1 STATE OF OKLAHOMA 2 1st Session of the 55th Legislature (2015) 3 COMMITTEE SUBSTITUTE 4 HOUSE BILL NO. 1605 By: Sherrer 5 6 7 COMMITTEE SUBSTITUTE 8 An Act relating to fire departments; amending 18 O.S. 2011, Section 593, as amended by Section 1, Chapter 9 343, O.S.L. 2014 (18 O.S. Supp. 2014, Section 593), which relates to charitable corporations; requiring 10 annual audit; amending 19 O.S. 2011, Section 351, which relates to county fire departments; requiring annual audit; providing an effective date; and 11 declaring an emergency. 12 1.3 14 BE IT ENACTED BY THE PEOPLE OF THE STATE OF OKLAHOMA: 15 SECTION 1. AMENDATORY 18 O.S. 2011, Section 593, as 16 amended by Section 1, Chapter 343, O.S.L. 2014 (18 O.S. Supp. 2014, 17 Section 593), is amended to read as follows: 18 Section 593. A. Any charitable corporation formed for the 19 purpose of providing either a volunteer or a full-time fire 20 department, pursuant to Section 592 of this title, shall have 21 authority to establish a reasonable schedule of fees to be charged 22 for its services in extinguishing fires and all other emergencies of

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extinguish or control a fire or provide services in response to an

its members and nonmembers who utilize such fire department to

emergency either within or without the unincorporated area wherein it is situated. Such schedule of fees may contain one fee for members and another fee for nonmembers, except that no fee shall be established in excess of the approximate cost of providing the service. Any member or nonmember utilizing the services of such a fire department to extinguish or control a fire or provide services in response to an emergency shall be liable to said corporation in the amount of the established fee. However, no fee shall be charged by a fire department for merely appearing at the scene of a controlled fire unless called by the person setting the fire or at such person's request. If it is necessary for suit to be brought for collection of such amount due, such liability shall include costs of suit and a reasonable attorney's fee.

- B. If insurance coverage is provided for the fee specified in subsection A of this section or for the cost of providing the service rendered by the fire department and an insurer makes payment for the service it shall be the duty of the insured party or the responding fire department to notify the insurer of services rendered. The instrument of payment for the services of the fire department shall be made to the order of the responding fire department and the insured.
- C. A charitable corporation formed for the purpose of providing

 either a volunteer or a full-time fire department that receives

 county sales tax funds for providing fire protection services to

1 such county shall cause an audit to be made of, including but not 2 limited to, the funds, accounts and fiscal affairs of such fire 3 department. The audits shall be prepared by a certified public 4 accountant or a licensed public accountant. The audit shall be 5 ordered within thirty (30) days of the close of each fiscal year of the charitable corporation which shall commence July 1 and end on 6 7 June 30. The audit shall adhere to standards set by the State Auditor and Inspector. One copy of the annual audit shall be filed 8 9 with the State Auditor and Inspector and one copy shall be filed 10 with the appropriate county clerk or county clerks in the county in 11 which the corporation provides fire protection services not more 12 than one hundred twenty (120) days following the close of each 13 fiscal year of the corporation. In the event that a copy of the 14 audit as required by this subsection is not filed with the State 15 Auditor and Inspector within the time provided in this subsection or 16 for any other reason deemed expedient by him or her, the State 17 Auditor and Inspector is authorized to either commence an audit or 18 employ a certified public accountant or licensed public accountant 19 to make the audit herein required at the cost and expense of the 20 corporation. 21 SECTION 2. AMENDATORY 19 O.S. 2011, Section 351, is 22 amended to read as follows: 23 Section 351. A. The board of county commissioners of each

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county of this state is hereby authorized to provide firefighting

- service in the county and for such purpose to use county funds to rent, lease or purchase firefighting equipment and to rent or construct and equip and operate fire stations and to employ necessary personnel to provide such service. The board of county commissioners shall also have the authority to determine and collect charges for firefighting services performed by the county from any person to whom such services are provided.
- B. The board of county commissioners of each county of this state shall have the power to take by grant, purchase, gift, devise or lease, and to dispose of, any real property for the purpose of acquiring right-of-ways and easements necessary in providing firefighting services to the county, including the construction and maintenance of roads and the installation of dry hydrants. The board may use county funds and equipment to construct and maintain such roads and to install such dry hydrants. Provided, nothing in this subsection shall be construed to prohibit the installation of dry hydrants on privately owned property by the owner thereof at the expense of the owner.
- C. The board of county commissioners of each county of this state shall have the authority to use county personnel operating county equipment to fight fires in situations where an emergency is determined to exist, provided the firefighting service is requested by the county civil defense director or upon a request of a rural fire department.

1 D. A county fire department organized pursuant to the 2 provisions of subsection A of this section shall cause an audit to 3 be made of, including but not limited to, the funds, accounts and 4 fiscal affairs of such fire department. The audits shall be 5 prepared by a certified public accountant or a licensed public 6 accountant. The audit shall be ordered within thirty (30) days of 7 the close of each fiscal year of the fire department which shall 8 commence July 1 and end on June 30. The audit shall adhere to 9 standards set by the State Auditor and Inspector. One copy of the 10 annual audit shall be filed with the State Auditor and Inspector and one copy shall be filed with the appropriate county clerk not more 11 12 than one hundred twenty (120) days following the close of each 13 fiscal year of the county fire department. In the event that a copy 14 of the audit as required by this subsection is not filed with the 15 State Auditor and Inspector within the time provided in this 16 subsection or for any other reason deemed expedient by him or her, 17 the State Auditor and Inspector is authorized to either commence an 18 audit or employ a certified public accountant or licensed public 19 accountant to make the audit herein required at the cost and expense 20 of the county fire department.

 $\underline{\text{E.}}$ 1. A corporate fire department organized pursuant to the provisions of Section 592 of Title 18 of the Oklahoma Statutes or a county fire department organized pursuant to the provisions of subsection A of this section may petition the board of county

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commissioners of the county in which the fire department provides protection to convert to a county fire department organized pursuant to the provisions of this subsection. The petition shall set forth and particularly describe the proposed boundaries of such county fire department and shall be accompanied by a map of such proposed fire department, drawn to a scale of not less than one (1) inch to a The petition shall also set forth the administration, control mile. and ownership of all the corporate fire department's assets in the event such petition is approved. Such petition shall be filed with the county clerk of such county who shall present it to the board of county commissioners at their next regular or special meeting. Upon presentation of such petition, the board of county commissioners shall set the same for hearing at a time not less than twenty (20) days nor more than forty (40) days from the date of presentation and shall direct the county clerk to give notice of such hearing by publication in a newspaper of general circulation in the county in which the proposed county fire department is located. Such notice shall describe the boundaries of the proposed county fire department, shall state the time and place of the hearing, and shall state that any person may appear and protest the organization of the county fire department or the proposed boundaries thereof. board of county commissioners shall hold the hearing described in said notice, and it shall have jurisdiction to hear and determine all protests to the creation of such county fire department and all

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matters pertaining to the same. It may amend the plan of such proposed county fire department by excluding from within its boundaries any lands which it may deem will not be benefited by the formation of such county fire department, or by including other lands as a part thereof upon application of the owners of such land; provided, however, it shall not exclude from such district any unincorporated lands which are completely surrounded by lands which are included in the proposed county fire department. If the board of county commissioners determines that the conversion of such corporate fire department to a county fire department will be conducive to the public safety of the affected area therein, then said board shall give such proposed county fire department a name and shall authorize and approve the organization of said county fire department.

2. To be eligible to convert to a county fire department formed pursuant to this subsection, a fire department shall have a Public Protection Classification of nine (9) or better from ISO Commercial Risk Services, Inc., limit the size of such volunteer county fire department to not less than six or more than twenty members per fire station, and shall be subject to the laws of the State of Oklahoma regarding the administration and operation of a fire department, including, but not limited to, the laws of the State Department of Labor and the State Fire Marshal Commission. For purposes of this

- subsection, a volunteer fire department is one which has in its employ not more than two full-time salaried firefighters.
- Directors of a county fire department organized pursuant to this subsection shall be owners of real property in and residents of said district. At the time of making its order organizing such county fire department, the board of county commissioners shall appoint five directors, one of which shall hold his or her respective office for a term of five (5) years, one of which shall hold his or her respective office for a term of four (4) years, one of which shall hold his or her respective office for a term of three (3) years, one of which shall hold his or her respective office for a term of two (2) years, and one of which shall hold his or her respective office for a term of one (1) year. On or before January 1, 2002, the board of county commissioners shall, for fire departments which operate more than five fire stations, appoint additional directors of a county fire department until the number of directors equals the number of fire stations operated by that county fire department. Each additional director shall be appointed by the board of county commissioners for a term that matches the term of one of the first five directors appointed. Whenever a new fire station is added to a county fire department which has five or more fire stations, the board of county commissioners shall appoint an additional director from that district in which the new fire station has been added. Each year thereafter, there shall be appointed by

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- the board of county commissioners for a term of five (5) years so many members as are necessary to replace all members whose terms are expiring on the board of directors for such county fire department.
- 4. The board of directors of a county fire department organized pursuant to this subsection shall select one of its members to serve as chair and shall appoint a clerk and a treasurer. The board of directors shall fix the term and duties of the chair, clerk and treasurer. The chair and members of the board of directors shall serve without compensation. The treasurer shall give an official bond, in an amount fixed and with sureties approved by the board of county commissioners, conditioned upon the faithful accounting for all money pertaining to the county fire department and coming into his or her hands.
- 5. The board of directors of a county fire department organized pursuant to this subsection shall have the following powers and duties:
 - a. to manage and conduct the business affairs of such county fire department,
 - b. to make and execute all necessary contracts,
 - c. to purchase or lease-purchase and maintain all necessary and convenient engines, hoses, hose carts or other appliances and supplies for the full equipment of a fire company or department from available funds,

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- d. to appoint the fire chief, fire company officers and employees (whether paid or volunteer), sufficient to maintain and operate the equipment owned by the county fire department,
- e. to take by grant, purchase, gift, devise or lease, and to dispose of real or personal property of every kind necessary for the operation of the county fire department,
- f. to construct or otherwise acquire from available funds suitable firehouses and other buildings or structures suitable for the housing of equipment and supplies of the county fire department, or for carrying on its own business and affairs,
- g. to employ such officers and employees as may be required from available funds, fix their compensation and prescribe their duties,
- h. to establish rules for such county fire department and for the prevention of fires and conflagrations within the department's boundaries and for the protection of property at and during any fire,
- i. to do any and all other things necessary and proper in the management and operation of the county fire department for the purpose of protecting property within its boundaries from fire, and

- j. to prepare an annual budget and follow existing laws

 pertaining to the budget process such as public

 notice, public hearings, protest periods and filing

 requirements in the same manner as they apply to other

 forms of government in Oklahoma.
- 6 The board of directors of a county fire department organized 7 pursuant to this subsection may submit an application to include the firefighters of such county fire department in the Oklahoma 8 Firefighters Pension and Retirement System. The application for 10 participation in the Oklahoma Firefighters Pension and Retirement System shall be submitted in accordance with subsection A of Section 11 12 49-105.2 of Title 11 of the Oklahoma Statutes. For purposes of 13 complying with Sections 49-103 and 49-104 of Title 11 of the 14 Oklahoma Statutes, the chair, clerk and treasurer of the board of 15 directors of the county fire department shall serve on the local 16 firefighters pension and retirement board along with three 17 firefighters of such county fire department elected by the members 18 of the county fire department. The chair of the board of directors 19 of the county fire department shall be the chair of the local board 20 of the county fire department and the clerk of the board of 21 directors of the county fire department shall be the secretary of 22 the local board of the county fire department. The chair of the 23 local board of the county fire department shall have a casting vote 24 with the members of the local board of the county fire department

- only when necessary to avoid a tie vote. The local board of the

 county fire department shall promulgate such rules as may be

 necessary to ensure the orderly conduct of a local board meeting.

 While participating in the Oklahoma Firefighters Pension and

 Retirement System, the board of directors, local board and fire

 chief of the county fire department shall perform all administrative

 requirements of the pension system.
 - 7. Any board of directors of a county fire department organized pursuant to this subsection having volunteers enrolled as members of such county fire department shall adopt a code of minimum rules and regulations in substantial compliance with the following:
 - a. Fire chief.
 - (1) The fire chief shall be at the head of the department, subject to the laws of the State of Oklahoma, rules of the board of directors, and the rules and regulations herein adopted.
 - (2) The fire chief shall be held responsible for the general condition and efficient operation of the department, the training of members, and the performance of all other duties imposed upon him or her by law or the board of directors.
 - (3) The fire chief may inspect or cause to be inspected by members of the department, the fire

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- hydrants, cisterns and other sources of water supply at least twice a year.
- (4) The fire chief shall maintain a library or file of publications on fire prevention and fire protection and shall make use of the library or file to the best advantage of all members.
- (5) The fire chief shall make every effort to attend all fires and direct the officers and members of the fire department in the performance of their duties.
- (6) The fire chief shall see that the citizens are kept informed on fire hazards within the boundaries of the department and on the activities of the department.
- (7) The fire chief shall see that each fire is carefully investigated to determine its cause, and in the case of suspicion of incendiarism shall notify proper authorities. The fire chief shall secure and preserve all possible evidence for future use in the case of a suspicious incendiarism.
- (8) The fire chief shall file the appropriate activity report forms with the Office of the State Fire Marshal in Oklahoma City on an annual

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basis. The activity report forms shall be designed by the State Fire Marshal and shall include, but not be limited to, the amount of property and vehicle fire loss, types of fires, inspections and investigations. The report shall include notification of all fire-related civilian deaths and injuries in the respective jurisdiction and of firefighter deaths in the line of duty and of firefighter injuries in the line of duty requiring the services of a hospital or physician or both.

b. Assistant fire chief.

In the absence of the fire chief, the assistant fire chief on duty shall command the department and be held responsible therefore in all respects with the full powers and responsibilities of the fire chief.

c. Company officers.

The company officers shall be selected upon their ability to meet the following requirements:

- (1) their knowledge of firefighting,
- (2) their leadership ability, and
- (3) their knowledge of firefighting equipment.
- d. Secretary-treasurer.

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One member elected by the fire department shall be secretary-treasurer. His or her duties shall consist of the following:

- (1) calling the roll at the opening of each meeting,
- (2) keeping the minutes of each meeting, and
- (3) collecting any money due the department by the members.

e. New members.

- (1) An applicant of a participating county fire department of the Oklahoma Firefighters Pension and Retirement System shall meet the membership requirements of the Oklahoma Firefighters Pension and Retirement System before he or she may be appointed as a new member of the county fire department.
- (2) A new member shall be on probation for one (1) year after his or her appointment.
- (3) A new member of a participating county fire department of the Oklahoma Firefighters Pension and Retirement System shall be immediately enrolled as a member of the Oklahoma Firefighters Pension and Retirement System regardless of whether such member has completed his or her probation period.

(4) The majority of the fire department members must approve new volunteer members upon completion of their probation period.

f. Bylaws.

The bylaws of the department shall include:

- (1) All volunteer firefighters are required, when notified, to respond to fire alarms and other emergencies.
- (2) A volunteer firefighter is required to be present at all regular meetings, call meetings and schools presented for the benefit of the firefighters.
- (3) There shall be at least one regular business meeting each month.
- (4) Any volunteer firefighter having two unexcused absences in succession or three unexcused absences in a period of three (3) months will be dropped from the fire department rolls.
- (5) Volunteer firefighters leaving the boundaries of the department for an extended period of time will be required to notify the fire chief.
- (6) Any volunteer firefighter refusing to attend training classes provided for him or her will be dropped from the fire department rolls.

- (7) Any volunteer member of the fire department shall be dropped from the fire department rolls for the following offenses:
 - (a) conduct unbecoming a firefighter,
 - (b) any act of insubordination,
 - (c) neglect of duty,
 - (d) any violation of rules and regulations governing the fire department, or
 - (e) conviction of a felony.
- 8. a. A county fire department organized pursuant to the provisions of this subsection shall maintain, according to its own accounting needs, some or all of the funds and account groups in its system of accounts that are consistent with legal and operating requirements and as prescribed by the State Auditor and Inspector. The required funds may include, but not be limited to:
 - (1) a general fund, to account for all monies

 received and disbursed for general department

 purposes, including all assets, liabilities,

 reserves, fund balances, revenues and

 expenditures which are not accounted for in any

 other fund or special ledger account,

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(2) special revenue funds, as required, to account for the proceeds of specific revenue sources that are restricted by law to expenditures for specific purposes,

- (3) a capital improvement fund, to account for financial resources segregated for acquisition, construction or other improvement related to capital facilities, and
- (4) a ledger or group of accounts in which to record the details relating to the general fixed assets of the county or department.
- b. Funds raised by a nonprofit organization for the purpose of supporting the fire protection services of a county fire department organized pursuant to the provisions of this subsection, whether such funds were raised before or after a corporate fire department converts to a county fire department, shall not be commingled with public funds and shall be used only for designated benevolent or charitable purposes, including, but not limited to, fire protection purposes.
- c. No expenditure may be authorized or made by any employee or member of the board of directors of a county fire department organized pursuant to the

provisions of this subsection which exceeds any fund balance of any fund of the budget as adopted or amended or which exceeds the appropriation for any fund of the budget as adopted or amended. Any balance remaining in a fund at the end of the budget year shall be carried forward to the credit of the fund for the next budget year. It shall be unlawful for any employee or member of the board of directors of a county fire department organized pursuant to the provisions of this subsection in any budget year to create or authorize creation of a deficit in any fund.

SECTION 3. This act shall become effective July 1, 2015.

SECTION 4. It being immediately necessary for the preservation of the public peace, health and safety, an emergency is hereby declared to exist, by reason whereof this act shall take effect and be in full force from and after its passage and approval.

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