THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL

1773 Session of 2013

INTRODUCED BY ROSS, GINGRICH, HARPER, FREEMAN AND M. DALEY, OCTOBER 17, 2013

AS REPORTED FROM COMMITTEE ON URBAN AFFAIRS, HOUSE OF REPRESENTATIVES, AS AMENDED, MARCH 11, 2014

AN ACT

Amending the act of July 10, 1987 (P.L.246, No.47), entitled "An act empowering the Department of Community Affairs to declare 2 certain municipalities as financially distressed; providing 3 for the restructuring of debt of financially distressed municipalities; limiting the ability of financially 5 distressed municipalities to obtain government funding; authorizing municipalities to participate in Federal debt 7 adjustment actions and bankruptcy actions under certain 8 9 circumstances; and providing for consolidation or merger of contiguous municipalities to relieve financial distress," 10 further providing for title of act; providing for declaration 11 of fiscal emergencies and receivership in municipalities; 12 authorizing certain taxes; providing for disincorporation of 13 municipalities and the establishment of unincorporated 14 service districts; establishing the Unincorporated Service 15 District Trust Fund; and making extensive amendments, 16 additions and editorial changes. 17 18 The General Assembly of the Commonwealth of Pennsylvania 19 hereby enacts as follows: 20 Section 1. The title of the act of July 10, 1987 (P.L.246, 21 No.47), known as the Municipalities Financial Recovery Act, is 22 amended to read: 23 AN ACT Amending the act of July 10, 1987 (P.L.246, No.47), entitled "An 24 25 act empowering the Department of Community [Affairs] and

- 1 <u>Economic Development</u> to <u>assist municipalities in avoiding</u>
- 2 <u>financial distress;</u> declare certain municipalities as
- 3 financially distressed; providing for the restructuring of
- 4 debt of financially distressed municipalities; limiting the
- 5 ability of financially distressed municipalities to obtain
- 6 government funding; authorizing municipalities to participate
- 7 in Federal debt adjustment actions and bankruptcy actions
- 8 under certain circumstances; <u>authorizing certain taxes</u>; and
- 9 providing for [consolidation or merger of contiguous
- 10 municipalities to relieve financial distress] the
- disincorporation of municipalities and the establishment of
- 12 unincorporated service districts.
- 13 Section 2. Section 102 of the act, amended Oct. 20, 2011
- 14 (P.L.318, No.79), is amended to read:
- 15 Section 102. Purpose and legislative intent.
- 16 (a) Policy.--It is hereby declared to be a public policy of
- 17 the Commonwealth to foster fiscal integrity of municipalities so
- 18 that they provide for the health, safety and welfare of their
- 19 citizens; pay principal and interest on their debt obligations
- 20 when due; meet financial obligations to their employees, vendors
- 21 and suppliers; and provide for proper financial accounting
- 22 procedures, budgeting and taxing practices. The failure of a
- 23 municipality to do so is hereby determined to affect adversely
- 24 the health, safety and welfare not only of the citizens of the
- 25 municipality but also of other citizens in this Commonwealth.
- 26 (b) Legislative intent. -- The General Assembly finds and
- 27 declares as follows:
- 28 (1) It is the intent of the General Assembly to:
- 29 <u>(i) Enact procedures to provide municipalities</u>
- 30 showing early indicators of financial distress with

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training	and	technical	and	tinancial	assistance.

[(i)] (ii) Enact procedures and provide powers and guidelines to ensure fiscal integrity of municipalities while leaving principal responsibility for conducting the governmental affairs of a municipality, including choosing the priorities for and manner of expenditures based on available revenues, to the charge of its elected officials, consistent with the public policy set forth in this section.

- [(ii)] <u>(iii)</u> Enact procedures for the adjustment of municipal debt by negotiated agreement with creditors.
- [(iii)] (iv) Provide for the exercise of the Commonwealth's sovereign and plenary police power in emergency fiscal conditions to protect the health, safety and welfare of a municipality's citizens when local officials are unwilling or unable to accept a solvency plan developed for the benefit of the [community] municipality.
- (v) Provide for the exercise of the Commonwealth's sovereign and plenary power to establish and abolish local government units and provide essential services in areas of this Commonwealth in which the fiscal integrity of existing local government units cannot be sustained.
- (2) Changing and deteriorating economic conditions, developing technologies and attendant unemployment erode local tax bases and threaten essential municipal services.

 Under such circumstances, such distressed governmental units may no longer be viable and that the citizens of those communities should be granted the opportunity in accordance with law to voluntarily consolidate or merge their

- municipalities with other municipalities in an effort to
 allow municipal boundaries to reflect the geographic and
 economic realities of a distressed area, to merge a common
 community of interest, to take advantage of economies of
 scale in providing services and to create an expanded revenue
 base to provide necessary public services to the citizens of
 financially distressed municipalities.
 - (3) Policies of certain municipalities are so ineffective and the financial conditions so severe that the provision of vital and necessary services is threatened.
 - (4) Sustained failure of a municipality to enact or implement a fiscal plan to adequately address or prevent insolvency after repeated opportunities to do so:
 - (i) constitutes a fiscal emergency; and
 - (ii) signifies:

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- 16 (A) a breakdown in the function of municipal government;
- 18 (B) a dereliction of its elected officials'

 19 paramount public duty to safeguard the health, safety

 20 and welfare of its citizens; and
- 21 (C) a threat to the fiscal stability of 22 neighboring communities.
- 23 (5) Pursuant to the Commonwealth's paramount right and
 24 duty to maintain law and order and protect and preserve the
 25 health, safety and welfare of its citizens and ensure
 26 compliance with this act under Article IX of the Constitution
 27 of Pennsylvania, the Governor is authorized to act in the
 28 face of a fiscal emergency under paragraph (4) (i) and
 29 dereliction of official duty under paragraph (4) (ii) (B).
 - (6) Municipalities may face such deteriorated economic

- 1 <u>conditions that all reasonable efforts to restore economic</u>
- 2 viability have failed and merger or consolidation cannot
- 3 occur through any means provided by law. It is the intent of
- 4 the General Assembly that, for municipalities incapable of
- 5 continuing to function as general purpose units of local_
- 6 government, procedures exist to ensure the provision of
- 7 <u>essential and vital public services to the residents of those</u>
- 8 <u>areas absent a functioning municipal government.</u>
- 9 Section 3. Section 103 of the act, repealed Oct. 13, 1994
- 10 (P.L.596, No.90) and added July 5, 2012 (P.L.1104, No.133), is
- 11 amended to read:
- 12 Section 103. Definitions.
- 13 The following words and phrases when used in this act shall
- 14 have the meanings given to them in this section unless the
- 15 context clearly indicates otherwise:
- 16 "Arbitration settlement." An adjustment or settlement of a
- 17 collective bargaining agreement or dispute. The term includes a
- 18 final or binding arbitration award or other determination.
- 19 "Authority." A municipal authority, parking authority or any
- 20 other authority or corporate entity that is directly or
- 21 indirectly controlled by a distressed municipality or to which a
- 22 distressed municipality has power of appointment.
- "Basis of accounting." Revenues and expenditures may be
- 24 recognized on the cash, modified accrual or full accrual basis
- 25 of accounting, provided that basis is applied consistently
- 26 throughout the fiscal periods reported for evaluation purposes.
- 27 "Chief executive officer." Mayor in a mayor-council form of
- 28 government or manager in a council-manager form of government of
- 29 a city operating under an optional form of government pursuant
- 30 to the act of July 15, 1957 (P.L.901, No.399), known as the

- 1 Optional Third Class City Charter Law; a mayor of a city of the
- 2 first class under the act of April 21, 1949 (P.L.665, No.155),
- 3 known as the First Class City Home Rule Act; or an individual
- 4 serving in such capacity as designated by a home rule charter or
- 5 optional plan pursuant to the act of April 13, 1972 (P.L.184,
- 6 No.62), known as the Home Rule Charter and Optional Plans Law.
- 7 "Claim." Right to payment, whether or not the right is
- 8 reduced to judgment, liquidated, unliquidated, fixed,
- 9 contingent, matured, unmatured, disputed, undisputed, legal,
- 10 equitable, secured or unsecured; or right to an equitable remedy
- 11 for breach of performance if the breach gives rise to a right to
- 12 payment, whether or not the right to an equitable remedy is
- 13 reduced to judgment, fixed, contingent, matured, unmatured,
- 14 disputed, undisputed, secured or unsecured.
- "Commonwealth agency." The Governor and the departments,
- 16 boards, commissions, authorities and other officers and agencies
- 17 of this Commonwealth, whether or not subject to the policy
- 18 supervision and control of the Governor.
- "Creditor." An individual, partnership, corporation,
- 20 association, estate, trust, governmental unit or the governing
- 21 board of a pension fund of a municipality that has a claim
- 22 against a municipality.
- "Deficit." The excess of expenditures over revenues, stated
- 24 as a percentage of revenue, during an accounting period. This
- 25 calculation shall include all governmental fund types and all
- 26 proprietary fund types, but shall exclude all fiduciary fund
- 27 types of the municipality.
- 28 "Department." The Department of Community [Affairs] and
- 29 Economic Development of the Commonwealth.
- 30 "Expenditures." Reductions in fund equity, including current

- 1 operating expenses that require the use of fund equity, debt
- 2 service and capital outlays. The term shall not include
- 3 interfund transfers.
- 4 "Fund equity." Excess of assets of a fund over its
- 5 liabilities.
- 6 "Governing body." The council in cities, boroughs and
- 7 incorporated towns; the board of commissioners in counties; the
- 8 board of commissioners in townships of the first class; the
- 9 board of supervisors in townships of the second class; or the
- 10 legislative policy-making body in home rule municipalities.
- "Matured claim." A claim that has been reduced to judgment
- 12 or liquidated in amount by agreement for a period of 90 days
- 13 prior to the filing of a petition to commence fiscal distress
- 14 proceedings under this act.
- "Municipal record." A financial record [and] or document of
- 16 a municipality or of [an authority incorporated by a
- 17 municipality, excluding confidential] an authority or other_
- 18 corporate entity which directly or indirectly performs a
- 19 governmental function on behalf of the municipality, is directly
- 20 or indirectly controlled by the municipality or to which the
- 21 municipality has direct or indirect power of appointment or has
- 22 <u>directly or indirectly pledged or designated the municipality's</u>
- 23 <u>revenues or the municipality's credit. The term does not</u>
- 24 include:
- 25 (1) Confidential information relating to personnel
- 26 matters and matters relating to the initiation and conduct of
- 27 investigations of violations of law. <u>To the extent such</u>
- information is included in a financial record or document
- 29 otherwise subject to this definition, it shall be redacted
- and the remainder subject to disclosure as otherwise provided

- 1 by this act.
- 2 (2) A financial record or document in the custody or
- 3 control of an entity other than a municipality, municipal
- 4 <u>authority or other authority, except if the document relates</u>
- 5 <u>to services or governmental functions performed by the</u>
- 6 <u>municipality</u>, <u>municipal authority or on behalf of the</u>
- 7 <u>municipality or municipal authority, or the revenues or</u>
- 8 <u>credit of the municipality or a municipal authority.</u>
- 9 "Municipality." Every county, city, borough, incorporated
- 10 town, township and home rule municipality.
- "Plan" or "recovery plan." A recovery plan developed under
- 12 this act.
- "Revenues." Additions to fund equity other than from
- 14 interfund transfers, proceeds of debt and proceeds of
- 15 disposition of general fixed assets.
- "Secretary." The Secretary of Community [Affairs] and
- 17 Economic Development of the Commonwealth.
- 18 Section 4. Section 121(a), $\frac{\text{(b)}}{\text{(c)}}$ and $\frac{\text{(h)}}{\text{(B)}}$ AND (C) of <--
- 19 the act are amended to read:
- 20 Section 121. Powers and duties of department.
- 21 (a) Compile financial data.--
- 22 (1) A power and duty of the department shall be to
- 23 maintain accurate and current information and data on the
- 24 fiscal status of municipalities to determine if criteria set
- forth in section 201 exist and, if so, whether the existence
- of those factors validly indicates fiscal distress.
- 27 (2) In compiling the information and data, the
- department shall mail, before January 1 of each year, a
- 29 Survey of Financial Condition form to each municipality
- 30 applicable to the municipality's prior fiscal year.

- (i) The survey shall seek information necessary to

 determine the fiscal status of a municipality, shall be

 concise to facilitate prompt response and shall contain

 an attestation clause to be signed by the presiding
- officer of the municipality's governing body. [The actual survey form shall not exceed two pages in length.]
- 7 (ii) The survey shall be provided to the municipal 8 clerk or municipal secretary along with tax information 9 forms in accordance with law.
- 10 (iii) The survey shall include information based on 11 the criteria specified in section 201.
- 12 (iv) The survey shall include information relating 13 to the basis of accounting utilized by municipalities.
- 14 (b) Assess data. -- A power and duty of the department shall
- 15 be to apply the criteria of section 201 to data and information
- 16 on the fiscal status of municipalities to assess the validity
- 17 and applicability of an indication of municipal financial
- 18 distress. In assessing validity and applicability, the
- 19 department shall undertake a review process, including, but not
- 20 limited to, consultation, correspondence and visits with a
- 21 municipality which appears to be financially distressed,
- 22 notwithstanding the provisions of section 2501-C(e) and (f) of
- 23 the act of April 9, 1929 (P.L.177, No.175), known as The
- 24 Administrative Code of 1929, which limits department
- 25 intervention to incidences when such is requested by the
- 26 municipality. If the department [assesses] determines that a
- 27 municipality needs assistance to correct minor fiscal problems,
- 28 the department shall offer appropriate recommendations,
- 29 <u>including a recommendation that the municipality submit an</u>
- 30 <u>application as provided in Chapter 1-A</u>. If the municipality

- 1 adopts those recommendations, the department need take no
- 2 further action.
- 3 (c) Notify agencies of determination. -- Upon the making of a
- 4 determination by the secretary that a municipality is distressed
- 5 pursuant to section 203(f), the department shall immediately
- 6 notify the heads of all Commonwealth agencies of the
- 7 determination. The department shall, by January 1 of each year
- 8 thereafter, notify the heads of all Commonwealth agencies of the
- 9 priority funding requirement for distressed municipalities as
- 10 provided in section 282.
- 11 * * *
- 12 (h) Promulgate rules and regulations. The department shall <--
- 13 [promulgate]:
- 14 (1) Within 90 days of the effective date of this
- 15 paragraph, and with the assistance of the Department of
- 16 Revenue, promulgate rules and regulations for the
- 17 administration and enforcement of a tax as provided in
- 18 section 124. The rules and regulations shall include:
- 19 (i) The form and contents of a return.
- 20 (ii) A method for the reexamination and correction
- 21 <u>of returns and payments alleged or found to be incorrect,</u>
- 22 <u>or as to which an overpayment is claimed or found to have</u>
- 23 occurred.
- 24 (iii) Rules for appeals of vendors aggrieved by any
- 25 decision of the tax collector and for review of petitions
- 26 for abatement of interest and penalties, compromise and
- 27 <u>refund of the tax in a manner consistent with 53 Pa.C.S.</u>
- 28 Ch. 84 Subch. C (relating to local taxpayer bill of
- 29 rights). For purposes of the application of 53 Pa.C.S.
- 30 Ch. 84 Subch. C, the tax levied in accordance with

1	section 124 shall be considered an "eligible tax" and
2	<u>vendors shall be considered "taxpayers" as those terms</u>
3	are defined in 53 Pa.C.S. § 8422 (relating to
4	<u>definitions).</u>
5	(2) Promulgate other rules and regulations necessary to
6	implement the provisions of this act.
7	Section 5. Section 122 of the act is amended by adding a
8	subsection to read:
9	Section 122. Duties of Commonwealth agencies.
10	* * *
11	(c) Waiver of certain administrative mandates
12	(1) Notwithstanding any provision of law and at the
13	request of the coordinator or receiver, a Commonwealth agency
14	may exempt a distressed municipality from the application of
15	a regulatory requirement, if the following conditions are
16	<pre>satisfied:</pre>
17	(i) The regulatory requirement is not expressly
18	required by Federal law or regulation, or an act of the
19	Commonwealth, and is not related to the rights or terms
20	and conditions of employment by the municipality.
21	(ii) The waiver of the regulatory mandate will not
22	likely affect public health and safety.
23	(2) It is the intent of this subsection that distressed
24	municipalities be considered for relief from regulatory
25	mandates that, due to financial distress or the
26	implementation of recovery measures, are unduly burdensome on
27	the municipality and would not undermine the regulatory
28	purposes of the agency if waived.
29	Section 6. Section 123 SECTIONS 123 AND 141 of the act, <-
30	amended July 11, 1996 (P.L.645, No.108), $\frac{1}{100}$ ARE amended to read: <-

- 1 Section 123. Powers and duties of municipalities.
- 2 (a) File completed survey. -- On or before March 15 of each
- 3 year, every municipality shall return to the department a
- 4 completed Survey of Financial Conditions referred to in section
- 5 121(a). No municipality shall receive its alloted payments
- 6 pursuant to the act of June 1, 1956 (1955 P.L.1944, No.655),
- 7 referred to as the Liquid Fuels Tax Municipal Allocation Law,
- 8 unless it complies with the provisions of this section,
- 9 notwithstanding a provision of law to the contrary, including
- 10 any provisions which require payment prior to March 15, and the
- 11 Department of Transportation may not disburse funds to a
- 12 municipality pursuant to the Liquid Fuels Tax Municipal
- 13 Allocation Law until notified by the department that the
- 14 municipality has complied with the provisions of this section.
- 15 (b) File applications for grants and loans. -- A financially
- 16 distressed municipality may apply to the secretary for emergency
- 17 financial aid in the form of a grant or loan pursuant to Chapter
- 18 3.
- 19 (c) Right to petition court for tax increase. --
- 20 (1) After a municipality has adopted a plan under
- 21 [Subchapter C] <u>Subchapters C and C.1</u> of Chapter 2, it may
- 22 petition the court of common pleas of the county in which the
- 23 municipality is located to increase its rates of taxation for
- 24 earned income of residents and nonresidents, real property,
- or both, beyond maximum rates provided by law.
- 26 (1.1) In addition to the right under paragraph (1), a
- 27 <u>municipality may petition the court to increase the rate of a</u>
- 28 <u>local services tax and levy a payroll preparation tax as</u>
- 29 provided in subsection (d) or an optional alcohol consumption <--
- 30 <u>tax as provided in section 124.</u>

1	(2) If a tax increase above existing limits is granted
2	by the courts or a tax is approved as provided in subsection
3	(d) or section 124, the increase shall be effective for a <
4	period of one year. The one-year increase shall run from the
5	date specified in the petition filed with the court or, if no
6	such date is specified, from the beginning of the current
7	fiscal year of the municipality. Subsequent increases in
8	rates of taxation or the imposition of a tax under subsection
9	(d) or section 124 may be granted by the court upon annual <
10	petition of the municipality until the termination date of
11	the plan adopted by the municipality under Chapter 2. The
12	additional amount of taxes resulting from the petition shall
13	not be subject to sharing with a school district.
14	(3) A petition filed by a city of the second class A or

- a home rule municipality that was previously a city of the second class A or a home rule municipality that was previously a city of the second class A under this subsection may not include an increase in a tax on nonresident income unless the municipality certifies to the court, with regard to those provisions of the plan having a measurable fiscal impact, that:
 - (i) the municipality has substantially implemented the provisions which are within the authority of the chief executive officer or governing body, including, but not limited to, provisions of the plan that call for increasing existing tax rates levied on residents and increasing fees charged by the municipality;
 - (ii) the municipality has taken those actions required to obtain the approval of other parties for those provisions which may not be implemented without such approval, including, but not limited to, the

_	approvat of a court, rocal electors of any corrective
2	bargaining unit; and
3	(iii) the additional income from the aforementioned
4	actions is insufficient to balance the municipal budget,
5	necessitating additional revenue from an increase in the
6	tax on nonresident income.
7	(d) Additional tax options and limitations After a
8	municipality has adopted a plan under Subchapter C or C.1 of
9	Chapter 2 and with the approval of the court, it may adopt an
10	<pre>ordinance imposing any of the following:</pre>
11	(1) A local services tax pursuant to Chapter 3 of the
12	act of December 31, 1965 (P.L.1257, No.511), known as The
13	Local Tax Enabling Act, at a rate not to exceed \$156. A
14	municipality adopting an ordinance under this paragraph shall
15	be prohibited from imposing any additional tax on earned
16	income pursuant to subsection (c). A municipality levying the
17	local services tax at a rate in excess of \$52 shall, by
18	ordinance, exempt any person from the local services tax
19	whose total earned income and net profits from all sources
20	within the municipality is less than \$15,600 for the calendar
21	year in which the local services tax is levied.
22	(2) A payroll preparation tax pursuant to section 303 of
23	the Local Tax Enabling Act. A municipality imposing a tax
24	under this paragraph may levy a tax at a rate as provided in
25	this section and as certified by the coordinator and approved
26	by the court. When imposing a tax under this paragraph the
27	municipality may impose the tax not to exceed a rate that is
28	sufficient to produce revenues equal to revenues collected as
29	a result of a business privilege tax and a mercantile tax
30	under Chapter 3 of the Local Tax Enabling Act in the

Τ	preceding fiscal year. A municipality adopting a payroll
2	preparation tax under this paragraph shall suspend the levy
3	of a business privilege tax or mercantile tax until
4	expiration of the payroll preparation tax authorized under
5	this paragraph at which time the municipality may resume its
6	levy of the business privilege tax or mercantile tax. The
7	authority provided by this paragraph is limited to those
8	municipalities levying a business privilege or mercantile
9	tax, on a flat-rate or millage basis, in the year of the
10	filing of a petition as provided in subsection (c).
11	(3) A tax on the retail sale of alcohol as provided in <-
12	section 124. The authority provided in this paragraph:
13	(i) Shall be granted in lieu of any increased rate
14	in a local services tax as provided in paragraph (1) or
15	any increase in earned income taxes as provided in
16	subsection (c).
17	(ii) Shall not apply to a municipality in which any
18	portion thereof is the situs of a tax levied by another
19	political subdivision on the retail sale of alcohol and
20	which tax is in effect on the date of a petition as
21	provided in subsection (c) (1.1).
22	Section 7. The act is amended by adding a section to read:
23	Section 124. Optional distressed municipality alcohol
24	consumption tax.
25	(a) Authority to levy and collect tax. For the tax year
26	beginning on or after the effective date of this section, the
27	governing body of every municipality authorized to do so by the
28	court pursuant to section 123(c)(1.1), as recommended by the
29	coordinator, shall be authorized to levy and collect a tax in
30	the manner and at the rates provided in this section. Except as

- 1 otherwise limited by section 123, the tax shall be in addition
- 2 to any other tax every such municipality is authorized to levy
- 3 and collect under any existing law. The taxes, interest and
- 4 penalties collected under the provisions of this section shall
- 5 be used by every such municipality for general purposes as
- 6 provided for pursuant to this section.
- 7 (b) Tax and rate. The governing body of a municipality may
- 8 authorize the levy of a tax imposed upon each separate sale at
- 9 <u>retail within the municipality at a rate of not more than 10% of</u>
- 10 the sale price, which tax shall be collected by the vendor from
- 11 the purchaser and shall be paid over by the vendor to the tax
- 12 <u>collector as provided in this section.</u>
- 13 (c) Returns and payment of tax. Every vendor required to
- 14 collect and remit the tax to the tax collector shall file
- 15 monthly returns with respect to such tax on or before the 25th
- 16 day of the month succeeding the month with respect to which the
- 17 return is made. The returns shall be filed with the tax
- 18 collector on forms as established by the department and provided
- 19 by the tax collector. Every vendor filing a return shall pay
- 20 over to the tax collector the amount of tax shown as due thereon
- 21 at the time the return is filed. The failure of any vendor to
- 22 procure or receive a return form shall not excuse the vendor
- 23 from filing a return and paying over the tax due.
- 24 (d) Designation of tax collector and compensation. The
- 25 governing body shall by resolution designate the tax collector
- 26 and establish tax collector compensation at a rate negotiated
- 27 between the tax collector and the governing body. The rate of
- 28 compensation shall not exceed 5% of the revenue collected from
- 29 the tax.
- 30 (e) Powers and duties of tax collector. The tax collector

1	shall:
2	(1) Collect and receive the taxes, interest and
3	penalties authorized by this section.
4	(2) Enforce the provisions of this section and such
5	rules and regulations governing the administration and
6	enforcement of the provisions of this section as promulgated
7	in accordance with section 121.
8	(3) Examine the books, papers and records of any vendor
9	in order to verify the accuracy of any return filed or
10	ascertain the amount of tax due. Every vendor shall give to
11	the tax collector the means, facilities and opportunities for
12	the examinations. The tax collector may examine any person
13	concerning the amount of tax due and may compel the
14	production of books, papers and records and the attendance of
15	all persons before the tax collector, whether as parties or
16	witnesses, whom the tax collector believes to have knowledge
17	relating to the amount of tax due.
18	(f) Review and appeal. The governing body of the
19	municipality, in a manner consistent with 53 Pa.C.S. Ch. 84
20	Subch. C (relating to local taxpayer bill of rights) and rules
21	and regulations promulgated in accordance with section 121,
22	shall provide for appeals of persons aggrieved by any decision
23	of the tax collector and review petitions for abatement of
24	interest and penalties for compromise and refund of taxes
25	authorized by this section.
26	(g) Interest and penalties.
27	(1) Any vendor who fails to pay over to the tax
28	collector any amount of tay due on or before the last date

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prescribed for payment shall pay interest on such amount at

the rate of 0.5% per month or fraction thereof from such last

1	date to the date paid, without regard to any extension of
2	time for payment.
3	(2) Any vendor who fails to pay over to the tax
4	collector any amount of tax due on or before the last date
5	prescribed for payment shall be liable to pay a penalty of 1%
6	per month or fraction thereof from such last date to the date
7	paid.
8	(3) The interest and penalties provided for in this
9	section shall be added to the tax assessed and collected at
10	the same time, in the same manner and as part of the tax.
11	(h) Suit for collection.
12	(1) The governing body of the municipality may sue for
13	the recovery of all taxes due under this section not paid
14	when due. Any suit to recover any tax, together with interest
15	and penalties, authorized under this section, from any
16	vendor, shall begin within six years after the tax is due or
17	within six years after a return has been filed, whichever
18	date is later.
19	(2) The six-year limitation period specified in
20	<pre>paragraph (1) shall not apply:</pre>
21	(i) Where a vendor has failed to file a report
22	required under the provisions of this section.
23	(ii) Where an examination of a return filed by a
24	vendor and of other evidence relating to such return
25	reveals a fraudulent evasion of taxes, including, but not
26	limited to, substantial understatement of sales at retail
27	taxed under this section.
28	(3) Where suit is brought for the recovery of such tax,
29	the vendor shall be liable for, and the tax collector shall
30	collect, in addition to the tax assessed against the vendor.

1	the costs of collection and the interest and penalties
2	provided under this section.
3	<u>(i) Criminal penalties.</u>
4	(1) Any vendor who willfully makes any false or untrue
5	statement on the vendor's return shall be guilty of a
6	misdemeanor and, upon conviction thereof, shall be sentenced
7	to pay a fine of not more than \$300 or to imprisonment for
8	not more than 90 days, or both.
9	(2) Any vendor who willfully fails or refuses to appear
10	before the collector in person with the vendor's books,
11	records or accounts for examination when required under the
12	provisions of this section to do so or who willfully refuses
13	to permit inspection of the books, records or accounts in the
14	vendor's custody or control when the right to make the
15	inspection by the collector is requested, shall be guilty of
16	a misdemeanor and, upon conviction thereof, shall be
17	sentenced to pay a fine of not more than \$300 or to
18	imprisonment for not more than 90 days, or both.
19	(3) Any vendor who willfully fails or refuses to file a
20	return required by this section or to collect and pay over to
21	the tax collector any tax imposed under this section shall be
22	guilty of a misdemeanor and, upon conviction thereof, shall
23	be sentenced to pay a fine of not more than \$300 or to
24	imprisonment for not more than 90 days, or both.
25	(j) Liquor Code violations Any vendor who willfully fails
26	or refuses to file a return required by this section or to
27	collect and pay over to the tax collector any tax imposed under-
28	this section commits an unlawful act under section 493 of the
29	act of April 12, 1951 (P.L.90, No.21), known as the Liquor Code.
3.0	The governing hody of the municipality may notify the Liguer

- 1 Control Board in writing that a vendor has violated this
- 2 <u>subsection and request that the vendor be subject to the</u>
- 3 <u>enforcement provisions of the Liquor Code.</u>
- 4 <u>(k) Cumulative penalties and remedies. It is hereby</u>
- 5 declared to be the purpose of this section to provide cumulative
- 6 penalties and remedies to ensure compliance by vendors with the
- 7 requirements of this section.
- 8 <u>(1) Definitions. As used in this section, the following</u>
- 9 words and phrases shall have the meanings given to them in this
- 10 subsection unless the context clearly indicates otherwise:
- 11 <u>"Person." Any individual, limited partnership, partnership,</u>
- 12 <u>association or corporation. Whenever used in a provision of this</u>
- 13 <u>section prescribing or imposing a fine or imprisonment or both,</u>
- 14 the term as applied to "limited partnership" or "partnership,"
- 15 shall mean the partners thereof, as applied to "association,"
- 16 the members thereof, and as applied to "corporation," the
- 17 officers thereof, except that, as to an incorporated club, the
- 18 term shall mean such individual or individuals who, under the
- 19 bylaws of the club, has jurisdiction over the possession and
- 20 <u>sale of liquor in the club.</u>
- 21 "Purchaser." A person who acquires liquor or malt and brewed
- 22 beverages through sale at retail.
- 23 "Sale at retail." Any transfer at retail for a consideration
- 24 in any manner or by any means whatsoever of liquor and malt and
- 25 brewed beverages, but the term shall not include any transaction
- 26 which was or is subject to tax by the Commonwealth under Article
- 27 <u>II of the act of March 4, 1971 (P.L.6, No.2), known as the Tax</u>
- 28 Reform Code of 1971.
- 29 "Tax collector." The entity responsible for the collection
- 30 of earned income taxes under the act of December 31, 1965

- 1 (P.L.1257, No.511), known as The Local Tax Enabling Act.
- 2 <u>"Tax year." The 12 month period corresponding to the fiscal</u>
- 3 year of a municipality imposing a tax under this section and the
- 4 year for which a tax is levied under this section.
- 5 <u>"Vendor." Any person maintaining a place of business in any</u>
- 6 <u>municipality under this section and licensed by the Commonwealth</u>
- 7 to sell liquor or malt and brewed beverages, the sale of which
- 8 is subject to the tax authorized by this section. The term does
- 9 <u>not include an employee who, in the ordinary scope of</u>
- 10 employment, renders services to his employer in exchange for
- 11 <u>wages or salary.</u>
- 12 Section 8. Section 141 of the act, amended July 11, 1996-
- 13 (P.L.645, No.108), is amended to read:
- 14 Section 141. Jurisdiction of court of common pleas.
- 15 (a) Increases in tax rates. -- The court of common pleas of
- 16 each county shall have jurisdiction to hear a petition filed by
- 17 a municipality which has adopted a [final] plan pursuant to
- 18 Subchapter C or C.1 of Chapter 2 to increase rates of taxation
- 19 for earned income on residents and nonresidents, real property,
- 20 or both, beyond maximum rates provided by law in accordance with
- 21 sections 123 and 124 SECTION 123. The court may extend annually <--
- 22 the increased taxing powers of the municipality until the
- 23 termination date of the plan adopted by the municipality
- 24 pursuant to Chapter 2.
- 25 (b) Involuntary compromises of delinquent taxes. -- The court
- 26 of common pleas of each county may hear a petition filed by at
- 27 least two taxing authorities having taxing power over the
- 28 properties within a municipality which has adopted a [final]
- 29 plan pursuant to Subchapter C or C.1 of Chapter 2 if the
- 30 petition requests a compromise of delinquent taxes due on a

- 1 property in that municipality. The court may order the property
- 2 to be sold at a sheriff's sale and the proceeds to be divided
- 3 among all authorities which are owed taxes for the property
- 4 sold. If the property is sold at sheriff's sale and if the
- 5 proceeds are insufficient to satisfy tax liens on the property,
- 6 the court shall order a proration of the sale proceeds among the
- 7 taxing authorities which fixed the liens.
- 8 Section 9 7. The act is amended by adding a chapter to read: <--
- 9 <u>CHAPTER 1-A</u>
- 10 EARLY INTERVENTION PROGRAM
- 11 SUBCHAPTER A
- 12 <u>PRELIMINARY PROVISIONS</u>
- 13 <u>Section 101-A. Definitions.</u>
- 14 The following words and phrases when used in this chapter
- 15 shall have the meanings given them in this section unless the
- 16 context clearly indicates otherwise:
- 17 "Center." The Governor's Center for Local Government
- 18 Services of the Department of Community and Economic Development
- 19 of the Commonwealth.
- 20 "Keystone Principles." The Keystone Principles and Criteria
- 21 for Growth Investment and Resource Conservation adopted May 31,
- 22 2005, by the Economic Development Cabinet to foster and measure
- 23 the <u>effectiveness of sustainable economic development and</u>
- 24 conservation of resources through the investment of Commonwealth
- 25 <u>funds in its municipalities.</u>
- 26 "Program." The Early Intervention Program established by
- 27 <u>this chapter.</u>
- 28 <u>Section 102-A. Program objectives.</u>
- The Early Intervention Program established by this chapter
- 30 provides a municipality with a preemptive step for the purpose

- 1 of seeking quidance and assistance from the Commonwealth to
- 2 <u>develop long-term financial management, administrative, service</u>
- 3 delivery and economic development strategies that the
- 4 <u>municipality can implement to avert a fiscal crisis and provide</u>
- 5 <u>fiscal stability. The specific objectives of the Early</u>
- 6 <u>Intervention Program include the following and are meant to:</u>
- 7 (1) Provide the resources to assist a municipality in
- 8 <u>identifying, prioritizing and addressing the financial</u>
- 9 <u>difficulties confronting it, while ensuring its short-term</u>
- 10 <u>and long-term goals and objectives are adequately taken into</u>
- 11 account.
- 12 (2) Engage in a management review of its operations and
- provide recommendations that will enhance financial
- 14 <u>administration</u>, <u>management and service delivery of a</u>
- 15 <u>municipality</u>.
- 16 (3) Strengthen the ability of a municipality to develop,
- 17 adopt, implement and monitor multivear financial management
- 18 plans and to incorporate the process into its annual budget
- 19 process.
- 20 (4) Implement a system of multiyear revenue and
- 21 expenditure trend analysis, monitoring and forecasting so
- 22 that a municipality can better anticipate and plan for future
- 23 financial circumstances.
- 24 (5) Promote multimunicipal and regional planning,
- 25 cooperation strategies and cost-sharing opportunities between
- 26 two or more municipalities.
- 27 (6) Support the adoption by a municipality of best
- 28 management practices and efficiency measures to increase the
- 29 financial stability of a municipality.
- 30 (7) Further the integration of sound community and

- 1 economic development strategies to encourage the economic
- 2 growth of the tax base of a municipality over a multiyear
- 3 <u>period</u>.
- 4 <u>SUBCHAPTER B</u>
- 5 <u>ADMINISTRATIVE PROVISIONS</u>
- 6 <u>Section 103-A. Authorization.</u>
- 7 The Early Intervention Program is established to authorize
- 8 the center to provide guidance and assistance through grants to
- 9 a municipality seeking to ensure fiscal stability by developing
- 10 and implementing long-term financial, managerial and economic
- 11 <u>development strategies.</u>
- 12 <u>Section 104-A. Grants.</u>
- 13 (a) General rule. -- A grant may be awarded by the center to a
- 14 <u>municipality or two or more municipalities cooperating together</u>
- 15 to ensure fiscal stability through the development and
- 16 <u>implementation of long-term financial</u>, managerial and economic
- 17 <u>development strategies in an amount not exceeding \$200,000</u>
- 18 during the first fiscal year that commences on the effective
- 19 date of this section, adjusted for inflation in subsequent years
- 20 by an amount not to exceed an annual cost-of-living adjustment
- 21 calculated by applying the percentage change in the Consumer
- 22 Price Index immediately prior to the date the adjustment is due
- 23 to take effect. To be eligible for a grant for implementation
- 24 funding, a municipality must meet the basic training
- 25 requirements established in quidelines developed by the center.
- 26 (b) Match.--The grant amount is subject to a 50% financial
- 27 match by the municipality to which the grant was provided,
- 28 unless the center determines a match by the municipality of a
- 29 <u>lesser amount not less than 10% is warranted. The center may</u>
- 30 authorize any portion of the municipality's financial match to

- 1 be offset by an in-kind match.
- 2 (c) Eligible activities. -- A grant shall be used for the
- 3 following eligible activities:
- 4 <u>(1) The development of multiyear financial management</u>
- 5 plan for a municipality.
- 6 (2) The development of multimunicipal or regional
- 7 <u>intergovernmental cooperation initiatives and cost-sharing</u>
- 8 <u>strategies.</u>
- 9 (3) A study to improve the management and operational
- 10 <u>practices and financial administration procedures of a</u>
- 11 <u>municipality</u>.
- 12 <u>(4) A merger or consolidation feasibility study.</u>
- 13 (5) The implementation of any of the eligible activities
- identified in paragraphs (1) through (4).
- 15 (6) Training and capacity-building activities that meet
- 16 <u>basic requirements established in guidelines developed by the</u>
- 17 center which assist the municipality in the implementation of
- 18 plan recommendations.
- 19 (7) Contracts with professional consultants to develop
- and implement recommendations related to eligible activities.
- 21 Section 105-A. Application.
- 22 A program application must be submitted by the applicant
- 23 municipality on a form prescribed by the department utilizing
- 24 the electronic single application format and include or
- 25 demonstrate all of the following:
- 26 (1) The name and address of the municipality or, in the
- 27 <u>case of a multimunicipal application, the municipalities.</u>
- 28 (2) The name of a contact person.
- 29 (3) The execution of a supporting resolution authorizing
- 30 the submission of the application and committing the

1	resources of the municipality or, in the case of a
2	multimunicipal application, municipalities.
3	(4) The single application shall be signed by the
4	authorized officer of the municipality or, in the case of a
5	multimunicipal application, municipalities.
6	(5) Any other information required by the department.
7	Section 106-A. Evaluation criteria.
8	The center shall evaluate a program application on the basis
9	of municipal financial characteristics and the quality of the
10	proposed program, including the extent to which the program is
11	estimated to improve the administrative, operational and
12	financial management capacity of the applicant municipality.
13	The following factors shall be considered in the evaluation:
14	(1) The current and projected financial condition of the
15	municipality.
16	(2) The economic and demographic condition of the
17	municipality.
18	(3) The proactive measures the municipality has taken to
19	manage its finances in a responsible manner, including
20	attempts to reduce expenditures, increase revenues, adopt
21	sound management practices, establish municipal priorities
22	and adhere to generally accepted financial management, budget
23	and financial reporting standards.
24	(4) The extent to which the municipality has
25	demonstrated its willingness and commitment to engage in a
26	multimunicipal or regional strategy and has examined whether
27	certain municipal services can be provided through a council
28	of governments a county government or other structure

29 <u>(5) The extent to which the municipality has</u>
30 <u>demonstrated its willingness and commitment to improve its</u>

- 1 <u>financial and administrative operation through the adoption</u>
- 2 and implementation of a multiyear financial management plan.
- 3 (6) Where it has received assistance and funding from
- 4 <u>the department, past performance by the municipality.</u>
- 5 <u>(7) Where applicable, the elements of the Keystone</u>
- 6 Principles shall be included as part of the evaluation
- 7 criteria.
- 8 (8) Any other factors the center considers relevant.
- 9 <u>Section 107-A. Award.</u>
- 10 The secretary shall announce by letter applications selected
- 11 for funding. The contact person specified in the application
- 12 <u>shall be sent the offer letter. All funding decisions shall be</u>
- 13 made subject to the availability of funds.
- 14 Section 108-A. Guidelines.
- The department shall establish guidelines consistent with
- 16 this chapter, particularly the program requirements and
- 17 measurements to ensure a municipality is provided with adequate
- 18 quidance. The program shall include a requirement of a financial
- 19 audit of the municipality, prepared by an independent accountant
- 20 or firm, for the fiscal year immediately preceding the
- 21 application for funds under this chapter. The department may
- 22 <u>establish guidelines for the audit, and the requirement may be</u>
- 23 satisfied by any previous audit prepared in accordance with the
- 24 <u>quidelines</u>.
- 25 Section $\frac{10}{10}$ 8. Section 203(c) of the act, amended June 30,
- 26 1992 (P.L.336, No.69), is amended to read:
- 27 Section 203. Procedure for determination.
- 28 * * *
- 29 (c) Investigation. -- After receiving the request but before
- 30 the public hearing, the secretary may make an investigation into

- 1 the financial affairs of the municipality. The results of the
- 2 investigation or any study previously conducted by the
- 3 department under <u>Chapter 1-A or</u> section 121 shall be placed in
- 4 the record of the public hearing.
- 5 * * *
- 6 Section 11 9. Sections 221(d) and (e), 222 and 223 of the <--
- 7 act are amended to read:
- 8 Section 221. Designation.
- 9 * * *
- 10 (d) Duties. -- The coordinator shall [prepare and administer a
- 11 plan designed to relieve the financial distress of the
- 12 municipality which he has been appointed to serve.]:
- 13 (1) Present, at a public meeting within 45 days of the
- 14 <u>execution of the contract between the department and the</u>
- 15 <u>coordinator</u>, a list of the coordinator's preliminary
- findings, as to the financial condition of municipality. The
- 17 list of findings shall include, but is not limited to, a
- 18 quantification of all operating deficits for the current
- 19 fiscal year and a projection of revenues and operating
- 20 expenses for the next three fiscal years, all outstanding
- 21 debt obligations, the cost and term of all outstanding
- 22 contracts, and other relevant information.
- 23 (2) Solicit, not later than the date of the
- coordinator's presentation described in paragraph (1),
- 25 <u>comments relating to the issues associated with the</u>
- 26 municipality's distress from such persons and entities who:
- (i) have participated in the early intervention
- 28 process;
- 29 <u>(ii) have provided consultation on behalf of the</u>
- 30 municipality relating to the issues associated with its

- 1 <u>distress; or</u>
- 2 (iii) are elected officials or employees of the
- 3 <u>municipality or labor organizations representing</u>
- 4 <u>employees of the municipality.</u>
- 5 (3) Consider all comments submitted within 30 days of
- 6 the coordinator's presentation described in paragraph (1)
- 7 <u>before preparing and administering a plan designed to relieve</u>
- 8 <u>the financial distress of the municipality which the</u>
- 9 coordinator has been appointed to serve.
- 10 (e) Powers.--The coordinator may [apply]:
- 11 (1) Apply for grants and loans pursuant to Chapter 3, as
- [he] the coordinator deems necessary.
- 13 (2) Investigate the tax-exempt status of any property
- within a distressed municipality and advise the governing
- body of the municipality to appeal the assessment or exempt
- 16 <u>status of property within the distressed municipality.</u>
- 17 (3) Solicit and negotiate payments in lieu of taxes from
- 18 institutions of public charity and other tax-exempt property
- owners in the municipality.
- 20 Section 222. Access to information.
- 21 (a) General rule. -- The coordinator shall have full access to
- 22 all municipal records.
- 23 (b) Enforcement where records in possession of official or
- 24 <u>public employee.--</u>If the coordinator believes that an official
- 25 or employee of the municipality or an authority is not answering
- 26 questions accurately or completely or is not furnishing
- 27 information requested, the coordinator may notify the official
- 28 or employee in writing to furnish answers to questions or to
- 29 furnish documents or records, or both. If the official or
- 30 employee refuses, the coordinator may seek a subpoena in the

- 1 court of common pleas to compel testimony and furnish records
- 2 and documents. An action in mandamus shall lie to enforce the
- 3 provisions of this section.
- 4 (c) Enforcement where records in possession of other
- 5 persons. -- If the coordinator believes that a person is not
- 6 <u>furnishing information related to municipal records and that</u>
- 7 person is not subject to subsection (b), the coordinator may
- 8 seek a subpoena in the court of common pleas to compel testimony
- 9 <u>and furnish records and documents.</u>
- 10 Section 223. Public and private meetings.
- 11 (a) Public meetings authorized. -- The coordinator may hold
- 12 public meetings as defined in [the act of July 3, 1986 (P.L.388,
- 13 No.84), known as the Sunshine Act] 65 Pa.C.S. Ch. 7 (relating to
- 14 open meetings), in connection with plan preparation.
- 15 (b) Private meetings authorized. -- Notwithstanding the
- 16 provisions of [the Sunshine Act] 65 Pa.C.S. Ch. 7, private
- 17 negotiation sessions may be conducted by the coordinator between
- 18 the municipality and the individual creditors in an effort to
- 19 obtain the consent of each creditor to the proposed adjustment
- 20 and handling of specific claims against the municipality.
- 21 SECTION 10. THE ACT IS AMENDED BY ADDING A SECTION TO READ: <--
- 22 <u>SECTION 224.1. PERFORMANCE OF COORDINATOR.</u>
- 23 (A) REVIEW OF COORDINATOR. -- BEGINNING ON JULY 1, 2015, THE
- 24 SECRETARY, OR HIS DESIGNEE, SHALL CONDUCT AN ANNUAL REVIEW OF
- 25 EACH COORDINATOR APPOINTED UNDER SECTION 221 TO ASSESS WHETHER
- 26 THE COORDINATOR'S PERFORMANCE HAS BEEN IN COMPLIANCE WITH THE
- 27 REQUIREMENTS OF THE COORDINATOR'S CONTRACT, IF ANY, AND THE
- 28 PROVISIONS OF THIS ACT.
- 29 (B) TERMINATION OF COORDINATOR. -- AN UNFAVORABLE REVIEW UNDER
- 30 THIS SECTION MAY CONSTITUTE GROUNDS FOR TERMINATION OF THE

1 <u>COORDINATOR'S CONTRACT FOR CAUSE.</u>

- 2 Section 12 11. Section 241 of the act, amended or added June <--
- 3 30, 1992 (P.L.336, No. 69) and July 5, 2012 (P.L.1104, No.133)
- 4 and repealed in part October 13, 1994 (P.L.596, No.90), is
- 5 amended to read:
- 6 Section 241. Contents.
- 7 A plan formulated by the appointed coordinator shall be
- 8 consistent with applicable law and shall include any of the
- 9 following factors which are relevant to alleviating the
- 10 financially distressed status of the municipality:
- 11 (1) Projections of revenues and expenditures for the
- current year and the next [three] <u>five</u> years, both assuming
- 13 the continuation of present operations and as impacted by the
- 14 measures in the plan. The projections must include an
- itemization of the following:
- 16 (i) Projected revenues, including:
- 17 (A) Local taxes.
- 18 (B) Licenses, permits and fines.
- 19 (C) Sales and rentals.
- 20 (D) Federal, State and county grants and loans.
- 21 (E) Any other sources of projected revenue.
- 22 (ii) Projected expenditures, including:
- 23 (A) Debt service.
- 24 (B) Workforce.
- 25 (C) Elected and executive officials.
- 26 (D) Financial management.
- 27 (E) Infrastructure costs, including highways,
- roads and wastewater systems.
- 29 (F) Maintenance costs, including recycling and
- trash collection, disposal and removal.

1 (G) Other professional services. 2 (H) Public safety. 3 (I) Community and economic development. Any other applicable expenditures. 4 (J) (2) Recommendations which will: 5 Satisfy judgments, past due accounts payable, 6 7 and past due and payable payroll and fringe benefits. 8 Eliminate deficits and deficit funds. (iii) Restore to special fund accounts money from 9 10 those accounts that was used for purposes other than 11 those specifically authorized. 12 (iv) Balance the budget, avoid future deficits in 13 funds and maintain current payments of payroll, [fringe] 14 benefits and accounts through possible revenue enhancement recommendations, including tax or fee 15 16 changes. (v) Avoid a fiscal emergency condition in the 17 18 future. 19 Enhance the ability of the municipality to 20 negotiate new general obligation bonds, lease rental 21 debt, funded debt and tax and revenue anticipation 22 borrowing. 23 Consider changes in accounting and automation 24 procedures for the financial benefit of the municipality. 25 (viii) Propose a reduction of debt due on specific 26 claims by an amortized or lump-sum payment considered to 27 be the most reasonable disposition of each claim possible 28 for the municipality considering the totality of 29 circumstances. 30 Possible changes in collective bargaining agreements

- and permanent and temporary staffing level changes or changes
- 2 in organization.

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- 3 (4) Recommended changes in municipal ordinances or 4 rules.
- 5 (5) Recommendations for special audits or further 6 studies.
- 7 (6) An analysis of whether conditions set forth in 8 section 261 exist, whether specific exclusive Federal 9 remedies could help relieve the municipality's financial 10 distress and whether filing a Federal debt adjustment action 11 under Subchapter D is deemed to be appropriate.
 - [(7) An analysis of whether the economic conditions of the municipality are so severe that it is reasonable to conclude that the municipality is no longer viable and should consolidate or merge with an adjacent municipality or municipalities.]
- 17 (7.1) An analysis of whether the economic conditions

 18 within the municipality are so severe that it is no longer

 19 viable and should consolidate or merge with an adjacent

 20 municipality or municipalities in accordance with 53 Pa.C.S.

 21 Ch. 7 (relating to alteration of territory or corporate

 22 entity and dissolution) or disincorporate in accordance with

 23 Chapter 4.
 - (8) An analysis of whether functional consolidation of or privatization of existing municipal services is appropriate and feasible and recommendations for where and how this could be done.
- 28 (9) A capital budget which addresses infrastructure 29 deficiencies.
- 30 (10) Recommendations for greater use of Commonwealth

1	economic and community development programs.
2	(10.1) Recommendations for enhanced cooperation and
3	changes in land use planning and zoning, including regional
4	approaches that would promote economic development and
5	improve residential, commercial and industrial use
6	availability within and around the municipality.
7	(11) Notwithstanding any other provision of law, limits
8	on projected expenditures for individual collective
9	bargaining units that may not be exceeded by the distressed
10	municipality, giving due consideration to the projection of
11	revenue and expenses under paragraph (1).
12	(12) An analysis of current revenue sources and
13	recommendation to modify revenue sources, including the
14	subjects and rates of taxation of the distressed municipality
15	in accordance with sections 123 and 124 SECTION 123.
16	Recommendations relating to a modification of revenue sources
17	shall be made with consideration to the effect on economic
18	development, employment and an equitable distribution of tax
19	burden. The analysis and recommendations shall be presented
20	to the court in any proceeding under sections 123 and 124 <
21	SECTION 123. The analysis shall address:
22	(i) The tax bases of current and recommended revenue
23	sources from both within and outside of the distressed
24	municipality.
25	(ii) Collection rates, methods and costs of existing
26	and, to the extent possible, proposed revenue sources,
27	including code enforcement and tax collection.
28	(iii) The current fee, charge, penalty and fine
29	provisions of municipal enactments related to municipal
30	services and police powers.

- 1 <u>(iv) Revenue as defined in section 103.</u>
- 2 Section 13 12. Section 242(a) of the act, amended December <--
- 3 19, 1988 (P.L.1272, No.157), is amended and the section is
- 4 amended by adding a subsection to read:
- 5 Section 242. Publication.
- 6 (a) Filing.--Within [90] 120 days of an executed contract
- 7 between the department and the coordinator, the coordinator
- 8 shall formulate a plan for relieving the municipality's
- 9 financial distress and shall deliver true and correct copies of
- 10 it to:
- 11 (1) The municipal clerk or municipal secretary, who
- shall immediately place the copy on file for public
- inspection in the municipal office.
- 14 (2) The secretary.
- 15 (3) Each member of the municipal governing body.
- 16 (4) The mayor.
- 17 (5) The chief financial officer of the municipality.
- 18 (6) The solicitor of the municipal governing body.
- 19 (7) All parties who have petitioned the secretary under
- 20 section 203.
- 21 * * *
- 22 <u>(c.1) Solicitation of comments.--The coordinator shall, no</u>
- 23 <u>later than the date of filing, solicit comments on the</u>
- 24 coordinator's plan to be presented at the public meeting from
- 25 such persons and entities which submitted timely comments under
- 26 section 221(d)(2).
- 27 * * *
- 28 Section 13.1 13. Section 245 of the act, amended December
- 29 19, 1988 (P.L.1272, No.157), is amended to read:
- 30 Section 245. Adoption by municipality.

- 1 Not later than 25 days following the coordinator's public
- 2 meeting, the municipal governing body shall either enact an
- 3 ordinance approving the implementation of the plan, including
- 4 enactment of necessary related ordinances and revisions to
- 5 ordinances, or shall reject the plan and proceed under section
- 6 246. If the ordinance takes effect in a municipality operating
- 7 under an optional plan form of government or a home rule
- 8 charter, the chief executive officer [may] shall issue an order
- 9 directing the implementation of the plan no later than seven
- 10 days from the enactment of the ordinance by the governing body.
- 11 Section 14. Section 246(d)(3) of the act is amended to read:
- 12 Section 246. Preparation and action on alternate plan.
- 13 * * *
- 14 (d) Review by secretary.--
- 15 * * *
- 16 (3) If the secretary is of the opinion that the plan,
- when implemented, will not overcome the municipality's
- financial problems, the secretary shall inform the
- 19 municipality of the following:
- 20 (i) The secretary's determination.
- 21 (ii) The reasons for the determination.
- 22 (iii) The applicability of sections 251 and 264 to
- 23 the municipality.
- 24 (iv) The applicability of Chapters 6 and 7 to the
- 25 municipality.
- 26 Section 15. Section 247(a)(4) of the act, amended June 30,
- 27 1992 (P.L.336, No.69), is amended to read:
- 28 Section 247. Plan implementation.
- 29 (a) Coordinator's plan. -- If the coordinator's plan is
- 30 adopted by the municipal governing body, the coordinator shall

- 1 be charged with implementing his plan and shall:
- 2 * * *
- 3 (4) Terminate the plan upon its completion in accordance
- 4 <u>with Subchapter C.1</u>.
- 5 * * *
- 6 SECTION 15.1. THE ACT IS AMENDED BY ADDING A SECTION TO READ: <--
- 7 SECTION 247.1. ANNUAL BUDGET.
- 8 (A) PROPOSED BUDGET.--NOTWITHSTANDING ANY PROVISION OF LAW
- 9 OR HOME RULE CHARTER TO THE CONTRARY, A MUNICIPALITY SUBJECT TO
- 10 A PLAN UNDER THIS CHAPTER SHALL, AT LEAST 150 DAYS PRIOR TO THE
- 11 END OF ITS CURRENT FISCAL YEAR, COMMENCE DEVELOPMENT OF A
- 12 PROPOSED ANNUAL BUDGET FOR THE NEXT FISCAL YEAR THAT IMPLEMENTS
- 13 THE PROVISIONS OF THE PLAN OR MAKES OTHER CHANGES TO THE
- 14 MANAGEMENT OF THE MUNICIPALITY NECESSARY TO IMPLEMENT THE
- 15 PROVISIONS OF THE PLAN. THE PROPOSED BUDGET SHALL BE PREPARED BY
- 16 THE GOVERNING BODY OR THE CHIEF EXECUTIVE OFFICER, AS THE CASE
- 17 MAY BE.
- 18 (B) COORDINATOR REVIEW.--AT LEAST 90 DAYS PRIOR TO THE END
- 19 OF THE FISCAL YEAR, THE GOVERNING BODY OR CHIEF EXECUTIVE
- 20 OFFICER SHALL SUBMIT THE PROPOSED BUDGET TO THE COORDINATOR. THE
- 21 COORDINATOR SHALL REVIEW THE PROPOSED BUDGET TO VERIFY THAT THE
- 22 PROPOSED BUDGET CONFORMS WITH THE PLAN. THE COORDINATOR SHALL
- 23 MAKE ANY MODIFICATIONS NECESSARY TO THE PROPOSED BUDGET TO MEET
- 24 THE OBJECTIVES OF THE PLAN.
- 25 (C) RETURN OF PROPOSED BUDGET. -- AFTER COMPLETION OF THE
- 26 COORDINATOR'S REVIEW, THE COORDINATOR SHALL, AT LEAST 45 DAYS
- 27 BEFORE THE END OF THE MUNICIPALITY'S FISCAL YEAR, SUBMIT THE
- 28 PROPOSED BUDGET, TOGETHER WITH THE COORDINATOR'S MODIFICATIONS,
- 29 IF ANY, TO THE MUNICIPALITY FOR ADOPTION IN ACCORDANCE WITH LAW.
- 30 (D) NOTIFICATION TO SECRETARY. -- WITHIN 30 DAYS OF THE

- 1 MUNICIPALITY'S ADOPTION OF THE BUDGET, OR THE MUNICIPALITY'S
- 2 FAILURE TO TIMELY ADOPT A BUDGET, THE COORDINATOR SHALL NOTIFY
- 3 THE SECRETARY WHETHER OR NOT THE ADOPTED BUDGET, IF ANY,
- 4 CONFORMS TO THE PLAN. UPON A DETERMINATION THAT THE BUDGET DOES
- 5 NOT CONFORM TO THE PLAN, OR THAT THE MUNICIPALITY HAS NOT TIMELY
- 6 ADOPTED A BUDGET, THE SECRETARY MAY TAKE ACTION AS PROVIDED FOR
- 7 BY THIS ACT.
- 8 Section 16. Sections 248 and 250 of the act are amended to
- 9 read:
- 10 Section 248. Failure to adopt or implement plan.
- 11 If no plan is adopted or implemented pursuant to this
- 12 chapter, then sections 251 and 264 shall apply[.] and, upon a
- 13 written recommendation of the coordinator, the secretary may
- 14 request a determination of a fiscal emergency in accordance with
- 15 Chapter 6.
- 16 Section 250. Debt provisions.
- 17 Adoption of a plan <u>in accordance with this subchapter and</u>
- 18 <u>Subchapter C.1</u> by ordinance is a condition precedent for the
- 19 approval of long-term debt or funding debt under [the act of
- 20 July 12, 1972 (P.L.781, No.185), known as the Local Government
- 21 Unit Debt Act] 53 Pa.C.S. Pt. VII Subpt. B (relating to
- 22 <u>indebtedness and borrowing</u>). A debt financing provision of the
- 23 plan may be waived by agreement of the lender and the
- 24 municipality; but any such waiving must be expressly set forth
- 25 in the indenture or contract securing the debt.
- 26 Section 17. Section 252(a) of the act, amended July 5, 2012
- 27 (P.L.1104, No.133), is amended to read:
- 28 Section 252. Plan not affected by certain collective bargaining
- 29 agreements or settlements.
- 30 (a) General rule.--Except as provided in subsection (b), a

- 1 collective bargaining agreement or arbitration settlement
- 2 executed after the adoption of a plan <u>under this subchapter or</u>
- 3 <u>Subchapter C.1</u> shall not in any manner violate, expand or
- 4 diminish its provisions.
- 5 * * *
- 6 Section 18. Section 253 of the act is amended by adding a
- 7 subsection to read:
- 8 Section 253. Termination of status.
- 9 * * *
- 10 (d) Duration of distressed status. -- Notwithstanding the
- 11 provisions of this section, the duration of distressed status
- 12 <u>shall be limited as set forth in Subchapter C.1.</u>
- 13 Section 19. The act is amended by adding a subchapter to
- 14 read:
- 15 <u>SUBCHAPTER C.1</u>
- 16 <u>DURATION OF DISTRESSED STATUS</u>
- 17 <u>Section 254. Five-year limitation.</u>
- 18 (a) Termination date.--
- (1) Except as otherwise provided in this subchapter, no
- 20 municipality shall be subject to the provisions of this act
- 21 after five years from the effective date of an ordinance
- 22 enacted in accordance with section 245 or 246. No amendment
- 23 <u>to a plan shall affect the termination date as determined</u>
- from the date of enactment of the original ordinance.
- 25 (2) Nothing in this section shall be construed to:
- 26 (i) prohibit a municipality from participating in an
- 27 <u>early intervention program as provided in Chapter 1-A or</u>
- 28 reentering distressed status in accordance with this act
- 29 after a termination of status in accordance with this
- 30 subchapter.

1 (ii) Prohibit termination of status proceedings in accordance with section 253 prior to the termination date 2 3 as provided in this section. (b) Distressed municipalities. --4 5 (1) Municipalities operating pursuant to a recovery plan on the effective date of this section shall be subject to a 6 termination date five years from the effective date of the 7 most recent recovery plan or amendment enacted in accordance 8 9 with this act, provided, however, that municipalities subject to a plan that will remain in effect for one year or less on 10 the effective date of this subsection shall be subject to a 11 12 termination date three years from the termination date of the 13 current plan or plan amendment. 14 (2) If its distressed status has not been rescinded, a municipality operating under Chapter 7 shall be subject to a 15 16 termination date five years from the termination date of 17 receivership. Section 255. Coordinator's report. 18 19 (a) General rule. -- In the final year of distressed status as 20 determined in accordance with section 254(a) and (b), the 21 coordinator shall prepare a report stating the financial 22 condition of the municipality and include one of the following 23 findings: 24 (1) Conditions within the municipality warrant a 25 termination in status in accordance with section 253. 26 (2) Conditions are such that the municipality should be 27 disincorporated in accordance with Chapter 4. (3) Conditions as specified in section 261 exist and the 28 29 governing body should initiate proceedings for Federal debt 30 readjustment under Subchapter D.

1	<u>(4) The elected and appointed officials of the </u>
2	municipality have demonstrated a failure to adequately
3	implement recovery measures and a receiver should be
4	appointed in accordance with Chapter 7. For purposes of this
5	paragraph, a failure to adequately implement recovery
6	measures shall be considered a fiscal emergency.
7	(5) A three-year exit plan in accordance with section
8	256 is warranted.
9	(b) Filing and notice
10	(1) The report shall be filed with the same parties as
11	provided in section 242(a). The date of filing shall be the
12	date on which the municipal clerk or municipal secretary
13	places a true and correct copy of the report on file for
14	public inspection in the municipal office.
15	(2) On the date of filing, notice that the report has
L 6	been filed and is open for public inspection in the municipal
L7	office shall be published by the coordinator in the county
18	legal reporter and in one or more newspapers with general
19	circulation serving the area in which the municipality is
20	located. The department shall pay for the cost of the
21	publication of the notice. The notice shall contain the
22	<pre>following information:</pre>
23	(i) A statement that a report regarding the status
24	of the municipality's financial distress was filed
25	pursuant to this act.
26	(ii) The date and place of filing.
27	(iii) A statement that the public has 15 days from
28	the date of filing in which to file written comments on
29	the report.
30	(iv) The name and address of the coordinator to whom

1	written comments should be sent.
2	(v) A summary of the report and findings of the
3	coordinator.
4	(vi) The date and place of a public meeting to
5	receive comments on the report.
6	(c) Written comments Written comments on the report may be
7	filed with the coordinator. Written comments shall be made no
8	later than 15 days after the date of filing. Written comments
9	judged by the coordinator to have value to the plan may be used
10	to develop a revised report.
11	(d) Public meeting A meeting conducted by the coordinator
12	in the municipality shall be set for a date not later than 20
13	days after the date of filing the report. The coordinator shall
14	request in writing that the chief executive officer, each member
15	of the municipal governing body and the chief financial officer
16	of the municipality be present at the coordinator's meeting.
17	Comments on the plan shall be received by the coordinator at
18	that time. The coordinator has the discretion whether to
19	consider comments made on the report.
20	(e) Revision of report
21	(1) Nothing in this section shall be construed to
22	preclude the coordinator from revising a report of his own
23	<u>initiative.</u>
24	(2) Neither the secretary nor the chief executive
25	officer or the governing body, as appropriate, may revise the
26	<pre>coordinator's report.</pre>
27	(3) If the coordinator decides to revise the report, the
28	coordinator shall consult with the secretary and either the
29	chief executive officer or the governing body throughout the
30	revision of the report and shall give consideration to

- 1 comments they may propose.
- 2 (4) A revised report shall be completed and delivered to
- 3 each party cited in section 242(a) within ten days from the
- 4 <u>date of the coordinator's public meeting on the original</u>
- 5 <u>report.</u>
- 6 <u>Section 256. Exit plan.</u>
- 7 (a) General rule. -- If recommended in a final report under
- 8 section 255, the coordinator shall within 90 days of the public
- 9 meeting referred to in section 255 prepare an exit plan for the
- 10 municipality. The exit plan shall be subject to the same filing,
- 11 notice, public meeting and revision procedures as specified in
- 12 section 255.
- 13 (b) Contents of exit plan. -- The exit plan prepared by the
- 14 coordinator shall contain such elements as may be necessary to
- 15 <u>ensure termination of distressed status after three years</u>,
- 16 including, but not limited to:
- 17 (1) The sale, lease, conveyance, assignment or other use
- or disposition of the assets of the distressed municipality.
- 19 <u>(2) Functional consolidation of or privatization of</u>
- 20 existing municipal services.
- 21 (3) The execution, approval, modification, rejection,
- 22 renegotiation or termination of contracts or agreements of
- 23 the distressed municipality, provided, however, that the
- 24 provisions of section 252 shall apply to any exit plan
- 25 <u>adopted in accordance with this subchapter.</u>
- 26 (4) Changes in the form of municipal government or the
- 27 <u>configuration of elected or appointed municipal officials and</u>
- 28 employees as permitted by law.
- 29 (c) Adoption of plan.--
- 30 (1) Not later than 45 days following the coordinator's

1	public meeting, the municipal governing body shall enact an
2	ordinance approving the implementation of the plan, including
3	enactment of necessary related ordinances and revisions to
4	ordinances.
5	(2) If the ordinance takes effect in a municipality
6	operating under an optional plan form of government or a home
7	rule charter, the chief executive officer shall issue an
8	order directing the implementation of the plan no later than
9	seven days from the enactment of the ordinance by the
10	governing body.
11	(3) If the governing body fails to adopt and implement
12	the plan, the secretary shall, upon a written determination
13	by the coordinator, request that the Governor declare a
14	fiscal emergency and initiate proceedings under Chapter 7.
15	(4) THE REQUIREMENTS OF THIS SUBSECTION SHALL BE
16	SUSPENDED IF THE COORDINATOR FIRST PROVIDES A RECOMMENDATION
17	TO THE SECRETARY THAT THE MUNICIPALITY SHOULD BE
18	DISINCORPORATED UNDER CHAPTER 4.
19	Section 257. Postreport procedures.
20	(a) Five-year procedures The secretary shall, upon written
21	recommendation from the coordinator and after filing a final
22	report under section 255, take one of the following actions:
23	(1) Terminate the distressed status of the municipality
24	effective 90 days after filing a final report containing a
25	finding as provided in section 255(a)(1).
26	(2) After filing a final report containing a
27	recommendation under section 255(a)(2), terminate the
28	distressed status of the municipality effective on the date
29	of a final order establishing an unincorporated district
30	under Chapter 4.

1	(3)	After	filing	а	final	report	containing	a

- 2 recommendation under section 255(a)(3), authorize an
- 3 application of the governing body to proceed with a municipal
- 4 <u>debt adjustment action under Subchapter D. The distressed</u>
- 5 <u>status of the municipality shall not be rescinded during the</u>
- 6 term of the municipal debt adjustment plan.
- 7 (4) After filing a final report containing a
- 8 <u>recommendation under section 255(a)(4), petition the Governor</u>
- 9 <u>to declare a fiscal emergency and initiate proceedings under</u>
- 10 Chapter 7.
- 11 (b) Exit plan procedures. -- The secretary may, after the
- 12 adoption of a plan under section 256(c) and upon written
- 13 recommendation of the coordinator:
- 14 (1) issue a determination in accordance with section
- 15 253; or
- 16 (2) petition the Governor to initiate proceedings under
- 17 Chapter 7.
- 18 <u>(c) Postexit plan procedures.--If three years have elapsed</u>
- 19 since the adoption of an exit plan without a recommendation as
- 20 provided in subsection (b), the secretary shall, upon a written
- 21 recommendation of the coordinator:
- 22 (1) authorize an application of the governing body to
- 23 <u>proceed with a municipal debt adjustment action under</u>
- 24 Subchapter D. Notwithstanding any other provision of this
- 25 act, the distressed status of the municipality shall not be
- 26 rescinded during the term of the municipal debt adjustment
- 27 plan; or
- 28 (2) terminate the distressed status of the municipality
- 29 effective on the date of a final order establishing an
- unincorporated district under Chapter 4.

- 1 Section 20. Section 261(a)(4) of the act, amended July 5,
- 2 2012 (P.L.1104, No.133), is amended to read:
- 3 Section 261. Filing municipal debt adjustment under Federal
- 4 law.
- 5 (a) Authorization. -- In the event one of the following
- 6 conditions is present, a municipality is hereby authorized to
- 7 apply to the department to file a municipal debt adjustment
- 8 action pursuant to the Bankruptcy Code (11 U.S.C. § 101 et
- 9 seq.):
- 10 * * *
- 11 [(4) A majority of the current or immediately preceding
- governing body of a municipality determined to be financially
- distressed has failed to adopt a plan or to carry out the
- recommendations of the coordinator pursuant to this act.]
- 15 * * *
- 16 Section 21. Section 281 of the act, amended or added June <--
- 17 30, 1992 (P.L.336, No.69), is amended to read:
- 18 Section 281. Eligibility.
- 19 If a municipality has been determined to be distressed under
- 20 section 203(f) and is not subject to funding restrictions under
- 21 section 251 or 264, it shall be eligible for economic and
- 22 community development assistance as provided in section 282.
- 23 Merger or consolidation [under Chapter 4] of a distressed
- 24 municipality with a municipality may not be deemed to diminish
- 25 the successor municipality's eligibility or priority status for
- 26 economic assistance under this chapter.
- Section 22. Section 282(b) of the act, added June 30, 1992
- 28 (P.L.336, No.69), is amended and the section is amended by
- 29 adding a subsection to read:
- 30 Section 282. Priority.

- 1 * * *
- 2 (b) Releases of funds. -- Funds granted to a distressed
- 3 municipality shall only be released upon concurrence by the
- 4 coordinator or receiver that the program to be funded is
- 5 consistent with efforts to alleviate the financially distressed
- 6 status of the municipality as provided in this act.
- 7 (b.1) Release of funds to unincorporated district. -- Funds
- 8 granted to an unincorporated district shall be released to the
- 9 administrator in accordance with section 441.
- 10 * * *
- 11 Section 23. Chapter 4 heading of the act is amended to read:
- 12 CHAPTER 4
- [CONSOLIDATION OR MERGER OF] <u>COLLECTIVE</u>
- 14 BARGAINING IN MERGED OR CONSOLIDATED
- 15 <u>MUNICIPALITIES AND ECONOMICALLY NONVIABLE</u>
- 16 MUNICIPALITIES
- 17 Section 24. Chapter 4 of the act is amended by adding a <--

<--

- 18 subchapter SUBCHAPTERS to read:
- 19 SUBCHAPTER C
- 20 <u>DISINCORPORATION OF NONVIABLE MUNICIPALITIES</u>
- 21 Section 431. Definitions
- The following words and phrases when used in this subchapter
- 23 shall have the meanings given to them in this section unless the
- 24 context clearly indicates otherwise:
- 25 "Administrator." A service district administrator appointed
- 26 pursuant to section 434.
- 27 <u>"District." An unincorporated service district created by</u>
- 28 section 441.
- 29 "District advisory committee." A service district advisory
- 30 committee established by section 442.

- 1 "Governing standards." Provisions within an essential
- 2 service plan providing for certain conduct of residents and
- 3 property owners as provided by section 436(c).
- 4 "Municipality." A county, city, borough, incorporated town,
- 5 township and OR home rule municipality THAT DOES NOT PROVIDE
- 6 POLICE SERVICE OR FIRE SERVICE THROUGH ITS EMPLOYEES. The term
- 7 does not include a city of the first class.
- 8 "Restricted Account." An account established in the State
- 9 Treasury as provided by section 445.1.
- 10 <u>Section 431.1. Determination of nonviability.</u>
- 11 (a) General rule. -- Upon recommendation of a coordinator
- 12 <u>appointed under Chapter 2 or a receiver appointed under Chapter</u>
- 13 7, the secretary shall consider whether all of the following
- 14 conditions have been met in determining that a municipality is
- 15 nonviable:
- 16 (1) The municipality is unable to function as a general
- 17 purpose unit of government to provide essential services to
- its residents and property owners.
- 19 (2) The municipality has experienced such deteriorated
- 20 economic conditions and a collapse of its tax base that all
- 21 reasonable efforts to restore economic viability have failed.
- 22 (3) Efforts to merge or consolidate the municipality
- with a neighboring municipality are unachievable or will not
- 24 result in viability.
- 25 (b) Notice and recommendation.--If the secretary determines
- 26 that a municipality is nonviable under all of the conditions
- 27 provided in subsection (a), the secretary shall provide notice
- 28 to the governing body of the municipality of the secretary's
- 29 determination and recommend that the municipality be
- 30 disincorporated under this subchapter.

- 1 Section 432. Procedure for disincorporation.
- 2 (a) Ordinance. -- Within 45 days of a determination of
- 3 nonviability under section 431.1, the governing body may enact
- 4 an ordinance, subject to review by the court of common pleas
- 5 under section 433, that will initiate the disincorporation of
- 6 the municipality. The ordinance shall be advertised as required
- 7 by law but it may not become effective until the court has
- 8 <u>issued its decree under section 433.</u>
- 9 (b) Petition by electors. -- If the governing body of the
- 10 municipality fails to pass an ordinance authorized under
- 11 <u>subsection</u> (a), then a petition signed by registered electors of
- 12 the municipality comprising at least 51% of the number of
- 13 <u>electors voting for the office of Governor in the last</u>
- 14 <u>gubernatorial general election may be submitted to the court</u>
- 15 within 60 days of the failure of the governing body to enact an
- 16 <u>ordinance as provided in subsection (a).</u>
- 17 (c) Action filed by secretary. -- If no ordinance is filed for
- 18 review under subsection (a) and no petition is filed under
- 19 <u>subsection</u> (b) with the court within the time specified, the
- 20 secretary may file an action in the court of common pleas
- 21 petitioning the court to issue a decree under section 433(e)-, <--
- 22 PROVIDED THAT ONE OF THE FOLLOWING CONDITIONS HAS BEEN MET:
- 23 (1) THE MUNICIPALITY HAS ADOPTED A PLAN OR AMENDED PLAN
- 24 UNDER CHAPTER 2 WHICH RECOMMENDS THAT THE MUNICIPALITY BE
- 25 DISINCORPORATED; OR
- 26 (2) THE MUNICIPALITY REFUSES TO ADOPT A PLAN OR AMENDED
- 27 <u>PLAN PROPOSED BY A COORDINATOR UNDER CHAPTER 2 WHICH</u>
- 28 RECOMMENDS THAT THE MUNICIPALITY BE DISINCORPORATED.
- 29 <u>Section 433. Judicial review of ordinance or petition.</u>
- 30 (a) Filing and notice. -- Upon presentation to the court of

- 1 the filing of an ordinance under section 432(a) or a petition
- 2 under section 432(b) or (c), the court shall direct the
- 3 prothonotary to give notice of the filing of the ordinance or
- 4 petition in a newspaper of general circulation in the county
- 5 where the municipality is located once a week for four
- 6 consecutive weeks and once in the county legal journal, if any,
- 7 during the four-week period. The notice shall provide the date
- 8 the ordinance or petition was filed and specify that exceptions
- 9 to the ordinance or petition may be filed within 45 days of the
- 10 date of the filing of the ordinance or petition by any of the
- 11 <u>following:</u>
- 12 (1) the governing body of the municipality;
- 13 (2) a taxpayer of the municipality;
- 14 (3) any creditor or bondholder of the municipality; or
- 15 (4) any collective bargaining unit or contractor of the
- 16 municipality.
- 17 (b) Notice of hearing. -- No later than 60 days after the date
- 18 of the filing of the ordinance or petition, the court shall
- 19 conduct a hearing on the ordinance or petition and exceptions
- 20 filed thereto. Notice of the hearing shall be provided by the
- 21 court to those receiving notice under subsection (a) and to all
- 22 other parties that have filed exceptions in accordance with
- 23 subsection (a).
- 24 (c) Hearing proceedings.--
- 25 (1) The governing body of the municipality and all other
- 26 individuals and entities which have filed exceptions under
- 27 <u>subsection (a) shall be parties to the proceedings and shall</u>
- be entitled to present testimony or other evidence relevant
- 29 to the nonviability of the municipality or relevant to
- 30 exceptions timely filed, provided that the court, in its

Τ.	discretion, may consolidate testimony letated to similar
2	exceptions.
3	(2) The coordinator or receiver, or another designee of
4	the secretary, shall testify about the progress of the
5	municipality under the adopted recovery plan under Chapter 2
6	or plan adopted under Chapter 7 and render an opinion
7	regarding the viability of the municipality.
8	(3) The court may examine pertinent financial
9	information and any audits prepared by a certified public
10	accountant of the municipality and receive additional
11	evidence relevant to the matter, including, but not limited
12	to, evidence relating to:
13	(i) The effect of disincorporation, including
14	provisions for services that would be continued to be
15	provided to residents and property owners of the proposed
16	disincorporated area.
17	(ii) Additional plans, proceedings or strategies
18	that could ensure that the municipality remain viable.
19	(iii) The effect of the disincorporation on any
20	bonds, other obligations or agreements of the
21	municipality.
22	(d) Costs and fees Court costs and filing fees associated
23	with proceedings under this subchapter shall be paid by the
24	department.
25	(e) Judicial decree
26	(1) The court shall issue a decree approving the
27	validity of the ordinance or granting the petition unless it
28	finds, by clear and convincing evidence, that the
29	municipality should continue to exist as a separate municipal
30	corporation because of a reasonable expectation that the

1	municipality is viable.
2	(2) Upon issuance of the judicial decree, the department
3	and governing body of the municipality shall engage in the
4	duties required by this subchapter to prepare for
5	disincorporation. The disincorporation shall take effect upon
6	the execution of disincorporation under section 439.
7	(3) Upon the failure of the court to issue a judicial
8	decree under this subsection following the hearing, the
9	secretary shall determine whether:
10	(i) the recovery plan for the municipality shall
11	remain in effect, provided that the limitations under
12	Subchapter C.1 do not yet apply;
13	(ii) the elected and appointed officials of the
14	municipality have demonstrated a failure to adequately
15	implement recovery measures and, if so, that a receiver
16	should be appointed in accordance with Chapter 7. For
17	purposes of this subparagraph, a failure to adequately
18	implement recovery measures shall be considered a fiscal
19	<pre>emergency;</pre>
20	(iii) conditions within the municipality warrant a
21	termination in status in accordance with section 253; or
22	(iv) conditions as set forth in section 261 exist
23	and, if so, that the governing body should initiate
24	proceedings for federal debt readjustment under
25	Subchapter D of Chapter 2.
26	Section 434. Service district administrator.
27	(a) Appointment No later than 30 days following a decree

- 28 of the court of common pleas under section 433(e), the secretary
- shall appoint a service district administrator. The 29
- 30 administrator must have a minimum of five years' experience and

- 1 demonstrable expertise in business, financial or State or local
- 2 budgetary matters and be a resident of this Commonwealth for at
- 3 <u>least one year prior to appointment.</u>
- 4 (b) Compensation and expenses. -- The administrator's
- 5 compensation and reimbursement for actual and necessary expenses
- 6 shall be paid by the Commonwealth. The date and amount of
- 7 <u>compensation shall be established by the secretary. The</u>
- 8 <u>department may require the compensation and expenses of the</u>
- 9 <u>administrator to be reimbursed by an assessment for</u>
- 10 administrative costs under Subchapter D.
- 11 (c) Revocation and vacancy. -- The secretary may revoke the
- 12 appointment of an administrator at any time. A vacancy in the
- 13 office of the administrator by way of revocation or resignation
- 14 shall be filled in the same manner as the original appointment.
- 15 <u>(d) Prohibitions.--An administrator may not:</u>
- 16 (1) Seek or hold a position as any other elected or
- 17 appointed public official within this Commonwealth or as a
- 18 political party officer during the term of the
- 19 administrator's tenure.
- 20 (2) Seek election as a public official or political
- 21 <u>party officer for one year after the person's service as</u>
- 22 administrator has ended.
- 23 (3) Engage in any conduct prohibited by the act of July
- 24 19, 1957 (P.L.1017, No.451), known as the State Adverse
- 25 Interest Act, or 65 Pa.C.S. Ch. 11 (relating to ethics
- 26 <u>standards and financial disclosure</u>).
- 27 (e) Liability.--
- 28 (1) The administrator shall not be liable personally for
- any obligations of the municipality or unincorporated service
- 30 district.

1	(2) It is declared to be the intent of the General
2	Assembly that the administrator shall enjoy sovereign and
3	official immunity as provided in 1 Pa.C.S. § 2310 (relating
4	to sovereign immunity reaffirmed; specific waiver) and shall
5	remain immune from suit except as provided by and subject to
6	the provisions of 42 Pa.C.S. Ch. 85 Subchs. A (relating to
7	general provisions) and B (relating to actions against
8	Commonwealth parties).
9	(f) Powers and duties Notwithstanding any other provision
10	of law, the administrator shall have the following powers and
11	<u>duties:</u>
12	(1) To require the municipality to take actions
13	necessary for disincorporation under section 439, including:
14	(i) The sale, conveyance, assignment or other use or
15	disposition of the municipality's assets as provided by
16	law.
17	(ii) The repayment of debt, bonds or other
18	obligations before disincorporation.
19	(iii) Any other action necessary to implement the
20	disincorporation.
21	(2) To seek a writ of mandamus against the governing
22	body to carry out this subchapter.
23	(3) To identify essential services which should be
24	provided to the residents and property owners of the district
25	after the municipality is disincorporated.
26	(4) To approve, disapprove, modify, reject, terminate or
27	renegotiate contracts and agreements to provide services to
28	the residents and property owners of the district.
29	(5) To deposit all funds collected to administer
30	Subchapter D in the municipality's restricted account and to

- 1 requisition moneys from the restricted account.
- 2 (6) To apply for grants, loans or payments under any
- 3 economic and community development program funded by the
- 4 Commonwealth.
- 5 <u>(7) To establish fees which may be assessed to fund</u>
- 6 <u>essential services provided by contract or intergovernmental</u>
- 7 <u>cooperation agreements under Subchapter D.</u>
- 8 (8) To meet and consult with the municipal governing
- 9 <u>body before disincorporation and the district advisory</u>
- 10 committee after the establishment of the district.
- 11 (9) To meet and consult with county officials to
- 12 prevent, abate and mediate blight as permissible by law.
- 13 (10) To contract for professional services to aid in the
- 14 <u>administrator's duties under this subchapter and Subchapter</u>
- 15 D.
- 16 (11) To seek enforcement of any provision of this
- 17 subchapter and Subchapter D.
- 18 (12) To seek invalidation of any act by the governing
- 19 body of the municipality in conflict with the administrator's
- 20 <u>essential services plan.</u>
- 21 Section 435. Powers and duties of municipality.
- 22 (a) General rule. -- After the review of the court of common
- 23 pleas resulting in a decree under section 433(e), but not less
- 24 than 30 days before the date set by the administrator for
- 25 <u>disincorporation to take effect, the governing body of the</u>
- 26 municipality shall:
- 27 (1) Enact a budget in the municipality's projected final
- year that funds the municipality's functions until the date
- 29 of disincorporation and provides for the payment of every
- 30 current obligation of the municipality before the date of

1	disincorporation. All remaining municipal funds as of the
2	date of disincorporation shall be transferred to the
3	municipality's restricted account.
4	(2) Provide for the transfer and administration of any
5	municipal pension obligation to a private or public pension
6	fund. Nothing in this paragraph shall be construed to
7	authorize a modification of the pension benefits due to any
8	current or past employee of the municipality.
9	(3) Provide for the appointment of the district advisory
10	committee to assist the administrator after the
11	disincorporation of the municipality.
12	(b) Corporate powers reserved After the review of the
13	court of common pleas resulting in a decree under section 433(e)
14	until the date of disincorporation, the governing body shall
15	retain all corporate powers otherwise authorized by law, except
16	that it shall not take any action inconsistent with the
17	administrator's plan for disincorporation.
18	(c) Establishment of governing standards for district
18 19	(c) Establishment of governing standards for district (1) The governing body of the municipality may adopt
19	(1) The governing body of the municipality may adopt
19 20	(1) The governing body of the municipality may adopt recommended governing standards which may be included by the
19 20 21	(1) The governing body of the municipality may adopt recommended governing standards which may be included by the administrator in the essential services plan as the governing
19 20 21 22	(1) The governing body of the municipality may adopt recommended governing standards which may be included by the administrator in the essential services plan as the governing standards of the district.
1920212223	(1) The governing body of the municipality may adopt recommended governing standards which may be included by the administrator in the essential services plan as the governing standards of the district. (2) If the governing body adopts recommended governing
192021222324	(1) The governing body of the municipality may adopt recommended governing standards which may be included by the administrator in the essential services plan as the governing standards of the district. (2) If the governing body adopts recommended governing standards, the following shall apply:
 19 20 21 22 23 24 25 	(1) The governing body of the municipality may adopt recommended governing standards which may be included by the administrator in the essential services plan as the governing standards of the district. (2) If the governing body adopts recommended governing standards, the following shall apply: (i) No later than 30 days following a decree of the
19 20 21 22 23 24 25 26	(1) The governing body of the municipality may adopt recommended governing standards which may be included by the administrator in the essential services plan as the governing standards of the district. (2) If the governing body adopts recommended governing standards, the following shall apply: (i) No later than 30 days following a decree of the court of common pleas under section 433(e), the governing
19 20 21 22 23 24 25 26 27	(1) The governing body of the municipality may adopt recommended governing standards which may be included by the administrator in the essential services plan as the governing standards of the district. (2) If the governing body adopts recommended governing standards, the following shall apply: (i) No later than 30 days following a decree of the court of common pleas under section 433(e), the governing body shall provide written notice to the administrator

Τ	(11) No later than 60 days following the notice
2	provided under subparagraph (i), the governing body shall
3	adopt an ordinance containing recommended governing
4	standards for inclusion in the essential services plan.
5	The ordinance may incorporate, by reference, any
6	previously enacted ordinance of the municipality.
7	(d) Powers of district advisory committee authorized After
8	the review of the court of common pleas resulting in a decree
9	under section 433(e) but prior to the date of disincorporation,
10	in addition to the powers provided for under this subchapter,
11	the governing body of the municipality may advise the
12	administrator in the manner provided for the district advisory
13	committee under Subchapter D in the formation and amendment of
14	the essential services plan.
15	Section 436. Essential services plan.
16	(a) Formation The administrator shall, within 90 days
17	following appointment and in consultation with the department,
18	develop an essential services plan to provide essential services
19	after the date of disincorporation. The essential services plan
20	<pre>shall provide for:</pre>
21	(1) Negotiation of contracts for the provision of vital
22	and necessary services, not otherwise provided by an
23	authority, as defined under Chapters 6 and 7. IF THE
24	MUNICIPALITY PARTICIPATES IN A REGIONAL POLICE OR FIRE
25	DEPARTMENT THROUGH AN INTERGOVERNMENTAL COOPERATION
26	AGREEMENT, THE ESSENTIAL SERVICES PLAN MAY PROVIDE FOR
27	CONTINUED SERVICE FROM THAT REGIONAL DEPARTMENT BY CONTRACT
28	OR BY RENEGOTIATING THE INTERGOVERNMENTAL COOPERATION
29	AGREEMENT.
30	(2) Local emergency management in accordance with the

1	plan and program of the Pennsylvania Emergency Management
2	Agency. The administrator shall consult with the emergency
3	management organization of the county where the district is
4	located to develop a plan which serves the district in a
5	substantially similar manner as plans required for a
6	political subdivision under 35 Pa.C.S. Ch. 75 Subch. A
7	(relating to general provisions). The plan shall include a
8	procedure for a declaration of a disaster emergency to be
9	made in the district and the designation of a local
10	coordinator of emergency management. The administrator is
11	authorized to negotiate any contracts which are necessary to
12	provide for the execution of a plan formed under this
13	paragraph.
14	(3) Payment of the lawful financial obligations of the
15	unincorporated service district, including any transferred
16	current obligation of the municipality and service of any
17	debt incurred by the municipality in the manner provided by
18	Subchapter D, after the disincorporation of the municipality.
19	(4) Assessment of fees as provided by Subchapter D.
20	(5) Disposition of all municipal property by sale, lease
21	or conveyance for any of the following purposes:
22	(i) Payment of outstanding debt obligations.
23	(ii) Provision of services by an entity contracting
24	with the unincorporated service district.
25	(iii) Possession of title by the Commonwealth as
26	provided by Subchapter D.
27	(6) Termination of all contracts with the municipality.
28	(7) Administration of the unincorporated service
29	district, which may include reimbursement to the department
30	for the compensation of the administrator.

_	(0) Establishment of the date of distincorporation of the
2	municipality as provided for by section 439.
3	(9) Establishment of the name of the district. A
4	district established by this act shall be named "The
5	Unincorporated District of"
6	(b) Restrictions An essential services plan may not:
7	(1) Provide for the levy of any taxes.
8	(2) Terminate an obligation to repay any debt, except
9	that the plan may designate the unincorporated service
10	district as the servicer of a debt and may specify that a
11	debt secured by the collection of taxes shall be secured by
12	the assessment of fees sufficient to satisfy the service
13	obligations of the debt.
14	(3) Assess and collect a higher amount of fees in the
15	district's first full calendar year totaling 5% more than the
16	total taxes levied in the municipality's final year before
17	disincorporation.
18	(4) Authorize the incurrence of any debt by the
19	district, except as provided under section 441(k).
20	(c) Governing standards of the district
21	(1) The essential services plan shall provide for
22	governing standards, which standards shall include:
23	(i) Rules and conduct related to the maintenance of
24	property, conduct in public places and the parking of
25	vehicles in public places which shall protect the health,
26	safety and welfare of the residents and property owners
27	of the district to the extent such rules and conduct
28	could have been adopted by the municipality by ordinance.
29	(ii) Fines and other relief which may be granted by
30	a court presiding over a civil action brought for a

- 1 <u>violation of the governing standards.</u>
- 2 (2) If the governing body of the municipality adopts
- 3 recommended governing standards as provided in section
- 4 435(c), the administrator shall include the recommended
- 5 governing standards in the essential services plan unless the
- 6 <u>administrator finds that the recommended governing standards</u>
- 7 are unlawful, unconstitutional or would substantially impede
- 8 the administration of the essential services plan.
- 9 <u>Section 437. Proposed essential services plan.</u>
- 10 (a) Filing. -- Within 90 days of the appointment of the
- 11 administrator, the administrator shall deliver true and correct
- 12 copies of the proposed essential services plan to:
- 13 (1) The municipal clerk or municipal secretary, who
- shall immediately place the copy on file for public
- inspection in the municipal office.
- 16 (2) The secretary.
- 17 (3) Each member of the municipal governing body.
- 18 (4) The chief executive officer of the municipality.
- 19 (5) The chief financial officer of the municipality.
- 20 (6) The solicitor of the municipal governing body.
- 21 (b) Date of filing. -- For purposes of this section, the date
- 22 of filing the proposed essential services plan shall be the date
- 23 on which the municipal clerk or municipal secretary places a
- 24 true and correct copy of the proposed essential services plan on
- 25 file for public inspection in the municipal office.
- 26 (c) Notices of proposed essential services plan.--
- 27 (1) On the date of filing, notice that a proposed
- 28 essential services plan has been filed and is open for public
- inspection in the municipal office shall be published by the
- 30 administrator in the county legal reporter and in one or more

1	newspapers with general circulation serving the area in which
2	the municipality is located. The cost for publishing the
3	notice shall be borne by the department. The notice shall
4	contain the following:
5	(i) A statement that a proposed essential services
6	plan has been filed regarding the provision of essential
7	services to the residents and property owners of the
8	unincorporated service district which shall succeed the
9	municipality after disincorporation.
10	(ii) The date and place of filing.
11	(iii) A statement that the public has 15 days from
12	the date of filing in which to file written comments
13	relating to the proposed essential services plan.
14	(iv) The name and address of the administrator to
15	whom written comments should be sent.
16	(v) Summary of the proposed essential services plan.
17	(2) Notice of an administrator's public meeting on the
18	proposed essential services plan shall be published by the
19	administrator in the county legal reporter and in one or more
20	newspapers with general circulation serving the area in which
21	the municipality is located. The department shall bear the
22	cost for publishing the notice. The notice shall contain the
23	<pre>following:</pre>
24	(i) A statement that the purpose of the
25	administrator's public meeting is to receive public
26	comments on the proposed essential services plan.
27	(ii) The date and place of the meeting.
28	(3) The administrator may combine the publication of the
29	notice that a proposed essential services plan has been filed
30	with the publication of the notice of the public meeting.

- 1 (d) Comment period. -- Written comments on the proposed
- 2 <u>essential services plan may be filed with the administrator.</u>
- 3 Written comments shall be made no later than 15 days after the
- 4 date of filing. Written comments judged by the administrator to
- 5 <u>have value to the proposed essential services plan may be used</u>
- 6 to develop revisions for a final essential services plan.
- 7 (e) Administrator's public meeting. -- A meeting conducted by
- 8 the administrator in the municipality shall be set for a date no
- 9 <u>later than 20 days after the date of filing the proposed</u>
- 10 essential services plan. The administrator shall request in
- 11 writing that the chief executive officer, each member of the
- 12 municipal governing body and the chief financial officer of the
- 13 municipality to be present at the service administrator's
- 14 meeting. At that meeting, the administrator shall:
- 15 (1) Present a summary of the proposed essential services
- 16 plan.
- 17 (2) Receive public comment on the proposed essential
- 18 services plan.
- 19 (3) Allow the members of the governing body of the
- 20 municipality to present written and oral comments requesting
- 21 <u>revisions of the proposed essential services plan.</u>
- 22 Section 438. Final essential services plan.
- 23 (a) Amendment of plan.--
- 24 (1) The administrator shall consider all timely
- 25 submitted written comments, comments presented at the public
- 26 meeting and requests for revision in the amendment of the
- 27 <u>publicly presented proposed essential services plan before</u>
- 28 publishing a final essential services plan.
- 29 <u>(2) In the event that the administrator does not</u>
- incorporate the requests for revision by the members of the

- 1 governing body of the municipality regarding the levels of
- 2 services provided under the proposed essential services plan
- 3 <u>or the basis for the calculation of fees assessed under the</u>
- 4 proposed essential services plan, the administrator shall
- 5 <u>state in the proposed essential services plan why the</u>
- 6 <u>requested revisions were not feasible to incorporate in the</u>
- 7 <u>final essential services plan.</u>
- 8 (b) Notice of final essential services plan. -- Within 45 days
- 9 of the public meeting the administrator shall file the final
- 10 essential services plan with the persons listed in section
- 11 437(a) and provide notice of the publication of the final
- 12 <u>essential services plan in the manner provided in section</u>
- 13 437(c)(1)(i), (ii) and (v).
- 14 <u>(c) Appeal.--</u>
- 15 (1) Any person aggrieved by the final essential services
- 16 plan may appeal the plan to the court of common pleas within
- 17 30 days of notice of the filing of the final essential
- 18 services plan. For purposes of this section, notice shall
- 19 constitute the date that the person received actual notice of
- the final essential services plan, or the date that notice of
- 21 the filing of the final essential services plan is first
- 22 published in a newspaper with general circulation serving the
- area in which the municipality is located.
- 24 (2) No appeal of a final essential services plan shall
- 25 constitute an automatic stay of the essential services plan.
- 26 (3) The appeal shall be sustained only where the court
- finds that the final essential services plan is unlawful or
- 28 unconstitutional, or the conduct of the administrator is
- 29 arbitrary or capricious.
- 30 Section 439. Disincorporation of municipality.

- 1 (a) Effects of disincorporation. -- On the date of
- 2 disincorporation, the following shall occur:
- 3 (1) Notwithstanding any other provision of law, the
- 4 terms of office of all elected officials of the municipality
- 5 <u>shall end and no person shall be elected or appointed to fill</u>
- 6 <u>any vacancy of office.</u>
- 7 (2) All ordinances of the municipality shall be
- 8 <u>nullified.</u>
- 9 (3) All corporate powers granted to the municipality
- 10 <u>under its charter, municipal code or any other provision of</u>
- 11 law shall terminate.
- 12 (4) The municipality shall be deemed by operation of law
- 13 <u>to be disincorporated. The area formerly contained within the</u>
- 14 <u>municipality shall be an unincorporated service district as</u>
- provided under Subchapter D.
- 16 (b) Duties of administrator. -- On or before the date of
- 17 disincorporation, the administrator shall:
- 18 (1) Execute all contracts for the provision of services
- 19 and otherwise implement the essential services plan, which
- shall take effect on the date of disincorporation.
- 21 (2) Provide notice of assessments to the property owners
- 22 of the unincorporated service district according to the
- 23 procedure provided in section 443(b) which may be a partial
- year assessment as provided by section 443(e).
- 25 (3) Provide notice to the Governor and all Commonwealth
- agencies that the municipality has been disincorporated and
- 27 <u>the date of disincorporation.</u>
- 28 (c) Duties of county. -- Effective on the date of
- 29 disincorporation, notwithstanding any other provision of law,
- 30 the county in which the municipality is located shall:

(1) Adopt a zoning ordinance which applies to the
unincorporated service district and adopts the substantive
provisions of the municipality's zoning ordinance, if any, as
it was in effect before nullification by subsection (a) (2).
(2) Adopt an official map for the unincorporated service
district which adopts the substance of the municipality's
official map, if any, as it was in effect before
nullification by subsection (a)(2).
(3) Unless the county has adopted a subdivision and land
development ordinance prior to the date of disincorporation
of the municipality, adopt a subdivision and land development
ordinance which shall apply to any unincorporated service
district within the county.
(4) Provide for the administration of the zoning
ordinance and the subdivision and land development ordinance
as they apply to the unincorporated service district and any
other provisions of the act of July 31, 1968 (P.L.805,
No.247), known as the Pennsylvania Municipalities Planning
Code, that may be applicable.
(5) Amend the county's comprehensive plan to the extent
necessary to be consistent with the requirements of this
subsection.
(d) Property succession Immediately following
disincorporation the area formerly contained within the
municipality shall, by operation of law, be deemed an
unincorporated service district under Subchapter D, the
Commonwealth shall succeed in title to all property, including
all real property, personal property and moneys in any municipal

30

29 account, of the disincorporated municipality to be held in trust

for the benefit of the residents and property owners of the

1	unincorporated service district as provided under Subchapter D.
2	SUBCHAPTER D
3	UNINCORPORATED SERVICE DISTRICT
4	Section 441. Establishment of unincorporated service district.
5	(a) General rule The area formerly contained within a
6	municipality shall, after disincorporation under Subchapter C,
7	become an unincorporated service district. The district shall be
8	an entity of the Commonwealth established for the special
9	purpose of providing essential services to the citizens living
10	within the district until such time as the district is
11	incorporated as a municipality or made a part of a merged or
12	consolidated with an existing municipality under section 447.
13	(b) Authorized administrative authority All powers
14	providing for the administration of the district shall be vested
15	in the department through the administrator as provided in this
16	subchapter. The district advisory committee shall not possess
17	the corporate powers of the governing body of any municipality
18	or any authority, except as provided by this subchapter.
19	(c) Corporate powers prohibited Nothing in this subchapter
20	shall be construed as authorizing the district to exercise
21	corporate powers for the administration of a local government,
22	including the power to levy taxes, establish elected or
23	appointed offices and purchase, sell or convey property, except
24	that the residents of the district may incorporate a
25	municipality or merge or consolidate with an existing
26	municipality as provided for in section 447.
27	(d) Assets held by Commonwealth in trust
28	(1) All assets not sold by the municipality during the
29	process of its disincorporation shall be conveyed to the
30	Commonwealth to be held in trust for the benefit of the

1 <u>residents and property owners of the district.</u>

2 (2) The administrator shall serve as trustee of the

3 property and provide for the repair and maintenance of all

4 <u>real property and roadways held in trust for the benefit of</u>

the residents and property owners of the district through the

collection of assessments under this subchapter and

administration of payments distributed to the district as

provided in subsection (f).

providing the express approval of the General Assembly to dispose of or use any lands acquired with funds under the act of June 22, 1964 (Sp.Sess., P.L.131, No.8), known as the Project 70 Land Acquisition and Borrowing Act, for purposes other than those provided by that act, except that the Commonwealth may succeed in title of the property for the limited purposes established by this subsection.

(e) Former municipal debt secured by entrusted assets. --

(1) All debt incurred by the municipality before the establishment of the district shall be held by the district for administration by the administrator. Any such debt shall be secured by the assets conveyed to the Commonwealth and held in trust under subsection (d) and serviced by fees collected under this subchapter.

(2) Nothing in this section shall be construed to
authorize the Commonwealth to guarantee any debt incurred by
a municipality or district with the full faith and credit of
the Commonwealth, revenues from the General Fund or any other
source of revenue not derived from fees assessed for the
administration of this subchapter or gains from the sale of
assets of the former municipality.

1	(f) Eligibility for State grants and programs unaffected
2	(1) A district shall be eligible to receive any
3	financial grant, loan or payment and participate in any
4	program for which it was eligible when it was a municipality,
5	including, but not limited to, payments distributed pursuant
6	to the act of June 1, 1956 (1955 P.L.1944, No.655), referred
7	to as the Liquid Fuels Tax Municipal Allocation Law, all
8	programs administered by the Pennsylvania Infrastructure
9	Investment Authority and all economic and community
10	development programs funded by the Commonwealth.
11	(2) A district shall continue to receive priority in all
12	economic and community development programs funded by the
13	Commonwealth as provided for by Subchapter E of Chapter 2.
14	(3) The administrator may apply for and shall manage any
15	funds distributed to the district pursuant to this section.
16	(g) Credit for fees assessed The payment of fees under
17	this subchapter by a resident of a district shall constitute a
18	credit against the collection of any income tax by a
19	municipality on nonresidents, if applicable.
20	(h) Relationship with existing municipal and other
21	authorities preserved
22	(1) All authorities established to provide services to
23	the residents and property owners of a municipality prior to
24	disincorporation shall continue to serve the residents and
25	property owners of a district, and all members of the
26	authority appointed by the governing body of the municipality
27	prior to disincorporation shall continue to serve out the
28	remainder of the members' terms.
29	(2) Notwithstanding the provisions of 53 Pa.C.S. § 5607
30	(relating to purposes and powers) or any other provision of

(relating to purposes and powers) or any other provision of

- 1 law, subsequent appointments to the authority board which
- 2 would otherwise be made by the governing body of the
- 3 <u>municipality shall be made by the administrator in</u>
- 4 <u>consultation with the district advisory committee.</u>
- 5 <u>(i) Governing standards enforceable.--</u>
- 6 (1) The governing standards included in the essential
- 7 <u>services plan shall be enforceable by the filing of a civil</u>
- 8 <u>action by the administrator or any aggrieved property owner</u>
- 9 <u>or resident of the district.</u>
- 10 (2) A violation of the governing standards shall
- 11 <u>constitute a public nuisance.</u>
- 12 (3) A magisterial district court or another court of
- competent jurisdiction presiding over a civil action brought
- 14 <u>under this subsection may find relief for the filing party</u>
- according to the relief provided for in the essential
- services plan or any other relief which is available by law
- for the abatement of a public nuisance.
- 18 (j) Pennsylvania Construction Code applicable. --
- 19 (1) The act of November 10, 1999 (P.L.491, No.45), known
- as the Pennsylvania Construction Code Act, shall apply to all
- 21 construction, alteration, repair and occupancy of all
- 22 buildings within the district as though the district were a
- 23 municipality which opted not to adopt the uniform
- 24 construction code by ordinance.
- 25 (2) The administrator shall receive any application for
- a construction permit and provide appropriate notices to an
- 27 <u>applicant of a construction permit and the Department of</u>
- Labor and Industry as provided under section 501(e) of the
- 29 Pennsylvania Construction Code Act.
- 30 (k) Incurrence of debt limited. -- The district shall not

- 1 incur debts not provided for in subsection (e), except that the
- 2 administrator may utilize such mechanisms as are necessary to
- 3 <u>incur temporary debts, or make purchases on credit, on behalf of</u>
- 4 and for the limited purpose of managing the cash flow for the
- 5 <u>district</u>. All obligations incurred under this subsection shall
- 6 be satisfied in full within one year and secured only by the
- 7 <u>anticipation of the collection of assessments under section 443.</u>
- 8 <u>Section 442. Service district advisory committee.</u>
- 9 <u>(a) Establishment.--Each service district shall establish a</u>
- 10 service district advisory committee.
- 11 (b) Composition. -- The district advisory committee shall be
- 12 composed of three persons who are at least 18 years of age,
- 13 <u>including two resident property owners of the district and one</u>
- 14 owner of a business within the district, if any, who may or may
- 15 <u>not be a resident of the district.</u>
- 16 (c) Appointment by governing body. -- At least 30 days prior
- 17 to the date of disincorporation, the governing body of the
- 18 former municipality shall appoint three members of the district
- 19 advisory committee. The governing body shall designate that one
- 20 appointee serve a term of one year, one appointee serve a term
- 21 of two years and one appointee serve a term of three years.
- 22 (d) Vacancy.--At the expiration of the term of a member of
- 23 the district advisory committee, the remaining members of the
- 24 committee shall appoint a person to fill the vacancy. In the
- 25 event that the remaining members of the committee are unable to
- 26 agree on a person to fill the vacancy or there is more than one
- 27 <u>vacancy</u>, the administrator shall select a person or persons to
- 28 fill the vacancy. All persons appointed to fill a vacancy on the
- 29 district advisory committee shall have a term of three years
- 30 beginning on the date of appointment.

- 1 (e) Advise administrator. -- The district advisory committee
- 2 shall, at least once every three months, meet with the
- 3 administrator and may make recommendations to the administrator
- 4 for revisions to the essential services plan, including
- 5 <u>revisions to the levels of services provided to the residents</u>
- 6 and property owners of the district and methodology of rate
- 7 calculation. The administrator shall consider all
- 8 <u>recommendations of the district advisory committee.</u>
- 9 (f) Advise county on land use issues. -- The district advisory
- 10 committee may provide recommendations on behalf of the residents
- 11 and property owners of the district to any county official
- 12 regarding any land use-related matter.
- 13 (g) Advise department on incorporation. -- The district
- 14 advisory committee may provide recommendations to the department
- 15 at any time that the residents of the district and the
- 16 <u>department consider the feasibility of incorporating as a viable</u>
- 17 municipality or merger or consolidation with an existing
- 18 municipality.
- 19 (h) Recommended amendment of governing standards.--
- 20 (1) Amendments to the governing standards may be
- 21 <u>recommended by a majority vote of the district advisory</u>
- 22 committee or by a petition signed by registered electors of
- 23 the municipality comprising at least 10% of the number of
- 24 electors voting for the office of Governor in the last
- 25 <u>gubernatorial general election.</u>
- 26 (2) Upon receipt of a recommendation made under this
- 27 <u>subsection, the administrator shall include the recommended</u>
- amendments to the governing standard as a proposed plan
- amendment under section 444, unless the administrator finds
- 30 that the recommended amendment of the governing standards is

- 1 unlawful, unconstitutional or would substantially impede the
- 2 <u>administration of the essential services plan.</u>
- 3 (i) Restrictions.--The district advisory committee shall
- 4 have no authority to act as a municipal governing body.
- 5 (j) Open meetings. -- The district advisory committee shall be
- 6 an agency for purposes of the open meeting provisions of 65
- 7 Pa.C.S. Ch.7 (relating to open meetings).
- 8 Section 443. Assessments.
- 9 <u>(a) Authority to assess.--The administrator may establish</u>
- 10 assessments on a front foot or benefit-conferred basis, or a
- 11 combination of both, on all real property within the district to
- 12 provide for:
- 13 <u>(1) The cost of all essential services provided to the</u>
- 14 <u>district.</u>
- 15 (2) The service of all debts held in trust by the
- 16 <u>Commonwealth which were incurred by the former municipality</u>
- 17 prior to disincorporation.
- 18 (3) The necessary construction, maintenance or repair of
- 19 facilities or properties which have been conveyed to the
- 20 Commonwealth and are held in trust for the benefit of the
- 21 district.
- 22 (4) Reimbursement to the department of its reasonable
- 23 <u>costs of administration of the district, including, but not</u>
- 24 limited to, the compensation of the administrator and the
- 25 <u>collection of assessments authorized under this section.</u>
- 26 (5) Other costs incurred by the district or
- 27 administrator in the execution of this subchapter, including
- a reserve of no more than 15% of the annual estimated costs
- 29 of the essential services plan in the restricted account
- 30 established in section 445 to provide for the provision of

- 1 unforeseeable costs.
- 2 (b) Establishment of assessment.--
- 3 (1) No later than October 1 of the year preceding the
- 4 year for which the assessment applies, the administrator
- 5 <u>shall establish a schedule of assessment for all real</u>
- 6 property within the unincorporated district.
- 7 (2) The administrator shall provide written personal
- 8 <u>notice to each property owner of each property of the</u>
- 9 <u>assessment due for the ensuing year no later than November 1</u>
- of the year preceding the year for which the assessment
- 11 <u>applies.</u>
- 12 (3) As used in this subsection, "personal notice" shall
- mean and include notice upon the owner of a property either
- by personal service upon the owner or by certified mail to
- the owner at the owner's last known address or where service,
- 16 after a reasonable attempt, shall not have been successfully
- 17 made by either of these two methods, then by leaving notice
- 18 at or upon the property.
- 19 (c) Appeal of assessment. -- Any person wishing to challenge
- 20 the reasonableness of the assessment may file a suit in the
- 21 court of common pleas within 30 days of receiving the notice
- 22 provided in subsection (b).
- 23 <u>(d) Payment of assessments.--Payment of the assessment in</u>
- 24 <u>full shall be due no later than March 1, unless the</u>
- 25 administrator has provided for installment payments in
- 26 accordance with subsection (e).
- 27 <u>(e) Installments.--The administrator may provide for the</u>
- 28 payment of assessments by equal installments on a quarterly or
- 29 semiannual basis as follows:
- 30 (1) The administrator shall provide written personal

- 1 <u>notice of the installment plan to owners containing the date</u>
- installments are due, interest and prepayment.
- 3 (2) The rate of interest for the installments shall be
- 4 <u>established by the administrator at a rate of 6% per year.</u>
- 5 (3) If any of the installments remain unpaid for 60 days
- after the same has become due and payable, the entire unpaid
- 7 <u>assessment, plus unpaid accrued interest and any costs, shall</u>
- 8 <u>be due and payable and the administrator shall proceed to</u>
- 9 <u>collect the assessment due as provided in subsection (g).</u>
- 10 (4) A property owner upon whom an assessment has been
- 11 <u>made may pay all or as many of the installments before the</u>
- 12 <u>same are due, with interest and costs to the due date of the</u>
- 13 <u>next installment.</u>
- 14 <u>(f) First year assessment.--The administrator may provide</u>
- 15 for a partial assessment for the calendar year in which the
- 16 disincorporation of the municipality occurs. The due date for a
- 17 partial year assessment and installment schedule may be set by
- 18 the administrator, provided that no assessment shall be due
- 19 sooner than 60 days after the administrator provides written
- 20 personal notice of the assessment under the procedure in
- 21 subsection (a).
- 22 (q) Delinquent assessments.--Assessments remaining unpaid on
- 23 December 31 of the year in which they are due shall be
- 24 delinquent and subject to interest at a rate of 10% per year
- 25 from the date of filing as a lien in accordance with the act of
- 26 May 16, 1923 (P.L.207, No.153), referred to as the Municipal
- 27 <u>Claim and Tax Lien Law.</u>
- (h) Liens. -- An assessment, together with all charges,
- 29 <u>expenses and fees, including reasonable attorney fees necessary</u>
- 30 for its collection, shall be a lien upon the real property

- 1 benefited. The lien shall have the same priority and may be
- 2 collected in the same manner as a municipal lien in accordance
- 3 with the Municipal Claim and Tax Lien Law or through a civil
- 4 <u>action initiated by the administrator.</u>
- 5 (i) Limited assessment of public property. -- An assessment
- 6 under this section on property held by the Federal Government,
- 7 the Commonwealth and any other public property shall be limited
- 8 to an assessment for those services which are directly consumed
- 9 by the property, including, but not limited to, water service,
- 10 sewer service and waste collection.
- 11 Section 444. Amendment of essential services plan.
- 12 (a) Periodic review. -- No less than once per year, the
- 13 <u>administrator shall meet with the district advisory committee to</u>
- 14 consider the adequacy of the essential services plan and
- 15 consider any request for revision of the essential services plan
- 16 made by the district advisory committee.
- 17 (b) Filing of amendment. -- The administrator may file a
- 18 proposed essential services plan amendment with the secretary
- 19 and each member of the district advisory committee at any time.
- 20 The district advisory committee may request a public meeting to
- 21 consider the amendment within five days of the filing of a
- 22 proposed essential services plan amendment.
- 23 (c) Notice of amendment. -- No later than the date that the
- 24 administrator files the proposed essential services plan
- 25 amendment, the administrator shall provide notice to the public
- 26 of the amended essential services plan using the procedure
- 27 provided for by section 437(c)(1). If the district advisory
- 28 committee requests a public hearing, the administrator shall
- 29 schedule a public meeting within 30 days of the date that the
- 30 proposed essential services plan amendment was filed and provide

- 1 notice of the public meeting using the procedure provided for by
- 2 section 437(c)(2).
- 3 (d) Comment period.--Written comments on the proposed
- 4 <u>essential services plan amendment may be filed with the</u>
- 5 <u>administrator</u>. Written comments must be made no later than 15
- 6 days after the date of filing. Written comments judged by the
- 7 <u>administrator to have value to the essential services plan may</u>
- 8 <u>be used to develop revisions for a final essential services plan</u>
- 9 <u>amendment.</u>
- 10 (e) Administrator's public meeting. -- If a public meeting is
- 11 scheduled at the request of the district advisory committee, the
- 12 <u>administrator shall request in writing that the members of the</u>
- 13 <u>district advisory committee be present at the administrator's</u>
- 14 meeting. At that meeting, the administrator shall:
- 15 (1) Present a summary of the proposed essential services
- 16 plan amendment.
- 17 (2) Receive public comment on the proposed essential
- 18 services plan amendment.
- 19 (3) Allow the members of the district advisory committee
- 20 to present written and oral comments requesting revisions of
- 21 the proposed essential services plan amendment.
- 22 (f) Final essential services plan amendment.--The
- 23 administrator shall consider all timely submitted written
- 24 comments, comments presented at the public meeting and requests
- 25 for revision in the amendment of the publicly presented proposed
- 26 essential services plan before filing a final essential services
- 27 plan amendment. In the event that the administrator does not
- 28 incorporate the requests for revision by the district advisory
- 29 committee regarding the levels of services provided under the
- 30 essential services plan or the basis for the calculation of fees

- 1 assessed under the essential services plan, the administrator
- 2 shall state in the essential services plan amendment why the
- 3 <u>requested revisions were not feasible to incorporate in the</u>
- 4 <u>final essential services plan.</u>
- 5 (q) Emergency essential services plan amendment. --
- 6 Notwithstanding the requirements provided by this section for
- 7 the adoption of a final essential services plan amendment, where
- 8 the secretary finds that there is or will be an imminent threat
- 9 to public safety, human health or the environment, the secretary
- 10 may provide a waiver to the administrator allowing the
- 11 <u>administrator to immediately publish an emergency essential</u>
- 12 <u>services plan amendment. An emergency essential services plan</u>
- 13 <u>amendment shall take effect immediately.</u>
- 14 (h) Notice of final essential services plan amendment.--The
- 15 <u>administrator shall provide notice of the publication of the</u>
- 16 <u>final essential services plan amendment or emergency essential</u>
- 17 services plan amendment in the manner provided in section 437(c)
- 18 (1)(i), (ii) and (v). Upon providing notice as required by this
- 19 chapter, the administrator may execute any contract necessary to
- 20 administer the essential services plan, as amended.
- 21 <u>(i) Appeal.--</u>
- 22 (1) Any person aggrieved by a final essential services
- 23 <u>plan amendment or emergency essential services plan amendment</u>
- 24 <u>may appeal the final essential services plan amendment to the</u>
- 25 <u>court of common pleas within 30 days of notice of the filing</u>
- of the final essential services plan amendment.
- 27 (2) For purposes of this section, notice shall
- 28 constitute the date that the person received actual notice of
- the final essential services plan amendment, or the date that
- 30 notice of the filing of the final essential services plan

- 1 <u>amendment is first published in a newspaper with general</u>
- 2 circulation serving the area in which the municipality is
- 3 located.
- 4 (3) An appeal of a final essential services plan
- 5 <u>amendment shall be limited to the amended portion of the</u>
- 6 <u>essential services plan.</u>
- 7 <u>(4) No appeal of a final essential services plan</u>
- 8 <u>amendment shall constitute an automatic stay of any portion</u>
- 9 <u>of the essential services plan.</u>
- 10 (5) The appeal shall be sustained only where the court
- finds that the final essential services plan amendment is
- 12 <u>unlawful or unconstitutional</u>, or the conduct of the
- 13 <u>administrator is arbitrary or capricious.</u>
- 14 Section 445. Unincorporated Service District Trust Fund.
- 15 (a) Establishment. -- There is hereby established a special
- 16 fund in the State Treasury, separate and apart from all other
- 17 public moneys or funds of the Commonwealth, to be known as the
- 18 Unincorporated Service District Trust Fund. The purpose of this
- 19 fund shall be to hold moneys from unincorporated service
- 20 districts and pay for the expenses and obligations of
- 21 administrators, unincorporated service districts and the
- 22 department pursuant to Subchapter C. The department shall
- 23 <u>allocate funds specific to a district in a restricted account</u>
- 24 pursuant to section 445.1.
- 25 (b) Appropriation. -- As much as may be necessary of such
- 26 moneys and interest in the special fund established under
- 27 <u>subsection (a) is hereby appropriated for the purposes</u>
- 28 authorized by this subchapter.
- 29 <u>Section 445.1. Restricted accounts.</u>
- 30 (a) Establishment.--There is established in the

- 1 Unincorporated Service District Trust Fund a restricted account
- 2 for each unincorporated service district. The administrator for
- 3 <u>each district shall deposit all moneys collected by assessments,</u>
- 4 <u>delinquent municipal tax receipts</u>, and proceeds from the sale of
- 5 <u>municipal assets authorized under this subchapter into the</u>
- 6 restricted account not later than 30 days after collection. Any
- 7 interest accrued on the account shall be credited to the account
- 8 for purposes of meeting the requirements of this subchapter. The
- 9 restricted account shall be used to pay for the expenses and
- 10 obligations of the administrator and the unincorporated service
- 11 <u>district</u>. The department may pay for the compensation and
- 12 <u>expenses of the administrator from the restricted account.</u>
- 13 (b) Appropriation. -- As much as may be necessary of such
- 14 moneys and interest in the restricted account established under
- 15 <u>subsection</u> (a) is hereby appropriated for the purposes
- 16 <u>authorized by this subchapter.</u>
- 17 Section 446. Audit.
- 18 The Auditor General shall conduct an annual audit of the
- 19 district. The audit shall include a review of the services
- 20 rendered under the essential services plan, the proceeds
- 21 generated by the assessments levied pursuant to section 443 and
- 22 all transactions made by the administrator on behalf of the
- 23 <u>district.</u>
- 24 Section 447. Merger and consolidation; incorporation of
- 25 <u>municipal corporation.</u>
- 26 (a) Merger and consolidation. --
- 27 (1) For the limited purpose of merging or consolidating
- with one or more surrounding municipalities under 53 Pa.C.S.
- 29 <u>Ch. 7 Subch. C (relating to consolidation and merger), the</u>
- residents of the district may file a petition with the county

- board of elections as provided in 53 Pa.C.S. §§ 735 (relating
- 2 to initiative of electors seeking consolidation or merger
- 3 without new home rule charter) and 735.1 (relating to
- 4 <u>initiative of electors seeking consolidation or merger with</u>
- 5 <u>new home rule charter).</u>
- 6 (2) Residents of the district may be nominated to, and
- 7 <u>serve on, a commission formed to study merger or</u>
- 8 <u>consolidation of the district with one or more</u>
- 9 municipalities.
- 10 (3) Upon favorable action by the electorate on
- 11 <u>consolidation or merger, the administrator, in consultation</u>
- 12 <u>with the district advisory committee</u>, may enter into a merger
- or consolidation agreement with the governing bodies of other
- municipalities in accordance with 53 Pa.C.S. § 737 (relating
- to consolidation or merger agreement) and shall provide for
- the transition of the district into a consolidated or merged
- municipality with the same powers and duties as provided by
- 18 law to governing bodies of municipalities.
- 19 (4) The administrator may expend district funds to the
- 20 extent authorized by law for the purpose of merger,
- 21 <u>consolidation or incorporation as provided in subsection (b).</u>
- 22 (b) Incorporation as municipality.--If the secretary
- 23 determines that the district could be incorporated as a viable
- 24 municipality, the residents of the district may establish or
- 25 <u>incorporate the territory of the district as a municipality as</u>
- 26 provided by law.
- 27 <u>(c) Grants permitted.--The department may issue any loan or</u>
- 28 grant authorized under Chapter 3 to a merged, consolidated or
- 29 subsequently incorporated municipality, including the territory
- 30 of the district to provide transitional assistance.

- 1 (d) Assets in trust. -- All assets conveyed to the
- 2 Commonwealth to be held in trust, not otherwise transferred
- 3 under the essential services plan or sold to repay the debt of
- 4 the former municipality, shall be conveyed to a merged,
- 5 consolidated or subsequently incorporated municipality,
- 6 including the territory of the district.
- 7 (e) Assumption of debt.--All debt obligations held in trust
- 8 by the Commonwealth on behalf of the former municipality for
- 9 <u>service by a district shall be assumed by a merged, consolidated</u>
- 10 or subsequently incorporated municipality, including the
- 11 <u>territory of the district.</u>
- 12 Section 25. Chapter 5 of the act is repealed:
- 13 [CHAPTER 5
- 14 FUNDING
- 15 Section 501. Appropriation.
- The sum of \$5,000,000, appropriated under section 210 of the
- 17 act of July 1, 1986 (P.L.1776, No.5A), known as the General
- 18 Appropriation Act of 1986, shall be used to carry out the
- 19 provisions of this act. The appropriation shall be distributed
- 20 as follows:
- 21 (1) \$500,000 shall be used by the department for
- 22 administrative expenses necessary to carry out the provisions
- 23 of this act.
- 24 (2) \$4,500,000 shall be used to provide grants and loans
- 25 to municipalities determined to be financially distressed
- 26 pursuant to this act.]
- 27 Section 26. Chapter 6 heading of the act, added October 20,
- 28 2011 (P.L.318, No.79), is amended to read:
- 29 CHAPTER 6
- 30 FISCAL EMERGENCIES IN [CITIES OF THE

1 THIRD CLASS] <u>MUNICIPALITIES</u>

- 2 Section 27. Sections 601, 602 and 603 of the act, renumbered
- 3 and added October 20, 2011 (P.L.318, No.79), are amended to
- 4 read:
- 5 Section 601. Definitions.
- 6 The following words and phrases when used in this chapter
- 7 shall have the meanings given to them in this section unless the
- 8 context clearly indicates otherwise:
- 9 "Authority." A municipal authority, parking authority or any
- 10 other authority or corporate entity that is directly or
- 11 indirectly controlled by a distressed [city] <u>municipality</u> or to
- 12 which a distressed [city] municipality has power of appointment.
- 13 The term shall not include a joint municipal authority.
- 14 ["City." A city of the third class.]
- 15 "Debt obligations." Any obligation to pay money, including
- 16 amounts owed for payments relating to lease rental debt, debt
- 17 service, bonds, notes, guarantees for bonds or notes, trust
- 18 indentures, contracts or other agreements.
- "Distressed [city] <u>municipality</u>." A [city] <u>municipality</u>
- 20 which has been determined to be financially distressed under
- 21 section 203(f).
- 22 "Fiscal emergency." A determination made by the Governor
- 23 under section 602(b).
- 24 "Insolvent." Unable to meet all financial obligations as
- 25 they become due, including payment of debt obligations.
- 26 "Municipality." A municipality as defined in section 103,
- 27 <u>other than a city of the first class.</u>
- "Vital and necessary services." Basic and fundamental
- 29 municipal services, including any of the following:
- 30 (1) Police and fire services.

- 1 (2) Ambulance and rescue services.
- 2 (3) Water supply and distribution.
- 3 (4) Wastewater services.
- 4 (5) Refuse collection and disposal.
- 5 (6) Snow removal.
- 6 (7) Payroll and pension obligations.
- 7 (8) Fulfillment of payment of debt obligations or any
- 8 other financial obligations.
- 9 Section 602. Declaration of fiscal emergency.
- 10 (a) Fiscal emergency. -- The Governor determines a fiscal
- 11 emergency exists if the distressed [city] <u>municipality</u>:
- 12 (1) (i) is insolvent or is projected to be insolvent
- 13 within 180 days or less; or
- 14 (ii) is unable to ensure the continued provision of
- vital and necessary services; and
- 16 (2) (i) has failed to adopt or implement the
- 17 coordinator's plan <u>in accordance with Subchapter C or C.1</u>
- of Chapter 2; or
- 19 (ii) has failed to adopt or implement an alternative
- 20 plan that the secretary has approved under section 246.
- 21 (b) Governor.--Upon making a determination that a state of
- 22 fiscal emergency exists, the Governor may declare a state of
- 23 fiscal emergency within the distressed [city] municipality.
- 24 Immediately upon making the declaration, the Governor shall:
- 25 (1) Provide written notice of the declaration to the
- 26 governing body and, if applicable, the chief executive
- officer of the distressed [city] <u>municipality</u> along with a
- concise statement of facts supporting the determination.
- 29 (2) Direct the secretary to, within ten days of the
- 30 Governor's declaration, develop an emergency action plan to

- 1 ensure that vital and necessary services are maintained
- 2 within the [city] <u>municipality</u> during the state of fiscal
- 3 emergency.
- 4 (c) Secretary. -- In developing the emergency action plan, the
- 5 secretary shall consider the financial plan prepared by the
- 6 coordinator under Subchapter C of Chapter 2 and any other
- 7 available plan or information the secretary deems appropriate
- 8 and may employ financial or legal experts to assist in
- 9 addressing the fiscal emergency. Notwithstanding any law to the
- 10 contrary, the employment of such experts shall not be subject to
- 11 contractual competitive bidding procedures.
- 12 Section 603. Notification by the secretary.
- 13 (a) Notice. -- Upon completion of the emergency action plan,
- 14 the secretary shall cause the plan to be posted on the
- 15 department's <u>publicly accessible</u> Internet website and shall
- 16 provide written notice of the emergency action plan by overnight
- 17 delivery service, providing proof of receipt, to all members of
- 18 the governing body and, if applicable, the chief executive
- 19 officer of the distressed [city] municipality.
- 20 (b) Publication. -- The secretary shall publish once in a
- 21 newspaper of general circulation notice that the emergency
- 22 action plan has been completed. The notice shall specify the
- 23 <u>publicly accessible</u> Internet address of the department's website
- 24 where the plan is posted.
- 25 Section 28. Sections 604, 605, 606, 607, 608, 609 and 610 of
- 26 the act, added October 20, 2011 (P.L.318, No.79), are amended to
- 27 read:
- 28 Section 604. Powers of the Governor.
- 29 (a) Powers.--During the state of fiscal emergency, the
- 30 Governor may exercise the authority of the elected or appointed

- 1 officials of the distressed [city] <u>municipality</u> or authority as
- 2 necessary to ensure the provision of vital and necessary
- 3 services and may delegate the authority to the secretary or a
- 4 designee of the secretary. The emergency powers of the Governor
- 5 shall include the following:
- 6 (1) The power to collect funds payable to the distressed
- 7 [city] <u>municipality</u> and authority and use those funds to pay
- 8 for vital and necessary services.
- 9 (2) The power to obtain emergency financial aid for the
- distressed [city] <u>municipality</u> and authority under Chapter 3
- 11 to pay for vital and necessary services.
- 12 (3) The power to enter into contracts and agreements on
- behalf of the distressed [city] <u>municipality</u> and authority to
- 14 pay for vital and necessary services.
- 15 (4) The power to modify the emergency action plan as
- necessary to ensure the provision of vital and necessary
- 17 services.
- 18 (5) Any other power of the elected or appointed
- officials of the distressed [city] <u>municipality</u> or authority
- to ensure the provision of vital and necessary services.
- 21 (b) Orders.--The Governor may issue an order to an elected
- 22 or appointed official of the distressed [city] municipality or
- 23 an authority to implement any provision of the emergency action
- 24 plan or refrain from taking any action that would interfere with
- 25 the powers granted to the Governor or the goals of the plan. An
- 26 order issued under this subsection shall be enforceable under
- 27 section 606.
- 28 (c) Authorization prohibited. -- Neither this chapter nor the
- 29 emergency action plan shall be interpreted to authorize the
- 30 Governor to:

- 1 (1) Unilaterally levy taxes.
- 2 (2) Unilaterally abrogate, alter or otherwise interfere
- 3 with a lien, charge, covenant or relative priority that is:
- 4 (i) held by a holder of a debt obligation of a distressed [city] municipality; and
- 6 (ii) granted by the contract, law, rule or 7 regulation governing the debt obligation.
- 8 (3) Unilaterally impair or modify existing bonds, notes, 9 municipal securities or other lawful contractual or legal
- 10 obligations of the distressed [city] <u>municipality</u> or
- 11 authority, except as otherwise ordered by a court of
- 12 competent jurisdiction.
- 13 (4) Authorize the use of the proceeds of the sale,
- lease, conveyance, assignment or other use or disposition of
- the assets of the distressed [city] <u>municipality</u> or
- authorities in a manner contrary to section 707.
- 17 (5) Pledge the full faith and credit of the
- 18 Commonwealth.
- 19 Section 605. Elected and appointed officials.
- During a fiscal emergency, the authorities and appointed and
- 21 elected officials of the distressed [city] municipality shall
- 22 continue to carry out the duties of their respective offices,
- 23 except that no decision or action shall conflict with an
- 24 emergency action plan, order or exercise of power by the
- 25 Governor under section 604.
- 26 Section 606. Mandamus.
- 27 The Governor may petition Commonwealth Court to issue a writ
- 28 of mandamus upon any elected or appointed official of the
- 29 distressed [city] municipality or authority to secure compliance
- 30 with an order issued under section 604(b). The court shall grant

- 1 the relief requested within 14 days of the filing of the
- 2 petition if it determines that the order was issued in
- 3 compliance with this chapter.
- 4 Section 607. Consent agreement.
- 5 (a) Negotiations. -- Within eight days of the declaration of a
- 6 fiscal emergency, the governing body and, if applicable, the
- 7 chief executive officer of the distressed [city] <u>municipality</u>
- 8 shall convene a special public meeting to negotiate a consent
- 9 agreement. The meeting shall be attended by the secretary or
- 10 secretary's designee. Negotiations among creditors and any of
- 11 the parties in this subsection shall be conducted in accordance
- 12 with section 223(b).
- 13 (b) Contents.--
- 14 (1) The consent agreement shall incorporate a plan
- setting forth measures designed to provide long-term
- financial stability to the distressed [city] <u>municipality</u>
- 17 after the termination of the fiscal emergency.
- 18 (2) The consent agreement shall include all of the
- 19 following:
- 20 (i) Continued provision of vital and necessary
- 21 services.
- 22 (ii) Payment of the lawful financial obligations of
- 23 the distressed [city] <u>municipality</u> and authority. This
- subparagraph includes debt obligations, municipal
- 25 securities, lease rental obligations, legal obligations
- and consensual modifications of existing obligations,
- 27 except as otherwise ordered by a court of competent
- 28 jurisdiction.
- 29 (iii) Timely deposit of required payments to the
- 30 pension fund for the distressed [city] <u>municipality</u> and

1 each authority or the fund in which the distressed [city] 2 municipality and each authority participates. 3 (iv) Legislative and administrative actions to be taken by the elected or appointed officials of the 4 5 distressed [city] municipality during the term of the 6 consent agreement. 7 The consent agreement may include: The sale, lease, conveyance, assignment or other 8 use or disposition of the assets of the distressed [city] 9 municipality or authority. 10 11 (ii) Approval, modification, rejection, 12 renegotiation or termination of contracts or agreements 13 of the distressed [city] municipality or authorities. 14 (iii) Execution of new contracts or agreements. 15 The consent agreement may not include any of the 16 following: Projections of revenue from a tax or tax rate 17 18 not currently authorized by law. 19 Provisions that unilaterally abrogate, alter or 20 otherwise interfere with a lien, charge, covenant or 21 relative priority, that is: 22 held by a holder of a debt obligation of a 23 distressed [city] municipality; and 24 granted by the contract, law, rule or 25 regulation governing the debt obligation. 26 (iii) Provisions that unilaterally impair or modify existing bonds, notes, municipal securities or other 27 28 lawful contractual or legal obligations of the distressed 29 [city] municipality or authority, except as otherwise

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ordered by a court of competent jurisdiction.

- 1 (iv) Provisions that authorize the use of the
 2 proceeds of the sale, lease, conveyance, assignment or
 3 other use or disposition of the assets of the distressed
 4 [city] <u>municipality</u> or authorities in a manner contrary
 5 to section 707.
- 6 (v) Any increase in the rate of an earned income tax
 7 imposed on nonresident workers.
- 8 (c) Ordinance.--Notwithstanding any law to the contrary, the 9 following shall apply:
- 10 (1) Upon approval by a majority vote of the governing
 11 body of the distressed [city] <u>municipality</u>, the consent
 12 agreement shall be presented to the secretary within 20 days
 13 of the declaration of fiscal emergency.
 - (2) The secretary shall approve or disapprove the consent agreement within three days.
 - agreement is sufficient to overcome the distressed [city's] municipality's financial distress and approves the agreement, the governing body shall enact the consent agreement in the form of an ordinance within seven days of approval by the secretary.
- 22 (4) The ordinance shall provide that, in the event of a 23 breach or unilateral modification of the consent decree by 24 the governing body or an elected or appointed official, the 25 Governor may institute or reinstitute proceedings under 26 Chapter 7.
- 27 (d) Consent to proceedings under Chapter 7.--In addition to
 28 breach or modification of the consent agreement under subsection
 29 (c), the following shall be deemed consent to proceedings under
 30 Chapter 7:

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- 1 (1) Failure of the governing body of the distressed
- 2 [city] <u>municipality</u> to convene or the failure of a quorum of
- 3 the governing body to participate in a special public
- 4 meeting required by subsection (a).
- 5 (2) Failure of the governing body or, if applicable, the
- 6 chief executive officer to enact a valid ordinance under
- 7 subsection (c).
- 8 (3) Failure of the distressed [city] <u>municipality</u> to
- 9 comply with the consent agreement or provision of an
- ordinance enacted under subsection (c).
- 11 (4) Enactment by the distressed [city] <u>municipality</u> of
- an amendment to the ordinance enacted in subsection (c) in
- violation of subsection (e).
- 14 (e) Amendment. -- The ordinance may be amended upon the
- 15 approval of the secretary.
- 16 (f) Collective bargaining. -- A collective bargaining
- 17 agreement or arbitration settlement executed following the
- 18 enactment of an ordinance under this section may not in any
- 19 manner violate, expand or diminish the provisions of the consent
- 20 agreement.
- 21 Section 608. Termination of fiscal emergency and suspension of
- powers.
- 23 (a) [Financial] <u>FISCAL</u> emergency.--A fiscal emergency shall <--

<--

- 24 end upon certification by the secretary that the [city]—
- 25 <u>municipality</u> is no longer financially distressed.] <u>MUNICIPALITY:</u> <--
- 26 (1) IS SOLVENT AND IS NOT PROJECTED TO BE INSOLVENT
- 27 <u>WITHIN 180 DAYS OR LESS; AND</u>
- 28 (2) IS ABLE TO ENSURE THE CONTINUED PROVISION OF VITAL
- 29 AND NECESSARY SERVICES AFTER THE TERMINATION OF THE FISCAL
- 30 EMERGENCY.

- 1 (b) Governor's powers. -- The emergency powers of the Governor
- 2 under this chapter shall be suspended upon the enactment and
- 3 continued implementation of an ordinance under section 607 or
- 4 entry of a judicial order appointing a receiver under section
- 5 702.
- 6 Section 609. Restrictions.
- 7 (a) Earned income tax on nonresidents.--A distressed [city]
- 8 <u>municipality</u> subject to this chapter or Chapter 7 may not
- 9 petition a court of common pleas for an increase in the rate of
- 10 an earned income tax imposed on nonresident workers under
- 11 section 123(c) [until the secretary terminates the distress <--
- 12 status of the {city} municipality under section 253] UNLESS THE <--
- 13 CONDITIONS UNDER SECTION 710.1(C) ARE MET.
- 14 (b) Municipal debt adjustment. -- A distressed [city]
- 15 <u>municipality</u> subject to this chapter or Chapter 7 may not file a
- 16 municipal debt adjustment action under the Bankruptcy Code (11
- 17 U.S.C. § 101 et seq.) except to the extent authorized under
- 18 Chapter 7.
- 19 Section 610. Applicability.
- 20 (a) Statement.--
- 21 (1) This chapter shall apply only to distressed [cities]
- 22 municipalities.
- 23 (2) Except as set forth in subsection (b), nothing in
- this chapter is intended to limit or otherwise abrogate the
- applicability of any other part of this act.
- 26 (b) Conflict.--If there is a conflict between a provision of
- 27 this chapter and any other provision of this act, the provision
- 28 of this chapter shall prevail.
- 29 Section 29. Chapter 7 heading of the act, added October 20,
- 30 2011 (P.L.318, No.79), is amended to read:

1 CHAPTER 7

2 RECEIVERSHIP IN [CITIES OF THE

- 3 THIRD CLASS] <u>MUNICIPALITIES</u>
- 4 Section 30. Sections 701, 702, 703, 704, 705(g), 706, 707,
- 5 $708, \frac{709}{709}, \frac{711}{(a)}$ and (b) and $\frac{712}{(a)}(1)$ AND 709 of the act, added <--
- 6 October 20, 2011 (P.L.318, No.79), are amended to read:
- 7 Section 701. Definitions.
- 8 The following words and phrases when used in this chapter
- 9 shall have the meanings given to them in this section unless the
- 10 context clearly indicates otherwise:
- "Authority." A municipal authority, parking authority or any
- 12 other authority or corporate entity that is directly or
- 13 indirectly controlled by a distressed [city] <u>municipality</u> or to
- 14 which a distressed [city] municipality has power of appointment.
- 15 The term shall not include a joint municipal authority.
- 16 ["City." A city of the third class.]
- 17 "Debt obligations." Any obligation to pay money, including
- 18 amounts owed for payments relating to lease rental debt, debt
- 19 service, bonds, notes, guarantees for bonds or notes, trust
- 20 indentures, contracts or other agreements.
- 21 "Distressed [city] municipality." A [city] municipality
- 22 which has been determined to be financially distressed under
- 23 section 203(f).
- 24 "Fiscal emergency." A determination made by the Governor
- 25 under section 602(b) or as provided in Subchapter C.1 of Chapter
- 26 <u>2</u>.
- 27 "Insolvent." Unable to meet all financial obligations as
- 28 they become due, including payment of debt obligations.
- "Vital and necessary services." Basic and fundamental
- 30 municipal services, including any of the following:

- 1 (1) Police and fire services.
- 2 (2) Ambulance and rescue services.
- 3 (3) Water supply and distribution.
- 4 (4) Wastewater services.
- 5 (5) Refuse collection and disposal.
- 6 (6) Snow removal.
- 7 (7) Payroll and pension obligations.
- 8 (8) Fulfillment of payment of debt obligations or any
- 9 other financial obligations.
- 10 Section 702. Receivership.
- 11 (a) Receiver.--Following the issuance of a declaration of
- 12 fiscal emergency under section 602(b) or as provided in
- 13 <u>Subchapter C.1 of Chapter 2</u>, the Governor may direct the
- 14 secretary to file a petition in Commonwealth Court to appoint
- 15 the individual named in the petition as a receiver for the
- 16 distressed [city] <u>municipality</u>. The court shall have no
- 17 authority to appoint anyone other than the individual named in
- 18 the petition as the receiver.
- 19 (b) Service and notice.--
- 20 (1) The secretary shall serve the petition upon:
- 21 (i) the governing body of the distressed [city]
- 22 municipality;
- 23 (ii) the chief executive officer of the distressed
- [city] municipality; and
- 25 (iii) the governing body of each authority.
- 26 (2) The secretary must publish notice of the filing of
- 27 the petition once in a newspaper of general circulation.
- 28 (c) Hearing.--Upon notification of the Governor of the
- 29 failure of the distressed [city] municipality to adopt a valid
- 30 ordinance under section 607 or a notification by the secretary

- 1 <u>as provided in Subchapter C.1 of Chapter 2</u>, Commonwealth Court
- 2 shall conduct a hearing within 15 days on the petition.
- 3 (d) Determination. -- No later than 60 days following the
- 4 filing of a petition under this section, the court shall issue
- 5 an order under subsection (e) if it finds by a preponderance of
- 6 the evidence that all of the following apply:
- 7 (1) Thirty days have passed since the declaration of a
- 8 fiscal emergency.
- 9 (2) There has been a failure by:
- 10 (i) the governing body of the distressed [city]
- 11 <u>municipality</u> to adopt an ordinance under section 607;
- 12 (ii) the governing body of the distressed [city]
- 13 <u>municipality</u> to implement an ordinance under section 607;
- 14 [or]
- 15 (iii) an elected or appointed official of the
- distressed city or authority to strictly comply with an
- order issued by the Governor under section 604[.]; or
- (iv) (Reserved).
- 19 (3) A fiscal emergency under section 602(a) or
- 20 <u>Subchapter C.1 of Chapter 2</u> continues to exist.
- 21 (e) Order.--An order issued under this subsection shall:
- 22 (1) set forth the findings under subsection (d);
- 23 (2) grant the petition and declare the distressed [city]
- 24 municipality to be in receivership;
- 25 (3) appoint the individual named in the petition to be
- 26 the receiver for a period not to exceed two years, subject to
- extension under section 710(b);
- 28 (4) direct the receiver to develop a recovery plan
- 29 within 30 days under section 703 and submit it to the court,
- 30 the secretary, the governing body and, if applicable, the

- 1 chief executive officer of the distressed [city]
- 2 municipality; and
- 3 (5) require and empower the receiver to implement the
- 4 emergency action plan developed by the secretary under
- 5 section 602 until a recovery plan developed by the receiver
- is approved by the court under section 703.
 - (f) Additional actions.--
- 8 (1) The Governor may direct the secretary to file a
- 9 petition in Commonwealth Court to appoint an individual named
- in the petition as a receiver for the distressed [city]
- 11 <u>municipality</u> if the distressed [city] <u>municipality</u> fails to
- 12 comply with or has amended the ordinance without the approval
- of the secretary under section 607(d)(3) or (4).
- 14 (2) The court shall conduct a hearing on the petition
- under paragraph (1) within 15 days of the filing of the
- 16 petition.

- 17 (3) No later than 60 days following the filing of the
- 18 petition under paragraph (1), the court shall issue an order
- under subsection (e) if it finds by a preponderance of the
- 20 evidence that the distressed [city] <u>municipality</u> has failed
- to comply with section 607(d)(3) or (4).
- 22 Section 703. Recovery plan.
- 23 (a) Issuance. -- Within 30 days of the appointment of the
- 24 receiver, the recovery plan required under section 702(e)(4)
- 25 shall be furnished to Commonwealth Court, the secretary and the
- 26 governing body and, if applicable, the chief executive officer
- 27 of the distressed [city] municipality.
- 28 (b) Contents. -- The receiver shall consider the plan prepared
- 29 by the coordinator under section 241 and any other existing
- 30 alternate plans in the development of the recovery plan. The

- 1 following shall apply:
- 2 (1) The recovery plan shall provide for all of the
- 3 following:

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- 4 (i) Continued provision of vital and necessary services.
- 6 (ii) Payment of the lawful financial obligations of
 7 the distressed [city] <u>municipality</u> and authorities. This
 8 subparagraph includes debt obligations, municipal
 9 securities, lease rental obligations, legal obligations
 10 and consensual modifications of existing obligations.
 - (iii) Timely deposit of required payments to the pension fund in which the distressed [city] <u>municipality</u> and each authority participates.
 - (2) The recovery plan may include:
 - (i) the sale, lease, conveyance, assignment or other use or disposition of the assets of the distressed [city] municipality or authority;
 - (ii) the approval, modification, rejection, renegotiation or termination of contracts or agreements of the distressed [city] <u>municipality</u> or authorities, except to the extent prohibited by the Constitutions of the United States and Pennsylvania;
- 23 (iii) the execution of new contracts or agreements; 24 and
- 25 (iv) other information the receiver deems 26 appropriate.
- 27 (c) Restrictions.—The recovery plan may not do any of the 28 following:
- 29 (1) Unilaterally levy taxes.
- 30 (2) Unilaterally abrogate, alter or otherwise interfere

- 1 with a lien, charge, covenant or relative priority that is:
- 2 (i) held by a holder of a debt obligation of a
- distressed [city] <u>municipality</u>; and

competent jurisdiction.

distressed [city] municipality.

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- 4 (ii) granted by the contract, law, rule or regulation governing the debt obligation.
- (3) Unilaterally impair or modify existing bonds, notes,
 municipal securities or other lawful contractual or legal
 obligations of the distressed [city] municipality or
 authority, except as otherwise ordered by a court of
- 11 (4) Authorize the use of the proceeds of the sale,
 12 lease, conveyance, assignment or other use or disposition of
 13 the assets of the distressed [city] <u>municipality</u> or authority
 14 in a manner contrary to section 707.
- 15 (d) Confirmation.--Commonwealth Court shall conduct a
 16 hearing on the recovery plan within 30 days of the receipt of
 17 the plan from the receiver. The court shall confirm the plan
 18 within 60 days of the receipt of the plan unless it finds clear
 19 and convincing evidence that the plan is arbitrary, capricious
 20 or wholly inadequate to alleviate the fiscal emergency in the
- 22 Modification of plan. -- The receiver shall notify the 23 Commonwealth Court of any modification to the plan. The court 24 may conduct a hearing on the modification within 30 days of its 25 receipt. The court shall confirm the modification within 60 days 26 of receipt of notification of the modification unless it finds clear and convincing evidence that the recovery plan as modified 27 28 is arbitrary, capricious or wholly inadequate to alleviate the 29 fiscal emergency in the distressed [city] municipality.
- 30 Section 704. Confirmation.

- 1 (a) Effect of confirmation. -- The confirmation of the
- 2 recovery plan and any modification to the receiver's plan under
- 3 section 703 shall have the effect of:
- 4 (1) imposing on the elected and appointed officials of
- 5 the distressed [city] <u>municipality</u> or an authority a
- 6 mandatory duty to undertake the acts set forth in the
- 7 recovery plan;
- 8 (2) suspending the authority of the elected and
- 9 appointed officials of the distressed [city] <u>municipality</u> or
- an authority to exercise power on behalf of the distressed
- [city] municipality or authority pursuant to law, charter,
- ordinance, rule or regulation to the extent that the power
- would interfere with the powers granted to the receiver or
- 14 the goals of the recovery plan; and
- 15 (3) superseding the emergency action plan developed by
- 16 the secretary under section 602.
- 17 (b) Form of government. -- Confirmation of the recovery plan
- 18 and any modification to the plan under section 703 shall not be
- 19 construed to:
- 20 (1) change the form of government of the distressed
- 21 [city] municipality or an authority; or
- 22 (2) except as set forth in subsection (a), affect powers
- and duties of elected and appointed officials of the
- distressed [city] municipality or an authority.
- 25 (c) Collective bargaining. -- A collective bargaining
- 26 agreement or arbitration settlement executed after confirmation
- 27 of a recovery plan may not, in any manner, violate, expand or
- 28 diminish the provisions of the recovery plan.
- 29 Section 705. Receiver.
- 30 * * *

- 1 (g) Liability. -- The receiver shall not be liable personally
- 2 for any obligations of the distressed [city] municipality or
- 3 authority. It is declared to be the intent of the General
- 4 Assembly that the receiver shall enjoy sovereign and official
- 5 immunity as provided in 1 Pa.C.S. § 2310 (relating to sovereign
- 6 immunity reaffirmed; specific waiver) and shall remain immune
- 7 from suit except as provided by and subject to the provisions of
- 8 42 Pa.C.S. Ch. 85 Subchs. A (relating to general provisions) and
- 9 B (relating to actions against Commonwealth parties).
- 10 Section 706. Powers, duties and prohibited actions.
- 11 (a) Powers and duties. -- Notwithstanding any other provision
- 12 of law, the receiver shall have the following powers and duties:
- 13 (1) To require the distressed [city] <u>municipality</u> or
- authority to take actions necessary to implement the recovery
- 15 plan under section 703.
- 16 (2) To modify the recovery plan as necessary to achieve
- financial stability of the distressed [city] municipality and
- authorities in accordance with section 703.
- 19 (3) To require the distressed [city] <u>municipality</u> or
- authority to negotiate intergovernmental cooperation
- 21 agreements between the distressed [city] municipality and
- 22 other political subdivisions in order to eliminate and avoid
- deficits, maintain sound budgetary practices and avoid
- interruption of municipal services.
- 25 (4) To submit quarterly reports to the governing body
- and, if applicable, the chief executive officer of the
- 27 distressed [city] <u>municipality</u> and to the department. The
- reports shall be posted on [the] a publicly accessible
- 29 Internet website [for] maintained by the distressed [city]
- 30 municipality.

- 1 (5) To require the distressed [city] <u>municipality</u> or
 2 authority to cause the sale, lease, conveyance, assignment or
 3 other use or disposition of the distressed [city's]
 4 <u>municipality's</u> or authority's assets in accordance with
 5 section 707.
 - (6) To approve, disapprove, modify, reject, terminate or renegotiate contracts and agreements with the distressed [city] <u>municipality</u> or authority, except to the extent prohibited by the Constitutions of the United States and Pennsylvania.
 - (7) To direct the distressed [city] <u>municipality</u> or authority to take any other action to implement the recovery plan.
 - (8) To attend executive sessions of the governing body of the distressed [city] <u>municipality</u> or authority and make reports to the public on implementation of the recovery plan.
- 17 [After July 1, 2012, to] To file a municipal debt adjustment action under the Bankruptcy Code (11 U.S.C. § 101 18 19 et seq.) and to act on the [city's] municipality's behalf in 20 the proceeding. The power under this paragraph shall only be 21 exercised upon the written authorization of the secretary. 22 The filing of a municipal debt adjustment action under this 23 paragraph and any plan of the receiver accepted by the 24 Federal court shall be considered a modification of the 25 recovery plan, except that the modification shall not be 26 subject to judicial review under section 709. A recovery plan 27 submitted to and approved by the Federal court under a 28 Federal municipal debt adjustment action may include Federal 29 remedies not otherwise available under this chapter.
 - (10) To meet and consult with the advisory committee

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- 1 under section 711.
- 2 (11) To employ financial or legal experts deemed
- 3 necessary to develop and implement the recovery plan.
- 4 Notwithstanding any law to the contrary, the employment of
- 5 such experts shall not be subject to contractual competitive
- 6 bidding procedures.
- 7 (b) Authorization prohibited. -- Neither this chapter nor the
- 8 recovery plan shall be interpreted to authorize the receiver to
- 9 do any of the following:
- 10 (1) Unilaterally levy taxes.
- 11 (2) Unilaterally abrogate, alter or otherwise interfere
- 12 with a lien, charge, covenant or relative priority that is:
- 13 (i) held by a holder of a debt obligation of a
- 14 distressed [city] <u>municipality</u>; and
- 15 (ii) granted by the contract, law, rule or
- 16 regulation governing the debt obligation.
- 17 (3) Unilaterally impair or modify existing bonds, notes,
- 18 municipal securities or other lawful contractual or legal
- obligations of the distressed [city] municipality or
- authority, except as otherwise ordered by a court of
- 21 competent jurisdiction.
- 22 (4) Authorize the use of the proceeds of the sale,
- lease, conveyance, assignment or other use or disposition of
- the assets of the distressed [city] <u>municipality</u> or authority
- in a manner contrary to section 707.
- 26 Section 707. Use or disposition of assets.
- 27 (a) Use of proceeds. -- The proceeds from any sale, lease,
- 28 conveyance, assignment or other use or disposition of assets of
- 29 the distressed [city] municipality or authority shall be applied
- 30 to the payment of outstanding debt obligations owed by the

- 1 distressed [city] <u>municipality</u> or authority, subject to any
- 2 lien, charge, covenant, restriction, contract, law, rule or
- 3 regulation, that encumbers or is otherwise applicable to the
- 4 assets. Proceeds remaining after payment of outstanding debt
- 5 obligations owed by the distressed [city] municipality or
- 6 authority may be used by the receiver to restructure or provide
- 7 escrow for the payment of future debt obligations or to meet
- 8 operating and capital needs of the distressed [city]
- 9 <u>municipality</u> or authority.
- 10 (b) Prohibitions. -- Nothing under this section shall be
- 11 construed to authorize the receiver to unilaterally abrogate,
- 12 alter or otherwise interfere with a lien, charge, covenant or
- 13 relative priority that is:
- 14 (1) held by a holder of a debt obligation of a
- distressed [city] municipality; and
- 16 (2) granted by the contract, law, rule or regulation
- 17 governing the debt obligation.
- 18 Section 708. Elected and appointed officials.
- 19 (a) Orders.--The receiver may issue an order to an elected
- 20 or appointed official of the distressed [city] municipality or
- 21 an authority to:
- 22 (1) implement any provision of the recovery plan; and
- 23 (2) refrain from taking any action that would interfere
- 24 with the powers granted to the receiver or the goals of the
- 25 recovery plan.
- 26 (b) Enforcement. -- An order issued under subsection (a) shall
- 27 be enforceable under section 709.
- 28 Section 709. Judicial actions.
- 29 (a) Action by receiver. -- The receiver may petition
- 30 Commonwealth Court to issue a writ of mandamus upon any elected

- 1 or appointed official of the distressed [city] <u>municipality</u> or
- 2 authority to secure compliance with an order issued under
- 3 section 708. The court shall grant or deny the relief within 14
- 4 days of the filing of the petition. The court shall grant the
- 5 relief requested if it determines that the order was issued in
- 6 compliance with this chapter.
- 7 (b) Action by elected or appointed officials. -- Any elected
- 8 or appointed official of a distressed [city] municipality or
- 9 authority may petition Commonwealth Court to enjoin any action
- 10 of the receiver that is contrary to this chapter.
- 11 SECTION 30.1. SECTION 710 OF THE ACT IS AMENDED BY ADDING A <--
- 12 SUBSECTION TO READ:
- 13 SECTION 710. TERMINATION OF RECEIVERSHIP.
- 14 * * *
- 15 (C) TERMINATION OF FISCAL EMERGENCY.--NOTWITHSTANDING THE
- 16 <u>DATE OF EXPIRATION OF RECEIVERSHIP UNDER SUBSECTION (A) OR AN</u>
- 17 EXTENSION OF RECEIVERSHIP UNDER SUBSECTION (B), THE RECEIVERSHIP
- 18 SHALL TERMINATE UPON THE SECRETARY'S TERMINATION OF A FISCAL
- 19 EMERGENCY UNDER SECTION 608(A).
- 20 SECTION 31. THE ACT IS AMENDED BY ADDING A SECTION TO READ:
- 21 SECTION 710.1. CONTINUATION OF RECOVERY PLAN.
- 22 (A) ADMINISTRATIVE DETERMINATION REQUIRED. -- WITHIN 30 DAYS
- 23 OF THE TERMINATION OR EXPIRATION OF THE RECEIVERSHIP UNDER
- 24 SECTION 710, THE SECRETARY SHALL ISSUE ONE OF THE FOLLOWING
- 25 ADMINISTRATIVE DETERMINATIONS:
- 26 (1) CONDITIONS WITHIN THE MUNICIPALITY WARRANT A
- 27 TERMINATION IN STATUS IN ACCORDANCE WITH SECTION 253; OR
- 28 <u>(2) THE MUNICIPALITY CONTINUES TO BE FINANCIALLY</u>
- 29 <u>DISTRESSED.</u>
- 30 (B) APPOINTMENT OF COORDINATOR. -- UPON A DETERMINATION UNDER

- 1 SUBSECTION (A)(2), A RECOVERY PLAN ADOPTED UNDER SECTION 703
- 2 SHALL REMAIN IN EFFECT AND BE DEEMED TO BE A PLAN ADOPTED UNDER
- 3 CHAPTER 2. THE SECRETARY SHALL APPOINT A COORDINATOR IN
- 4 ACCORDANCE WITH SECTION 221. THE RECEIVER MAY BE APPOINTED AS
- 5 COORDINATOR. THE COORDINATOR SHALL IMPLEMENT THE RECOVERY PLAN
- 6 UNDER SECTION 247(A) SUBJECT TO THE FOLLOWING:
- 7 (1) THE PLAN SHALL BE SUBJECT TO AMENDMENT IN ACCORDANCE
- 8 <u>WITH SECTION 249, PROVIDED THAT NOTHING IN THIS SECTION SHALL</u>
- 9 <u>AUTHORIZE THE IMPAIRMENT OF EXISTING LAWFUL CONTRACTUAL OR</u>
- 10 LEGAL OBLIGATIONS OF THE DISTRESSED MUNICIPALITY EXCEPT WHERE
- 11 OTHERWISE PERMITTED BY LAW.
- 12 (2) THE COORDINATOR MAY EXERCISE THE SAME POWERS AND
- 13 DUTIES OF THIS CHAPTER AS A RECEIVER FOR THE PURPOSES OF
- 14 ISSUING ORDERS UNDER SECTION 708, AND SEEK ENFORCEMENT OF
- 15 SUCH ORDERS UNDER SECTION 709. THE COMMONWEALTH COURT SHALL
- 16 RETAIN JURISDICTION TO HEAR AN ACTION UNDER THIS PARAGRAPH.
- 17 (3) THE PLAN SHALL TERMINATE AS PROVIDED IN SECTION
- 18 <u>254(B)(2), SUBJECT TO FURTHER PROCEEDINGS IN ACCORDANCE WITH</u>
- 19 CHAPTER 2, SUBCHAPTER C.1.
- 20 (C) CONDITIONS FOR INCREASING TAXES ON NONRESIDENT INCOME. --
- 21 NOTWITHSTANDING ANY OTHER PROVISION OF LAW, A MUNICIPALITY
- 22 EXITING RECEIVERSHIP AND SUBJECT TO A DETERMINATION UNDER
- 23 SUBSECTION (A)(2) SHALL BE SUBJECT TO THE SAME REQUIREMENTS AS A
- 24 CITY OF THE SECOND CLASS A UNDER SECTION 123(C)(3) BEFORE BEING
- 25 AUTHORIZED TO INCREASE THE RATE OF TAXATION ON NONRESIDENT
- 26 INCOME.
- 27 SECTION 32. SECTIONS 711(A) AND (B) AND 712(A)(1) OF THE
- 28 ACT, ADDED OCTOBER 20, 2011 (P.L.312, NO.79), ARE AMENDED TO
- 29 READ:
- 30 Section 711. Municipal financial recovery advisory committee.

- 1 (a) Establishment.--[There is established a] \underline{A} municipal
- 2 financial recovery advisory committee is established to meet and
- 3 consult with the receiver in carrying out the duties under this
- 4 chapter. The sole function of the advisory committee shall be to
- 5 provide recommendations and feedback to the receiver on the
- 6 implementation of the recovery plan.
- 7 (b) Composition. -- The advisory committee established under
- 8 subsection (a) shall be comprised of the following:
- 9 (1) The chief executive officer, if any, of the
- 10 distressed [city] <u>municipality</u> or a designee.
- 11 (2) The president of the governing body of the
- distressed [city] municipality or a designee.
- 13 (3) One member appointed by the county commissioners of
- 14 the county where the distressed [city] <u>municipality</u> is
- 15 located.
- 16 (4) One member appointed by the Governor.
- 17 * * *
- 18 Section 712. Applicability.
- 19 (a) Statement.--
- 20 (1) This chapter shall apply only to distressed [cities]
- 21 <u>municipalities</u>.
- 22 * * *
- 23 Section 31. The addition of section 122(c) of the act shall <

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- 24 SECTION 33. THIS ACT SHALL APPLY AS FOLLOWS:
- 25 (1) THE ADDITION OF SECTION 122(C) OF THE ACT SHALL
- apply to any and all regulations in effect on the effective
- 27 date of this section.
- 28 (2) THE AMENDMENT OR ADDITION OF SECTIONS 608, 710 AND
- 29 710.1(A) AND (B) OF THE ACT SHALL NOT APPLY TO A MUNICIPALITY
- 30 THAT ENTERED RECEIVERSHIP PRIOR TO THE EFFECTIVE DATE OF THIS

- 1 SECTION AND SHALL NOT SUPERSEDE OR CONSTITUTE GROUNDS TO
- 2 MODIFY ANY ORDER OF COURT ISSUED PRIOR TO THE EFFECTIVE DATE
- 3 OF THIS SECTION.
- 4 Section 32 34. This act shall take effect in 60 days. <--