at least a satisfactory grade in each progressive part of the examination in order to be admitted to subsequent parts of the examination or 8 to receive a final passing score.

- 9 2. To ensure competitive equality between the hearing impaired or the blind and persons not so disabled, the applicant may request from the director 10 the furnishing of a certified interpreter for the hearing impaired or an 12 amanuensis or a reader for the blind when necessary, and the furnishing of a place to take such examination, or such other similar prerequisites to ensure 13 equality in such examination. 14
 - 3.] All examinations conducted by the director or an appointing authority shall be accessible to persons with disabilities.
 - 2. A qualified applicant with a disability needing reasonable accommodations may request said accommodations to participate in the application process for positions subject to this chapter pursuant to subsection 1 of section 36.030 and those positions subject to this section pursuant to section 36.031. The director or the appointing authority filling the particular position shall provide reasonable accommodations to such.
 - **3.** The director may reject the application of any person for admission to an examination, strike the name of any person from the register, refuse to certify the name of any person, or withdraw the certification of a person if the director finds that the person lacks any of the qualifications, has been convicted of a crime which raises questions about his or her qualifications, has been dismissed from the public service for delinquency, has made a false statement of a material fact or practiced or attempted to practice any fraud or deception, in his or her application or examination or in attempting to secure appointment.
 - 4. [The director may take such action as is authorized in subsection 3 of this section if the director finds the person has a health condition or disability which would clearly prohibit the person from performing the duties required for the position for which the applicant has applied The application, application materials, examination papers, and any other document related to the selection process shall not be considered a public record, as that term is defined under section 610.010.
 - 36.190. 1. [The director shall give] Appropriate public notice [of] shall be given for each [open competitive and promotional examination] class or position subject to this chapter pursuant to subsection 1 of section

36.030 sufficiently in advance [of such examination] and sufficiently widespread in scope to afford qualified persons who are interested [in participating in the examination] a reasonable opportunity to apply. [The time elapsing between the official announcement of an examination and the holding of such examination shall be not less than two calendar weeks, except that a lesser period of advance notice may be permissible under the regulations when the examination is conducted under the provisions of subsection 3 of section 36.320 or when the needs of the service pursuant to subsection 1 of section 36.260 require special notices.]

2. Each [official] public notice of an examination for a class or position subject to this chapter pursuant to subsection 1 of section 36.030 shall state the title, duties, pay and qualifications of [positions for which the examination is to be held;] the class or position, the time, place, and manner of making application [for admission to such examination;], and any other information which [the director considers] may be considered pertinent and useful.

[3. The director shall ensure that the official announcement of an examination is given the widest distribution necessary to inform qualified persons that the examination is being given. The director may use any means that the director considers necessary to inform qualified persons about the examination. These include, but are not limited to, paid advertisements in newspapers, periodicals, electronic media and announcements to educational institutions. The director may also publish a periodic bulletin containing information about examinations to be sent to subscribers at a price approximating the cost of publication.]

36.200. The methods for [rating the various parts of the examinations and the minimum satisfactory grade] evaluating the qualifications of each applicant for a position subject to this chapter pursuant to subsection 1 of section 36.030 shall be determined by the [regulations. Each person who takes any examination shall be given written notice as to whether he passed or failed the examination, and he shall be entitled to inspect his ratings and examination papers, but examination papers shall not be open to the general public. A manifest error in rating an examination which affects the relative ranking of persons shall be corrected if called to the attention of the director within thirty days after the establishment of the register, but such correction shall not invalidate any appointment previously made from such a register unless

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12 it is established that the error was made in bad faith and with intent to deprive 13 a person of certification appointing authority.

- 36.220. 1. In any competitive examination [given] for the purpose of establishing a register of eligibles, veterans, disabled veterans, surviving spouses and spouses of disabled veterans shall be given preference [in appointment and examination in the following manner:
- 5 (1) A veteran, or the surviving spouse of any veteran whose name appears 6 on a register of eligibles who made a passing grade, shall have five points added 7 to his or her final grade, and his or her rank on the register shall be determined 8 on the basis of this augmented grade.
- 9 (2) The spouse of a disabled veteran, whose name appears on a register of eligibles and who made a passing grade, shall have five points added to his or her final grade, and his or her rank on the register shall be determined on the basis of this augmented grade. This preference shall be given only if the veteran is not employed in the state service and the disability renders him or her unqualified for entrance into the state service.
- 15 (3) A disabled veteran, whose name appears on a register of eligibles and who made a passing grade, shall have ten points added to his or her final grade, 16 17 and his or her rank on the register shall be determined on the basis of this augmented gradel. A veteran, or the surviving spouse of a veteran, a 18 19 disabled veteran, or the spouse of a disabled veteran shall be given preference in appointment to a position subject to this chapter 20 21 pursuant to subsection 1 of section 36.030 over other eligibles if all 22 other relevant job-related factors are equal.
 - 2. Any person who has been honorably discharged from the Armed Forces of the United States shall receive appropriate credit for any training or experience gained therein in any examination if the training or experience is related to the duties of the class of positions for which the examination is given.
 - 36.225. 1. In any competitive examination given for the purpose of establishing a register of eligibles, a parental preference shall be given to persons who were previously employed by the state but terminated such employment to care for young children. This preference shall be given only for persons who were full-time homemakers and caretakers of children under the age of ten and were not otherwise gainfully employed for a period of at least two years.
 - 2. [If the name of a person eligible for a parental preference appears on a register of eligibles who made a passing grade, such person shall have five

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points added to the final grade, and the rank of such person on the register shall be determined on the basis of this augmented grade.] Applicants entitled to parental preference shall be given such preference in appointments 11 12 over other eligibles, excluding applicants eligible for a veteran's preference, if all other relevant job-related factors are equal. 13

36.240. 1. [Whenever] An appointing authority [proposes to] may fill one or more vacancies [in a class of] for positions subject to this chapter[, the appointing authority shall submit] pursuant to subsection 1 of section 36.030 by submitting to the director, as far in advance of the desired appointment date as possible, a requisition for the certification of eligible persons from an appropriate register. The requisition shall contain information as required by the director. The appointing authority, subject to conditions specified in the regulations, may also designate special requirements of domicile or the 9 possession of special skills. If the director finds that such requirements would contribute substantially to effective performance of the duties involved, 10 certification may be limited to persons on the register who meet such 11 12 requirements.

- 2. [When vacancies to be filled are in a class from which employees have been laid off, or demoted in lieu of layoff, certification shall be limited to previous employees until all employees of a division of service on the appropriate reinstatement register have been reinstated in order of rank on the register. Thereafter, certification from reinstatement and other registers shall be in accordance with the provisions of this section and the regulations of the board.
- 3.] Upon a request for certification, the director shall certify for selection [the names of the top fifteen ranking available eligibles or] the names of available eligibles [comprising the top ranking fifteen percent of available eligibles, whichever is greater, plus such additional eligibles as have a final rating equal to that of the last certified eligible. Upon request of the appointing authority, the director may also certify, for each additional vacancy to be filled from the same certification, the next five ranking available eligibles plus such additional eligibles as have a final rating equal to that of the last certified eligible.
- 4. If the director finds that the nature of the examination process and the type of positions involved justify alternative procedures for filling vacancies, the 30 board may by rule prescribe such procedures which may include certification by broad category of examination rating or within a specified range of scores].

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[5.] 3. When a position [in divisions of the service] subject to this chapter pursuant to subsection 1 of section 36.030 is limited in duration, [certification may be limited to the highest ranking] the director may certify any eligible who will accept employment under such conditions. A person appointed to a position under such conditions shall [retain his or her relative position remain on the register and shall be eligible for certification to a permanent position [in the regular order] until the register itself has expired. [If a temporary position is limited to less than ninety calendar days' duration, the appointing authority may fill the position by temporary appointment in the manner provided in section 36.270.

- 6. The rules shall prescribe the conditions under which the name of an eligible who has been certified to and considered for appointment by an appointing authority but has not been appointed may be withheld from further certification to such appointing authority. The eligible shall be entitled to retain his or her place on the eligible register during the life of the register, and shall be certified in the order of his or her rank to other vacancies in the class under other appointing authorities.
- 49 7. Eligibles who are not available for appointment when offered 50 certification shall be granted a waiver of certification upon their request.
 - **4.** Eligibles who do not respond within a reasonable period to a notice of certification may at the discretion of the director be dropped from the eligible register.
- 54 [8. Any person who has obtained regular status in a class of positions subject to subsection 1 of section 36.030 and who has resigned from state service 56 in good standing or who has accepted demotion or transfer for personal reasons may be reemployed without competitive certification in the same or comparable class at the discretion of the appointing authority and under conditions specified 58 in the regulations. Any person who has successfully served at least one year in 59 a position not subject to subsection 1 of section 36.030, but which is subject to 60 section 36.031, and who has resigned from state service in good standing or who 62 has accepted demotion or transfer for personal reasons, may be reemployed 63 without competitive certification in the same or comparable class at the discretion of the appointing authority and under conditions specified in the regulations, 65 provided he or she possesses the qualifications and has successfully completed a noncompetitive examination for the class involved. No one shall be reemployed 66 pursuant to this section until reinstatement has first been offered to all eligibles

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68 on the reinstatement register for the class and division of service involved.

- 9. Preference in certification and appointment from promotional registers or registers of eligibles under conditions specified in the regulations, may be 70 given to employees of the division of service in which the vacancy occurs.]
- 36.250. 1. Every person appointed to a permanent position [subject to this chapter described under subdivision (2) of subsection 1 of section 36.030 shall be required to successfully complete a working test during a probationary period which shall be of sufficient length to enable the appointing authority to observe the employee's ability to perform the various duties 6 pertaining to the position.
- 2. The board shall by regulation establish the standards governing normal length of the probationary period for different classes of positions. The 9 regulations shall specify the criteria for reducing or lengthening the probationary period for individuals within the various classes. The minimum probationary 10 11 period shall be three months. The maximum probationary period shall be eighteen months for top professional personnel and personnel with substantial 12 13 supervisory or administrative responsibilities, and twelve months for all others. However, a probationary period shall not be required for an employee 14 reinstated within two years after layoff or demotion in lieu of layoff by the same division of service.
- 3. Prior to the expiration of an employee's probationary period, the appointing authority shall notify the director and the employee in writing 19 whether the services of the employee have been satisfactory and whether the 20 appointing authority will continue the employee in the employee's position. [No employee shall be paid for work performed after the expiration of the employee's probationary period unless the appointing authority has notified the director and the employee that the employee will be given a regular appointment or, if applicable, have the probationary period extended.]
 - 4. At any time during the probationary period the appointing authority may remove an employee if, in the opinion of the appointing authority, the working test indicates that the employee is unable or unwilling to perform the duties of the position satisfactorily. Upon removal, the appointing authority shall forthwith report to the director and to the employee removed, in writing, the appointing authority's action and the reason thereof. [No more than three employees shall be removed successively from the same position during their probationary periods without the approval of the director.] An employee who is

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found by the director to have been appointed through fraud shall be removed within ten days of notification of the appointing authority.

[5. If an employee is removed from the employee's position during, or at the end of, the employee's probationary period, and the director determines that the employee is suitable for appointment to another position, the employee's name shall be restored to the register from which it was certified. An employee appointed from a promotional register who does not successfully complete the employee's probationary period shall, if otherwise eligible for retention in employment, be reinstated in a position in the class occupied by the employee immediately prior to the employee's promotion or in a comparable class.]

36.280. [1.] An appointing authority may at any time assign [an employee a person employed in a position described under subsection 1 of section 36.030 or a person employed in a position in a department or agency of the executive branch of state government not exempted from section 36.031 from one position to another position in the same class in the appointing authority's division[; except that, transfers of employees made because of a layoff, or shortage of work or funds which might require a layoff, shall be governed by the regulations. Upon making such an assignment the appointing authority shall forthwith give written notice of the appointing authority's action to the director]. A transfer of an employee from a position in 10 one division to a position in the same class in another division may be made with 11 the approval of [the director and of] the appointing authorities of both 12 13 divisions. [No employee shall be transferred from a position in one class to a 14 position in another class of a higher rank or for which there are substantially dissimilar requirements for appointment unless the employee is appointed to such 15 latter position after certification of the employee's name from a register in 16 accordance with the provisions of this chapter. Any change of an employee from 17 a position in one class to a position in a class of lower rank shall be considered 18 a demotion and shall be made only in accordance with the procedure prescribed 19 20 by section 36.380 for cases of dismissal. An employee thus involuntarily demoted shall have the right to appeal to the administrative hearing commission pursuant 2122 to section 36.390.] Upon making either such assignment the transferring 23 appointing authority shall forthwith give written notice of the 24appointing authority's action to the director.

[2. An employee who has successfully served at least one year in a position not subject to subsection 1 of section 36.030, but which is subject to

section 36.031, may be transferred to a position subject to subsection 1 of section 36.030 in the same class with the approval of the director and of the appointing authorities of both divisions, provided he or she possesses the qualifications and has successfully completed a noncompetitive examination for the position involved.]

36.320. 1. The director [shall] may establish and maintain such promotional registers and registers of eligibles for the various [classes of positions] locations or divisions of service subject to this chapter pursuant to subsection 1 of section 36.030 as the director deems necessary or desirable to meet the needs of the service. [On each promotional register and register of eligibles, the eligibles shall be ranked in the order of their ratings given for the purpose of establishing or replenishing such a register.]

- 2. The time during which a promotional register or register of eligibles remains in force shall be [one year from the date on which it is officially established by the director; except that, before the expiration of a register, the director may by order extend the time during which such register remains in force when the needs of the service so require. In no event shall the total period during which a register is in force exceed three years from the date on which the register was originally established] determined by the director so as to best meet the needs of the service. The director may consolidate or cancel promotional registers and registers of eligibles as the needs of the service require[, and as authorized by the regulations].
- 3. In circumstances where there is a continuous need for substantial numbers of eligibles for a certain class of positions, the director may, after first establishing such a register, replenish the register from time to time by inserting the names of additional eligibles who are found to be qualified on the basis of determinations similar to those used as a basis for establishing the original register. The method for establishing, replenishing, and cancelling such a register [shall] may be determined by the regulations.

36.340. In cooperation with appointing authorities the director [shall] may establish a system of service reports [, which shall]. Such service reports, if any, may take into consideration, among other things, the employee's conduct, performance, and output. In such manner and with such weight as shall be provided in the regulations, ratings assigned to such service reports [shall] may be considered in determining salary increases and decreases within the limits established by law and by the pay plan; as a factor in promotional [examinations]

decisions; as a factor in determining [the order of layoff when forces must be reduced because of lack of work or funds, and the order in which names are to be placed on reinstatement registers; and as a means of discovering] employees who should be demoted, transferred or dismissed. In such manner and at such time as the regulations may require, each appointing authority shall report to the director on the services of employees in his or her division. Any employee shall be given reasonable opportunity to inspect the records of the department which show the ratings assigned to his or her service reports.

36.380. An appointing authority may dismiss for cause any regular employee in his **or her** division [occupying a position subject hereto] when he **or** she considers that such action is required in the interests of efficient administration and that the good of the service will be served thereby. No 5 dismissal of a regular employee shall take effect unless, prior to the effective date thereof, the appointing authority gives to such employee a written statement 7 notifying the employee of the decision and setting forth in substance the reason therefor [and files a copy of such statement with the director]. When it is not practicable to give the notice of dismissal to an employee in person, it may be sent to the employee by certified or registered mail, return receipt requested, 10 11 at his or her last mailing address as shown in the personnel records of the 12 appointing authority. Proof of refusal of the employee to accept delivery or the 13 inability of postal authorities to deliver such mail shall be accepted as evidence that the required notice of dismissal has been given. [If the director determines 14 that the statement of reasons for the dismissal given by the appointing authority 15 shows that such dismissal does not reflect discredit on the character or conduct 17 of the employee, he may, upon request of the employee, approve reemployment under section 36.240, in any class in which the employee has held regular status.] 18 Any regular employee who is dismissed shall have the right to appeal to the 19 20 administrative hearing commission as provided under section 36.390.

36.390. 1. [An applicant whose request for admission to any examination 2 has been rejected by the director may appeal to the administrative hearing 3 commission in writing within fifteen days of the mailing of the notice of rejection 4 by the director, and in any event before the holding of the examination. The 5 commission's decision on all matters of fact shall be final.

2. Applicants may be admitted to an examination pending a consideration of the appeal, but such admission shall not constitute the assurance of a passing grade in education and experience.

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9 3.] Any applicant [who has taken an examination and] for a position 10 subject to this chapter pursuant to subsection 1 of section 36.030 who 11 feels that he or she has not been dealt with fairly in any phase of the examination process may request that the director review his or her case. Such request for 12 review of any examination shall be filed in writing with the director within fifteen 13 days after the date on which notification of the results of the examination was 14 [mailed] sent to the applicant. A candidate may appeal the decision of the 15 director in writing to the administrative hearing commission. This appeal shall 16 be filed with the administrative hearing commission within fifteen days after date 17on which notification of the decision of the director was [mailed] sent to the 18 19 applicant. The commission's decision with respect to any changes shall be final, 20 and shall be entered in the minutes. [A correction in the rating shall not affect 21 a certification or appointment which may have already been made from the 22 register.

- 4. An eligible whose name has been removed from a register for any of the reasons specified in section 36.180 or in section 36.240 may appeal to the administrative hearing commission for reconsideration. Such appeal shall be filed in writing with the administrative hearing commission within fifteen days after the date on which notification was mailed to the eligible. The commission, after investigation, shall make its decision which shall be recorded in the minutes and the eligible shall be notified accordingly by the director.
- 5. **2.** Any regular employee who is dismissed or involuntarily demoted for cause or suspended for more than five working days may appeal in writing to the administrative hearing commission within thirty days after the effective date thereof, setting forth in substance the employee's reasons for claiming that the dismissal, suspension or demotion was for political, religious, or racial reasons, or not for the good of the service.
- [6. The provisions for appeals provided in subsection 5 of this section for dismissals of regular merit employees may be adopted by nonmerit agencies of the state for any or all employees of such agencies.
- 7. Agencies not adopting the provisions for appeals provided in subsection 5 of this section shall adopt dismissal procedures substantially similar to those provided for merit employees. However, these procedures need not apply to 42employees in policy-making positions, or to members of military or law enforcement agencies.
 - 8.] 3. Hearings under subsection 2 of this section shall be deemed to be

a contested case and the procedures applicable to the processing of such hearings and determinations shall be those established by chapter 536. Decisions of the administrative hearing commission shall be final and binding subject to appeal by either party. Final decisions of the administrative hearing commission pursuant to this subsection shall be subject to review on the record by the circuit court pursuant to chapter 536.

36.400. The administrative hearing commission[,] and each commissioner [and the director] shall have power to administer oaths, subpoena witnesses, and compel the production of books and papers pertinent to any investigation or hearing authorized by this [law] chapter. Any person who shall fail to appear in response to a subpoena or to answer any question or produce any books or papers pertinent to any such investigation or hearing, or who shall knowingly give false testimony therein, shall be guilty of a misdemeanor.

36.440. 1. All officers and employees of the state [under the] subject to provisions of this chapter, whether pursuant to subsection 1 of section 36.030 or pursuant to section 36.031, shall comply with and aid in all proper ways in carrying out the provisions of this chapter applicable to them and the regulations adopted thereunder. All officers and employees shall furnish any records or information which the director or the board may request for any purpose of this law.

- 2. A state officer or employee [under the provisions of this chapter] who shall fail to comply with any provision of this chapter or of any regulation adopted thereunder that is applicable to such person shall be subject to all penalties and remedies now or hereafter provided by law for the failure of a public officer or employee to do any act required of him or her by [law] this chapter. The director may maintain such action or proceeding at law or in equity as he or she considers necessary or appropriate to secure compliance with this [law] chapter and the regulations adopted thereunder.
- 36.510. 1. In addition to other duties specified elsewhere in this chapter[, 2 it shall be the duty of] the director [to] may perform the following functions in 3 some or all agencies of state government:
- 4 (1) Develop, initiate and implement a central training program for 5 personnel in agencies of state government and encourage and assist in the 6 development of such specialized training activities as can best be administered 7 internally by such individual agencies;

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(2) Establish a management trainee program and prescribe rules for the

- 9 establishment of a career executive service for the state;
- 10 (3) Formulate for approval of the board regulations regarding mandatory 11 training for persons employed in management positions in state agencies;
- 12 (4) Institute, coordinate and direct a statewide program for recruitment 13 of personnel in cooperation with appointing authorities in state agencies;
- 14 (5) Assist all state departments in setting productivity goals and in 15 implementing a standard system of performance appraisals;
- 16 (6) Establish and direct a central labor relations function for the state 17 which shall coordinate labor relations activities in individual state agencies, 18 including participation in negotiations and approval of agreements relating to 19 uniform wages, benefits and those aspects of employment which have fiscal 20 impact on the state; and
- 21 (7) Formulate rules for approval of the board and establish procedures 22 and standards relating to position classification and compensation of employees 23 which are designed to secure essential uniformity and comparability among state 24 agencies.
- 25 2. Any person who is employed in a position subject to [merit system 26 regulations and] **this chapter** who engaged in a strike or labor stoppage shall 27 be subject to the penalties provided by law.
- 37.010. 1. The governor, by and with the advice and consent of the senate, shall appoint a commissioner of administration, who shall head the "Office of Administration" which is hereby created. The commissioner of administration shall receive a salary as provided by law and shall also receive his or her actual and necessary expenses incurred in the discharge of his or her official duties. Before taking office, the commissioner of administration shall take and subscribe an oath or affirmation to support the Constitution of the United States and of this state, and to demean himself or herself faithfully in office. The 9 commissioner shall also deposit with the governor a bond, with sureties to be approved by the governor, in the amount to be determined by the governor 10 payable to the state of Missouri, conditioned on the faithful performance of the 11 duties of his or her office. The premium of this bond shall be paid out of the 12 appropriation for the office of the governor. 13
- 2. The governor shall appoint the commissioner of administration with the advice and consent of the senate. The commissioner shall be at least thirty years of age and must have been a resident and qualified voter of this state for the five years next preceding his **or her** appointment. He or she [must] **shall** be

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18 qualified by training and experience to assume the managerial and 19 administrative functions of the office of commissioner of administration.

- 3. The commissioner of administration shall, by virtue of his or her office, without additional compensation, head the division of budget, the division of purchasing, the division of facilities management, design and construction, and the information technology services division. Whenever provisions of the constitution grant powers, impose duties or make other reference to the comptroller, they shall be construed as referring to the commissioner of administration.
- 4. The commissioner of administration shall provide the governor with 27 28 such assistance in the supervision of the executive branch of state government as 29 the governor requires and shall perform such other duties as are assigned to him 30 or her by the governor or by law. The commissioner of administration shall work with other departments of the executive branch of state government to promote 31 32 economy, efficiency and improved service in the transaction of state business. The commissioner of administration, with the approval of the governor, 33 34 shall organize the work of the office of administration in such manner as to obtain maximum effectiveness of the personnel of the office. He or she may 35 36 consolidate, abolish or reassign duties of positions or divisions combined within the office of administration, except for the division of personnel. He or she may 37 delegate specific duties to subordinates. These subordinates shall take the same 38 oath as the commissioner and shall be covered by the bond of the director or by 39 40 separate bond as required by the governor.
 - 5. The personnel division, personnel director and personnel advisory board as provided in chapter 36 shall be in the office of administration. The personnel director and employees of the personnel division shall perform such duties as directed by the commissioner of administration for personnel work in agencies and departments of state government [not covered by the merit system law] to upgrade state employment and to improve the uniform quality of state employment.
- 6. The commissioner of administration shall prepare a complete inventory of all real estate, buildings and facilities of state government and an analysis of their utilization. Each year he or she shall formulate and submit to the governor a long-range plan for the ensuing five years for the repair, construction and rehabilitation of all state properties. The plan shall set forth the projects proposed to be authorized in each of the five years with each project ranked in the

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54 order of urgency of need from the standpoint of the state as a whole and shall be upgraded each year. Project proposals shall be accompanied by workload and utilization information explaining the need and purpose of each. Departments 56 shall submit recommendations for capital improvement projects and other 57 information in such form and at such times as required by the commissioner of 58 administration to enable him or her to prepare the long-range plan. The 59 commissioner of administration shall prepare the long-range plan together with 60 61 analysis of financing available and suggestions for further financing for approval 62 of the governor who shall submit it to the general assembly. The long-range plan shall include credible estimates for operating purposes as well as capital outlay 63 and shall include program data to justify need for the expenditures included. The long-range plan shall be extended, revised and resubmitted in the same manner 66 to accompany each executive budget. The appropriate recommendations for the period for which appropriations are to be made shall be incorporated in the 67 68 executive budget for that period together with recommendations for financing. Each revised long-range plan shall provide a report on progress in the 70 repair, construction and rehabilitation of state properties and of the operating purposes program for the preceding fiscal period in terms of expenditures and 71 72meeting program goals.

- 7. [All employees of the office of administration, except the commissioner and not more than three other executive positions designated by the governor in an executive order, shall be subject to the provisions of chapter 36. The commissioner shall appoint all employees of the office of administration and may discharge the employees after proper hearing, provided that the employment and discharge conform to the practices governing selection and discharge of employees in accordance with the provisions of chapter 36.
- 80 8.] The office of the commissioner of administration shall be in Jefferson 81 City.
- [9.] 8. In case of death, resignation, removal from office or vacancy from any cause in the office of commissioner of administration, the governor shall take charge of the office and superintend the business thereof until a successor is appointed, commissioned and qualified.

105.055. 1. No supervisor or appointing authority of any state agency shall prohibit any employee of the agency from discussing the operations of the agency, either specifically or generally, with any member of the legislature, state auditor, attorney general, or any state official or body charged with investigating

such alleged misconduct.

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- 6 2. No supervisor or appointing authority of any state agency shall:
- (1) Prohibit a state employee from or take any disciplinary action whatsoever against a state employee for the disclosure of any alleged prohibited 8 activity under investigation or any related activity, or for the disclosure of information which the employee reasonably believes evidences: 10
- (a) A violation of any law, rule or regulation; or 11
- 12 (b) Mismanagement, a gross waste of funds or abuse of authority, or a substantial and specific danger to public health or safety, if the disclosure is not 13 14 specifically prohibited by law; or
- 15 (2) Require any such employee to give notice to the supervisor or 16 appointing authority prior to making any such report.
 - 3. This section shall not be construed as:
- 18 (1) Prohibiting a supervisor or appointing authority from requiring that an employee inform the supervisor or appointing authority as to legislative 19 20 requests for information to the agency or the substance of testimony made, or to be made, by the employee to legislators on behalf of the employee to legislators 22 on behalf of the agency;
 - (2) Permitting an employee to leave the employee's assigned work areas during normal work hours without following applicable rules and regulations and policies pertaining to leaves, unless the employee is requested by a legislator or legislative committee to appear before a legislative committee;
 - (3) Authorizing an employee to represent the employee's personal opinions as the opinions of a state agency; or
- 29 (4) Restricting or precluding disciplinary action taken against a state employee if: the employee knew that the information was false; the information 30 is closed or is confidential under the provisions of the open meetings law or any 31 other law; or the disclosure relates to the employee's own violations, 32 mismanagement, gross waste of funds, abuse of authority or endangerment of the 33 public health or safety. 34
- 4. As used in this section, "disciplinary action" means any dismissal, 35 demotion, transfer, reassignment, suspension, reprimand, warning of possible 36 37 dismissal or withholding of work, whether or not the withholding of work has 38 affected or will affect the employee's compensation.
- 39 5. Any employee may file an administrative appeal whenever the 40 employee alleges that disciplinary action was taken against the employee in

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41 violation of this section. The appeal shall be filed with the administrative hearing commission[; provided that the appeal shall be filed with the appropriate 42 agency review board or body of nonmerit agency employers which have 43 established appeal procedures substantially similar to those provided for merit 44 employees in subsection 5 of section 36.390]. The appeal shall be filed within 45 thirty days of the alleged disciplinary action. Procedures governing the appeal 46 shall be in accordance with chapter 536. If the commission or appropriate review 47 body finds that disciplinary action taken was [unreasonable] taken for any 48 49 reason that violates this section, the commission or appropriate review body shall modify or reverse the agency's action and order such relief for the employee 50 as the commission considers appropriate. If the commission finds a violation of 51 52this section, it may review and recommend to the appointing authority that the 53 violator be suspended on leave without pay for not more than thirty days or, in cases of willful or repeated violations, may review and recommend to the 54 55 appointing authority that the violator forfeit the violator's position as a state officer or employee and disqualify the violator for appointment to or employment 56 57 as a state officer or employee for a period of not more than two years. The decision of the commission or appropriate review body in such cases may be 58 appealed by any party pursuant to law. 59

- 6. Each state agency shall prominently post a copy of this section in locations where it can reasonably be expected to come to the attention of all employees of the agency.
- 7. (1) In addition to the remedies in subsection [6] 5 of this section, a person who alleges a violation of this section may bring a civil action for damages within ninety days after the occurrence of the alleged violation.
- (2) A civil action commenced pursuant to this subsection may be brought in the circuit court for the county where the alleged violation occurred, the county where the complainant resides, or the county where the person against whom the civil complaint is filed resides.
- (3) An employee must show by clear and convincing evidence that he or she or a person acting on his or her behalf has reported or was about to report, verbally or in writing, a prohibited activity or a suspected prohibited activity.
- (4) A court, in rendering a judgment in an action brought pursuant to this section, shall order, as the court considers appropriate, actual damages, and may also award the complainant all or a portion of the costs of litigation, including reasonable attorney fees.

207.085. 1. Any employee of the children's division, including supervisory personnel and private contractors with the division, who is involved with child protective services and purposely, knowingly, and willfully violates a stated or written policy of the division, any rule promulgated by the division, or any state law directly related to the child abuse and neglect activities of the division shall be dismissed if the violation directly results in serious physical injury or death, subject to the provisions of subsection 2 of this section. [The provisions of this section shall apply to merit system employees of the division, as well as all other employees of the division and private contractors with the division, and upon a 10 showing of a violation, such employees shall be dismissed for cause, subject to the 11 provisions of subsection 2 of this section, and Any person employed in a 12 position described under subdivision (2) of subsection 1 of section 13 36.030, if any, shall have the right of appeal pursuant to sections 36.380 and 36.390. For purposes of this section, a "private contractor with the division" 14 15 means any private entity or community action agency with the appropriate and relevant training and expertise in delivering services to children and their 16 17 families as determined by the children's division, and capable of providing direct services and other family services for children in the custody of the children's 18 division or any such entities or agencies that are receiving state moneys for such 19 services. 20

212. The provisions of sections 660.019 to 660.021 shall apply to this section. If an employee of the division or a private contractor with the division is 2223 responsible for caseload assignments in excess of those required to attain 24 accreditation by the Council for Accreditation for Families and Children's Services, and the employee purposely, knowingly, and willfully violates a stated 25 or written policy of the division, any rule promulgated by the division, or any 26 27 state law directly related to the child abuse and neglect activities of the division 28 and the violation directly results in serious physical injury or death, the 29 employee's good faith efforts to follow the stated or written policies of the 30 division, the rules promulgated by the division, or the state laws directly related to the child abuse and neglect activities of the division shall be a mitigating 31 32 factor in determining whether an employee of the division or a private contractor 33 with the division is dismissed pursuant to subsection 1 of this section.

621.075. 1. [Except as otherwise provided by law,] Any [employee with merit status] person employed in a position described under subdivision 3 (2) of subsection 1 of section 36.030 who has been dismissed or involuntarily

demoted for cause or suspended for more than five working days shall have the right to appeal to the administrative hearing commission. Any such person shall be entitled to a hearing before the administrative hearing commission by the filing of an appeal setting forth in substance the employee's reasons for claiming that the dismissal, suspension, or demotion was for political, religious, or racial reasons, or not for the good of the service with the administrative hearing commission within thirty days after the effective date of the action. The decision of the appointing authority shall contain a notice of the right of appeal in

12 substantially the following language:

"Any employee with regular status who has been dismissed or involuntarily demoted for cause or suspended for more than five working days may appeal to the administrative hearing commission. To appeal, you must file an appeal with the administrative hearing commission within thirty days after the effective date of the decision. If any such appeal is sent by registered mail or certified mail, it will be deemed filed on the date it is mailed; if it is sent by any method other than registered mail or certified mail, it will be deemed filed on the date it is received by the commission."

- 2. The procedures applicable to the processing of such hearings and determinations shall be those established by chapter 536. The administrative hearing commission may hold hearings or may make decisions based on stipulation of the parties, consent order, agreed settlement, or by disposition in the nature of default judgment, judgment on the pleadings, or summary determination, in accordance with the rules and procedures of the administrative hearing commission. No hearing shall be public unless requested to be public by the employee. The administrative hearing commission shall maintain a transcript of all testimony and proceedings in hearings governed by this section, and decisions of the administrative hearing commission under this section shall be binding subject to appeal by either party. The administrative hearing commission may make any one of the following appropriate orders:
- (1) Order the reinstatement of the employee to the employee's former position; **or**
 - (2) Sustain the dismissal of such employee[;
- 38 (3) Except as provided in subdivisions (1) and (2) of this subsection, the 39 administrative hearing commission may sustain the dismissal, but may order the

director of personnel to recognize reemployment rights for the dismissed employee pursuant to section 36.240, in an appropriate class or classes, or may take steps to effect the transfer of such employee to an appropriate position in the same or another division of service].

- 44 3. After an order of reinstatement has been issued and all parties have let the time for appeal lapse or have filed an appeal and that appeal process has 45 become final and the order of reinstatement has been affirmed, the administrative 46 hearing commission shall commence a separate action to determine the date of 47 reinstatement and the amount of back pay owed to the employee. This action 48 may be done by hearing, or by affidavit, depositions, or stipulations, or by 49 50 agreement on the amount of back pay owed. No hearing shall be public unless 51 requested to be public by the employee.
- 630.167. 1. Upon receipt of a report the department or the department of health and senior services, if such facility or program is licensed pursuant to chapter 197, shall initiate an investigation within twenty-four hours. The department of mental health shall complete all investigations within sixty days, unless good cause for the failure to complete the investigation is documented.
- 6 2. If the investigation indicates possible abuse or neglect of a patient, resident or client, the investigator shall refer the complaint together with the investigator's report to the department director for appropriate action. If, during the investigation or at its completion, the department has reasonable cause to believe that immediate removal from a facility not operated or funded by the 10 department is necessary to protect the residents from abuse or neglect, the 11 12 department or the local prosecuting attorney may, or the attorney general upon 13 request of the department shall, file a petition for temporary care and protection of the residents in a circuit court of competent jurisdiction. The circuit court in 14 which the petition is filed shall have equitable jurisdiction to issue an ex parte 15 16 order granting the department authority for the temporary care and protection of the resident for a period not to exceed thirty days. 17
- 3. (1) Except as otherwise provided in this section, reports referred to in section 630.165 and the investigative reports referred to in this section shall be confidential, shall not be deemed a public record, and shall not be subject to the provisions of section 109.180 or chapter 610. Investigative reports pertaining to abuse and neglect shall remain confidential until a final report is complete, subject to the conditions contained in this section. Final reports of substantiated abuse or neglect issued on or after August 28, 2007, are open and shall be

25 available for release in accordance with chapter 610. The names and all other 26 identifying information in such final substantiated reports, including diagnosis and treatment information about the patient, resident, or client who is the subject 27 28 of such report, shall be confidential and may only be released to the patient, 29 resident, or client who has not been adjudged incapacitated under chapter 475, the custodial parent or guardian parent, or other guardian of the patient, resident 30 or client. The names and other descriptive information of the complainant, 31 32 witnesses, or other persons for whom findings are not made against in the final 33 substantiated report shall be confidential and not deemed a public record. Final reports of unsubstantiated allegations of abuse and neglect shall remain closed 34 35 records and shall only be released to the parents or other guardian of the patient, 36 resident, or client who is the subject of such report, patient, resident, or client 37 and the department vendor, provider, agent, or facility where the patient, 38 resident, or client was receiving department services at the time of the 39 unsubstantiated allegations of abuse and neglect, but the names and any other descriptive information of the complainant or any other person mentioned in the 40 41 reports shall not be disclosed unless such complainant or person specifically 42 consents to such disclosure. Requests for final reports of substantiated or 43 unsubstantiated abuse or neglect from a patient, resident or client who has not been adjudged incapacitated under chapter 475 may be denied or withheld if the 44 45 director of the department or his or her designee determines that such release 46 would jeopardize the person's therapeutic care, treatment, habilitation, or 47 rehabilitation, or the safety of others and provided that the reasons for such 48 denial or withholding are submitted in writing to the patient, resident or client who has not been adjudged incapacitated under chapter 475. All reports referred 49 to in this section shall be admissible in any judicial proceedings or hearing in 50 accordance with section 621.075 or any administrative hearing before the director 51 of the department of mental health, or the director's designee. All such reports 52may be disclosed by the department of mental health to law enforcement officers 53 and public health officers, but only to the extent necessary to carry out the 54 responsibilities of their offices, and to the department of social services, and the 55 department of health and senior services, and to boards appointed pursuant to 56 sections 205.968 to 205.990 that are providing services to the patient, resident or 58 client as necessary to report or have investigated abuse, neglect, or rights 59 violations of patients, residents or clients provided that all such law enforcement 60 officers, public health officers, department of social services' officers, department

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61 of health and senior services' officers, and boards shall be obligated to keep such 62 information confidential.

- 63 (2) Except as otherwise provided in this section, the proceedings, findings, deliberations, reports and minutes of committees of health care professionals as 64 defined in section 537.035 or mental health professionals as defined in section 65 632.005 who have the responsibility to evaluate, maintain, or monitor the quality 66 and utilization of mental health services are privileged and shall not be subject 67 to the discovery, subpoena or other means of legal compulsion for their release to 68 any person or entity or be admissible into evidence into any judicial or 69 70 administrative action for failure to provide adequate or appropriate care. Such committees may exist, either within department facilities or its agents, 72contractors, or vendors, as applicable. Except as otherwise provided in this 73 section, no person who was in attendance at any investigation or committee proceeding shall be permitted or required to disclose any information acquired in 74 75 connection with or in the course of such proceeding or to disclose any opinion, recommendation or evaluation of the committee or board or any member thereof; 76 provided, however, that information otherwise discoverable or admissible from original sources is not to be construed as immune from discovery or use in any 78 proceeding merely because it was presented during proceedings before any 79 committee or in the course of any investigation, nor is any member, employee or 80 81 agent of such committee or other person appearing before it to be prevented from 82 testifying as to matters within their personal knowledge and in accordance with 83 the other provisions of this section, but such witness cannot be questioned about the testimony or other proceedings before any investigation or before any 84 85 committee.
 - (3) Nothing in this section shall limit authority otherwise provided by law of a health care licensing board of the state of Missouri to obtain information by subpoena or other authorized process from investigation committees or to require disclosure of otherwise confidential information relating to matters and investigations within the jurisdiction of such health care licensing boards; provided, however, that such information, once obtained by such board and associated persons, shall be governed in accordance with the provisions of this subsection.
 - (4) Nothing in this section shall limit authority otherwise provided by law in subdivisions (5) and (6) of subsection 2 of section 630.140 concerning access to records by the entity or agency authorized to implement a system to protect and

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97 advocate the rights of persons with developmental disabilities under the provisions of 42 U.S.C. Sections 15042 to 15044 and the entity or agency 98 99 authorized to implement a system to protect and advocate the rights of persons with mental illness under the provisions of 42 U.S.C. Section 10801. In addition, 100 nothing in this section shall serve to negate assurances that have been given by 101 the governor of Missouri to the U.S. Administration on Developmental 102 Disabilities, Office of Human Development Services, Department of Health and 103 104 Human Services concerning access to records by the agency designated as the 105 protection and advocacy system for the state of Missouri. However, such 106 information, once obtained by such entity or agency, shall be governed in 107 accordance with the provisions of this subsection.

- 4. Any person who makes a report pursuant to this section or who testifies in any administrative or judicial proceeding arising from the report shall be immune from any civil liability for making such a report or for testifying unless such person acted in bad faith or with malicious purpose.
- 5. (1) Within five working days after a report required to be made 112 113 pursuant to this section is received, the person making the report shall be notified in writing of its receipt and of the initiation of the investigation. 114
- 115 (2) For investigations alleging neglect of a patient, resident, or client, the 116 guardian of such patient, resident, or client shall be notified of:
- 117 (a) The investigation and given an opportunity to provide information to 118 the investigators;
- 119 (b) The results of the investigation within five working days of the 120 completion of the investigation and decision of the department of mental health of the results of the investigation. 121
- 122 6. The department of mental health shall obtain two independent reviews 123 of all patient, resident, or client deaths that it investigates.
- 7. No person who directs or exercises any authority in a residential facility, day program or specialized service shall evict, harass, dismiss or retaliate 126 against a patient, resident or client or employee because he or she or any member of his or her family has made a report of any violation or suspected violation of laws, ordinances or regulations applying to the facility which he or she has reasonable cause to believe has been committed or has occurred.
- 130 8. Any person employed in a position described under subdivision 131 (2) of subsection 1 of section 36.030 who is discharged as a result of an 132 administrative substantiation of allegations contained in a report of abuse or

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neglect may, after exhausting administrative remedies as provided in chapter 36, appeal such decision to the circuit court of the county in which such person resides within ninety days of such final administrative decision. The court may accept an appeal up to twenty-four months after the party filing the appeal received notice of the department's determination, upon a showing that:

- 138 (1) Good cause exists for the untimely commencement of the request for 139 the review;
- 140 (2) If the opportunity to appeal is not granted it will adversely affect the 141 party's opportunity for employment; and
 - (3) There is no other adequate remedy at law.

[36.210. Other provision of the law to the contrary notwithstanding, special procedures for the examination and selection of personnel are authorized as follows:

(1) For positions involving unskilled or semiskilled labor, or domestic, attendant, custodial or comparable work, when the character or place of the work makes it impracticable to supply the needs of the service by appointments made in accordance with the procedure prescribed in other provisions of this chapter, the director, in accordance with the regulations, shall authorize the use of such other procedures as the director determines to be appropriate in order to meet the needs of the service, while assuring the selection of such employees on the basis of merit and fitness. Such procedures, subject to the regulations, may include the testing of applicants and maintenance of registers of eligibles by localities; the testing of applicants, singly or in groups, at periodic intervals, at the place of employment or elsewhere, after such notice as the director considers adequate; the registration of applicants who pass a noncompetitive examination or submit satisfactory evidence of their qualifications, and appointment of registered applicants; or any variation or combination of the foregoing or other suitable methods. When the director finds noncompetitive registration and selection procedures to be appropriate, the director is hereby authorized to delegate to each appointing authority the responsibility for such registration and for selection and appointment of registered applicants. When such delegation is made, the director shall establish the necessary

guidelines and standards for appointing authorities and shall require such reports and perform such audits as the director deems necessary to ensure compliance with these guidelines and standards.

- (2) The regulations may prescribe the conditions under which interns, trainees, and participants in special state or federal training, rehabilitation, and employment programs who successfully complete a period of internship or training may be appointed to a permanent position subject to this chapter after passing a noncompetitive qualifying examination.
- (3) The board may, in accordance with the regulations, waive competitive examinations for a class or position if it finds that the supply of qualified applicants is generally insufficient to justify competitive examinations and provide meaningful competition in the selection of employees. A request that competitive examination be waived for a particular class or position pursuant to this provision may be made to the board by the director or an appointing authority. The board shall review determinations pursuant to this provision at least annually. Upon waiving such examinations, the regulations of the board shall provide for the registration and appointment of applicants who present satisfactory evidence of their qualifications.
- (4) Upon the approval of the director in accordance with the regulations of the board, appointing authorities may promote employees on the basis of a qualifying noncompetitive examination. Such noncompetitive promotions may be approved in, but are not necessarily limited to, situations in which the promotion represents a normal progression to the next higher level within an established occupational job series, or where the director determines that an employee has been an assistant, understudy or trainee for the position involved or otherwise has had such specific experience or training that a noncompetitive promotion to the position in question is to the best interests of the state service.
- (5) Appointing authorities may request, pursuant to regulations established by the board, to conduct alternative promotional procedures for positions and classes in their divisions

of service. The board shall approve such alternative procedures which it finds to be in keeping with merit principles and the best interest of the state service. Upon approval, the appointing authority shall be responsible to conduct promotional procedures in accordance with the board's approval and without favoritism, prejudice or discrimination. The board may withdraw approval pursuant to this provision if it finds that this responsibility has not been met.

(6) Where appropriate, the director may establish registers by locality for selected classes.

[36.260. 1. When an appointing authority finds it essential to fill a vacancy in a position subject to this chapter, and, with at least thirty days' notice of the vacancy, the director is unable to certify the names of at least ten available eligibles, the director may authorize the appointing authority to fill the vacancy by means of a provisional appointment. The appointing authority shall forthwith submit a statement containing the name of a person nominated by the appointing authority for provisional appointment to the position, which statement shall contain a description of the qualifications of training and experience possessed by that person, and such other information as may be required by the regulations. If such nominee is found by the director to possess experience and training which meet the qualifications for the position, the director may approve the provisional appointment.

- 2. No provisional appointment shall be made without the approval of the director.
- 3. The duration of a provisional appointment shall be the same as the duration of the probationary period established for the position. A provisional appointee who successfully completes the working test of the probationary period may receive a regular appointment without examination.]

[36.270. When an emergency makes it necessary to fill a position subject hereto immediately in order to prevent stoppage of public business, or loss, hazard, or serious inconvenience to the public, and it is impracticable to fill such a position under any other provision of this chapter, an appointing authority or a

properly authorized subordinate employee may appoint any qualified person to such a position without prior approval of the director. Any such person shall be employed only during such an emergency, and any such appointment shall expire automatically ninety calendar days from the date of the appointment. The appointing authority shall report each emergency appointment to the director as soon as possible after date of such appointment and the report shall contain the name of the person appointed, the date of appointment, and the reasons which made the appointment necessary. No individual may be given more than one such appointment in any twelve-month period in the same division of service.]

[36.290. Any person in a position subject to this law who may be transferred or promoted to a position exempted under section 36.030, may, by action of the board, at the conclusion of his occupancy of such position, be restored to his previous status under this law.]

[36.300. Vacancies in the divisions of the service subject thereto shall be filled only by:

- (1) Appointment of an eligible certified by the director pursuant to section 36.240;
 - (2) Provisional appointment pursuant to section 36.260;
 - (3) Emergency appointment pursuant to section 36.270;
- (4) Transfer or demotion of a regular employee pursuant to section 36.280;
 - (5) Promotion pursuant to section 36.210 or 36.240;
 - (6) Reemployment as provided in section 36.240; or
 - (7) Other appointment authorized in this chapter.]

[36.310. The director shall establish and maintain reinstatement registers, which shall contain the names of persons who have been regular employees and who have been laid off in good standing, or demoted in lieu of layoff, due to shortage of work or funds, or the abolition of a position or material change in duties or organization. The order in which names shall be placed on a reinstatement register, and the length of time for which a name shall remain on such register, shall be established by the

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regulations. The director may remove the name of a person from a reinstatement register, or refuse to certify his name for a position if he finds, after giving him notice and an opportunity to be heard, that such person is not qualified to perform satisfactorily the necessary duties.]

[36.360. In accordance with the regulations, an appointing authority may lay off an employee in a position subject to this chapter whenever the appointing authority deems it necessary by reason of shortage of work or funds, or the abolition of a position or other material change in duties or organization. No regular employee shall be laid off while a person is employed on a provisional or temporary basis in the same class in that division. The seniority and ability of employees to do the remaining work shall be considered, in such manner as the regulations shall provide, among the factors in determining the order of layoffs. The appointing authority shall give written notice to the director of every proposed layoff a reasonable time before the effective date thereof, and the director shall take such action relating thereto as the director considers necessary to secure compliance with the regulations. The name of every regular employee so laid off shall be placed on the appropriate reinstatement register.

[36.470. 1. Whenever any employee of the state of Missouri, who is employed under the provisions of this chapter, is discharged from or shall voluntarily quit such employment, the head of the department or division employing the employee shall upon written request of the employee, if the employment has been for a period of at least ninety days, issue to the employee, upon his written request therefor, a letter setting forth the nature and character of service rendered by the employee, the duration thereof, and truly stating for what cause, if any, the employee has been discharged from or has quit such employment.

2. The head of a department or division affected by this section, who refuses to comply with this section, is guilty of a misdemeanor, and upon conviction thereof shall be punished by a fine not to exceed one hundred dollars.

15 3. There shall be no civil liability for refusing or failing to 16 furnish the letter herein provided except for willful and malicious 17 refusal to furnish such letter.]

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