

As Introduced

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S. B. No. 243

Senators Lehner, Tavares

Cosponsors: Senators Hite, Manning, Cafaro, Schiavoni, Yuko, Brown

A BILL

To enact sections 3901.82, 3901.821, 3901.822, 1
5164.7511, 5164.7512, and 5164.7513 of the 2
Revised Code to adopt requirements related to 3
step therapy protocols implemented by health 4
plan issuers and the Department of Medicaid. 5

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

Section 1. That sections 3901.82, 3901.821, 3901.822, 6
5164.7511, 5164.7512, and 5164.7513 of the Revised Code be 7
enacted to read as follows: 8

Sec. 3901.82. As used in sections 3901.82 to 3901.822 of 9
the Revised Code: 10

(A) "Clinical practice guidelines" means a systematically 11
developed statement to assist health care provider and patient 12
decisions with regard to appropriate health care for specific 13
clinical circumstances and conditions. 14

(B) "Clinical review criteria" means the written screening 15
procedures, decision abstracts, clinical protocols, and clinical 16
practice guidelines used by a health plan issuer or utilization 17
review organization to determine the medical necessity and 18

appropriateness of health care services. 19

(C) "Health plan issuer" has the same meaning as in 20
section 3922.01 of the Revised Code. 21

(D) "Step therapy exemption determination" means a 22
determination, based on a patient's or prescriber's request for 23
an exemption, along with supporting rationale and documentation, 24
as to whether a step therapy protocol should apply in a 25
particular situation, or whether the step therapy protocol 26
should be overridden in favor of immediate coverage of the 27
health care provider's selected prescription drug. 28

(E) "Step therapy protocol" means a protocol or program 29
that establishes a specific sequence in which prescription drugs 30
that are for a specified medical condition and that are 31
medically appropriate for a particular patient are covered by a 32
health plan issuer. 33

(F) "Utilization review organization" has the same meaning 34
as in section 1751.77 of the Revised Code. 35

Sec. 3901.821. (A) A health plan issuer or a utilization 36
review organization that implements a step therapy protocol 37
shall implement clinical review criteria in relation to that 38
step therapy protocol that do all of the following: 39

(1) Recommend that the prescription drugs be taken in the 40
specific sequence required by the step therapy protocol; 41

(2) Are developed and endorsed by an independent, 42
multidisciplinary panel of experts not affiliated with a health 43
plan issuer or utilization review organization; 44

(3) Are based on high quality studies, research, and 45
medical practice; 46

<u>(4) Are created by an explicit and transparent process</u>	47
<u>that does all of the following:</u>	48
<u>(a) Minimizes biases and conflicts of interest;</u>	49
<u>(b) Explains the relationship between treatment options</u> <u>and outcomes;</u>	50 51
<u>(c) Rates the quality of the evidence supporting</u> <u>recommendations;</u>	52 53
<u>(d) Considers relevant patient subgroups and preferences.</u>	54
<u>(5) Are continually updated through a review of new</u> <u>evidence and research.</u>	55 56
<u>(B) A health plan issuer or utilization review</u> <u>organization shall certify, annually in rate filing documents</u> <u>submitted to the superintendent of insurance, that the clinical</u> <u>review criteria used in step therapy protocols for prescription</u> <u>drugs meet the requirements set forth in division (A) of this</u> <u>section.</u>	57 58 59 60 61 62
<u>(C) A health plan issuer or utilization review</u> <u>organization shall submit proposed clinical review criteria in</u> <u>relation to each step therapy protocol the health plan issuer or</u> <u>utilization review organization seeks to implement to the</u> <u>superintendent of insurance for review and shall not implement</u> <u>those criteria prior to receiving approval or accreditation from</u> <u>the superintendent.</u>	63 64 65 66 67 68 69
<u>Sec. 3901.822.</u> <u>(A) When coverage of a prescription drug</u> <u>for the treatment of any medical condition is restricted for use</u> <u>by a health plan issuer or utilization review organization</u> <u>through the use of a step therapy protocol, the health plan</u> <u>issuer or utilization review organization shall provide the</u>	70 71 72 73 74

patient and prescribing practitioner access to a clear and 75
convenient process to request a step therapy exemption 76
determination. A health plan issuer or utilization review 77
organization may use its existing medical exceptions process to 78
satisfy this requirement. The health plan issuer or utilization 79
review organization shall make the process easily accessible on 80
the health plan issuer or utilization review organization's web 81
site. 82

(B) The health plan issuer or utilization review 83
organization shall expeditiously grant a step therapy exemption 84
determination request if: 85

(1) The required prescription drug is contraindicated or 86
will likely cause an adverse reaction by or physical or mental 87
harm to the patient based on the medical history of the patient 88
and known characteristics of the prescription drug. 89

(2) The required prescription drug is expected to be 90
ineffective based on the known relevant physical or mental 91
characteristics of the patient and the known characteristics of 92
the prescription drug regimen. 93

(3) The patient has tried the required prescription drug 94
while under their current or a previous health insurance or 95
health benefit plan, or another prescription drug in the same 96
pharmacologic class or with the same mechanism of action and 97
such prescription drug was discontinued due to lack of efficacy 98
or effectiveness, diminished effect, or an adverse event. 99

(4) The required prescription drug is not in the best 100
interest of the patient, based on medical appropriateness. 101

(5) The patient is stable on a prescription drug selected 102
by their health care provider for the medical condition under 103

<u>consideration.</u>	104
<u>(C) Upon the granting of a step therapy exemption</u>	105
<u>determination, the health plan issuer or utilization review</u>	106
<u>organization shall authorize coverage for the prescription drug</u>	107
<u>prescribed by the patient's treating health care provider,</u>	108
<u>provided the prescription drug is a covered prescription drug</u>	109
<u>under the patient's policy or contract.</u>	110
<u>(D) This section shall not be construed to prevent any of</u>	111
<u>the following:</u>	112
<u>(1) A health plan issuer or utilization review</u>	113
<u>organization from requiring a patient to try an AB-rated generic</u>	114
<u>equivalent prior to providing coverage for the equivalent</u>	115
<u>branded prescription drug;</u>	116
<u>(2) A health care provider from prescribing a prescription</u>	117
<u>drug that is determined to be medically appropriate.</u>	118
<u>(E) Each health plan issuer shall maintain written or</u>	119
<u>electronic records and data sufficient to demonstrate compliance</u>	120
<u>with the requirements of this section and on an annual basis</u>	121
<u>submit to the superintendent of insurance the following</u>	122
<u>information with respect to requests made under this section:</u>	123
<u>(1) The total number of requests received;</u>	124
<u>(2) The number of requests approved and denied;</u>	125
<u>(3) Any other information the superintendent of insurance</u>	126
<u>may request.</u>	127
Sec. 5164.7511. <u>(A) As used in sections 5164.7511 to</u>	128
<u>5164.7513 of the Revised Code:</u>	129
<u>(1) "Clinical practice guidelines" means a systematically</u>	130

developed statement to assist medicaid providers and medicaid recipients make decisions about appropriate health care for specific clinical circumstances and conditions. 131
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(2) "Clinical review criteria" means the written screening procedures, decision abstracts, clinical protocols, and clinical practice guidelines used by the medicaid program to determine the medical necessity and appropriateness of health care services. 134
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(3) "Step therapy protocol" means a protocol under which it is determined through a specific sequence whether the medicaid program will pay for a medically appropriate prescribed drug that a medicaid provider prescribes for a medicaid recipient's specified medical condition. 139
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(B) If the department of medicaid utilizes a step therapy protocol for the medicaid program under which it is recommended that prescribed drugs be taken in a specific sequence, the department shall do both of the following: 144
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(1) In a manner consistent with section 5164.7512 of the Revised Code, establish and implement clinical review criteria for the step therapy protocol; 148
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(2) In a manner consistent with section 5164.7513 of the Revised Code, establish and implement a step therapy exemption process under which medicaid recipients and medicaid providers who prescribe prescribed drugs for medicaid recipients may request a determination of whether the step therapy protocol should apply in a particular situation or should be overridden in favor of immediate coverage of the medicaid provider's selected prescribed drug. 151
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Sec. 5164.7512. All of the following apply to clinical 159

review criteria established and implemented by the department of 160
medicaid pursuant to division (B)(1) of section 5164.7511 of the 161
Revised Code: 162

(A) The criteria shall be developed and endorsed by an 163
independent, multidisciplinary panel of experts not affiliated 164
with the medicaid program. 165

(B) The criteria shall be based on high quality studies, 166
research, and medical practice. 167

(C) The criteria shall be created by an explicit and 168
transparent process that does all of the following: 169

(1) Minimizes biases and conflicts of interest; 170

(2) Explains the relationship between treatment options 171
and outcomes; 172

(3) Rates the quality of the evidence supporting 173
recommendations; 174

(4) Considers relevant medicaid recipient subgroups and 175
preferences. 176

(D) The criteria shall be continually updated through a 177
review of new evidence and research. 178

Sec. 5164.7513. (A) All of the following apply to the step 179
therapy exemption process established and implemented by the 180
department of medicaid pursuant to division (B)(2) of section 181
5164.7511 of the Revised Code: 182

(1) The process shall be clear and convenient. 183

(2) The process shall be easily accessible on the 184
department's web site. 185

(3) The process shall require that supporting rationale 186

and documentation be submitted with each request for an 187
exemption. 188

(4) The process shall require the department to 189
expeditiously grant an exemption if either of the following 190
applies: 191

(a) Any of the following apply to the prescribed drug that 192
would otherwise have to be used under the step therapy protocol: 193

(i) It is contraindicated or will likely cause an adverse 194
reaction by, or physical or mental harm to, the recipient, based 195
on the medical history of the recipient and known 196
characteristics of the prescription drug. 197

(ii) It is expected to be ineffective based on the known 198
relevant physical or mental characteristics of the recipient and 199
the known characteristics of the prescribed drug regimen. 200

(iii) The recipient tried it while enrolled in medicaid or 201
other health care coverage, or another prescribed drug in the 202
same pharmacologic class or with the same mechanism of action, 203
and it or the other prescribed drug was discontinued due to lack 204
of efficacy or effectiveness, diminished effect, or an adverse 205
event. 206

(iv) It is not in the best interest of the recipient, 207
based on medical appropriateness. 208

(b) The recipient is stable on the prescribed drug 209
selected by the recipient's medicaid provider for the medical 210
condition under consideration. 211

(5) On granting an exemption, the department shall 212
authorize payment for the prescribed drug prescribed by the 213
recipient's medicaid provider if the medicaid program covers the 214

prescribed drug. 215

(B) This section shall not be construed to prevent either 216
of the following: 217

(1) The department from requiring a medicaid recipient to 218
try an AB-rated generic equivalent before authorizing a medicaid 219
payment for the equivalent branded prescribed drug; 220

(2) A medicaid provider from prescribing a prescribed drug 221
that is determined to be medically appropriate. 222

Section 2. (A) The Ohio General Assembly finds all of the 223
following: 224

(1) That health plans, including Medicaid, are 225
increasingly making use of step therapy protocols under which 226
patients are required to try one or more prescription drugs 227
before coverage is provided for a drug selected by the patient's 228
health care provider. 229

(2) That such step therapy protocols, when they are based 230
on well-developed scientific standards and administered in a 231
flexible manner that takes into account the individual needs of 232
patients, can play an important role in controlling health care 233
costs. 234

(3) That, in some cases, requiring a patient to follow a 235
step therapy protocol may have adverse and even dangerous 236
consequences for the patient who may either not realize a 237
benefit from taking a prescription drug or may suffer harm from 238
taking an inappropriate drug. 239

(4) That, without uniform policies in the state for step 240
therapy protocols, patients may not receive the best and most 241
appropriate treatment. 242

(5) That it is imperative that step therapy protocols in 243
the state preserve the health care provider's right to make 244
treatment decisions in the best interest of the patient. 245

(B) Therefore, the Ohio General Assembly declares its 246
intent in relation to the enactment of this act and the 247
implementation of step therapy protocols as all of the 248
following: 249

(1) That health plan issuers and other, related 250
organizations that make coverage or benefits determinations base 251
step therapy protocols on appropriate clinical practice 252
guidelines developed by independent experts with knowledge of 253
the condition or conditions under consideration; 254

(2) That patients be exempt from step therapy protocols 255
when those protocols are inappropriate or otherwise not in the 256
best interest of the patients; 257

(3) That patients have access to a fair, transparent, and 258
independent process for requesting an exemption to a step 259
therapy protocol when appropriate. 260

Section 3. This act shall apply to the Department of 261
Medicaid and to health benefits plans, as defined in section 262
3922.01 of the Revised Code, delivered, issued for delivery, 263
modified, or renewed on or after January 1, 2016. 264