SECOND REGULAR SESSION

SENATE BILL NO. 858

99TH GENERAL ASSEMBLY

INTRODUCED BY SENATOR CURLS.

Read 1st time January 3, 2018, and ordered printed.

ADRIANE D. CROUSE, Secretary.

5538S.01I

AN ACT

To repeal sections 210.145 and 210.150, RSMo, and to enact in lieu thereof two new sections relating to investigations of child abuse or neglect, with an existing penalty provision.

Be it enacted by the General Assembly of the State of Missouri, as follows:

Section A. Sections 210.145 and 210.150, RSMo, are repealed and two new $\mathbf{2}$ sections enacted in lieu thereof, to be known as sections 210.145 and 210.150, to read as follows: 3

210.145. 1. The division shall develop protocols which give priority to:

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 $\mathbf{2}$ (1) Ensuring the well-being and safety of the child in instances where 3 child abuse or neglect has been alleged;

(2) Promoting the preservation and reunification of children and families 4 5 consistent with state and federal law;

(3) Providing due process for those accused of child abuse or neglect; and (4) Maintaining an information system operating at all times, capable of receiving and maintaining reports. This information system shall have the ability

8 9 to receive reports over a single, statewide toll-free number. Such information system shall maintain the results of all investigations, family assessments and 10 services, and other relevant information. 11

122. The division shall utilize structured decision-making protocols for classification purposes of all child abuse and neglect reports. The protocols 13 developed by the division shall give priority to ensuring the well-being and safety 14 of the child. All child abuse and neglect reports shall be initiated within 15twenty-four hours and shall be classified based upon the reported risk and injury 16 to the child. The division shall promulgate rules regarding the structured 17

18 decision-making protocols to be utilized for all child abuse and neglect reports.

19 3. Upon receipt of a report, the division shall determine if the report 20merits investigation, including reports which if true would constitute a suspected violation of any of the following: section 565.020, 565.021, 565.023, 565.024, or 2122565.050 if the victim is a child less than eighteen years of age, section 566.030 or 23566.060 if the victim is a child less than eighteen years of age, or other crimes under chapter 566 if the victim is a child less than eighteen years of age and the 2425perpetrator is twenty-one years of age or older, section 567.050 if the victim is a 26child less than eighteen years of age, section 568.020, 568.030, 568.045, 568.050, 27568.060, 573.200, or 573.205, section 573.025, 573.035, 573.037, or 573.040, or an 28attempt to commit any such crimes. The division shall immediately communicate 29all reports that merit investigation to its appropriate local office and any relevant 30 information as may be contained in the information system. The local division staff shall determine, through the use of protocols developed by the division, 3132whether an investigation or the family assessment and services approach should be used to respond to the allegation. The protocols developed by the division 33 34shall give priority to ensuring the well-being and safety of the child.

354. The division may accept a report for investigation or family assessment if either the child or alleged perpetrator resides in 36 Missouri, may be found in Missouri, or if the incident occurred in 37 Missouri. The division may also accept a report if the child resides in 38 39 Missouri or has recently resided in Missouri but he or she is currently located in another state and the reported incident occurred outside of 40 Missouri. The division shall immediately communicate all reports that 41 42merit investigation to the appropriate agencies in such state where the 43child is believed to be located along with any relevant information as 44 may be contained in the division's information system.

5. When the child abuse and neglect hotline receives three or more calls, within a seventy-two hour period, from one or more individuals concerning the same child, the division shall conduct a review to determine whether the calls meet the criteria and statutory definition for a child abuse and neglect report to be accepted. In conducting the review, the division shall contact the hotline caller or callers in order to collect information to determine whether the calls meet the criteria for harassment.

52 [5.] 6. The local office shall contact the appropriate law enforcement 53 agency immediately upon receipt of a report which division personnel determine 54 merits an investigation and provide such agency with a detailed description of the 55 report received. In such cases the local division office shall request the assistance 56 of the local law enforcement agency in all aspects of the investigation of the 57 complaint. The appropriate law enforcement agency shall either assist the 58 division in the investigation or provide the division, within twenty-four hours, an 59 explanation in writing detailing the reasons why it is unable to assist.

60 [6.] 7. The local office of the division shall cause an investigation or family assessment and services approach to be initiated in accordance with the 61 62 protocols established in subsection 2 of this section, except in cases where the sole basis for the report is educational neglect. If the report indicates that 63 64 educational neglect is the only complaint and there is no suspicion of other 65 neglect or abuse, the investigation shall be initiated within seventy-two hours of 66 receipt of the report. If the report indicates the child is in danger of serious physical harm or threat to life, an investigation shall include direct observation 67 68 of the subject child within twenty-four hours of the receipt of the report. Local 69 law enforcement shall take all necessary steps to facilitate such direct 70observation. Callers to the child abuse and neglect hotline shall be instructed by the division's hotline to call 911 in instances where the child may be in 7172immediate danger. If the parents of the child are not the alleged perpetrators, a parent of the child must be notified prior to the child being interviewed by the 7374division. No person responding to or investigating a child abuse and neglect report shall call prior to a home visit or leave any documentation of any 75attempted visit, such as business cards, pamphlets, or other similar identifying 76 77information if he or she has a reasonable basis to believe the following factors are 78present:

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(1) (a) No person is present in the home at the time of the home visit; and(b) The alleged perpetrator resides in the home or the physical safety of the child may be compromised if the alleged perpetrator becomes aware of the

82 attempted visit;

83 (2) The alleged perpetrator will be alerted regarding the attempted visit;84 or

(3) The family has a history of domestic violence or fleeing the community.
If the alleged perpetrator is present during a visit by the person responding to or
investigating the report, such person shall provide written material to the alleged
perpetrator informing him or her of his or her rights regarding such visit,
including but not limited to the right to contact an attorney. The alleged

90 perpetrator shall be given a reasonable amount of time to read such written 91 material or have such material read to him or her by the case worker before the visit commences, but in no event shall such time exceed five minutes; except that, 92 such requirement to provide written material and reasonable time to read such 93 material shall not apply in cases where the child faces an immediate threat or 94 danger, or the person responding to **or** investigating the report is or feels 95threatened or in danger of physical harm. If the abuse is alleged to have occurred 96 in a school or child care facility the division shall not meet with the child in any 97 school building or child-care facility building where abuse of such child is alleged 98 to have occurred. When the child is reported absent from the residence, the 99 100location and the well-being of the child shall be verified. For purposes of this 101 subsection, "child care facility" shall have the same meaning as such term is 102defined in section 210.201.

103 [7.] 8. The director of the division shall name at least one chief 104 investigator for each local division office, who shall direct the division response on any case involving a second or subsequent incident regarding the same subject 105106 child or perpetrator. The duties of a chief investigator shall include verification 107 of direct observation of the subject child by the division and shall ensure 108 information regarding the status of an investigation is provided to the public school district liaison. The public school district liaison shall develop protocol in 109 110 conjunction with the chief investigator to ensure information regarding an investigation is shared with appropriate school personnel. The superintendent 111 112of each school district shall designate a specific person or persons to act as the 113public school district liaison. Should the subject child attend a nonpublic school 114 the chief investigator shall notify the school principal of the investigation. Upon notification of an investigation, all information received by the public school 115district liaison or the school shall be subject to the provisions of the federal 116 Family Educational Rights and Privacy Act (FERPA), 20 U.S.C., Section 1232g, 117and federal rule 34 C.F.R., Part 99. 118

[8.] 9. The investigation shall include but not be limited to the nature, extent, and cause of the abuse or neglect; the identity and age of the person responsible for the abuse or neglect; the names and conditions of other children in the home, if any; the home environment and the relationship of the subject child to the parents or other persons responsible for the child's care; any indication of incidents of physical violence against any other household or family member; and other pertinent data. $\mathbf{5}$

[9.] 10. When a report has been made by a person required to report under section 210.115, the division shall contact the person who made such report within forty-eight hours of the receipt of the report in order to ensure that full information has been received and to obtain any additional information or medical records, or both, that may be pertinent.

[10.] **11.** Upon completion of the investigation, if the division suspects that the report was made maliciously or for the purpose of harassment, the division shall refer the report and any evidence of malice or harassment to the local prosecuting or circuit attorney.

[11.] 12. Multidisciplinary teams shall be used whenever conducting the investigation as determined by the division in conjunction with local law enforcement. Multidisciplinary teams shall be used in providing protective or preventive social services, including the services of law enforcement, a liaison of the local public school, the juvenile officer, the juvenile court, and other agencies, both public and private.

141 [12.] 13. For all family support team meetings involving an alleged 142victim of child abuse or neglect, the parents, legal counsel for the parents, foster 143 parents, the legal guardian or custodian of the child, the guardian ad litem for 144 the child, and the volunteer advocate for the child shall be provided notice and 145be permitted to attend all such meetings. Family members, other than alleged 146 perpetrators, or other community informal or formal service providers that provide significant support to the child and other individuals may also be invited 147148 at the discretion of the parents of the child. In addition, the parents, the legal 149counsel for the parents, the legal guardian or custodian and the foster parents 150may request that other individuals, other than alleged perpetrators, be permitted to attend such team meetings. Once a person is provided notice of or attends 151such team meetings, the division or the convenor of the meeting shall provide 152such persons with notice of all such subsequent meetings involving the 153154child. Families may determine whether individuals invited at their discretion 155shall continue to be invited.

[13.] 14. If the appropriate local division personnel determine after an investigation has begun that completing an investigation is not appropriate, the division shall conduct a family assessment and services approach. The division shall provide written notification to local law enforcement prior to terminating any investigative process. The reason for the termination of the investigative process shall be documented in the record of the division and the written 6

162 notification submitted to local law enforcement. Such notification shall not163 preclude nor prevent any investigation by law enforcement.

164 [14.] **15.** If the appropriate local division personnel determines to use a 165 family assessment and services approach, the division shall:

(1) Assess any service needs of the family. The assessment of risk and
service needs shall be based on information gathered from the family and other
sources;

169(2) Provide services which are voluntary and time-limited unless it is 170 determined by the division based on the assessment of risk that there will be a 171high risk of abuse or neglect if the family refuses to accept the services. The 172division shall identify services for families where it is determined that the child 173is at high risk of future abuse or neglect. The division shall thoroughly document 174in the record its attempt to provide voluntary services and the reasons these services are important to reduce the risk of future abuse or neglect to the child. 175176 If the family continues to refuse voluntary services or the child needs to be 177protected, the division may commence an investigation;

(3) Commence an immediate investigation if at any time during the family
assessment and services approach the division determines that an investigation,
as delineated in sections 210.109 to 210.183, is required. The division staff who
have conducted the assessment may remain involved in the provision of services
to the child and family;

(4) Document at the time the case is closed, the outcome of the family
assessment and services approach, any service provided and the removal of risk
to the child, if it existed.

186 [15.] **16.** (1) Within forty-five days of an oral report of abuse or neglect, the local office shall update the information in the information system. The 187 information system shall contain, at a minimum, the determination made by the 188 189 division as a result of the investigation, identifying information on the subjects of the report, those responsible for the care of the subject child and other relevant 190 dispositional information. The division shall complete all investigations within 191 forty-five days, unless good cause for the failure to complete the investigation is 192 193specifically documented in the information system. Good cause for failure to 194complete an investigation shall include, but not be limited to:

(a) The necessity to obtain relevant reports of medical providers, medical
examiners, psychological testing, law enforcement agencies, forensic testing, and
analysis of relevant evidence by third parties which has not been completed and

198 provided to the division;

(b) The attorney general or the prosecuting or circuit attorney of the city or county in which a criminal investigation is pending certifies in writing to the division that there is a pending criminal investigation of the incident under investigation by the division and the issuing of a decision by the division will adversely impact the progress of the investigation; or

(c) The child victim, the subject of the investigation or another witness
with information relevant to the investigation is unable or temporarily unwilling
to provide complete information within the specified time frames due to illness,
injury, unavailability, mental capacity, age, developmental disability, or other
cause.

209 The division shall document any such reasons for failure to complete the 210 investigation.

(2) If a child fatality or near-fatality is involved in a report of abuse or
neglect, the investigation shall remain open until the division's investigation
surrounding such death or near-fatal injury is completed.

214(3) If the investigation is not completed within forty-five days, the 215information system shall be updated at regular intervals and upon the completion 216of the investigation, which shall be completed no later than ninety days after 217receipt of a report of abuse or neglect, or one hundred twenty days after receipt 218of a report of abuse or neglect involving sexual abuse, or until the division's 219investigation is complete in cases involving a child fatality or near-fatality. The 220information in the information system shall be updated to reflect any subsequent 221findings, including any changes to the findings based on an administrative or 222judicial hearing on the matter.

223[16.] 17. A person required to report under section 210.115 to the 224division and any person making a report of child abuse or neglect made to the 225division which is not made anonymously shall be informed by the division of his 226or her right to obtain information concerning the disposition of his or her 227report. Such person shall receive, from the local office, if requested, information on the general disposition of his or her report. Such person may receive, if 228229requested, findings and information concerning the case. Such release of 230information shall be at the discretion of the director based upon a review of the 231reporter's ability to assist in protecting the child or the potential harm to the 232 child or other children within the family. The local office shall respond to the request within forty-five days. The findings shall be made available to the 233

reporter within five days of the outcome of the investigation. If the report is determined to be unsubstantiated, the reporter may request that the report be referred by the division to the office of child advocate for children's protection and services established in sections 37.700 to 37.730. Upon request by a reporter under this subsection, the division shall refer an unsubstantiated report of child abuse or neglect to the office of child advocate for children's protection and services.

[17.] **18.** The division shall provide to any individual who is not satisfied with the results of an investigation information about the office of child advocate and the services it may provide under sections 37.700 to 37.730.

[18.] **19.** In any judicial proceeding involving the custody of a child the fact that a report may have been made pursuant to sections 210.109 to 210.183 shall not be admissible. However:

(1) Nothing in this subsection shall prohibit the introduction of evidence
from independent sources to support the allegations that may have caused a
report to have been made; and

(2) The court may on its own motion, or shall if requested by a party to
the proceeding, make an inquiry not on the record with the children's division to
determine if such a report has been made.

253 If a report has been made, the court may stay the custody proceeding until the254 children's division completes its investigation.

[19.] **20.** In any judicial proceeding involving the custody of a child where the court determines that the child is in need of services under paragraph (d) of subdivision (1) of subsection 1 of section 211.031 and has taken jurisdiction, the child's parent, guardian or custodian shall not be entered into the registry.

[20.] 21. Nothing in this section shall prohibit the children's division from co-investigating a report of child abuse or neglect or sharing records and information with child welfare, law enforcement, or judicial officers of another state, territory, or nation when the children's division determines it is appropriate to do so under the standard set forth in subsection 4 of section 210.150 and when such receiving agency is exercising its authority under law.

266 22. The children's division is hereby granted the authority to promulgate
267 rules and regulations pursuant to the provisions of section 207.021 and chapter
268 536 to carry out the provisions of sections 210.109 to 210.183.

269 [21.] 23. Any rule or portion of a rule, as that term is defined in section

270536.010, that is created under the authority delegated in this section shall 271become effective only if it complies with and is subject to all of the provisions of 272chapter 536 and, if applicable, section 536.028. This section and chapter 536 are 273nonseverable and if any of the powers vested with the general assembly pursuant 274to chapter 536 to review, to delay the effective date or to disapprove and annul 275a rule are subsequently held unconstitutional, then the grant of rulemaking 276authority and any rule proposed or adopted after August 28, 2000, shall be 277invalid and void.

210.150. 1. The children's division shall ensure the confidentiality of all 2 reports and records made pursuant to sections 210.109 to 210.183 and maintained by the division, its local offices, the central registry, and other appropriate 3 persons, officials, and institutions pursuant to sections 210.109 to 210.183. To 4 5protect the rights of the family and the child named in the report as a victim, the children's division shall establish guidelines which will ensure that any disclosure 6 7 of information concerning the abuse and neglect involving that child is made only to persons or agencies that have a right to such information. The division may 8 9 require persons to make written requests for access to records maintained by the division. The division shall only release information to persons who have a right 10 11 to such information. The division shall notify persons receiving information 12pursuant to subdivisions (2), (7), (8) and (9) of subsection 2 of this section of the 13purpose for which the information is released and of the penalties for unauthorized dissemination of information. Such information shall be used only 14for the purpose for which the information is released. 15

16 2. Only the following persons shall have access to investigation records 17 contained in the central registry:

(1) Appropriate federal, state or local criminal justice agency personnel,
or any agent of such entity, with a need for such information under the law to
protect children from abuse or neglect;

21 (2) A physician or a designated agent who reasonably believes that the 22 child being examined may be abused or neglected;

(3) Appropriate staff of the division and of its local offices, including
interdisciplinary teams which are formed to assist the division in investigation,
evaluation and treatment of child abuse and neglect cases or a multidisciplinary
provider of professional treatment services for a child referred to the provider;

(4) Any child named in the report as a victim, or a legal representative,or the parent, if not the alleged perpetrator, or guardian of such person when

29such person is a minor, or is mentally ill or otherwise incompetent, but the names 30 of reporters shall not be furnished to persons in this category. Prior to the release of any identifying information, the division shall determine if the release 31 32 of such identifying information may place a person's life or safety in danger. If 33 the division makes the determination that a person's life or safety may be in danger, the identifying information shall not be released. The division shall 34 provide a method for confirming or certifying that a designee is acting on behalf 3536 of a subject;

37 (5) Any alleged perpetrator named in the report, but the names of 38 reporters shall not be furnished to persons in this category. Prior to the release 39 of any identifying information, the division shall determine if the release of such 40 identifying information may place a person's life or safety in danger. If the 41 division makes the determination that a person's life or safety may be in danger, 42the identifying information shall not be released. However, the investigation 43reports will not be released to any alleged perpetrator with pending criminal charges arising out of the facts and circumstances named in the investigation 44 45records until an indictment is returned or an information filed;

(6) A grand jury, juvenile officer, prosecuting attorney, law enforcement officer involved in the investigation of child abuse or neglect, juvenile court or other court conducting abuse or neglect or child protective proceedings or child custody proceedings, and other federal, state and local government entities, or any agent of such entity, with a need for such information in order to carry out its responsibilities under the law to protect children from abuse or neglect;

52 (7) Any person engaged in a bona fide research purpose, with the 53 permission of the director; provided, however, that no information identifying the 54 child named in the report as a victim or the reporters shall be made available to 55 the researcher, unless the identifying information is essential to the research or 56 evaluation and the child named in the report as a victim or, if the child is less 57 than eighteen years of age, through the child's parent, or guardian provides 58 written permission;

(8) Any child-care facility; child-placing agency; residential-care facility, including group homes; juvenile courts; public or private elementary schools; public or private secondary schools; or any other public or private agency exercising temporary supervision over a child or providing or having care or custody of a child who may request an examination of the central registry from the division for all employees and volunteers or prospective employees and 65 volunteers, who do or will provide services or care to children. Any agency or 66 business recognized by the division or business which provides training and places or recommends people for employment or for volunteers in positions where 67 they will provide services or care to children may request the division to provide 68 an examination of the central registry. Such agency or business shall provide 69 70verification of its status as a recognized agency. Requests for examinations shall be made to the division director or the director's designee in writing by the chief 71administrative officer of the above homes, centers, public and private elementary 7273schools, public and private secondary schools, agencies, or courts. The division shall respond in writing to that officer. The response shall include information 7475pertaining to the nature and disposition of any report or reports of abuse or 76 neglect revealed by the examination of the central registry. This response shall 77not include any identifying information regarding any person other than the alleged perpetrator of the abuse or neglect; 78

79(9) Any parent or legal guardian who inquires about a child abuse or neglect report involving a specific person or child-care facility who does or may 80 81 provide services or care to a child of the person requesting the 82 information. Request for examinations shall be made to the division director or the director's designee, in writing, by the parent or legal guardian of the child 83 and shall be accompanied with a signed and notarized release form from the 84 85 person who does or may provide care or services to the child. The notarized release form shall include the full name, date of birth and Social Security number 86 87 of the person who does or may provide care or services to a child. The response 88 shall include information pertaining to the nature and disposition of any report 89 or reports of abuse or neglect revealed by the examination of the central registry. This response shall not include any identifying information regarding 90 any person other than the alleged perpetrator of the abuse or neglect. The 91 92 response shall be given within ten working days of the time it was received by the 93 division;

94 (10) Any person who inquires about a child abuse or neglect report 95 involving a specific child-care facility, child-placing agency, residential-care 96 facility, public and private elementary schools, public and private secondary 97 schools, juvenile court or other state agency. The information available to these 98 persons is limited to the nature and disposition of any report contained in the 99 central registry and shall not include any identifying information pertaining to 100 any person mentioned in the report; (11) Any state agency acting pursuant to statutes regarding a license of
any person, institution, or agency which provides care for or services to children;
(12) Any child fatality review panel established pursuant to section
210.192 or any state child fatality review panel established pursuant to section
210.195;

106 (13) Any person who is a tenure-track or full-time research faculty member at an accredited institution of higher education engaged in scholarly 107 research, with the permission of the director. Prior to the release of any 108 109 identifying information, the director shall require the researcher to present a plan for maintaining the confidentiality of the identifying information. The researcher 110 111 shall be prohibited from releasing the identifying information of individual cases. 1123. Only the following persons shall have access to records maintained by 113 the division pursuant to section 210.152 for which the division has received a report of child abuse and neglect [and which the division has determined that 114 115there is insufficient evidence] or in which the division proceeded with the family assessment and services approach: 116

117 (1) Appropriate staff of the division;

118 (2) Any child named in the report as a victim, or a legal representative, 119 or the parent or guardian of such person when such person is a minor, or is 120mentally ill or otherwise incompetent. The names or other identifying 121information of reporters shall not be furnished to persons in this category. Prior to the release of any identifying information, the division shall determine if the 122123 release of such identifying information may place a person's life or safety in 124danger. If the division makes the determination that a person's life or safety may 125be in danger, the identifying information shall not be released. The division shall provide for a method for confirming or certifying that a designee is acting on 126127behalf of a subject;

128(3) Any alleged perpetrator named in the report, but the names of 129 reporters shall not be furnished to persons in this category. Prior to the release 130 of any identifying information, the division shall determine if the release of such identifying information may place a person's life or safety in danger. If the 131 132division makes the determination that a person's life or safety may be in danger, 133 the identifying information shall not be released. However, the investigation 134reports will not be released to any alleged perpetrator with pending criminal 135charges arising out of the facts and circumstances named in the investigation 136 records until an indictment is returned or an information filed;

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(4) Any child fatality review panel established pursuant to section 210.192or any state child fatality review panel established pursuant to section 210.195;

(5) Appropriate criminal justice agency personnel or juvenile officer;

140(6) Multidisciplinary agency or individual including a physician or physician's designee who is providing services to the child or family, with the 141 142consent of the parent or guardian of the child or legal representative of the child; 143(7) Any person engaged in bona fide research purpose, with the 144 permission of the director; provided, however, that no information identifying the 145subjects of the reports or the reporters shall be made available to the researcher, 146 unless the identifying information is essential to the research or evaluation and 147the subject, or if a child, through the child's parent or guardian, provides written 148 permission.

149 4. The division may share records, information, and findings with 150federal, state, or local child welfare agency personnel and law enforcement agencies, including those located outside the state of 151152Missouri, or any agent of such entities, in the performance of their official duties, upon a reasonable belief that such information is needed 153154to protect a child from abuse or neglect, or to assist such agency in providing child welfare services. This may include, but shall not be 155156limited to, substantiated or unsubstantiated reports of abuse or neglect, family assessments, and any other documents or information the 157158division deems necessary for another agency to have access to in order to protect a child. Unsubstantiated reports may be shared only if the 159160 children's division reasonably believes the receiving entity will prevent 161 the unauthorized dissemination of the information contained therein.

162 5. Any person who knowingly violates the provisions of this section, or 163 who permits or encourages the unauthorized dissemination of information 164 contained in the information system or the central registry and in reports and 165 records made pursuant to sections 210.109 to 210.183, shall be guilty of a class 166 A misdemeanor.

[5.] 6. Nothing in this section shall preclude the release of findings or
information about cases which resulted in a child fatality or near fatality. Such
release is at the sole discretion of the director of the department of social services,
based upon a review of the potential harm to other children within the immediate
family.

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