

---

THE GENERAL ASSEMBLY OF PENNSYLVANIA

---

HOUSE BILL

No. 229 Session of  
2025

---

INTRODUCED BY GLEIM, HAMM, LEADBETER, KAUFFMAN, KUZMA AND  
ZIMMERMAN, JANUARY 22, 2025

---

REFERRED TO COMMITTEE ON APPROPRIATIONS, JANUARY 22, 2025

---

AN ACT

1 Establishing the Keystone Solvency Operating Study Commission;  
2 and providing for its powers and duties and for a report.

3 The General Assembly of the Commonwealth of Pennsylvania  
4 hereby enacts as follows:

5 Section 1. Short title.

6 This act shall be known and may be cited as the Keystone  
7 Solvency Operating Study Commission Act.

8 Section 2. Legislative intent.

9 The intent of this act is to provide insight into financial  
10 risks relative to unfunded pension liabilities, other  
11 postemployment benefit unfunded liabilities, deferred public  
12 sector infrastructure projects to include deferred maintenance,  
13 municipal solvency concerns, school district solvency concerns,  
14 debt service solvency risks of the Commonwealth, financial  
15 stress testing of the Commonwealth's cash flow projections and  
16 current comprehensive annual financial reports under various  
17 economic scenarios and other financial risks that may come  
18 before the Keystone Solvency Operating Study Commission and

1 provide financial analysis of other states considered  
2 financially vulnerable.

3 Section 3. Definitions.

4 The following words and phrases when used in this act shall  
5 have the meanings given to them in this section unless the  
6 context clearly indicates otherwise:

7 "Commission." The Keystone Solvency Operating Study  
8 Commission established under section 4.

9 "Commonwealth." The Commonwealth of Pennsylvania.

10 "Critical risk factor." Any element of risk of sufficient  
11 magnitude which, if not dealt with, may negatively affect the  
12 ability of the Commonwealth to continue to meet financial  
13 obligations.

14 "PROMESA." Puerto Rico Oversight, Management, and Economic  
15 Stability Act (Public Law 114-187, 20 U.S.C. § 2101 et seq.).  
16 Section 4. Keystone Solvency Operating Study Commission.

17 (a) Establishment.--The Keystone Solvency Operating Study  
18 Commission is established as a legislative commission for the  
19 purpose of analyzing the economic conditions of the  
20 Commonwealth, specifically unfunded obligations of school  
21 districts, municipalities and public pension plans. The  
22 commission shall consider unfunded postemployment benefits of  
23 the Commonwealth to determine the impact on operations of other  
24 financial commitments during periods of economic recession. The  
25 study shall ensure that the priority of financial claims is  
26 understood within the framework of the Constitution of  
27 Pennsylvania. The commission shall be comprised of the following  
28 members:

29 (1) One member appointed by the Governor.

30 (2) One member appointed by the President pro tempore of

1 the Senate.

2 (3) One member appointed by the Speaker of the House of  
3 Representatives.

4 (4) One member appointed by the Minority Leader of the  
5 Senate.

6 (5) One member appointed by the Minority Leader of the  
7 House of Representatives.

8 (b) Duties.--The commission shall:

9 (1) Analyze the financial insolvencies under PROMESA and  
10 solvency concerns of other states to determine if the  
11 Commonwealth can become bankrupt or insolvent and to  
12 determine lessons learned on the impact that insolvency  
13 proceedings may have on the Commonwealth's ability to meet  
14 its financial obligations in annual operating budgets.

15 (2) Assess how insolvency proceedings may affect the  
16 Commonwealth's ability to meet its obligations to make  
17 employer contributions to the Public School Employees'  
18 Retirement System under 24 Pa.C.S. § 8326 (relating to  
19 contributions by the Commonwealth) and to the State  
20 Employees' Retirement System under 71 Pa.C.S. § 5507  
21 (relating to contributions to the system by the Commonwealth  
22 and other employers), including employer contributions  
23 necessary to pay each system's respective unfunded actuarial  
24 accrued liability.

25 (3) Assess how insolvency proceedings may affect the  
26 ability of the State Employees' Retirement System and the  
27 Public School Employees' Retirement System to pay benefits to  
28 annuitants and beneficiaries.

29 (4) In consultation with the Independent Fiscal Office,  
30 develop cash flow projections for the immediate five years

1 following the effective date of this section. The projections  
2 shall include best case, expected case and worst-case  
3 scenarios to be defined by the Independent Fiscal Office in  
4 the creation of the projections.

5 (5) Determine critical risk factors of importance to the  
6 Commonwealth for financial well-being and other control  
7 measures to monitor the associated risk factors.

8 (6) Develop performance metrics for use by the  
9 Independent Fiscal Office to monitor the critical risk  
10 factors identified with the measures published in the  
11 quarterly economic updates from the Independent Fiscal  
12 Office.

13 (c) Quorum.--A majority of appointed members shall  
14 constitute a quorum for the purpose of conducting business.

15 (d) Chairperson and vice chairperson.--The members shall  
16 select one of the members to be chairperson and another member  
17 to be vice chairperson.

18 (e) Qualified vote.--A vote on the findings and  
19 recommendations to the General Assembly under section 5 shall  
20 require two-thirds of the members voting in the affirmative.

21 (f) Compensation and reimbursement.--Members of the  
22 commission shall not receive compensation or reimbursement for  
23 their services on the commission.

24 (g) Information gathering.--The commission may conduct  
25 hearings and otherwise gather pertinent information and analysis  
26 that the commission considers appropriate and necessary to  
27 fulfill its duties.

28 (h) Support.--The General Assembly shall provide  
29 administrative support, meeting space and any other assistance  
30 required by the commission to carry out the commission's duties

1 under this act.

2 (i) Transparency and ethics.--The commission shall be  
3 subject to the following laws:

4 (1) 65 Pa.C.S. Ch. 7 (relating to open meetings).

5 (2) The act of February 14, 2008 (P.L.6, No.3), known as  
6 the Right-to-Know Law. The commission shall be considered a  
7 legislative agency as defined in section 102 of the Right-to-  
8 Know Law.

9 Section 5. Report and expiration.

10 (a) Report.--The commission shall report its findings and  
11 recommendations to the Governor and the General Assembly within  
12 12 months of its first organizational meeting. The report shall  
13 be directly submitted to:

14 (1) The President pro tempore of the Senate.

15 (2) The Speaker of the House of Representatives.

16 (3) The Majority Leader of the Senate.

17 (4) The Majority Leader of the House of Representatives.

18 (5) The Minority Leader of the Senate.

19 (6) The Minority Leader of the House of Representatives.

20 (7) The chair and minority chair of the Appropriations  
21 Committee of the Senate.

22 (8) The chair and minority chair of the Appropriations  
23 Committee of the House of Representatives.

24 (9) The chair and minority chair of the Finance  
25 Committee of the Senate.

26 (10) The chair and minority chair of the Finance  
27 Committee of the House of Representatives.

28 (11) The chair and minority chair of the State  
29 Government Committee of the Senate.

30 (12) The chair and minority chair of the State

1 Government Committee of the House of Representatives.

2 (b) Expiration.--The commission shall expire 60 days after  
3 delivery of its report under subsection (a).

4 Section 6. Effective date.

5 This act shall take effect in 30 days.