THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL

No. 1765 Session of 2023

INTRODUCED BY HANBIDGE, HILL-EVANS, MADDEN, KINSEY, KINKEAD, GUENST, SANCHEZ, MCNEILL, WARREN, D. WILLIAMS, OTTEN, FREEMAN, CERRATO, CONKLIN AND GREEN, OCTOBER 17, 2023

REFERRED TO COMMITTEE ON LABOR AND INDUSTRY, OCTOBER 17, 2023

AN ACT

- Amending the act of December 5, 1936 (2nd Sp.Sess., 1937 1 P.L.2897, No.1), entitled "An act establishing a system of 2 unemployment compensation to be administered by the 3 Department of Labor and Industry and its existing and newly created agencies with personnel (with certain exceptions) selected on a civil service basis; requiring employers to keep records and make reports, and certain employers to pay 7 contributions based on payrolls to provide moneys for the 8 payment of compensation to certain unemployed persons; 9 providing procedure and administrative details for the 10 determination, payment and collection of such contributions 11 and the payment of such compensation; providing for 12 cooperation with the Federal Government and its agencies; 13 creating certain special funds in the custody of the State 14 Treasurer; and prescribing penalties," in preliminary 15 provisions, further providing for definitions; in 16 contributions by employers and employees, further providing 17 for trigger determinations and for trigger rate 18 redeterminations; in compensation, further providing for 19 qualifications required to secure compensation, for 20 ineligibility for compensation and for rate and amount of compensation; in determination of compensation, appeals, 21 22 23 reviews and procedure, further providing for determination of compensation appeals; in Unemployment Compensation Amnesty 24 Program, further providing for definitions; and, in amnesty 25 program, further providing for definitions. 26 27 The General Assembly of the Commonwealth of Pennsylvania hereby enacts as follows:
- 28
- 29 Section 1. Sections 4(g.1), 301.7(a), 301.8(b)(1), 401(e)

- 1 (1), 402(a), 404(c), (d)(1) and (1.1) and (e)(2)(iv), (v) and
- 2 (vi) and 501(c)(1) of the act of December 5, 1936 (2nd Sp.Sess.,
- 3 1937 P.L.2897, No.1), known as the Unemployment Compensation
- 4 Law, are amended to read:
- 5 Section 4. Definitions.--The following words and phrases, as
- 6 used in this act, shall have the following meanings, unless the
- 7 context clearly requires otherwise.
- 8 * * *
- 9 [(q.1) "Credit week" means any calendar week in an
- 10 individual's base year with respect to which he was paid in
- 11 employment as defined in this act, remuneration of not less
- 12 than:
- (1) One hundred dollars (\$100). This paragraph shall expire
- 14 December 31, 2014.
- 15 (2) Sixteen (16) times the minimum hourly wage required by
- 16 the act of January 17, 1968 (P.L.11, No.5), known as "The
- 17 Minimum Wage Act of 1968." This paragraph shall take effect
- 18 January 1, 2015.
- 19 Only one credit week can be established with respect to any one
- 20 calendar week.]
- 21 * * *
- 22 Section 301.7. Trigger Determination.--(a) On July 1 of
- 23 every year, the secretary shall calculate the trigger percentage
- 24 to be used in setting surcharge and contribution rates for the
- 25 contributions required under sections 301.2, 301.4 and 301.5 and
- 26 in setting the benefit reduction required under section 404(e)
- 27 (4) for the following calendar year. The secretary shall[:
- (1) add the principal amount of outstanding bonds under
- 29 Article XIV and the amount of outstanding advances under Title
- 30 XII of the Social Security Act (58 Stat. 790, 42 U.S.C. § 1321

- 1 et seq.) and subtract that sum from the balance in the
- 2 Unemployment Compensation Fund;
- 3 (2) determine the average of the benefit costs for the three
- 4 immediately preceding fiscal years; and
- 5 (3) calculate the percentage that the amount determined
- 6 under paragraph (1) represents of the average of the benefit
- 7 costs.] determine the average high cost multiple for the
- 8 preceding calendar year in accordance with 20 CFR 606.3
- 9 (relating to definitions). The trigger percentage shall be the
- 10 percentage determined by the ratio of the average high cost
- 11 <u>multiple over one.</u>
- 12 * * *
- 13 Section 301.8. Trigger Rate Redeterminations.--* * *
- (b) (1) For calendar years 2013 through the year determined
- 15 under paragraph (4), if the trigger percentage as of July 1 of
- 16 the preceding calendar year is less than [two hundred fifty per
- 17 centum (250%)] one hundred per centum (100%), the rates
- 18 determined under paragraph (2) shall apply. For calendar years
- 19 following the year determined under paragraph (4), if the
- 20 trigger percentage as of July 1 of the preceding calendar year
- 21 is less than [two hundred fifty per centum (250%)] one hundred
- 22 per centum (100%), the rates determined under paragraph (3)
- 23 shall apply.
- 24 * * *
- 25 Section 401. Qualifications Required to Secure
- 26 Compensation. -- Compensation shall be payable to any employe who
- 27 is or becomes unemployed, and who--
- 28 * * *
- 29 (e) (1) [Has been unemployed for a waiting period of one
- 30 week.] (Reserved).

- 1 * * *
- 2 Section 402. Ineligibility for Compensation. -- An employe
- 3 shall be ineligible for compensation for any week--
- 4 (a) In which his unemployment is due to failure, without
- 5 good cause, either to apply for suitable work at such time and
- 6 in such manner as the department may prescribe, or to accept
- 7 suitable work when offered to him by the employment office or by
- 8 any employer, irrespective of whether or not such work is in
- 9 "employment" as defined in this act: Provided, That such
- 10 employer notifies the employment office of such offer within
- 11 seven (7) days after the making thereof; however this subsection
- 12 shall not cause a disqualification of [a waiting week or]
- 13 benefits under the following circumstances: when work is offered
- 14 by his employer and he is not required to accept the offer
- 15 pursuant to the terms of the labor-management contract or
- 16 agreement, or pursuant to an established employer plan, program
- 17 or policy: Provided further, That a claimant shall not be
- 18 disqualified for refusing suitable work when he is in training
- 19 approved under section 236(a)(1) of the Trade Act of 1974.
- 20 * * *
- 21 Section 404. Rate and Amount of Compensation. -- Compensation
- 22 shall be paid to each eligible employe in accordance with the
- 23 following provisions of this section except that compensation
- 24 payable with respect to weeks ending in benefit years which
- 25 begin prior to the first day of January 1989 shall be paid on
- 26 the basis of the provisions of this section in effect at the
- 27 beginning of such benefit years.
- 28 * * *
- 29 (c) If an otherwise eliqible employe has base year waqes in
- 30 an amount equal to or in excess of the amount of qualifying

- 1 wages appearing in Part C of the Table Specified for the
- 2 Determination of Rate and Amount of Benefits on the line on
- 3 which in Part B there appears his weekly benefit rate, as
- 4 determined under subsection (a) of this section, [and had
- 5 eighteen (18) or more credit weeks during his base year,] he
- 6 shall be entitled during his benefit year to the amount
- 7 appearing in Part B on said line multiplied by the number of
- 8 [credit weeks during his base year] weeks for which a claim for_
- 9 unemployment benefits is filed, up to a maximum of twenty-six
- 10 (26). Notwithstanding any other provision of this act, any
- 11 employe [with less than eighteen (18) credit weeks] without
- 12 <u>wages in at least two (2) quarters</u> during the employe's base
- 13 year shall be ineligible to receive any amount of compensation.
- 14 (d) (1) Notwithstanding any other provisions of this
- 15 section each eligible employe who is unemployed with respect to
- 16 any week ending subsequent to July 1, 1980 shall be paid, with
- 17 respect to such week, compensation in an amount equal to his
- 18 weekly benefit rate less the total of (i) the remuneration, if
- 19 any, paid or payable to him with respect to such week for
- 20 services performed which is in excess of his partial benefit
- 21 credit[,] and (ii) vacation pay, if any, which is in excess of
- 22 his partial benefit credit, except when paid to an employe who
- 23 is permanently or indefinitely separated from his employment.
- 24 [and (iii) the amount of severance pay that is attributed to the
- 25 week.
- 26 (1.1) For purposes of clause (1)(iii), all of the following
- 27 apply:
- (i) "Severance pay" means one or more payments made by an
- 29 employer to an employe on account of separation from the service
- 30 of the employer, regardless of whether the employer is legally

- 1 bound by contract, statute or otherwise to make such payments.
- 2 The term does not include payments for pension, retirement or
- 3 accrued leave or payments of supplemental unemployment benefits.
- 4 (ii) The amount of severance pay attributed pursuant to
- 5 subclause (iii) shall be an amount not less than zero (0)
- 6 determined by subtracting forty per centum (40%) of the average
- 7 annual wage as calculated under subsection (e) as of June 30
- 8 immediately preceding the calendar year in which the claimant's
- 9 benefit year begins from the total amount of severance pay paid
- 10 or payable to the claimant by the employer.
- (iii) Severance pay is attributed as follows:
- (A) Severance pay is attributed to the day, days, week or
- 13 weeks immediately following the employe's separation.
- (B) The number of days or weeks to which severance pay is
- 15 attributed is determined by dividing the total amount of
- 16 severance pay by the regular full-time daily or weekly wage of
- 17 the claimant.
- (C) The amount of severance pay attributed to each day or
- 19 week equals the regular full-time daily or weekly wage of the
- 20 claimant.
- 21 (D) When the attribution of severance pay is made on the
- 22 basis of the number of days, the pay shall be attributed to the
- 23 customary working days in the calendar week.]
- 24 * * *
- 25 (e) * * *
- 26 (2) * * *
- 27 (iv) In addition to the limitations set forth in subclause
- 28 (iii), the following shall apply:
- 29 (A) Notwithstanding the provisions of subclause (iii) (B),
- 30 for calendar years 2020 through 2023, the maximum weekly benefit

- 1 rate shall not increase if the trigger percentage determined
- 2 under section 301.7(a) is less than one hundred ten per centum
- 3 (110%) as of July 1, 2019.
- 4 (B) Notwithstanding the provisions of subclause (iii) (B.1),
- 5 for calendar year 2024, the maximum weekly benefit rate may not
- 6 increase from the preceding year if the trigger percentage
- 7 determined under section 301.7(a) is less than [two hundred
- 8 fifteen per centum (215%)] eighty-six per centum (86%) as of
- 9 July 1, 2023.
- 10 (C) If the maximum weekly benefit rate does not increase
- 11 under subparagraph (B), it may not increase until the year
- 12 following a July 1 determination under section 301.7(a) that the
- 13 trigger percentage is at least [two hundred fifty per centum
- 14 (250%)] one hundred per centum (100%).
- 15 (D) If the conditions of subparagraph (C) are met, for the
- 16 purpose of determining the maximum weekly benefit, subclause
- 17 (iii) shall apply.
- 18 (v) If, on July 1, 2025, the trigger percentage determined
- 19 under section 301.7(a) is less than [two hundred fifty per
- 20 centum (250%)] one hundred per centum (100%), the following
- 21 shall apply:
- 22 (A) Notwithstanding the definition of "highest quarterly
- 23 wages" in subsection (b), but subject to subclause (vi),
- 24 "highest quarterly wages" for purposes of this section for
- 25 calendar years 2026 and thereafter shall be the average of the
- 26 total wages (computed to the nearest dollar), which were paid to
- 27 the employe computed as follows:
- 28 (I) The wages paid to the employe in that calendar quarter
- 29 in which such total wages were highest during the base year
- 30 shall be calculated.

- 1 (II) The amount calculated under division (I) shall be added
- 2 to an amount equal to one hundred thirty per centum (130%) of
- 3 the wages paid to the employe in the calendar quarter in which
- 4 such total wages were the second highest of any calendar quarter
- 5 during the base year, provided that the amount added under this
- 6 division (II) may not be greater than the wages paid to the
- 7 employe during the highest calendar quarter under division (I).
- 8 (III) The sum calculated under division (II) shall be
- 9 divided by two.
- 10 (B) Notwithstanding section 401(a)(2), and except as
- 11 provided in subsections (a) (3) and (e) (1) and (2), section
- 12 401(a) shall require that the second entry in Part A of the
- 13 table for the determination of rate and amount of benefits, on
- 14 the line on which there appears the employe's weekly benefit
- 15 rate, does not exceed sixty-three per centum (63%) of the
- 16 employe's total base year wages.
- 17 (vi) Notwithstanding the provisions of subsection (b) and
- 18 subclause (v) if, on July 1, 2026, or July 1 of any subsequent
- 19 year, the trigger percentage determined under section 301.7(a)
- 20 is at least [two hundred fifty per centum (250%)] one hundred
- 21 per centum (100%), the following shall apply:
- 22 (A) "Highest quarterly wages" for the subsequent calendar
- 23 year and thereafter shall be determined as provided in
- 24 subsection (b) and not as provided in subclause (v).
- 25 (B) Section 401(a)(2) shall apply and not subclause (v)(B).
- 26 * * *
- 27 Section 501. Determination of Compensation Appeals. --* * *
- 28 (c) (1) The department shall promptly examine each claim
- 29 for [waiting week credit and each claim for] compensation and on
- 30 the basis of the facts found by it shall determine whether or

- 1 not the claim is valid.
- 2 * * *
- 3 Section 2. The definition of "employee information" in
- 4 sections 1501 and 1501-A of the act are amended to read:
- 5 Section 1501. Definitions.
- 6 The following words and phrases when used in this article
- 7 shall have the meanings given to them in this section unless the
- 8 context clearly indicates otherwise:
- 9 * * *
- 10 "Employee information." The name and Social Security number
- 11 of each employee[,] and the amount of wages paid to each
- 12 employee [and the number of credit weeks for each employee] in
- 13 each calendar quarter.
- 14 * * *
- 15 Section 1501-A. Definitions.
- The following words and phrases when used in this article
- 17 shall have the meanings given to them in this section unless the
- 18 context clearly indicates otherwise:
- 19 * * *
- 20 "Employee information." The name and Social Security number
- 21 of each employee[,] and the amount of wages paid to each
- 22 employee [and the number of credit weeks for each employee] in
- 23 each calendar quarter.
- 24 * * *
- 25 Section 3. The Secretary of Labor and Industry shall
- 26 transmit notice to the Legislative Reference Bureau for
- 27 publication in the Pennsylvania Bulletin upon completion of
- 28 implementation of the technological upgrades to the delivery
- 29 system for unemployment compensation benefits.
- 30 Section 4. This act shall take effect as follows:

- 1 (1) The following shall take effect immediately:
- 2 (i) Section 3 of this act.
- 3 (ii) This section.
- 4 (2) The amendment of sections 301.7(a), 301.8(b)(1) and
- 5 404(e)(2)(iv), (v) and (vi) of the act shall take effect July
- 6 1, 2023.
- 7 (3) The remainder of this act shall take effect upon
- 8 publication of the notice under section 3 of this act.