LEGISLATURE OF NEBRASKA ONE HUNDRED SEVENTH LEGISLATURE

SECOND SESSION

LEGISLATIVE BILL 982

Introduced by Hilkemann, 4.

Read first time January 12, 2022

Committee:

- 1 A BILL FOR AN ACT relating to revenue and taxation; to amend section
- 2 77-2716, Revised Statutes Supplement, 2021; to adopt the Education
- 3 Savings Account Act; to provide income tax adjustments; to provide
- an operative date; and to repeal the original section.
- 5 Be it enacted by the people of the State of Nebraska,

1 Section 1. Sections 1 to 6 of this act shall be known and may be

- 2 cited as the Education Savings Account Act.
- 3 Sec. 2. For purposes of the Education Savings Account Act:
- 4 (1) Account means an education savings account established under
- 5 section 3 of this act;
- 6 (2) Department means the Department of Revenue;
- 7 (3) Designated beneficiary means an individual who is:
- 8 <u>(a) A resident of this state;</u>
- 9 (b) A student at an eligible school; and
- 10 (c) Named as the beneficiary of an account;
- 11 (4) Eligible school means a public, private, denominational, or
- 12 parochial school in this state which:
- 13 (a) Provides education for students in any of grades kindergarten
- 14 through grade twelve; and
- (b) Meets the requirements for legal operation prescribed in Chapter
- 16 <u>79 or elects pursuant to section 79-1601 not to meet accreditation or</u>
- 17 <u>approval requirements;</u>
- 18 (5) Financial institution means a bank, savings bank, building and
- 19 <u>loan association, savings and loan association, or credit union, whether</u>
- 20 chartered by the United States, the Department of Banking and Finance, or
- 21 <u>a foreign state agency; and</u>
- 22 (6) Qualified education expenses means expenses to pay for any of
- 23 the following on behalf of a designated beneficiary:
- 24 (a) Tuition, fees, and room and board required to attend an eligible
- 25 school;
- 26 (b) Books, supplies, equipment, and uniforms required by an eliqible
- 27 <u>school;</u>
- 28 (c) Extracurricular activities offered at an eligible school;
- 29 (d) Computers, computer equipment, software, and Internet access if
- 30 <u>used primarily for school purposes;</u>
- 31 (e) Distance education classes; and

- 1 <u>(f) College entrance exams.</u>
- 2 Sec. 3. (1) The parent or legal guardian of a student attending an
- 3 eligible school may establish an account with a financial institution and
- 4 shall designate the account as an education savings account, which shall
- 5 be subject to the Education Savings Account Act. The parent or legal
- 6 guardian shall be considered the owner of the account.
- 7 (2) Upon establishing an account, the account owner shall notify the
- 8 <u>department that an account has been established and shall include the</u>
- 9 following information:
- 10 (a) The financial institution where the account is established;
- 11 (b) The type of account established; and
- 12 <u>(c) The designated beneficiary of the account.</u>
- 13 (3) The account shall be used to pay the qualified education
- 14 expenses of the designated beneficiary of the account in accordance with
- 15 the act.
- 16 (4) An account owner may change the designated beneficiary of an
- 17 <u>account at any time by notifying the department of the new designated</u>
- 18 beneficiary.
- 19 Sec. 4. <u>(1) Any natural person, firm, partnership, limited</u>
- 20 <u>liability company, association, or corporation may contribute up to two</u>
- 21 thousand dollars per calendar year to an account. Contributions shall
- 22 only be in the form of cash. Such contributions may be invested at the
- 23 direction of the account owner in stocks, bonds, mutual funds, or
- 24 certificates of deposit as offered by the financial institution where the
- 25 account is established.
- 26 (2) The tax implications of contributions to an account and the
- 27 <u>earnings on such contributions shall be as provided in subsection (18) of</u>
- 28 <u>section 77-2716.</u>
- 29 Sec. 5. (1) Distributions from an account shall only be used to pay
- 30 the qualified education expenses of the designated beneficiary of the
- 31 account.

- 1 (2) If a distribution is made for a nonqualified expense, the tax
- 2 <u>implications shall be as provided in subsection (18) of section 77-2716</u>
- 3 and, in addition, the account owner shall be subject to a penalty of ten
- 4 percent of the amount used for the nonqualified expense. All penalties
- 5 <u>collected by the department pursuant to this section shall be remitted to</u>
- 6 the State Treasurer for distribution in accordance with Article VII,
- 7 section 5, of the Constitution of Nebraska.
- 8 (3) The balance in an account must be fully distributed before the
- 9 <u>designated beneficiary graduates from high school.</u>
- 10 Sec. 6. <u>The department may adopt and promulgate rules and</u>
- 11 <u>regulations to carry out the Education Savings Account Act.</u>
- 12 Sec. 7. Section 77-2716, Revised Statutes Supplement, 2021, is
- 13 amended to read:
- 14 77-2716 (1) The following adjustments to federal adjusted gross
- 15 income or, for corporations and fiduciaries, federal taxable income shall
- 16 be made for interest or dividends received:
- 17 (a)(i) There shall be subtracted interest or dividends received by
- 18 the owner of obligations of the United States and its territories and
- 19 possessions or of any authority, commission, or instrumentality of the
- 20 United States to the extent includable in gross income for federal income
- 21 tax purposes but exempt from state income taxes under the laws of the
- 22 United States; and
- 23 (ii) There shall be subtracted interest received by the owner of
- 24 obligations of the State of Nebraska or its political subdivisions or
- 25 authorities which are Build America Bonds to the extent includable in
- 26 gross income for federal income tax purposes;
- 27 (b) There shall be subtracted that portion of the total dividends
- 28 and other income received from a regulated investment company which is
- 29 attributable to obligations described in subdivision (a) of this
- 30 subsection as reported to the recipient by the regulated investment
- 31 company;

- 1 (c) There shall be added interest or dividends received by the owner
 2 of obligations of the District of Columbia, other states of the United
 3 States, or their political subdivisions, authorities, commissions, or
 4 instrumentalities to the extent excluded in the computation of gross
 5 income for federal income tax purposes except that such interest or
 6 dividends shall not be added if received by a corporation which is a
 7 regulated investment company;
- 8 (d) There shall be added that portion of the total dividends and
 9 other income received from a regulated investment company which is
 10 attributable to obligations described in subdivision (c) of this
 11 subsection and excluded for federal income tax purposes as reported to
 12 the recipient by the regulated investment company; and
- (e)(i) Any amount subtracted under this subsection shall be reduced by any interest on indebtedness incurred to carry the obligations or securities described in this subsection or the investment in the regulated investment company and by any expenses incurred in the production of interest or dividend income described in this subsection to the extent that such expenses, including amortizable bond premiums, are deductible in determining federal taxable income.
- (ii) Any amount added under this subsection shall be reduced by any expenses incurred in the production of such income to the extent disallowed in the computation of federal taxable income.
- (2) There shall be allowed a net operating loss derived from or 23 24 connected with Nebraska sources computed under rules and regulations 25 adopted and promulgated by the Tax Commissioner consistent, to the extent possible under the Nebraska Revenue Act of 1967, with the laws of the 26 United States. For a resident individual, estate, or trust, the net 27 28 operating loss computed on the federal income tax return shall be adjusted by the modifications contained in this section. For a 29 nonresident individual, estate, or trust or for a partial-year resident 30 31 individual, the net operating loss computed on the federal return shall

1 be adjusted by the modifications contained in this section and any

- 2 carryovers or carrybacks shall be limited to the portion of the loss
- 3 derived from or connected with Nebraska sources.
- 4 (3) There shall be subtracted from federal adjusted gross income for
- 5 all taxable years beginning on or after January 1, 1987, the amount of
- 6 any state income tax refund to the extent such refund was deducted under
- 7 the Internal Revenue Code, was not allowed in the computation of the tax
- 8 due under the Nebraska Revenue Act of 1967, and is included in federal
- 9 adjusted gross income.
- 10 (4) Federal adjusted gross income, or, for a fiduciary, federal
- 11 taxable income shall be modified to exclude the portion of the income or
- 12 loss received from a small business corporation with an election in
- 13 effect under subchapter S of the Internal Revenue Code or from a limited
- 14 liability company organized pursuant to the Nebraska Uniform Limited
- 15 Liability Company Act that is not derived from or connected with Nebraska
- 16 sources as determined in section 77-2734.01.
- 17 (5) There shall be subtracted from federal adjusted gross income or,
- 18 for corporations and fiduciaries, federal taxable income dividends
- 19 received or deemed to be received from corporations which are not subject
- 20 to the Internal Revenue Code.
- 21 (6) There shall be subtracted from federal taxable income a portion
- 22 of the income earned by a corporation subject to the Internal Revenue
- 23 Code of 1986 that is actually taxed by a foreign country or one of its
- 24 political subdivisions at a rate in excess of the maximum federal tax
- 25 rate for corporations. The taxpayer may make the computation for each
- 26 foreign country or for groups of foreign countries. The portion of the
- 27 taxes that may be deducted shall be computed in the following manner:
- 28 (a) The amount of federal taxable income from operations within a
- 29 foreign taxing jurisdiction shall be reduced by the amount of taxes
- 30 actually paid to the foreign jurisdiction that are not deductible solely
- 31 because the foreign tax credit was elected on the federal income tax

1 return;

- 2 (b) The amount of after-tax income shall be divided by one minus the 3 maximum tax rate for corporations in the Internal Revenue Code; and
- 4 (c) The result of the calculation in subdivision (b) of this 5 subsection shall be subtracted from the amount of federal taxable income 6 used in subdivision (a) of this subsection. The result of such 7 calculation, if greater than zero, shall be subtracted from federal 8 taxable income.
- 9 (7) Federal adjusted gross income shall be modified to exclude any 10 amount repaid by the taxpayer for which a reduction in federal tax is 11 allowed under section 1341(a)(5) of the Internal Revenue Code.
- (8)(a) Federal adjusted gross income or, for corporations and fiduciaries, federal taxable income shall be reduced, to the extent included, by income from interest, earnings, and state contributions received from the Nebraska educational savings plan trust created in sections 85-1801 to 85-1817 and any account established under the achieving a better life experience program as provided in sections 77-1401 to 77-1409.
- 19 (b) Federal adjusted gross income or, for corporations and fiduciaries, federal taxable income shall be reduced by any contributions 20 as a participant in the Nebraska educational savings plan trust or 21 22 contributions to an account established under the achieving a better life 23 experience program made for the benefit of a beneficiary as provided in 24 sections 77-1401 to 77-1409, to the extent not deducted for federal 25 income tax purposes, but not to exceed five thousand dollars per married filing separate return or ten thousand dollars for any other return. With 26 respect to a qualified rollover within the meaning of section 529 of the 27 28 Internal Revenue Code from another state's plan, any interest, earnings, and state contributions received from the other state's educational 29 savings plan which is qualified under section 529 of the code shall 30 31 qualify for the reduction provided in this subdivision. For contributions

- 1 by a custodian of a custodial account including rollovers from another
- 2 custodial account, the reduction shall only apply to funds added to the
- 3 custodial account after January 1, 2014.
- 4 (c) For taxable years beginning or deemed to begin on or after
- 5 January 1, 2021, under the Internal Revenue Code of 1986, as amended,
- 6 federal adjusted gross income shall be reduced, to the extent included in
- 7 the adjusted gross income of an individual, by the amount of any
- 8 contribution made by the individual's employer into an account under the
- 9 Nebraska educational savings plan trust owned by the individual, not to
- 10 exceed five thousand dollars per married filing separate return or ten
- 11 thousand dollars for any other return.
- 12 (d) Federal adjusted gross income or, for corporations and
- 13 fiduciaries, federal taxable income shall be increased by:
- 14 (i) The amount resulting from the cancellation of a participation
- 15 agreement refunded to the taxpayer as a participant in the Nebraska
- 16 educational savings plan trust to the extent previously deducted under
- 17 subdivision (8)(b) of this section; and
- 18 (ii) The amount of any withdrawals by the owner of an account
- 19 established under the achieving a better life experience program as
- 20 provided in sections 77-1401 to 77-1409 for nonqualified expenses to the
- 21 extent previously deducted under subdivision (8)(b) of this section.
- 22 (9)(a) For income tax returns filed after September 10, 2001, for
- 23 taxable years beginning or deemed to begin before January 1, 2006, under
- 24 the Internal Revenue Code of 1986, as amended, federal adjusted gross
- 25 income or, for corporations and fiduciaries, federal taxable income shall
- 26 be increased by eighty-five percent of any amount of any federal bonus
- 27 depreciation received under the federal Job Creation and Worker
- 28 Assistance Act of 2002 or the federal Jobs and Growth Tax Act of 2003,
- 29 under section 168(k) or section 1400L of the Internal Revenue Code of
- 30 1986, as amended, for assets placed in service after September 10, 2001,
- 31 and before December 31, 2005.

- (b) For a partnership, limited liability company, cooperative, including any cooperative exempt from income taxes under section 521 of the Internal Revenue Code of 1986, as amended, limited cooperative association, subchapter S corporation, or joint venture, the increase shall be distributed to the partners, members, shareholders, patrons, or beneficiaries in the same manner as income is distributed for use against their income tax liabilities.
- 8 (c) For a corporation with a unitary business having activity both 9 inside and outside the state, the increase shall be apportioned to 10 Nebraska in the same manner as income is apportioned to the state by 11 section 77-2734.05.
- (d) The amount of bonus depreciation added to federal adjusted gross 12 13 income or, for corporations and fiduciaries, federal taxable income by this subsection shall be subtracted in a later taxable year. Twenty 14 percent of the total amount of bonus depreciation added back by this 15 subsection for tax years beginning or deemed to begin before January 1, 16 17 2003, under the Internal Revenue Code of 1986, as amended, may be subtracted in the first taxable year beginning or deemed to begin on or 18 after January 1, 2005, under the Internal Revenue Code of 1986, as 19 amended, and twenty percent in each of the next four following taxable 20 years. Twenty percent of the total amount of bonus depreciation added 21 back by this subsection for tax years beginning or deemed to begin on or 22 23 after January 1, 2003, may be subtracted in the first taxable year 24 beginning or deemed to begin on or after January 1, 2006, under the Internal Revenue Code of 1986, as amended, and twenty percent in each of 25 the next four following taxable years. 26
- 27 (10) For taxable years beginning or deemed to begin on or after
 28 January 1, 2003, and before January 1, 2006, under the Internal Revenue
 29 Code of 1986, as amended, federal adjusted gross income or, for
 30 corporations and fiduciaries, federal taxable income shall be increased
 31 by the amount of any capital investment that is expensed under section

- 1 179 of the Internal Revenue Code of 1986, as amended, that is in excess
- 2 of twenty-five thousand dollars that is allowed under the federal Jobs
- 3 and Growth Tax Act of 2003. Twenty percent of the total amount of
- 4 expensing added back by this subsection for tax years beginning or deemed
- 5 to begin on or after January 1, 2003, may be subtracted in the first
- 6 taxable year beginning or deemed to begin on or after January 1, 2006,
- 7 under the Internal Revenue Code of 1986, as amended, and twenty percent
- 8 in each of the next four following tax years.
- 9 (11)(a) For taxable years beginning or deemed to begin before
- 10 January 1, 2018, under the Internal Revenue Code of 1986, as amended,
- 11 federal adjusted gross income shall be reduced by contributions, up to
- 12 two thousand dollars per married filing jointly return or one thousand
- 13 dollars for any other return, and any investment earnings made as a
- 14 participant in the Nebraska long-term care savings plan under the Long-
- 15 Term Care Savings Plan Act, to the extent not deducted for federal income
- 16 tax purposes.
- 17 (b) For taxable years beginning or deemed to begin before January 1,
- 18 2018, under the Internal Revenue Code of 1986, as amended, federal
- 19 adjusted gross income shall be increased by the withdrawals made as a
- 20 participant in the Nebraska long-term care savings plan under the act by
- 21 a person who is not a qualified individual or for any reason other than
- 22 transfer of funds to a spouse, long-term care expenses, long-term care
- 23 insurance premiums, or death of the participant, including withdrawals
- 24 made by reason of cancellation of the participation agreement, to the
- 25 extent previously deducted as a contribution or as investment earnings.
- 26 (12) There shall be added to federal adjusted gross income for
- 27 individuals, estates, and trusts any amount taken as a credit for
- 28 franchise tax paid by a financial institution under sections 77-3801 to
- 29 77-3807 as allowed by subsection (5) of section 77-2715.07.
- 30 (13)(a) For taxable years beginning or deemed to begin on or after
- 31 January 1, 2015, under the Internal Revenue Code of 1986, as amended,

- 1 federal adjusted gross income shall be reduced by the amount received as
- 2 benefits under the federal Social Security Act which are included in the
- 3 federal adjusted gross income if:
- 4 (i) For taxpayers filing a married filing joint return, federal
- 5 adjusted gross income is fifty-eight thousand dollars or less; or
- 6 (ii) For taxpayers filing any other return, federal adjusted gross
- 7 income is forty-three thousand dollars or less.
- 8 (b) For taxable years beginning or deemed to begin on or after
- 9 January 1, 2020, under the Internal Revenue Code of 1986, as amended, the
- 10 Tax Commissioner shall adjust the dollar amounts provided in subdivisions
- 11 (13)(a)(i) and (ii) of this section by the same percentage used to adjust
- 12 individual income tax brackets under subsection (3) of section
- 13 77-2715.03.
- 14 (c) For taxable years beginning or deemed to begin on or after
- 15 January 1, 2021, under the Internal Revenue Code of 1986, as amended, a
- 16 taxpayer may claim the reduction to federal adjusted gross income allowed
- 17 under this subsection or the reduction to federal adjusted gross income
- 18 allowed under subsection (14) of this section, whichever provides the
- 19 greater reduction.
- 20 (14)(a) For taxable years beginning or deemed to begin on or after
- 21 January 1, 2021, under the Internal Revenue Code of 1986, as amended,
- 22 federal adjusted gross income shall be reduced by a percentage of the
- 23 social security benefits that are received and included in federal
- 24 adjusted gross income. The pertinent percentage shall be:
- (i) Five percent for taxable years beginning or deemed to begin on
- 26 or after January 1, 2021, and before January 1, 2022, under the Internal
- 27 Revenue Code of 1986, as amended;
- 28 (ii) Twenty percent for taxable years beginning or deemed to begin
- 29 on or after January 1, 2022, and before January 1, 2023, under the
- 30 Internal Revenue Code of 1986, as amended;
- 31 (iii) Thirty percent for taxable years beginning or deemed to begin

- 1 on or after January 1, 2023, and before January 1, 2024, under the
- 2 Internal Revenue Code of 1986, as amended;
- 3 (iv) Forty percent for taxable years beginning or deemed to begin on
- 4 or after January 1, 2024, and before January 1, 2025, under the Internal
- 5 Revenue Code of 1986, as amended; and
- 6 (v) Fifty percent for taxable years beginning or deemed to begin on
- 7 or after January 1, 2025, under the Internal Revenue Code of 1986, as
- 8 amended.
- 9 (b) It is the intent of the Legislature to enact legislation within
- 10 five years after August 28, 2021, to increase the percentage of social
- 11 security benefits that are excluded under this subsection to (i) sixty
- 12 percent for taxable years beginning or deemed to begin on or after
- 13 January 1, 2026, and before January 1, 2027, under the Internal Revenue
- 14 Code of 1986, as amended, (ii) seventy percent for taxable years
- 15 beginning or deemed to begin on or after January 1, 2027, and before
- 16 January 1, 2028, under the Internal Revenue Code of 1986, as amended,
- 17 (iii) eighty percent for taxable years beginning or deemed to begin on or
- 18 after January 1, 2028, and before January 1, 2029, under the Internal
- 19 Revenue Code of 1986, as amended, (iv) ninety percent for taxable years
- 20 beginning or deemed to begin on or after January 1, 2029, and before
- 21 January 1, 2030, under the Internal Revenue Code of 1986, as amended, and
- 22 (v) one hundred percent for taxable years beginning or deemed to begin on
- 23 or after January 1, 2030, under the Internal Revenue Code of 1986, as
- 24 amended.
- (c) For purposes of this subsection, social security benefits means
- 26 benefits received under the federal Social Security Act.
- 27 (d) For taxable years beginning or deemed to begin on or after
- 28 January 1, 2021, under the Internal Revenue Code of 1986, as amended, a
- 29 taxpayer may claim the reduction to federal adjusted gross income allowed
- 30 under this subsection or the reduction to federal adjusted gross income
- 31 allowed under subsection (13) of this section, whichever provides the

- 1 greater reduction.
- 2 (15)(a) For taxable years beginning or deemed to begin on or after
- 3 January 1, 2015, and before January 1, 2022, under the Internal Revenue
- 4 Code of 1986, as amended, an individual may make a one-time election
- 5 within two calendar years after the date of his or her retirement from
- 6 the military to exclude income received as a military retirement benefit
- 7 by the individual to the extent included in federal adjusted gross income
- 8 and as provided in this subdivision. The individual may elect to exclude
- 9 forty percent of his or her military retirement benefit income for seven
- 10 consecutive taxable years beginning with the year in which the election
- 11 is made or may elect to exclude fifteen percent of his or her military
- 12 retirement benefit income for all taxable years beginning with the year
- in which he or she turns sixty-seven years of age.
- 14 (b) For taxable years beginning or deemed to begin on or after
- 15 January 1, 2022, under the Internal Revenue Code of 1986, as amended, an
- 16 individual may exclude one hundred percent of the military retirement
- 17 benefit income received by such individual to the extent included in
- 18 federal adjusted gross income.
- 19 (c) For purposes of this subsection, military retirement benefit
- 20 means retirement benefits that are periodic payments attributable to
- 21 service in the uniformed services of the United States for personal
- 22 services performed by an individual prior to his or her retirement. The
- 23 term includes retirement benefits described in this subdivision that are
- 24 reported to the individual on either:
- 25 (i) An Internal Revenue Service Form 1099-R received from the United
- 26 States Department of Defense; or
- 27 (ii) An Internal Revenue Service Form 1099-R received from the
- 28 United States Office of Personnel Management.
- 29 (16) For taxable years beginning or deemed to begin on or after
- 30 January 1, 2021, under the Internal Revenue Code of 1986, as amended,
- 31 federal adjusted gross income shall be reduced by the amount received as

- 1 a Segal AmeriCorps Education Award, to the extent such amount is included
- 2 in federal adjusted gross income.
- 3 (17) For taxable years beginning or deemed to begin on or after
- 4 January 1, 2022, under the Internal Revenue Code of 1986, as amended,
- 5 federal adjusted gross income shall be reduced by the amount received by
- 6 or on behalf of a firefighter for cancer benefits under the Firefighter
- 7 Cancer Benefits Act to the extent included in federal adjusted gross
- 8 income.
- 9 (18)(a) Federal adjusted gross income or, for corporations and
- 10 fiduciaries, federal taxable income shall be reduced, to the extent
- 11 <u>included, by the income from interest earned on any account established</u>
- 12 <u>under the Education Savings Account Act.</u>
- 13 (b) Federal adjusted gross income or, for corporations and
- 14 <u>fiduciaries</u>, <u>federal taxable income shall be reduced by contributions to</u>
- 15 an account established under the Education Savings Account Act, to the
- 16 extent not deducted for federal income tax purposes.
- 17 <u>(c) Federal adjusted gross income or, for corporations and</u>
- 18 fiduciaries, federal taxable income shall be increased by the amount of
- 19 any withdrawals by the owner of an account established under the
- 20 Education Savings Account Act for nonqualified expenses to the extent
- 21 previously deducted under subdivision (18)(b) of this section.
- 22 Sec. 8. This act becomes operative on January 1, 2023.
- 23 Sec. 9. Original section 77-2716, Revised Statutes Supplement,
- 24 2021, is repealed.