SECOND REGULAR SESSION

SENATE BILL NO. 893

99TH GENERAL ASSEMBLY

INTRODUCED BY SENATOR SATER.

Read 1st time January 10, 2018, and ordered printed.

5287S.02I

ADRIANE D. CROUSE, Secretary.

AN ACT

To repeal sections 116.030, 116.040, 116.050, 116.080, 116.090, 116.100, 116.110, 116.160, 116.230, 116.270, 116.332, and 116.334, RSMo, and to enact in lieu thereof thirteen new sections relating to the petition process for amending the law, with penalty provisions and a delayed effective date.

Be it enacted by the General Assembly of the State of Missouri, as follows:

Section A. Sections 116.030, 116.040, 116.050, 116.080, 116.090, 116.100,

- 2 116.110, 116.160, 116.230, 116.270, 116.332, and 116.334, RSMo, are repealed and
- 3 thirteen new sections enacted in lieu thereof, to be known as sections 116.030,
- 4 116.040, 116.050, 116.080, 116.090, 116.100, 116.110, 116.160, 116.230, 116.270,
- 5 116.275, 116.332, and 116.334, to read as follows:

116.030. The following shall be substantially the form of each page of

- 2 referendum petitions on any law passed by the general assembly of the state of
- 3 Missouri:

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4	County
5	Page No

6 It is a class A misdemeanor punishable, notwithstanding the 7 provisions of section [560.021] **558.002**, RSMo, to the contrary, for

8 a term of imprisonment not to exceed one year in the county jail or

9 a fine not to exceed ten thousand dollars or both, for anyone to sign

any referendum petition with any name other than his or her own,

or knowingly to sign his or her name more than once for the same

measure for the same election, or to sign a petition when such

person knows he or she is not a registered voter.

14	PETITION FOR REFERENDUM				
15	To the Honorable, Secretary of State for the state of				
16	Missouri:				
17	We, the undersigned, registered voters of the state of Missouri and				
18	County (or City of St. Louis), respectfully order that the Senate (or				
19	House) Bill No entitled (title of law), passed by the				
20	general assembly of the state of Missouri, at the regular (or				
21	special) session of the general assembly, shall be referred to				
22	the voters of the state of Missouri, for their approval or rejection,				
23	at the general election to be held on the day of,				
24	, unless the general assembly shall designate another date,				
25	and each for himself or herself says: I have personally signed this				
26	petition; I am a registered voter of the state of Missouri and				
27	County (or City of St. Louis); my registered voting address and the				
28	name of the city, town or village in which I live are correctly				
29	written after my name.				
30	(Official Ballot title)				
31	CIRCULATOR'S AFFIDAVIT				
32	State Of Missouri,				
33	County Of				
34	I,, being first duly sworn, say (print or type names of signers)				
35	REGISTERED				
36	DATE VOTING ZIP CONGR.				
37	NAME SIGNED ADDRESS CODE DIST. NAME				
38	(Signature) (Street)(City, (Printed or				
39	Town or Village) Typed)				
40	(Here follow numbered lines for signers)				
41	signed this page of the foregoing petition, and each of them signed				
42	his or her name thereto in my presence; I believe that each has				
43	stated his or her name, registered voting address and city, town or				
44	village correctly, and that each signer is a registered voter of the				
45	state of Missouri and County.				
46	FURTHERMORE, I HEREBY SWEAR OR AFFIRM UNDER				
47	PENALTY OF PERJURY THAT ALL STATEMENTS MADE BY				
48	ME ARE TRUE AND CORRECT AND THAT I HAVE NEVER				
49	BEEN CONVICTED OF, FOUND GUILTY OF, OR PLED GUILTY				

50	TO ANY OFFENSE INVOLVING FORGI	ERY.				
51	I am at least 18 years of age. I do	do not	(check one)			
52	expect to be paid for circulating this petitic	on. If paid	d, list the payer			
53						
54						
55		Signatu	re of Affiant			
56		(Person o	obtaining signatures)			
57						
58		(Printed	Name of Affiant)			
59		-1				
60		Address	of Affiant			
61	Subscribed and sworn to before me this _	day	of, A.D			
62						
63		Signatu	re of Notary			
64		Address	of Notary			
65	Notary Public (Seal)					
66	My commission expires					
67	If this form is followed substantially and the requ	uirements	of section 116.050 and			
68	section 116.080 are met, it shall be sufficient, disregarding clerical and merely					
69	technical errors.					
	116.040. The following shall be substanti	ally the fo	rm of each page of each			
2	petition for any law or amendment to the Cons	titution of	f the state of Missouri			
3	proposed by the initiative:					
4	County					
5	Page No					
6	It is a class A misdemeanor punishable, notwithstanding the					
7	provisions of section [560.021] 558.002, RSMo, to the contrary, for					
8	a term of imprisonment not to exceed one	year in th	ne county jail or			
9	a fine not to exceed ten thousand dollars o	or both, for	anyone to sign			
10	any initiative petition with any name other than his or her own, or					
11	knowingly to sign his or her name more than once for the same					
12	measure for the same election, or to sign	gn a petit	ion when such			
13	person knows he or she is not a registered voter.					
14	INITIATIVE PETIT	ION				
15	To the Honorable, Secretary of	State fo	or the state of			
16	Missouri:					

17	We, the undersigned, registered voters of the state of Missouri and				
18	County (or City of St. Louis), respectfully order that the				
19	following proposed law (or amendment to the constitution) shall be				
20	submitted to the voters of the state of Missouri, for their approval				
21	or rejection, at the general election to be held on the day of				
22	,, and each for himself or herself says: I have				
23	personally signed this petition; I am a registered voter of the state				
24	of Missouri andCounty (or City of St. Louis); my registered				
25	voting address and the name of the city, town or village in which				
26	I live are correctly written after my name.				
27	(Official Ballot title)				
28	CIRCULATOR'S AFFIDAVIT				
29	State Of Missouri,				
30	County Of				
31	I,, being first duly sworn, say (print or type names of				
32	signers)				
33	REGISTERED				
34	DATE VOTING ZIP CONGR. NAME				
35	NAME SIGNED ADDRESS CODE DIST. (Printed or				
36	(Signature) (Street)(City, Typed)				
37	Town or Village)				
38	(Here follow numbered lines for signers)				
39	signed this page of the foregoing petition, and each of them signed				
40	his or her name thereto in my presence; I believe that each has				
41	stated his or her name, registered voting address and city, town or				
42	village correctly, and that each signer is a registered voter of the				
43	state of Missouri and County.				
44	FURTHERMORE, I HEREBY SWEAR OR AFFIRM UNDER				
45	PENALTY OF PERJURY THAT ALL STATEMENTS MADE BY				
46	ME ARE TRUE AND CORRECT AND THAT I HAVE NEVER				
47	BEEN CONVICTED OF, FOUND GUILTY OF, OR PLED GUILTY				
48	TO ANY OFFENSE INVOLVING FORGERY.				
49	I am at least 18 years of age. I do do not (check one) expect				
50	to be paid for circulating this petition. If paid, list the payer				
51					
52	Signature of Affiant				

53		(Person obtaining signatures)
54		
55		(Printed Name of Affiant)
56		
57		Address of Affiant
58	Subscribed and sworn to before me this	day of, A.D
59		
60		Signature of Notary
61		Address of Notary
62	Notary Public (Seal)	
63	My commission expires	

64 If this form is followed substantially and the requirements of section 116.050 and section 116.080 are met, it shall be sufficient, disregarding clerical and merely technical errors.

of this chapter shall consist of pages of a uniform size. Each page, excluding the text of the measure, shall be no larger than eight and one-half by fourteen inches. The text of the measure shall be double-spaced, in font no smaller than 12 point Times New Roman, and have a top, bottom, left, and right margin of no less than one inch. Page numbers may appear in the bottom margin. Each page of an initiative petition shall be attached to or shall contain a full and correct text of the proposed measure. Each page of a referendum petition shall be attached to or shall contain a full and correct text of the measure on which the referendum is sought.

- 2. The secretary of state shall collect an initiative and referendum petition filing fee of five hundred dollars for each petition sample sheet filed. An additional filing fee of ten dollars shall be collected for each page of text of the measure in excess of ten pages. The filing fee shall be deposited in the state treasury and credited to the secretary of state's petition publications fund established under section 116.270. The filing fee shall be refunded from the fund to the person designated as the recipient of notices pursuant to section 116.332 if the initiative or referendum petition is certified pursuant to section 116.150. The secretary shall reject any petition sample sheet that is not accompanied by the required fee.
 - 3. The full and correct text of all initiative and referendum petition

23 measures shall:

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- 24 (1) Contain all matter which is to be deleted included in its proper place 25 enclosed in brackets and all new matter shown underlined;
- 26 (2) Include all sections of existing law or of the constitution which would 27 be repealed by the measure; and
- 28 (3) Otherwise conform to the provisions of Article III, Section 28 and 29 Article III, Section 50 of the Constitution and those of this chapter.
 - 4. The full and correct text of all initiative petition measures shall not purport to:
- 32 (1) Declare any federal statute, regulation, executive order, or 33 court decision to be void or in violation of the United States 34 Constitution;
 - (2) Amend any federal law or the United States Constitution;
- 36 (3) Accomplish an act that the United States Constitution 37 requires to be accomplished by the general assembly.
- and registered with the secretary of state. Signatures collected by any circulator who has not registered with the secretary of state pursuant to this chapter on or before 5:00 p.m. on the final day for filing petitions with the secretary of state shall not be counted. A petition circulator shall be deemed registered at the time such circulator delivers a signed circulator's affidavit pursuant to section 116.030, with respect to a referendum petition, or section 116.040, with respect to an initiative petition, to the office of the secretary of state. No person shall qualify as a petition circulator who has been convicted of, found guilty of, or pled guilty to an offense involving forgery under the laws of this state or an offense under the laws of any other jurisdiction if that offense would be considered forgery under the laws of this state.
 - 2. Each petition circulator shall subscribe and swear to the proper affidavit on each petition page such circulator submits before a notary public commissioned in Missouri. When notarizing a circulator's signature, a notary public shall sign his or her official signature and affix his or her official seal to the affidavit only if the circulator personally appears before the notary and subscribes and swears to the affidavit in his or her presence.
- 3. Any circulator who falsely swears to a circulator's affidavit knowing it to be false is guilty of a class A misdemeanor punishable, notwithstanding the provisions of section [560.021] **558.002** to the contrary, for a term of

22 imprisonment not to exceed one year in the county jail or a fine not to exceed ten

- 23 thousand dollars or both.
- 116.090. 1. Any person who commits any of the following actions is guilty 2 of the crime of petition signature fraud:
- 3 (1) Signs any name other than his or her own to any petition, or who
- 4 knowingly signs his or her name more than once for the same measure for the
- 5 same election, or who knows he or she is not at the time of signing or circulating
- 6 the same a Missouri registered voter and a resident of this state; or
- 7 (2) Intentionally submits petition signature sheets with the knowledge
- 8 that the person whose name appears on the signature sheet did not actually sign
- 9 the petition; or
- 10 (3) Causes a voter to sign a petition other than the one the voter intended 11 to sign; or
- 12 (4) Forges or falsifies signatures; or
- 13 (5) Knowingly accepts or offers money or anything of value to another 14 person in exchange for a signature on a petition.
- 2. Any person who knowingly causes a petition circulator's signatures to
- 16 be submitted for counting, and who either knows that such circulator has violated
- 17 subsection 1 of this section or, after receiving notice of facts indicating that such
- 18 person may have violated subsection 1 of this section, causes the signatures to be
- 19 submitted with reckless indifference as to whether such circulator has complied
- 20 with subsection 1 of this section, shall also be deemed to have committed the
- 21 crime of petition signature fraud.
- 22 3. A person who violates subsection 1 or 2 of this section, shall, upon
- 23 conviction thereof, be guilty of a class A misdemeanor punishable,
- 24 notwithstanding the provisions of section [560.021] **558.002** to the contrary, by
- 25 a term of imprisonment not to exceed one year in the county jail or a fine not to
- 26 exceed ten thousand dollars or both.
- 27 4. Any person employed by or serving as an election authority, that has
- 28 reasonable cause to suspect a person has committed petition signature fraud,
- 29 shall immediately report or cause a report to be made to the appropriate
- 30 prosecuting authorities. Failure to so report or cause a report to be made shall
- 31 be a class A misdemeanor.
 - 116.100. 1. The secretary of state shall not accept any referendum
 - 2 petition submitted later than 5:00 p.m. on the final day for filing referendum
 - 3 petitions. The secretary of state shall not accept any initiative petition submitted

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4 later than 5:00 p.m. on the final day for filing initiative petitions. All pages shall be submitted at one time. When an initiative or referendum petition is submitted to the secretary of state, the signature pages shall be in order and numbered sequentially by county, except in counties that include multiple congressional districts, the signatures may be ordered and numbered using an alternate numbering scheme approved in writing by the secretary of state prior to submission of the petition. Any petition that is not submitted in accordance with this section, disregarding clerical and merely technical errors, shall be rejected 11 as insufficient. After verifying the count of signature pages, the secretary of state 12 13 shall issue a receipt indicating the number of pages presented from each county. When a person submits a petition he or she shall designate to the 15 secretary of state the name and the address of the person to whom any notices 16 shall be sent under sections 116.140 and 116.180.

2. If any page of an initiative or referendum petition is marked, pursuant to sections 116.030 or 116.040, that the circulator expects to be paid for circulating the petition, the secretary of state shall collect, at the time of submission of the petition, a fee in an amount equal to forty cents per signature based on the minimum number of signatures required by Article III, Section 50 of the Missouri Constitution. The fee shall be deposited in the state treasury and credited to the secretary of state's petition signature verification fund established pursuant to section 116.275. The secretary of state shall not accept any petitions that are not accompanied by the required fee.

116.110. Any voter who has signed an initiative or referendum petition
2 may withdraw his or her signature from that petition by submitting to the
3 secretary of state, before the petition is filed with the secretary of state, a sworn
4 statement requesting that his or her signature be withdrawn and affirming the
5 name of the petition signed, the name the voter used when signing the petition,
6 the address of the voter and the county of residence. It is a class A misdemeanor
7 punishable, notwithstanding the provisions of section [560.021] 558.002 to the
8 contrary, for a term of imprisonment not to exceed one year in the county jail or
9 a fine not to exceed ten thousand dollars or both, to knowingly file a false
10 withdrawal statement with the secretary of state.

116.160. 1. If the general assembly adopts a joint resolution proposing a constitutional amendment or a bill without a fiscal note summary, which is to be referred to a vote of the people, after receipt of such resolution or bill the

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4 secretary of state shall promptly forward the resolution or bill to the state

- 5 auditor. If the general assembly adopts a joint resolution proposing a
- 6 constitutional amendment or a bill without an official summary statement, which
- 7 is to be referred to a vote of the people, within twenty days after receipt of the
- 8 resolution or bill, the secretary of state shall prepare and transmit to the attorney
- 9 general a summary statement of the measure as the proposed summary
- 10 statement. The secretary of state may seek the advice of the legislator who
- 11 introduced the constitutional amendment or bill and the speaker of the house or
- 12 the president pro tem of the legislative chamber that originated the
- 13 measure. The summary statement may be distinct from the legislative title of the
- 14 proposed constitutional amendment or bill. The attorney general shall within ten
- 15 days approve the legal content and form of the proposed statement.
- 16 2. The official summary statement shall contain no more than **one**
- 17 **hundred** fifty words [, excluding articles]. The title shall be a true and impartial
- 18 statement of the purposes of the proposed measure in language neither
- 19 intentionally argumentative nor likely to create prejudice either for or against the
- 20 proposed measure.
 - 116.230. 1. The secretary of state shall prepare sample ballots in the following form.
 - 2 following form:
 - 2. The top of the ballot shall read:
- 4 "OFFICIAL BALLOT STATE OF MISSOURI"
- 5 3. When constitutional amendments are submitted, the first heading shall
- 6 read:

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"CONSTITUTIONAL AMENDMENTS"

- 8 There shall follow the numbers assigned under section 116.210 the official ballot
- 9 titles prepared under section 116.160 or 116.334, and the fiscal note summaries
- 10 prepared under section 116.170. Constitutional amendments proposed by the
- 11 general assembly shall be designated as "Proposed by the general
- 12 assembly". Constitutional amendments proposed by initiative petition shall be
- 13 designated "Proposed by initiative petition". Constitutional amendments
- 14 proposed by constitutional convention shall be designated as "Proposed by
- 15 constitutional convention".
- 16 4. When statutory measures are submitted, the next heading shall read:
- 17 "STATUTORY MEASURES"
- 18 There shall follow the letters assigned under section 116.220, the official ballot
- 19 titles prepared under section 116.160 or 116.334, and the fiscal note summaries

- 20 prepared under section 116.170. Statutory initiative measures shall be designated
- 21 "Proposed by initiative petition". Referendum measures shall be designated
- 22 "Referendum ordered by petition".
- 5. Immediately following the official ballot title, the words "Shall
- 24 the measure summarized be approved?" shall appear with the options
- 25 to vote "YES" or "NO".
 - 116.270. 1. [There is hereby created a "Publications Fund" which shall
 - 2 be used only to pay printing, publication, and other expenses incurred in
- 3 submitting statewide ballot measures to the voters.
- 4 2. The secretary of state shall certify to the commissioner of
- 5 administration all valid claims for payment from the publications fund. On
- 6 receiving the certified claims, the commissioner of administration shall issue
- 7 warrants on the state treasurer payable to each individual out of the publications
- 8 fund.] There is hereby created in the state treasury the "Secretary of
- 9 State's Petition Publications Fund", which shall consist of money
- collected under section 116.050. The state treasurer shall be custodian
- of the fund. In accordance with sections 30.170 and 30.180, the state
- 12 treasurer may approve disbursements. The fund shall be a dedicated
- 13 fund and money in the fund shall be used solely by the secretary of
- 14 state for the purpose of making refunds as set forth in section 116.050
- 15 and to pay publication expenses incurred in submitting statewide ballot
- 16 measures to the voters. Any balance in the fund shall be used for the
- 17 purposes set forth herein before using a general revenue appropriation
- 18 for the same purpose.
- 19 2. Notwithstanding the provisions of section 33.080 to the
- 20 contrary, any moneys remaining in the fund at the end of the biennium
- 21 shall not revert to the credit of the general revenue fund.
- 22 3. The state treasurer shall invest moneys in the fund in the
- 23 same manner as other funds are invested. Any interest and moneys
- 24 earned on such investments shall be credited to the fund.
 - 116.275. 1. There is hereby created in the state treasury the
 - 2 "Secretary of State's Signature Verification Fund", which shall consist
- 3 of money collected under section 116.100. The state treasurer shall be
- 4 custodian of the fund. In accordance with sections 30.170 and 30.180,
- 5 the state treasurer may approve disbursements. The fund shall be a
- dedicated fund and money in the fund shall be used solely by the
- secretary of state for the purpose of making payments to local election

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authorities that have verified signatures for one or more petitions in the applicable two-year petition cycle pursuant to section 116.130. 10 Payments shall be calculated based on each local election authority's pro rata share of all signatures actually verified under section 116.130 for a petition, regardless of the outcome of the signature 12verification. The payments shall be made after the secretary has 13 certified the petition as sufficient or insufficient pursuant to section 14 116.150. A local election authority's obligation to verify signatures 15 under section 116.130 shall not depend upon receipt of payments under 16 17 this subsection.

- 2. Notwithstanding the provisions of section 33.080 to the contrary, any moneys remaining in the fund at the end of the biennium shall not revert to the credit of the general revenue fund.
- 3. The state treasurer shall invest moneys in the fund in the same manner as other funds are invested. Any interest and moneys earned on such investments shall be credited to the fund.

116.332. 1. Before a constitutional amendment petition, a statutory initiative petition, or a referendum petition may be circulated for signatures, a 23 sample sheet [must] shall be submitted to the secretary of state in the form in which it will be circulated. Sample initiative petition sheets shall be filed no earlier than twelve weeks following a general election. When a person submits a sample sheet of a petition he or she shall designate to the secretary of state the name and address of the person to whom any notices shall be sent pursuant to sections 116.140 and 116.180 and, if a committee or person, except the individual submitting the sample sheet, is funding any portion of the drafting or submitting of the sample sheet, the person submitting the sample sheet shall 10 submit a copy of the filed statement of committee organization required under 11 12 subsection 5 of section 130.021 showing the date the statement was filed. The secretary of state shall refer a copy of the petition sheet to the attorney general 14 for [his] approval and to the state auditor for purposes of preparing a fiscal note 15 and fiscal note summary. The secretary of state and attorney general [must] 16 shall each review the petition for [sufficiency as to form] compliance with section 116.050 and Article III, Sections 50, 52(a), and 53 of the Missouri 17Constitution and approve or reject [the form of] the petition, stating the reasons 18 for rejection, if any. 19

2. Within two business days of receipt of any such sample sheet, the office

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21 of the secretary of state shall conspicuously post on its website the text of the 22 proposed measure, a disclaimer stating that such text may not constitute the full and correct text as required under section 116.050, and the name of the person 23 or organization submitting the sample sheet. The secretary of state's failure to 2425 comply with such posting shall be considered a violation of chapter 610 and 26 subject to the penalties provided under subsection 3 of section 610.027. The 27 posting shall be removed within three days of either the withdrawal of the 28 petition under section 116.115 or the rejection for any reason of the petition.

- 3. Upon receipt of a petition from the office of the secretary of state, the attorney general shall examine the petition [as to form] and determine whether it complies with section 116.050 and Article III, Sections 50, 52(a), and 53 of the Missouri Constitution. If the petition is rejected [as to form], the attorney general shall forward his or her comments to the secretary of state within ten days after receipt of the petition by the attorney general. If the petition is approved [as to form], the attorney general shall forward his or her approval [as to form] to the secretary of state within ten days after receipt of the petition by the attorney general.
- 4. The secretary of state shall review the comments and statements of the attorney general [as to form] and make a final decision as to the approval or rejection [of the form of] the petition. The secretary of state shall send written notice to the person who submitted the petition sheet of the approval within fifteen days after submission of the petition sheet. The secretary of state shall send written notice if the petition has been rejected, together with reasons for rejection, within fifteen days after submission of the petition sheet.

116.334. 1. If the petition [form] is approved pursuant to section 116.332, the secretary of state shall make a copy of the sample petition available on the secretary of state's website. For a period of fifteen days after the petition is approved [as to form] pursuant to section 116.332, the secretary of state shall accept public comments regarding the proposed measure and provide copies of such comments upon request. Within twenty-three days of receipt of such 6 approval, the secretary of state shall prepare and transmit to the attorney general a summary statement of the measure which shall be a concise statement not exceeding one hundred fifty words. This statement shall be in the form of 9 10 a question using use language neither intentionally argumentative nor likely to 11 create prejudice either for or against the proposed measure. The attorney general shall within ten days approve the legal content and form of the proposed

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13 statement.

2. Signatures obtained prior to the date the official ballot title is certified by the secretary of state shall not be counted. If a court orders a change to the official ballot title under subsection 4 of section 116.190 all signatures gathered before such change occurred shall be invalidated, regardless of whether those signatures were gathered on petition pages that displayed what was previously the official ballot title as certified by the secretary of state.

3. Signatures for statutory initiative petitions shall be filed not later than six months prior to the general election during which the petition's ballot measure is submitted for a vote, and shall also be collected not earlier than the day after the day upon which the previous general election was held.

Section B. Section A of this act shall become effective on November 7, 2 2018.

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Bill

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