

LEGISLATURE OF NEBRASKA
ONE HUNDRED SEVENTH LEGISLATURE
FIRST SESSION

LEGISLATIVE BILL 388

FINAL READING

Introduced by Friesen, 34; Hilgers, 21; Sanders, 45; Brewer, 43; Brandt, 32; Briese, 41; Albrecht, 17; Hansen, B., 16; at the request of the Governor.

Read first time January 14, 2021

Committee: Transportation and Telecommunications

- 1 A BILL FOR AN ACT relating to telecommunications; to adopt the Nebraska
- 2 Broadband Bridge Act; to create a fund; and to declare an emergency.
- 3 Be it enacted by the people of the State of Nebraska,

1 Section 1. Sections 1 to 10 of this act shall be known and may be
2 cited as the Nebraska Broadband Bridge Act.

3 Sec. 2. For purposes of the Nebraska Broadband Bridge Act:

4 (1) Commission means the Public Service Commission;

5 (2) Development costs means the amount paid for project planning,
6 obtaining construction permits, construction of facilities including both
7 middle-mile and last-mile infrastructure, equipment, and installation and
8 testing of the broadband Internet service;

9 (3) Digital inclusion means access to and use of information and
10 communication technologies by all individuals and communities, including
11 the most disadvantaged individuals and communities;

12 (4) Eligible telecommunications carrier means an eligible
13 telecommunications carrier as designated under 47 U.S.C. 214(e), as such
14 section existed on January 1, 2021;

15 (5) Grant means money provided to an applicant for purposes of a
16 project under the act;

17 (6) Program means the Broadband Bridge Program created under the
18 act;

19 (7) Project means the development of a broadband network in an
20 unserved or underserved area;

21 (8) Project area means the geographical area in which a broadband
22 network is to be developed pursuant to a grant;

23 (9) Provider means a broadband Internet service provider, including
24 any telecommunications company, cable television company, or wireless
25 network provider that provides broadband Internet service;

26 (10) Speed test means a measurement of download and upload speeds
27 for access to broadband Internet service between a specific consumer
28 location and a specific remote server location that meets the
29 specifications of the commission;

30 (11) Underserved area means a geographical area of the state which
31 lacks broadband Internet service providing access to the Internet at

1 speeds of at least one hundred megabits per second for downloading and
2 twenty megabits per second for uploading; and

3 (12) Unserved area means a geographical area of the state which
4 lacks broadband Internet service providing access to the Internet at
5 speeds of at least twenty-five megabits per second for downloading and
6 three megabits per second for uploading.

7 Sec. 3. The Broadband Bridge Program is created. The purpose of the
8 program is to facilitate and fund the development of broadband networks
9 in unserved and underserved areas in addition to the reverse auction
10 program available pursuant to section 86-330. The commission shall
11 administer the program. It is the intent of the Legislature to
12 appropriate twenty million dollars annually from the General Fund
13 beginning with fiscal year 2021-22 to the commission to be distributed as
14 grants through the program and to pay for administrative costs associated
15 with the program.

16 Sec. 4. (1)(a) A provider, a cooperative, a political subdivision,
17 or an Indian tribe may apply to the commission for a grant on forms
18 provided by the commission. The grant shall only be used for development
19 costs for a qualifying project. The application shall indicate the
20 project area. The applicant shall provide matching funds equal to fifty
21 percent of the total development costs of the project. In order to
22 qualify, the project is required to provide broadband Internet service
23 scalable to one hundred megabits per second for downloading and one
24 hundred megabits per second for uploading, or greater. Applications shall
25 be submitted on or before October 1, 2021, for fiscal year 2021-22, and
26 on or before July 1 for each fiscal year thereafter.

27 (b) An application from a political subdivision or an Indian tribe
28 shall be made as part of a public-private partnership with a provider.

29 (2)(a) As part of the application, the applicant shall agree to
30 complete the project within eighteen months after the date the grant is
31 awarded. The commission may permit one extension of up to six months upon

1 request and for good cause shown.

2 (b) If a grant recipient fails to complete the project by the agreed
3 or extended deadline, as the case may be, the recipient shall repay the
4 grant as provided in this subdivision. If no extension is permitted, ten
5 percent of the grant shall be repaid for each month that the project is
6 not complete after the eighteen-month period, up to one hundred percent
7 of the grant. If an extension is permitted, twenty percent of the grant
8 shall be repaid for each month that the project is not complete after the
9 twenty-four-month period, up to one hundred percent of the grant.

10 (3)(a) As part of the application, the applicant shall agree to
11 submit the broadband network completed as a result of the grant to speed
12 tests as determined by the commission. The grant recipient shall conduct
13 the speed tests and submit the results to the commission. The speed tests
14 shall be conducted for one week using a random sample of locations of
15 consumers who subscribe to the network completed as a result of the
16 grant.

17 (b) If the broadband network does not provide service at the speeds
18 required pursuant to subdivision (1)(a) of this section according to the
19 speed tests under subdivision (3)(a) of this section, the grant recipient
20 shall be allowed a reasonable time to address the speed deficiencies and
21 conduct a second set of speed tests as described in subdivision (3)(a) of
22 this section. If the broadband network does not provide service at the
23 speeds required pursuant to subdivision (1)(a) of this section according
24 to the second set of speed tests, the grant recipient shall repay the
25 grant.

26 Sec. 5. The commission shall distribute grants based on priority as
27 follows:

28 (1) The first priority is a project in a project area that is an
29 unserved area which the commission has determined pursuant to section
30 75-160 or 86-166 needs further support but has not received public
31 assistance for development of a broadband network;

1 (2) The second priority is a project that is in an unserved area,
2 that has received federal support for development of a broadband network,
3 and that will not be completed within twenty-four months after the grant
4 application deadline if the commission determines that a grant under the
5 program will accelerate the deployment of the broadband network; and

6 (3) The third priority is a project in a project area that is an
7 underserved area and that the commission determines has a digital
8 inclusion plan.

9 Sec. 6. (1) The commission shall establish a weighted scoring
10 system to evaluate and rank the applications received each fiscal year.

11 (2) In each fiscal year, at least thirty days prior to the first day
12 that applications may be submitted, the commission shall publish on the
13 commission's web site the specific criteria and the quantitative weighted
14 scoring system the commission will use to evaluate and rank applications
15 and award grants pursuant to the program. Such weighted scoring system
16 shall consider, at a minimum:

17 (a) The financial, technical, and legal capability of the applicant
18 to deploy and operate broadband Internet service;

19 (b) Whether the provider is designated as an eligible
20 telecommunications carrier or will be so designated prior to the project
21 completion date;

22 (c) The ability of an applicant to offer rates in the project area
23 that are comparable to the rates offered by the applicant outside the
24 project area;

25 (d) The available minimum broadband speeds, with higher scores for
26 faster speeds, except that no grant shall be awarded based on speeds less
27 than those scalable to one hundred megabits per second for downloading
28 and one hundred megabits per second for uploading, or greater;

29 (e) The ability of the broadband infrastructure to be scalable to
30 higher broadband Internet speeds in the future; and

31 (f) Whether the applicant has committed to fund more than fifty

1 percent of the total development costs of the project from sources other
2 than grants under the program, with higher scores for higher amounts of
3 matching funds.

4 Sec. 7. (1) Within three business days after the application
5 deadline described in subdivision (1)(a) of section 4 of this act, the
6 commission shall publish on its web site the proposed projects, project
7 areas, and broadband Internet service speeds for each application
8 submitted.

9 (2) Any provider may, within thirty days after the publication under
10 subsection (1) of this section, submit to the commission, on forms
11 provided by the commission, a challenge to an application. Such challenge
12 shall contain information demonstrating that, at the time of submitting
13 the challenge, (a) the provider provides or has begun construction to
14 provide a broadband network in the proposed project area with access to
15 the Internet at speeds equal to or greater than one hundred megabits per
16 second for downloading and twenty megabits per second for uploading or
17 (b) the provider provides broadband service through a broadband network
18 in or proximate to the proposed project area and the provider commits to
19 complete construction of broadband infrastructure and provide a broadband
20 network to the proposed project area with access to the Internet at
21 speeds equal to or greater than one hundred megabits per second for
22 downloading and twenty megabits per second for uploading, no later than
23 eighteen months after the date grant awards are made under the program.

24 (3) Within three business days after the submission of a challenge
25 as provided in subsection (2) of this section, the commission shall
26 notify the applicant of such challenge. The applicant shall have ten
27 business days after receipt of such notification to provide any
28 supplemental information regarding the challenged application to the
29 commission.

30 (4) The commission shall evaluate the information submitted in a
31 challenge and shall not award a grant if the information submitted under

1 subsection (2) of this section is credible and if the provider submitting
2 the challenge agrees to submit documentation no later than eighteen
3 months after the date grant awards are made for the then-current fiscal
4 year under the program substantiating that the provider submitting the
5 challenge has fulfilled its commitment to deploy broadband Internet
6 service with access to the Internet at the stated speeds in the proposed
7 project area.

8 (5) If the commission denies an application for a grant based on a
9 challenge and the provider which submitted the challenge does not provide
10 broadband Internet service to the proposed project area within eighteen
11 months, the provider shall not challenge any grant for the following two
12 fiscal years unless the failure is due to factors beyond the provider's
13 control.

14 Sec. 8. (1) For each fiscal year, the commission shall approve
15 grant funding for all qualified applicants within the limits of available
16 appropriations.

17 (2) As a condition of accepting a grant under the program, the
18 applicant shall agree to provide broadband Internet service in the
19 project area until released from the applicant's commitment by the
20 commission.

21 (3) The commission shall not add to the obligations required of a
22 grant recipient after the grant is awarded without the consent of the
23 grant recipient.

24 (4) The maximum grant amount awarded under the program with respect
25 to any single project shall be five million dollars.

26 Sec. 9. (1) The Nebraska Broadband Bridge Fund is created. The fund
27 shall consist of money appropriated by the Legislature and federal funds
28 received for broadband enhancement purposes. The commission shall
29 administer the fund and use the fund to finance grants for qualifying
30 projects under the Nebraska Broadband Bridge Act and for expenses of the
31 commission as appropriated by the Legislature for administering the fund.

1 Any federal funds which are used for purposes of the act shall be in
2 addition to the state General Funds appropriated for purposes of the act.
3 Such federal funds shall not be used as a substitution for any such state
4 General Funds.

5 (2) Any money in the Nebraska Broadband Bridge Fund available for
6 investment shall be invested by the state investment officer pursuant to
7 the Nebraska Capital Expansion Act and the Nebraska State Funds
8 Investment Act.

9 Sec. 10. The commission may adopt and promulgate rules and
10 regulations to carry out the Nebraska Broadband Bridge Act.

11 Sec. 11. Since an emergency exists, this act takes effect when
12 passed and approved according to law.