House Bill 3376

Sponsored by Representative EVANS

SUMMARY

The following summary is not prepared by the sponsors of the measure and is not a part of the body thereof subject to consideration by the Legislative Assembly. It is an editor's brief statement of the essential features of the measure **as introduced.** The statement includes a measure digest written in compliance with applicable readability standards.

Digest: The Act creates the office of the district defender. The Act takes effect on the 91st day after sine die. (Flesch Readability Score: 82.4).

Establishes the office of the district defender in each judicial district. Specifies the powers and duties of the district defender.

Modifies the types of entities the Oregon Public Defense Commission may contract with for the provision of public defense services.

Takes effect on the 91st day following adjournment sine die.

1 A BILL FOR AN ACT

- Relating to public defense; creating new provisions; amending ORS 1.851, 151.211, 151.216, 151.219 and 423.560 and section 102, chapter 281, Oregon Laws 2023; and prescribing an effective date.
- 4 Be It Enacted by the People of the State of Oregon:
- SECTION 1. Section 2 of this 2025 Act is added to and made a part of ORS 151.211 to 151.221.
- SECTION 2. (1) There is established in each judicial district described in section 3 (1) of this 2025 Act the office of the district defender.
 - (2) The executive director of the Oregon Public Defense Commission shall appoint a district defender for each judicial district described in section 3 (1) of this 2025 Act, subject to approval by a majority vote of the voting members of the commission. A district defender serves at the pleasure of the executive director.
 - (3) A district defender, as an employee of the commission, reports to the executive director and shall receive compensation equal to that of a circuit court judge under ORS 292.416, including any cost of living adjustment described in ORS 292.428.
 - (4) The district defender shall hire and supervise personnel necessary to carry out the duties of the office and shall maintain and oversee the functions of the office.
 - (5) The district defender shall:
 - (a) Oversee the assignment of all circuit court cases in which counsel is appointed within the judicial district.
 - (b) Supervise and provide oversight for the panel attorneys described in ORS 151.216 (5).
- (c) Provide oversight for all public defense provider contracts within the district, including but not limited to:
 - (A) Ensuring that all public defense providers within the judicial district are in compliance with contract training requirements.
- (B) Maintaining current caseload and workload data to ensure compliance with the caseload policies and workload plans adopted under ORS 151.216.
 - (C) Maintaining current data on attorney turnover within each public defense contracting

NOTE: Matter in **boldfaced** type in an amended section is new; matter [italic and bracketed] is existing law to be omitted. New sections are in **boldfaced** type.

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- (d) Provide or oversee the provision of training to public defense providers within the district concerning local court rules and procedures.
- (e) Serve as the public defense representative for advisory committees related to criminal justice within the district. The district defender may appoint a designee to serve on any committee.
- (f) Keep all public defense providers within the district apprised of any relevant changes in the law or local court rules and any other relevant developments.
- (g) Maintain data on case assignments within the district and regularly transmit the data to the commission.
- (6)(a) The district defender may hire deputy district defenders, subject to the availability of moneys appropriated for that purpose.
- (b) If the district defender hires deputy district defenders, the district defender may designate a chief deputy district defender. A chief deputy district defender may serve as the district defender in the district defender's absence or if the position is vacant.
- (c) A deputy district defender may serve as trial counsel in adult criminal cases, represent parents or children in juvenile cases, appear as specialty court counsel or provide any other direct client representation necessary to carry out the public defense needs of the judicial district.
- (7) The district defender may serve as advice counsel or appear in court as arraignment counsel, specialty court counsel, or trial counsel.
- (8) The Oregon Public Defense Commission and the county or counties constituting the judicial district are responsible for the costs of the office of the district defender as follows:
- (a) If the office of the district defender consists of the district defender and the district defender's direct support staff only, the governing body of a county or counties constituting each judicial district shall provide an appropriate office for the district defender within or near the county seat. The office must be comparable to the office of the county district attorney.
- (b) If a district defender office employs deputy district defenders, the governing body of the county or counties is obligated to provide an amount of funds to the district defender that is equal to the cost of the office for the district defender and direct support staff only. The district defender shall apply the funds provided by the county under this paragraph to the costs of operating the offices.
- (c) The commission is responsible for all office operational and personnel costs not covered by paragraph (a) or (b) of this subsection.
- SECTION 3. (1) By no later than March 1, 2026, the Oregon Public Defense Commission and the governing bodies of counties within the following judicial districts shall establish an office of the district defender described in section 2 of this 2025 Act:
 - (a) The first judicial district, consisting of Jackson County.
 - (b) The third judicial district, consisting of Marion County.
- (c) The fourth judicial district, consisting of Multnomah County.
- (d) The eleventh judicial district, consisting of Deschutes County.
- (e) The fifteenth judicial district, consisting of Coos County and Curry County.
- 44 (f) The sixteenth judicial district, consisting of Douglas County.
- 45 (g) The twentieth judicial district, consisting of Washington County.

- (2) By no later than March 1, 2030, the governing body of a county or counties constituting a judicial district not described in subsection (1) of this section shall establish an office of the district defender described in section 2 of this 2025 Act.
 - SECTION 4. Section 2 of this 2025 Act is amended to read:
- **Sec. 2.** (1) There is established in each judicial district [described in section 3 (1) of this 2025 Act] the office of the district defender.
- (2) The executive director of the Oregon Public Defense Commission shall appoint a district defender for each judicial district [described in section 3 (1) of this 2025 Act], subject to approval by a majority vote of the voting members of the commission. A district defender serves at the pleasure of the executive director.
- (3) A district defender, as an employee of the commission, reports to the executive director and shall receive compensation equal to that of a circuit court judge under ORS 292.416, including any cost of living adjustment described in ORS 292.428.
- (4) The district defender shall hire and supervise personnel necessary to carry out the duties of the office and shall maintain and oversee the functions of the office.
 - (5) The district defender shall:

- (a) Oversee the assignment of all circuit court cases in which counsel is appointed within the judicial district.
 - (b) Supervise and provide oversight for the panel attorneys described in ORS 151.216 (5).
- (c) Provide oversight for all public defense provider contracts within the district, including but not limited to:
- (A) Ensuring that all public defense providers within the judicial district are in compliance with contract training requirements.
- (B) Maintaining current caseload and workload data to ensure compliance with the caseload policies and workload plans adopted under ORS 151.216.
 - (C) Maintaining current data on attorney turnover within each public defense contracting entity.
- (d) Provide or oversee the provision of training to public defense providers within the district concerning local court rules and procedures.
- (e) Serve as the public defense representative for advisory committees related to criminal justice within the district. The district defender may appoint a designee to serve on any committee.
- (f) Keep all public defense providers within the district apprised of any relevant changes in the law or local court rules and any other relevant developments.
- (g) Maintain data on case assignments within the district and regularly transmit the data to the commission.
- (6)(a) The district defender may hire deputy district defenders, subject to the availability of moneys appropriated for that purpose.
- (b) If the district defender hires deputy district defenders, the district defender may designate a chief deputy district defender. A chief deputy district defender may serve as the district defender in the district defender's absence or if the position is vacant.
- (c) A deputy district defender may serve as trial counsel in adult criminal cases, represent parents or children in juvenile cases, appear as specialty court counsel or provide any other direct client representation necessary to carry out the public defense needs of the judicial district.
- (7) The district defender may serve as advice counsel or appear in court as arraignment counsel, specialty court counsel, or trial counsel.
- (8) The Oregon Public Defense Commission and the county or counties constituting the judicial

1 district are responsible for the costs of the office of the district defender as follows:

- (a) If the office of the district defender consists of the district defender and the district defender's direct support staff only, the governing body of a county or counties constituting each judicial district shall provide an appropriate office for the district defender within or near the county seat. The office must be comparable to the office of the county district attorney.
- (b) If a district defender office employs deputy district defenders, the governing body of the county or counties is obligated to provide an amount of funds to the district defender that is equal to the cost of the office for the district defender and direct support staff only. The district defender shall apply the funds provided by the county under this paragraph to the costs of operating the offices.
- (c) The commission is responsible for all office operational and personnel costs not covered by paragraph (a) or (b) of this subsection.
- **SECTION 5.** ORS 151.211, as amended by section 93, chapter 281, Oregon Laws 2023, is amended to read:
 - 151.211. For purposes of ORS 151.211 to 151.221:

- (1) "Appointed counsel" includes trial-level and appellate attorneys who are employees of the Oregon Public Defense Commission, attorneys [employed by a nonprofit public defense organization] who provide public defense services as part of an entity that contracts with the commission and attorneys [on the panel of qualified counsel described in ORS 151.216 (5)] who contract directly with the commission to provide public defense services, including attorneys on the panel described in ORS 151.216 (5).
 - (2) "Chief Justice" means the Chief Justice of the Supreme Court.
 - (3) "Commission" means the Oregon Public Defense Commission.
- [(4) "Nonprofit public defense organization" means a nonprofit organization that employs attorneys who provide public defense services.]
- **SECTION 6.** ORS 151.216, as amended by sections 78, 94 and 101, chapter 281, Oregon Laws 2023, is amended to read:
 - 151.216. (1) The Oregon Public Defense Commission shall:
- (a) Establish and maintain a public defense system that ensures the provision of public defense services consistent with the Oregon Constitution, the United States Constitution and Oregon and national standards of justice.
 - (b) Adopt policies for public defense providers that:
- (A) Ensure compensation, resources and caseloads are in accordance with national and regional best practices;
- (B) Ensure all public defense provider contracts provide for compensation that is commensurate with the character of service performed;
- (C) Ensure funding and resources to support required data collection and training requirements; and
- (D) Recognize the need to consider overhead costs that account for the cost of living and business cost differences in each county or jurisdiction, including but not limited to rent, professional membership dues, malpractice insurance and other insurance and other reasonable and usual operating costs.
- (c) Establish operational and contracting systems that allow for oversight, ensure transparency and stakeholder engagement and promote equity, inclusion and culturally specific representation.
- (d) Review the caseload policies described in paragraph (b)(A) of this subsection annually, and

revise the policies as necessary and at least every four years.

- (e) Adopt a statewide workload plan, based on the caseload policies described in paragraph (b)(A) of this subsection, that takes into account the needs of each county or jurisdiction, practice structure and type of practice overseen by the commission.
- (f) Submit the budget of the commission to the Legislative Assembly after the budget is submitted to the commission by the executive director and approved by the voting members of the commission. The chairperson of the commission shall present the budget to the Legislative Assembly.
- (g) Adopt a compensation plan, classification system and affirmative action plan for the commission that are commensurate with other state agencies.
 - (h) Adopt policies, procedures, standards and guidelines regarding:
- (A) The determination of financial eligibility of persons entitled to be represented by appointed counsel at state expense;
- (B) The appointment of counsel, including the appointment of counsel at state expense regardless of financial eligibility in juvenile delinquency matters;
- (C) The fair compensation of counsel appointed to represent a person financially eligible for appointed counsel at state expense;
 - (D) Appointed counsel compensation disputes;
- (E) The costs associated with the representation of a person by appointed counsel in the state courts that are required to be paid by the state; and
 - (F) The types of fees and expenses subject to a preauthorization requirement.
- (i) Reimburse the State Court Administrator from funds deposited in the Public Defense Services Account established by ORS 151.225 for the costs of personnel and other costs associated with location of eligibility verification and screening personnel pursuant to ORS 151.489 by the State Court Administrator.
- (j) Develop, adopt and oversee the implementation, enforcement and modification of policies, procedures, minimum standards and guidelines to ensure that public defense providers are providing effective assistance of counsel consistently to all eligible persons in this state as required by statute and the Oregon and United States Constitutions. The policies, procedures, standards and guidelines described in this paragraph apply to employees of the commission and to any person or entity that contracts with the commission to provide public defense services in this state.
 - (k) Set minimum standards by which appointed counsel are trained and supervised.
- (L) Establish a system, policies and procedures for the mandatory collection of data concerning the operation of the commission and all public defense providers.
- (m) Enter into contracts and hire attorneys to bring the delivery of public defense services into and maintain compliance with the minimum policies, procedures, standards and guidelines described in this subsection. All contracts for the provision of public defense services to which the commission is a party must include a requirement for collection by the commission of data determined by the commission to be qualitatively necessary for any report required to be submitted to the Legislative Assembly.
- (n) At least once every two years, report to the interim committees of the Legislative Assembly related to the judiciary, in the manner provided in ORS 192.245, and to the Governor and Chief Justice, concerning compliance metrics for the minimum standards described in this subsection and recommendations for legislative changes.
- (o) Develop standard operating expectations for persons and entities providing public defense services.

- (p) In consultation with the Judicial Department, ensure the existence of policies that create a standardized process for determining and verifying financial eligibility for appointed counsel under ORS 151.485.
- (q) Ensure access to systematic and comprehensive training programs for attorneys for the purpose of meeting statewide standards set by the commission.
- (r) Enter into contracts or interagency agreements with the Oregon Department of Administrative Services for the purpose of supporting state public defense population forecasts and other related forecasts.
- (s) Establish any other policies, procedures, standards and guidelines for the conduct of the commission's affairs and promulgate policies necessary to carry out all powers and duties of the commission.
- (2) When establishing the minimum policies, procedures, standards and guidelines described in this section, the commission shall adhere to the following principles:
- (a) Appointed counsel shall be provided sufficient time and a space where attorney-client confidentiality is safeguarded for meetings with clients.
- (b) The workload of appointed counsel must be controlled to permit effective representation. Economic disincentives or incentives that impair the ability of appointed counsel to provide effective assistance of counsel must be avoided. The commission may develop workload controls to enhance appointed counsel's ability to provide effective representation.
- (c) The ability, training and experience of appointed counsel must match the nature and complexity of the case to which the counsel is appointed.
- (d) The same appointed counsel shall continuously represent a client throughout the pendency of the case and shall appear at every court appearance other than ministerial hearings.
- (e) The commission shall establish continuing legal education requirements for public defense providers who are employed by or contract with the commission that are specific to the subject matter area and practice of each type of court-appointed counsel.
- (f) The commission and public defense providers shall systematically review appointed counsel for efficiency and for effective representation according to commission standards.
- (3) The commission shall be organized in a manner for the effective delivery of public defense services as prescribed by the policies and procedures created pursuant to statute to financially eligible persons and consistent with the budgetary structure established for the commission by the Legislative Assembly.
- (4)(a) The commission shall hire attorneys to serve as appointed counsel, including at the trial level in Oregon circuit courts, and shall establish a trial division within the commission consisting of attorneys employed by the commission who are trial-level public defense providers.
- (b) A trial division described in this subsection may be housed within the office of the district defender described in section 2 of this 2025 Act.
- (5)(a) The commission shall establish[, *supervise*] and maintain a panel of qualified counsel who contract with the commission and are directly assigned to cases. The commission shall develop a process for certification of attorneys to the panel with periodic eligibility and case review. Panel attorneys are not employees of the commission.
 - (b) The payment of panel counsel:
 - (A) May not be lower than the hourly rate established by the commission.
- (B) Shall be adjusted to reflect the same percentage amount of any positive cost of living adjustment granted to employees in the management service in other executive branch agencies.

- (C) May not provide a financial conflict of interest or economic incentives or disincentives that impair an attorney's ability to provide effective representation.
- (6)(a) The commission may enter into contracts for the provision of public defense services with [nonprofit public defense organizations]:
- (A) Individual attorneys, including attorneys who are part of the panel described in subsection (5) of this section; and
- (B) Entities, whether nonprofit or for profit, including entities that subcontract with individuals for the provision of public defense services.
- (b) The commission may not enter into a contract or agreement that pays appointed counsel a flat fee per case.
- (7) The policies, procedures, standards and guidelines adopted by the commission must be made available in an accessible manner to the public on the commission's website.
- (8) Policies, procedures, standards and guidelines adopted by the commission supersede any conflicting rules, policies or procedures of the Public Defender Committee, State Court Administrator, circuit courts, the Court of Appeals, the Supreme Court and the Psychiatric Security Review Board related to the exercise of the commission's administrative responsibilities under this section and transferred duties, functions and powers as they occur.
- (9) The commission may accept gifts, grants or contributions from any source, whether public or private. However, the commission may not accept a gift, grant or contribution if acceptance would create a conflict of interest. Moneys accepted under this subsection shall be deposited in the Public Defense Services Account established by ORS 151.225 and expended for the purposes for which given or granted.
- (10) With the approval of a majority of the voting members of the commission, the commission may advocate for or against legislation before the Legislative Assembly or policies or budgets being considered by the Legislative Assembly.
- (11) The commission shall request that the Governor include in the Governor's requested budget, for each fiscal period, at a minimum, the amount of funds identified by the commission as being necessary to carry out the duties and activities of the commission.
 - (12) The commission may adopt rules pursuant to ORS chapter 183.
- **SECTION 7.** ORS 151.219, as amended by section 95, chapter 281, Oregon Laws 2023, is amended to read:
 - 151.219. (1) The executive director of the Oregon Public Defense Commission shall:
- (a) Designate a deputy director of the commission who serves at the pleasure of the executive director.
 - (b) Hire necessary staff for the commission.
- (c) Recommend to the commission how to establish and maintain, in a cost-effective manner, the delivery of legal services to persons entitled to, and, where applicable, financially eligible for, appointed counsel at state expense under Oregon statutes, the Oregon Constitution, the United States Constitution and consistent with Oregon and national standards of justice.
- (d) Implement and ensure compliance with contracts, policies, procedures, standards and guidelines adopted by the commission or required by statute.
 - (e) Prepare and submit to the commission for its approval the biennial budget of the commission.
- (f) Negotiate contracts, as appropriate, for providing legal services to persons eligible for appointed counsel at state expense in accordance with ORS 151.216 (5) and (6).
 - (g) Employ personnel or contract for services as necessary to carry out the responsibilities of

1 the executive director and the commission.

- (h) Supervise the personnel, operation and activities of the commission.
- (i) Provide services, facilities and materials necessary for the performance of the duties, functions and powers of the commission.
 - (j) Pay the expenses of the commission.
 - (k) Prepare and submit to the members of the commission an annual report of the activities of the commission.
 - (L) Provide for legal representation, advice and consultation for the commission, its members, the executive director and staff of the commission who require such services or who are named as defendants in lawsuits arising from their duties, functions and responsibilities. If requested by the executive director, the Attorney General may also provide for legal representation, advice and consultation for the commission, its members, the executive director and staff of the commission in litigation.
 - (2) The executive director may:
 - (a) Designate persons as representatives of the executive director for the purposes of determining and paying bills submitted to the commission and determining preauthorization for incurring fees and expenses under ORS 135.055.
 - (b) Establish an external advisory group to assist in developing the standard operating expectations for persons and entities providing public defense services.
 - (c) Use the title of chief state defender.
 - SECTION 8. Section 102, chapter 281, Oregon Laws 2023, is amended to read:
 - **Sec. 102.** (1)(a) The amendments to ORS 151.211, 151.216 and 151.219 by sections 93 to 95, [of this 2023 Act] **chapter 281, Oregon Laws 2023,** become operative on July 1, 2025.
 - (b) The amendments to ORS 151.213 [and 151.216 by sections 100 and 101 of this 2023 Act] by section 100, chapter 281, Oregon Laws 2023, become operative on July 1, 2027.
 - (c) The amendments to ORS 151.216 by section 101, chapter 281, Oregon Laws 2023, become operative on March 1, 2026.
 - (2)(a) A person who is a member of the Oregon Public Defense Commission on July 1, 2027, may finish the person's term as a commission member and is eligible for reappointment, but, beginning July 1, 2027, may be removed by the Governor only for inefficiency, neglect of duty or malfeasance in office.
 - (b) The person serving as executive director of the Oregon Public Defense Commission on July 1, 2027, may finish the person's term as executive director and is eligible for reappointment, but, beginning on July 1, 2027, serves at the pleasure of the voting members of the commission.
 - (3) The Oregon Public Defense Commission, the Oregon Department of Administrative Services and the Governor may take any action before the operative dates specified in subsection (1) of this section that is necessary to enable the commission to exercise, on and after the operative dates specified in subsection (1) of this section, all of the duties, functions and powers conferred on those entities by the amendments to ORS 151.211, 151.213, 151.216 and 151.219 by sections 93 to 95, 100 and 101, [of this 2023 Act] chapter 281, Oregon Laws 2023.
 - **SECTION 9.** ORS 1.851 is amended to read:
 - 1.851. (1) The presiding judge of each judicial district shall establish a local criminal justice advisory council, unless one already exists, in each county in the judicial district. Membership of the council shall include, but is not limited to, representatives of the following:
 - (a) The presiding judge;

- 1 (b) The district attorney;
- (c) The local correctional administrator;
- (d) [Public defense service providers;] The district defender of the judicial district;
- (e) The county bar association;
- 5 (f) Local law enforcement; and
- g) State law enforcement.

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- (2) In addition to the persons listed in subsection (1) of this section, the judge may invite the participation of any other persons involved in the criminal justice system whose participation would be of benefit.
 - (3) The local criminal justice advisory council shall meet regularly to consider and address methods of coordinating court, public defense and related services and resources in the most efficient and cost-effective manner that complies with the constitutional and statutory mandates and responsibilities of all participants.
 - (4) To assist the council in these efforts, council participants shall provide the council with proposed budget information and caseload and workload projections.

SECTION 10. ORS 423.560 is amended to read:

- 423.560. (1) The board of county commissioners of a county shall convene a local public safety coordinating council. The council shall include, but need not be limited to:
 - (a) A police chief selected by the police chiefs in the county;
- (b) The sheriff of the county or, if two or more counties have joined together to provide community corrections services, a sheriff selected by the sheriffs in the counties;
- (c) The district attorney of the county or, if two or more counties have joined together to provide community corrections services, a district attorney selected by the district attorneys of the counties;
- (d) A state court judge, [and a public defender or defense attorney,] both appointed by the presiding judge of the judicial district in which the county is located, and the district defender of the judicial district;
- (e) A director of community corrections, a county commissioner, a juvenile department director, a health director, a mental health director, a representative of community-based nonprofit organizations that provide services to victims of crime and at least one lay citizen, all appointed by the county commissioners;
- (f) A city councilor or mayor and a city manager or other city representative, both selected by the cities in the county;
- (g) A representative of the Oregon State Police, who is a nonvoting member of the council, selected by the Superintendent of State Police; and
- (h) A representative of the Oregon Youth Authority, who is a nonvoting member of the council, selected by the Director of the Oregon Youth Authority.
- (2) The boards of county commissioners of two or more counties may jointly convene a single, regional local public safety coordinating council by means of an intergovernmental agreement. Local officials may combine the council with existing local criminal justice advisory councils established under ORS 1.851.
 - (3) The local public safety coordinating council shall, at a minimum:
 - (a) Develop and recommend to the county board of commissioners a plan for use of:
- 44 (A) State resources to serve the local offender population; and
- 45 (B) State and local resources to serve the needs of that part of the local offender population

- who are at least 15 years of age and less than 18 years of age, which plan must provide for coordination of community-wide services involving prevention, treatment, education, employment resources and intervention strategies; and
 - (b) Coordinate local criminal justice policy among affected criminal justice entities.
 - (4) Nonvoting members of a local public safety coordinating council may not be counted in determining whether a quorum exists.
 - (5) If a quorum is present at any meeting of the council, action may be taken by an affirmative vote of a majority of the quorum.
 - (6) The appointing authorities described in subsection (1) of this section shall fill a vacancy over which they have appointment authority within three months of a vacancy or as soon as possible.

SECTION 11. Section 3 of this 2025 Act is repealed on January 2, 2031.

- SECTION 12. (1)(a) Section 2 of this 2025 Act and the amendments to ORS 151.211, 151.216 and 151.219 by sections 5 to 7 of this 2025 Act become operative on March 1, 2026.
- (b) The amendments to section 2 of this 2025 Act by section 4 of this 2025 Act become operative March 1, 2030.
- (c) The amendments to ORS 1.851 and 423.560 by sections 9 and 10 of this 2025 Act become operative on March 1, 2030.
- (2) The Oregon Public Defense Commission and the governing body of a county may take any action before the operative dates specified in subsection (1)(a) and (b) of this section that is necessary to enable the commission and county to exercise, on and after the operative dates specified in subsection (1)(a) and (b) of this section, all of the duties, functions and powers conferred on those entities by section 2 of this 2025 Act and the amendments to ORS 151.211, 151.216 and 151.219 by sections 5 to 7 of this 2025 Act.

SECTION 13. This 2025 Act takes effect on the 91st day after the date on which the 2025 regular session of the Eighty-third Legislative Assembly adjourns sine die.