#### SECOND REGULAR SESSION

### SENATE COMMITTEE SUBSTITUTE FOR

# SENATE BILL NO. 918

## 101ST GENERAL ASSEMBLY

4340S.04C

ADRIANE D. CROUSE, Secretary

# **AN ACT**

To repeal sections 260.373, 260.437, and 260.520, RSMo, and to enact in lieu thereof four new sections relating to the department of natural resources.

Be it enacted by the General Assembly of the State of Missouri, as follows:

Section A. Sections 260.373, 260.437, and 260.520, RSMo,

- 2 are repealed and four new sections enacted in lieu thereof, to
- 3 be known as sections 260.373, 260.437, 260.520, and 640.095, to
- 4 read as follows:
  - 260.373. 1. After August 28, 2012, the authority of
- 2 the commission to promulgate rules under sections 260.350 to
- 3 260.391 and 260.393 to 260.433 is subject to the following:
- 4 (1) The commission shall not promulgate rules that are
- 5 stricter than [or implement requirements], apply prior to,
- 6 or apply mandatory obligations outside of the requirements
- 7 of Title 40, U.S. Code of Federal Regulations, Parts 260,
- 8 261, 262, 264, 265, 268, and 270, as promulgated pursuant to
- 9 Subtitle C of the Resource Conservation and Recovery Act, as
- 10 amended;
- 11 (2) The commission shall not implement requirements
- 12 prior to the requirements of Title 40, U.S. Code of Federal
- 13 Regulations, Parts 260, 261, 262, 264, 265, 268, and 270, as
- 14 promulgated pursuant to Subtitle C of the Resource
- 15 Conservation and Recovery Act, as amended;

EXPLANATION-Matter enclosed in bold-faced brackets [thus] in this bill is not enacted and is intended to be omitted in the law.

16 (3) Notwithstanding the limitations of [subdivision] 17 subdivisions (1) and (2) of this subsection, where state 18 statutes expressly prescribe standards or requirements that are stricter than or implement requirements prior to any 19 20 federal requirements, or where state statutes allow the 21 establishment or collection of fees, costs, or taxes, the 22 commission may promulgate rules as necessary to implement 23 such statutes; 24 [(3)] (4) Notwithstanding the limitations of 25 subdivision (1) of this subsection, the commission may retain, modify, or repeal any current rules pertaining to 26 the following: 27 [Thresholds for determining whether a hazardous 28 (a) waste generator is a large quantity generator, small 29 quantity generator, or conditionally exempt small quantity 30 31 generator; 32 (b)] Descriptions of applicable registration 33 requirements; and [(c)] (b) The reporting of hazardous waste activities 34 to the department; provided, however, that the commission 35 shall promulgate rules, effective beginning with the 36 reporting period July 1, [2015] 2017 - June 30, [2016] 2018, 37 that allow for the submittal of reporting data in [an 38 39 electronic] any format on an annual basis by large quantity generators and treatment storage and disposal facilities[; 40 (d) Rules requiring hazardous waste generators to 41 display hazard labels (e.g., Department of Transportation 42 (DOT) labels) on containers and tanks during the time 43 hazardous waste is stored on-site; 44 The exclusion for hazardous secondary materials 45 used to make zinc fertilizers in 40 CFR 261.4; and 46

- 47 (f) The exclusions for hazardous secondary materials
  48 that are burned for fuel or that are recycled].
- 2. Nothing in this section shall be construed to repeal any other provision of law, and the commission and the department shall continue to have the authority to implement and enforce other statutes, and the rules promulgated pursuant to their authority.
- 54 [No later than December 31, 2013, the department shall identify rules in Title 10, Missouri Code of State 55 56 Regulations, Division 25, Chapters 3, 4, 5, and 7 that are inconsistent with the provisions of subsection 1 of this 57 section. The department shall thereafter file with the 58 59 Missouri secretary of state any amendments necessary to ensure that such rules are not inconsistent with the 60 provisions of subsection 1 of this section.] On December 61 62 31, [2015] 2017, any rule contained in Title 10, Missouri Code of State Regulations, Division 25, Chapters 3, 4, 5, 63 [or] 7, 9, and 11, that [remains] is inconsistent with the 64 provisions of subsection 1 above shall be null and void to 65 the extent that it is inconsistent, and the least stringent 66 rule shall control. Any such rule that applies mandatory 67 obligations outside of the requirements of Title 40, U.S. 68 69 Code of Federal Regulations, Parts 260, 261, 262, 264, 265, 70 268, and 270, as promulgated pursuant to Subtitle C of the 71 Resource Conservation and Recovery Act, as amended, shall be null and void. The department shall file with the Missouri 72 secretary of state any amendments necessary to ensure that 73 rules are not inconsistent with the provisions of subsection 74 1 of this section. 75
- 76 4. Nothing in this section shall be construed to77 effectuate a modification of any permit. Upon request, the

- 78 department shall modify as appropriate any permit containing
  79 requirements no longer in effect due to this section.
- 5. The department is prohibited from selectively
- 81 excluding any rule or portion of a rule promulgated by the
- 82 commission from any authorization application package, or
- 83 program revision, submitted to the U.S. Environmental
- 84 Protection Agency under Title 40, U.S. Code of Federal
- 85 Regulations, Sections 271.5 or 271.21.
- 86 6. Any rule or portion of a rule, as that term is
- 87 defined in section 536.010, that is created under the
- 88 authority delegated in this section shall become effective
- 89 only if it complies with and is subject to all of the
- 90 provisions of chapter 536 and, if applicable, section
- 91 536.028. This section and chapter 536 are nonseverable and
- 92 if any of the powers vested with the general assembly under
- 93 chapter 536 to review, to delay the effective date, or to
- 94 disapprove and annul a rule are subsequently held
- 95 unconstitutional, then the grant of rulemaking authority and
- 96 any rule proposed or adopted after August 28, 2012, shall be
- 97 invalid and void.
  - 260.437. 1. In addition to any other powers vested in
- 2 it by law, the commission shall have the power to adopt,
- 3 amend or repeal, after due notice and public hearing,
- 4 standards, rules and regulations to implement sections
- 5 260.435 to [260.480] **260.482**.
- 2. Except as provided in sections 260.565 to 260.573,
- 7 the commission shall not promulgate rules that are stricter
- 8 than, apply prior to, or apply mandatory obligations outside
- 9 of the requirements of Title 40, U.S. Code of Federal
- 10 Regulations, Part 300, as promulgated pursuant to the
- 11 Comprehensive Environmental Response, Compensation, and
- 12 Liability Act, as amended.

- The commission shall file with the Missouri 13 3. 14 secretary of state any amendments necessary to ensure that 15 rules are not inconsistent with the provisions of this Any rule contained in the Missouri code of state 16 17 regulations that is inconsistent with the provisions of this 18 section shall be null and void to the extent that it is 19 inconsistent, and the least stringent rule shall control. 20 Any such rule that applies mandatory obligations outside of 21 the requirements of Title 40, U.S. Code of Federal 22 Regulations, Part 300, as promulgated pursuant to the Comprehensive Environmental Response, Compensation, and 23 Liability Act, as amended, shall be null and void. 24 Any rule or portion of a rule, as that term is 25 defined in section 536.010, that is created under the 26 27 authority delegated in sections 260.435 to 260.482 shall become effective only if it complies with and is subject to 28 29 all of the provisions of chapter 536 and, if applicable, section 536.028. This section and chapter 536 are 30 31 nonseverable and if any of the powers vested with the general assembly pursuant to chapter 536 to review, to delay 32 33 the effective date, or to disapprove and annul a rule are subsequently held unconstitutional, then the grant of 34 35 rulemaking authority and any rule proposed or adopted after 36 August 28, 2022, shall be invalid and void. 1. The director may adopt, amend, promulgate 2 or repeal, after due notice and hearing, rules and regulations to implement sections 260.500 to [260.550] 3 260.552 pursuant to this section and chapter 536. No rule 4 5 or portion of a rule promulgated under the authority of
  - 6 sections 260.500 to [260.550] **260.552** shall become effective
- 7 unless it has been promulgated pursuant to the provisions of
- 8 section 536.024.

- 9 2. Except as provided in sections 260.565 to 260.573,
- 10 the director shall not promulgate rules that are stricter
- 11 than, apply prior to, or apply mandatory obligations outside
- 12 of the requirements of Title 40, U.S. Code of Federal
- 13 Regulations, as promulgated pursuant to the Comprehensive
- 14 Environmental Response, Compensation, and Liability Act, as
- 15 amended.
- 16 3. The director shall file with the Missouri secretary
- 17 of state any amendments necessary to ensure that rules are
- 18 not inconsistent with the provisions of this section. Any
- 19 rule contained in the Missouri code of state regulations
- 20 that is inconsistent with the provisions of this section
- 21 shall be null and void to the extent that it is
- 22 inconsistent, and the least stringent rule shall control.
- 23 Any such rule that applies mandatory obligations outside of
- 24 the requirements of Title 40, U.S. Code of Federal
- 25 Regulations, Part 300, as promulgated pursuant to the
- 26 Comprehensive Environmental Response, Compensation, and
- 27 Liability Act, as amended, shall be null and void.
  - 640.095. In all instances where the department of
- 2 natural resources has authority to issue penalties and
- 3 determines that a penalty should be levied, the department
- 4 shall provide in writing to the alleged violator, together
- 5 with any claim or demand for a penalty, the factual basis
- 6 for the violation and a copy of the rules or statutory
- 7 provisions upon which the department relies for alleging a
- 8 violation has occurred and determining the appropriate
- 9 penalty, along with a statement of facts specifying each
- 10 element of the violation and basis for the penalty,
- 11 including how the department calculated the penalty, with
- 12 particularity. This information shall be a complete record
- 13 so that an alleged violator can understand the alleged

violation, the applicability of the rules or statutory
provisions, appropriateness of the penalty, and the accuracy
of the calculation so that the alleged violator can respond
properly to the department. Any statement provided by the
department in compliance with this section shall be treated
as confidential information and shall not be disclosed to
any party except the alleged violator.

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