## LEGISLATURE OF NEBRASKA

## ONE HUNDRED NINTH LEGISLATURE

#### FIRST SESSION

# **LEGISLATIVE BILL 554**

Introduced by Riepe, 12.

Read first time January 22, 2025

## Committee:

- 1 A BILL FOR AN ACT relating to public health and welfare; to amend 2 sections 71-6207, 71-6207.02, 71-6219.01, 71-6223.02, 71-6224, 3 71-6225, and 71-6226, Reissue Revised Statutes of Nebraska, and 4 section 71-6227, Revised Statutes Cumulative Supplement, 2024; to 5 create the Nebraska Health Professions Commission; to change powers 6 and duties; to define and redefine terms; to eliminate technical 7 committees; to harmonize provisions; and to repeal the original 8 sections.
- 9 Be it enacted by the people of the State of Nebraska,

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**Section 1.** Section 71-6207, Reissue Revised Statutes of Nebraska, is

- 2 amended to read:
- 3 71-6207 <u>Commission</u> <u>Committee</u> shall mean the <u>Nebraska Health</u>
- 4 Professions Commission technical committee created in section 71-6224.
- 5 Sec. 2. Section 71-6207.02, Reissue Revised Statutes of Nebraska, is
- 6 amended to read:
- 7 71-6207.02 Directed review shall mean a review conducted pursuant to
- 8 section 71-6223.02 in which (1) there is no applicant group or
- 9 application, (2) the duty of the commission committee is to formulate an
- 10 initial proposal on the issues subject to review, and (3) the duty of the
- 11 board and the director is to evaluate the proposal using the appropriate
- 12 criteria and to make recommendations to the Legislature.
- 13 Sec. 3. Section 71-6219.01, Reissue Revised Statutes of Nebraska, is
- 14 amended to read:
- 15 71-6219.01 Review body shall mean the commission committee, the
- 16 board, or the director charged with reviewing applications for new
- 17 credentialing or change in scope of practice.
- 18 Sec. 4. Section 71-6223.02, Reissue Revised Statutes of Nebraska, is
- 19 amended to read:
- 20 71-6223.02 <u>(1)</u> At any time the director and the chairperson may
- 21 initiate a directed review or the chairperson in consultation with the
- 22 members of the Health and Human Services Committee of the Legislature may
- 23 initiate a directed review. The purpose of a directed review is to
- 24 determine the advisability of credentialing a health professional group
- 25 not previously regulated, of changing the scope of practice of a
- 26 regulated health profession, or of other issues regarding the regulation
- 27 of health professions.
- 28 (2) The commission shall review scope of practice proposals or
- 29 proposals seeking to credential new health professions. The commission
- 30 may initiate proposals for scope of practice reviews. Before making a
- 31 decision, the commission shall consider the impact on public health and

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1 safety, including data on workforce shortages, health care quality,

- 2 access to health care services, and patient affordability and shall
- 3 <u>conduct public factfinding hearings.</u>
- 4 (3) Recommendations of the commission shall be forwarded to the
- 5 <u>Health and Human Services Committee of the Legislature no later than</u>
- 6 October 1 each year for action during the following legislative session.
- 7 (4) The commission shall detail its findings in a report and file
- 8 the report with the board, the director, and the chairperson of the
- 9 Health and Human Services Committee of the Legislature. The commission
- 10 <u>shall evaluate each application presented on the basis of the criteria</u>
- 11 <u>set forth in sections 71-6221 to 71-6223 and shall make written findings</u>
- 12 <u>and a recommendation for approval or denial. Regardless of whether the</u>
- 13 commission recommends approval or denial of an application, it may make
- 14 <u>additional recommendations for changes to the proposal or other solutions</u>
- 15 to address problems identified during the review and may comment on the
- 16 <u>anticipated benefits to the health, safety, and welfare of the public.</u>
- 17 Before initiating a directed review, the director and the chairperson, or
- 18 the chairperson in consultation with the Health and Human Services
- 19 Committee, shall determine that no appropriate applicant group exists. No
- 20 letter of intent, applicant group, application, or application fee shall
- 21 be required in a directed review. The duty of the technical committee in
- 22 a directed review shall be to investigate the issues that are the subject
- 23 of the review, to hold a public hearing to receive information from the
- 24 public on the issues, to develop a specific proposal to address the
- 25 issues investigated taking into account the appropriate criteria as set
- 26 forth in section 71-6221, and to prepare a final report containing the
- 27 technical committee's proposal, other options considered, and other
- 28 relevant information.
- 29 Sec. 5. Section 71-6224, Reissue Revised Statutes of Nebraska, is
- 30 amended to read:
- 31 71-6224 (1) The Nebraska Health Professions Commission is created as

- 1 the body responsible for reviewing applications and conducting directed
- 2 reviews as described in sections 71-6221 to 71-6223.
- 3 (2)(a) The commission shall be co-chaired by a representative from a
- 4 college of public health at Nebraska's largest postsecondary educational
- 5 institution with a college of medicine and a representative from a
- 6 research institute focused on population health that operates under the
- 7 auspice of a different postsecondary educational institution with a
- 8 college of medicine in Nebraska.
- 9 (b) Other members shall include (i) the chief medical officer of the
- 10 Department of Health and Human Services or designee, (ii) the chairperson
- 11 of the State Board of Health or designee, and (iii) no more than seven
- 12 <u>additional members designated by the co-chairs of the commission, of whom</u>
- 13 no more than four shall reside in the three most populous counties in
- 14 Nebraska and no more than two shall be from the same regulated health
- 15 profession, subject to legislative approval.
- 16 (3) The commission shall comply with the Open Meetings Act and shall
- 17 <u>hold public hearings to receive information from stakeholders and the</u>
- 18 public.
- 19 (4) The commission shall serve as a factfinding body to investigate
- 20 proposals for credentialing health professions or changing scope of
- 21 practice regulations. The commission shall:
- 22 (a) Evaluate proposals based on the criteria established in sections
- 23 71-6221 to 71-6223;
- 24 (b) Collect and analyze relevant data, including workforce trends,
- 25 public health impacts, health care quality, and affordability; and
- (c) Hold public hearings to ensure transparency and inclusivity.
- 27 (5) The commission may monitor and evaluate health care quality and
- 28 <u>public health impact of any recommended changes enacted by the</u>
- 29 <u>Legislature</u>.
- 30 (6) The commission may also initiate its own proposals for scope-of-
- 31 practice reviews or credentialing.

- 1 (7) It is the intent of the Legislature to appropriate three hundred
- 2 thousand dollars annually to the commission to support its activities,
- 3 <u>including data collection</u>, <u>analysis</u>, <u>preparation of reports</u>, <u>and</u>
- 4 organizing meetings. Of this amount, one hundred thousand dollars shall
- 5 be allocated to support the Health Professions Tracking Service of the
- 6 University of Nebraska Medical Center in collecting data on practice
- 7 locations and scope of practice for credentialed health professionals.
- 8 These findings shall be included in the commission's annual report.
- 9 (8) The commission shall submit an electronic report detailing its
- 10 findings, conclusions, and recommendations to the director, the Speaker
- 11 <u>of the Legislature, and the chairperson of the Health and Human Services</u>
- 12 <u>Committee of the Legislature. The report shall include the results of</u>
- 13 <u>data collection and analysis, a summary of public hearings, and any</u>
- 14 <u>additional insights or recommendations.</u>
- 15 (9) The commission shall not be involved in the implementation of
- 16 scope-of-practice changes or credentialing new health professions. These
- 17 responsibilities shall remain with the appropriate state licensing
- 18 <u>authority</u>, <u>which</u> is tasked with setting standards for training,
- 19 <u>competency</u>, and evaluation.
- 20 (10) No member of the commission shall be permitted to vote on
- 21 matters directly affecting a member's regulated health profession, an
- 22 applicant group to which the member belongs, or a health profession
- 23 <u>seeking to be regulated.</u>
- 24 (1) The director with the advice of the board shall appoint an
- 25 appropriate technical committee to examine and investigate each
- 26 application. The committee shall consist of six appointed members and one
- 27 member of the board designated by the board who shall serve as
- 28 chairperson of the committee. The chairperson of the committee shall not
- 29 be a member of the applicant group, any health profession sought to be
- 30 regulated by the application, or any health profession which is directly
- 31 or indirectly affected by the application. The director shall ensure that

- 1 the total composition of the committee is fair, impartial, and equitable.
- 2 In no event shall more than one member of the same regulated health
- 3 profession, the applicant group, or the health profession sought to be
- 4 regulated by an application serve on a technical committee.
- 5 (2) As soon as possible after its appointment, the committee shall
- 6 meet and review the application assigned to it. The committee shall serve
- 7 as a factfinding body and undertake such investigation as it deems
- 8 necessary to address the issues identified in the application. As part of
- 9 its investigation, each committee shall consider available scientific
- 10 evidence and conduct public factfinding hearings. Each committee shall
- 11 comply with the Open Meetings Act.
- 12 (3) An applicant group shall have the burden of producing evidence
- 13 to support its application.
- 14 <u>(11) The commission (4) Each committee</u> shall detail its findings in
- 15 a report and file the report with the board and the director. The
- 16 <u>commission</u> Each committee shall evaluate the application presented to it
- 17 on the basis of the appropriate criteria as established in sections
- 18 71-6221 to 71-6223, shall make written findings on all criteria, and
- 19 shall make a recommendation for approval or denial. Whether it recommends
- 20 approval or denial of an application, the commission committee may make
- 21 additional recommendations regarding changes to the proposal or other
- 22 solutions to problems identified during the review and may comment on the
- 23 anticipated benefits to the health, safety, and welfare of the public. If
- 24 the <u>commission</u> <del>committee</del> recommends approval of an application for
- 25 regulation of a health profession not currently regulated, it shall also
- 26 recommend the least restrictive method of regulation to be implemented
- 27 consistent with the cost-effective protection of the public and with
- 28 section 71-6222. The commission committee may recommend a specific method
- 29 of regulation not listed in section 71-6222 if it finds that such method
- 30 is the best alternative method of regulation.
- 31 Sec. 6. Section 71-6225, Reissue Revised Statutes of Nebraska, is

- 1 amended to read:
- 2 71-6225 The board shall receive reports from the <u>commission</u>
- 3 technical committees and shall meet to review and discuss each report.
- 4 The board shall apply the criteria established in sections 71-6221 to
- 5 71-6223 and compile its own report, including its findings and
- 6 recommendations, and submit such report, together with the commission
- 7 committee report, to the director. The recommendation of the board shall
- 8 be developed in a manner consistent with subsection (4) of section
- 9 71-6224.
- 10 Sec. 7. Section 71-6226, Reissue Revised Statutes of Nebraska, is
- 11 amended to read:
- 12 71-6226 (1) After receiving and considering reports from the
- 13 <u>commission</u> <del>committee</del> or the board, the director shall prepare a final
- 14 report for the Legislature. The final report shall include copies of the
- 15 <u>commission</u> <del>committee</del> report and the board report, if any, but the
- 16 director shall not be bound by the findings and recommendations of such
- 17 reports. The director in compiling his or her report shall apply the
- 18 criteria established in sections 71-6221 to 71-6223 and may consult with
- 19 the board or the <u>commission</u> committee. The recommendation of the director
- 20 shall be developed in a manner consistent with subsection (4) of section
- 21 71-6224. The final report shall be submitted electronically to the
- 22 Speaker of the Legislature, the <u>chairperson</u> Chairperson of the Executive
- 23 Board of the Legislature, and the chairperson Chairperson of the Health
- 24 and Human Services Committee of the Legislature no later than twelve
- 25 months after the application is submitted to the director and found to be
- 26 complete and shall be made available electronically to all other members
- 27 of the Legislature upon request.
- 28 (2) The director may recommend that no legislative action be taken
- on an application. If the director recommends that an application of an
- 30 applicant group be approved, the director shall recommend an agency to be
- 31 responsible for the regulation and the level of regulation to be assigned

- 1 to such applicant group.
- 2 (3) An application which is resubmitted shall be considered the same
- 3 as a new application.
- 4 Sec. 8. Section 71-6227, Revised Statutes Cumulative Supplement,
- 5 2024, is amended to read:
- 6 71-6227 (1) The director may, with the advice of the board, adopt
- 7 and promulgate rules and regulations necessary to carry out the Nebraska
- 8 Regulation of Health Professions Act.
- 9 (2) The director shall provide all necessary professional and
- 10 clerical services to assist the commission committees and the board.
- 11 Records of all official actions and minutes of all business coming before
- 12 the <u>commission</u> <del>committees</del> and the board shall be kept. The director shall
- 13 be the custodian of all records, documents, and other property of the
- 14 <u>commission</u> <del>committees</del> and the board.
- 15 (3) Commission Committee members shall receive no salary but shall
- 16 be reimbursed for expenses as provided in sections 81-1174 to 81-1177.
- 17 **Sec. 9.** Original sections 71-6207, 71-6207.02, 71-6219.01,
- 18 71-6223.02, 71-6224, 71-6225, and 71-6226, Reissue Revised Statutes of
- 19 Nebraska, and section 71-6227, Revised Statutes Cumulative Supplement,
- 20 2024, are repealed.