# SECOND REGULAR SESSION SENATE COMMITTEE SUBSTITUTE FOR

## SENATE BILL NO. 782

#### 99TH GENERAL ASSEMBLY

Reported from the Committee on Agriculture, Food Production and Outdoor Resources, March 8, 2018, with recommendation that the Senate Committee Substitute do pass.

5203S.02C ADRIANE D. CROUSE, Secretary.

### AN ACT

To repeal sections 260.380, 260.475, 444.768, 444.772, 644.016, 644.051, 644.054, and 644.057, RSMo, and to enact in lieu thereof nine new sections relating to the department of natural resources.

Be it enacted by the General Assembly of the State of Missouri, as follows:

Section A. Sections 260.380, 260.475, 444.768, 444.772, 644.016, 644.051,

- 2 644.054, and 644.057, RSMo, are repealed and nine new sections enacted in lieu
- 3 thereof, to be known as sections 253.175, 260.380, 260.475, 444.768, 444.772,
- 4 644.016, 644.051, 644.054, and 644.057, to read as follows:

253.175. All fencing coinciding with the boundary between

- 2  $\,$  individual landowner property and the portion of the historic Missouri
- 3 rock island railroad corridor owned, leased, or operated by the division
- 4 of state parks shall be maintained by the division of state parks within
- 5 the department of natural resources, with funds expended from the
- 6 state park earnings fund created under section 253.090 for such
- 7 purposes, by either repairing and maintaining such fence by and with
- 8 staff employed by the department or the service of volunteers
- 9 authorized under section 253.067, by contracting with a third party, or
- 10 by providing all necessary supplies and equipment needed to an
- 11 individual landowner or landowners whose property coincides with the
- 12 boundary of the corridor and who agree to perform the repair or
- 13 maintenance with such supplies and equipment provided. Nothing in
- 14 this section shall be construed to require any individual landowner or
- 15 landowners to locate a fence on his or her own property. For purposes

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of this section, "fence" shall mean the same as described in section 272.020.

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260.380. 1. After six months from the effective date of the standards, rules and regulations adopted by the commission pursuant to section 260.370, hazardous waste generators located in Missouri shall:

- 4 (1) Promptly file and maintain with the department, on registration forms it provides for this purpose, information on hazardous waste generation and 6 management as specified by rules and regulations. Hazardous waste generators 7 shall pay a one hundred dollar registration fee upon initial registration, and a 8 one hundred dollar registration renewal fee annually thereafter to maintain an 9 active registration. Such fees shall be deposited in the hazardous waste fund 10 created in section 260.391;
- 11 (2) Containerize and label all hazardous wastes as specified by standards, 12 rules and regulations;
  - (3) Segregate all hazardous wastes from all nonhazardous wastes and from noncompatible wastes, materials and other potential hazards as specified by standards, rules and regulations;
  - (4) Provide safe storage and handling, including spill protection, as specified by standards, rules and regulations, for all hazardous wastes from the time of their generation to the time of their removal from the site of generation;
- 19 (5) Unless provided otherwise in the rules and regulations, utilize only a 20 hazardous waste transporter holding a license pursuant to sections 260.350 to 21 260.430 for the removal of all hazardous wastes from the premises where they 22 were generated;
  - (6) Unless provided otherwise in the rules and regulations, provide a separate manifest to the transporter for each load of hazardous waste transported from the premises where it was generated. The generator shall specify the destination of such load on the manifest. The manner in which the manifest shall be completed, signed and filed with the department shall be in accordance with rules and regulations;
- 29 (7) Utilize for treatment, resource recovery, disposal or storage of all 30 hazardous wastes, only a hazardous waste facility authorized to operate pursuant 31 to sections 260.350 to 260.430 or the federal Resource Conservation and Recovery 32 Act, or a state hazardous waste management program authorized pursuant to the 33 federal Resource Conservation and Recovery Act, or any facility exempted from 34 the permit required pursuant to section 260.395;

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35 (8) Collect and maintain such records, perform such monitoring or 36 analyses, and submit such reports on any hazardous waste generated, its transportation and final disposition, as specified in sections 260.350 to 260.430 37 and rules and regulations adopted pursuant to sections 260.350 to 260.430; 38

- (9) Make available to the department upon request samples of waste and all records relating to hazardous waste generation and management for inspection and copying and allow the department to make unhampered inspections at any reasonable time of hazardous waste generation and management facilities located on the generator's property and hazardous waste generation and management practices carried out on the generator's property;
- 45 (10) (a) Pay annually, on or before January first of each year, effective 46 January 1, 1982, a fee to the state of Missouri to be placed in the hazardous 47 waste fund. The fee shall be five dollars per ton or portion thereof of hazardous waste registered with the department as specified in subdivision (1) of this 48 49 subsection for the twelve-month period ending June thirtieth of the previous 50 year. However, the fee shall not exceed fifty-two thousand dollars per generator site per year nor be less than one hundred fifty dollars per generator site per 52 year.
  - (b) All moneys payable pursuant to the provisions of this subdivision shall be promptly transmitted to the department of revenue, which shall deposit the same in the state treasury to the credit of the hazardous waste fund created in section 260.391.
- 57 (c) The hazardous waste management commission shall establish and submit to the department of revenue procedures relating to the collection of the 58 59 fees authorized by this subdivision. Such procedures shall include, but not be limited to, necessary records identifying the quantities of hazardous waste 60 registered, the form and submission of reports to accompany the payment of fees, 61 the time and manner of payment of fees, which shall not be more often than 62 63 quarterly.
- 64 (d) Notwithstanding any statutory fee amounts or maximums to the contrary, the director of the department of natural resources may conduct a 65 comprehensive review and propose changes to the fee structure set forth in this 66 67 section. The comprehensive review shall include stakeholder meetings in order 68 to solicit stakeholder input from each of the following groups: cement kiln 69 representatives, chemical companies, large and small hazardous waste 70 generators, and any other interested parties. Upon completion of the

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comprehensive review, the department shall submit a proposed fee structure with stakeholder agreement to the hazardous waste management commission. The commission shall review such recommendations at the forthcoming regular or 73 special meeting, but shall not vote on the fee structure until a subsequent 74meeting. If the commission approves, by vote of two-thirds majority or five of 75seven commissioners, the fee structure recommendations, the commission shall 76 authorize the department to file a notice of proposed rulemaking containing the 78 recommended fee structure, and after considering public comments may authorize 79 the department to file the order of rulemaking for such rule with the joint committee on administrative rules pursuant to sections 536.021 and 536.024 no later than December first of the same year. If such rules are not disapproved by 82 the general assembly in the manner set out below, they shall take effect on 83 January first of the following calendar year and the fee structure set out in this section shall expire upon the effective date of the commission-adopted fee 84 structure, contrary to subsection 4 of this section. Any regulation promulgated under this subsection shall be deemed to be beyond the scope and authority 86 provided in this subsection, or detrimental to permit applicants, if the general 88 assembly, within the first sixty calendar days of the regular session immediately 89 following the filing of such regulation disapproves the regulation by concurrent resolution. If the general assembly so disapproves any regulation filed under this 90 91 subsection, the department and the commission shall not implement the proposed fee structure and shall continue to use the previous fee structure. The authority 92 93 of the commission to further revise the fee structure as provided by this subsection shall expire on August 28, 2024. Any fee, bond, or assessment structure established pursuant to the process in this section shall 96 expire on August 28, 2024.

- 2. Missouri treatment, storage, or disposal facilities shall pay annually, on or before January first of each year, a fee to the department equal to two dollars per ton or portion thereof for all hazardous waste received from outside the state. This fee shall be based on the hazardous waste received for the twelve-month period ending June thirtieth of the previous year.
- 102 3. Exempted from the requirements of this section are individual householders and farmers who generate only small quantities of hazardous waste 103 and any person the commission determines generates only small quantities of 104 105 hazardous waste on an infrequent basis, except that:
  - (1) Householders, farmers and exempted persons shall manage all

107 hazardous wastes they may generate in a manner so as not to adversely affect the

- 108 health of humans, or pose a threat to the environment, or create a public
- 109 nuisance; and
- 110 (2) The department may determine that a specific quantity of a specific
- 111 hazardous waste requires special management. Upon such determination and
- 112 after public notice by press release or advertisement thereof, including
- 113 instructions for handling and delivery, generators exempted pursuant to this
- 114 subsection shall deliver, but without a manifest or the requirement to use a
- 115 licensed hazardous waste transporter, such waste to:
- (a) Any storage, treatment or disposal site authorized to operate pursuant
- 117 to sections 260.350 to 260.430 or the federal Resource Conservation and Recovery
- 118 Act, or a state hazardous waste management program authorized pursuant to the
- 119 federal Resource Conservation and Recovery Act which the department designates
- 120 for this purpose; or
- 121 (b) A collection station or vehicle which the department may arrange for
- 122 and designate for this purpose.
- 4. Failure to pay the fee, or any portion thereof, prescribed in this section
- by the due date shall result in the imposition of a penalty equal to fifteen percent
- 125 of the original fee. The fee prescribed in this section shall expire December 31,
- 126 2018, except that the department shall levy and collect this fee for any hazardous
- 127 waste generated prior to such date and reported to the department.
  - 260.475. 1. Every hazardous waste generator located in Missouri shall
  - 2 pay, in addition to the fees imposed in section 260.380, a fee of twenty-five dollars
  - 3 per ton annually on all hazardous waste which is discharged, deposited, dumped
  - 4 or placed into or on the soil as a final action, and two dollars per ton on all other
  - 5 hazardous waste transported off site. No fee shall be imposed upon any
  - 6 hazardous waste generator who registers less than ten tons of hazardous waste
  - 7 annually pursuant to section 260.380, or upon:
  - 8 (1) Hazardous waste which must be disposed of as provided by a remedial
  - 9 plan for an abandoned or uncontrolled hazardous waste site;
  - 10 (2) Fly ash waste, bottom ash waste, slag waste and flue gas emission
  - 11 control waste generated primarily from the combustion of coal or other fossil
  - 12 fuels:
  - 13 (3) Solid waste from the extraction, beneficiation and processing of ores
  - 14 and minerals, including phosphate rock and overburden from the mining of
  - 15 uranium ore and smelter slag waste from the processing of materials into

16 reclaimed metals;

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- 17 (4) Cement kiln dust waste;
- 18 (5) Waste oil; or
- 19 (6) Hazardous waste that is:
- 20 (a) Reclaimed or reused for energy and materials;
- 21 (b) Transformed into new products which are not wastes;
- (c) Destroyed or treated to render the hazardous waste nonhazardous; or
- 23 (d) Waste discharged to a publicly owned treatment works.
- 24 2. The fees imposed in this section shall be reported and paid to the 25 department on an annual basis not later than the first of January. The payment 26 shall be accompanied by a return in such form as the department may prescribe.
  - 3. All moneys collected or received by the department pursuant to this section shall be transmitted to the department of revenue for deposit in the state treasury to the credit of the hazardous waste fund created pursuant to section 260.391. Following each annual reporting date, the state treasurer shall certify the amount deposited in the fund to the commission.
- 4. If any generator or transporter fails or refuses to pay the fees imposed by this section, or fails or refuses to furnish any information reasonably requested by the department relating to such fees, there shall be imposed, in addition to the fee determined to be owed, a penalty of fifteen percent of the fee shall be deposited in the hazardous waste fund.
  - 5. If the fees or any portion of the fees imposed by this section are not paid by the date prescribed for such payment, there shall be imposed interest upon the unpaid amount at the rate of ten percent per annum from the date prescribed for its payment until payment is actually made, all of which shall be deposited in the hazardous waste fund.
- 6. The state treasurer is authorized to deposit all of the moneys in the hazardous waste fund in any of the qualified depositories of the state. All such deposits shall be secured in such a manner and shall be made upon such terms and conditions as are now or may hereafter be provided for by law relative to state deposits. Interest received on such deposits shall be credited to the hazardous waste fund.
- 7. This fee shall expire December 31, 2018, except that the department shall levy and collect this fee for any hazardous waste generated prior to such date and reported to the department.
- 51 8. Notwithstanding any statutory fee amounts or maximums to the

52 contrary, the director of the department of natural resources may conduct a 53 comprehensive review and propose changes to the fee structure set forth in this section. The comprehensive review shall include stakeholder meetings in order 54 to solicit stakeholder input from each of the following groups: cement kiln 55 representatives, chemical companies, large and small hazardous waste 56 generators, and any other interested parties. Upon completion of the 57 comprehensive review, the department shall submit a proposed fee structure with 58 59 stakeholder agreement to the hazardous waste management commission. The commission shall review such recommendations at the forthcoming regular or 60 61 special meeting, but shall not vote on the fee structure until a subsequent meeting. If the commission approves, by vote of two-thirds majority or five of 62 63 seven commissioners, the fee structure recommendations, the commission shall 64 authorize the department to file a notice of proposed rulemaking containing the recommended fee structure, and after considering public comments may authorize 65 66 the department to file the order of rulemaking for such rule with the joint committee on administrative rules pursuant to sections 536.021 and 536.024 no 67 68 later than December first of the same year. If such rules are not disapproved by the general assembly in the manner set out below, they shall take effect on 69 70 January first of the following calendar year and the fee structure set out in this section shall expire upon the effective date of the commission-adopted fee 7172structure, contrary to subsection 7 of this section. Any regulation promulgated under this subsection shall be deemed to be beyond the scope and authority 73 74 provided in this subsection, or detrimental to permit applicants, if the general assembly, within the first sixty calendar days of the regular session immediately 7576 following the filing of such regulation disapproves the regulation by concurrent resolution. If the general assembly so disapproves any regulation filed under this 77 subsection, the department and the commission shall not implement the proposed 78 fee structure and shall continue to use the previous fee structure. The authority 79 of the commission to further revise the fee structure as provided by this 80 subsection shall expire on August 28, 2024. Any fee, bond, or assessment 81 structure established pursuant to the process in this section shall 82 83 expire on August 28, 2024.

444.768. 1. Notwithstanding any statutory fee amounts or maximums to 2 the contrary, the director of the department of natural resources may conduct a 3 comprehensive review and propose changes to the fee, bond, or assessment 4 structure as set forth in this chapter. The comprehensive review shall include

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stakeholder meetings in order to solicit stakeholder input from regulated entities

and any other interested parties. Upon completion of the comprehensive review, the department shall submit a proposed fee, bond, or assessment structure with stakeholder agreement to the Missouri mining commission. The commission shall review such recommendations at a forthcoming regular or special meeting, but shall not vote on the proposed structure until a subsequent meeting. If the 10 commission approves, by vote of two-thirds majority, the fee, bond, or assessment 12 structure recommendations, the commission shall authorize the department to file a notice of proposed rulemaking containing the recommended structure, and after 13 considering public comments may authorize the department to file the final order 15 of rulemaking for such rule with the joint committee on administrative rules 16 pursuant to sections 536.021 and 536.024 no later than December first of the 17 same year. If such rules are not disapproved by the general assembly in the manner set out below, they shall take effect on January first of the following 18 19 calendar year, at which point the existing fee, bond, or assessment structure shall expire upon the effective date of the commission-adopted fee structure, contrary to subsection 12 of section 444.772. Any regulation promulgated under this subsection shall be deemed to be beyond the scope and authority provided in this subsection, or detrimental to permit applicants, if the general assembly within the first sixty days of the regular session immediately following the filing of such regulation disapproves the regulation by concurrent resolution. If the general assembly so disapproves any regulation filed under this subsection, 26 the department and the commission shall not implement the proposed fee, bond, 28 or assessment structure and shall continue to use the previous fee, bond, or 29 assessment structure. The authority for the commission to further revise the fee, bond, or assessment structure as provided in this subsection shall expire on 30 August 28, 2024. Any fee, bond, or assessment structure established pursuant to the process in this section shall expire on August 28, 2024. 33 34 35

2. Failure to pay any fee, bond, or assessment, or any portion thereof, referenced in this section by the due date may result in the imposition of a late fee equal to fifteen percent of the unpaid amount, plus ten percent interest per annum. Any order issued by the department under this chapter may require payment of such amounts. The department may bring an action in the appropriate circuit court to collect any unpaid fee, late fee, interest, or attorney's fees and costs incurred directly in fee collection. Such action may be brought in the circuit court of the county in which the facility is located, or in the circuit

41 court of Cole County.

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- 444.772. 1. Any operator desiring to engage in surface mining shall make written application to the director for a permit.
- 3 2. Application for permit shall be made on a form prescribed by the 4 commission and shall include:
  - (1) The name of all persons with any interest in the land to be mined;
- 6 (2) The source of the applicant's legal right to mine the land affected by 7 the permit;
  - (3) The permanent and temporary post office address of the applicant;
- 9 (4) Whether the applicant or any person associated with the applicant 10 holds or has held any other permits pursuant to sections 444.500 to 444.790, and 11 an identification of such permits;
- 12 (5) The written consent of the applicant and any other persons necessary to grant access to the commission or the director to the area of land affected 13 14 under application from the date of application until the expiration of any permit granted under the application and thereafter for such time as is necessary to 15 16 assure compliance with all provisions of sections 444.500 to 444.790 or any rule or regulation promulgated pursuant to them. Permit applications submitted by 17 18 operators who mine an annual tonnage of less than ten thousand tons shall be required to include written consent from the operator to grant access to the 19 20 commission or the director to the area of land affected;
  - (6) A description of the tract or tracts of land and the estimated number of acres thereof to be affected by the surface mining of the applicant for the next succeeding twelve months; and
- 24 (7) Such other information that the commission may require as such 25 information applies to land reclamation.
- 3. The application for a permit shall be accompanied by a map in a scale and form specified by the commission by regulation.
- 28 4. The application shall be accompanied by a bond, security or certificate 29 meeting the requirements of section 444.778, a geologic resources fee authorized under section 256.700, and a permit fee approved by the commission not to exceed 30 31 one thousand dollars. The commission may also require a fee for each site listed 32 on a permit not to exceed four hundred dollars for each site. If mining operations 33 are not conducted at a site for six months or more during any year, the fee for 34 such site for that year shall be reduced by fifty percent. The commission may 35 also require a fee for each acre bonded by the operator pursuant to section

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36 444.778 not to exceed twenty dollars per acre. If such fee is assessed, the 37 per-acre fee on all acres bonded by a single operator that exceed a total of two hundred acres shall be reduced by fifty percent. In no case shall the total fee for 38 any permit be more than three thousand dollars. Permit and renewal fees shall 39 be established by rule, except for the initial fees as set forth in this subsection, 40 and shall be set at levels that recover the cost of administering and enforcing 41 42 sections 444.760 to 444.790, making allowances for grants and other sources of 43 funds. The director shall submit a report to the commission and the public each year that describes the number of employees and the activities performed the 44 previous calendar year to administer sections 444.760 to 444.790. For any 45 46 operator of a gravel mining operation where the annual tonnage of gravel mined by such operator is less than five thousand tons, the total cost of submitting an 4748 application shall be three hundred dollars. The issued permit shall be valid from the date of its issuance until the date specified in the mine plan unless sooner 49 50 revoked or suspended as provided in sections 444.760 to 444.790. Beginning August 28, 2007, the fees shall be set at a permit fee of eight hundred dollars, a 51 52 site fee of four hundred dollars, and an acre fee of ten dollars, with a maximum fee of three thousand dollars. Fees may be raised as allowed in this subsection 53 after a regulation change that demonstrates the need for increased fees. 54

- 5. An operator desiring to have his or her permit amended to cover additional land may file an amended application with the commission. Upon receipt of the amended application, and such additional fee and bond as may be required pursuant to the provisions of sections 444.760 to 444.790, the director shall, if the applicant complies with all applicable regulatory requirements, issue an amendment to the original permit covering the additional land described in the amended application.
- 6. An operation may withdraw any land covered by a permit, excepting affected land, by notifying the commission thereof, in which case the penalty of the bond or security filed by the operator pursuant to the provisions of sections 444.760 to 444.790 shall be reduced proportionately.
- 7. Where mining or reclamation operations on acreage for which a permit has been issued have not been completed, the permit shall be renewed. The operator shall submit a permit renewal form furnished by the director for an additional permit year and pay a fee equal to an application fee calculated pursuant to subsection 4 of this section, but in no case shall the renewal fee for any operator be more than three thousand dollars. For any operator involved in

any gravel mining operation where the annual tonnage of gravel mined by such operator is less than five thousand tons, the permit as to such acreage shall be renewed by applying on a permit renewal form furnished by the director for an additional permit year and payment of a fee of three hundred dollars. Upon receipt of the completed permit renewal form and fee from the operator, the director shall approve the renewal. With approval of the director and operator, the permit renewal may be extended for a portion of an additional year with a corresponding prorating of the renewal fee.

- 8. Where one operator succeeds another at any uncompleted operation, either by sale, assignment, lease or otherwise, the commission may release the first operator from all liability pursuant to sections 444.760 to 444.790 as to that particular operation if both operators have been issued a permit and have otherwise complied with the requirements of sections 444.760 to 444.790 and the successor operator assumes as part of his or her obligation pursuant to sections 444.760 to 444.790 all liability for the reclamation of the area of land affected by the former operator.
- 9. The application for a permit shall be accompanied by a plan of reclamation that meets the requirements of sections 444.760 to 444.790 and the rules and regulations promulgated pursuant thereto, and shall contain a verified statement by the operator setting forth the proposed method of operation, reclamation, and a conservation plan for the affected area including approximate dates and time of completion, and stating that the operation will meet the requirements of sections 444.760 to 444.790, and any rule or regulation promulgated pursuant to them.
- 10. At the time that a permit application is deemed complete by the director, the operator shall publish a notice of intent to operate a surface mine in any newspaper qualified pursuant to section 493.050 to publish legal notices in any county where the land is located. If the director does not respond to a permit application within forty-five calendar days, the application shall be deemed to be complete. Notice in the newspaper shall be posted once a week for four consecutive weeks beginning no more than ten days after the application is deemed complete. The operator shall also send notice of intent to operate a surface mine by certified mail to the governing body of the counties or cities in which the proposed area is located, and to the last known addresses of all record landowners whose property is:
  - (1) Within two thousand six hundred forty feet, or one-half mile from the

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108 border of the proposed mine plan area; and

- 109 (2) Adjacent to the proposed mine plan area, land upon which the mine plan area is located, or adjacent land having a legal relationship with either the 110 applicant or the owner of the land upon which the mine plan area is located. 111 112 The notices shall include the name and address of the operator, a legal description consisting of county, section, township and range, the number of acres 113 involved, a statement that the operator plans to mine a specified mineral during 114 a specified time, and the address of the commission. The notices shall also 115 contain a statement that any person with a direct, personal interest in one or 116 117 more of the factors the director may consider in issuing a permit may request a 118 public meeting or file written comments to the director no later than fifteen days 119 following the final public notice publication date. If any person requests a public 120 meeting, the applicant shall cooperate with the director in making all necessary arrangements for the public meeting to be held in a reasonably convenient 121 122 location and at a reasonable time for interested participants, and the applicant 123 shall bear the expenses.
  - 11. The director may approve a permit application or permit amendment whose operation or reclamation plan deviates from the requirements of sections 444.760 to 444.790 if it can be demonstrated by the operator that the conditions present at the surface mining location warrant an exception. The criteria accepted for consideration when evaluating the merits of an exception or variance to the requirements of sections 444.760 to 444.790 shall be established by regulations.
- 131 12. Fees imposed pursuant to this section shall become effective August 28, 2007, and shall expire on December 31, [2018] **2024**. No other provisions of this section shall expire.
  - 644.016. When used in sections 644.006 to 644.141 and in standards, rules 2 and regulations promulgated pursuant to sections 644.006 to 644.141, the 3 following words and phrases mean:
  - 4 (1) "Aquaculture facility", a hatchery, fish farm, or other facility used for 5 the production of aquatic animals that is required to have a permit pursuant to 6 the federal Clean Water Act, as amended, 33 U.S.C. Section 1251, et seq.;
  - 7 (2) "Commission", the clean water commission of the state of Missouri 8 created in section 644.021;
- 9 (3) "Conference, conciliation and persuasion", a process of verbal or 10 written communications consisting of meetings, reports, correspondence or

- 11 telephone conferences between authorized representatives of the department and
- 12 the alleged violator. The process shall, at a minimum, consist of one offer to meet
- 13 with the alleged violator tendered by the department. During any such meeting,
- 14 the department and the alleged violator shall negotiate in good faith to eliminate
- 15 the alleged violation and shall attempt to agree upon a plan to achieve
- 16 compliance;

- (4) "Department", the department of natural resources;
  - (5) "Director", the director of the department of natural resources;
- 19 (6) "Discharge", the causing or permitting of one or more water 20 contaminants to enter the waters of the state **from any point source**;
- 21 (7) "Effluent control regulations", limitations on the discharge of water
- 22 contaminants;
- 23 (8) "General permit", a permit written with a standard group of conditions
- 24 and with applicability intended for a designated category of water contaminant
- 25 sources that have the same or similar operations, discharges and geographical
- 26 locations, and that require the same or similar monitoring, and that would be
- 27 more appropriately controlled pursuant to a general permit rather than pursuant
- 28 to a site-specific permit;
- 29 (9) "General permit template", a draft general permit that is being
- 30 developed through a public participation process;
- 31 (10) "Human sewage", human excreta and wastewater, including bath and
- 32 toilet waste, residential laundry waste, residential kitchen waste, and other
- 33 similar waste from household or establishment appurtenances;
- 34 (11) "Income" includes retirement benefits, consultant fees, and stock
- 35 dividends;
- 36 (12) "Minor violation", a violation which possesses a small potential to
- 37 harm the environment or human health or cause pollution, was not knowingly
- 38 committed, and is not defined by the United States Environmental Protection
- 39 Agency as other than minor;
- 40 (13) "Permit by rule", a permit granted by rule, not by a paper certificate,
- 41 and conditioned by the permit holder's compliance with commission rules;
- 42 (14) "Permit holders or applicants for a permit" shall not include officials
- 43 or employees who work full time for any department or agency of the state of
- 44 Missouri;
- 45 (15) "Person", any individual, partnership, copartnership, firm, company,
- 46 public or private corporation, association, joint stock company, trust, estate,

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- political subdivision, or any agency, board, department, or bureau of the state or federal government, or any other legal entity whatever which is recognized by law as the subject of rights and duties;
- 50 (16) "Point source", any discernible, confined and discrete conveyance, 51 including but not limited to any pipe, ditch, channel, tunnel, conduit, well, 52 discrete fissure, container, rolling stock, concentrated animal feeding operation, 53 or vessel or other floating craft, from which pollutants are or may be 54 discharged. Point source does not include agricultural storm water discharges 55 and return flows from irrigated agriculture;
  - (17) "Pollution", such contamination or other alteration of the physical, chemical or biological properties of any waters of the state, including change in temperature, taste, color, turbidity, or odor of the waters, or such discharge of any liquid, gaseous, solid, radioactive, or other substance into any waters of the state as will or is reasonably certain to create a nuisance or render such waters harmful, detrimental or injurious to public health, safety or welfare, or to domestic, industrial, agricultural, recreational, or other legitimate beneficial uses, or to wild animals, birds, fish or other aquatic life;
- (18) "Pretreatment regulations", limitations on the introduction of pollutants or water contaminants into publicly owned treatment works or facilities which the commission determines are not susceptible to treatment by such works or facilities or which would interfere with their operation, except that wastes as determined compatible for treatment pursuant to any federal water pollution control act or guidelines shall be limited or treated pursuant to this chapter only as required by such act or guidelines;
  - (19) "Residential housing development", any land which is divided or proposed to be divided into three or more lots, whether contiguous or not, for the purpose of sale or lease as part of a common promotional plan for residential housing;
  - (20) "Sewer system", pipelines or conduits, pumping stations, and force mains, and all other structures, devices, appurtenances and facilities used for collecting or conducting wastes to an ultimate point for treatment or handling;
  - (21) "Significant portion of his or her income" shall mean ten percent of gross personal income for a calendar year, except that it shall mean fifty percent of gross personal income for a calendar year if the recipient is over sixty years of age, and is receiving such portion pursuant to retirement, pension, or similar arrangement;

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83 (22) "Site-specific permit", a permit written for discharges emitted from 84 a single water contaminant source and containing specific conditions, monitoring 85 requirements and effluent limits to control such discharges;

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- 86 (23) "Treatment facilities", any method, process, or equipment which 87 removes, reduces, or renders less obnoxious water contaminants released from 88 any source;
- 89 (24) "Water contaminant", any particulate matter or solid matter or liquid 90 or any gas or vapor or any combination thereof, or any temperature change which 91 [is in or enters] discharges into any waters of the state [either directly or 92 indirectly by surface runoff, by sewer, by subsurface seepage or otherwise, which 93 causes or would cause pollution upon entering waters of the state, or which 94 violates or exceeds any of the standards, regulations or limitations set forth in 95 sections 644.006 to 644.141 or any federal water pollution control act,] or is included in the definition of pollutant in [such] any federal water pollution 96 97 control act;
  - (25) "Water contaminant source", [the] any point [or points of discharge] source from a single tract of property on which is located any installation, operation or condition which [includes any point source defined in sections 644.006 to 644.141 and nonpoint source pursuant to any federal water pollution control act, which] causes or permits a water contaminant therefrom to enter waters of the state [either directly or indirectly]. Water contaminant source does not include agricultural storm water discharges and return flows from irrigated agriculture;
  - (26) "Water quality standards", specified concentrations and durations of water contaminants which reflect the relationship of the intensity and composition of water contaminants to potential undesirable effects;
  - (27) "Waters of the state", [all waters within the jurisdiction of this state, including] all rivers, streams, lakes and other bodies of surface and subsurface water lying within or forming a part of the boundaries of the state which are not entirely confined and located completely upon lands owned, leased or otherwise controlled by a single person or by two or more persons jointly or as tenants in common.

#### 644.051. 1. It is unlawful for any person:

- 2 (1) To cause pollution of any waters of the state or to place or cause or 3 permit to be placed any water contaminant in a location where it is [reasonably]
- 4 **demonstrably** certain to cause pollution of any waters of the state;

- 5 (2) To discharge any water contaminants into any waters of the state 6 which reduce the quality of such waters below the water quality standards 7 established by the commission;
- 8 (3) To violate any pretreatment and toxic material control regulations, or 9 to discharge any water contaminants into any waters of the state which exceed 10 effluent regulations or permit provisions as established by the commission or 11 required by any federal water pollution control act;
- 12 (4) To discharge any radiological, chemical, or biological warfare agent or 13 high-level radioactive waste into the waters of the state.
- 2. It shall be unlawful for any person to operate, use or maintain any water contaminant or point source in this state that is subject to standards, rules or regulations promulgated pursuant to the provisions of sections 644.006 to 644.141 unless such person holds an operating permit from the commission, subject to such exceptions as the commission may prescribe by rule or regulation. However, no operating permit shall be required of any person for any emission into publicly owned treatment facilities or into publicly owned sewer systems tributary to publicly owned treatment works.
- 3. It shall be unlawful for any person to construct, build, replace or make major modification to any point source or collection system that is principally designed to convey or discharge human sewage to waters of the state, unless such person obtains a construction permit from the commission, except as provided in this section. The following activities shall be excluded from construction permit requirements:
- 28 (1) Facilities greater than one million gallons per day that are authorized 29 through a local supervised program, and are not receiving any department 30 financial assistance;
- 31 (2) All sewer extensions or collection projects that are one thousand feet 32 in length or less with fewer than two lift stations;
- 33 (3) All sewer collection projects that are authorized through a local 34 supervised program; and
- 35 (4) Any other exclusions the commission may promulgate by rule.
- 36 A construction permit may be required by the department in the following 37 circumstances:
  - (a) Substantial deviation from the commission's design standards;
- 39 (b) To address noncompliance;

40 (c) When an unauthorized discharge has occurred or has the potential to

- 41 occur; or
- 42 (d) To correct a violation of water quality standards.
- 43 In addition, any point source that proposes to construct an earthen storage
- 44 structure to hold, convey, contain, store or treat domestic, agricultural, or
- 45 industrial process wastewater also shall be subject to the construction permit
- 46 provisions of this subsection. All other construction-related activities at point
- 47 sources shall be exempt from the construction permit requirements. All activities
- 48 that are exempted from the construction permit requirement are subject to the
- 49 following conditions:
- a. Any point source system designed to hold, convey, contain, store or
- 51 treat domestic, agricultural or industrial process wastewater shall be designed
- 52 by a professional engineer registered in Missouri in accordance with the
- 53 commission's design rules;
- b. Such point source system shall be constructed in accordance with the
- 55 registered professional engineer's design and plans; and
- 56 c. Such point source system may receive a post-construction site
- 57 inspection by the department prior to receiving operating permit approval. A site
- 58 inspection may be performed by the department, upon receipt of a complete
- 59 operating permit application or submission of an engineer's statement of work
- 60 complete.
- 61 A governmental unit may apply to the department for authorization to operate
- 62 a local supervised program, and the department may authorize such a program.
- 63 A local supervised program would recognize the governmental unit's engineering
- 64 capacity and ability to conduct engineering work, supervise construction and
- 65 maintain compliance with relevant operating permit requirements.
- 4. Before issuing any permit required by this section, the director shall
- 67 issue such notices, conduct such hearings, and consider such factors, comments
- 68 and recommendations as required by sections 644.006 to 644.141 or any federal
- 69 water pollution control act. The director shall determine if any state or any
- 70 provisions of any federal water pollution control act the state is required to
- 71 enforce, any state or federal effluent limitations or regulations, water
- 72 quality-related effluent limitations, national standards of performance, toxic and
- 73 pretreatment standards, or water quality standards which apply to the source, or
- 74 any such standards in the vicinity of the source, are being exceeded, and shall
- 75 determine the impact on such water quality standards from the source. The
- 76 director, in order to effectuate the purposes of sections 644.006 to 644.141, shall

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deny a permit if the source will violate any such acts, regulations, limitations or standards or will appreciably affect the water quality standards or the water 78 quality standards are being substantially exceeded, unless the permit is issued 79 with such conditions as to make the source comply with such requirements within 80 an acceptable time schedule. 81

- 5. The director shall grant or deny the permit within sixty days after all requirements of the Federal Water Pollution Control Act concerning issuance of permits have been satisfied unless the application does not require any permit pursuant to any federal water pollution control act. The director or the commission may require the applicant to provide and maintain such facilities or to conduct such tests and monitor effluents as necessary to determine the nature, extent, quantity or degree of water contaminant discharged or released from the source, establish and maintain records and make reports regarding such determination.
- 6. The director shall promptly notify the applicant in writing of his or her action and if the permit is denied state the reasons for such denial. As provided 92 93 by sections 621.250 and 640.013, the applicant may appeal to the administrative hearing commission from the denial of a permit or from any condition in any 94 95 permit by filing a petition with the administrative hearing commission within thirty days of the notice of denial or issuance of the permit. After a final action 96 is taken on a new or reissued general permit, a potential applicant for the general 97 permit who can demonstrate that he or she is or may be adversely affected by any 98 99 permit term or condition may appeal the terms and conditions of the general 100 permit within thirty days of the department's issuance of the general permit. In 101 no event shall a permit constitute permission to violate the law or any standard, rule or regulation promulgated pursuant thereto. Once the administrative 102 hearing commission has reviewed the appeal, the administrative hearing 103 commission shall issue a recommended decision to the commission on permit 104 issuance, denial, or any condition of the permit. The commission shall issue its 105 106 own decision, based on the appeal, for permit issuance, denial, or any condition of the permit. If the commission changes a finding of fact or conclusion of law 107 108 made by the administrative hearing commission, or modifies or vacates the 109 decision recommended by the administrative hearing commission, it shall issue 110 its own decision, which shall include findings of fact and conclusions of law. The commission shall mail copies of its final decision to the parties to the appeal or 112 their counsel of record. The commission's decision shall be subject to judicial

review pursuant to chapter 536, except that the court of appeals district with territorial jurisdiction coextensive with the county where the point source is to be located shall have original jurisdiction. No judicial review shall be available until and unless all administrative remedies are exhausted.

- 7. In any hearing held pursuant to this section that involves a permit, license, or registration, the burden of proof is on the party specified in section 640.012. Any decision of the commission made pursuant to a hearing held pursuant to this section is subject to judicial review as provided in section 644.071.
- 8. In any event, no permit issued pursuant to this section shall be issued if properly objected to by the federal government or any agency authorized to object pursuant to any federal water pollution control act unless the application does not require any permit pursuant to any federal water pollution control act.
  - 9. Permits may be modified, reissued, or terminated at the request of the permittee. All requests shall be in writing and shall contain facts or reasons supporting the request.
  - 10. No manufacturing or processing plant or operating location shall be required to pay more than one operating fee. Operating permits shall be issued for a period not to exceed five years after date of issuance, except that general permits shall be issued for a five-year period, and also except that neither a construction nor an annual permit shall be required for a single residence's waste treatment facilities. Applications for renewal of a site-specific operating permit shall be filed at least one hundred eighty days prior to the expiration of the existing permit. Applications seeking to renew coverage under a general permit shall be submitted at least thirty days prior to the expiration of the general permit, unless the permittee has been notified by the director that an earlier application must be made. General permits may be applied for and issued electronically once made available by the director.
- 11. Every permit issued to municipal or any publicly owned treatment works or facility shall require the permittee to provide the clean water commission with adequate notice of any substantial new introductions of water contaminants or pollutants into such works or facility from any source for which such notice is required by sections 644.006 to 644.141 or any federal water pollution control act. Such permit shall also require the permittee to notify the clean water commission of any substantial change in volume or character of water contaminants or pollutants being introduced into its treatment works or facility

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by a source which was introducing water contaminants or pollutants into its works at the time of issuance of the permit. Notice must describe the quality and quantity of effluent being introduced or to be introduced into such works or 151 152 facility by a source which was introducing water contaminants or pollutants into its works at the time of issuance of the permit. Notice must describe the quality 153 and quantity of effluent being introduced or to be introduced into such works or facility and the anticipated impact of such introduction on the quality or quantity 156 of effluent to be released from such works or facility into waters of the state.

12. The director or the commission may require the filing or posting of a bond as a condition for the issuance of permits for construction of temporary or future water treatment facilities or facilities that utilize innovative technology for wastewater treatment in an amount determined by the commission to be sufficient to ensure compliance with all provisions of sections 644.006 to 644.141, and any rules or regulations of the commission and any condition as to such construction in the permit. For the purposes of this section, "innovative technology for wastewater treatment" shall mean a completely new and generally unproven technology in the type or method of its application that bench testing or theory suggest has environmental, efficiency, and cost benefits beyond the standard technologies. No bond shall be required for designs approved by any federal agency or environmental regulatory agency of another state. The bond shall be signed by the applicant as principal, and by a corporate surety licensed to do business in the state of Missouri and approved by the commission. The bond shall remain in effect until the terms and conditions of the permit are met and the provisions of sections 644.006 to 644.141 and rules and regulations promulgated pursuant thereto are complied with.

13. (1) The department shall issue or deny applications for construction and site-specific operating permits received after January 1, 2001, within one hundred eighty days of the department's receipt of an application. For general construction and operating permit applications received after January 1, 2001, that do not require a public participation process, the department shall issue or deny the permits within sixty days of the department's receipt of an application. For an application seeking coverage under a renewed general permit that does not require an individual public participation process, the director shall issue or deny the permit within sixty days of the director's receipt of the application, or upon issuance of the general permit, whichever is later. In regard to an application seeking coverage under an initial general permit that does not

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185 require an individual public participation process, the director shall issue or deny 186 the permit within sixty days of the department's receipt of the application. For 187 an application seeking coverage under a renewed general permit that requires an 188 individual public participation process, the director shall issue or deny the permit 189 within ninety days of the director's receipt of the application, or upon issuance 190 of the general permit, whichever is later. In regard to an application for an initial general permit that requires an individual public participation process, the 191 192 director shall issue or deny the permit within ninety days of the director's receipt 193 of the application.

- (2) If the department fails to issue or deny with good cause a construction or operating permit application within the time frames established in subdivision (1) of this subsection, the department shall refund the full amount of the initial application fee within forty-five days of failure to meet the established time frame. If the department fails to refund the application fee within forty-five days, the refund amount shall accrue interest at a rate established pursuant to section 32.065.
- (3) Permit fee disputes may be appealed to the commission within thirty days of the date established in subdivision (2) of this subsection. If the applicant prevails in a permit fee dispute appealed to the commission, the commission may order the director to refund the applicant's permit fee plus interest and reasonable attorney's fees as provided in sections 536.085 and 536.087. A refund of the initial application or annual fee does not waive the applicant's responsibility to pay any annual fees due each year following issuance of a permit.
- 209 (4) No later than December 31, 2001, the commission shall promulgate 210 regulations defining shorter review time periods than the time frames established in subdivision (1) of this subsection, when appropriate, for different classes of 211 212 construction and operating permits. In no case shall commission regulations 213 adopt permit review times that exceed the time frames established in subdivision 214 (1) of this subsection. The department's failure to comply with the commission's permit review time periods shall result in a refund of said permit fees as set forth 215 216 in subdivision (2) of this subsection. On a semiannual basis, the department 217 shall submit to the commission a report which describes the different classes of 218 permits and reports on the number of days it took the department to issue each 219 permit from the date of receipt of the application and show averages for each 220 different class of permits.

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- 221 (5) During the department's technical review of the application, the 222 department may request the applicant submit supplemental or additional 223 information necessary for adequate permit review. The department's technical 224 review letter shall contain a sufficient description of the type of additional 225 information needed to comply with the application requirements.
- 226 (6) Nothing in this subsection shall be interpreted to mean that inaction 227 on a permit application shall be grounds to violate any provisions of sections 228 644.006 to 644.141 or any rules promulgated pursuant to sections 644.006 to 229 644.141.
- 230 14. The department shall respond to all requests for individual 231 certification under Section 401 of the Federal Clean Water Act within the lesser 232 of sixty days or the allowed response period established pursuant to applicable 233federal regulations without request for an extension period unless such extension is determined by the commission to be necessary to evaluate significant impacts 234235 on water quality standards and the commission establishes a timetable for 236 completion of such evaluation in a period of no more than one hundred eighty 237 days.
- 238 15. All permit fees generated pursuant to this chapter shall not be used 239 for the development or expansion of total maximum daily loads studies on either 240 the Missouri or Mississippi rivers.
- 16. The department shall implement permit shield provisions equivalent to the permit shield provisions implemented by the U.S. Environmental Protection Agency pursuant to the Clean Water Act, Section 402(k), 33 U.S.C. Section 1342(k), and its implementing regulations, for permits issued pursuant to chapter 644.
  - 17. Prior to the development of a new general permit or reissuance of a general permit for aquaculture, land disturbance requiring a storm water permit, or reissuance of a general permit under which fifty or more permits were issued under a general permit during the immediately preceding five-year period for a designated category of water contaminant sources, the director shall implement a public participation process complying with the following minimum requirements:
  - (1) For a new general permit or reissuance of a general permit, a general permit template shall be developed for which comments shall be sought from permittees and other interested persons prior to issuance of the general permit;
    - (2) The director shall publish notice of his intent to issue a new general

permit or reissue a general permit by posting notice on the department's website at least one hundred eighty days before the proposed effective date of the general permit;

- (3) The director shall hold a public informational meeting to provide information on anticipated permit conditions and requirements and to receive informal comments from permittees and other interested persons. The director shall include notice of the public informational meeting with the notice of intent to issue a new general permit or reissue a general permit under subdivision (2) of this subsection. The notice of the public informational meeting, including the date, time and location, shall be posted on the department's website at least thirty days in advance of the public meeting. If the meeting is being held for reissuance of a general permit, notice shall also be made by electronic mail to all permittees holding the current general permit which is expiring. Notice to current permittees shall be made at least twenty days prior to the public meeting;
- (4) The director shall hold a thirty-day public comment period to receive comments on the general permit template with the thirty-day comment period expiring at least sixty days prior to the effective date of the general permit. Scanned copies of the comments received during the public comment period shall be posted on the department's website within five business days after close of the public comment period;
- (5) A revised draft of a general permit template and the director's response to comments submitted during the public comment period shall be posted on the department's website at least forty-five days prior to issuance of the general permit. At least forty-five days prior to issuance of the general permit the department shall notify all persons who submitted comments to the department that these documents have been posted to the department's website;
- (6) Upon issuance of a new or renewed general permit, the general permit shall be posted to the department's website.
- 18. Notices required to be made by the department pursuant to subsection 17 of this section may be made by electronic mail. The department shall not be required to make notice to any permittee or other person who has not provided a current electronic mail address to the department. In the event the department chooses to make material modifications to the general permit before its expiration, the department shall follow the public participation process described in subsection 17 of this section.
  - 19. The provisions of subsection 17 of this section shall become effective

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293 beginning January 1, 2013.

644.054. 1. Fees imposed in sections 644.052 and 644.053 shall, except for those fees imposed pursuant to subsection 4 and subsections 6 to 13 of section 644.052, become effective October 1, 1990, and shall expire December 31, 2018. Fees imposed pursuant to subsection 4 and subsections 6 to 13 of section 644.052 shall become effective August 28, 2000, and shall expire on December 31, 2018. The clean water commission shall promulgate rules and regulations on the procedures for billing and collection. All sums received through the payment of fees shall be placed in the state treasury and credited to an appropriate subaccount of the natural resources protection fund created in section 9 640.220. Moneys in the subaccount shall be expended, upon appropriation, solely for the administration of sections 644.006 to 644.141. Fees collected pursuant to 12 subsection 10 of section 644.052 by a city, a public sewer district, a public water district or other publicly owned treatment works are state fees. Five percent of 13 the fee revenue collected shall be retained by the city, public sewer district, public 14 water district or other publicly owned treatment works as reimbursement of 15 16 billing and collection expenses.

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- 2. The commission may grant a variance pursuant to section 644.061 to reduce fees collected pursuant to section 644.052 for facilities that adopt systems or technologies that reduce the discharge of water contaminants substantially below the levels required by commission rules.
- 3. Fees imposed in subsections 2 to 6 of section 644.052 shall be due on the date of application and on each anniversary date of permit issuance thereafter until the permit is terminated.
- 24 [4. The director of the department of natural resources shall conduct a comprehensive review of the fee structure in sections 644.052 and 644.053. The 25 review shall include stakeholder meetings in order to solicit stakeholder 26 27input. The director shall submit a report to the general assembly by December 31, 2012, which shall include its findings and a recommended plan for the fee 28 29 structure. The plan shall also include time lines for permit issuance, provisions for expedited permits, and recommendations for any other improved services 30 31 provided by the fee funding.]

644.057. Notwithstanding any statutory fee amounts or maximums to the contrary, the director of the department of natural resources may conduct a comprehensive review and propose changes to the clean water fee structure set forth in sections 644.052, 644.053, and 644.061. The comprehensive review shall

include stakeholder meetings in order to solicit stakeholder input from each of the following groups: agriculture, industry, municipalities, public and private wastewater facilities, and the development community. Upon completion of the comprehensive review, the department shall submit a proposed fee structure with 8 stakeholder agreement to the clean water commission. The commission shall review such recommendations at the forthcoming regular or special meeting, but 10 shall not vote on the fee structure until a subsequent meeting. In no case shall 11 12 the clean water commission adopt or recommend any clean water fee in excess of five thousand dollars. If the commission approves, by vote of two-thirds majority 13 or five of seven commissioners, the fee structure recommendations, the 14 15 commission shall authorize the department to file a notice of proposed rulemaking 16 containing the recommended fee structure, and after considering public 17 comments, may authorize the department to file the order of rulemaking for such rule with the joint committee on administrative rules pursuant to sections 18 19 536.021 and 536.024 no later than December first of the same year. If such rules are not disapproved by the general assembly in the manner set out below, they 20 21 shall take effect on January first of the following calendar year and the fee 22 structures set forth in sections 644.052, 644.053, and 644.061 shall expire upon 23 the effective date of the commission-adopted fee structure, contrary to section 644.054. Any regulation promulgated under this subsection shall be deemed to 2425be beyond the scope and authority provided in this subsection, or detrimental to permit applicants, if the general assembly, within the first sixty calendar days 26 27 of the regular session immediately following the filing of such regulation 28 disapproves the regulation by concurrent resolution. If the general assembly so disapproves any regulation filed under this subsection, the department and the 29 commission shall not implement the proposed fee structure and shall continue to 30 use the previous fee structure. The authority of the commission to further revise 31 the fee structure provided by this section shall expire on August 28, 2024. Any 32 fee, bond, or assessment structure established pursuant to the process 33 in this section shall expire on August 28, 2024.

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