ASSEMBLY BILL NO. 94-ASSEMBLYMAN HANSEN

PREFILED JANUARY 30, 2015

Referred to Committee on Legislative Operations and Elections

SUMMARY—Authorizes election officials to establish systems for registered voters to elect to receive sample ballots by electronic means. (BDR 24-518)

FISCAL NOTE: Effect on Local Government: May have Fiscal Impact. Effect on the State: Yes.

EXPLANATION - Matter in *bolded italics* is new; matter between brackets [omitted material] is material to be omitted.

AN ACT relating to elections; authorizing election officials to establish systems for registered voters to elect to receive sample ballots by electronic means; clarifying provisions governing the confidentiality of certain information relating to registered voters; protecting the confidentiality of electronic mail addresses provided by registered voters to election officials; and providing other matters properly relating thereto.

Legislative Counsel's Digest:

Existing law requires each county and city clerk to mail a sample ballot to each registered voter in the applicable county or city. (NRS 293.565, 293C.530) Sections 2 and 4 of this bill authorize each county and city clerk to establish a system to distribute a sample ballot by electronic means to each registered voter who elects to receive sample ballots in that manner. Such a system may include, without limitation, electronic mail or electronic access through an Internet website. Existing law provides that certain information relating to a registered voter is confidential and that a registered voter may submit a written request to the county

Existing law provides that certain information relating to a registered voter is confidential and that a registered voter may submit a written request to the county 10 clerk to have his or her address and telephone number withheld from the public. 11 (NRS 293.558) Section 1.7 of this bill clarifies that the following information 12 relating to a registered voter is confidential: (1) the address and telephone number 13 of the registered voter if requested by the registered voter; (2) an electronic mail address provided by the registered voter to carry out any state or federal law 14 15 relating to the voting process, including an electronic mail address provided by a registered voter who participates in a system to distribute sample ballots by 16 17 electronic means; (3) the social security number and driver's license or 18 identification card number of the registered voter; and (4) any other information





19 relating to the registered voter that any state or federal law declares to be 20 confidential or otherwise requires to be withheld from the public.

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Sections 1, 3 and 5-10 of this bill make conforming changes.

THE PEOPLE OF THE STATE OF NEVADA, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

Section 1. NRS 293.097 is hereby amended to read as follows:
 293.097 1. "Sample ballot" means a document distributed by
 a county or city clerk upon which is {printed} included a list of the
 offices, candidates and ballot questions that will appear on a ballot.

5 2. The term includes, *without limitation*, any such document 6 which is [printed by] prepared on a computer [-] and distributed by 7 mail or electronic means pursuant to NRS 293.565 or 293C.530.

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Sec. 1.3. (Deleted by amendment.) Sec. 1.5. (Deleted by amendment.)

Sec. 1.7. NRS 293.558 is hereby amended to read as follows:

11 293.558 1. The county *or city* clerk shall disclose the 12 identification number of a registered voter to the public, including, 13 without limitation:

14 (a) In response to an inquiry received by the county *or city* 15 clerk; or

(b) By inclusion of the identification number of the registered
voter on any list of registered voters made available for public
inspection pursuant to NRS 293.301, 293.440, 293.557, 293C.290
or 293C.542.

2. The county *or city* clerk shall not disclose [the]:

(a) The social security number or the driver's license or
 identification card number of a registered voter [], and such a
 number is confidential and is not a public book or record within
 the meaning of NRS 239.010.

(b) An electronic mail address provided by a registered voter to carry out any state or federal law relating to the voting process, and such an electronic mail address is confidential and is not a public book or record within the meaning of NRS 239.010. The county or city clerk may not release a registered voter's electronic mail address to a third party and may use such an electronic mail address only to:

(1) Communicate with the registered voter about the voting
 process, including, without limitation, as necessary to carry out
 the provisions of chapter 293D of NRS; and

35 (2) Distribute a sample ballot to the registered voter by 36 electronic means if the county or city clerk has established a 37 system for distributing sample ballots by electronic means





1 pursuant to NRS 293.565 or 293C.530 and the registered voter 2 elects to receive a sample ballot by electronic means. A registered voter may submit a written request to the 3 3. county *or city* clerk to have his or her address and telephone number 4 5 withheld from the public. Upon receipt of such a request, the county 6 or city clerk shall not disclose the address or telephone number of 7 the registered voter to the public, including, without limitation: 8 (a) In response to an inquiry received by the county or city 9 clerk: or 10 (b) By inclusion on any list of registered voters made available for public inspection pursuant to NRS 293.301, 293.440, 293.557, 11 293C.290 or 293C.542. 12 13 4. No information *relating to a registered voter may be* withheld from the public other than [the] : 14 15 (a) The address \square and telephone number \square of the registered 16 voter if requested by the registered voter pursuant to this section; 17 (b) An electronic mail address provided by the registered voter 18 to carry out any state or federal law relating to the voting process; 19 (c) The social security number and driver's license or 20 identification card number of **[a]** the registered voter **[may]**; and 21 (d) Any other information relating to the registered voter that

any state or federal law declares to be confidential or otherwise 22 23 *requires to* be withheld from the public. 24

Sec. 2. NRS 293.565 is hereby amended to read as follows:

25 293.565 1. Except as otherwise provided in subsection 3. 26 sample ballots must include: 27

(a) If applicable, the statement required by NRS 293.267;

28 (b) The fiscal note or description of anticipated financial effect, 29 as provided pursuant to NRS 218D.810, 293.250, 293.481, 295.015, 30 295.095 or 295.230 for each proposed constitutional amendment, 31 statewide measure, measure to be voted upon only by a special 32 district or political subdivision and advisory question;

33 (c) An explanation, as provided pursuant to NRS 218D.810, 34 293.250, 293.481, 295.121 or 295.230, of each proposed 35 constitutional amendment, statewide measure, measure to be voted 36 upon only by a special district or political subdivision and advisory 37 question;

(d) Arguments for and against each proposed constitutional 38 39 amendment, statewide measure, measure to be voted upon only by a special district or political subdivision and advisory question, and 40 41 rebuttals to each argument, as provided pursuant to NRS 218D.810, 293.250, 293.252 or 295.121; and 42 43

(e) The full text of each proposed constitutional amendment.

44 2. If, pursuant to the provisions of NRS 293.2565, the word 45 "Incumbent" must appear on the ballot next to the name of the





candidate who is the incumbent, the word "Incumbent" must appear
 on the sample ballot next to the name of the candidate who is the
 incumbent.

4 3. Sample ballots that are mailed to registered voters may be 5 printed without the full text of each proposed constitutional 6 amendment if:

7 (a) The cost of printing the sample ballots would be significantly
8 reduced if the full text of each proposed constitutional amendment
9 were not included;

10 (b) The county clerk ensures that a sample ballot that includes 11 the full text of each proposed constitutional amendment is provided 12 at no charge to each registered voter who requests such a sample 13 ballot; and

14 (c) The sample ballots provided to each polling place include the 15 full text of each proposed constitutional amendment.

16 4. A county clerk may establish a system for distributing 17 sample ballots by electronic means to each registered voter who 18 elects to receive a sample ballot by electronic means. Such a system may include, without limitation, electronic mail or 19 20 electronic access through an Internet website. If a county clerk establishes such a system and a registered voter elects to receive a 21 22 sample ballot by electronic means, the county clerk shall distribute the sample ballot to the registered voter by electronic means 23 24 pursuant to the procedures and requirements set forth by regulations adopted by the Secretary of State. 25

5. If a registered voter does not elect to receive a sample ballot by electronic means pursuant to subsection 4, the county clerk shall distribute the sample ballot to the registered voter by mail.

6. Before the period for early voting for any election begins, the county clerk shall <u>[cause to be mailed]</u> distribute to each registered voter in the county <u>[a]</u> by mail or electronic means, as applicable, the sample ballot for his or her precinct, with a notice informing the voter of the location of his or her polling place. If the location of the polling place has changed since the last election:

(a) The county clerk shall mail a notice of the change to each
 registered voter in the county not sooner than 10 days before
 [mailing] distributing the sample ballots; or

(b) The sample ballot must also include a notice in bold typeimmediately above the location which states:

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1 [5.] 7. Except as otherwise provided in subsection [6.] 8, a sample ballot required to be [mailed] distributed pursuant to this 2 3 section must:

4 (a) Be **[printed]** prepared in at least 12-point type; and

(b) Include on the front page, in a separate box created by bold 5 lines, a notice *printed prepared* in at least 20-point bold type that 6 7 states:

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NOTICE: TO RECEIVE A SAMPLE BALLOT IN LARGE TYPE, CALL (Insert appropriate telephone number)

12 A portion of a sample ballot that contains a facsimile of [6.] 8. 13 the display area of a voting device may include material in less than 12-point type to the extent necessary to make the facsimile fit on the 14 15 pages of the sample ballot.

16 **[7.]** 9. The sample ballot **[mailed]** *distributed* to a person who 17 requests a sample ballot in large type by exercising the option 18 provided pursuant to NRS 293.508, or in any other manner, must be **[printed]** prepared in at least 14-point type, or larger when 19 20 practicable.

21 **18.** 10. If a person requests a sample ballot in large type, the county clerk shall ensure that all future sample ballots [mailed] 22 23 *distributed* to that person from the county are in large type.

The county clerk shall include in each sample ballot a 24 [9.] 11. 25 statement indicating that the county clerk will, upon request of a voter who is elderly or disabled, make reasonable accommodations 26 27 to allow the voter to vote at his or her polling place and provide reasonable assistance to the voter in casting his or her vote, 28 29 including, without limitation, providing appropriate materials to assist the voter. In addition, if the county clerk has provided 30 pursuant to subsection 4 of NRS 293.2955 for the placement at 31 32 centralized voting locations of specially equipped voting devices for use by voters who are elderly or disabled, the county clerk shall 33 include in the sample ballot a statement indicating: 34 35

(a) The addresses of such centralized voting locations;

36 (b) The types of specially equipped voting devices available at 37 such centralized voting locations; and

38 (c) That a voter who is elderly or disabled may cast his or her 39 ballot at such a centralized voting location rather than at his or her 40 regularly designated polling place.

The cost of *mailing distributing* sample ballots for 41 [10.] 12. 42 any election other than a primary or general election must be borne by the political subdivision holding the election. 43





Sec. 3. NRS 293.780 is hereby amended to read as follows:

2 293.780 1. A person who is entitled to vote shall not vote or 3 attempt to vote more than once at the same election. Any person 4 who votes or attempts to vote twice at the same election is guilty 5 of a category D felony and shall be punished as provided in 6 NRS 193.130.

7 2. Notice of the provisions of subsection 1 must be given by 8 the county or city clerk as follows:

9 (a) [Printed] Stated on all sample ballots [mailed;] distributed 10 by mail or electronic means;

(b) Posted in boldface type at each polling place; and

12 (c) Posted in boldface type at the office of the county or city 13 clerk.

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Sec. 3.5. (Deleted by amendment.)

Sec. 4. NRS 293C.530 is hereby amended to read as follows:

16 293C.530 1. A city clerk may establish a system for distributing sample ballots by electronic means to each registered 17 18 voter who elects to receive a sample ballot by electronic means. Such a system may include, without limitation, electronic mail or 19 electronic access through an Internet website. If a city clerk 20 21 establishes such a system and a registered voter elects to receive a 22 sample ballot by electronic means, the city clerk shall distribute the sample ballot to the registered voter by electronic means 23 24 pursuant to the procedures and requirements set forth by 25 regulations adopted by the Secretary of State.

26 2. If a registered voter does not elect to receive a sample
27 ballot by electronic means pursuant to subsection 1, the city clerk
28 shall distribute the sample ballot to the registered voter by mail.

3. Before the period for early voting for any election begins,
the city clerk shall *[cause to be mailed] distribute* to each registered
voter in the city *[a] by mail or electronic means, as applicable, the*sample ballot for his or her precinct, with a notice informing the
voter of the location of his or her polling place. If the location of
the polling place has changed since the last election:

(a) The city clerk shall mail a notice of the change to each
 registered voter in the city not sooner than 10 days before [mailing]
 distributing the sample ballots; or

(b) The sample ballot must also include a notice in bold typeimmediately above the location which states:

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NOTICE: THE LOCATION OF YOUR POLLING PLACE HAS CHANGED SINCE THE LAST ELECTION





1 [2.] 4. Except as otherwise provided in subsection [4,] 6, a 2 sample ballot required to be [mailed] distributed pursuant to this 3 section must:

4 (a) Be [printed] prepared in at least 12-point type;

5 (b) Include the description of the anticipated financial effect and 6 explanation of each citywide measure and advisory question, 7 including arguments for and against the measure or question, as 8 required pursuant to NRS 295.205 or 295.217; and

9 (c) Include on the front page, in a separate box created by bold 10 lines, a notice [printed] prepared in at least 20-point bold type that 11 states:

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NOTICE: TO RECEIVE A SAMPLE BALLOT IN LARGE TYPE, CALL (Insert appropriate telephone number)

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16 [3.] 5. The word "Incumbent" must appear on the sample 17 ballot next to the name of the candidate who is the incumbent, if 18 required pursuant to NRS 293.2565.

19 [4.] 6. A portion of a sample ballot that contains a facsimile of
20 the display area of a voting device may include material in less than
21 12-point type to the extent necessary to make the facsimile fit on the
22 pages of the sample ballot.

23 [5.] 7. The sample ballot [mailed] distributed to a person who requests a sample ballot in large type by exercising the option provided pursuant to NRS 293.508, or in any other manner, must be [printed] prepared in at least 14-point type, or larger when practicable.

28 [6.] 8. If a person requests a sample ballot in large type, the
 29 city clerk shall ensure that all future sample ballots [mailed]
 30 *distributed* to that person from the city are in large type.

31 **7.** 9. The city clerk shall include in each sample ballot a 32 statement indicating that the city clerk will, upon request of a voter who is elderly or disabled, make reasonable accommodations to 33 allow the voter to vote at his or her polling place and provide 34 reasonable assistance to the voter in casting his or her vote, 35 including, without limitation, providing appropriate materials to 36 assist the voter. In addition, if the city clerk has provided pursuant to 37 38 subsection 4 of NRS 293C.281 for the placement at centralized 39 voting locations of specially equipped voting devices for use by voters who are elderly or disabled, the city clerk shall include in the 40 41 sample ballot a statement indicating:

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(a) The addresses of such centralized voting locations;

43 (b) The types of specially equipped voting devices available at 44 such centralized voting locations; and





1 (c) That a voter who is elderly or disabled may cast his or her 2 ballot at such a centralized voting location rather than at the voter's 3 regularly designated polling place.

[8.] 10. The cost of [mailing] distributing sample ballots for a 4 5 city election must be borne by the city holding the election.

Sec. 5. NRS 244A.785 is hereby amended to read as follows:

7 244A.785 1. The board of county commissioners of a county whose population is 700,000 or more may, by ordinance, create one 8 9 or more districts within the unincorporated area of the county for the 10 support of public parks. Such a district may include territory within 11 the boundary of an incorporated city if so provided by interlocal 12 agreement between the county and the city.

13 The ordinance creating a district must specify its boundaries. 2. 14 The area included within the district may be contiguous or 15 noncontiguous. The boundaries set by the ordinance are not affected 16 by later annexations to or incorporation of a city.

17 The alteration of the boundaries of such a district may be 3. 18 initiated by:

19 (a) A petition proposed unanimously by the owners of the property which is located in the proposed area which was not 20 21 previously included in the district; or

22 (b) A resolution adopted by the board of county commissioners 23 on its own motion.

24 → If the board of county commissioners proposes on its own motion 25 to alter the boundaries of a district for the support of public parks, it shall, at the next primary or general election, submit to the 26 27 registered voters who reside in the proposed area which was not 28 previously included in the district, the question of whether the 29 boundaries of the district shall be altered. If a majority of the voters 30 approve the question, the board shall, by ordinance, alter the 31 boundaries of the district as approved by the voters.

The sample ballot required to be [mailed] distributed 32 4. 33 pursuant to NRS 293.565 must include for the question described in subsection 3, a disclosure of any future increase or decrease in costs 34 35 which may be reasonably anticipated in relation to the purposes of the district for the support of public parks and its probable effect on 36 37 the district's tax rate. 38

Sec. 6. NRS 266.0325 is hereby amended to read as follows:

39 266.0325 1. At least 10 days before an election held pursuant to NRS 266.029, the county clerk or registrar of voters shall feause 40 41 to be mailed distribute to each qualified elector by mail or electronic means, as applicable, a sample ballot for the elector's 42 precinct with a notice informing the elector of the location of the 43 44 polling place for that precinct. A sample ballot may be distributed 45 by electronic means to an elector only if the county clerk has



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1 established a system for distributing sample ballots by electronic 2 means pursuant to NRS 293.565 and the elector elects to receive a 3 sample ballot by electronic means. 4 2. The sample ballot must: (a) Be in the form required by NRS 266.032. 5 6 (b) Include the information required by NRS 266.032. 7 (c) Except as otherwise provided in subsection 3, be [printed] 8 *prepared* in at least 12-point type. (d) Describe the area proposed to be incorporated by assessor's 9 parcel maps, existing boundaries of subdivision or parcel maps, 10 identifying visible ground features, extensions of the visible ground 11 12 features, or by any boundary that coincides with the official 13 boundary of the State, a county, a city, a township, a section or any 14 combination thereof. 15 (e) Contain a copy of the map or plat that was submitted with 16 the petition pursuant to NRS 266.019 and depicts the existing 17 dedicated streets, sewer interceptors and outfalls and their proposed 18 extensions. 19 (f) Include on the front page, in a separate box created by bold 20 lines, a notice **[printed]** prepared in at least 20-point bold type that 21 states. 22 23 NOTICE: TO RECEIVE A SAMPLE BALLOT IN 24 LARGE TYPE, CALL (Insert appropriate telephone number) 25 26 A portion of a sample ballot that contains a facsimile of the 3. 27 display area of a voting device may include material in less than 12point type to the extent necessary to make the facsimile fit on the 28 29 pages of the sample ballot. 30 The sample ballot *[mailed] distributed* to a person who 4 31 requests a sample ballot in large type by exercising the option 32 provided pursuant to NRS 293.508, or in any other manner, must be [printed] prepared in at least 14-point type, or larger when 33 34 practicable. 35 5. If a person requests a sample ballot in large type, the county clerk shall ensure that all future sample ballots [mailed] distributed 36 37 to that person from the county are in large type. **Sec.** 7. NRS 266.034 is hereby amended to read as follows: 38 39 266.034 1. The costs incurred by the board of county commissioners in carrying out the provisions relating to the 40 41 incorporation, including the costs incurred in certifying the petition, publishing the notices, requesting the report pursuant to NRS 42 266.0261, conducting the public hearing and election, including the 43 cost of [mailing] distributing the sample ballots, and any appeal 44 45 pursuant to NRS 266.0265 are a charge against the county if the





1 proposed incorporation is not submitted to the voters or the 2 incorporation is disapproved by the voters, and a charge against 3 the incorporated city if the incorporation is approved by the voters.

4 2. The costs incurred by the incorporators in carrying out the 5 provisions relating to the incorporation, including the costs incurred 6 in preparation of the petition for incorporation, preparation of the 7 descriptions and map of the area proposed to be incorporated and 8 circulation of the petition are chargeable to the incorporated city if 9 the incorporation is approved by the voters.

NRS 349.015 is hereby amended to read as follows: Sec. 8.

11 349.015 1. Except as otherwise provided in subsection 3, the 12 sample ballot required to be *mailed distributed* pursuant to NRS 13 293.565 or 293C.530, and the notice of election must contain: 14

(a) The time and places of holding the election.

15 (b) The hours during the day in which the polls will be open, 16 which must be the same as provided for general elections. 17

(c) The purposes for which the bonds are to be issued.

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(d) A disclosure of any: 19 (1) Future increase or decrease in costs which can reasonably be anticipated in relation to the purposes for which the obligations 20

21 are to be issued and its probable effect on the tax rate; and

22 (2) Requirement relating to the bond question which is 23 imposed pursuant to a court order or state or federal statute and the 24 probable consequences which will result if the bond question is not 25 approved by the voters.

26 (e) An estimate of the annual cost to operate, maintain and 27 repair any buildings, structures or other facilities or improvements 28 to be constructed or acquired with the proceeds of the bonds. 29

(f) The maximum amount of the bonds.

(g) The maximum rate of interest.

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(h) The maximum number of years which the bonds are to run.

32 Any election called pursuant to NRS 349.010 to 349.070, 33 inclusive, may be consolidated with a primary or general election.

34 If the election is consolidated with a general election, the 3. notice of election need not set forth the places of holding the 35 36 election, but may instead state that the places of holding the election 37 will be the same as those provided for the general election. 38

Sec. 9. NRS 350.024 is hereby amended to read as follows:

39 350.024 1. The ballot question for a proposal submitted to 40 the electors of a municipality pursuant to subsection 1 of NRS 41 350.020 must contain the principal amount of the general 42 obligations to be issued or incurred, the purpose of the issuance or 43 incurrence of the general obligations and an estimate established by 44 the governing body of:





1 (a) The duration of the levy of property tax that will be used to 2 pay the general obligations; and

3 (b) The average annual increase, if any, in the amount of 4 property taxes that an owner of a new home with a fair market value 5 of \$100,000 will pay for debt service on the general obligations to be issued or incurred. 6

7 2. Except as otherwise provided in subsection 4, the sample 8 ballot required to be *mailed distributed* pursuant to NRS 293.565 9 or 293C.530 and the notice of election must contain:

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(a) The time and places of holding the election.

11 (b) The hours during the day in which the polls will be open, 12 which must be the same as provided for general elections. 13

(c) The ballot question.

14 (d) The maximum amount of the obligations, including the 15 anticipated interest, separately stating the total principal, the total 16 anticipated interest and the anticipated interest rate.

17 (e) An estimate of the range of property tax rates stated in 18 dollars and cents per \$100 of assessed value necessary to provide for 19 debt service upon the obligations for the dates when they are to be redeemed. The municipality shall, for each such date, furnish an 20 21 estimate of the assessed value of the property against which the obligations are to be issued or incurred, and the governing body 22 23 shall estimate the tax rate based upon the assessed value of the 24 property as given in the assessor's estimates.

25 If an operating or maintenance rate is proposed in 3. 26 conjunction with the question to issue obligations, the questions 27 may be combined, but the sample ballot and notice of election must 28 each state the tax rate required for the obligations separately from 29 the rate proposed for operation and maintenance.

30 Any election called pursuant to NRS 350.020 to 350.070, 4. 31 inclusive, may be consolidated with a primary or general municipal 32 election or a primary or general state election. The notice of election 33 need not set forth the places of holding the election, but may instead 34 state that the places of holding the election will be the same as those 35 provided for the election with which it is consolidated.

36 5. If the election is a special election, the clerk shall cause 37 notice of the close of registration to be published in a newspaper 38 printed in and having a general circulation in the municipality once 39 in each calendar week for 2 successive calendar weeks next 40 preceding the close of registration for the election.

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Sec. 10. NRS 350.027 is hereby amended to read as follows:

42 350.027 1. In addition to any requirements imposed pursuant to NRS 350.024, any sample ballot required to be [mailed] 43 44 *distributed* pursuant to NRS 293.565 or 293C.530 and any notice of 45 election, for an election that includes a proposal for the issuance by





any municipality of any bonds or other securities, including an
election that is not called pursuant to NRS 350.020 to 350.070,
inclusive, must contain an estimate of the annual cost to operate,
maintain and repair any buildings, structures or other facilities or
improvements to be constructed or acquired with the proceeds of the
bonds or other securities.

7 2. For the purposes of this section, "municipality" has the 8 meaning ascribed to it in NRS 350.538.

9 Sec. 11. This act becomes effective upon passage and approval 10 for the purposes of adopting regulations and performing any other 11 preparatory administrative tasks that are necessary to carry out the 12 provisions of this act, and on January 1, 2016, for all other purposes.

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