ASSEMBLY BILL NO. 400–ASSEMBLYMEN MUNFORD; BOBZIEN, DALY, HOGAN, LIVERMORE, NEAL, PIERCE AND STEWART

MARCH 18, 2013

Referred to Committee on Judiciary

SUMMARY—Revises provisions governing parole and probation and criminal offenders. (BDR 14-946)

FISCAL NOTE: Effect on Local Government: No.

Effect on the State: Yes.

EXPLANATION - Matter in bolded italics is new; matter between brackets formitted materiall is material to be omitted.

AN ACT relating to criminal offenders; revising provisions governing genetic marker analysis of certain evidence relating to the conviction of certain offenders; revising provisions concerning violations of probation; requiring offenders who are committed to the custody of the Department of Corrections to submit to tests relating to the detection of the hepatitis C virus; authorizing an elected official to tour and inspect a facility or institution of the Department under certain circumstances; revising provisions concerning violations of parole; and providing other matters properly relating thereto.

Legislative Counsel's Digest:

Existing law authorizes a person who has been convicted of a category A or category B felony, and who is currently under imprisonment for that conviction, to file a petition requesting a genetic marker analysis of certain evidence within the possession or custody of the State. (NRS 176.0918) **Section 1** of this bill expands that provision to a person who has been convicted of any felony, and who is currently under imprisonment for that conviction. **Section 1** also authorizes such a person to file an appeal of an order dismissing such a petition for genetic marker analysis.

Existing law authorizes a court, upon determining that a person has violated a condition of probation, to: (1) continue or revoke the probation or suspension of sentence; (2) order a term of residential confinement; (3) order a program of regimental discipline; (4) cause the sentence imposed to be executed; or (5) modify the original sentence. (NRS 176A.630) **Section 2** of this bill provides that a court may not revoke the probation or suspended sentence of such a probationer and cause the sentence imposed to be executed unless the court makes certain findings and states those findings on the record. **Section 2** further: (1) provides that a court





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may not revoke the probation or suspended sentence of such a probationer and cause the sentence imposed to be executed solely based on the probationer's failure to pay an administrative assessment or certain fees and expenses; and (2) authorizes the court to provide for the forfeiture of certain credits for good behavior of the probationer or extend the period of probation of the probationer if the probationer willfully fails to pay those assessments, fees or expenses.

Sections 4 and 7 of this bill require testing for the detection of the hepatitis C virus to be administered to offenders who are committed to the custody of the Department of Corrections.

Section 5 of this bill authorizes elected officials of the State or a local government to tour and inspect a facility or institution operated by the Department under certain circumstances.

Existing law requires the State Board of Parole Commissioners to adopt standards for the revocation of parole. (NRS 213.10885) Section 6 of this bill sets forth certain factors which the Board is required to consider in determining whether to revoke the parole of a parolee.

THE PEOPLE OF THE STATE OF NEVADA, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

Section 1. NRS 176.0918 is hereby amended to read as follows:

176.0918 1. A person convicted of a [category A or B] felony who is under sentence of imprisonment for that conviction and who otherwise meets the requirements of this section may file a postconviction petition requesting a genetic marker analysis of evidence within the possession or custody of the State which may contain genetic marker information relating to the investigation or prosecution that resulted in the judgment of conviction. If the case involves a sentence of death, the petition must include, without limitation, the date scheduled for the execution, if it has been scheduled.

- Such a petition must be filed with the clerk of the district court for the county in which the petitioner was convicted on a form prescribed by the Department of Corrections. A copy of the petition must be served by registered mail upon:
 - (a) The Attorney General; and
- (b) The district attorney in the county in which the petitioner was convicted.
- 3. A petition filed pursuant to this section must be accompanied by a declaration under penalty of perjury attesting that the information contained in the petition does not contain any material misrepresentation of fact and that the petitioner has a good faith basis relying on particular facts for the request. The petition must include, without limitation:



- (a) Information identifying specific evidence either known or believed to be in the possession or custody of the State that can be subject to genetic marker analysis;
- (b) The rationale for why a reasonable possibility exists that the petitioner would not have been prosecuted or convicted if exculpatory results had been obtained through a genetic marker analysis of the evidence identified in paragraph (a);
- (c) An identification of the type of genetic marker analysis the petitioner is requesting to be conducted on the evidence identified in paragraph (a);
- (d) If applicable, the results of all prior genetic marker analysis performed on evidence in the trial which resulted in the petitioner's conviction; and
- (e) A statement that the type of genetic marker analysis the petitioner is requesting was not available at the time of trial or, if it was available, that the failure to request genetic marker analysis before the petitioner was convicted was not a result of a strategic or tactical decision as part of the representation of the petitioner at the trial.
 - 4. If a petition is filed pursuant to this section, the court may:
- (a) [Dismiss] Enter an order dismissing the petition without a hearing if the court determines, based on the information contained in the petition, that the petitioner does not meet the requirements set forth in this section:
- (b) After determining whether the petitioner is indigent pursuant to NRS 171.188 and whether counsel was appointed in the case which resulted in the conviction, appoint counsel for the limited purpose of reviewing, supplementing and presenting the petition to the court; or
- (c) Schedule a hearing on the petition. If the court schedules a hearing on the petition, the court shall determine which person or agency has possession or custody of the evidence and shall immediately issue an order requiring, during the pendency of the proceeding, each person or agency in possession or custody of the evidence to:
- (1) Preserve all evidence within the possession or custody of the person or agency that may be subjected to genetic marker analysis pursuant to this section;
- (2) Within 90 days, prepare an inventory of all evidence relevant to the claims in the petition within the possession or custody of the person or agency that may be subjected to genetic marker analysis pursuant to this section; and
- (3) Within 90 days, submit a copy of the inventory to the petitioner, the prosecuting attorney and the court.





- 5. Within 90 days after the inventory of all evidence is prepared pursuant to subsection 4, the prosecuting attorney may file a written response to the petition with the court.
- 6. If the court holds a hearing on a petition filed pursuant to this section, the hearing must be presided over by the judge who conducted the trial that resulted in the conviction of the petitioner, unless that judge is unavailable. Any evidence presented at the hearing by affidavit must be served on the opposing party at least 15 days before the hearing.
- 7. The court shall order a genetic marker analysis, after considering the information contained in the petition pursuant to subsection 3 and any other evidence, if the court finds that:
- (a) A reasonable possibility exists that the petitioner would not have been prosecuted or convicted if exculpatory results had been obtained through a genetic marker analysis of the evidence identified in the petition;
 - (b) The evidence to be analyzed exists; and
- (c) Except as otherwise provided in subsection 8, the evidence was not previously subjected to a genetic marker analysis.
- 8. If the evidence was previously subjected to a genetic marker analysis, the court shall order a genetic marker analysis pursuant to subsection 7 if the court finds that:
 - (a) The result of the previous analysis was inconclusive;
- (b) The evidence was not subjected to the type of analysis that is now requested and the requested analysis may resolve an issue not resolved by the previous analysis; or
- (c) The requested analysis would provide results that are significantly more accurate and probative of the identity of the perpetrator than the previous analysis.
- 9. If the court orders a genetic marker analysis pursuant to subsection 7 or 8, the court shall:
- (a) Order the analysis to be conducted promptly under reasonable conditions designed to protect the interest of the State and the petitioner in the integrity of the evidence and the analysis process.
- (b) Select a forensic laboratory to conduct or oversee the analysis. The forensic laboratory selected by the court must:
- (1) Be operated by this state or one of its political subdivisions, when possible; and
- (2) Satisfy the standards for quality assurance that are established for forensic laboratories by the Federal Bureau of Investigation.
- (c) Order the forensic laboratory selected pursuant to paragraph (b) to perform a genetic marker analysis of evidence. The analysis to be performed and evidence to be analyzed must:





(1) Be specified in the order; and

(2) Include such analysis, testing and comparison of genetic marker information contained in the evidence and the genetic marker information of the petitioner as the court determines appropriate under the circumstances.

(d) Order the production of any reports that are prepared by a forensic laboratory in connection with the analysis and any data and

notes upon which the report is based.

(e) Order the preservation of evidence used in a genetic marker analysis performed pursuant to this section for purposes of a subsequent proceeding or analysis, if any.

- (f) Order the results of the genetic marker analysis performed pursuant to this section to be sent to the State Board of Parole Commissioners if the results of the genetic marker analysis are not favorable to the petitioner.
- 10. If the results of a genetic marker analysis performed pursuant to this section are favorable to the petitioner:
- (a) The petitioner may bring a motion for a new trial based on the ground of newly discovered evidence pursuant to NRS 176.515; and
- (b) The restriction on the time for filing the motion set forth in subsection 3 of NRS 176.515 is not applicable.
- 11. The court shall [dismiss] enter an order dismissing a petition filed pursuant to this section if:
- (a) The requirements for ordering a genetic marker analysis pursuant to this section are not satisfied; or
- (b) The results of a genetic marker analysis performed pursuant to this section are not favorable to the petitioner.
- 12. If the court enters an order dismissing a petition pursuant to this section, the person aggrieved by the order may appeal to the Supreme Court within 30 days after the notice of the entry of the order by filing a notice of appeal with the clerk of the district court.
- 13. For the purposes of a genetic marker analysis pursuant to this section, a person who files a petition pursuant to this section shall be deemed to consent to the:
- (a) Submission of a biological specimen by the petitioner to determine genetic marker information; and
- (b) Release and use of genetic marker information concerning the petitioner.
- 13.] 14. The petitioner shall pay the cost of a genetic marker analysis performed pursuant to this section, unless the petitioner is incarcerated at the time the petitioner files the petition, found to be indigent pursuant to NRS 171.188 and the results of the genetic marker analysis are favorable to the petitioner. If the petitioner is





not required to pay the cost of the analysis pursuant to this subsection, the expense of an analysis ordered pursuant to this section is a charge against the Department of Corrections and must be paid upon approval by the Board of State Prison Commissioners as other claims against the State are paid.

[14.] 15. The remedy provided by this section is in addition to, is not a substitute for and is not exclusive of any other remedy, right of action or proceeding available to a person convicted of a crime.

[15.] 16. If a petitioner files a petition pursuant to this section, the court schedules a hearing on the petition and a victim of the crime for which the petitioner was convicted has requested notice pursuant to NRS 178.5698, the district attorney in the county in which the petitioner was convicted shall provide to the victim notice of:

- (a) The fact that the petitioner filed a petition pursuant to this section;
- (b) The time and place of the hearing scheduled by the court as a result of the petition; and
 - (c) The outcome of any hearing on the petition.

Sec. 2. NRS 176A.630 is hereby amended to read as follows:

176A.630 1. If the probationer is arrested, by or without warrant, in another judicial district of this state, the court which granted the probation may assign the case to the district court of that district, with the consent of that court. The court retaining or thus acquiring jurisdiction shall cause the defendant to be brought before it, consider the standards adopted pursuant to NRS 213.10988 and the recommendation, if any, of the Chief Parole and Probation Officer. Upon determining that the probationer has violated a condition of probation, the court shall, if practicable, order the probationer to make restitution for any necessary expenses incurred by a governmental entity in returning the probationer to the court for violation of the probation. [The] Except as otherwise provided in subsections 2 and 3, the court may:

[1.] (a) Continue or revoke the probation or suspension of sentence;

[2.] (b) Order the probationer to a term of residential confinement pursuant to NRS 176A.660;

[3.] (c) Order the probationer to undergo a program of regimental discipline pursuant to NRS 176A.780;

[4.] (d) Cause the sentence imposed to be executed; or

[5.] (e) Modify the original sentence imposed by reducing the term of imprisonment and cause the modified sentence to be executed. The court shall not make the term of imprisonment less than the minimum term of imprisonment prescribed by the applicable penal statute. If the Chief Parole and Probation Officer





recommends that the sentence of a probationer be modified and the modified sentence be executed, the Chief Parole and Probation Officer shall provide notice of the recommendation to any victim of the crime for which the probationer was convicted who has requested in writing to be notified and who has provided a current address to the Division. The notice must inform the victim that he or she has the right to submit documents to the court and to be present and heard at the hearing to determine whether the sentence of a probationer who has violated a condition of probation should be modified. The court shall not modify the sentence of a probationer and cause the sentence to be executed until it has confirmed that the Chief Parole and Probation Officer has complied with the provisions of this **[subsection.]** paragraph. The Chief Parole and Probation Officer must not be held responsible when such notification is not received by the victim if the victim has not provided a current address. All personal information, including, but not limited to, a current or former address, which pertains to a victim and which is received by the Division pursuant to this **[subsection]** paragraph is confidential.

- 2. The court may not revoke the probation or suspension of sentence of the probationer and cause the sentence imposed to be executed unless the court finds on the basis of the circumstances of the original crime and the conduct of the probationer while he or she was on probation that:
- (a) Imprisonment is necessary to protect the community from further criminal activity by the probationer;
- (b) The probationer is in need of treatment which can most effectively be provided if he or she is imprisoned;
- (c) The seriousness of the violation or the totality of the violations by the probationer warrant revocation of probation or suspension of the sentence of the probationer and execution of the sentence imposed; or
- (d) The violation demonstrates that the probationer cannot be supervised by a parole and probation officer pursuant to the practices and policies governing probation established by the Division.
- 3. The court may not revoke the probation or suspension of sentence of the probationer and cause the sentence imposed to be executed solely based on the probationer's failure to pay an administrative assessment, a fee described in NRS 176.0915 or the expenses of his or her defense. If the court determines that a probationer willfully failed to pay an administrative assessment, a fee described in NRS 176.0915 or the expenses of his or her defense, the court may:





- (a) Pursuant to NRS 176A.635, provide for the forfeiture of all or part of the credits for good behavior earned by the probationer pursuant to NRS 176A.500; or
 - (b) Extend the period of probation of the probationer.
- 4. If the court revokes the probation or suspension of sentence of the probationer and causes the sentence imposed to be executed, the court shall state on the record the court's findings pursuant to subsection 2 that support the reasons for such revocation and execution of the sentence.
- **Sec. 3.** Chapter 209 of NRS is hereby amended by adding thereto the provisions set forth as sections 4 and 5 of this act.
 - Sec. 4. 1. Each offender committed to the custody of the Department for imprisonment shall submit to such initial tests as the Director determines appropriate to detect exposure to the hepatitis C virus. Each such test must be approved by regulation of the State Board of Health. At the time the offender is committed to custody:
 - (a) The appropriate approved tests must be administered; and
 - (b) The offender must receive counseling regarding the virus.
 - 2. If the results of an initial test are positive, the offender shall submit to such supplemental tests as the Director determines appropriate. Each such test must be approved for the purpose by regulation of the State Board of Health.
- 3. If the results of a supplemental test are positive, the name of the offender must be disclosed to:
 - (a) The Director;

- (b) The administrative officers of the Department who are responsible for the classification and medical treatment of offenders;
- (c) The manager or warden of the facility or institution at which the offender is confined; and
- (d) Each other employee of the Department whose normal duties involve the employee with the offender or require the employee to come into contact with the blood or bodily fluids of the offender.
- Sec. 5. 1. Upon reasonable notice and subject to the appropriate safety precautions established by the Director, an elected official of the State or a local government may:
 - (a) Tour and inspect a facility or institution of the Department; and
 - (b) Converse with offenders during the tour and inspection.
 - 2. An elected official of the State or a local government is not required to obtain the permission of the Director or the manager or warden of the facility or institution before the tour and





inspection of the facility or institution conducted pursuant to subsection 1.

- **Sec. 6.** NRS 213.10885 is hereby amended to read as follows:
- 213.10885 1. The Board shall adopt by regulation specific standards for each type of convicted person to assist the Board in determining whether to grant or revoke parole. The regulations must include standards for determining whether to grant or revoke the parole of a convicted person:
 - (a) Who committed a capital offense.
 - (b) Who was sentenced to serve a term of imprisonment for life.
- (c) Who was convicted of a sexual offense involving the use or threat of use of force or violence.
 - (d) Who was convicted as a habitual criminal.
 - (e) Who is a repeat offender.

- (f) Who was convicted of any other type of offense.
- The standards must be based upon objective criteria for determining the person's probability of success on parole.
- 2. In establishing the standards, the Board shall consider the information on decisions regarding parole that is compiled and maintained pursuant to NRS 213.10887 and all other factors which are relevant in determining the probability that a convicted person will live and remain at liberty without violating the law if parole is granted or continued. The other factors the Board considers must include, but are not limited to:
 - (a) The severity of the crime committed;
 - (b) The criminal history of the person;
- (c) Any disciplinary action taken against the person while incarcerated;
 - (d) Any previous parole violations or failures;
- (e) Any potential threat to society or to the convicted person; and
 - (f) The length of his or her incarceration.
 - 3. In determining whether to grant parole to a convicted person, the Board shall not consider whether the person has appealed the judgment of imprisonment for which the person is being considered for parole.
 - 4. In determining whether to revoke the parole of a parolee, the Board shall consider, based on the circumstances of the original crime and the conduct of the parolee while on parole whether:
 - (a) Imprisonment is necessary to protect the community from further criminal activity by the parolee;
 - (b) The parolee is in need of treatment which can most effectively be provided if he or she is imprisoned;





- (c) The seriousness of the violation or the totality of the violations by the parolee warrant revocation of his or her parole; and
- (d) The violation demonstrates that the parolee cannot be supervised by a parole and probation officer pursuant to the practices and policies governing parole established by the Division.
- The standards adopted by the Board must provide for a greater punishment for a convicted person who has a history of repetitive criminal conduct or who commits a serious crime, with a violent crime considered the most serious, than for a convicted person who does not have a history of repetitive crimes and did not commit a serious crime.
- (5.) 6. The Board shall make available to the public a sample of the form the Board uses in determining the probability that a convicted person will live and remain at liberty without violating the law if parole is granted or continued.
- [6.] 7. On or before January 1 of each even-numbered year, the Board shall review comprehensively the standards adopted by the Board. The review must include a determination of whether the standards are effective in predicting the probability that a convicted person will live and remain at liberty without violating the law if parole is granted or continued. If a standard is found to be ineffective, the Board shall not use that standard in its decisions regarding parole and shall adopt revised standards as soon as practicable after the review.
- The Board shall report to each regular session of the [7.] 8. Legislature:
- (a) The number and percentage of the Board's decisions that conflicted with the standards:
- (b) The results and conclusions from the Board's review pursuant to subsection $\frac{\{6;\}}{7}$; and
- (c) Any changes in the Board's standards, policies, procedures, programs or forms that have been or will be made as a result of the review.
- Sec. 7. 1. As soon as practicable after October 1, 2013, an appropriate test to detect exposure to the hepatitis C virus must be administered to each offender who is serving a term of imprisonment in a facility or institution of the Department of Corrections and to whom a test to detect exposure to the hepatitis C virus has not been administered pursuant to section 4 of this act, and the offender must receive counseling regarding the virus. Each such test must be approved by regulation of the State Board of Health. Each offender to whom such test must be administered shall submit
- 44 45 to the test



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- 2. If the results of an initial test are positive, the offender shall submit to such supplemental tests as the Director of the Department of Corrections determines appropriate. Each such test must be approved for the purpose by regulation of the State Board of Health.

 3. If the results of a supplemental test are positive, the name of
- the offender must be disclosed to:
 - (a) The Director of the Department of Corrections;
- (b) The administrative officers of the Department of Corrections who are responsible for the classification and medical treatment of offenders:
- (c) The manager or warden of the facility or institution at which the offender is confined; and
- (d) Each other employee of the Department of Corrections whose normal duties involve the employee with the offender or require the employee to come into contact with the blood or bodily fluids of the offender.





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