1	STATE OF OKLAHOMA			
2	1st Session of the 57th Legislature (2019)			
3	COMMITTEE SUBSTITUTE			
4	FOR HOUSE BILL NO. 2666 By: Wallace			
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7	COMMITTEE SUBSTITUTE			
8	[ public buildings and public works - project			
9	consultants - Public Facilities Act - Public			
10	Construction Management Act for Political			
11	Subdivisions - Public Competitive Bidding Act -			
12	Fair Pay for Construction Act - effective date ]			
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15	BE IT ENACTED BY THE PEOPLE OF THE STATE OF OKLAHOMA:			
16	SECTION 1. AMENDATORY 61 O.S. 2011, Section 61, as last			
17	amended by Section 2, Chapter 71, O.S.L. 2016 (61 O.S. Supp. 2018,			
18	Section 61), is amended to read as follows:			
19	Section 61. As used in Sections 61 through 65 of this title:			
20	1. "Chief administrative officer" means an individual			
21	responsible for directing the administration of a state agency. The			
22	term does not mean one or all of the individuals that make policy			
23	for a state agency;			
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2. "Construction manager" means an individual, firm, corporation, association, partnership, copartnership, or any other legal entity on the Office of Management and Enterprise Services

Construction and Properties (OMES-CAP) registration list and possessing the qualifications to provide services of construction management which include, but are not necessarily limited to, design review, scheduling, cost control, value engineering, constructability evaluation, preparation and coordination of bid packages, and construction administration;

- 3. "Consultant" means an individual or legal entity possessing the qualifications to provide licensed architectural, registered engineering, or registered land surveying services or other individuals or legal entities possessing specialized credentials and qualifications as may be needed to evaluate, plan or design for any construction or a public work improvement project;
- 4. "Director" means the Director of the Office of Management and Enterprise Services;
- 5. "Department" means the Department of Real Estate Services of the Office of Management and Enterprise Services;
- 6. "Office" means the Office of Management and Enterprise Services;
- 7. "Project" means studies, evaluations, plans or designs for facility evaluations or public work improvements, except the

transportation facilities under the jurisdiction of the Department of Transportation or the Oklahoma Turnpike Authority:

- a. to construct, renovate, alter, repair, maintain, or improve real property or fixtures of real property, and
- b. that does not constitute "construction" as defined by the Public Building Construction and Planning Act;
- 8. "State agency" means an agency, office, officer, bureau, board, counsel, court, commission, institution, unit, division, body or house of the executive or judicial branches of state government, whether elected or appointed, excluding only political subdivisions of the state, the Oklahoma State Regents for Higher Education and its constituent institutions and the Commissioners of the Land Office; and
- 9. "Facilities Director" or "SFD" means the State Facilities
  Director of the Department of Real Estate Services of the Office of
  Management and Enterprise Services; and
- 10. "Political subdivision" means any local governmental body

  formed pursuant to the laws of this state, including school

  districts, career technology centers, cities, counties, public

  trusts, public authorities, commissions or other local governmental

  bodies exercising their authority to contract for construction

  delivery services. The term also means any quasi-governmental and

nongovernmental organizations delivering construction services using public funds or on behalf of a political subdivision.

SECTION 2. AMENDATORY 61 O.S. 2011, Section 62, as last amended by Section 3, Chapter 302, O.S.L. 2013 (61 O.S. Supp. 2018, Section 62), is amended to read as follows:

Section 62. A. The Department of Real Estate Services of the Office of Management and Enterprise Services shall maintain a file of all persons and entities interested in and capable of performing construction management and consultant services for state agencies. The file shall include registration forms and information submitted by construction managers and consultants pursuant to rules promulgated by the Office of Management and Enterprise Services. Pursuant to rules promulgated by the Office, the Department shall determine whether a construction manager or consultant qualifies for registration and shall notify the construction manager or consultant within twenty (20) days of receipt of a request for registration. Construction managers and consultants shall re-register for each successive calendar year with the Department.

B. The requisitioning state agency shall define the scope of a proposed project. The scope shall identify project components, phases and timetables and shall include detailed project descriptions. The state agency may request the Department to assist with scope development. The state agency shall send the scope and a requisition for construction management or consultant services,

- signed by an authorized official, to the Department. The Department shall review the scope and approve it before the state agency issues a solicitation.
  - C. The state agency shall issue a solicitation to construction managers or consultants that are registered with the Department and capable of providing the services the state agency desires. The solicitation shall, at a minimum, contain:
    - 1. Description and scope of the project;

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- 2. Estimated construction cost or available funds, anticipated starting date, and completion date the state agency desires for the project;
- 3. Certification of funds available for the construction manager or consultant fee, including federal, state or other participation;
  - 4. Closing date for construction manager or consultant to give notice of interest to the state agency; and
  - 5. Additional data the state agency requires from the construction manager or consultant. The closing date for submission of construction manager or consultant notice of interest for consideration shall be within thirty (30) days of the date of the notice the state agency issues.
- D. After the closing date, the Department shall provide information from the construction managers' or consultants' files to the state agency. Should there be an inadequate expression of

- interest in the project, the state agency and Department personnel
  shall confer to add construction managers or consultants for
  consideration.
  - E. The state agency shall review the information the Department provides and shall select no less than three and no more than five construction managers or consultants per contract for interviews.

    The review shall include consideration of factors from the information the Department supplies including, but not limited to:
  - 1. Professional qualifications for the type of work contemplated;

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- 2. Capacity for completing the project in the specified time period; and
  - 3. Past performance on projects of a similar nature.
- F. The Department shall advise the state agency of the methods to be used to conduct an evaluation, interview, selection, contract negotiation, and fee negotiation processes pursuant to rules promulgated by the Office of Management and Enterprise Services.
- G. 1. Upon completion of contract negotiation with the highest qualified construction manager or consultant, which contract shall include a fair and reasonable fee, the Department shall approve and award the contract.
- 2. If the Department and the first-choice construction manager or consultant cannot reach an agreement, the negotiations shall terminate and negotiations with the second-choice construction

manager or consultant shall commence. If the Department and the second-choice construction manager or consultant cannot reach an agreement, the negotiations shall terminate and negotiations with the third-choice construction manager or consultant shall commence. If the Department and the third-choice construction manager or consultant cannot reach an agreement, then all negotiations shall terminate. Should the Department be unable to negotiate a satisfactory contract with any of the three selected construction managers or consultants, the Department shall select additional construction managers or consultants in order of their competency and qualifications and shall continue negotiations in accordance with the provisions of this section until an agreement is reached.

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- H. Any plans developed pursuant to the process for selection of a contractor for construction of a facility authorized pursuant to Section 183 of Title 73 of the Oklahoma Statutes shall become the property of the State of Oklahoma as a condition of the award of the final contract for construction of the facility.
- I. For all state agencies subject to the Public Facilities Act, Sections 202 through 220 213 of this title, the Department shall perform the necessary procurement actions on behalf of a requisitioning agency as enumerated in subsections B through H of this section:
- 1. Determine or approve the agency's scope of a project and required services as provided in the Public Facilities Act;

2. Issue solicitations for construction manager and consultant services;

3. Conduct evaluations, interviews, selection, contract negotiation, and fee negotiation processes; and

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- 4. Provide contract management services after award of a construction management or consultant contract.
- J. In the selection of a construction manager or consultant, all political subdivisions of this state shall <del>follow these</del> <del>procedures</del>:

The subdivision shall select a construction manager or consultant based upon the professional qualifications and technical experience of the construction manager or consultant. The subdivision shall negotiate a contract with the highest qualified construction manager or consultant, provided that a fee can be negotiated that is fair and reasonable to both parties. In the event a reasonable fee cannot be negotiated with the selected construction manager or consultant, the subdivision may negotiate with other construction managers or consultants in order of their qualifications

1. Extend consideration to construction managers and consultants from the file maintained by the Department of Real Estate Services of the Office of Management and Enterprise Services.

Political subdivisions are not limited in the number of construction manager candidates from whom they intend on seeking proposals;

2. Evaluate the candidates' professional qualifications, licensing, registration, certifications, technical abilities and past experience relevant to the contemplated project. Only firms recognized as qualified construction managers by the Department of Real Estate Services of the Office of Management and Enterprise Services pursuant to this section may be considered for selection as a construction manager. The subdivision shall use procedures as described in this section and the Public Construction Management Act for Political Subdivisions or may adopt procedures established by the Office of Management and Enterprise Services for state agencies; and

3. Consider only professional attributes of the applicant during the evaluation process and shall not discuss fees. Once the first-choice candidate is determined, the subdivision shall enter into contract negotiations with the candidate. If the subdivision cannot reach an agreement with the first-choice construction manager or consultant, the negotiations shall terminate and negotiations with the second-choice construction manager or consultant shall commence. If the subdivision and the second-choice construction manager or consultant cannot reach an agreement, the negotiations shall terminate and negotiations with the third-choice construction manager or consultant shall commence. If the subdivision and the third-choice construction manager or consultant shall commence. If the subdivision and the agreement, then all negotiations shall terminate and the subdivision

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1 | shall restart the process as described in this section and in the
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- 2 | Public Construction Management Act for Political Subdivisions, if
- 3 applicable.
- 4 | SECTION 3. AMENDATORY 61 O.S. 2011, Section 201, as
- 5 amended by Section 6, Chapter 302, O.S.L. 2013 (61 O.S. Supp. 2018,
- 6 | Section 201), is amended to read as follows:
- 7 Section 201. Sections 202 through <del>220</del> <u>213</u> of this title shall
- 8 be known and may be cited as the "Public Facilities Act".
- 9 SECTION 4. AMENDATORY 61 O.S. 2011, Section 202, as last
- 10 | amended by Section 3, Chapter 71, O.S.L. 2016 (61 O.S. Supp. 2018,
- 11 | Section 202), is amended to read as follows:
- 12 Section 202. As used in the Public Facilities Act:
- 13 | 1. "Annual capital plan" means the collective state facility
- 14 | capital improvements, facility operations and maintenance, rent and
- 15 | lease payments, facility debt services, water, sewer and energy
- 16 utilities and real property transactions approved by the Legislature
- 17 | in a capital budget relative to state construction, maintenance, and
- 18 | real estate services;
- 2. "Capital planning and asset management" means the processes
- 20 delegated to the Department of Real Estate Services for real
- 21 property data acquisition, data analysis and determination of
- 22 | capital construction projects and procurement related to real
- 23 property;

3. "Construction" means the process of planning, acquiring, designing, building, equipping, altering, repairing, improving, maintaining, leasing, disposing or demolishing any structure or appurtenance thereto including facilities, utilities, or other improvements to any real property but not including highways, bridges, airports, railroads, tunnels, sewers not related to a structure or appurtenance thereto, or dams;

- 4. "Construction administration" means a series of actions required of the State Facilities Director, of other state agency employees, or, under a construction administration contract or contract provision, to ensure the full, timely, and proper performance of all phases of a construction project by all contractors, suppliers, and other persons having responsibility for project work and any guarantees or warranties pertaining thereto;
- 5. "Department" means the Department of Real Estate Services of the Office of Management and Enterprise Services;
- 6. "Construction management" means a project delivery method based on an agreement whereby the owner acquires from a construction entity a series of services that include, but are not necessarily limited to, design review, scheduling, cost control, value engineering, constructability evaluation, preparation and coordination of bid packages, and construction administration; "construction management" includes:

1	a.	"agency construction management" whereby the
2		construction entity provides services to the owner
3		without taking on financial risks for the execution of
4		the actual construction or time of performance, and
5		the owner contracts directly with those awarded trade
6		contracts for the work, and
7	b.	"at-risk construction management" whereby the

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- b. "at-risk construction management" whereby the construction entity, after providing agency services during the pre-construction period $_{7}$ :
  - (1) takes on the financial obligation to <u>timely</u> carry out construction under a specified cost agreement, and
  - (2) enters into written subcontracts for the work in accordance with the Construction Management

    Procedures for state agencies;
- 7. "Consultant" means an individual or legal entity possessing the qualifications to provide licensed architectural, registered engineering, registered land surveying, certified appraisal, land title, or abstract services or possessing specialized credentials and qualifications as may be needed to evaluate, plan or design for any construction or public work improvement project, or to lease, acquire or dispose of state-owned real property;
- 8. "Division" means the Construction and Properties Division of the Office of Management and Enterprise Services;

9. "Energy performance index or indices" (EPI) means a number describing the energy requirements at the building boundary of a structure, per square foot of floor space or per cubic foot of occupied volume, as appropriate under defined internal and external ambient conditions over an entire seasonal cycle. As experience develops on the energy performance achieved with state construction, the indices (EPI) will serve as a measure of structure performance with respect to energy consumption;

- 10. "Facilities Director" or "SFD" means the State Facilities
  Director of the Department of Real Estate Services of the Office of
  Management and Enterprise Services;
- 11. "Life cycle costs" means the cost of owning, operating, and maintaining the structure over the life of the structure. This may be expressed as an annual cost for each year of the facility's use;
- 12. "Office" means the Office of Management and Enterprise Services;
- 13. "Procurement" means buying, purchasing, renting, leasing, allocating, trading or otherwise acquiring or disposing of supplies, services, or construction necessary to evaluate, plan, construct, manage, operate and preserve real property capital assets;
- 14. "Public improvement" means any beneficial or valuable change or addition, betterment, enhancement or amelioration of or upon any real property, or interest therein, belonging to a state agency and the State of Oklahoma, intended to enhance its value,

beauty or utility or to adapt it to new or further purposes. The
term does not include the direct purchase of materials used for
general repairs and maintenance to state facilities;

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- 15. "Shared savings financing" means the financing of energy conservation measures and maintenance services through a private firm which may own any purchased equipment for the duration of a contract. Such contract shall specify that the private firm will be recompensed either out of a negotiated portion of the savings resulting from the conservation measures and maintenance services provided by the private firm or, in the case of a cogeneration project, through the payment of a rate for energy lower than would otherwise have been paid for the same energy from current sources; and
- 16. "State agency" means an agency, board, commission, counsel, court, office, officer, bureau, institution, unit, division, body, or house of the executive or judicial branches of government of this state, whether elected or appointed, excluding only political subdivisions, the Oklahoma State Regents for Higher Education and its constituent institutions and the Commissioners of the Land Office.
- SECTION 5. AMENDATORY 61 O.S. 2011, Section 202.1, as
  last amended by Section 8, Chapter 302, O.S.L. 2013 (61 O.S. Supp.
  23 2018, Section 202.1), is amended to read as follows:

Section 202.1 A. The design-build and construction management project delivery methods shall not be used without the written approval of the Director of the Office of Management and Enterprise Services, or the Director's designee, when those projects are constructed for a state agency or by an act of the Legislature specifying design-build or at-risk construction management for a project. In all instances where the design-build project or at-risk construction management delivery method is authorized, construction administration shall be performed by the State Facilities Director, the SFD's designee or designees, or otherwise by contract or contract provision approved by the Director of the Office of Management and Enterprise Services for construction administration by another party.

B. Municipalities, counties, public trusts, or any other political subdivision in this state shall not be required to get approval of any other state agency in order to use agency construction management or at-risk construction management as a construction delivery method. However, municipalities, counties, public trusts, and any other political subdivision shall be subject to Section 220 of this title.

C. The design-build and construction management project

delivery methods shall not be used for any project unless the

project meets the criteria established by the administrative rules

promulgated as required by this act. Such methods shall not be used

unless there is a need for compressed construction time as required

to respond to a natural disaster or other emergency situation

affecting public health and safety, or all of the following criteria

for designation are met:

1. The project benefits the public;

- 2. There is a need for cost control; and
- 3. The need exists for specialized or complex construction methods due to the unique nature of the project.
- D. The use of design-build and construction management project delivery methods shall not interfere or inhibit the opportunity for subcontractors and trade contractors to openly and freely compete for subcontracts or trade contracts pursuant to the Public Competitive Bidding Act of 1974 with respect to public notices. The State Facilities Director, or designee, or the construction manager shall make the subcontracting and supply opportunities publicly known, as follows:
- 1. Whenever the estimated cost of the contract exceeds Fifty
  Thousand Dollars (\$50,000.00), public notice shall be given by
  publication in a newspaper of general circulation and published in
  the county where the work, or the major part of the work, is to be
  done. Such notice by publication shall be published in two
  consecutive weekly issues of the newspaper, with the first
  publication thereof to be at least twenty-one (21) days prior to the
  date set for opening bids; and

2. Notice thereof shall be sent to one in-state trade or construction publication for the publication's use and information whenever the estimated cost of the contract exceeds Fifty Thousand Dollars (\$50,000.00); provided, however, this section shall not be construed to require the publication of such notice in such trade or construction publication or to require the provision of such notice to more than one in-state trade or construction publication or to any out-of-state trade or construction publication.

- C. Bids shall be publicly opened at the time and place designated in the public notice. A representative of the State Facilities Director shall be present at the bid opening.
- E. D. The provisions of subsections subsection A and B of this section shall not apply to projects by contract pursuant to an interagency agreement under Section 581 of Title 74 of the Oklahoma Statutes or to projects a state agency performs solely with the staff of the agency.
- F. E. The Office of Management and Enterprise Services shall, pursuant to the Administrative Procedures Act, promulgate rules to effect procedures, processes and design-build/construction management fee guidelines necessary to the fulfillment of its responsibilities under this section.
- G. As used in the Public Facilities Act, public trusts shall not include state beneficiary public trusts.

SECTION 6. NEW LAW A new section of law to be codified in the Oklahoma Statutes as Section 215 of Title 61, unless there is created a duplication in numbering, reads as follows:

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Sections 6 through 8 of this act shall be known and may be cited as the "Public Construction Management Act for Political Subdivisions".

- SECTION 7. NEW LAW A new section of law to be codified in the Oklahoma Statutes as Section 216 of Title 61, unless there is created a duplication in numbering, reads as follows:
- A. The Public Construction Management Act for Political Subdivisions shall apply to political subdivisions of this state.
- B. As used in the Public Construction Management Act for Political Subdivisions:
- 1. "Agency construction management" means the construction entity provides services to the owner without taking on financial risks for the execution of the actual construction and/or time of performance, and the owner contracts directly with those awarded trade contracts for the work;
- 2. "At-risk construction management" means the construction entity, after providing agency services during the preconstruction period:
  - a. takes on the financial obligation to timely carry out construction under a specified cost agreement, and

- b. enters into written subcontracts for the work in accordance with the Construction Management Procedures for Political Subdivisions;
- 3. "Construction management" means a public construction project delivery method based on an agreement whereby the owner acquires from a construction entity a series of services that include, but are not necessarily limited to, design review, scheduling, cost control, value engineering, constructability evaluation, preparation and coordination of bid packages and construction administration; "construction management" includes:
  - a. agency construction management, and

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- b. at-risk construction management; and
- 4. "Political subdivision" or "subdivision" means any local governmental body formed pursuant to the laws of this state, including school districts, vocational education districts, cities, counties, public trusts, public authorities, commissions or other local governmental bodies exercising their authority to contract for public construction delivery services. The term also applies to quasi-governmental and nongovernmental organizations delivering construction services using public funds or on behalf of a political subdivision.
- SECTION 8. NEW LAW A new section of law to be codified in the Oklahoma Statutes as Section 217 of Title 61, unless there is created a duplication in numbering, reads as follows:

A. Construction managers shall be selected by the political subdivision following the requirements set forth in subsection J of Section 62 of Title 61 of the Oklahoma Statutes.

- B. A written contract between the political subdivision and the construction manager shall set forth the obligations of the parties, which, at a minimum, shall include the construction manager's scope of services, fees and expenses, as follows:
- 1. A construction management fee, which may be based on a percentage of the construction cost or as defined in the contract;
- 2. The cost or basis of cost expenses incurred by the construction manager to be reimbursed by the subdivision for normal general conditions and general requirements necessary for the work but not applicable to a particular subcontractor, trade contractor or supplier; and
  - 3. Other project-related expenses as set forth in the contract.
- C. The procedures for awarding work under agency construction management are as follows:
- The construction manager, with the advice of the design consultant and subdivision, will develop individual bid packages for public bidding;
- 2. Public bidding on individual bid packages will comply with the requirements of the Public Competitive Bidding Act;
- 3. The construction manager shall evaluate all bids and recommend the lowest responsible bidder to the subdivision, who

shall accept or reject the bids. The construction manager may
assist the subdivision with the preparation of contracts and the
receipt of insurance and bonds as required for public construction
contracts by state law;

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- 4. After trade contracts are awarded, the construction manager will perform contract administrative services as set forth in the agreement and may assist the subdivision with the review and processing of progress and final payments to the subcontractors.

  However, under no circumstances shall construction managers receive funds from subdivisions for payments of trade contractors;
- 5. The owner shall pay all trade contractors as required by the Fair Pay for Construction Act; and
- 6. Contracts awarded under an agency construction management delivery system shall not be modified such to permit the assignment of subcontracts and/or trade packages to the construction manager.
- D. The procedures for awarding work under at-risk construction management are as follows:
- 1. The construction manager, with the advice of the design consultant and subdivision, will develop individual bid packages for public bidding;
- 2. Whenever the estimated cost of the contract exceeds Fifty Thousand Dollars (\$50,000.00) bid packages shall be let and awarded pursuant to the Public Competitive Bidding Act of 1974 and this section;

3. Bid packages with a value less than or equal to Fifty
Thousand Dollars (\$50,000.00) may be awarded by the political
subdivision based on written comparative quotes. Bid packages with
a value less than or equal to Twenty-five Thousand Dollars
(\$25,000.00) may be awarded by the political subdivision to any
qualified vendor;

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4. Once the bids are accepted by the construction manager and awards made by the subdivision, but before written agreements are executed, the construction manager will prepare a guaranteed maximum price (GMP) for the project or relevant portion of the work, as an amendment to the contract. After the subdivision approves the construction manager's GMP amendment, the construction manager shall enter into written subcontractor and supplies agreements for the work previously awarded by the subdivision. Upon receiving a notice to proceed with the work from the subdivision or its designee, the subdivision shall have the option, if included in the GMP, to require the construction manager to provide performance, payment and maintenance bonds or only a payment bond in an amount equal to one hundred percent (100%) of the value of the work, excluding the construction manager's fee, general conditions, reimbursements and "Payment bond", "performance bond" and "maintenance bond", as used herein, mean and refer to those bonds as defined in the Public Competitive Bidding Act of 1974;

5. The construction manager may require bonds from subcontractors or suppliers in an amount equal to one hundred percent (100%) of the value of their bid packages for subcontractors or suppliers not subject to bonding requirements of the Public Competitive Bidding Act of 1974. In such cases, the bonding requirements shall be set forth in the bidding documents;

- 6. The construction manager's work performed under this section may be on a lump-sum basis and subject to the change order limitations for a public construction contract as set forth in the Public Competitive Bidding Act of 1974 or may be performed under a cost-plus basis as determined by the subdivision;
- 7. The subdivision may withhold retainage from the construction manager's progress pay applications as set forth in the Public Competitive Bidding Act of 1974. The owner shall pay the construction manager as required by the Fair Pay for Construction Act; and
- 8. If a construction manager at-risk wishes to self-perform portions of the work to be performed, it may do so, provided the construction manager at-risk competitively bids the work under the same terms and conditions as the other bidders and the construction manager at-risk is the lowest responsible bidder for the work scope on which the bid was submitted.
- E. When bids for a public construction project have been received from general contractors pursuant to the Public Competitive

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    Bidding Act of 1974 and the lowest responsible bid is within the
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    subdivision's available funding, the subdivision shall not reject
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    all bids and subsequently award the project to a construction
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    manager.
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        SECTION 9.
                        REPEALER
                                     61 O.S. 2011, Section 220, as last
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    amended by Section 18, Chapter 302, O.S.L. 2013 (61 O.S. Supp. 2018,
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    Section 220), is hereby repealed.
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        SECTION 10. This act shall become effective November 1, 2019.
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