GENERAL ASSEMBLY OF NORTH CAROLINA SESSION 2019

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SENATE BILL 855* Judiciary Committee Substitute Adopted 6/9/20

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Short Title: Recodification of Criminal Laws. (Public) Sponsors: Referred to: May 27, 2020 A BILL TO BE ENTITLED AN ACT TO ESTABLISH THE BIPARTISAN LEGISLATIVE WORKING GROUP TO MAKE RECOMMENDATIONS FOR THE RECODIFICATION OF NORTH CAROLINA'S CRIMINAL LAWS AND TO APPROPRIATE FUNDS TO THE CRIMINAL LAW INNOVATION LABORATORY TO ASSIST THE WORKING GROUP. The General Assembly of North Carolina enacts: SECTION 1.(a) There is created the Bipartisan Legislative Working Group on Criminal Law Recodification (Working Group). The purpose of the Working Group is to make recommendations to the 2021 General Assembly regarding a streamlined, comprehensive, orderly, and principled criminal code which includes all common law, statutory, regulatory, and ordinance crimes, and to oversee the work of the Criminal Justice Innovation Lab of the School of Government as provided in Section 2 of this act. **SECTION 1.(b)** The Working Group shall be comprised of nine members selected as follows: Two senators who are members of the majority party appointed by the (1) President Pro Tempore of the Senate. Two senators who are members of the minority party appointed by the (2) Minority Leader of the Senate. Two representatives who are members of the majority party appointed by the (3) Speaker of the House of Representatives. Two representatives who are members of the minority party appointed by the (4) Minority Leader of the House of Representatives. One individual appointed jointly by the President Pro Tempore of the Senate (5) and the Speaker of the House of Representatives. This individual shall have served at least six years as a member of the General Assembly and shall serve as the chair of the Working Group. **SECTION 1.(c)** The Working Group shall solicit comments and feedback from the public, as well as from all of the following: The Chief Justice of the Supreme Court. (1) The Attorney General. (2) The Conference of District Attorneys. (3) (4) Indigent Defense Services. The North Carolina Sheriffs' Association. (5)



The North Carolina Association of Chiefs of Police.

SECTION 1.(d) All appointments to the Working Group shall be made no later than 30 days after this act becomes law. When making appointments, the appointing authorities shall notify the Director of the Criminal Justice Innovation Lab as well as those entities required to be notified under G.S. 143-47.7. Vacancies on the Working Group shall be filled by the appointing authority. The Working Group, while in the discharge of its official duties, may exercise all the powers provided under the provisions of G.S. 120-19 and G.S. 120-19.1 through G.S. 120-19.4, including the power to request all officers, agents, agencies, and departments of the State to provide any information, data, or documents within their possession, ascertainable from their records, or otherwise available to them and the power to subpoena witnesses.

SECTION 1.(e) The Working Group shall meet upon the call of the chair, but at least monthly beginning no later than November 16, 2020. A majority of the voting members shall constitute a quorum. Members shall receive per diem, subsistence, and travel allowances in accordance with G.S. 120-3.1 or G.S. 138-5, as appropriate. The Legislative Services Commission, through the Legislative Services Officer, shall assign professional staff to monitor and provide technical assistance to the Working Group; provided, however, legislative staff shall not be made available at times when the 2021 General Assembly is in session. Upon the direction of the Legislative Services Commission, the Supervisors of Clerks of the Senate and of the House of Representatives shall assign clerical staff to the Working Group. The Working Group shall terminate on August 15, 2021.

SECTION 2.(a) There is appropriated from the General Fund to the University of North Carolina–Chapel Hill, School of Government, the sum of three hundred thirty-eight thousand seven hundred seventy-one dollars (\$338,771) in nonrecurring funds for the 2020-2021 fiscal year to be allocated to the Criminal Justice Innovation Lab (CJIL) for the purposes specified in this section. The Director of the CJIL may use the funds appropriated in this act to hire temporary employees and to cover the costs associated with work done by the Director and a part-time project manager. To the extent other funds are made available to the CJIL to conduct the work required by this section, those funds shall be expended first, and upon termination of the Bipartisan Legislative Working Group on Criminal Law Recodification (Working Group), any unencumbered and unexpended State funds shall revert to the General Fund.

SECTION 2.(b) The CJIL shall report to and take direction from the Working Group. The work of the CJIL will be led by the Director supported by a part-time project manager and three temporary full-time employees who are attorneys licensed to practice law in North Carolina who have experience in criminal law. The Director shall report at least every two weeks to the Chair of the Working Group regarding the CJIL's progress on the work described in this section. The School of Government shall provide meeting space to the Working Group.

SECTION 2.(c) The Working Group shall establish general principles for the CJIL to follow to create a streamlined, comprehensive, orderly, and principled criminal code. The principles shall, at a minimum, provide for all of the following:

- (1) Incorporate existing statutory and common law offenses into Chapter 14 of the General Statutes, harmonizing additions with current Chapter content.
- (2) Apply consistent terminology across statutes and define all terminology.
- (3) Specify the required mental state or that an offense is a strict liability crime.
- (4) Eliminate redundant crimes and multiple punishment for the same conduct.
- (5) Simplify offense numbering.
- (6) Eliminate or modify unconstitutional provisions to ensure lawfulness.
- (7) Eliminate outdated laws.
- (8) Apply consistent, logical offense grading, with advice from the North Carolina Sentencing Policy and Advisory Commission.

SECTION 2.(d) Using the principles established by the Working Group, the CJIL shall provide the following deliverables:

- bodies that make it a crime to violate any regulation created by an administrative board or body, with exemplary regulations and
- b. Report to the Working Group on policy options for addressing regulatory crimes consistent with the Working Group's goals.
- Draft legislation using a format that is consistent with drafting c. conventions used by the North Carolina General Assembly as directed by the Working Group.

SECTION 3. This act becomes effective July 1, 2020.

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