SENATE BILL NO. 241–SENATORS CEGAVSKE, ROBERSON, HUTCHISON, HAMMOND, GUSTAVSON; BROWER, GOICOECHEA, HARDY, KIECKHEFER AND SETTELMEYER

MARCH 12, 2013

JOINT SPONSORS: ASSEMBLYMEN DUNCAN, FIORE, HICKEY, PAUL ANDERSON, ELLISON; GRADY, HAMBRICK, HANSEN, HARDY, KIRNER, LIVERMORE, OSCARSON, STEWART, WHEELER AND WOODBURY

Referred to Committee on Revenue and Economic Development

SUMMARY—Establishes a tax credit for donations to a school tuition organization. (BDR 34-87)

FISCAL NOTE: Effect on Local Government: No. Effect on the State: Yes.

EXPLANATION - Matter in *bolded italics* is new; matter between brackets [omitted material] is material to be omitted.

AN ACT relating to education; establishing a tax credit for certain taxpayers and holders of state gaming licenses that donate money to a school tuition organization; setting forth certain requirements for a school tuition organization; requiring such an organization to submit an annual report to the Department of Taxation; and providing other matters properly relating thereto.

Legislative Counsel's Digest:

Existing law provides for the payment of various taxes and fees by persons engaged in business. Each bank must pay an excise tax on certain branch offices it maintains in this State. (NRS 363A.120) Financial institutions and other employers are required to pay an excise tax on wages paid by them. (NRS 363A.130, 363B.110) The holder of a state gaming license must pay a monthly fee to the Nevada Gaming Commission based upon the licensee's gross revenue. (NRS 463.370) With respect to those taxes and fees, **section 3** of this bill establishes a tax credit equal to any donation of money made by a taxpayer or the holder of a state

8 With respect to those taxes and fees, section 3 of this bill establishes a tax 9 credit equal to any donation of money made by a taxpayer or the holder of a state 10 gaming license to a school tuition organization. Section 4 of this bill provides that 11 such an organization: (1) must be exempt from taxation pursuant to section





12 501(c)(3) of the Internal Revenue Code; (2) must accept donations and may also 13 solicit and accept gifts and grants in addition to donations; (3) must not expend 14 more than 4 percent of the money received to pay its administrative expenses; (4) 15 must provide grants to the parents or legal guardians of children who have special 16 needs or who have an economic or academic disadvantage to allow those children 17 to attend schools in this State, including private schools, chosen by the parents or 18 guardians; and (5) must not limit to a single school the schools for which it 19 provides grants. With respect to donations, gifts and grants governed by the bill, section 4 also requires the organization to provide each person who makes a donation, gift or grant with an affidavit attesting to certain information.

section 4 also requires the organization to provide each person who makes a donation, gift or grant with an affidavit attesting to certain information.
 Section 5 of this bill requires a school tuition organization to submit an annual report to the Department of Taxation concerning the donations, gifts and grants received by the organization and the grants made by it during the preceding year.
 Section 6 of this bill requires the Department, in collaboration with the Nevada Gaming Commission, to establish the procedure by which a taxpayer or the holder of a state gaming license may apply the credit against the taxes and fees described above. Sections 7-10 of this bill provide specifically for the application of the credit against the taxes and fees affected by the bill.

THE PEOPLE OF THE STATE OF NEVADA, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

1 Section 1. Chapter 385 of NRS is hereby amended by adding 2 thereto the provisions set forth as sections 2 to 5, inclusive, of this 3 act.

4 Sec. 2. As used in sections 2 to 5, inclusive, of this act, unless 5 the context otherwise requires, "school tuition organization" 6 means an organization in this State that meets the requirements 7 set forth in section 4 of this act.

8 Sec. 3. 1. Any taxpayer or holder of a state gaming license 9 who is required to pay:

10 (a) A tax pursuant to NRS 363A.120, 363A.130 or 363B.110; 11 or

12 (b) The monthly fee for the state gaming license pursuant to 13 NRS 463.370,

14 ⇒ is entitled to a credit against the tax or fee otherwise due for
15 any donation of money made by the taxpayer or licensee to a
16 school tuition organization.

17 2. The amount of the credit provided by this section is equal 18 to the amount of the donation made by the taxpayer or licensee to 19 a school tuition organization. The total amount of the credit 20 applied against all the taxes and fees described in subsection 1 and 21 otherwise due from a taxpayer or licensee must not exceed the 22 amount of the donation.

23 3. If the amount of the tax or fee described in subsection 1 24 and otherwise due from a taxpayer or licensee is less than the 25 credit to which the taxpayer or licensee is entitled pursuant to this





section, the taxpayer or licensee may, after applying the credit to 1 2 the extent of the tax or fee otherwise due, carry the balance of the credit forward for not more than 5 years after the end of the 3 4 calendar year in which the donation is made or until the balance 5 of the credit is applied, whichever is earlier. 6

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Sec. 4. 1. A school tuition organization must:

(a) Be exempt from taxation pursuant to section 501(c)(3) of the Internal Revenue Code. 8

9 (b) Accept donations from taxpayers, holders of state gaming 10 licenses and other persons and entities and may also solicit and accept gifts and grants in addition to donations. 11

12 (c) Not expend more than 4 percent of the total amount of 13 money accepted by the school tuition organization pursuant to paragraph (\hat{b}) to pay its administrative expenses. 14

15 (d) Provide grants to the parents or legal guardians of children 16 who are at risk to allow those children to attend schools in this State chosen by the parents or legal guardians, including, without 17 18 limitation, private schools as defined in NRS 394.103. The total amount of a grant provided by the school tuition organization to a 19 parent or legal guardian pursuant to this subsection must not 20 exceed the tuition charged for enrollment in the school chosen by 21 the parent or legal guardian. For the purposes of this paragraph, 22 children are "at risk" if they have special needs or an economic or 23 academic disadvantage such that they require special services and 24 25 assistance to enable them to succeed in an educational program.

(e) Not limit to a single school the schools for which it provides 26 27 grants.

28 2. A school tuition organization shall provide each taxpayer, 29 holder of a state gaming license and other person or entity who makes a donation, gift or grant of money to the school tuition 30 organization pursuant to paragraph (b) of subsection 1 with an 31 affidavit, signed under penalty of perjury, which includes, without 32 33 limitation:

34 (a) A statement that the school tuition organization satisfies 35 the requirements set forth in subsection 1; and

(b) The total amount of the donation, gift or grant made to the 36 37 school tuition organization.

38 Sec. 5. A school tuition organization which receives a 39 donation, gift or grant of money described in section 4 of this act shall report to the Department of Taxation, on or before 40 January 31 of each year, on a form prescribed by the Department 41 42 of Taxation:

43 The name, address and contact information of the school 1. 44 *tuition organization;*





1 2 The total number of such donations, gifts and grants received by the school tuition organization during the immediately 2 3 preceding calendar year; 4 The total dollar amount of such donations, gifts and grants 3. 5 received during the immediately preceding calendar year; The total number of children for whom the school tuition 6 4. organization made grants during the immediately preceding 7 8 calendar year pursuant to section 4 of this act; The total dollar amount of such grants made during the 9 5. 10 immediately preceding calendar year; and 6. For each school for which such a grant was made during 11 12 the immediately preceding calendar year: 13 (a) The name and address of the school; 14 (b) The number of children enrolled in the school for whom 15 such a grant was made; and 16 (c) The total dollar amount of such grants provided for 17 children enrolled in the school. 18 Sec. 6. Chapter 360 of NRS is hereby amended by adding 19 thereto a new section to read as follows: 20 1. In collaboration with the Nevada Gaming Commission, the 21 **Department:** 22 (a) Shall establish a procedure by which a taxpayer or the holder of a state gaming license who makes a donation described 23 in section 3 of this act to a school tuition organization may apply 24 25 the credit provided by that section. 26 (b) May adopt regulations to carry out the provisions of this 27 section. 2. As used in this section, "school tuition organization" has 28 29 the meaning ascribed to it in section 2 of this act. 30 **Sec.** 7. NRS 363A.120 is hereby amended to read as follows: 31 363A.120 1. There is hereby imposed an excise tax on each 32 bank at the rate of \$1,750 for each branch office maintained by the bank in this State in excess of one branch office maintained by 33 the bank in each county in this State on the first day of each 34 35 calendar quarter. 36 Each bank that maintains more than one branch office in any 2. 37 county in this State on the first day of a calendar quarter shall, on or 38 before the last day of the first month of that calendar quarter: 39 (a) File with the Department a return on a form prescribed by 40 the Department; and 41 (b) Remit to the Department any tax due pursuant to this section for the branch offices maintained by the bank in this State on the 42 43 first day of that calendar quarter. 3. A bank which makes a donation of money to a school 44 45 tuition organization during the calendar quarter immediately

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1 preceding the calendar quarter for which a return is filed pursuant to this section is entitled, in accordance with section 3 of 2 this act, to a credit equal to the amount of the donation against 3 any tax otherwise due pursuant to this section. As used in this 4 subsection, "school tuition organization" has the meaning 5 6 ascribed to it in section 2 of this act.

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4. For the purposes of this section:

(a) "Bank" means: 8

(1) A corporation or limited-liability company that is 9 chartered by this State, another state or the United States which 10 11 conducts banking or banking and trust business; or

12 (2) A foreign bank licensed pursuant to chapter 666A of 13 NRS.

14 → The term does not include a financial institution engaging in 15 business pursuant to chapter 677 of NRS, a credit union organized 16 under the provisions of chapter 678 of NRS or the Federal Credit Union Act, or any person or other entity this State is prohibited from 17 18 taxing under the Constitution, laws or treaties of the United States or 19 the Nevada Constitution.

(b) "Branch office" means any location or facility of a bank 20 21 where deposit accounts are opened, deposits are accepted, checks 22 are paid and loans are granted, including, but not limited to, a brick 23 and mortar location, a detached or attached drive-in facility, a seasonal office, an office on a military base or government 24 25 installation, a station or unit for paying and receiving, and a location where a customer can open accounts, make deposits and borrow 26 27 money by telephone or through use of the Internet, and excluding 28 any automated teller machines, consumer credit offices, contractual 29 offices, customer bank communication terminals, electronic fund 30 transfer units and loan production offices.

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Sec. 8. NRS 363A.130 is hereby amended to read as follows:

32 363A.130 1. There is hereby imposed an excise tax on each 33 employer at the rate of 2 percent of the wages, as defined in NRS 612.190, paid by the employer during a calendar quarter with 34 35 respect to employment in connection with the business activities of the employer. 36

37 2.

The tax imposed by this section:

(a) Does not apply to any person or other entity or any wages 38 39 this State is prohibited from taxing under the Constitution, laws or treaties of the United States or the Nevada Constitution. 40

41 (b) Must not be deducted, in whole or in part, from any wages of persons in the employment of the employer. 42

43 Each employer shall, on or before the last day of the month 3. 44 immediately following each calendar guarter for which the





1 employer is required to pay a contribution pursuant to 2 NRS 612.535:

(a) File with the Department a return on a form prescribed by 3 4 the Department; and

5 (b) Remit to the Department any tax due pursuant to this section 6 for that calendar quarter.

7 4. An employer who makes a donation of money to a school tuition organization during the calendar quarter for which a 8 9 return is filed pursuant to this section is entitled, in accordance with section 3 of this act, to a credit equal to the amount of the 10 donation against any tax otherwise due pursuant to this section. 11 As used in this subsection, "school tuition organization" has the 12 13 meaning ascribed to it in section 2 of this act. 14

Sec. 9. NRS 363B.110 is hereby amended to read as follows:

15 363B.110 1. There is hereby imposed an excise tax on each 16 employer at the rate of 0.63 percent of the wages, as defined in NRS 17 612.190, paid by the employer during a calendar quarter with 18 respect to employment in connection with the business activities of 19 the employer.

20 2. The tax imposed by this section:

(a) Does not apply to any person or other entity or any wages 21 22 this State is prohibited from taxing under the Constitution, laws or treaties of the United States or the Nevada Constitution. 23

24 (b) Must not be deducted, in whole or in part, from any wages of 25 persons in the employment of the employer.

26 Each employer shall, on or before the last day of the month 3. 27 immediately following each calendar quarter for which the 28 employer is required to pay a contribution pursuant to 29 NRS 612.535:

30 (a) File with the Department a return on a form prescribed by 31 the Department; and

32 (b) Remit to the Department any tax due pursuant to this chapter 33 for that calendar quarter.

An employer who makes a donation of money to a school 34 4. tuition organization during the calendar quarter for which a 35 return is filed pursuant to this section is entitled, in accordance 36 with section 3 of this act, to a credit equal to the amount of the 37 38 donation against any tax otherwise due pursuant to this section. 39 As used in this subsection, "school tuition organization" has the 40 meaning ascribed to it in section 2 of this act.

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Sec. 10. NRS 463.370 is hereby amended to read as follows:

42 1. Except as otherwise provided in NRS 463.373. 463.370 the Commission shall charge and collect from each licensee a 43 44 license fee based upon all the gross revenue of the licensee as 45 follows:





1 (a) Three and one-half percent of all the gross revenue of the 2 licensee which does not exceed \$50,000 per calendar month;

3 (b) Four and one-half percent of all the gross revenue of the 4 licensee which exceeds \$50,000 per calendar month and does not 5 exceed \$134,000 per calendar month; and

6 (c) Six and three-quarters percent of all the gross revenue of the 7 licensee which exceeds \$134,000 per calendar month.

8 2. Unless the licensee has been operating for less than a full 9 calendar month, the Commission shall charge and collect the fee 10 prescribed in subsection 1, based upon the gross revenue for the preceding calendar month, on or before the 24th day of the 11 12 following month. Except for the fee based on the first full month of 13 operation, the fee is an estimated payment of the license fee for the 14 third month following the month whose gross revenue is used as its 15 basis.

16 3. When a licensee has been operating for less than a full 17 calendar month, the Commission shall charge and collect the fee prescribed in subsection 1, based on the gross revenue received 18 19 during that month, on or before the 24th day of the following 20 calendar month of operation. After the first full calendar month of 21 operation, the Commission shall charge and collect the fee based on 22 the gross revenue received during that month, on or before the 24th 23 day of the following calendar month. The payment of the fee due for 24 the first full calendar month of operation must be accompanied by 25 the payment of a fee equal to three times the fee for the first full calendar month. This additional amount is an estimated payment of 26 27 the license fees for the next 3 calendar months. Thereafter, each 28 license fee must be paid in the manner described in subsection 2. 29 Any deposit held by the Commission on July 1, 1969, must be 30 treated as an advance estimated payment.

31 4. All revenue received from any game or gaming device which is operated on the premises of a licensee, regardless of 32 33 whether any portion of the revenue is shared with any other person, 34 must be attributed to the licensee for the purposes of this section and 35 counted as part of the gross revenue of the licensee. Any other 36 person, including, without limitation, an operator of an inter-casino 37 linked system, who is authorized to receive a share of the revenue 38 from any game, gaming device or inter-casino linked system that is operated on the premises of a licensee is liable to the licensee for 39 that person's proportionate share of the license fees paid by the 40 41 licensee pursuant to this section and shall remit or credit the full proportionate share to the licensee on or before the 24th day of each 42 43 calendar month. The proportionate share of an operator of an inter-44 casino linked system must be based on all compensation and other 45 consideration received by the operator of the inter-casino linked





1 system, including, without limitation, amounts that accrue to the 2 meter of the primary progressive jackpot of the inter-casino linked system and amounts that fund the reserves of such a jackpot, subject 3 4 to all appropriate adjustments for deductions, credits, offsets and 5 exclusions that the licensee is entitled to take or receive pursuant to 6 the provisions of this chapter. A licensee is not liable to any other 7 person authorized to receive a share of the licensee's revenue from 8 any game, gaming device or inter-casino linked system that is 9 operated on the premises of the licensee for that person's proportionate share of the license fees to be remitted or credited to 10 11 the licensee by that person pursuant to this section.

5. An operator of an inter-casino linked system shall not enter into any agreement or arrangement with a licensee that provides for the operator of the inter-casino linked system to be liable to the licensee for less than its full proportionate share of the license fees paid by the licensee pursuant to this section, whether accomplished through a rebate, refund, charge-back or otherwise.

6. Any person required to pay a fee pursuant to this section shall file with the Commission, on or before the 24th day of each calendar month, a report showing the amount of all gross revenue received during the preceding calendar month. Each report must be accompanied by:

(a) The fee due based on the revenue of the month covered bythe report; and

(b) An adjustment for the difference between the estimated fee previously paid for the month covered by the report, if any, and the fee due for the actual gross revenue earned in that month. If the adjustment is less than zero, a credit must be applied to the estimated fee due with that report.

7. If the amount of license fees required to be reported and paid
pursuant to this section is later determined to be greater or less than
the amount actually reported and paid, the Commission shall:

(a) Charge and collect the additional license fees determined to
 be due, with interest thereon until paid; or

35 (b) Refund any overpayment to the person entitled thereto 36 pursuant to this chapter, with interest thereon.

Interest pursuant to paragraph (a) must be computed at the rate
prescribed in NRS 17.130 from the first day of the first month
following the due date of the additional license fees until paid.
Interest pursuant to paragraph (b) must be computed at one-half the
rate prescribed in NRS 17.130 from the first day of the first month
following the date of overpayment until paid.

43 8. Failure to pay the fees provided for in this section shall be 44 deemed a surrender of the license at the expiration of the period for





1 which the estimated payment of fees has been made, as established2 in subsection 2.

3 9. Except as otherwise provided in NRS 463.386, the amount4 of the fee prescribed in subsection 1 must not be prorated.

5 10. Except as otherwise provided in NRS 463.386, if a licensee 6 ceases operation, the Commission shall:

7 (a) Charge and collect the additional license fees determined to 8 be due with interest computed pursuant to paragraph (a) of 9 subsection 7; or

10 (b) Refund any overpayment to the licensee with interest 11 computed pursuant to paragraph (b) of subsection 7,

¹² → based upon the gross revenue of the licensee during the last 3 ¹³ months immediately preceding the cessation of operation, or ¹⁴ portions of those last 3 months.

15 11. If in any month, the amount of gross revenue is less than 16 zero, the licensee may offset the loss against gross revenue in 17 succeeding months until the loss has been fully offset.

18 12. If in any month, the amount of the license fee due is less 19 than zero, the licensee is entitled to receive a credit against any 20 license fees due in succeeding months until the credit has been fully 21 offset.

22 13. A licensee who makes a donation of money to a school tuition organization during any month is entitled, in accordance 23 with section 3 of this act, to a credit against the license fees 24 25 otherwise due pursuant to this section for the gross revenue earned in that month and in each succeeding month until the 26 27 credit has been fully offset. As used in this subsection, "school tuition organization" has the meaning ascribed to it in section 2 of 28 29 this act.

30 Sec. 11. This act becomes effective:

Upon passage and approval for the purposes of adopting
 regulations and performing any other preparatory administrative
 tasks that are necessary to carry out the provisions of this act; and

2. On January 1, 2014, for all other purposes.



