SENATE BILL NO. 475-COMMITTEE ON EDUCATION

MARCH 25, 2019

Referred to Committee on Education

- SUMMARY—Revises provisions relating to the evaluation of educational employees and makes various other changes to provisions relating to education. (BDR 34-816)
- FISCAL NOTE: Effect on Local Government: May have Fiscal Impact. Effect on the State: Yes.

CONTAINS UNFUNDED MANDATE (§ 6) (Not Requested by Affected Local Government)

EXPLANATION - Matter in *bolded italics* is new; matter between brackets [omitted material] is material to be omitted.

AN ACT relating to education; requiring the development of an electronic tool for providing documents concerning evaluations of educational employees to the employees; requiring certain licensed educational personnel to be evaluated pursuant to the statewide performance evaluation system; reducing the percentage of the evaluation of a teacher or certain administrators comprised by pupil performance; removing certain sanctions for a teacher or administrator whose performance is designated as developing; requiring a study of the impact and validity of the statewide performance evaluation system; and providing other matters properly relating thereto.

Legislative Counsel's Digest:

Existing law requires the State Board of Education to establish a statewide performance evaluation system for evaluating the performance of educational employees. (NRS 391.465) **Section 1** of this bill requires the Department of Education to develop an electronic tool for providing documents concerning such evaluations to educational employees. **Section 2** of this bill makes a conforming change. Existing law prescribes separate requirements concerning the evaluation of

7 Existing law prescribes separate requirements concerning the evaluation of 8 teachers and administrators, including: (1) administrators who provide primarily 9 administrative services at the school level; and (2) administrators at the district





10 level who provide direct supervision of the principal of a school. (NRS 391.680-11 391.720) Existing law additionally authorizes the State Board to provide for 12 evaluations of counselors, librarians and other licensed educational personnel, 13 except for teachers and administrators. (NRS 391.675) Section 6 of this bill instead 14 requires such other licensed educational personnel to be evaluated annually in a 15 similar manner to teachers. Sections 3-5 and 7 of this bill make conforming 16 changes.

17 Existing law requires pupil growth to account for 40 percent of the evaluation 18 of a teacher or administrator who provides direct instructional services to pupils at a 19 school. (NRS 391.465, 391.480) Section 4 of this bill instead requires pupil growth to account for 20 percent of the evaluation of a teacher or such an administrator. Section 4 also requires instructional practice to account for 60 percent of the evaluation and professional responsibilities to account for 20 percent of the evaluation.

20 21 22 23 24 25 26 27 28 29 Existing law requires the overall performance of an educational employee to be designated as highly effective, effective, developing or ineffective. (NRS 391.465) Existing law: (1) authorizes a school district not to renew the contract of a probationary teacher or certain administrators whose performance is designated as developing or ineffective; and (2) requires a postprobationary employee whose performance is designated as developing or ineffective for 2 consecutive years to $\overline{30}$ serve an additional probationary period. (NRS 391.725, 391.730) Section 7 of this 31 bill removes authorization for a school district not to renew the contract of a 32 probationary teacher or administrator whose performance is designated as 33 34 developing. Section 8 of this bill removes the requirement that a postprobationary employee whose performance is designated as developing for 2 consecutive years 35 must serve an additional probationary period. Section 9 of this bill requires the 36 Department to enter into a contract with a consultant to study the impact and 37 validity of the statewide performance evaluation system.

THE PEOPLE OF THE STATE OF NEVADA. REPRESENTED IN SENATE AND ASSEMBLY. DO ENACT AS FOLLOWS:

1 **Section 1.** Chapter 391 of NRS is hereby amended by adding 2 thereto a new section to read as follows:

The Department shall, in consultation with the boards of 3 trustees of school districts, develop an electronic tool for providing 4 documents concerning evaluations conducted pursuant to NRS 5 391.680 to 391.730, inclusive, to teachers, administrators and 6 7 other licensed educational personnel. The tool must:

1. Allow an administrator who conducts an evaluation to:

9 (a) Immediately share documents concerning the evaluation 10 with the teacher, administrator or other licensed educational 11 employee who is the subject of the evaluation; and

12 (b) Recommend professional development courses to improve 13 the performance and knowledge of the teacher, administrator or other licensed educational employee who is the subject of the 14 evaluation. 15



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1 2. Include, without limitation, drop-down menus that allow 2 the teacher, administrator or other licensed educational employee 3 to access a description of each indicator used in the evaluation.

4 **Sec. 2.** NRS 391.450 is hereby amended to read as follows:

5 391.450 As used in NRS 391.450 to 391.485, inclusive, *and* 6 *section 1 of this act*, "Council" means the Teachers and Leaders 7 Council of Nevada created by NRS 391.455.

8 9 Sec. 3. NRS 391.460 is hereby amended to read as follows:

391.460 1. The Council shall:

10 (a) Make recommendations to the State Board concerning the adoption of regulations for establishing a statewide performance 11 12 evaluation system to ensure that teachers, administrators who 13 provide primarily administrative services at the school level, [and] 14 administrators at the district level who provide direct supervision of 15 the principal of a school, and who do not provide primarily direct 16 instructional services to pupils, and other licensed educational 17 *personnel*, regardless of whether licensed as a teacher or administrator, including, without limitation, a principal and vice 18 19 principal are:

20 (1) Evaluated using multiple, fair, timely, rigorous and valid 21 methods, which includes evaluations based upon pupil growth as 22 required by NRS 391.465;

(2) Afforded a meaningful opportunity to improve their
 effectiveness through professional development that is linked to
 their evaluations; and

26 (3) Provided with the means to share effective educational
27 methods with other teachers , [and] administrators and other
28 *licensed educational personnel* throughout this State.

(b) Develop and recommend to the State Board a plan, including
duties and associated costs, for the development and implementation
of the performance evaluation system by the Department and school
districts.

(c) Consider the role of professional standards for teachers ,
[and] administrators *and other licensed educational personnel* to
which paragraph (a) applies and, as it determines appropriate,
develop a plan for recommending the adoption of such standards by
the State Board.

(d) Develop and recommend to the State Board a process for peer observations of teachers by qualified educational personnel which is designed to provide assistance to teachers in meeting the standards of effective teaching, and includes, without limitation, conducting observations, participating in conferences before and after observations of the teacher and providing information and resources to the teacher about strategies for effective teaching.





1 2. The performance evaluation system recommended by the 2 Council must ensure that:

3 (a) Data derived from the evaluations is used to create 4 professional development programs that enhance the effectiveness 5 of teachers, [and] administrators [;] and other licensed educational 6 personnel; and

(b) A timeline is included for monitoring the performance 7 8 evaluation system at least annually for quality, reliability, validity, 9 fairness, consistency and objectivity.

The Council may establish such working groups, task forces 10 3. and similar entities from within or outside its membership as 11 12 necessary to address specific issues or otherwise to assist in its 13 work.

14 4. The State Board shall consider the recommendations made 15 by the Council pursuant to this section and shall adopt regulations 16 establishing a statewide performance evaluation system as required 17 by NRS 391.465.

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Sec. 4. NRS 391.465 is hereby amended to read as follows:

19 391.465 The State Board shall, based 1. upon the 20 recommendations of the Teachers and Leaders Council of Nevada 21 submitted pursuant to NRS 391.460, adopt regulations establishing a 22 statewide performance evaluation system which incorporates 23 multiple measures of an employee's performance. Except as 24 otherwise provided in subsection 3, the State Board shall prescribe 25 the tools to be used by a school district for obtaining such measures. 26

2. The statewide performance evaluation system must:

27 (a) Require that an employee's overall performance is 28 determined to be:

- 29 (1) Highly effective;
- 30 (2) Effective;
 - (3) Developing; or
- 32 (4) Ineffective.

33 (b) Include the criteria for making each designation identified in 34 paragraph (a).

35 (c) Except as otherwise provided in subsections 2 and 3 of NRS 36 391.695 and subsections 2 and 3 of NRS 391.715, require that 37 [pupil]:

38 (1) **Pupil** growth, as determined pursuant to NRS 391.480, account for [40] 20 percent of the evaluation [] of a teacher or 39 40 administrator who provides direct instructional services to pupils at a school in a school district. 41

42 (2) Instructional practice account for 60 percent of the 43 evaluation of a teacher or administrator who provides direct 44 instructional services to pupils at a school in a school district.





(3) Professional responsibilities account for 20 percent of 1 2 the evaluation of a teacher or administrator who provides direct 3 instructional services to pupils at a school in a school district.

4 (d) Include an evaluation of whether the teacher, or 5 administrator who provides primarily administrative services at the 6 school level or administrator at the district level who provides direct 7 supervision of the principal of a school, and who does not provide primarily direct instructional services to pupils, regardless of 8 9 whether the probationary administrator is licensed as a teacher or administrator, including, without limitation, a principal and vice 10 principal [,] or licensed educational employee, other than a teacher 11 12 or administrator, employs practices and strategies to involve and 13 engage the parents and families of pupils.

14 (e) Include a process for peer observations of teachers by 15 qualified educational personnel which is designed to provide 16 assistance to teachers in meeting the standards of effective teaching, 17 includes. without limitation, conducting and observations, 18 participating in conferences before and after observations of the 19 teacher and providing information and resources to the teacher about 20 strategies for effective teaching. The regulations must include the 21 criteria for school districts to determine which educational personnel 22 are qualified to conduct peer observations pursuant to the process.

23 A school district may apply to the State Board to use a 3. 24 performance evaluation system and tools that are different than the 25 evaluation system and tools prescribed pursuant to subsection 1. The 26 application must be in the form prescribed by the State Board and 27 must include, without limitation, a description of the evaluation 28 system and tools proposed to be used by the school district. The 29 State Board may approve the use of the proposed evaluation system 30 and tools if it determines that the proposed evaluation system and 31 tools apply standards and indicators that are equivalent to those 32 prescribed by the State Board.

33 An administrator at the district level who provides direct 4. 34 supervision of the principal of a school and who also serves as the 35 superintendent of schools of a school district must not be evaluated 36 using the statewide performance evaluation system.

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Sec. 5. NRS 391.485 is hereby amended to read as follows:

38 391.485 1. The State Board shall annually review the 39 statewide performance evaluation system to ensure accuracy and 40 reliability. Such a review must include, without limitation, an 41 analysis of the:

(a) Number and percentage of teachers , [and] administrators 42 43 and other licensed educational personnel who receive each 44 designation identified in paragraph (a) of subsection 2 of NRS 45 391.465 in each school, school district, and the State as a whole;





1 (b) Data used to evaluate pupil growth in each school, school 2 district and the State as a whole, including, without limitation, any 3 observations; and

4 (c) Effect of the evaluations conducted pursuant to the statewide 5 system of accountability for public schools on the academic 6 performance of pupils enrolled in the school district in each school 7 and school district, and the State as a whole.

8 2. The board of trustees of each school district shall annually 9 review the manner in which schools in the school district carry out 10 the evaluation of teachers, [and] administrators *and other licensed* 11 *educational personnel* pursuant to the statewide performance 12 evaluation system.

13 3. The Department may review the manner in which the 14 statewide performance evaluation system is carried out by each 15 school district, including, without limitation, the manner in which 16 the learning goals for pupils are established and evaluated pursuant 17 to NRS 391.480.

Sec. 6. NRS 391.675 is hereby amended to read as follows:

19 391.675 *1*. The State Board [may provide] shall adopt 20 regulations providing for evaluations of counselors, librarians and 21 other licensed educational personnel, except for teachers and 22 administrators, and determine the manner in which to measure the 23 performance of such personnel, including, without limitation, 24 whether to use pupil achievement data as part of the evaluation. The 25 regulations adopted pursuant to this section must require:

26 (a) The evaluation of each counselor, librarian or other 27 licensed educational employee at least once each school year; and

(b) Such evaluations to be conducted, to the extent practicable,
in a similar manner to the evaluations of teachers conducted
pursuant to NRS 391.680 to 391.695, inclusive.

The counselor, librarian or other licensed educational 31 2. 32 employee must receive a copy of each evaluation not later than 15 33 days after the evaluation. A copy of the evaluation and the response of the employee must be permanently attached to the 34 35 personnel file of the employee. Upon the request of the counselor, 36 librarian or other licensed educational employee, a reasonable 37 effort must be made to assist the employee to improve his or her 38 performance based upon the recommendations reported in the 39 evaluation of the employee.

40 Sec. 7. NRS 391.725 is hereby amended to read as follows:

41 391.725 1. If a written evaluation of a probationary teacher, 42 **[or]** a probationary administrator who provides primarily 43 administrative services at the school level and who does not provide 44 primarily direct instructional services to pupils, regardless of 45 whether the probationary administrator is licensed as a teacher or



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administrator, including, without limitation, a principal and vice 1 2 principal [] or a probationary licensed educational employee, 3 other than a teacher or administrator, designates the overall performance of the teacher, [or] administrator or probationary 4 5 *licensed educational employee* as ["developing" or] "ineffective":

6 (a) The written evaluation must include the following statement: 7 "Please be advised that, pursuant to Nevada law, your contract may 8 not be renewed for the next school year. If you receive fa 'developing' or] an 'ineffective' evaluation and are reemployed for 9 a second or third year of your probationary period, you may request 10 that your next evaluation be conducted by another administrator. 11 12 You may also request, to the administrator who conducted the 13 evaluation, reasonable assistance in improving your performance 14 based upon the recommendations reported in the evaluation for 15 which you request assistance, and upon such request, a reasonable 16 effort will be made to assist you in improving your performance."

17 (b) The probationary teacher, [or] probationary administrator [,] or probationary licensed educational employee, as applicable, must 18 19 acknowledge in writing that he or she has received and understands 20 the statement described in paragraph (a).

21 If a probationary teacher, [or] probationary administrator or 2. 22 probationary licensed educational employee, other than a teacher 23 *or administrator*, to which subsection 1 applies requests that his or 24 her next evaluation be conducted by another administrator in 25 accordance with the notice required by subsection 1, the 26 administrator conducting the evaluation must be:

27 (a) Employed by the school district or, if the school district has 28 five or fewer administrators, employed by another school district in 29 this State; and

(b) Selected by the probationary teacher, [or] probationary 30 administrator [] or probationary licensed educational employee, 31 32 other than a teacher or administrator, as applicable, from a list of 33 three candidates submitted by the superintendent.

34 3. If a probationary teacher, for probationary administrator or 35 probationary licensed educational employee, other than a teacher 36 or administrator to which subsection 1 applies requests assistance 37 in improving performance reported in his or her evaluation, the 38 administrator who conducted the evaluation shall ensure that a 39 reasonable effort is made to assist the probationary teacher, [or] 40 probationary administrator or probationary licensed educational 41 *employee, as applicable, in improving his or her performance.* 42

Sec. 8. NRS 391.730 is hereby amended to read as follows:

43 391.730 Except as otherwise provided in NRS 391.825, a 44 postprobationary employee who receives an evaluation designating 45 his or her overall performance as:





1 1. [Developing;

 $2 \quad \underline{-2.}$ Ineffective; or

3 [3.] 2. Developing during 1 year of the 2-year consecutive 4 period and ineffective during the other year of the period,

5 \rightarrow for 2 consecutive school years shall be deemed to be a 6 probationary employee for the purposes of NRS 391.650 to 391.830, 7 inclusive, and must serve an additional probationary period in 8 accordance with the provisions of NRS 391.820.

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Sec. 9. The Department of Education shall:

10 1. Enter into a contract with a consultant to study the impact 11 and validity of the statewide performance evaluation system 12 established pursuant to NRS 391.465.

2. Request an allocation by the Interim Finance Committee
from the Contingency Account pursuant to NRS 353.266, 353.268
and 353.269 for the money needed to conduct the study.

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3. On or before July 1, 2020:

(a) Submit to the Director of the Legislative Counsel Bureau for
 transmittal to the Legislative Committee on Education a report of
 the findings of the study conducted pursuant to subsection 1; and

20 (b) Present the findings of the study conducted pursuant to 21 subsection 1 at a meeting of the Legislative Committee on 22 Education.

23 Sec. 10. The provisions of NRS 354.599 do not apply to any 24 additional expenses of a local government that are related to the 25 provisions of this act.

26 Sec. 11. This act becomes effective:

1. Upon passage and approval for the purpose of adopting any regulations and performing any other preparatory administrative tasks that are necessary to carry out the provisions of this act; and

30 2. On January 1, 2020, for all other purposes.



