LEGISLATURE OF NEBRASKA

ONE HUNDRED SIXTH LEGISLATURE

SECOND SESSION

LEGISLATIVE BILL 1179

Introduced by Wayne, 13.

Read first time January 23, 2020

Committee:

- A BILL FOR AN ACT relating to revenue and taxation; to amend sections
 77-27,119 and 77-5905, Reissue Revised Statutes of Nebraska,
 sections 49-801.01 and 84-602.03, Revised Statutes Cumulative
 Supplement, 2018, and sections 50-1209 and 77-2711, Revised Statutes
 Supplement, 2019; to adopt the ImagiNE Small Business and Urban
 Revitalization Act; to harmonize provisions; and to repeal the
 original sections.
- 8 Be it enacted by the people of the State of Nebraska,

- 1 Section 1. Sections 1 to 22 of this act shall be known and may be
- 2 <u>cited as the ImagiNE Small Business and Urban Revitalization Act.</u>
- 3 Sec. 2. For purposes of the ImagiNE Small Business and Urban
- 4 Revitalization Act, the definitions found in sections 3 to 10 of this act
- 5 shall be used.
- 6 Sec. 3. Any term has the same meaning as used in the Nebraska
- 7 Revenue Act of 1967.
- 8 Sec. 4. Blighted area means an area that has been declared a
- 9 substandard and blighted area pursuant to section 18-2109.
- 10 Sec. 5. Equivalent employees means the number of employees computed
- 11 by dividing the total hours paid in a year to employees by the product of
- forty times the number of weeks in a year.
- 13 Sec. 6. (1) Qualified business means any business engaged in:
- 14 (a) Storage, warehousing, distribution, transportation, or the sale
- 15 of tangible personal property;
- 16 (b) Conducting research, development, or testing for scientific,
- 17 agricultural, animal husbandry, food product, or industrial purposes;
- 18 (c) Performing data processing services, telecommunication services,
- 19 <u>insurance services</u>, or financial services;
- 20 (d) Assembly, fabrication, manufacture, or processing of tangible
- 21 <u>personal property;</u>
- 22 <u>(e) Administrative management of any activities, including</u>
- 23 headquarter facilities relating to such activities; or
- 24 (f) Any combination of the activities listed in this subsection.
- 25 (2) For purposes of this section:
- 26 (a) Financial services includes only financial services provided by
- 27 <u>a financial institution subject to tax under Chapter 77, article 38, or</u>
- 28 any person or entity licensed by the Department of Banking and Finance or
- 29 the Securities and Exchange Commission; and
- 30 (b) Telecommunication services includes community antenna television
- 31 <u>service</u>, <u>Internet access services</u>, <u>and telemarketing services and any</u>

- 1 <u>satellite ground station, data center, or call center.</u>
- 2 Sec. 7. Qualified employee leasing company means a company that
- 3 places all employees of a client-lessee on its payroll and leases such
- 4 employees to the client-lessee on an ongoing basis for a fee and, by
- 5 written agreement between the employee leasing company and a client-
- 6 lessee, grants to the client-lessee input into the hiring and firing of
- 7 the employees leased to the client-lessee.
- 8 Sec. 8. Related taxpayers shall include any corporations that are
- 9 part of a unitary business under the Nebraska Revenue Act of 1967 but are
- 10 not part of the same corporate taxpayer, any business entities that are
- 11 <u>not corporations but which would be a part of the unitary business if</u>
- 12 they were corporations, and any business entities if at least fifty
- 13 percent of such entities are owned by the same persons or related
- 14 <u>taxpayers</u> and family members as defined in the ownership attribution
- 15 rules of the Internal Revenue Code of 1986, as amended.
- 16 Sec. 9. Taxpayer means a corporate taxpayer or other person subject
- 17 to either an income tax imposed by the Nebraska Revenue Act of 1967 or a
- 18 franchise tax under Chapter 77, article 38, or a partnership, limited
- 19 liability company, subchapter S corporation, cooperative, including a
- 20 cooperative exempt under section 521 of the Internal Revenue Code of
- 21 1986, as amended, limited cooperative association, or joint venture that
- 22 is or would otherwise be a member of the same unitary group if
- 23 incorporated, which is, or whose partners, members, or owners
- 24 representing an ownership interest of at least ninety percent of the
- 25 control of such entity are, subject to or exempt from such taxes, and any
- 26 other partnership, limited liability company, subchapter S corporation,
- 27 cooperative, including a cooperative exempt under section 521 of the
- 28 <u>Internal Revenue Code of 1986, as amended, limited cooperative</u>
- 29 <u>association</u>, <u>or joint venture when the partners</u>, <u>members</u>, <u>or owners</u>
- 30 representing an ownership interest of at least ninety percent of the
- 31 control of such entity are subject to or exempt from such taxes.

- 1 Sec. 10. Year means the taxable year of the taxpayer.
- 2 Sec. 11. (1) To earn the incentives set forth in the ImagiNE Small
- 3 Business and Urban Revitalization Act, the taxpayer shall file an
- 4 application for an agreement with the Director of Economic Development.
- 5 (2) The application shall contain:
- 6 (a) A written statement describing the full expected employment and
- 7 investment amount for a qualified business in this state;
- 8 (b) Sufficient documents, plans, and specifications as required by
- 9 the director to support the plan and to define a project; and
- 10 (c) An application fee of five hundred dollars. The fee shall be
- 11 <u>remitted to the State Treasurer for credit to the Nebraska Incentives</u>
- 12 Fund.
- 13 (3) The application and all supporting information shall be
- 14 confidential except for the name of the taxpayer, the location of the
- 15 project, and the amounts of increased employment or investment.
- 16 (4) Subject to the limit in subsection (5) of this section, the
- 17 director shall approve the application and authorize the total amount of
- 18 credits expected to be earned as a result of the project if he or she is
- 19 satisfied that the plan in the application defines a project that meets
- 20 the requirements established in section 12 of this act and such
- 21 requirements will be reached within the required time period.
- 22 (5) For each calendar year, the director shall not approve further
- 23 applications once the expected credits from the approved projects total
- 24 five million dollars. Four hundred dollars of the application fee shall
- 25 be refunded to the applicant if the application is not approved because
- 26 such limit is reached.
- 27 <u>(6) Applications for incentives shall be considered in the order in</u>
- 28 <u>which they are received.</u>
- 29 <u>(7) Applications shall be filed by November 1 and shall be complete</u>
- 30 by December 1 of each calendar year. Any application that is filed after
- 31 November 1 or that is not complete on December 1 shall be considered to

- 1 be filed during the following calendar year.
- 2 (8) After approval, the taxpayer and the director shall enter into a
- 3 written agreement. As part of such agreement, the taxpayer shall agree to
- 4 complete the project and the director, on behalf of the State of
- 5 Nebraska, shall designate the approved plans of the taxpayer as a project
- 6 and, in consideration of the taxpayer's agreement, agree to allow the
- 7 taxpayer to use the incentives contained in the ImagiNE Small Business
- 8 <u>and Urban Revitalization Act up to the total amount that were authorized</u>
- 9 by the director at the time of approval. The application and all
- 10 <u>supporting documentation</u>, to the extent approved, shall be considered a
- 11 part of the agreement. The agreement shall state:
- 12 (a) The levels of employment and investment required by the act for
- 13 the project;
- 14 (b) The time period under the act in which the required levels must
- 15 be met;
- 16 (c) The documentation the taxpayer will need to supply when claiming
- 17 an incentive under the act;
- 18 (d) The date the application was filed; and
- 19 (e) The maximum amount of credits authorized.
- 20 <u>(9) There shall be no new applications for incentives filed under</u>
- 21 this section after December 31, 2028.
- 22 Sec. 12. (1) A refundable credit against the taxes imposed by the
- 23 Nebraska Revenue Act of 1967 shall be allowed to any taxpayer who has an
- 24 approved application pursuant to the ImagiNE Small Business and Urban
- 25 Revitalization Act, who is engaged in a qualified business, and who:
- 26 (a) Increases employment by five new equivalent employees and makes
- 27 an increased investment of at least two hundred fifty thousand dollars
- 28 prior to the end of the first taxable year after the year in which the
- 29 application was submitted in a blighted area located within a city of the
- 30 <u>metropolitan class or city of the primary class; and</u>
- 31 (b) Pays a minimum qualifying wage of fourteen dollars per hour to

- 1 the new equivalent employees for whom tax credits are sought under the
- 2 <u>ImagiNE Small Business and Urban Revitalization Act.</u>
- 3 (2) A refundable credit against the taxes imposed by the Nebraska
- 4 Revenue Act of 1967 shall be allowed to any taxpayer who has an approved
- 5 <u>application pursuant to the ImagiNE Small Business and Urban</u>
- 6 Revitalization Act, who is engaged in a qualified business, and who makes
- 7 an increased investment of at least fifty thousand dollars prior to the
- 8 end of the first taxable year after the year in which the application was
- 9 submitted in a blighted area located within a city of the first class,
- 10 city of the second class, or village.
- 11 (3) The amount of the credit allowed under subsection (1) of this
- 12 section shall be three thousand dollars for each new equivalent employee
- 13 and two thousand seven hundred fifty dollars for each fifty thousand
- 14 <u>dollars of increased investment.</u>
- 15 (4) The amount of the credit allowed under subsection (2) of this
- 16 section shall be ten percent of the investment, not to exceed a credit of
- one hundred fifty thousand dollars per application.
- 18 (5) The credit shall not exceed the amounts set out in the
- 19 application and approved by the Director of Economic Development.
- 20 (6) Any increase in investment or employment that is used in
- 21 <u>determining benefits under the ImagiNE Small Business and Urban</u>
- 22 Revitalization Act shall be excluded from the increases computed for
- 23 determining benefits under any other tax incentive program offered by
- 24 this state. Any increase in investment or employment that is used in
- 25 determining benefits under another tax incentive program offered by this
- 26 state shall be excluded from the increases computed for determining
- 27 benefits under the ImagiNE Small Business and Urban Revitalization Act.
- 28 (7) For purposes of this section:
- 29 (a) An employee of a qualified employee leasing company shall be
- 30 considered to be an employee of the client-lessee if the employee
- 31 performs services for the client-lessee. A qualified employee leasing

- 1 company shall provide the Department of Economic Development with access
- 2 to the records of employees leased to the client-lessee; and
- 3 (b) A teleworker working in a blighted area from his or her
- 4 residence for a taxpayer shall be considered an employee of the taxpayer,
- 5 and property of the taxpayer provided to such teleworker shall be
- 6 considered an investment. Teleworker includes an individual working on a
- 7 per-item basis and an independent contractor working for the taxpayer so
- 8 <u>long as the taxpayer withholds Nebraska income tax from wages or other</u>
- 9 payments made to such teleworker. For purposes of calculating the number
- 10 <u>of new equivalent employees when the teleworkers are paid on a per-item</u>
- 11 <u>basis or are independent contractors, the total wages or payments made to</u>
- 12 <u>all such new employees during the year shall be divided by the minimum</u>
- 13 qualifying wage described in subdivision (1)(b) of this section, with the
- 14 <u>result divided by two thousand eighty hours.</u>
- 15 Sec. 13. (1) A taxpayer shall be deemed to have new equivalent
- 16 employees when the new equivalent employees hired during a taxable year
- 17 <u>are in addition to the number of total equivalent employees in the</u>
- 18 taxable year preceding the date of application.
- 19 (2) Employees of a qualifying business who work within and without
- 20 this state shall be considered only to the extent they are paid for work
- 21 performed within this state.
- 22 (3) The hours worked by any person considered an independent
- 23 contractor or the employee of another taxpayer shall not be used in the
- 24 computation of equivalent employees, except as provided in subsection (7)
- 25 of section 12 of this act.
- Sec. 14. (1) A taxpayer shall be deemed to have made an increased
- 27 <u>investment in this state to the extent the value of the property used or</u>
- 28 available for use exceeds the value of all property used or available for
- 29 use on the last day of the taxable year previous to the date the
- 30 application was filed.
- 31 (2) To determine the value of property owned by the taxpayer, the

- 1 tax basis before allowance for depreciation shall be used. To determine
- 2 the value of property rented by the taxpayer, the average net annual rent
- 3 shall be multiplied by the number of years of the lease for which the
- 4 taxpayer was originally bound, not to exceed ten years. The rental of
- 5 <u>land included in and incidental to the leasing of a building shall not be</u>
- 6 excluded from the computation.
- 7 (3) Only investment in improvements to real property and tangible
- 8 personal property that are depreciable under the Internal Revenue Code of
- 9 <u>1986</u>, as amended, shall be considered.
- 10 (4)(a) Vehicles, planes, and railroad rolling stock shall be
- 11 <u>excluded when determining the increased investment for purposes of the</u>
- 12 <u>credit allowed under subsection (1) of section 12 of this act.</u>
- 13 (b) Vehicles, planes, railroad rolling stock, single-family housing,
- 14 and duplexes shall be excluded when determining the increased investment
- 15 for purposes of the credit allowed under subsection (2) of section 12 of
- 16 this act.
- 17 Sec. 15. (1)(a) If the taxpayer acquires an existing business, the
- 18 increases determined in sections 13 and 14 of this act shall be computed
- 19 <u>as though the taxpayer had owned the business for the entire taxable year</u>
- 20 preceding the date of application.
- 21 (b) If the taxpayer disposes of an existing business and the new
- 22 owner maintains the minimum increases in the levels of investment and
- 23 employment required in section 12 of this act to create a credit, the
- 24 taxpayer shall not be required to make any repayment under section 18 of
- 25 this act solely because of the disposition of the business.
- 26 <u>(2) If the structure of a business is reorganized, the taxpayer</u>
- 27 shall compute the increases on a consistent basis for all periods.
- 28 (3) If the taxpayer moves a business from one location to another
- 29 and the business was operated in this state during the taxable year
- 30 preceding the date of application, the increases determined in sections
- 31 13 and 14 of this act shall be computed as though the taxpayer had

- 1 operated the business at the new location for the entire taxable year
- 2 preceding the date of application.
- 3 (4) If the taxpayer enters into any of the following transactions,
- 4 the transaction shall be presumed to be a transaction entered into for
- 5 the purpose of generating benefits under the ImagiNE Small Business and
- 6 Urban Revitalization Act and shall not be allowed in the computation of
- 7 any benefit or the meeting of any required levels under the agreement
- 8 except as specifically provided in this subsection:
- 9 (a) The purchase or lease of any property that was previously owned
- 10 by the taxpayer who filed the application or a related taxpayer unless
- 11 the first purchase by either the taxpayer who filed the application or a
- 12 <u>related taxpayer was first placed in service in the state after the</u>
- 13 <u>beginning of the taxable year the application was filed;</u>
- 14 (b) The renegotiation of any lease in existence during the taxable
- 15 year the application was filed which does not materially change any of
- 16 the terms of the lease other than the expiration date;
- 17 <u>(c) The purchase or lease of any property from a related taxpayer,</u>
- 18 except that the taxpayer who filed the application will be allowed any
- 19 <u>benefits under the act to which the related taxpayer would have been</u>
- 20 <u>entitled on the purchase or lease of the property if the related taxpayer</u>
- 21 <u>was considered the taxpayer;</u>
- 22 (d) Any transaction entered into primarily for the purpose of
- 23 receiving benefits under the act which is without a business purpose and
- 24 does not result in increased economic activity in the state; and
- 25 (e) Any activity that results in benefits under the Ethanol
- 26 Development Act.
- 27 Sec. 16. (1) The credit allowed under section 12 of this act may be
- 28 used:
- 29 <u>(a) To obtain a refund of state sales and use taxes paid;</u>
- 30 (b) Against the income tax liability of the taxpayer; or
- 31 (c) As a refundable credit claimed on an income tax return of the

1 taxpayer. The return need not reflect any income tax liability owed by

- 2 <u>the taxpayer.</u>
- 3 (2) A claim for the credit may be filed quarterly for refund of the
- 4 state sales and use taxes paid, either directly or indirectly, after the
- 5 filing of the income tax return for the taxable year in which the credit
- 6 was first allowed.
- 7 (3) The credit may be used to obtain a refund of state sales and use
- 8 taxes paid before the end of the taxable year for which the credit was
- 9 allowed, except that the amount refunded under this subsection shall not
- 10 <u>exceed the amount of the state sales and use taxes paid, either directly</u>
- or indirectly, by the taxpayer on the qualifying investment.
- 12 (4) For purposes of subsections (2) and (3) of this section, the
- 13 taxpayer shall be deemed to have paid indirectly any state sales or use
- 14 taxes paid by a contractor on building materials annexed to an
- 15 <u>improvement to real estate built for the taxpayer. The contractor shall</u>
- 16 certify to the taxpayer the amount of the Nebraska state sales and use
- 17 taxes paid on the building materials, or the taxpayer, with the
- 18 permission of the Director of Economic Development and a certification
- 19 <u>from the contractor that Nebraska state sales and use taxes were paid on</u>
- 20 all building materials, may presume that fifty percent of the cost of the
- 21 <u>improvement was for building materials annexed to real estate on which</u>
- 22 the tax was paid.
- 23 (5) Credits distributed to a partner, limited liability company
- 24 member, shareholder, or beneficiary under section 20 of this act may be
- 25 used against the income tax liability of the partner, member,
- 26 shareholder, or beneficiary receiving the credits.
- 27 Sec. 17. (1) If a taxpayer who receives tax credits creates fewer
- 28 jobs or makes less investment than required in the project agreement, the
- 29 taxpayer shall repay the tax credits as provided in this section.
- 30 (2) If less than seventy-five percent of the required jobs in the
- 31 project agreement are created, one hundred percent of the job creation

- 1 tax credits shall be repaid. If seventy-five percent or more of the
- 2 required jobs in the project agreement are created, no repayment of the
- 3 job creation tax credits is necessary.
- 4 (3) If less than seventy-five percent of the required investment in
- 5 the project agreement is made, one hundred percent of the investment tax
- 6 credits shall be repaid. If seventy-five percent or more of the required
- 7 investment in the project agreement is made, no repayment of the
- 8 <u>investment tax credits is necessary.</u>
- 9 Sec. 18. <u>If the taxpayer does not maintain the increased levels of</u>
- 10 investment and employment that were required to create a credit under
- 11 subsection (1) of section 12 of this act for at least three years after
- 12 <u>the year for which the credit was first allowed, the taxpayer shall lose</u>
- 13 <u>all used and unused credits. The taxpayer shall repay to the state the</u>
- 14 <u>amount of the used credits within one year after the failure to maintain</u>
- 15 <u>such investment and employment.</u>
- Sec. 19. (1) The Director of Economic Development shall not approve
- 17 or grant to any person any tax incentive under the ImagiNE Small Business
- 18 <u>and Urban Revitalization Act unless the taxpayer provides evidence</u>
- 19 <u>satisfactory to the director that the taxpayer electronically verified</u>
- 20 the work eligibility status of all newly hired employees employed in
- 21 Nebraska.
- 22 (2) For purposes of calculating any tax incentive available under
- 23 the act, the director shall exclude hours worked and compensation paid to
- 24 an employee that is not eliqible to work in Nebraska as verified under
- 25 subsection (1) of this section.
- 26 Sec. 20. <u>The credit allowed under the ImagiNE Small Business and</u>
- 27 <u>Urban Revitalization Act shall not be transferable except in the</u>
- 28 following situations:
- 29 <u>(1) Any credit allowable to a partnership, a limited liability</u>
- 30 company, a subchapter S corporation, a cooperative, including a
- 31 cooperative exempt under section 521 of the Internal Revenue Code of

- 1 1986, as amended, a limited cooperative association, or an estate or
- 2 <u>trust may be distributed to the partners, limited liability company</u>
- 3 members, shareholders, patrons, limited cooperative association members,
- 4 or beneficiaries. Any credit distributed shall be distributed in the same
- 5 manner as income is distributed. A credit distributed shall be considered
- 6 <u>a credit used and the partnership, limited liability company, subchapter</u>
- 7 S corporation, cooperative, limited cooperative association, estate, or
- 8 trust shall be liable for any repayment under section 18 of this act;
- 9 (2) The incentives previously allowed and the future allowance of
- 10 incentives may be transferred when a project covered by an agreement is
- 11 <u>transferred by sale or lease to another taxpayer or in an acquisition of</u>
- 12 assets qualifying under section 381 of the Internal Revenue Code of 1986,
- 13 as amended. The acquiring taxpayer, as of the date of notification of the
- 14 Director of Economic Development of the completed transfer, shall be
- 15 <u>entitled to any unused credits and to any future incentives allowable</u>
- 16 under the act. The acquiring taxpayer shall be liable for any repayment
- 17 that becomes due after the date of the transfer with respect to any
- 18 benefits received either before or after the transfer; and
- 19 (3) If a taxpayer operating a qualifying business and allowed a
- 20 <u>credit under section 12 of this act dies and there is credit remaining</u>
- 21 after the filing of the final return for the taxpayer, the personal
- 22 representative shall determine the distribution of the credit or any
- 23 remaining carryover with the initial fiduciary return filed for the
- 24 estate. The determination of the distribution of the credit may be
- 25 changed only after obtaining the permission of the director.
- 26 Sec. 21. Interest shall not be allowable on any refunds paid
- 27 <u>because of benefits earned under the ImagiNE Small Business and Urban</u>
- 28 Revitalization Act.
- 29 Sec. 22. <u>(1) On or before July 15, 2021, and on or before July 15</u>
- 30 of each year thereafter, the Director of Economic Development shall
- 31 prepare a report that includes:

- 1 (a) The total amount of investment in blighted areas in the previous
- 2 calendar year by taxpayers who are claiming credits pursuant to the
- 3 <u>ImagiNE Small Business and Urban Revitalization Act;</u>
- 4 (b) The total number of equivalent employees added in the previous
- 5 <u>calendar year by taxpayers who are claiming credits pursuant to the act;</u>
- 6 and
- 7 (c) The total amount of credits claimed in the previous calendar
- 8 <u>year under the act.</u>
- 9 (2) The report shall also provide information on project-specific
- 10 total incentives used every two years for each approved project,
- 11 <u>including (a) the identity of the taxpayer, (b) the location of the</u>
- 12 project, and (c) the total credits used and refunds approved during the
- 13 <u>immediately preceding two years expressed as a single, aggregated total.</u>
- 14 The incentive information required to be reported under this subsection
- 15 shall not be reported for the first year the taxpayer attains the
- 16 required employment and investment thresholds. The information on first-
- 17 year incentives used shall be combined with and reported as part of the
- 18 second year. Thereafter, the information on incentives used for
- 19 succeeding years shall be reported for each project every two years and
- 20 shall include information on two years of credits used and refunds
- 21 approved. The incentives used shall include incentives that have been
- 22 approved by the Director of Economic Development, but not necessarily
- 23 <u>received, during the previous two calendar years.</u>
- 24 (3) On or before September 1, 2021, and on or before September 1 of
- 25 each year thereafter, the Department of Economic Development shall appear
- 26 at a joint hearing of the Appropriations Committee of the Legislature and
- 27 the Revenue Committee of the Legislature and present the report. Any
- 28 <u>supplemental information requested by three or more committee members</u>
- 29 <u>shall be presented within thirty days after the request.</u>
- 30 (4) No information shall be provided in the report that is protected
- 31 by state or federal confidentiality laws.

- 1 Sec. 23. Section 49-801.01, Revised Statutes Cumulative Supplement,
- 2 2018, is amended to read:
- 3 49-801.01 Except as provided by Article VIII, section 1B, of the
- 4 Constitution of Nebraska and in sections 77-1106, 77-1108, 77-1109,
- 5 77-1117, 77-1119, 77-2701.01, 77-2714 to 77-27,123, 77-27,191, 77-2902,
- 6 77-2906, 77-2908, 77-2909, 77-4103, 77-4104, 77-4108, 77-5509, 77-5515,
- 7 77-5527 to 77-5529, 77-5539, 77-5717 to 77-5719, 77-5728, 77-5802,
- 8 77-5803, 77-5806, 77-5903, 77-6302, and 77-6306 and sections 8, 9, 14,
- 9 and 20 of this act, any reference to the Internal Revenue Code refers to
- 10 the Internal Revenue Code of 1986 as it exists on April 12, 2018.
- 11 Sec. 24. Section 50-1209, Revised Statutes Supplement, 2019, is
- 12 amended to read:
- 13 50-1209 (1) Tax incentive performance audits shall be conducted by
- 14 the office pursuant to this section on the following tax incentive
- 15 programs:
- 16 (a) The Beginning Farmer Tax Credit Act;
- 17 (b) The ImagiNE Small Business and Urban Revitalization Act;
- 18 <u>(c)</u> (b) The Nebraska Advantage Act;
- 19 (d) (c) The Nebraska Advantage Microenterprise Tax Credit Act;
- 20 <u>(e)</u> The Nebraska Advantage Research and Development Act;
- 21 (f) (e) The Nebraska Advantage Rural Development Act;
- 22 (g) (f) The Nebraska Job Creation and Mainstreet Revitalization Act;
- 23 (h) (g) The New Markets Job Growth Investment Act; and
- 24 (i) (h) Any other tax incentive program created by the Legislature
- 25 for the purpose of recruitment or retention of businesses in Nebraska. In
- 26 determining whether a future tax incentive program is enacted for the
- 27 purpose of recruitment or retention of businesses, the office shall
- 28 consider legislative intent, including legislative statements of purpose
- 29 and goals, and may also consider whether the tax incentive program is
- 30 promoted as a business incentive by the Department of Economic
- 31 Development or other relevant state agency.

- 1 (2) The office shall develop a schedule for conducting tax incentive
- 2 performance audits and shall update the schedule annually. The schedule
- 3 shall ensure that each tax incentive program is reviewed at least once
- 4 every five years.
- 5 (3) Each tax incentive performance audit conducted by the office
- 6 pursuant to this section shall include the following:
- 7 (a) An analysis of whether the tax incentive program is meeting the
- 8 following goals:
- 9 (i) Strengthening the state's economy overall by:
- 10 (A) Attracting new business to the state;
- 11 (B) Expanding existing businesses;
- 12 (C) Increasing employment, particularly employment of full-time
- 13 workers. The analysis shall consider whether the job growth in those
- 14 businesses receiving tax incentives is at least ten percent above
- 15 industry averages;
- 16 (D) Creating high-quality jobs; and
- 17 (E) Increasing business investment;
- 18 (ii) Revitalizing rural areas and other distressed areas of the
- 19 state;
- 20 (iii) Diversifying the state's economy and positioning Nebraska for
- 21 the future by stimulating entrepreneurial firms, high-tech firms, and
- 22 renewable energy firms; and
- 23 (iv) Any other program-specific goals found in the statutes for the
- 24 tax incentive program being evaluated;
- 25 (b) An analysis of the economic and fiscal impacts of the tax
- 26 incentive program. The analysis may take into account the following
- 27 considerations in addition to other relevant factors:
- 28 (i) The costs per full-time worker. When practical and applicable,
- 29 such costs shall be considered in at least the following two ways:
- 30 (A) By an estimation including the minimum investment required to
- 31 qualify for benefits; and

- 1 (B) By an estimation including all investment;
- 2 (ii) The extent to which the tax incentive changes business
- 3 behavior;
- 4 (iii) The results of the tax incentive for the economy of Nebraska
- 5 as a whole. This consideration includes both direct and indirect impacts
- 6 generally and any effects on other Nebraska businesses; and
- 7 (iv) A comparison to the results of other economic development
- 8 strategies with similar goals, other policies, or other incentives;
- 9 (c) An assessment of whether adequate protections are in place to
- 10 ensure the fiscal impact of the tax incentive does not increase
- 11 substantially beyond the state's expectations in future years;
- 12 (d) An assessment of the fiscal impact of the tax incentive on the
- 13 budgets of local governments, if applicable; and
- 14 (e) Recommendations for any changes to statutes or rules and
- 15 regulations that would allow the tax incentive program to be more easily
- 16 evaluated in the future, including changes to data collection, reporting,
- 17 sharing of information, and clarification of goals.
- 18 (4) For purposes of this section:
- 19 (a) Distressed area means an area of substantial unemployment as
- 20 determined by the Department of Labor pursuant to the Nebraska Workforce
- 21 Innovation and Opportunity Act;
- 22 (b) Full-time worker means an individual (i) who usually works
- 23 thirty-five hours per week or more, (ii) whose employment is reported to
- 24 the Department of Labor on two consecutive quarterly wage reports, and
- 25 (iii) who earns wages equal to or exceeding the state minimum wage;
- 26 (c) High-quality job means a job that:
- 27 (i) Averages at least thirty-five hours of employment per week;
- 28 (ii) Is reported to the Department of Labor on two consecutive
- 29 quarterly wage reports; and
- 30 (iii) Earns wages that are at least ten percent higher than the
- 31 statewide industry sector average and that equal or exceed:

- 1 (A) One hundred ten percent of the Nebraska average weekly wage if
- 2 the job is in a county with a population of less than one hundred
- 3 thousand inhabitants; or
- 4 (B) One hundred twenty percent of the Nebraska average weekly wage
- 5 if the job is in a county with a population of one hundred thousand
- 6 inhabitants or more;
- 7 (d) High-tech firm means a person or unitary group that has a
- 8 location with any of the following four-digit code designations under the
- 9 North American Industry Classification System as assigned by the
- 10 Department of Labor: 2111, 3254, 3341, 3342, 3344, 3345, 3364, 5112,
- 11 5173, 5179, 5182, 5191, 5413, 5415, or 5417;
- 12 (e) Nebraska average weekly wage means the most recent average
- 13 weekly wage paid by all employers in all counties in Nebraska as reported
- 14 by the Department of Labor by October 1 of each year;
- 15 (f) New business means a person or unitary group participating in a
- 16 tax incentive program that did not pay income taxes or wages in the state
- 17 more than two years prior to submitting an application under the tax
- 18 incentive program. For any tax incentive program without an application
- 19 process, new business means a person or unitary group participating in
- 20 the program that did not pay income taxes or wages in the state more than
- 21 two years prior to the first day of the first tax year for which a tax
- 22 benefit was earned;
- 23 (g) Renewable energy firm means a person or unitary group that has a
- 24 location with any of the following six-digit code designations under the
- 25 North American Industry Classification System as assigned by the
- 26 Department of Labor: 111110, 111120, 111130, 111140, 111150, 111160,
- 27 111191, 111199, 111211, 111219, 111310, 111320, 111331, 111332, 111333,
- 28 111334, 111335, 111336, 111339, 111411, 111419, 111930, 111991, 113310,
- 29 221111, 221114, 221115, 221116, 221117, 221118, 221330, 237130, 237210,
- 30 237990, 325193, 325199, 331512, 331513, 331523, 331524, 331529, 332111,
- 31 332112, 333414, 333415, 333511, 333611, 333612, 333613, 334519, 485510,

- 1 541330, 541360, 541370, 541620, 541690, 541713, 541714, 541715, 561730,
- 2 or 562213;
- 3 (h) Rural area means any village or city of the second class in this
- 4 state or any county in this state with fewer than twenty-five thousand
- 5 residents; and
- 6 (i) Unitary group has the same meaning as in section 77-2734.04.
- 7 Sec. 25. Section 77-2711, Revised Statutes Supplement, 2019, is
- 8 amended to read:
- 9 77-2711 (1)(a) The Tax Commissioner shall enforce sections
- 10 77-2701.04 to 77-2713 and may prescribe, adopt, and enforce rules and
- 11 regulations relating to the administration and enforcement of such
- 12 sections.
- 13 (b) The Tax Commissioner may prescribe the extent to which any
- 14 ruling or regulation shall be applied without retroactive effect.
- 15 (2) The Tax Commissioner may employ accountants, auditors,
- 16 investigators, assistants, and clerks necessary for the efficient
- 17 administration of the Nebraska Revenue Act of 1967 and may delegate
- 18 authority to his or her representatives to conduct hearings, prescribe
- 19 regulations, or perform any other duties imposed by such act.
- 20 (3)(a) Every seller, every retailer, and every person storing,
- 21 using, or otherwise consuming in this state property purchased from a
- 22 retailer shall keep such records, receipts, invoices, and other pertinent
- 23 papers in such form as the Tax Commissioner may reasonably require.
- 24 (b) Every such seller, retailer, or person shall keep such records
- 25 for not less than three years from the making of such records unless the
- 26 Tax Commissioner in writing sooner authorized their destruction.
- 27 (4) The Tax Commissioner or any person authorized in writing by him
- 28 or her may examine the books, papers, records, and equipment of any
- 29 person selling property and any person liable for the use tax and may
- 30 investigate the character of the business of the person in order to
- 31 verify the accuracy of any return made or, if no return is made by the

- 1 person, to ascertain and determine the amount required to be paid. In the
- 2 examination of any person selling property or of any person liable for
- 3 the use tax, an inquiry shall be made as to the accuracy of the reporting
- 4 of city and county sales and use taxes for which the person is liable
- 5 under the Local Option Revenue Act or sections 13-319, 13-324, 13-2813,
- 6 and 77-6403 and the accuracy of the allocation made between the various
- 7 counties, cities, villages, and municipal counties of the tax due. The
- 8 Tax Commissioner may make or cause to be made copies of resale or
- 9 exemption certificates and may pay a reasonable amount to the person
- 10 having custody of the records for providing such copies.
- 11 (5) The taxpayer shall have the right to keep or store his or her
- 12 records at a point outside this state and shall make his or her records
- 13 available to the Tax Commissioner at all times.
- 14 (6) In administration of the use tax, the Tax Commissioner may
- 15 require the filing of reports by any person or class of persons having in
- 16 his, her, or their possession or custody information relating to sales of
- 17 property, the storage, use, or other consumption of which is subject to
- 18 the tax. The report shall be filed when the Tax Commissioner requires and
- 19 shall set forth the names and addresses of purchasers of the property,
- 20 the sales price of the property, the date of sale, and such other
- 21 information as the Tax Commissioner may require.
- 22 (7) It shall be a Class I misdemeanor for the Tax Commissioner or
- 23 any official or employee of the Tax Commissioner, the State Treasurer, or
- 24 the Department of Administrative Services to make known in any manner
- 25 whatever the business affairs, operations, or information obtained by an
- 26 investigation of records and activities of any retailer or any other
- 27 person visited or examined in the discharge of official duty or the
- 28 amount or source of income, profits, losses, expenditures, or any
- 29 particular thereof, set forth or disclosed in any return, or to permit
- 30 any return or copy thereof, or any book containing any abstract or
- 31 particulars thereof to be seen or examined by any person not connected

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1 with the Tax Commissioner. Nothing in this section shall be construed to 2 prohibit (a) the delivery to a taxpayer, his or her duly authorized representative, or his or her successors, receivers, trustees, executors, 3 4 administrators, assignees, or guarantors, if directly interested, of a certified copy of any return or report in connection with his or her tax, 5 (b) the publication of statistics so classified as to prevent the 6 7 identification of particular reports or returns and the items thereof, (c) the inspection by the Attorney General, other legal representative of 8 9 the state, or county attorney of the reports or returns of any taxpayer when either (i) information on the reports or returns is considered by 10 the Attorney General to be relevant to any action or proceeding 11 instituted by the taxpayer or against whom an action or proceeding is 12 13 being considered or has been commenced by any state agency or the county or (ii) the taxpayer has instituted an action to review the tax based 14 thereon or an action or proceeding against the taxpayer for collection of 15 16 tax or failure to comply with the Nebraska Revenue Act of 1967 is being 17 considered or has been commenced, (d) the furnishing of any information to the United States Government or to states allowing similar privileges 18 19 to the Tax Commissioner, (e) the disclosure of information and records to a collection agency contracting with the Tax Commissioner pursuant to 20 sections 77-377.01 to 77-377.04, (f) the disclosure to another party to a 21 transaction of information and records concerning the transaction between 22 23 the taxpayer and the other party, (g) the disclosure of information 24 pursuant to section 77-27,195 or 77-5731 or section 22 of this act, or 25 (h) the disclosure of information to the Department of Labor necessary for the administration of the Employment Security Law, the Contractor 26 Registration Act, or the Employee Classification Act. 27

(8) Notwithstanding the provisions of subsection (7) of this section, the Tax Commissioner may permit the Postal Inspector of the United States Postal Service or his or her delegates to inspect the reports or returns of any person filed pursuant to the Nebraska Revenue

- 1 Act of 1967 when information on the reports or returns is relevant to any
- 2 action or proceeding instituted or being considered by the United States
- 3 Postal Service against such person for the fraudulent use of the mails to
- 4 carry and deliver false and fraudulent tax returns to the Tax
- 5 Commissioner with the intent to defraud the State of Nebraska or to evade
- 6 the payment of Nebraska state taxes.
- 7 (9) Notwithstanding the provisions of subsection (7) of this
- 8 section, the Tax Commissioner may permit other tax officials of this
- 9 state to inspect the tax returns, reports, and applications filed under
- 10 sections 77-2701.04 to 77-2713, but such inspection shall be permitted
- only for purposes of enforcing a tax law and only to the extent and under
- 12 the conditions prescribed by the rules and regulations of the Tax
- 13 Commissioner.
- 14 (10) Notwithstanding the provisions of subsection (7) of this
- 15 section, the Tax Commissioner may, upon request, provide the county board
- 16 of any county which has exercised the authority granted by section
- 17 81-3716 with a list of the names and addresses of the hotels located
- 18 within the county for which lodging sales tax returns have been filed or
- 19 for which lodging sales taxes have been remitted for the county's County
- 20 Visitors Promotion Fund under the Nebraska Visitors Development Act.
- 21 The information provided by the Tax Commissioner shall indicate only
- 22 the names and addresses of the hotels located within the requesting
- 23 county for which lodging sales tax returns have been filed for a
- 24 specified period and the fact that lodging sales taxes remitted by or on
- 25 behalf of the hotel have constituted a portion of the total sum remitted
- 26 by the state to the county for a specified period under the provisions of
- 27 the Nebraska Visitors Development Act. No additional information shall be
- 28 revealed.
- 29 (11)(a) Notwithstanding the provisions of subsection (7) of this
- 30 section, the Tax Commissioner shall, upon written request by the Auditor
- 31 of Public Accounts or the office of Legislative Audit, make tax returns

- 1 and tax return information open to inspection by or disclosure to the
- 2 Auditor of Public Accounts or employees of the office of Legislative
- 3 Audit for the purpose of and to the extent necessary in making an audit
- 4 of the Department of Revenue pursuant to section 50-1205 or 84-304.
- 5 Confidential tax returns and tax return information shall be audited only
- 6 upon the premises of the Department of Revenue. All audit workpapers
- 7 pertaining to the audit of the Department of Revenue shall be stored in a
- 8 secure place in the Department of Revenue.
- 9 (b) No employee of the Auditor of Public Accounts or the office of
- 10 Legislative Audit shall disclose to any person, other than another
- 11 Auditor of Public Accounts or office employee whose official duties
- 12 require such disclosure, any return or return information described in
- 13 the Nebraska Revenue Act of 1967 in a form which can be associated with
- 14 or otherwise identify, directly or indirectly, a particular taxpayer.
- (c) Any person who violates the provisions of this subsection shall
- 16 be guilty of a Class I misdemeanor. For purposes of this subsection,
- 17 employee includes a former Auditor of Public Accounts or office of
- 18 Legislative Audit employee.
- 19 (12) For purposes of this subsection and subsections (11) and (14)
- 20 of this section:
- 21 (a) Disclosure means the making known to any person in any manner a
- 22 tax return or return information;
- 23 (b) Return information means:
- 24 (i) A taxpayer's identification number and (A) the nature, source,
- 25 or amount of his or her income, payments, receipts, deductions,
- 26 exemptions, credits, assets, liabilities, net worth, tax liability, tax
- 27 withheld, deficiencies, overassessments, or tax payments, whether the
- 28 taxpayer's return was, is being, or will be examined or subject to other
- 29 investigation or processing or (B) any other data received by, recorded
- 30 by, prepared by, furnished to, or collected by the Tax Commissioner with
- 31 respect to a return or the determination of the existence or possible

- 1 existence of liability or the amount of liability of any person for any
- 2 tax, penalty, interest, fine, forfeiture, or other imposition or offense;
- 3 and
- 4 (ii) Any part of any written determination or any background file
- 5 document relating to such written determination; and
- 6 (c) Tax return or return means any tax or information return or
- 7 claim for refund required by, provided for, or permitted under sections
- 8 77-2701 to 77-2713 which is filed with the Tax Commissioner by, on behalf
- 9 of, or with respect to any person and any amendment or supplement
- 10 thereto, including supporting schedules, attachments, or lists which are
- 11 supplemental to or part of the filed return.
- 12 (13) Notwithstanding the provisions of subsection (7) of this
- 13 section, the Tax Commissioner shall, upon request, provide any
- 14 municipality which has adopted the local option sales tax under the Local
- 15 Option Revenue Act with a list of the names and addresses of the
- 16 retailers which have collected the local option sales tax for the
- 17 municipality. The request may be made annually and shall be submitted to
- 18 the Tax Commissioner on or before June 30 of each year. The information
- 19 provided by the Tax Commissioner shall indicate only the names and
- 20 addresses of the retailers. The Tax Commissioner may provide additional
- 21 information to a municipality so long as the information does not include
- 22 any data detailing the specific revenue, expenses, or operations of any
- 23 particular business.
- 24 (14)(a) Notwithstanding the provisions of subsection (7) of this
- 25 section, the Tax Commissioner shall, upon written request, provide an
- 26 individual certified under subdivision (b) of this subsection
- 27 representing a municipality which has adopted the local option sales and
- 28 use tax under the Local Option Revenue Act with confidential sales and
- 29 use tax returns and sales and use tax return information regarding
- 30 taxpayers that possess a sales tax permit and the amounts remitted by
- 31 such permitholders at locations within the boundaries of the requesting

- 1 municipality or with confidential business use tax returns and business
- 2 use tax return information regarding taxpayers that file a Nebraska and
- 3 Local Business Use Tax Return and the amounts remitted by such taxpayers
- 4 at locations within the boundaries of the requesting municipality. Any
- 5 written request pursuant to this subsection shall provide the Department
- 6 of Revenue with no less than ten business days to prepare the sales and
- 7 use tax returns and sales and use tax return information requested. Such
- 8 returns and return information shall be viewed only upon the premises of
- 9 the department.
- 10 (b) Each municipality that seeks to request information under
- 11 subdivision (a) of this subsection shall certify to the Department of
- 12 Revenue one individual who is authorized by such municipality to make
- 13 such request and review the documents described in subdivision (a) of
- 14 this subsection. The individual may be a municipal employee or an
- 15 individual who contracts with the requesting municipality to provide
- 16 financial, accounting, or other administrative services.
- 17 (c) No individual certified by a municipality pursuant to
- 18 subdivision (b) of this subsection shall disclose to any person any
- 19 information obtained pursuant to a review under this subsection. An
- 20 individual certified by a municipality pursuant to subdivision (b) of
- 21 this subsection shall remain subject to this subsection after he or she
- 22 (i) is no longer certified or (ii) is no longer in the employment of or
- 23 under contract with the certifying municipality.
- 24 (d) Any person who violates the provisions of this subsection shall
- 25 be guilty of a Class I misdemeanor.
- 26 (e) The Department of Revenue shall not be held liable by any person
- 27 for an impermissible disclosure by a municipality or any agent or
- 28 employee thereof of any information obtained pursuant to a review under
- 29 this subsection.
- 30 (15) In all proceedings under the Nebraska Revenue Act of 1967, the
- 31 Tax Commissioner may act for and on behalf of the people of the State of

- 1 Nebraska. The Tax Commissioner in his or her discretion may waive all or
- 2 part of any penalties provided by the provisions of such act or interest
- 3 on delinquent taxes specified in section 45-104.02, as such rate may from
- 4 time to time be adjusted.
- 5 (16)(a) The purpose of this subsection is to set forth the state's
- 6 policy for the protection of the confidentiality rights of all
- 7 participants in the system operated pursuant to the streamlined sales and
- 8 use tax agreement and of the privacy interests of consumers who deal with
- 9 model 1 sellers.
- 10 (b) For purposes of this subsection:
- 11 (i) Anonymous data means information that does not identify a
- 12 person;
- 13 (ii) Confidential taxpayer information means all information that is
- 14 protected under a member state's laws, regulations, and privileges; and
- 15 (iii) Personally identifiable information means information that
- 16 identifies a person.
- 17 (c) The state agrees that a fundamental precept for model 1 sellers
- 18 is to preserve the privacy of consumers by protecting their anonymity.
- 19 With very limited exceptions, a certified service provider shall perform
- 20 its tax calculation, remittance, and reporting functions without
- 21 retaining the personally identifiable information of consumers.
- 22 (d) The governing board of the member states in the streamlined
- 23 sales and use tax agreement may certify a certified service provider only
- 24 if that certified service provider certifies that:
- 25 (i) Its system has been designed and tested to ensure that the
- 26 fundamental precept of anonymity is respected;
- 27 (ii) Personally identifiable information is only used and retained
- 28 to the extent necessary for the administration of model 1 with respect to
- 29 exempt purchasers;
- 30 (iii) It provides consumers clear and conspicuous notice of its
- 31 information practices, including what information it collects, how it

- 1 collects the information, how it uses the information, how long, if at
- 2 all, it retains the information, and whether it discloses the information
- 3 to member states. Such notice shall be satisfied by a written privacy
- 4 policy statement accessible by the public on the web site of the
- 5 certified service provider;
- 6 (iv) Its collection, use, and retention of personally identifiable
- 7 information is limited to that required by the member states to ensure
- 8 the validity of exemptions from taxation that are claimed by reason of a
- 9 consumer's status or the intended use of the goods or services purchased;
- 10 and
- 11 (v) It provides adequate technical, physical, and administrative
- 12 safeguards so as to protect personally identifiable information from
- 13 unauthorized access and disclosure.
- 14 (e) The state shall provide public notification to consumers,
- 15 including exempt purchasers, of the state's practices relating to the
- 16 collection, use, and retention of personally identifiable information.
- 17 (f) When any personally identifiable information that has been
- 18 collected and retained is no longer required for the purposes set forth
- in subdivision (16)(d)(iv) of this section, such information shall no
- 20 longer be retained by the member states.
- 21 (g) When personally identifiable information regarding an individual
- 22 is retained by or on behalf of the state, it shall provide reasonable
- 23 access by such individual to his or her own information in the state's
- 24 possession and a right to correct any inaccurately recorded information.
- 25 (h) If anyone other than a member state, or a person authorized by
- 26 that state's law or the agreement, seeks to discover personally
- 27 identifiable information, the state from whom the information is sought
- 28 should make a reasonable and timely effort to notify the individual of
- 29 such request.
- 30 (i) This privacy policy is subject to enforcement by the Attorney
- 31 General.

- 1 (j) All other laws and regulations regarding the collection, use,
- 2 and maintenance of confidential taxpayer information remain fully
- 3 applicable and binding. Without limitation, this subsection does not
- 4 enlarge or limit the state's authority to:
- 5 (i) Conduct audits or other reviews as provided under the agreement
- 6 and state law;
- 7 (ii) Provide records pursuant to the federal Freedom of Information
- 8 Act, disclosure laws with governmental agencies, or other regulations;
- 9 (iii) Prevent, consistent with state law, disclosure of confidential
- 10 taxpayer information;
- 11 (iv) Prevent, consistent with federal law, disclosure or misuse of
- 12 federal return information obtained under a disclosure agreement with the
- 13 Internal Revenue Service; and
- 14 (v) Collect, disclose, disseminate, or otherwise use anonymous data
- 15 for governmental purposes.
- Sec. 26. Section 77-27,119, Reissue Revised Statutes of Nebraska, is
- 17 amended to read:
- 18 77-27,119 (1) The Tax Commissioner shall administer and enforce the
- 19 income tax imposed by sections 77-2714 to 77-27,135, and he or she is
- 20 authorized to conduct hearings, to adopt and promulgate such rules and
- 21 regulations, and to require such facts and information to be reported as
- 22 he or she may deem necessary to enforce the income tax provisions of such
- 23 sections, except that such rules, regulations, and reports shall not be
- 24 inconsistent with the laws of this state or the laws of the United
- 25 States. The Tax Commissioner may for enforcement and administrative
- 26 purposes divide the state into a reasonable number of districts in which
- 27 branch offices may be maintained.
- 28 (2)(a) The Tax Commissioner may prescribe the form and contents of
- 29 any return or other document required to be filed under the income tax
- 30 provisions. Such return or other document shall be compatible as to form
- 31 and content with the return or document required by the laws of the

- 1 United States. The form shall have a place where the taxpayer shall
- 2 designate the high school district in which he or she lives and the
- 3 county in which the high school district is headquartered. The Tax
- 4 Commissioner shall adopt and promulgate such rules and regulations as may
- 5 be necessary to insure compliance with this requirement.
- 6 (b) The State Department of Education, with the assistance and
- 7 cooperation of the Department of Revenue, shall develop a uniform system
- 8 for numbering all school districts in the state. Such system shall be
- 9 consistent with the data processing needs of the Department of Revenue
- 10 and shall be used for the school district identification required by
- 11 subdivision (a) of this subsection.
- 12 (c) The proper filing of an income tax return shall consist of the
- 13 submission of such form as prescribed by the Tax Commissioner or an exact
- 14 facsimile thereof with sufficient information provided by the taxpayer on
- 15 the face of the form from which to compute the actual tax liability. Each
- 16 taxpayer shall include such taxpayer's correct social security number or
- 17 state identification number and the school district identification number
- 18 of the school district in which the taxpayer resides on the face of the
- 19 form. A filing is deemed to occur when the required information is
- 20 provided.
- 21 (3) The Tax Commissioner, for the purpose of ascertaining the
- 22 correctness of any return or other document required to be filed under
- 23 the income tax provisions, for the purpose of determining corporate
- 24 income, individual income, and withholding tax due, or for the purpose of
- 25 making an estimate of taxable income of any person, shall have the power
- 26 to examine or to cause to have examined, by any agent or representative
- 27 designated by him or her for that purpose, any books, papers, records, or
- 28 memoranda bearing upon such matters and may by summons require the
- 29 attendance of the person responsible for rendering such return or other
- 30 document or remitting any tax, or any officer or employee of such person,
- 31 or the attendance of any other person having knowledge in the premises,

- 1 and may take testimony and require proof material for his or her
- 2 information, with power to administer oaths or affirmations to such
- 3 person or persons.
- 4 (4) The time and place of examination pursuant to this section shall
- 5 be such time and place as may be fixed by the Tax Commissioner and as are
- 6 reasonable under the circumstances. In the case of a summons, the date
- 7 fixed for appearance before the Tax Commissioner shall not be less than
- 8 twenty days from the time of service of the summons.
- 9 (5) No taxpayer shall be subjected to unreasonable or unnecessary 10 examinations or investigations.
- (6) Except in accordance with proper judicial order or as otherwise 11 provided by law, it shall be unlawful for the Tax Commissioner, any 12 officer or employee of the Tax Commissioner, any person engaged or 13 retained by the Tax Commissioner on an independent contract basis, any 14 person who pursuant to this section is permitted to inspect any report or 15 16 return or to whom a copy, an abstract, or a portion of any report or 17 return is furnished, any employee of the State Treasurer or the Department of Administrative Services, or any other person to divulge, 18 19 make known, or use in any manner the amount of income or any particulars set forth or disclosed in any report or return required except for the 20 purpose of enforcing sections 77-2714 to 77-27,135. The officers charged 21 22 with the custody of such reports and returns shall not be required to produce any of them or evidence of anything contained in them in any 23 24 action or proceeding in any court, except on behalf of the Tax 25 Commissioner in an action or proceeding under the provisions of the tax law to which he or she is a party or on behalf of any party to any action 26 or proceeding under such sections when the reports or facts shown thereby 27 28 are directly involved in such action or proceeding, in either of which events the court may require the production of, and may admit in 29 evidence, so much of such reports or of the facts shown thereby as are 30 pertinent to the action or proceeding and no more. Nothing in this 31

1 section shall be construed (a) to prohibit the delivery to a taxpayer, 2 his or her duly authorized representative, or his or her successors, receivers, trustees, personal representatives, administrators, assignees, 3 4 or guarantors, if directly interested, of a certified copy of any return 5 or report in connection with his or her tax, (b) to prohibit the publication of statistics so classified as to prevent the identification 6 7 of particular reports or returns and the items thereof, (c) to prohibit the inspection by the Attorney General, other legal representatives of 8 9 the state, or a county attorney of the report or return of any taxpayer 10 who brings an action to review the tax based thereon, against whom an action or proceeding for collection of tax has been instituted, or 11 against whom an action, proceeding, or prosecution for failure to comply 12 with the Nebraska Revenue Act of 1967 is being considered or has been 13 14 commenced, (d) to prohibit furnishing to the Nebraska Workers' Compensation Court the names, addresses, and identification numbers of 15 16 employers, and such information shall be furnished on request of the court, (e) to prohibit the disclosure of information and records to a 17 collection agency contracting with the Tax Commissioner pursuant to 18 sections 77-377.01 to 77-377.04, (f) to prohibit the disclosure of 19 information pursuant to section 77-27,195, 77-4110, or 77-5731 or section 20 22 of this act, (g) to prohibit the disclosure to the Public Employees 21 22 Retirement Board of the addresses of individuals who are members of the retirement systems administered by the board, and such information shall 23 24 be furnished to the board solely for purposes of its administration of 25 the retirement systems upon written request, which request shall include the name and social security number of each individual for whom an 26 address is requested, (h) to prohibit the disclosure of information to 27 28 the Department of Labor necessary for the administration of the Employment Security Law, the Contractor Registration Act, or the Employee 29 Classification Act, (i) to prohibit the disclosure to the Department of 30 Motor Vehicles of tax return information pertaining to individuals, 31

- 1 corporations, and businesses determined by the Department of Motor 2 Vehicles to be delinquent in the payment of amounts due under agreements pursuant to the International Fuel Tax Agreement Act, and such disclosure 3 4 shall be strictly limited to information necessary for the administration 5 of the act, (j) to prohibit the disclosure under section 42-358.08, 43-512.06, or 43-3327 to any court-appointed individuals, the county 6 7 attorney, any authorized attorney, or the Department of Health and Human Services of an absent parent's address, social security number, amount of 8 9 income, health insurance information, and employer's name and address for the exclusive purpose of establishing and collecting child, spousal, or 10 medical support, (k) to prohibit the disclosure of information to the 11 Department of Insurance, the Nebraska State Historical Society, or the 12 13 State Historic Preservation Officer as necessary to carry out the Department of Revenue's responsibilities under the Nebraska Job Creation 14 and Mainstreet Revitalization Act, or (1) to prohibit the disclosure to 15 the Department of Insurance of information pertaining to authorization 16 17 for, and use of, tax credits under the New Markets Job Growth Investment Act. Information so obtained shall be used for no other purpose. Any 18 19 person who violates this subsection shall be guilty of a felony and shall upon conviction thereof be fined not less than one hundred dollars nor 20 more than five hundred dollars, or be imprisoned not more than five 21 22 years, or be both so fined and imprisoned, in the discretion of the court and shall be assessed the costs of prosecution. If the offender is an 23 24 officer or employee of the state, he or she shall be dismissed from 25 office and be ineligible to hold any public office in this state for a period of two years thereafter. 26
- (7) Reports and returns required to be filed under income tax provisions of sections 77-2714 to 77-27,135 shall be preserved until the Tax Commissioner orders them to be destroyed.
- 30 (8) Notwithstanding the provisions of subsection (6) of this 31 section, the Tax Commissioner may permit the Secretary of the Treasury of

- 1 the United States or his or her delegates or the proper officer of any 2 state imposing an income tax, or the authorized representative of either such officer, to inspect the income tax returns of any taxpayer or may 3 furnish to such officer or his or her authorized representative an 4 abstract of the return of income of any taxpayer or supply him or her 5 with information concerning an item of income contained in any return or 6 7 disclosed by the report of any investigation of the income or return of income of any taxpayer, but such permission shall be granted only if the 8 9 statutes of the United States or of such other state, as the case may be, 10 grant substantially similar privileges to the Tax Commissioner of this state as the officer charged with the administration of the income tax 11 imposed by sections 77-2714 to 77-27,135. 12
- 13 (9) Notwithstanding the provisions of subsection (6) of this section, the Tax Commissioner may permit the Postal Inspector of the 14 United States Postal Service or his or her delegates to inspect the 15 reports or returns of any person filed pursuant to the Nebraska Revenue 16 17 Act of 1967 when information on the reports or returns is relevant to any action or proceeding instituted or being considered by the United States 18 19 Postal Service against such person for the fraudulent use of the mails to carry and deliver false and fraudulent tax returns to 20 Commissioner with the intent to defraud the State of Nebraska or to evade 21 22 the payment of Nebraska state taxes.
- 23 (10)(a) Notwithstanding the provisions of subsection (6) of this 24 section, the Tax Commissioner shall, upon written request by the Auditor of Public Accounts or the office of Legislative Audit, make tax returns 25 and tax return information open to inspection by or disclosure to 26 officers and employees of the Auditor of Public Accounts or employees of 27 28 the office of Legislative Audit for the purpose of and to the extent necessary in making an audit of the Department of Revenue pursuant to 29 section 50-1205 or 84-304. The Auditor of Public Accounts or office of 30 Legislative Audit shall statistically and randomly select the tax returns 31

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- 1 and tax return information to be audited based upon a computer tape
- 2 provided by the Department of Revenue which contains only total
- 3 population documents without specific identification of taxpayers. The
- 4 Tax Commissioner shall have the authority to approve the statistical
- 5 sampling method used by the Auditor of Public Accounts or office of
- 6 Legislative Audit. Confidential tax returns and tax return information
- 7 shall be audited only upon the premises of the Department of Revenue. All
- 8 audit workpapers pertaining to the audit of the Department of Revenue
- 9 shall be stored in a secure place in the Department of Revenue.
- 10 (b) When selecting tax returns or tax return information for a
- 11 performance audit of a tax incentive program, the office of Legislative
 - Audit shall select the tax returns or tax return information for either
- 13 all or a statistically and randomly selected sample of taxpayers who have
- 14 applied for or who have qualified for benefits under the tax incentive
- 15 program that is the subject of the audit. When the office of Legislative
- 16 Audit reports on its review of tax returns and tax return information, it
- 17 shall comply with subdivision (10)(c) of this section.
- 18 (c) No officer or employee of the Auditor of Public Accounts or
- 19 office of Legislative Audit employee shall disclose to any person, other
- 20 than another officer or employee of the Auditor of Public Accounts or
- 21 office of Legislative Audit whose official duties require such
- 22 disclosure, any return or return information described in the Nebraska
- 23 Revenue Act of 1967 in a form which can be associated with or otherwise
- 24 identify, directly or indirectly, a particular taxpayer.
- 25 (d) Any person who violates the provisions of this subsection shall
- 26 be quilty of a Class IV felony and, in the discretion of the court, may
- 27 be assessed the costs of prosecution. The guilty officer or employee
- 28 shall be dismissed from employment and be ineligible to hold any position
- 29 of employment with the State of Nebraska for a period of two years
- 30 thereafter. For purposes of this subsection, officer or employee shall
- 31 include a former officer or employee of the Auditor of Public Accounts or

- 1 former employee of the office of Legislative Audit.
- 2 (11) For purposes of subsections (10) through (13) of this section:
- 3 (a) Tax returns shall mean any tax or information return or claim
- 4 for refund required by, provided for, or permitted under sections 77-2714
- 5 to 77-27,135 which is filed with the Tax Commissioner by, on behalf of,
- 6 or with respect to any person and any amendment or supplement thereto,
- 7 including supporting schedules, attachments, or lists which are
- 8 supplemental to or part of the filed return;
- 9 (b) Return information shall mean:
- 10 (i) A taxpayer's identification number and (A) the nature, source,
- 11 or amount of his or her income, payments, receipts, deductions,
- 12 exemptions, credits, assets, liabilities, net worth, tax liability, tax
- 13 withheld, deficiencies, overassessments, or tax payments, whether the
- 14 taxpayer's return was, is being, or will be examined or subject to other
- 15 investigation or processing or (B) any other data received by, recorded
- 16 by, prepared by, furnished to, or collected by the Tax Commissioner with
- 17 respect to a return or the determination of the existence or possible
- 18 existence of liability or the amount of liability of any person for any
- 19 tax, penalty, interest, fine, forfeiture, or other imposition or offense;
- 20 and
- 21 (ii) Any part of any written determination or any background file
- 22 document relating to such written determination; and
- 23 (c) Disclosures shall mean the making known to any person in any
- 24 manner a return or return information.
- 25 (12) The Auditor of Public Accounts shall (a) notify the Tax
- 26 Commissioner in writing thirty days prior to the beginning of an audit of
- 27 his or her intent to conduct an audit, (b) provide an audit plan, and (c)
- 28 provide a list of the tax returns and tax return information identified
- 29 for inspection during the audit. The office of Legislative Audit shall
- 30 notify the Tax Commissioner of the intent to conduct an audit and of the
- 31 scope of the audit as provided in section 50-1209.

- 1 (13) The Auditor of Public Accounts or the office of Legislative 2 Audit shall, as a condition for receiving tax returns and tax return information: (a) Subject employees involved in the audit to the same 3 confidential information safeguards and disclosure procedures as required 4 5 of Department of Revenue employees; (b) establish and maintain a permanent system of standardized records with respect to any request for 6 tax returns or tax return information, the reason for such request, and 7 the date of such request and any disclosure of the tax return or tax 8 9 return information; (c) establish and maintain a secure area or place in 10 the Department of Revenue in which the tax returns, tax return information, or audit workpapers shall be stored; (d) restrict access to 11 the tax returns or tax return information only to persons whose duties or 12 13 responsibilities require access; (e) provide such other safeguards as the 14 Tax Commissioner determines to be necessary or appropriate to protect the confidentiality of the tax returns or tax return information; (f) provide 15 16 report to the Tax Commissioner which describes the procedures established and utilized by the Auditor of Public Accounts or office of 17 Legislative Audit for insuring the confidentiality of tax returns, tax 18 return information, and audit workpapers; and (g) upon completion of use 19 of such returns or tax return information, return to the Tax Commissioner 20 such returns or tax return information, along with any copies. 21
- 22 (14) The Tax Commissioner may permit other tax officials of this 23 state to inspect the tax returns and reports filed under sections 77-2714 24 to 77-27,135, but such inspection shall be permitted only for purposes of 25 enforcing a tax law and only to the extent and under the conditions 26 prescribed by the rules and regulations of the Tax Commissioner.
- 27 (15) The Tax Commissioner shall compile the school district 28 information required by subsection (2) of this section. Insofar as it is 29 possible, such compilation shall include, but not be limited to, the 30 total adjusted gross income of each school district in the state. The Tax 31 Commissioner shall adopt and promulgate such rules and regulations as may

- 1 be necessary to insure that such compilation does not violate the
- 2 confidentiality of any individual income tax return nor conflict with any
- 3 other provisions of state or federal law.
- 4 Sec. 27. Section 77-5905, Reissue Revised Statutes of Nebraska, is
- 5 amended to read:
- 6 77-5905 (1) If the Department of Revenue determines that an
- 7 application meets the requirements of section 77-5904 and that the
- 8 investment or employment is eligible for the credit and (a) the applicant
- 9 is actively engaged in the operation of the microbusiness or will be
- 10 actively engaged in the operation upon its establishment, (b) the
- 11 applicant will make new investment or employment in the microbusiness,
- 12 and (c) the new investment or employment will create new income or jobs,
- 13 the department shall approve the application and authorize tentative tax
- 14 credits to the applicant within the limits set forth in this section and
- 15 certify the amount of tentative tax credits approved for the applicant.
- 16 Applications for tax credits shall be considered in the order in which
- 17 they are received.
- 18 (2) The department may approve applications up to the adjusted limit
- 19 for each calendar year beginning January 1, 2006, through December 31,
- 20 2022. After applications totaling the adjusted limit have been approved
- 21 for a calendar year, no further applications shall be approved for that
- 22 year. The adjusted limit in a given year is two million dollars plus
- 23 tentative tax credits that were not granted by the end of the preceding
- 24 year. Tax credits shall not be allowed for a taxpayer receiving benefits
- 25 under the Employment and Investment Growth Act, the ImagiNE Small
- 26 Business and Urban Revitalization Act, the Nebraska Advantage Act, or the
- 27 Nebraska Advantage Rural Development Act.
- Sec. 28. Section 84-602.03, Revised Statutes Cumulative Supplement,
- 29 2018, is amended to read:
- 30 84-602.03 For purposes of the Taxpayer Transparency Act:
- 31 (1)(a) Expenditure of state funds means all expenditures of state

1 receipts, whether appropriated or nonappropriated, by a state entity in

- 2 forms including, but not limited to:
- 3 (i) Grants;
- 4 (ii) Contracts;
- 5 (iii) Subcontracts;
- 6 (iv) State aid to political subdivisions;
- 7 (v) Tax refunds or credits that may be disclosed pursuant to the
- 8 ImagiNE Small Business and Urban Revitalization Act, the Nebraska
- 9 Advantage Act, the Nebraska Advantage Microenterprise Tax Credit Act, the
- 10 Nebraska Advantage Research and Development Act, or the Nebraska
- 11 Advantage Rural Development Act; and
- 12 (vi) Any other disbursement of state receipts by a state entity in
- 13 the performance of its functions;
- 14 (b) Expenditure of state funds includes expenditures authorized by
- 15 the Board of Regents of the University of Nebraska, the Board of Trustees
- 16 of the Nebraska State Colleges, or a public corporation pursuant to
- 17 sections 85-403 to 85-411; and
- 18 (c) Expenditure of state funds does not include the transfer of
- 19 funds between two state entities, payments of state, federal, or other
- 20 assistance to an individual, or the expenditure of pass-through funds;
- 21 (2) Pass-through funds means any funds received by a state entity if
- 22 the state entity is acting only as an intermediary or custodian with
- 23 respect to such funds and is obligated to pay or otherwise return such
- 24 funds to the person entitled thereto;
- 25 (3) State entity means (a) any agency, board, commission, or
- 26 department of the state and (b) any other body created by state statute
- 27 that includes a person appointed by the Governor, the head of any state
- 28 agency or department, an employee of the State of Nebraska, or any
- 29 combination of such persons and that is empowered pursuant to such
- 30 statute to collect and disburse state receipts; and
- 31 (4) State receipts means revenue or other income received by a state

- 1 entity from tax receipts, fees, charges, interest, or other sources which
- 2 is (a) used by the state entity to pay the expenses necessary to perform
- 3 the state entity's functions and (b) reported to the State Treasurer in
- 4 total amounts by category of income. State receipts does not include
- 5 pass-through funds.
- 6 Sec. 29. Original sections 77-27,119 and 77-5905, Reissue Revised
- 7 Statutes of Nebraska, sections 49-801.01 and 84-602.03, Revised Statutes
- 8 Cumulative Supplement, 2018, and sections 50-1209 and 77-2711, Revised
- 9 Statutes Supplement, 2019, are repealed.