

SECOND REGULAR SESSION  
HOUSE COMMITTEE SUBSTITUTE FOR  
SENATE SUBSTITUTE FOR  
**SENATE BILL NO. 900**  
**102ND GENERAL ASSEMBLY**

3439H.05C

DANA RADEMAN MILLER, Chief Clerk

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**AN ACT**

To repeal sections 221.105, 221.400, 221.402, 221.405, 221.407, and 221.410, RSMo, and to enact in lieu thereof nine new sections relating to jails.

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*Be it enacted by the General Assembly of the state of Missouri, as follows:*

Section A. Sections 221.105, 221.400, 221.402, 221.405, 221.407, and 221.410, RSMo, are repealed and nine new sections enacted in lieu thereof, to be known as sections 221.108, 221.400, 221.402, 221.405, 221.407, 221.410, 221.520, 221.523, and 550.320, to read as follows:

**221.108. 1. Jails shall provide inmates with reasonable access to phone services during an inmate's term of confinement; provided that, phone access may be restricted as a disciplinary measure.**

**2. No jail or other party shall charge an inmate in a jail a total amount for a domestic phone call, including fees and any per-minute rate, that exceeds the equivalent of twelve cents per minute.**

221.400. 1. Any two or more contiguous counties within the state may form an agreement to establish a regional jail district. The district shall have a boundary which includes the areas within each member county, and it shall be named the "\_\_\_\_\_ Regional Jail District". Such regional jail districts may contract to carry out the mission of the commission and the regional jail district.

2. The county commission of each county desiring to join the district shall approve an ordinance, **order**, or resolution to join the district and shall approve the agreement which specifies the duties of each county within the district.

EXPLANATION — Matter enclosed in bold-faced brackets ~~thus~~ in the above bill is not enacted and is intended to be omitted from the law. Matter in **bold-face** type in the above bill is proposed language.

9           3. If any county wishes to join a district which has already been established under this  
10 section, the agreement shall be rewritten and reapproved by each member county. **If the**  
11 **district already levies a sales tax pursuant to section 221.407, the county desiring to join**  
12 **shall have approved the levy of the district sales tax in the county pursuant to subsection**  
13 **3 of section 221.407, and the rewritten agreement shall be provided.**

14           4. The agreement which specifies the duties of each county shall contain the  
15 following:

16           (1) The name of the district;

17           (2) The names of the counties within the district;

18           (3) The formula for calculating each county's contribution to the costs of the district;

19           (4) The types of prisoners which the regional jail may house, limited to prisoners  
20 which may be transferred to counties under state law;

21           (5) The methods and powers which may be used for constructing, leasing or financing  
22 a regional jail;

23           (6) The duties of the director of the regional jail;

24           (7) The timing and procedures for approval of the regional jail district's annual budget  
25 by the regional jail commission; and

26           (8) The delegation, if any, by the member counties to the regional jail district of the  
27 power of eminent domain.

28           5. Any county, city, town or village may contract with a regional jail commission for  
29 the holding of its prisoners.

          221.402. In addition to the powers granted to the district by its member counties  
2 under the agreement, the district has all the powers necessary or appropriate to carry out its  
3 purposes, including, but not limited to, the following:

4           (1) To adopt bylaws and rules for the regulation of its affairs and the conduct of its  
5 business;

6           (2) To adopt an official seal;

7           (3) To maintain an office at such place or places in one or more of the member  
8 counties as the commission may designate;

9           (4) To sue and be sued;

10           (5) To make and execute leases, contracts, releases, compromises and other  
11 instruments necessary or convenient for the exercise of its powers or to carry out its purposes;

12           (6) To acquire, construct, reconstruct, repair, alter, improve, ~~and~~ **equip**, extend, **and**  
13 **maintain** jail facilities;

14           (7) To sell, **lease**, assign, mortgage, grant a security interest in, exchange, donate and  
15 convey any or all of its properties whenever the commission finds such action to be in  
16 furtherance of the district's purposes;

17 (8) To collect rentals, fees and other charges in connection with its services or for the  
18 use of any facilities;

19 (9) To issue its bonds, notes or other obligations for any of its corporate purposes and  
20 to refund the same.

221.405. 1. Any regional jail district created pursuant to section 221.400 shall be  
2 governed by a commission. The commission shall be composed of the sheriff and presiding  
3 commissioner from each county within the district.

4 2. Each commissioner shall serve during his tenure as sheriff or as presiding  
5 commissioner.

6 3. Commissioners shall serve until their successors **in their county offices** have ~~been~~  
7 ~~duly appointed~~ **assumed office**. Vacancies on the commission shall be filled by the  
8 succeeding sheriff or presiding commissioner for the remainder of the term.

9 4. Commissioners shall serve without compensation, except that they shall be  
10 reimbursed by the district for their reasonable and necessary expenses in the performance of  
11 their duties.

12 5. A jail commissioner from each county in the district shall present a proposed  
13 budget to the county commission.

221.407. 1. The commission of any regional jail district may impose, by order, a  
2 sales tax in the amount of ~~[one-eighth of]~~ **up to one percent** ~~[, one-fourth of one percent, three-~~  
3 ~~eighths of one percent, or one-half of one percent]~~ on all retail sales made in such region  
4 which are subject to taxation pursuant to the provisions of sections 144.010 to 144.525 for the  
5 purpose of providing jail services ~~[and court]~~, facilities, and equipment for such region. The  
6 tax authorized by this section shall be in addition to any and all other sales taxes allowed by  
7 law, except that no order imposing a sales tax pursuant to this section shall be effective unless  
8 the commission submits to the voters of the district, on any election date authorized in chapter  
9 115, a proposal to authorize the commission to impose a tax.

10 2. The ballot of submission shall contain, but need not be limited to, the following  
11 language:

12 Shall the \_\_\_\_\_ **(District name)** regional jail district ~~[of \_\_\_\_\_~~  
13 ~~(counties' names)]~~ impose a region-wide sales tax of \_\_\_\_\_ (insert  
14 amount) for the purpose of providing jail services ~~[and court]~~, facilities, and  
15 equipment for the region?

16  YES  NO

17 If you are in favor of the question, place an "X" in the box opposite "YES".

18 If you are opposed to the question, place an "X" in the box opposite "NO".

19

20 If a majority of the votes cast on the proposal by the qualified voters of the district voting  
 21 thereon are in favor of the proposal, then the order and any amendment to such order shall be  
 22 in effect on the first day of the second quarter immediately following the election approving  
 23 the proposal. If the proposal receives less than the required majority, the commission shall  
 24 have no power to impose the sales tax authorized pursuant to this section unless and until the  
 25 commission shall again have submitted another proposal to authorize the commission to  
 26 impose the sales tax authorized by this section and such proposal is approved by the  
 27 ~~[required]~~ majority of the qualified voters of the district voting on such proposal~~]; however, in~~  
 28 ~~no event shall a proposal pursuant to this section be submitted to the voters sooner than~~  
 29 ~~twelve months from the date of the last submission of a proposal pursuant to this section].~~

30 **3. In the case of a county attempting to join an existing district that levies a sales**  
 31 **tax pursuant to subsection 1 of this section, such joining with the district shall not**  
 32 **become effective until the approval of the voters to levy the district sales tax in the**  
 33 **county attempting to join the district has been obtained. The election shall be called by**  
 34 **the county commission of the county attempting to join the district, and the district shall**  
 35 **by ordinance or order provide that the sales tax shall be levied in the joining county,**  
 36 **subject to approval of the county voters as herein provided. The ballot of submission**  
 37 **shall contain, but need not be limited to, the following language:**

38 **Shall the \_\_\_\_\_ (District name) extend its regional jail**  
 39 **district sales tax of \_\_\_\_\_ (insert amount) to the boundaries of \_\_**  
 40 **\_\_\_\_\_ (name of joining county) for the purpose of providing jail**  
 41 **services, facilities, and equipment for the region?**

42  **YES**  **NO**

43 **If you are in favor of the question, place an "X" in the box opposite**  
 44 **"YES". If you are opposed to the question, place an "X" in the box**  
 45 **opposite "NO".**

46  
 47 **If a majority of the votes cast on the proposal by the qualified voters of the county**  
 48 **attempting to join the district voting thereon are in favor of the proposal, then the tax**  
 49 **shall be in effect on the first day of the second quarter immediately following the**  
 50 **election approving the proposal, the county shall have been deemed to have joined the**  
 51 **district pursuant to a rewritten agreement as provided in subsection 3 of section**  
 52 **221.400, and the order of the commission levying the tax shall also become effective as to**  
 53 **the joining county on said date. If the proposal receives less than the required majority,**  
 54 **the district shall have no power to impose the sales tax authorized pursuant to this**  
 55 **section, and the county attempting to join the district shall not be permitted to do so,**  
 56 **unless and until the county commission of the county attempting to join the district shall**

57 **again have submitted another proposal to authorize the imposition of the sales tax**  
58 **authorized by this section and such proposal is approved by the majority of the qualified**  
59 **voters of the county attempting to join the district voting on such proposal.**

60 4. All revenue received by a district from the tax authorized pursuant to this section  
61 shall be deposited in a special trust fund and shall be used solely for providing jail services  
62 ~~[and court]~~, facilities and equipment for such district for so long as the tax shall remain in  
63 effect.

64 ~~[4.]~~ 5. Once the tax authorized by this section is abolished or terminated by any  
65 means, all funds remaining in the special trust fund shall be used solely for providing jail  
66 services ~~[and court]~~, facilities, and equipment for the district. Any funds in such special trust  
67 fund which are not needed for current expenditures may be invested by the commission in  
68 accordance with applicable laws relating to the investment of other county funds.

69 ~~[5.]~~ 6. All sales taxes collected by the director of revenue pursuant to this section on  
70 behalf of any district, less one percent for cost of collection which shall be deposited in the  
71 state's general revenue fund after payment of premiums for surety bonds as provided in  
72 section 32.087, shall be deposited in a special trust fund, which is hereby created, to be  
73 known as the "Regional Jail District Sales Tax Trust Fund". The moneys in the regional jail  
74 district sales tax trust fund shall not be deemed to be state funds and shall not be commingled  
75 with any funds of the state. The director of revenue shall keep accurate records of the amount  
76 of money in the trust fund which was collected in each district imposing a sales tax pursuant  
77 to this section, and the records shall be open to the inspection of officers of each member  
78 county and the public. Not later than the tenth day of each month the director of revenue shall  
79 distribute all moneys deposited in the trust fund during the preceding month to the district  
80 which levied the tax. Such funds shall be deposited with the treasurer of each such district,  
81 and all expenditures of funds arising from the regional jail district sales tax trust fund shall be  
82 paid pursuant to an appropriation adopted by the commission and shall be approved by the  
83 commission. Expenditures may be made from the fund for any ~~[function authorized in the~~  
84 ~~order adopted by the commission submitting the regional jail district tax to the voters]~~ **of the**  
85 **district's authorized purposes.**

86 ~~[6.]~~ 7. The director of revenue may make refunds from the amounts in the trust fund  
87 and credited to any district for erroneous payments and overpayments made, and may redeem  
88 dishonored checks and drafts deposited to the credit of such districts. If any district abolishes  
89 the tax, the commission shall notify the director of revenue of the action at least ninety days  
90 prior to the effective date of the repeal, and the director of revenue may order retention in the  
91 trust fund, for a period of one year, of two percent of the amount collected after receipt of  
92 such notice to cover possible refunds or overpayment of the tax and to redeem dishonored  
93 checks and drafts deposited to the credit of such accounts. After one year has elapsed after

94 the effective date of abolition of the tax in such district, the director of revenue shall remit the  
95 balance in the account to the district and close the account of that district. The director of  
96 revenue shall notify each district in each instance of any amount refunded or any check  
97 redeemed from receipts due the district.

98 ~~[7.]~~ **8.** Except as provided in this section, all provisions of sections 32.085 and 32.087  
99 shall apply to the tax imposed pursuant to this section.

100 ~~[8. The provisions of this section shall expire September 30, 2028.]~~

221.410. Except as provided in sections 221.400 to 221.420 the regional jail  
2 commission shall have the following powers and duties:

3 (1) It shall implement the agreement approved by the counties within the district  
4 under section 221.400;

5 (2) It shall determine the means to establish a regional jail for the district;

6 (3) It shall appoint a director for the regional jail;

7 (4) It shall determine the initial budget for the regional jail and shall approve, after a  
8 review and a majority of the commissioners concurring therein, all subsequent budgets, for  
9 which proposals may be submitted by the director;

10 (5) It may determine the policies for the housing of prisoners within the regional jail;

11 (6) It may buy, lease or sell real **or personal** property for the purpose of establishing  
12 **and maintaining** a regional jail, and it may contract with public or private entities ~~[for the~~  
13 ~~planning and acquisition of a]~~ **to acquire, construct, reconstruct, repair, alter, improve,**  
14 **equip, and extend a regional jail;**

15 (7) It may contract with ~~[the department of corrections and with cities and other~~  
16 ~~counties in this state]~~ **governmental entities, including, without limitation, agencies and**  
17 **instrumentalities thereof, or private entities** for the housing of prisoners;

18 (8) It shall approve all positions to be created for the purpose of administering the  
19 regional jail; and

20 (9) It shall approve a location for the regional jail which is ~~[generally central to]~~  
21 **within** the district.

**221.520. 1. As used in this section, the following terms shall mean:**

2 (1) **"Extraordinary circumstance", a substantial flight risk or some other**  
3 **extraordinary medical or security circumstance that dictates restraints be used to**  
4 **ensure the safety and security of a pregnant offender in her third trimester or a**  
5 **postpartum offender within forty-eight hours postdelivery, the staff of the county or city**  
6 **jail or medical facility, other offenders, or the public;**

7 (2) **"Labor", the period of time before a birth during which contractions are**  
8 **present;**

9           **(3) "Postpartum", the period of recovery immediately following childbirth,**  
10 **which is six weeks for a vaginal birth or eight weeks for a cesarean birth, or longer if so**  
11 **determined by a physician or nurse;**

12           **(4) "Restraints", any physical restraint or other device used to control the**  
13 **movement of a person's body or limbs.**

14           **2. Except in extraordinary circumstances, a county or city jail shall not use**  
15 **restraints on a pregnant offender in her third trimester, whether during transportation**  
16 **to and from visits to health care providers and court proceedings or medical**  
17 **appointments and examinations, or during labor, delivery, or forty-eight hours**  
18 **postdelivery.**

19           **3. In the event a sheriff or jailer determines that extraordinary circumstances**  
20 **exist and restraints are necessary, the sheriff or jailer shall fully document in writing**  
21 **within forty-eight hours of the incident the reasons he or she determined such**  
22 **extraordinary circumstances existed, the type of restraints used, and the reasons those**  
23 **restraints were considered the least restrictive available and the most reasonable under**  
24 **the circumstances. Such documents shall be kept on file by the county or city jail for at**  
25 **least five years from the date the restraints were used.**

26           **4. Any time restraints are used on a pregnant offender in her third trimester or**  
27 **on a postpartum offender within forty-eight hours postdelivery, the restraints shall be**  
28 **the least restrictive available and the most reasonable under the circumstances. In no**  
29 **case shall leg, ankle, or waist restraints or any mechanical restraints be used on any**  
30 **such offender, and, if wrist restraints are used, such restraints shall be placed in the**  
31 **front of such offender's body to protect the offender and the unborn child in the case of**  
32 **a forward fall.**

33           **5. If a doctor, nurse, or other health care provider treating the pregnant offender**  
34 **in her third trimester or the postpartum offender within forty-eight hours postdelivery**  
35 **requests that restraints not be used, the sheriff or jailer accompanying such offender**  
36 **shall immediately remove all restraints.**

37           **6. Pregnant offenders shall be transported in vehicles equipped with seatbelts.**

38           **7. The county or city jail shall:**

39           **(1) Ensure that employees of the jail are provided with training, which may**  
40 **include online training, on the provisions of this section; and**

41           **(2) Inform female offenders, in writing and orally, of any policies and practices**  
42 **developed in accordance with this section upon admission to the jail, and post the**  
43 **policies and practices in locations in the jail where such notices are commonly posted**  
44 **and will be seen by female offenders.**

221.523. 1. By January 1, 2025, all county and city jails shall develop specific procedures for the intake and care of offenders who are pregnant, which shall include procedures regarding:

- 4 (1) Maternal health evaluations;
- 5 (2) Dietary supplements, including prenatal vitamins;
- 6 (3) Timely and regular nutritious meals, which shall include, at minimum, two  
7 thousand five hundred calories total per day;
- 8 (4) Substance abuse treatment;
- 9 (5) Treatment for the human immunodeficiency virus and ways to avoid human  
10 immunodeficiency virus transmission;
- 11 (6) Hepatitis C;
- 12 (7) Sleeping arrangements for such offenders, including requiring such  
13 offenders to sleep on the bottom bunk bed;
- 14 (8) Access to mental health professionals;
- 15 (9) Sanitary materials; and
- 16 (10) Postpartum recovery, including that no such offender shall be placed in  
17 isolation during such recovery.

18 2. As used in this section, "postpartum recovery" means, as determined by a  
19 physician, the period immediately following delivery, including the entire period an  
20 offender who was pregnant is in the hospital or infirmary after delivery.

550.320. 1. As used in this section, the following terms shall mean:

- 2 (1) "Department", the department of corrections of the state of Missouri;
- 3 (2) "Jail reimbursement", a daily per diem paid by the state for the  
4 reimbursement of time spent in custody.

5 2. Notwithstanding any other provision of law to the contrary, whenever any  
6 person is sentenced to a term of imprisonment in a correctional center, the department  
7 shall reimburse the county or city not within a county for the days the person spent in  
8 custody at a per diem cost, subject to appropriation, but not to exceed thirty-seven  
9 dollars and fifty cents per day per offender. The jail reimbursement shall be subject to  
10 review and approval of the department. The state shall pay the costs when:

- 11 (1) A person is sentenced to a term of imprisonment as authorized by chapter  
12 558;
- 13 (2) A person is sentenced pursuant to section 559.115;
- 14 (3) A person has his or her probation or parole revoked because the offender  
15 has, or allegedly has, violated any condition of the offender's probation or parole, and  
16 such probation or parole is a consequence of a violation of the law, or the offender is a



17 fugitive from the state or otherwise held at the request of the department regardless of  
18 whether or not a warrant has been issued; or

19 (4) A person has a period of detention imposed pursuant to section 559.026.

20 3. When the final determination of any criminal prosecution shall be such as to  
21 render the state liable for costs under existing laws, it shall be the duty of the sheriff to  
22 certify to the clerk of the county or the chief executive officer of the city not within a  
23 county the total number of days any offender who was a party in such case remained in  
24 the jail. It shall then be the duty of the county clerk or the chief executive officer of the  
25 city not within the county to submit the total number of days spent in custody to the  
26 department. The county clerk or chief executive officer of the city not within the county  
27 may submit claims to the department, no later than two years from the date the claim  
28 became eligible for reimbursement.

29 4. The department shall determine if the expenses are eligible pursuant to the  
30 provisions of this chapter and remit any payment to the county or city not within a  
31 county when the expenses are determined to be eligible. The department shall establish,  
32 by rule, the process for submission of claims. Any rule or portion of a rule, as that term  
33 is defined in section 536.010, that is created under the authority delegated in this section  
34 shall become effective only if it complies with and is subject to all of the provisions of  
35 chapter 536 and, if applicable, section 536.028. This section and chapter 536 are  
36 nonseverable and if any of the powers vested with the general assembly pursuant to  
37 chapter 536 to review, to delay the effective date, or to disapprove and annul a rule are  
38 subsequently held unconstitutional, then the grant of rulemaking authority and any rule  
39 proposed or adopted after August 28, 2024, shall be invalid and void.

2 ~~[221.105. 1. The governing body of any county and of any city not~~  
3 ~~within a county shall fix the amount to be expended for the cost of~~  
4 ~~incarceration of prisoners confined in jails or medium security institutions.~~  
5 ~~The per diem cost of incarceration of these prisoners chargeable by the law to~~  
6 ~~the state shall be determined, subject to the review and approval of the~~  
7 ~~department of corrections.~~

8 ~~2. When the final determination of any criminal prosecution shall be~~  
9 ~~such as to render the state liable for costs under existing laws, it shall be the~~  
10 ~~duty of the sheriff to certify to the clerk of the circuit court or court of common~~  
11 ~~pleas in which the case was determined the total number of days any prisoner~~  
12 ~~who was a party in such case remained in the county jail. It shall be the duty~~  
13 ~~of the county commission to supply the cost per diem for county prisons to the~~  
14 ~~clerk of the circuit court on the first day of each year, and thereafter whenever~~  
15 ~~the amount may be changed. It shall then be the duty of the clerk of the court~~  
16 ~~in which the case was determined to include in the bill of cost against the state~~  
17 ~~all fees which are properly chargeable to the state. In any city not within a~~  
~~county it shall be the duty of the superintendent of any facility boarding~~

18 ~~prisoners to certify to the chief executive officer of such city not within a~~  
19 ~~county the total number of days any prisoner who was a party in such case~~  
20 ~~remained in such facility. It shall be the duty of the superintendents of such~~  
21 ~~facilities to supply the cost per diem to the chief executive officer on the first~~  
22 ~~day of each year, and thereafter whenever the amount may be changed. It shall~~  
23 ~~be the duty of the chief executive officer to bill the state all fees for boarding~~  
24 ~~such prisoners which are properly chargeable to the state. The chief executive~~  
25 ~~may by notification to the department of corrections delegate such~~  
26 ~~responsibility to another duly sworn official of such city not within a~~  
27 ~~county. The clerk of the court of any city not within a county shall not include~~  
28 ~~such fees in the bill of costs chargeable to the state. The department of~~  
29 ~~corrections shall revise its criminal cost manual in accordance with this~~  
30 ~~provision.~~

31 ~~3. Except as provided under subsection 6 of section 217.718, the actual~~  
32 ~~costs chargeable to the state, including those incurred for a prisoner who is~~  
33 ~~incarcerated in the county jail because the prisoner's parole or probation has~~  
34 ~~been revoked or because the prisoner has, or allegedly has, violated any~~  
35 ~~condition of the prisoner's parole or probation, and such parole or probation is~~  
36 ~~a consequence of a violation of a state statute, or the prisoner is a fugitive from~~  
37 ~~the Missouri department of corrections or otherwise held at the request of the~~  
38 ~~Missouri department of corrections regardless of whether or not a warrant has~~  
39 ~~been issued shall be the actual cost of incarceration not to exceed:~~

40 ~~(1) Until July 1, 1996, seventeen dollars per day per prisoner;~~  
41 ~~(2) On and after July 1, 1996, twenty dollars per day per prisoner;~~  
42 ~~(3) On and after July 1, 1997, up to thirty seven dollars and fifty cents~~  
43 ~~per day per prisoner, subject to appropriations.~~

44 ~~4. The presiding judge of a judicial circuit may propose expenses to be~~  
45 ~~reimbursable by the state on behalf of one or more of the counties in that~~  
46 ~~circuit. Proposed reimbursable expenses may include pretrial assessment and~~  
47 ~~supervision strategies for defendants who are ultimately eligible for state~~  
48 ~~incarceration. A county may not receive more than its share of the amount~~  
49 ~~appropriated in the previous fiscal year, inclusive of expenses proposed by the~~  
50 ~~presiding judge. Any county shall convey such proposal to the department,~~  
51 ~~and any such proposal presented by a presiding judge shall include the~~  
52 ~~documented agreement with the proposal by the county governing body,~~  
53 ~~prosecuting attorney, at least one associate circuit judge, and the officer of the~~  
54 ~~county responsible for custody or incarceration of prisoners of the county~~  
55 ~~represented in the proposal. Any county that declines to convey a proposal to~~  
56 ~~the department, pursuant to the provisions of this subsection, shall receive its~~  
57 ~~per diem cost of incarceration for all prisoners chargeable to the state in~~  
58 ~~accordance with the provisions of subsections 1, 2, and 3 of this section.]~~

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