### SENATE BILL NO. 79–COMMITTEE ON EDUCATION

(ON BEHALF OF THE DEPARTMENT OF EDUCATION)

# PREFILED NOVEMBER 20, 2018

## Referred to Committee on Education

SUMMARY—Requires the adoption of certain policies regarding chronic absenteeism for pupils enrolled in public schools in this State. (BDR 34-332)

FISCAL NOTE: Effect on Local Government: May have Fiscal Impact. Effect on the State: Yes.

EXPLANATION - Matter in *bolded italics* is new; matter between brackets [omitted material] is material to be omitted.

AN ACT relating to education; requiring the Department of Education to prescribe by regulation a policy for all school districts and public schools to manage chronic absenteeism; requiring the board of trustees of a school district or the governing body of a charter school to adopt the policy prescribed by the Department, at a minimum, and provide for the training of certain persons in accordance with the adopted policy; requiring an advisory board to review school attendance to evaluate the effectiveness of the policy to manage chronic absenteeism adopted by the board of trustees of the school district or the governing body of a charter school in the county; and providing other matters properly relating thereto.

#### Legislative Counsel's Digest:

1 With certain exceptions, existing law requires each parent, custodial parent, guardian or other person in the State of Nevada having control or charge of any child between certain ages to send the child to a public school unless the child has graduated from high school. (NRS 392.040)

234567 Section 4 of this bill requires the Department of Education to prescribe by regulation a policy for all school districts and public schools to manage chronic absenteeism. Section 5 of this bill requires the board of trustees of a school district 8 or the governing body of a charter school to adopt and, in certain circumstances, 9 authorizes the adoption of an expanded version of the policy prescribed by the 10 Department and provide for the training of members of the board of trustees or





11 governing body and certain other personnel employed by the board of trustees or 12 governing body in accordance with the adopted policy.

13 Existing law creates in each county an advisory board to review school 14 attendance and prescribes the duties of the advisory board. (NRS 392.126, 392.128) 15 **Section 5** requires the board of trustees of a school district to provide training to 16 members of the advisory board in the county in accordance with the policy 17 prescribed by the Department to manage chronic absenteeism. Section 7 of this bill 18 requires such an advisory board to evaluate the effectiveness of the policy to 19 manage chronic absenteeism adopted by the board of trustees of the school district 20 and the governing body of each charter school in the county and make 21 recommendations regarding ways to improve the policy.

#### THE PEOPLE OF THE STATE OF NEVADA, REPRESENTED IN SENATE AND ASSEMBLY. DO ENACT AS FOLLOWS:

1 **Section 1.** Chapter 392 of NRS is hereby amended by adding 2 thereto the provisions set forth as sections 2 to 5, inclusive, of this 3 act.

4 Sec. 2. As used in sections 2 to 5, inclusive, of this act, 5 "governing body" means the board of trustees of a school district 6 or the governing body of a charter school. 7

Sec. 3. The Legislature declares that:

Education of pupils is necessary to ensure their future 8 1. 9 success and the future economic prosperity of this State.

2. Attending school consistently is vital to ensuring that 10 11 pupils gain a strong foundation for subsequent learning.

3. The educational experiences of pupils who attend school 12 regularly is diminished when teachers must divert their attention 13 to meeting the needs of pupils who miss substantial amounts of 14 15 school.

16 4. To combat chronic absenteeism, it is necessary for school 17 districts and charter schools throughout the State to be able to monitor whether, and to what extent, chronic absenteeism is a 18 relevant problem based upon a common understanding of that 19 20 term.

Open deliberation and exploration about the relevant risk 21 5. 22 factors that lead to chronic absenteeism helps lay a stronger 23 foundation for the development of appropriate solutions to chronic 24 absenteeism.

25 Strong, ongoing partnerships among schools, families and 6. community agencies to develop and implement comprehensive 26 27 solutions to chronic absenteeism are critical to ensuring that all pupils have the opportunity to attend school every school day. 28

29 By working together to ensure that all pupils attend school 7. 30 consistently, schools and communities facilitate effective teaching 31 by teachers and effective learning by pupils.





**Sec. 4.** *1.* The Department shall, in consultation with the governing bodies, educational personnel, local associations and organizations of parents whose children are enrolled in schools throughout this State, and individual parents and legal guardians whose children are enrolled in schools throughout this State, prescribe by regulation a policy for all school districts and public schools for the management of chronic absenteeism.

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2. The policy must include, without limitation:

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(a) A definition for the term "chronic absenteeism";

10 (b) Required methods for recording and reporting data 11 necessary for the management of chronic absenteeism;

12 (c) Methods for the prevention of chronic absenteeism, 13 including, without limitation, methods for engaging the parents or 14 legal guardians of pupils to prevent chronic absenteeism;

15 (d) Methods for the early identification of and intervention 16 with pupils who are at risk of becoming chronically absent, 17 including, without limitation, the use of instruments to screen 18 pupils for risk factors associated with chronic absenteeism;

19 (e) A requirement that each school designate a team of 20 employees tasked with developing and carrying out plans to 21 prevent pupils from becoming chronically absent;

(f) Evidence-based restorative disciplinary practices for pupils
 who are at risk of becoming chronically absent, being deemed
 truant pursuant to NRS 392.130 or being declared a habitual
 truant pursuant to NRS 392.140; and

26 (g) A program to be used by school districts and charter 27 schools to train members of the governing body and members of 28 an advisory board to review school attendance created by NRS 29 392.126 and all administrators, teachers and all other personnel 30 employed by the governing body concerning the management of chronic absenteeism. The program must include, 31 without 32 *limitation, the appropriate methods* manage chronic to 33 absenteeism.

34 3. The Department shall develop, annually update and make 35 available to governing bodies a model plan that can be used by a 36 team of employees designated pursuant to paragraph (e) of 37 subsection 2 to develop individual plans for pupils at risk of 38 becoming chronically absent.

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Sec. 5. 1. Each governing body shall:

(a) Adopt the policy prescribed pursuant to section 4 of this
act. The governing body may adopt an expanded policy if such a
policy does not conflict with the policy prescribed pursuant to
section 4 of this act.

(b) Submit the policy adopted pursuant to paragraph (a) to the
Department.





(c) Provide for the training of members of the governing body 1 2 and all administrators, teachers and all other personnel employed 3 by the governing body in accordance with the policy adopted pursuant to paragraph (a). For members of the governing body 4 5 who have not previously served on the governing body or for employees of the school district or charter school who have not 6 7 previously been employed by the district or school, the training 8 required by this paragraph must be provided within 180 days after the member begins his or her service or after the employee begins 9 his or her employment, as applicable. 10

11 (d) Post the policy adopted pursuant to paragraph (a) on the 12 Internet website maintained by the school district or charter 13 school, if any.

(e) Ensure that the parents and legal guardians of pupils 14 enrolled in the school district or charter school have sufficient 15 information concerning the availability of the policy adopted 16 17 pursuant to paragraph (a), including, without limitation, information that describes how to access the policy on the Internet 18 website maintained by the school district or charter school, if any. 19 20 Upon the request of a parent or legal guardian, the school district 21 or charter school shall provide the parent or legal guardian with a 22 written copy of the policy.

(f) Review the policy adopted pursuant to paragraph (a) on an
annual basis and update the policy, if necessary. If the governing
body updates the policy, the governing body shall submit a copy of
the updated policy to the Department within 30 days after the
update.

28 2. The board of trustees of a school district shall provide for 29 the training of members of the advisory board to review school 30 attendance created in the county by NRS 392.126 in accordance 31 with the policy prescribed pursuant to section 4 of this act.

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**Sec. 6.** NRS 392.122 is hereby amended to read as follows:

33 392.122 1. The board of trustees of each school district shall prescribe a minimum number of days that a pupil who is subject to 34 35 compulsory attendance and enrolled in a school in the district must 36 be in attendance for the pupil to obtain credit or to be promoted to 37 the next higher grade. The board of trustees of a school district may adopt a policy prescribing a minimum number of days that a pupil 38 39 who is enrolled in kindergarten or first grade in the school district 40 must be in attendance for the pupil to obtain credit or to be promoted to the next higher grade. 41

42 2. For the purposes of this section, the days on which a pupil is 43 not in attendance because the pupil is absent for up to 10 days 44 within 1 school year with the approval of the teacher or principal of 45 the school pursuant to NRS 392.130, must be credited towards the





required days of attendance if the pupil has completed course-work
 requirements. The teacher or principal of the school may approve
 the absence of a pupil for deployment activities of the parent or
 legal guardian of the pupil, as defined in NRS 388F.010. If the
 board of trustees of a school district has adopted a policy pursuant to
 subsection 5, the 10-day limitation on absences does not apply to
 absences that are excused pursuant to that policy.

8 Except as otherwise provided in subsection 5, before a pupil 3. 9 is denied credit or promotion to the next higher grade for failure to comply with the attendance requirements prescribed pursuant to 10 subsection 1, the principal of the school in which the pupil is 11 12 enrolled or the principal's designee shall provide written notice 13 of the intended denial to the parent or legal guardian of the pupil. 14 The notice must include a statement indicating that the pupil and the 15 pupil's parent or legal guardian may request a review of the 16 absences of the pupil and a statement of the procedure for requesting 17 such a review. Upon the request for a review by the pupil and the 18 pupil's parent or legal guardian, the principal or the principal's 19 designee shall review the reason for each absence of the pupil upon 20 which the intended denial of credit or promotion is based. After the 21 review, the principal or the principal's designee shall credit towards 22 the required days of attendance each day of absence for which:

(a) There is evidence or a written affirmation by the parent or
legal guardian of the pupil that the pupil was physically or mentally
unable to attend school on the day of the absence; and

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(b) The pupil has completed course-work requirements.

4. A pupil and the pupil's parent or legal guardian may appeal a decision of a principal or the principal's designee pursuant to subsection 3 to the board of trustees of the school district in which the pupil is enrolled.

5. The board of trustees of a school district may adopt a policy to exempt pupils who are physically or mentally unable to attend school from the limitations on absences set forth in subsection 1. If a board of trustees adopts a policy pursuant to this subsection:

(a) A pupil who receives an exemption pursuant to this
 subsection is not exempt from the minimum number of days of
 attendance prescribed pursuant to subsection 1.

(b) The days on which a pupil is physically or mentally unable
 to attend school must be credited towards the required days of
 attendance if the pupil has completed course-work requirements.

41 (c) The procedure for review of absences set forth in subsection
42 3 does not apply to days on which the pupil is absent because the
43 pupil is physically or mentally unable to attend school.

6. A school shall inform the parents or legal guardian of eachpupil who is enrolled in the school that the parents or legal guardian





and the pupil are required to comply with the provisions governing
 the attendance and truancy of pupils set forth in NRS 392.040 to
 392.160, inclusive, *and sections 2 to 5, inclusive, of this act,* and
 any other rules concerning attendance and truancy adopted by the
 board of trustees of the school district.

**Sec. 7.** NRS 392.128 is hereby amended to read as follows:

7 392.128 1. Each advisory board to review school attendance 8 created pursuant to NRS 392.126 shall:

9 (a) Évaluate the effectiveness of the policy adopted by each 10 governing body in the county pursuant to section 5 of this act and 11 make recommendations regarding ways to improve each policy;

12 (b) Review the records of the attendance and truancy of pupils 13 submitted to the advisory board to review school attendance by the 14 board of trustees of the school district or the State Public Charter 15 School Authority, the Achievement School District or a college or 16 university within the Nevada System of Higher Education that 17 charter school pursuant subsection 2 sponsors a to of 18 NRS 385A.240;

19 **(b)** (c) Identify factors that contribute to the truancy of pupils 20 in the school district;

21 [(c)] (d) Establish programs to reduce the truancy of pupils in
 22 the school district, including, without limitation, the coordination of
 23 services available in the community to assist with the intervention,
 24 diversion and discipline of pupils who are truant;

25 [(d)] (e) At least annually, evaluate the effectiveness of those 26 programs;

27 **[(e)]** (f) Establish a procedure for schools and school districts 28 for the reporting of the status of pupils as habitual truants; and

29 [(f)] (g) Inform the parents and legal guardians of the pupils 30 who are enrolled in the schools within the district of the policies and 31 procedures adopted pursuant to the provisions of this section.

32 The chair of an advisory board may divide the advisory 2. 33 board into subcommittees. The advisory board may delegate one or more of the duties of the advisory board to a subcommittee of the 34 advisory board, including, without limitation, holding hearings 35 pursuant to NRS 392.147. If the chair of an advisory board divides 36 37 the advisory board into subcommittees, the chair shall notify the 38 board of trustees of the school district of this action. Upon receipt of 39 such a notice, the board of trustees shall establish rules and 40 procedures for each such subcommittee. A subcommittee shall abide 41 by the applicable rules and procedures when it takes action or makes 42 decisions.

An advisory board to review school attendance may work
with a family resource center or other provider of community
services to provide assistance to pupils who are truant. The advisory



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board shall identify areas within the school district in which
 community services are not available to assist pupils who are truant.
 As used in this subsection, "family resource center" has the meaning
 ascribed to it in NRS 430A.040.

5 4. An advisory board to review school attendance created in a county pursuant to NRS 392.126 may use money appropriated by 6 the Legislature and any other money made available to the advisory 7 board for the use of programs to reduce the truancy of pupils in the 8 school district. The advisory board to review school attendance 9 10 shall, on a quarterly basis, provide to the board of trustees of the school district an accounting of the money used by the advisory 11 board to review school attendance to reduce the truancy of pupils in 12 the school district. 13

14 **Sec. 8.** This act becomes effective upon passage and approval.

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