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OHIO LEGISLATIVE SERVICE COMMISSION

Office of Research
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Office

S.B. 4
134th General Assembly

Fiscal Note & Local Impact Statement

[Click here for S.B. 4's Bill Analysis](#)

Version: As Enacted

Primary Sponsor: Sen. Roegner

Local Impact Statement Procedure Required: No

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Highlights

- The bill may increase the annual costs that state and local public offices incur: (1) to train staff in public records policy and (2) for staff to expend additional time and effort to ensure that familial and residential information of additional designated public service workers is not disclosed. It appears that such public offices generally can absorb these costs utilizing existing staffing levels and appropriated funds.
- As the state and political subdivisions generally will be compliant with the bill's provisions, criminal and civil violations are likely to be relatively infrequent. If so, there should be no discernible ongoing costs for courts to adjudicate violations, or for the state and political subdivisions to defend their conduct and possibly make payments to the plaintiff(s).

Detailed Analysis

Designated public service workers

Public records, online records, and property tax list

The bill includes emergency service telecommunicators (commonly known as 9-1-1 operators), county children and adult protective service workers, certain Ohio National Guard members (with duties related to remotely piloted aircraft), and certain mental health care providers within the definition of "designated public service worker." As a result, the existing Public Records Law exemption for residential and familial information of designated public workers extends to members of these additional professions. The bill will not modify the personal information that is exempted, but grants identical protections that are currently available to designated public service workers to these additional persons so that their information is not disclosed as part of a public records request.

As a designated public service worker, members of these professions can request that their address be redacted from any record of a public office that is publicly available on the internet in which their residential and familial information appears, except for the records of the county auditor. As it applies to publicly available records stored by the county auditor,¹ such an individual or their spouse may request that their name be removed and replaced with initials. In both circumstances, the public office must comply with the request within five business days if practicable.

The effect on a given public office depends on: (1) the number and type of records maintained that contain protected information to be redacted, and (2) the frequency of public records requests and individual requests for redaction or removal. However, because state and local public offices currently have procedures in place for the removal or redaction of residential and familial information of designated public service workers, any increase in related administrative costs is likely to be absorbed into day-to-day operations without necessitating additional resources.

Improper disclosure by local and state governmental entities

Current law contains the below-described civil and criminal remedies for violations of prohibitions against internet access to personal information and wrongful disclosure of personal information. As the state and political subdivisions generally will be compliant with the bill's provisions, criminal and civil violations are likely to be relatively infrequent. If so, there should be no discernible ongoing costs for courts to adjudicate violations, or for the state and political subdivisions to defend their conduct and possibly make payments to the plaintiff(s).

Internet access to personal information violations

Current law provides a qualified immunity to a public office or person responsible for a public office's public records for any harm resulting from the inclusion of that individual's personal information on any record made available to the public on the internet. This includes violation of a designated public service worker's request that their address be redacted from available online records, which the bill applies to emergency service telecommunicators, protective service workers, and certain Ohio National Guard members and mental health care providers.

Public Information Systems Law violations

Wrongful disclosure

Under the state's existing Personal Information Systems Law (R.C. Chapter 1347):

- A person who is harmed by the use of their personal information maintained in a personal information system may recover damages in civil action from any person who directly and proximately caused the harm by engaging in certain "intentional" conduct.
- Any person who, or any state or local agency that, violates or proposes to violate any provision of the chapter may be enjoined by any court of competent jurisdiction, the court may issue an order or enter a judgment that is necessary to ensure compliance or to

¹ Applies to records made available to the public on the internet or a publicly accessible database and from the general tax list and duplicate of real and public utility property.

prevent the use of any practice that violates the chapter, and an action for an injunction may be prosecuted by the person who is the subject of the violation, by the Attorney General, or by any prosecuting attorney.

Access rules for confidential information

Under current law, state agencies are subject to requirements concerning the release of confidential personal information they possess in written or electronic form. This includes Social Security numbers, federal tax identification numbers, financial information, and such, as well as any information that is not a public record under the Public Records Law. Each state agency is to adopt rules regulating access to the confidential personal information the agency keeps, whether electronically or on paper. For this provision, a state agency does not include the courts or any judicial agency, any state-assisted institution of higher education, or any local agency.

A person who is harmed by a violation of a rule of a state agency may bring an action in the Court of Claims against any person who directly and proximately caused the harm. A person “knowingly” accessing, using, or disclosing confidential information is guilty of a misdemeanor of the first degree, the penalty for which is a jail term of up to 180 days, a fine up to a \$1,000, or both.

Information disclosure under Workers’ Compensation Law

The bill’s changes to the Workers’ Compensation Law described below regarding information disclosures will have no direct fiscal effect on the state or political subdivisions.

- Requires the Bureau of Workers’ Compensation or the Industrial Commission to disclose a claimant’s name, in addition to the claimant’s address and telephone number as under current law, to a journalist who makes a written request.
- Eliminates from current law a requirement that the Bureau or Commission disclose the address and telephone number of a claimant’s dependent when a journalist makes a written request.