SECOND REGULAR SESSION

[PERFECTED]

SENATE SUBSTITUTE FOR

SENATE COMMITTEE SUBSTITUTE FOR

SENATE BILL NO. 724

101ST GENERAL ASSEMBLY

INTRODUCED BY SENATOR HEGEMAN.

4303S.03P

ADRIANE D. CROUSE, Secretary

AN ACT

To repeal sections 50.800, 50.810, 50.815, 50.820, and 105.145, RSMo, and to enact in lieu thereof four new sections relating to financial statements of political subdivisions, with penalty provisions.

Be it enacted by the General Assembly of the State of Missouri, as follows:

- Section A. Sections 50.800, 50.810, 50.815, 50.820, and
- 2 105.145, RSMo, are repealed and four new sections enacted in
- 3 lieu thereof, to be known as sections 50.815, 50.820, 105.145,
- 4 and 164.450, to read as follows:
 - 50.815. 1. On or before [the first Monday in March]
- 2 June thirtieth of each year, the county commission of each
- 3 county of the first [class not having a charter form of
- 4 government], second, third, or fourth classification shall,
- 5 with the assistance of the county clerk or other officer
- 6 responsible for the preparation of the financial statement,
- 7 prepare and publish in some newspaper of general circulation
- 8 published in the county, as provided under section 493.050,
- 9 a financial statement of the county for the year ending the
- 10 preceding December thirty-first.
- 11 2. The financial statement shall show at least the
- 12 following:

EXPLANATION-Matter enclosed in bold-faced brackets [thus] in this bill is not enacted and is intended to be omitted in the law.

- 13 (1) A summary of the receipts of each fund of the
 14 county for the year;
- 15 (2) A summary of the disbursements and transfers of 16 each fund of the county for the year;
- 17 (3) A statement of the cash balance at the beginning 18 and at the end of the year for each fund of the county;
- 19 (4) A summary of delinquent taxes and other due bills
 20 for each fund of the county;
- 21 (5) A summary of warrants of each fund of the county 22 outstanding at the end of the year;
- 23 (6) A statement of bonded indebtedness, if any, at the 24 beginning and at the end of the year for each fund of the 25 county; [and]
- 26 (7) A statement of the tax levies of each fund of the county for the year; and
 - (8) The name, office, and current gross annual salary of each elected or appointed county official.
- The financial statement need not show specific 30 31 disbursements, warrants issued, or the names of specific payees except to comply with subdivision (8) of subsection 2 32 33 of this section, but every individual warrant, voucher, receipt, court order and all other items, records, documents 34 and other information which are not specifically required to 35 36 be retained by the officer having initial charge thereof [and which would be required to be included in or to 37 38 construct a financial statement in the form prescribed for other counties by section 50.800] shall be filed on or 39
- 40 before the date of publication of the financial statement
- 41 prescribed by subsection 1 of this section in the office of
- 42 the county clerk[, and]. The county clerk or other officer
- 43 responsible for the preparation of the financial statement
- 44 shall preserve the same, shall provide an electronic copy of

1	the data used to create the financial statement without
2	charge to any newspaper requesting a copy of such data, and
3	shall cause the same to be available for inspection during
4	normal business hours on the request of any person, for a
5	period of five years following the date of filing in his or
6	her office, after which five-year period these records may
7	be disposed of according to law unless they are the subject
8	of a legal suit pending at the expiration of that period.
9	4. At the end of the financial statement, each
10	commissioner of the county commission and the county clerk
11	shall sign and append the following certificate:
56	We,, ,, and, duly
57	elected commissioners of the county commission of
58 59	County, Missouri, and I,, county clerk of that county, certify that the above
60	and foregoing is a complete and correct statement of
61	every item of information required in section 50.815
62	for the year ending December 31, [19] $20_{}$, and
63	we have checked every receipt from every source and
64	every disbursement of every kind and to whom and for
65 66	what each disbursement was made, and each receipt and disbursement is accurately included in the above and
67	foregoing totals. (If for any reason complete and
68	accurate information is not given the following shall
69	be added to the certificate.) Exceptions: the above
70	report is incomplete because proper information was not
71	available in the following records which are
72	in the keeping of the following officer or officers
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78	Commissioners, County Commission
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- 81 Any person falsely certifying to any fact covered by the certificate is liable on his or her bond and is 82 83 quilty of a misdemeanor and, on conviction thereof, shall be punished by a fine of not less than two hundred dollars or 84 85 more than one thousand dollars, or by confinement in the county jail for a period of not less than thirty days nor 86 more than six months, or by both such fine and confinement. 87 Any person charged with preparing the financial report who 88 willfully or knowingly makes a false report of any record 89 90 is, in addition to the penalties otherwise provided for in this section, quilty of a felony, and upon conviction 91 thereof shall be sentenced to imprisonment by the division 92 of corrections for a term of not less than two years nor 93 more than five years. 94
- 95 [6. The provisions of sections 50.800 and 50.810 do
 96 not apply to counties of the first class not having a
 97 charter form of government, except as provided in subsection
 98 3 of this section.]
- 50.820. 1. The statement required by section 50.815 shall be set in the standard column width measure which will 2 take the least space and the publisher shall file two proofs 3 of publication with the county commission and the commission 4 5 shall forward one proof to the state auditor and shall file 6 the other in the office of the commission. As required 7 under section 493.025, a newspaper publishing the statement shall charge and receive no more than its regular local 8 classified advertising rate, which shall be the rate on the 9 newspaper's rate schedule that was offered to the public 10 thirty days before the publication of the statement. 11 12 county commission shall [not] pay the publisher [until] upon 13 the filing of proof of publication [is filed] with the 14 commission [and]. After verification, the state auditor

- 15 [notifies] shall notify the commission that proof of
 16 publication has been received and that it complies with the
 17 requirements of this section.
- 2. The statement shall be spread on the record of the commission and for this purpose the publisher shall be required to furnish the commission with at least two copies of the statement which may be [pasted on] placed in the record.
- 3. The state auditor shall notify the county treasurer immediately of the receipt of the proof of publication of the statement. After the first day of [April] July of each year the county treasurer shall not pay or enter for protest any warrant for the pay of any of the county commission until notice is received from the state auditor that the required proof of publication has been filed. [Any county treasurer paying or entering for protest any warrant for any commissioner of the county commission prior to the receipt of such notice from the state auditor shall be liable therefor on his official bond.]
 - 4. The state auditor shall prepare sample forms for financial statements required by section 50.815 and shall [mail] provide the same to the county clerk of each county of the first [class not having a charter form of government], second, third, or fourth classification in this state, but failure of the auditor to supply such forms shall not in any way excuse any person from the performance of any duty imposed by this section or by section 50.815. If any county officer fails, neglects, or refuses to comply with the provisions of this section or section 50.815 [he], the county officer shall, in addition to other penalties provided by law, be liable on his or her official bond for dereliction of duty.

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- 105.145. 1. The following definitions shall be applied to the terms used in this section:
- 3 (1) "Governing body", the board, body, or persons in
 4 which the powers of a political subdivision as a body
 5 corporate, or otherwise, are vested;
- 6 (2) "Political subdivision", any agency or unit of
 7 this state, except counties and school districts, which now
 8 is, or hereafter shall be, authorized to levy taxes or
 9 empowered to cause taxes to be levied.
- 10 The governing body of each political subdivision in the state shall cause to be prepared an annual report of the 11 financial transactions of the political subdivision in such 12 13 summary form as the state auditor shall prescribe by rule, except that the annual report of political subdivisions 14 whose cash receipts for the reporting period are ten 15 thousand dollars or less shall only be required to contain 16 the cash balance at the beginning of the reporting period, a 17 summary of cash receipts, a summary of cash disbursements 18 19 and the cash balance at the end of the reporting period.
 - 3. Within such time following the end of the fiscal year as the state auditor shall prescribe by rule, the governing body of each political subdivision shall cause a copy of the annual financial report to be remitted to the state auditor.
 - 4. The state auditor shall immediately on receipt of each financial report acknowledge the receipt of the report.
- 5. In any fiscal year no member of the governing body of any political subdivision of the state shall receive any compensation or payment of expenses after the end of the time within which the financial statement of the political subdivision is required to be filed with the state auditor and until such time as the notice from the state auditor of

- the filing of the annual financial report for the fiscal year has been received.
- 6. The state auditor shall prepare sample forms for financial reports and shall mail the same to the political subdivisions of the state. Failure of the auditor to supply such forms shall not in any way excuse any person from the performance of any duty imposed by this section.
- 7. All reports or financial statements hereinabove mentioned shall be considered to be public records.
- 42 8. The provisions of this section apply to the board 43 of directors of every transportation development district 44 organized under sections 238.200 to 238.275.
- 9. Any political subdivision that fails to timely
 submit a copy of the annual financial statement to the state
 auditor shall be subject to a fine of five hundred dollars
 per day.
- 49 The state auditor shall report any violation of subsection 9 of this section to the department of revenue. 50 Upon notification from the state auditor's office that a 51 political subdivision failed to timely submit a copy of the 52 annual financial statement, the department of revenue shall 53 notify such political subdivision by certified mail that the 54 statement has not been received. Such notice shall clearly 55 56 set forth the following:
 - (1) The name of the political subdivision;
- 58 (2) That the political subdivision shall be subject to
 59 a fine of five hundred dollars per day if the political
 60 subdivision does not submit a copy of the annual financial
 61 statement to the state auditor's office within thirty days
 62 from the postmarked date stamped on the certified mail
 63 envelope;

- 64 (3) That the fine will be enforced and collected as 65 provided under subsection 11 of this section; and
- 66 (4) That the fine will begin accruing on the thirty-
- 67 first day from the postmarked date stamped on the certified
- 68 mail envelope and will continue to accrue until the state
- 69 auditor's office receives a copy of the financial statement.
- 70 In the event a copy of the annual financial statement is
- 71 received within such thirty-day period, no fine shall accrue
- 72 or be imposed. The state auditor shall report receipt of
- 73 the financial statement to the department of revenue within
- 74 ten business days. Failure of the political subdivision to
- 75 submit the required annual financial statement within such
- 76 thirty-day period shall cause the fine to be collected as
- 77 provided under subsection 11 of this section.
- 78 11. The department of revenue may collect the fine
- 79 authorized under the provisions of subsection 9 of this
- 80 section by offsetting any sales or use tax distributions due
- 81 to the political subdivision. The director of revenue shall
- 82 retain two percent for the cost of such collection. The
- 83 remaining revenues collected from such violations shall be
- 84 distributed annually to the schools of the county in the
- 85 same manner that proceeds for all penalties, forfeitures,
- 86 and fines collected for any breach of the penal laws of the
- 87 state are distributed.
- 88 12. Any [transportation development district organized
- under sections 238.200 to 238.275 having political
- 90 subdivision that has gross revenues of less than five
- 91 thousand dollars or that has not levied or collected sales
- 92 or use taxes in the fiscal year for which the annual
- 93 financial statement was not timely filed shall not be
- 94 subject to the fine authorized in this section.

- 95 If a failure to timely submit the annual financial statement is the result of fraud or other illegal conduct by 96 an employee or officer of the political subdivision, the 97 political subdivision shall not be subject to a fine 98 99 authorized under this section if the statement is filed 100 within thirty days of the discovery of the fraud or illegal If a fine is assessed and paid prior to the filing 101 102 of the statement, the department of revenue shall refund the 103 fine upon notification from the political subdivision.
- 14. If a political subdivision has an outstanding
 balance for fines or penalties at the time it files its
 first annual financial statement after January 1, 2022, the
 director of revenue shall make a one-time downward
 adjustment to such outstanding balance in an amount that
 reduces the outstanding balance by no less than ninety
 percent.
- 111 15. The director of revenue shall have the authority to make a one-time downward adjustment to any outstanding 112 penalty imposed under this section on a political 113 114 subdivision if the director determines the fine is uncollectable. The director of revenue may prescribe rules 115 and regulations necessary to carry out the provisions of 116 117 this subsection. Any rule or portion of a rule, as that 118 term is defined in section 536.010, that is created under 119 the authority delegated in this section shall become effective only if it complies with and is subject to all of 120 the provisions of chapter 536 and, if applicable, section 121 122 This section and chapter 536 are nonseverable, and 123 if any of the powers vested with the general assembly 124 pursuant to chapter 536 to review, to delay the effective 125 date, or to disapprove and annul a rule are subsequently 126 held unconstitutional, then the grant of rulemaking

- authority and any rule proposed or adopted after August 28, 2021, shall be invalid and void.
 - 164.450. 1. Any school district located in whole or
 - 2 in part in any county with more than four hundred thousand
 - 3 but fewer than five hundred thousand inhabitants that
 - 4 receives voter approval for the issuance of bonds under this
 - 5 chapter shall maintain a detailed accounting of each and
 - 6 every expenditure by the school district for the moneys
 - 7 generated by such issuance. Any such school district shall
 - 8 be required to maintain a budget for each project approved
 - 9 by the school district using moneys from the issuance of
- 10 bonds. Such budget shall detail the exact cost of the
- 11 project and the source of all moneys used to fund the
- 12 project. All information required under this subsection
- 13 regarding expenditures and budgets shall be maintained and
- 14 updated on the website of the school district and shall be
- 15 publicly available.
- 2. Continuation of any project undertaken by a school
- 17 district as described under subsection 1 of this section
- 18 shall be halted immediately upon exceeding the budgeted
- 19 amount of moneys to complete such project by more than ten
- 20 percent. The continuation of any such project described
- 21 under this subsection shall not occur until such time as the
- 22 school district receives voter approval under this chapter
- 23 for the issuance of further bonded indebtedness specifically
- 24 for such project.
- 25 3. Any taxpayer residing within a school district that
- violates the provisions of this section may seek, and a
- 27 court shall order, injunctive relief against such school
- 28 district in any court of competent jurisdiction to enforce
- 29 the provisions of this section.
- [50.800. 1. On or before the first Monday in March of each year, the county commission of

 each county of the second, third, or fourth class shall prepare and publish in some newspaper as provided for in section 493.050, if there is one, and if not by notices posted in at least ten places in the county, a detailed financial statement of the county for the year ending December thirty-first, preceding.

2. The statement shall show the bonded

- 2. The statement shall show the bonded debt of the county, if any, kind of bonds, date of maturity, interest rate, rate of taxation levied for interest and sinking fund and authority for the levy, the total amount of interest and sinking fund that has been collected and interest and sinking fund on hand in cash.
- 3. The statement shall also show separately the total amount of the county and township school funds on hand and loaned out, the amount of penalties, fines, levies, utilities, forfeitures, and any other taxes collected and disbursed or expended during the year and turned into the permanent school fund, the name of each person who has a loan from the permanent school fund, whether county or township, the amount of the loan, date loan was made and date of maturity, description of the security for the loan, amount, if any, of delinquent interest on each loan.
- 4. The statement shall show the total valuation of the county for purposes of taxation, the highest rate of taxation the constitution permits the county commission to levy for purposes of county revenue, the rate levied by the county commission for the year covered by the statement, division of the rate levied among the several funds and total amount of delinquent taxes for all years as of December thirty-first.
- 5. The statement shall show receipts or revenues into each and every fund separately. Each fund shall show the beginning balance of each fund; each source of revenue; the total amount received from each source of revenue; the total amount available in each fund; the total amount of disbursements or expenditures from each fund and the ending balance of each fund as of December thirty-first. The total receipts or revenues for the year into all funds shall be shown in the recapitulation. In counties with the township form of government, each township shall be considered a fund pursuant to this subsection.
- 6. Total disbursements or expenditures shall be shown for warrants issued in each category contained in the forms developed or approved by the state auditor pursuant to section 50.745. Total amount of warrants, person or vendor to whom issued and purpose for

fund shall be listed in detail, disbursements or

which issued shall be shown except as herein 61 provided. Under a separate heading in each fund 62 the statements shall show what warrants are 63 64 outstanding and unpaid for the lack of funds on 65 that date with appropriate balance or overdraft 66 in each fund as the case may be. 67 7. Warrants issued to pay for the service of election judges and clerks of elections shall 68 be in the following form: 69 70 Names of judges and clerks of elections at per day (listing the names run in and 71 not listing each name by lines, and at the end 72 73 of the list of names giving the total of the 74 amount of all the warrants issued for such 75 election services). 8. Warrants issued to pay for the service 76 77 of jurors shall be in the following form: 78 Names of jurors at \$ per day (listing 79 the names run in and not listing each name by 80 lines, and at the end of the list of names 81 giving the total of the amount of all the 82 warrants issued for such election service). 83 9. Warrants to Internal Revenue Service 84 for Social Security and withholding taxes shall 85 be brought into one call. 10. Warrants to the director of revenue of 86 87 Missouri for withholding taxes shall be brought 88 into one call. 11. 89 Warrants to the division of employment security shall be brought into one call. 12. Warrants to Missouri local government 90 91 92 employees' retirement system or other retirement 93 funds for each office shall be brought into one 94 call. 95 Warrants for utilities such as gas, 96 water, lights and power shall be brought into one call except that the total shall be shown 97 98 for each vendor. 99 14. Warrants issued to each telephone 100 company shall be brought into one call for each 101 office in the following form: 102 (Name of Telephone Company for 103 office and total amount of warrants issued). 15. Warrants issued to the postmaster for 104 105 postage shall be brought into one call for each 106 office in the following form: 107 (Postmaster for office and total 108 amount of warrants issued). 109 16. Disbursements or expenditures by road districts shall show the warrants, if warrants 110 have been issued in the same manner as provided 111 for in subsection 5 of this section. If money 112 has been disbursed or expended by overseers the 113 114 financial statement shall show the total paid by the overseer to each person for the year, and 116 the purpose of each payment. Receipts or revenues into the county distributive school 117

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expenditures shall be listed and the amount of 119 120 each disbursement or expenditure. If any taxes have been levied by virtue of Section 12(a) of 121 Article X of the Constitution of Missouri the 122 123 financial statement shall contain the following: 124 By virtue and authority of the discretionary power conferred upon the county 125 commissions of the several counties of this 126 state to levy a tax of not to exceed 35 cents on 127 the \$100 assessed valuation the county 128 commission of 129 County did for the year 130 covered by this report levy a tax rate of cents on the \$100 assessed valuation which said 131 132 tax amounted to \$ and was disbursed or expended as follows: 133 The statement shall show how the money was 134 disbursed or expended and if any part of the sum 135 136 has not been accounted for in detail under some 137 previous appropriate heading the portion not 138 previously accounted for shall be shown in 139 detail. 140 17. At the end of the statement the person designated by the county commission to prepare the financial statement herein required shall 141 142 append the following certificate: 143 144 the duly authorized agent appointed by the county commission of 145 County, state of Missouri, to 146 147 prepare for publication the financial 148 statement as required by section 50.800, 149 RSMo, hereby certify that I have diligently 150 checked the records of the county and that 151 the above and foregoing is a complete and 152 correct statement of every item of information required in section 50.800, 153 RSMo, for the vear ending December 31,

, and especially have I checked every receipt from every source whatsoever and every disbursement or expenditure of every kind and to whom and for what each such 154 155 156 157 158 159 disbursement or expenditure was made and 160 that each receipt or revenue and 161 disbursement or expenditure is accurately 162 shown. (If for any reason complete and accurate information is not given the 163 164 following shall be added to the 165 certificate.) Exceptions: The above report 166 is incomplete because proper information 167 was not available in the following records
which are in the keeping of the
following officer or officers. The person 168 169 170 designated to prepare the financial statement shall give in detail any 171

> Officer designated by county commission to prepare financial statement required by section 50.800, RSMo.

> incomplete data called for by this section.

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33 34 Or if no one has been designated said statement having been prepared by the county clerk, signature shall be in the following form:

Clerk of the county commission and ex officio officer designated to prepare financial statement required by section 50.800, RSMo.

18. Any person falsely certifying to any fact covered by the certificate is liable on his bond and upon conviction of falsely certifying to any fact covered by the certificate is quilty of a misdemeanor and punishable by a fine of not less than two hundred dollars or more than one thousand dollars or by imprisonment in the county jail for not less than thirty days nor more than six months or by both fine and imprisonment. Any person charged with the responsibility of preparing the financial report who willfully or knowingly makes a false report of any record, is, in addition to the penalty otherwise provided for in this law, deemed quilty of a felony and upon conviction shall be sentenced to the penitentiary for not less than two years nor more than five years.]

[50.810. 1. The statement shall be printed in not less than 8-point type, but not more than the smallest point type over 8-point type available and in the standard column width measure that will take the least space. The publisher shall file two proofs of publication with the county commission and the commission shall forward one proof to the state auditor and shall file the other in the office of the commission. The county commission shall not pay the publisher until proof of publication is filed with the commission and shall not pay the person designated to prepare the statement for the preparation of the copy for the statement until the state auditor notifies the commission that proof of publication has been received and that it complies with the requirements of this section.

The statement shall be spread on the 2. record of the commission and for this purpose the publisher shall be required to furnish the commission with at least two copies of the statement that may be pasted on the record. publisher shall itemize the cost of publishing said statement by column inch as properly chargeable to the several funds and shall submit such costs for payment to the county commission. The county commission shall pay out of each fund in the proportion that each item bears to the total cost of publishing said statement and shall issue warrants therefor; provided any part not properly chargeable to any specific fund shall be paid from the county general revenue fund.

 3. The state auditor shall notify the county treasurer immediately of the receipt of the proof of publication of the statement.

After the first of April of each year the county treasurer shall not pay or enter for protest any warrant for the pay of any commissioner of any county commission until notice is received from the state auditor that the required proof of publication has been filed. Any county treasurer paying or entering for protest any warrant for any commissioner of the county commission prior to the receipt of such notice from the state auditor shall be liable on his official bond therefor.

The state auditor shall prepare sample forms for financial statements and shall mail the same to the county clerks of the several counties in this state. If the county commission employs any person other than a bonded county officer to prepare the financial statement the county commission shall require such person to give bond with good and sufficient sureties in the penal sum of one thousand dollars for the faithful performance of his duty. If any county officer or other person employed to prepare the financial statement herein provided for shall fail, neglect, or refuse to, in any manner, comply with the provisions of this law he shall, in addition to other penalties herein provided, be liable on his official bond for dereliction of duty.]

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