ASSEMBLY BILL NO. 62-COMMITTEE ON REVENUE

(ON BEHALF OF THE ADVISORY COMMITTEE ON HOUSING)

PREFILED NOVEMBER 20, 2024

Referred to Committee on Revenue

SUMMARY—Revises provisions relating to transferable tax credits for affordable housing. (BDR 32-437)

FISCAL NOTE: Effect on Local Government: No. Effect on the State: Yes.

EXPLANATION - Matter in *bolded italics* is new; matter between brackets [omitted material] is material to be omitted.

AN ACT relating to taxation; revising the procedure for applying for transferable tax credits for affordable housing; revising provisions governing the transfer of transferable tax credits for affordable housing; revising provisions relating to the amount of transferable tax credits for affordable housing that may be approved; revising provisions relating to the expiration of transferable tax credits for affordable housing; and providing other matters properly relating thereto.

Legislative Counsel's Digest:

Existing law authorizes the Housing Division of the Department of Business 1 2345678 and Industry to issue transferable tax credits, which are authorized to be taken against certain state taxes, to the sponsor of a project for the acquisition, development, construction, improvement, expansion, reconstruction or rehabilitation of low income housing, as defined by existing federal law. (NRS 360.860-360.870; 26 U.S.C. § 42) Under existing law, to be issued transferable tax credits, the project sponsor is required to: (1) apply to, and obtain from, the Division a reservation of an amount of transferable tax credits; (2) close the project õ within a certain period after obtaining a reservation of transferable tax credits by 10 acquiring title to the project site, entering into an agreement with a licensed 11 contractor to construct the project and obtaining certain financing for the project; 12 13 and (3) submit to the Division a final application for the issuance of transferable tax credits not less than 45 days before the project closes. A project sponsor that is 14 issued transferable tax credits is authorized to transfer those credits to another 15 entity, and that entity is authorized to transfer the credits to one or more of its 16 subsidiaries or affiliates. (NRS 360.867)





17 Section 1 of this bill: (1) requires, with certain exceptions, a final application 18 for the issuance of transferable tax credits to be submitted not less than 15 days 19 before the closing of the project rather than not less than 45 days before the closing 20 of the project; (2) authorizes a project sponsor to demonstrate the acquisition of the land to close the project by entering into a long-term ground lease for the project site; and (3) authorizes a project sponsor to transfer transferable tax credits to a member or partner of the project sponsor to any other entity, who may then transfer the transferable tax credits to another entity.

21 22 23 24 25 26 27 28 29 30 Existing law limits to \$10,000,000 the amount of transferable tax credits which the Division is authorized to approve in each fiscal year, with certain exceptions. If the Division determines that approval of more than \$10,000,000 of transferable tax credits in a fiscal year is necessary to ensure the maximum development of affordable housing through the issuance of transferable tax credits, the Division is authorized to approve not more than \$13,000,000 of transferable tax credits in that 31 fiscal year and must reduce the amount of transferable tax credits authorized to be 32 33 approved in the next fiscal year by the amount of credits that are approved in excess of \$10,000,000. (NRS 360.868) Section 2 of this bill provides that any such 34 reduction to the amount of transferable tax credits authorized to be approved in a 35 fiscal year must first reduce the amount of unused transferable tax credits from 36 prior fiscal years that are available for approval before the amount of transferable 37 tax credits available for approval in a fiscal year is reduced below \$10,000,000. 38 Additionally, section 2 increases from \$40,000,000 to \$100,000,000 the total 39 amount of transferable tax credits for affordable housing that the Division is 40 authorized to approve for all fiscal years. Finally, section 2 provides that the 4-year 41 period during which transferable tax credits may be used begins on the date on 42 which the Division notifies the project sponsor that transferable tax credits will be 43 issued rather than on the date on which the Division issues the transferable tax 44 credits.

THE PEOPLE OF THE STATE OF NEVADA. REPRESENTED IN SENATE AND ASSEMBLY. DO ENACT AS FOLLOWS:

1 **Section 1.** NRS 360.867 is hereby amended to read as follows: 2 360.867 1. On behalf of a project, the project sponsor may apply to the Division for a certificate of eligibility for transferable 3 tax credits which may be applied to: 4 5

(a) Any tax imposed by chapter 363A or 363B of NRS;

(b) The gaming license fees imposed by the provisions of 6 7 NRS 463.370;

(c) Any tax imposed by chapter 680B of NRS; or

9 (d) Any combination of the fees and taxes described in 10 paragraphs (a), (b) and (c).

11 To apply for a certificate of eligibility for transferable tax 12 credits, the project sponsor must:

13 (a) Submit an application on a form prescribed by the Division; 14 and

15 (b) Comply with the requirements to obtain an allocation of federal low-income housing tax credits which are set forth in the 16 17 qualified allocation plan.



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1 3. The Division shall:

2 (a) Review each application for a certificate of eligibility for 3 transferable tax credits submitted pursuant to subsection 2 and any 4 supporting documents to determine whether the requirements for 5 eligibility for a reservation of transferable tax credits are met and the 6 amount of transferable tax credit threshold points awarded to the 7 project;

8 (b) Determine the amount of transferable tax credits for which 9 the project may be eligible, which amount must equal the amount 10 determined by the Division to be necessary to make the project 11 financially feasible after considering all other sources of financing 12 for the project; and

13 (c) Reserve the amount of transferable tax credits for which each 14 project is determined to be eligible pursuant to paragraph (b) in the order of the amount of transferable tax credit threshold points 15 16 awarded to each such project pursuant to paragraph (a) until a 17 reservation is made for each project or the amount of transferable credits reserved for the fiscal year is equal to the amount of 18 19 transferable tax credits which the Division is authorized to approve 20 for the fiscal year pursuant to NRS 360.868, whichever occurs first. 21 If the amount of transferable tax credits reserved for the fiscal year 22 reaches the amount of transferable tax credits which the Division is 23 authorized to approve for the fiscal year pursuant to NRS 360.868 24 before each eligible project is reserved the full amount of 25 transferable tax credits for which it is determined to be eligible 26 pursuant to paragraph (b), the Division may take any action that the 27 Division determines will ensure the maximum development of 28 affordable housing in this State, including, without limitation, 29 proportionally reducing the reservation of each project for which 30 transferable tax credits are reserved or reserving for the last project 31 to receive a reservation of transferable tax credits an amount of 32 transferable tax credits that is less than the full amount of 33 transferable tax credits for which the project was determined to be 34 eligible pursuant to paragraph (b).

4. If the Division reserves transferable tax credits for a project pursuant to subsection 3, the Division shall provide written notice of the reservation which identifies the amount of the tax credits reserved for the project to:

- 39 (a) The project sponsor;
- 40 (b) The Department;
- 41 (c) The Nevada Gaming Control Board;
- 42 (d) The Office of Finance; and

43 (e) The Fiscal Analysis Division of the Legislative Counsel44 Bureau.

45 5. The Division:





(a) Shall terminate a reservation of transferable tax credits if the 1 2 project for which the reservation is awarded is not closed within 3 the period specified in paragraph (a) of subsection 6 unless, before the expiration of that period, the Division receives from the project 4 5 sponsor a written request for an extension of not more than 45 days. 6 The Division may grant only one extension pursuant to this paragraph and, if the project is not closed before the expiration of 7 8 the extension period, the Division must terminate the reservation of transferable tax credits. A request for an extension submitted 9 pursuant to this paragraph must be accompanied by proof 10 11 satisfactory to the Division that:

12 (1) The requirements for financing the project have been 13 substantially completed;

14 (2) The delay in closing was the result of circumstances that 15 could not have been anticipated by and were outside the control of 16 the project sponsor at the time the application was submitted by the 17 project sponsor; and

(3) The project will be closed not later than 45 days after theDivision receives the request.

20 (b) May terminate a reservation of transferable tax credits if the 21 Division determines that any event, circumstance or condition 22 occurs for which a reservation of federal low-income housing tax 23 credits may be terminated. If transferable tax credits are terminated 24 pursuant to this paragraph, the Division may issue a reservation for 25 the amount of transferable tax credits terminated to other projects 26 eligible for transferable tax credits in the order of the amount of 27 transferable tax credit threshold points awarded to each such project 28 pursuant to paragraph (a) of subsection 3.

29 6. Except as otherwise provided in this section, to be issued 30 transferable tax credits:

(a) Not later than 270 days after the Division provides written
notice of the reservation of transferable tax credits pursuant to
subsection 4, the project sponsor must demonstrate to the Division
that the project has been closed by providing proof satisfactory to
the Division that the project sponsor has:

(1) Purchased and holds title in fee simple to , *or has entered into a long-term ground lease for*, the project site in the name of
 the project sponsor.

39 (2) Entered into a written agreement with a contractor who is40 licensed in this State to begin construction.

41 (3) Obtained adequate financing for the construction of the 42 project. The applicant must provide written commitments or 43 contracts from third parties.

44 (4) Executed a written commitment for a loan for permanent 45 financing for the construction of the project in an amount that





1 ensures the financial feasibility of the project. The commitment may 2 be subject to the condition that the construction is completed and the project is appraised for an amount sufficient to justify the loan in 3 4 accordance with the requirements of the lender for credit. If the 5 project is a rural development project that receives loans or grants 6 from the United States Department of Agriculture, the applicant must provide a form approved by the Division that indicates that 7 8 money has been obligated for the construction of the project before the expiration of the period. An advance of that money is not 9 required before the expiration of the period. 10

11 (b) Not less than [45] 15 days before the project is closed, the 12 project sponsor must submit to the Division a final application for 13 transferable tax credits on a form provided by the Division and such 14 other information as the Division deems necessary to determine whether the project qualifies for the issuance of transferable tax 15 16 credits. Upon receipt of a final application pursuant to this 17 paragraph, the Division shall complete a review of the project and the project sponsor. If, after such review, the Division determines 18 19 that the project complies with the requirements upon which 20 transferable tax credits were reserved pursuant to this section and a declaration of restrictive covenants and conditions will be recorded 21 22 in the office of the county recorder for the county in which the 23 project is located:

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(1) The Division shall:

(I) Determine the appropriate amount of transferable tax credits for the project, which must be the amount the Division determines is necessary to make the project financially feasible after all other sources of funding are allocated and paid toward the final cost of the project and may not exceed the amount of transferable tax credits reserved for the project pursuant to this section; and

31 (II) Notify the project sponsor that the transferable tax 32 credits will be issued;

(2) Within 30 days after the receipt of the notice, the project
sponsor shall make an irrevocable declaration of the amount of
transferable tax credits that will be applied to each fee or tax set
forth in subsection 1, thereby accounting for all of the credits which
will be issued; and

38 (3) Upon receipt of the declaration described in subparagraph 39 (2), the Division shall issue transferable tax credits to the project sponsor in the amount approved by the Division. The project 40 sponsor may transfer the transferable tax credits to a member or 41 42 partner of the project sponsor or to any other entity. The project 43 sponsor shall notify the Division upon transferring any transferable 44 tax credits. An entity to which a project sponsor transfers any 45 transferable tax credits may transfer those transferable tax credits to





one or more of its subsidiaries or affiliates and shall notify the 1 2 Division upon making any such transfer. The Division shall notify 3 the Department of Taxation, the Office of Finance, the Fiscal 4 Analysis Division of the Legislative Counsel Bureau and the 5 Nevada Gaming Control Board of all transferable tax credits issued, 6 segregated by each fee or tax set forth in subsection 1, and of all transferable tax credits transferred, segregated by each fee or tax set 7 forth in subsection 1. 8

9 7. Upon completion of the project, the project sponsor shall submit to the Division a certification of costs on a form provided by 10 the Division and such other information as the Division deems 11 12 necessary to determine the final cost of the project. If, based upon 13 the final cost of the project indicated in the certification of costs, the 14 Division determines that the amount of transferable tax credits 15 issued by the Division to the project sponsor is greater than the 16 amount of transferable tax credits to which the project sponsor is 17 entitled:

18 (a) The Division shall notify the project sponsor, the Department 19 of Taxation, the Office of Finance, the Fiscal Analysis Division of 20 the Legislative Counsel Bureau and the Nevada Gaming Control 21 Board that the project sponsor is required to repay the portion of the 22 transferable tax credits to which the project sponsor is not entitled. 23 The notice must specify the amount of transferable tax credits that 24 the project sponsor is required to repay.

25 (b) The project sponsor shall repay to the Department of 26 Taxation or the Nevada Gaming Control Board, as applicable, the 27 portion of the transferable tax credits to which the project sponsor is 28 not entitled.

29 8. The project sponsor may submit a request to the Administrator of the Division to protect from disclosure any 30 31 information in the application which, under generally accepted 32 business practices, would be considered a trade secret or other 33 confidential proprietary information of the business. After consulting with the business, the Administrator of the Division shall 34 35 determine whether to protect the information from disclosure. The 36 decision of the Administrator of the Division is final and is not 37 subject to judicial review. If the Administrator of the Division 38 determines to protect the information from disclosure, the protected 39 information:

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(a) Is confidential proprietary information of the business; 41 (b) Is not a public record;

42 (c) Must be redacted by the Administrator of the Division from 43 any copy of the application that is disclosed to the public; and





1 (d) Must not be disclosed to any person who is not an officer or 2 employee of the Division unless the lead participant consents to the 3 disclosure.

4 9. The Division may adopt any regulations necessary to carry5 out the provisions of NRS 360.860 to 360.870, inclusive.

6 10. The Nevada Tax Commission and the Nevada Gaming 7 Commission:

8 (a) Shall adopt regulations prescribing the manner in which 9 transferable tax credits described in this section will be 10 administered.

(b) May adopt any other regulations that are necessary to carryout the provisions of NRS 360.860 to 360.870, inclusive.

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11. As used in this section:

(a) "Affiliate" means a person who, directly or indirectly
through one or more intermediaries, controls, is controlled by or is
under common control with a specified person.

(b) "Certification of costs" means a report from an independentcertified public accountant attesting:

19 (1) To the amount of the actual costs of construction of the 20 project; and

21 (2) That those costs may be included in the eligible basis of 22 the project pursuant to the provisions of 26 U.S.C. § 42.

(c) "Subsidiary" means an entity in which a person owns
beneficially or of record 50 percent or more of the outstanding
equity interests.

26 (d) "Transferable tax credit threshold points" means points
27 awarded based on specific objectives determined by the Division
28 through the dissemination of a strategic plan for the development of
29 affordable housing created by the Division, the review of housing
30 data and the receipt of input from persons interested in the
31 development of affordable housing.

Sec. 2. NRS 360.868 is hereby amended to read as follows:

360.868 1. Except as otherwise provided in this subsection,
the Division shall not approve any application for transferable tax
credits submitted pursuant to NRS 360.867 if:

36 (a) Approval of the application would cause the total amount of 37 transferable tax credits approved pursuant to NRS 360.867 for each 38 fiscal year to exceed \$10,000,000. Any portion of the \$10,000,000 per fiscal year for which transferable tax credits have not previously 39 40 been approved may be carried forward and made available for approval during the next or any future fiscal year. If the Division 41 42 determines that approval of an application that would cause the total 43 amount of transferable tax credits approved pursuant to NRS 360.867 in a fiscal year to exceed \$10,000,000 is necessary to 44 45 ensure the maximum development of affordable housing in this





State through the approval of transferable tax credits pursuant to 1 2 NRS 360.867, the Division may approve the application unless the 3 approval of the application would cause the total amount of transferable tax credits approved pursuant to NRS 360.867 in the 4 5 fiscal year to exceed \$13,000,000. If the Division approves an 6 application for transferable tax credits that causes the total amount 7 of transferable tax credits approved pursuant to NRS 360.867 in a 8 fiscal year to exceed \$10,000,000, the Division must reduce the 9 amount of transferable tax credits which may be approved pursuant to NRS 360.867 in the next fiscal year by the amount of transferable 10 11 tax credits approved in excess of \$10,000,000 in the previous fiscal 12 year. Any reduction made pursuant to this paragraph to the 13 amount of transferable tax credits which may be approved pursuant to NRS 360.867 in a fiscal year must be made to the 14 15 amount of carried forward transferable tax credits available for approval in a fiscal year before the amount of transferable tax 16 17 credits which may be approved in a fiscal year is reduced below 18 \$10.000.000. 19 (b) Approval of the application would cause the total amount of 20 transferable tax credits approved for all fiscal years pursuant to NRS

21 360.867 to exceed [\$40,000,000.] \$100,000,000.

22 2. The transferable tax credits issued to a project sponsor 23 pursuant to NRS 360.867 expire 4 years after the date on which *the* 24 *Division notifies the project sponsor that* the transferable tax 25 credits [are] will be issued [to the project sponsor.] as required by 26 subsection 6 of NRS 360.867.

27 Sec. 3. This act becomes effective on July 1, 2025.



