LEGISLATURE OF NEBRASKA ONE HUNDRED FOURTH LEGISLATURE FIRST SESSION

## **LEGISLATIVE BILL 383**

Introduced by Hansen, 26. Read first time January 16, 2015 Committee:

1	A BILL FOR AN ACT relating to elections; to amend sections 32-202,
2	32-314, 32-929, 32-935, 32-936, 32-1530, and 32-1532, Reissue
3	Revised Statutes of Nebraska, and sections 32-329, 32-915, 32-933,
4	and 32-1002, Revised Statutes Cumulative Supplement, 2014; to
5	provide duties for the Secretary of State; to change provisions
6	relating to voter registration and provisional ballots; to authorize
7	provisional ballots for registered voters changing residence within
8	Nebraska; to harmonize provisions; to provide an operative date; and
9	to repeal the original sections.

10 Be it enacted by the people of the State of Nebraska,

Section 1. Section 32-202, Reissue Revised Statutes of Nebraska, is
 amended to read:

3 32-202 In addition to any other duties prescribed by law, the
4 Secretary of State shall:

5 (1) Supervise the conduct of primary and general elections in this6 state;

7 (2) Provide training for election commissioners, county clerks, and
8 other election officials in providing for registration of voters and the
9 conduct of elections;

10 (3) Enforce the Election Act;

(4) With the assistance and advice of the Attorney General, make
 uniform interpretations of the act;

(5) Provide periodic training for the agencies and their agents and
 contractors in carrying out their duties under sections 32-308 to 32-310;

15 (6) Develop and print forms for use as required by sections 32-308,
16 32-310, 32-320, 32-329, 32-947, 32-956, and 32-958;

17 (7) Contract with the Department of Administrative Services for18 storage and distribution of the forms;

19 (8) Require reporting to ensure compliance with sections 32-308 to20 32-310;

(9) Prepare and transmit reports as required by the National Voter
Registration Act of 1993, 42 U.S.C. 1973gg et seq.;

(10) Develop and print a manual describing the requirements of the initiative and referendum process and distribute the manual to election commissioners and county clerks for distribution to the public upon request;

27 (11) Develop and print pamphlets described in section 32-1405.01;

(12) Adopt and promulgate rules and regulations for elections
conducted under sections 32-952 to 32-959; and

30 <u>(13) Adopt and promulgate rules and regulations establishing</u> 31 <u>procedures for election commissioners and county clerks to (a) verify</u>

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that a person voting by provisional ballot has not voted anywhere else in 1 Nebraska or been issued a ballot for early voting, (b) investigate 2 whether any credible evidence exists that the person was properly 3 4 registered to vote in Nebraska before the deadline for registration for 5 the election, (c) investigate whether any information has been received pursuant to section 32-308, 32-309, 32-310, or 32-324 that the person has 6 7 resided, registered, or voted in any other state since registering to vote in Nebraska, and (d) upon determining that credible evidence exists 8 9 that the person was properly registered to vote in Nebraska, make the 10 appropriate changes to the voter registration register by entering the information contained in the registration application completed by the 11 voter at the time of voting a provisional ballot; and 12

13  $(14 \ 13)$  Establish a free access system, such as a toll-free 14 telephone number or an Internet web site, that any voter who casts a provisional ballot may access to discover whether the vote of that voter 15 16 was counted and, if the vote was not counted, the reason that the vote was not counted. The Secretary of State shall establish and maintain 17 reasonable procedures necessary to protect the security, confidentiality, 18 and integrity of personal information collected, stored, or otherwise 19 used by the free access system. Access to information about an individual 20 provisional ballot shall be restricted to the individual who cast the 21 22 ballot.

23 Sec. 2. Section 32-314, Reissue Revised Statutes of Nebraska, is 24 amended to read:

25 32-314 (1) Any person <u>who goes going</u> into another territory or state 26 and <u>registers registering</u> to vote or <u>votes voting</u> in that territory or 27 state shall lose his or her eligibility to vote in this state. Any person 28 <u>who goes going</u> into another county of this state and <u>registers</u> 29 <u>registering</u> to vote or <u>votes voting</u> in that county shall lose his or her 30 eligibility to vote in the county where he or she was registered<u>except</u> 31 <u>as provided in subsection (2) of this section</u>.

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1 (2) A registered voter who changes his or her residence in <u>the state</u> 2 one county to a <u>different</u> residence address <u>in a different</u> county in the 3 state <u>and has retained legal residence in the state since the date of his</u> 4 <u>or her last registration</u> shall register again or update his or her voter 5 registration record <u>in order</u> to <u>avoid additional requirements at the time</u> 6 <u>of voting as provided in sections 32-914 and 32-915 and may be entitled</u> 7 to vote pursuant to section 32-914.02 or 32-915 <u>be eligible to vote</u>.

8 (3) A registered voter who changes his or her name or residence 9 within the county and has retained <u>the same</u> legal residence in the county 10 since the date of his or her last registration shall register again or 11 update his or her voter registration record to avoid additional 12 requirements at the time of voting as provided in <u>section</u> sections 32-914 13 and 32-915 and may be entitled to vote pursuant to section  $32-914.01_{T}$ 14 32-914.02, or 32-915.

15 (4) A registered voter who wants to change his or her party 16 affiliation for purposes of a primary election shall complete a 17 registration application pursuant to section 32-312.04 and submit it to 18 the election commissioner or county clerk as provided in and prior to the 19 deadline prescribed by section 32-302 or 32-321.

20 Sec. 3. Section 32-329, Revised Statutes Cumulative Supplement, 21 2014, is amended to read:

22 32-329 (1) The Secretary of State with the assistance of the 23 election commissioners and county clerks shall perform list maintenance 24 with respect to the computerized statewide voter registration list on a 25 regular basis. The list maintenance shall be conducted in a manner that 26 ensures that:

(a) The name of each registered voter appears in the computerizedlist;

(b) Only persons who have been entered into the register in error or
who are not eligible to vote are removed from the computerized list; and
(c) Duplicate names are eliminated from the computerized list.

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1 (2) The election commissioner or county clerk shall verify the voter 2 registration register by using (a) the National Change of Address program of the United States Postal Service and a confirmation notice pursuant to 3 4 subsection (3) of this section or (b) the biennial mailing of a 5 nonforwardable notice to each registered voter. The Secretary of State shall provide biennial training for the election commissioners and county 6 7 clerks responsible for maintaining voter registration lists. No name shall be removed from the voter registration register for the sole reason 8 9 that such person has not voted for any length of time.

(3) 10 When an election commissioner or county clerk receives information from the National Change of Address program of the United 11 States Postal Service that a registered voter has moved from the address 12 at which he or she is registered to vote, the election commissioner or 13 county clerk shall update the voter registration register to indicate 14 that the voter may have moved and mail a confirmation notice by 15 16 forwardable first-class mail. If а nonforwardable notice under 17 subdivision (2)(b) of this section is returned as undeliverable, the election commissioner or county clerk shall mail a confirmation notice by 18 forwardable first-class mail. Any The confirmation notice mailed pursuant 19 to this subsection shall include a confirmation letter 20 and a preaddressed, postage-paid confirmation card. The confirmation letter 21 22 shall contain statements substantially as follows:

(a) The election commissioner or county clerk has received
information that you have moved to a different residence address from
that appearing on the voter registration register;

(b) If you have not moved or you have moved to a new residence within this <u>state</u> <del>county</del>, you should return the enclosed confirmation card by the regular registration deadline prescribed in section 32-302. If you fail to return the card by the deadline, you will be required to affirm or confirm your address prior to being allowed to vote. If you are required to affirm or confirm your address, it may result in a delay at

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your polling place and you may have to vote a provisional ballot; and 2 (c) If you have moved out of the state county, you must comply with the law of your state of residence reregister to be eligible to vote. 3 This can be accomplished by mail or in person. For further information, 4 5 contact your local election commissioner or county clerk.

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(4) The election commissioner or county clerk shall maintain for a 7 period of not less than two years a record of each confirmation letter indicating the date it was mailed and the person to whom it was mailed. 8

9 (5) If information from the National Change of Address program or the nonforwardable notice under subdivision (2)(b) of this section 10 indicates that the voter has moved outside the jurisdiction and the 11 election commissioner or county clerk receives no response to the 12 confirmation letter and the voter does not offer to vote at any election 13 held prior to and including the second statewide federal general election 14 15 following the mailing of the confirmation notice, the voter's registration shall be canceled and his or her name shall be deleted from 16 17 the voter registration register.

Sec. 4. Section 32-915, Revised Statutes Cumulative Supplement, 18 19 2014, is amended to read:

32-915 (1) A person whose name does not appear on the precinct list 20 of registered voters at the polling place for the precinct in which he or 21 22 she resides, whose name appears on the precinct list of registered voters at the polling place for the precinct in which he or she resides at a 23 24 different residence address as described in section 32-914.02, or whose 25 name appears with a notation that he or she received a ballot for early voting may vote a provisional ballot if he or she: 26

27 (a) Claims that he or she is a registered voter who has continuously resided in Nebraska the county in which the precinct is located since 28 registering to vote; 29

(b) Is not entitled to vote under section 32-914.01 or 32-914.02; 30 (c) Has not registered to vote or voted in <u>another state</u> any other 31

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1 county since registering to vote in <u>Nebraska</u> the county in which the 2 precinct is located;

3 (d) Has appeared to vote at the polling place for the precinct to
4 which the person would be assigned based on his or her residence address;
5 and

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(e) Completes and signs a registration application before voting.

7 (2) A voter whose name appears on the precinct list of registered 8 voters for the polling place with a notation that the voter is required 9 to present identification pursuant to section 32-318.01 but fails to 10 present identification may vote a provisional ballot if he or she 11 completes and signs a registration application before voting.

12 (3) Each person voting by provisional ballot shall enclose his or 13 her ballot in an envelope marked Provisional Ballot and shall, by signing 14 the certification on the front of the envelope or a separate form 15 attached to the envelope, certify to the following facts:

16 (a) I am a registered voter in <u>Nebraska</u> ..... County;

17 (b) My name or address did not correctly appear on the precinct list18 of registered voters;

19 (c) I registered to vote on or about this date .....;

20 (d) I registered to vote

21 .... in person at the election office or a voter registration site,

22 .... by mail,

23 .... by using the Secretary of State's web site,

24 .... through the Department of Motor Vehicles,

25 .... on a form through another state agency,

26 .... in some other way;

(e) I have not resided outside of <u>Nebraska</u> this county or voted
outside of <u>Nebraska</u> this county since registering to vote in <u>Nebraska</u>
this county;

30 (f) My current address is shown on the registration application
 31 completed as a requirement for voting by provisional ballot; and

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(g) I am eligible to vote in this election and I have not voted and
 will not vote in this election except by this ballot.

3 (4) The voter shall sign the certification under penalty of election 4 falsification. The following statements shall be on the front of the envelope or on the attached form: By signing the front of this envelope 5 or the attached form you are certifying to the information contained on 6 7 this envelope or the attached form under penalty of election falsification. Election falsification is a Class IV felony and may be 8 9 punished by up to five years imprisonment, a fine of up to ten thousand dollars, or both. 10

(5) If the person's name does not appear on the precinct list of registered voters for the polling place and the judge or clerk of election determines that the person's residence address is located in another precinct within the same county, the judge or clerk of election shall direct the person to his or her correct polling place to vote.

16 Sec. 5. Section 32-929, Reissue Revised Statutes of Nebraska, is 17 amended to read:

18 32-929 If a person is challenged on the ground that he or she is not 19 a resident of this state, the county, or the precinct, the person shall 20 answer the following questions on the form provided by the election 21 commissioner or county clerk:

22 Do you have a residence in this state: Yes or No?

23 Do you have a residence in this county: Yes or No?

24 Do you have a residence in this precinct: Yes or No?

If a person has moved from one residence to another within the precinct in which he or she is registered to vote, such voter shall be entitled to vote as provided in section 32-914.02. If a person has moved <u>out of the precinct in which he or she is registered to vote in Nebraska</u> <u>and has moved</u> from one residence to another within <u>Nebraska</u> the county in which he or she is registered to vote, such voter shall be entitled to vote a provisional ballot as provided in section 32-915.

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Sec. 6. Section 32-933, Revised Statutes Cumulative Supplement,
 2014, is amended to read:

3 32-933 (1) <u>A</u> Any person listed in this subsection shall be eligible 4 as a new resident to vote for President and Vice President of the United 5 States at the statewide general election but for no other offices <u>if he</u> 6 <u>or she is a</u>  $\div$ 

7 (a) Any citizen of the United States who is at least the constitutionally
 8 prescribed age of a voter and who comes into Nebraska after the voter
 9 registration period is closed pursuant to section 32-302 for the purpose
 10 of making Nebraska his or her place of residence. ; and

(b) Any registered voter who moves from one county to another county
 within Nebraska after the close of the voter registration period.

(2) Any registered voter who moves from Nebraska to another state or to the District of Columbia for the purpose of making such new location his or her place of residence after the close of the voter registration period for such location shall be eligible as a former resident to vote for President and Vice President of the United States at the statewide general election but for no other offices.

(3) Any person described in subsection (1) of this section shall 19 cast his or her ballot in the office of the election commissioner or 20 county clerk at any time between the close of the voter registration 21 period and the close of the polls on election day. Such ballots shall be 22 available after the close of the voter registration period. Ballots for 23 24 former residents under subsection (2) of this section shall be available 25 thirty days prior to the election. The ballots may be voted in the office of the election commissioner or county clerk at any time between thirty 26 days prior to the election and the close of the polls on election day, or 27 28 the ballots may be mailed to the office and counted if they arrive before the close of the polls on election day. 29

30 Sec. 7. Section 32-935, Reissue Revised Statutes of Nebraska, is 31 amended to read:

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1 32-935 The election commissioner or county clerk shall immediately 2 mail the duplicate of the affidavit described in section 32-934 to the appropriate official of the state or county in Nebraska in which the 3 4 applicant last resided. Upon receipt, the election commissioner or county 5 clerk shall file each duplicate application or other official information from another state or county in Nebraska or the District of Columbia 6 7 indicating that a former resident of this state or county in Nebraska has made application to vote at a presidential election in another state  $\theta r$ 8 9 county in Nebraska or the District of Columbia and shall maintain an alphabetical index of such information for a period of twenty-two months 10 after the election. 11

12 Sec. 8. Section 32-936, Reissue Revised Statutes of Nebraska, is 13 amended to read:

14 32-936 If satisfied that the application is proper and that the 15 applicant is qualified to vote under section 32-933, the election 16 commissioner or county clerk shall deliver to the applicant a ballot for 17 President and Vice President of the United States. After voting the 18 ballot, the voter shall securely seal the ballot in an envelope furnished 19 by the election commissioner or county clerk. On the back of the envelope 20 shall be imprinted a statement substantially as follows:

21 Certification of New (or Former) Resident Voter

I have qualified as a new (or former) resident voter in this state or county. I have not applied nor do I intend to apply for a ballot for early voting from the state, county in Nebraska, or District of Columbia from which <u>or to which I</u> have moved. I have not voted and I will not vote otherwise than by this ballot.

The voter shall sign and date the certification upon the envelope. The election commissioner or county clerk shall keep the envelope in his or her office until delivered by him or her to the counting board under section 32-1027.

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Sec. 9. Section 32-1002, Revised Statutes Cumulative Supplement,

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1 2014, is amended to read:

2 32-1002 (1) As the ballots are removed from the ballot box pursuant 3 to sections 32-1012 to 32-1018, the receiving board shall separate the 4 envelopes containing the provisional ballots from the rest of the ballots 5 and deliver them to the election commissioner or county clerk.

6 (2) Upon receipt of a provisional ballot, the election commissioner 7 or county clerk shall verify that the certificate on the front of the 8 envelope or the form attached to the envelope is in proper form and that 9 the certification has been signed by the voter.

10 (3) The election commissioner or county clerk shall, in accordance with the procedures established by the Secretary of State, also (a) 11 verify that a such person voting by provisional ballot has not voted 12 13 anywhere else in <u>Nebraska</u> the county or been issued a ballot for early voting, (b) investigate whether any credible evidence exists that the 14 15 person was properly registered to vote in <u>Nebraska</u> the county before the 16 deadline for registration for the election, (c) investigate whether any 17 information has been received pursuant to section 32-308, 32-309, 32-310, or 32-324 that the person has resided, registered, or voted in any other 18 county or state since registering to vote in <u>Nebraska</u> the county, and (d) 19 upon determining that credible evidence exists that the person was 20 properly registered to vote in <u>Nebraska</u> the county, make the appropriate 21 changes to the voter registration register by entering the information 22 contained in the registration application completed by the voter at the 23 24 time of voting a provisional ballot.

(4) A provisional ballot cast by a voter pursuant to section 32-915shall be counted if:

(a) Credible evidence exists that the voter was properly registered
 in <u>Nebraska</u> the county before the deadline for registration for the
 election;

30 (b) The voter has resided in <u>Nebraska</u> the county continuously since
 31 registering to vote in <u>Nebraska</u> the county;

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(c) The voter has not voted anywhere else in <u>Nebraska</u> the county or
 has not otherwise voted early using a ballot for early voting;

3 (d) The voter has completed a registration application prior to 4 voting as prescribed in subsection (6) of this section and:

5 (i) The residence address provided on the registration application 6 completed pursuant to subdivision (1)(e) of section 32-915 is located 7 within the precinct in which the person voted; and

8 (ii) If the voter is voting in a primary election, the party 9 affiliation provided on the registration application completed prior to 10 voting the provisional ballot is the same party affiliation that appears 11 on the voter's voter registration record based on his or her previous 12 registration application; and

(e) The certification on the front of the envelope or form attachedto the envelope is in the proper form and signed by the voter.

(5) A provisional ballot cast by a voter pursuant to section 32-915shall not be counted if:

17 (a) The voter was not properly registered in <u>Nebraska</u> the county
18 before the deadline for registration for the election;

(b) Information has been received pursuant to section 32-308,
32-309, 32-310, or 32-324 that the voter has resided, registered, or
voted in <u>another</u> any other county or state since registering to vote in
<u>Nebraska</u> the county in which he or she cast the provisional ballot;

23 (c) Credible evidence exists that the voter has voted elsewhere or24 has otherwise voted early;

(d) The voter failed to complete and sign a registration application pursuant to subsection (6) of this section and subdivision (1)(e) of section 32-915;

(e) The residence address provided on the registration application
 completed pursuant to subdivision (1)(e) of section 32-915 is in a
 different county or in a different precinct than the county or precinct
 in which the voter voted;

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1 (f) If the voter is voting in a primary election, the party 2 affiliation on the registration application completed prior to voting the 3 provisional ballot is different than the party affiliation that appears 4 on the voter's voter registration record based on his or her previous 5 registration application; or

6 (g) The voter failed to complete and sign the certification on the 7 envelope or form attached to the envelope pursuant to subsection (3) of 8 section 32-915.

9 (6) An error or omission of information on the registration 10 application or the certification required under section 32-915 shall not 11 result in the provisional ballot not being counted if:

(a)(i) The errant or omitted information is contained elsewhere on
the registration application or certification; or

14 (ii) The information is not necessary to determine the eligibility15 of the voter to cast a ballot; and

(b) Both the registration application and the certification aresigned by the voter.

(7) Upon determining that the voter's provisional ballot is eligible to be counted, the election commissioner or county clerk shall remove the ballot from the envelope without exposing the marks on the ballot and shall place the ballot with the ballots to be counted by the county canvassing board.

(8) The election commissioner or county clerk shall notify the
system administrator of the system created pursuant to section 32-202 as
to whether the ballot was counted and, if not, the reason the ballot was
not counted.

(9) The verification and investigation shall be completed withinseven days after the election.

29 Sec. 10. Section 32-1530, Reissue Revised Statutes of Nebraska, is 30 amended to read:

31 32-1530 Any person who votes (1) who is not a resident of this state

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or registered in <u>this state</u> the county or who at the time of election is not of the constitutionally prescribed age of a registered voter, (2) who is not a citizen of the United States, or (3) after being disqualified by law by reason of his or her conviction of a felony and prior to the end of the two-year period after completing the sentence, including any parole term, shall be guilty of a Class IV felony.

Sec. 11. Section 32-1532, Reissue Revised Statutes of Nebraska, isamended to read:

9 32-1532 Any person who procures, aids, assists, counsels, or advises another to give his or her vote, knowing that such other person is not a 10 resident of this state or a registered voter of this state the county as 11 required by law at the time of election, is not of the constitutionally 12 prescribed age of a registered voter, is not a citizen of the United 13 States, or is not duly qualified as a result of any other disability to 14 vote at the place where and the time when the vote is to be given shall 15 be guilty of a Class IV felony. 16

17 Sec. 12. Sections 2, 3, 4, 5, 6, 7, 8, 9, 10, 11, and 14 of this 18 act become operative on January 1, 2016. The other sections of this act 19 become operative on their effective date.

20 Sec. 13. Original section 32-202, Reissue Revised Statutes of 21 Nebraska, is repealed.

Sec. 14. Original sections 32-314, 32-929, 32-935, 32-936, 32-1530,
and 32-1532, Reissue Revised Statutes of Nebraska, and sections 32-329,
32-915, 32-933, and 32-1002, Revised Statutes Cumulative Supplement,
2014, are repealed.

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