## THE GENERAL ASSEMBLY OF PENNSYLVANIA

## **HOUSE BILL**

No. 2360 Session of 2024

INTRODUCED BY DONAHUE, PROBST, GIRAL, HILL-EVANS, DELLOSO, HADDOCK, BRENNAN, GALLAGHER, CERRATO AND MENTZER, JUNE 3, 2024

REFERRED TO COMMITTEE ON LABOR AND INDUSTRY, JUNE 3, 2024

## AN ACT

- 1 Providing for verification of construction contractors and for
- 2 procedures for verification; establishing the Construction
- Contractor Verification Account; imposing penalties; and
- 4 making an appropriation.
- 5 The General Assembly of the Commonwealth of Pennsylvania
- 6 hereby enacts as follows:
- 7 Section 1. Short title.
- 8 This act shall be known and may be cited as the Contractor
- 9 Verification Act.
- 10 Section 2. Definitions.
- 11 The following words and phrases when used in this act shall
- 12 have the meanings given to them in this section unless the
- 13 context clearly indicates otherwise:
- 14 "Account." The Construction Contractor Verification Account
- 15 established under section 5(b).
- 16 "Bureau." The Bureau of Consumer Protection in the Office of
- 17 Attorney General.
- 18 "Construction contractor." As follows:

- 1 (1) A person who, in any capacity for compensation,
  2 other than as an employee of another person, engages in the
  3 erection, reconstruction, demolition, alteration,
  4 modification, custom fabrication, building, assembling, site
  5 preparation and repair or maintenance work on real property
  6 or premises under a contract, including work for a public
  7 body or work paid for from public funds. The term includes
  - (i) A person who performs any work in connection with a construction project, including the erection of scaffolding.
    - (ii) A subcontractor of any tier.
  - (iii) A staffing agency that supplies workers under contract.
    - (iv) A construction or project manager.
    - (2) The term does not include any of the following:
    - (i) A supplier or seller of goods, materials or equipment who does not arrange or perform work or labor in connection with the products.
    - (ii) An installer of finished goods, materials or equipment that is not fabricated into or a fixed part of the structure.
    - (iii) An individual who performs or solicits work on a property that the individual owns or leases or an individual who performs work as a bona fide employee of the property owner or occupant.
    - (iv) An architect, engineer, geologist, land surveyor, real estate agent or real estate appraiser who holds a professional license or certification from an oversight board or commission within the Department of

any of the following:

- 1 State and does not perform work as a construction
- 2 contractor.
- 3 "Person." An individual, firm, sole proprietorship,
- 4 partnership, corporation, association or other entity.
- 5 Section 3. Verification of construction contractors.
- 6 (a) Prohibition. -- A person may not hold oneself out or
- 7 engage in any act as a construction contractor without
- 8 satisfying the verification requirements and receiving a
- 9 certificate of compliance under this act.
- 10 (b) Home improvement contractors. -- Nothing in this act shall
- 11 be construed to affect the requirements specified under the act
- 12 of October 17, 2008 (P.L.1645, No.132), known as the Home
- 13 Improvement Consumer Protection Act. A construction contractor
- 14 who only engages in the business of home improvement as defined
- 15 in section 2 of the Home Improvement Consumer Protection Act and
- 16 who has registered in accordance with the Home Improvement
- 17 Consumer Protection Act, shall be deemed to satisfy the
- 18 verification requirements under this act.
- 19 (c) Proof of verification. -- A construction contractor shall
- 20 include the construction contractor's verification number issued
- 21 by the bureau in all advertisements distributed within this
- 22 Commonwealth and on all contracts, estimates and related
- 23 documents created after the effective date of this subsection.
- 24 (d) Verification system. -- The bureau shall develop and
- 25 maintain a list of completed verifications under this act on the
- 26 bureau's publicly accessible Internet website, which shall
- 27 include each construction contractor's legal business name, any
- 28 assumed business name, business address, verification number and
- 29 verification expiration date.
- 30 Section 4. Procedures for verification.

- 1 (a) Application. -- A construction contractor shall apply, in
- 2 writing or electronically, for verification to the bureau in a
- 3 manner and on a form prescribed by the bureau. The application
- 4 shall include all of the following information:
- 5 (1) For an individual, sole proprietor, primary owner or
- officer of a business entity, all of the following
- 7 information:
- 8 (i) The applicant's full legal name and title at the
- 9 applicant's business.
- 10 (ii) The applicant's business address and telephone
- 11 number.
- 12 (iii) The applicant's Social Security number and
- date of birth.
- 14 (iv) The percentage of the applicant's business
- owned by the applicant.
- 16 (v) All prior business names and addresses of the
- 17 applicant.
- 18 (2) The legal business name, an assumed business name,
- designated business address, physical address, telephone
- 20 number and email address of the applicant.
- 21 (3) For an out-of-State business entity, the name and
- 22 address of the applicant's resident agent or office within
- this Commonwealth and any identification number issued to the
- 24 applicant by the applicant's state or political subdivision
- where the applicant has a principal place of business through
- other registration, licensing or verification systems, if
- applicable.
- 28 (4) The applicant's Federal employer identification
- 29 number, if applicable.
- 30 (5) For an individual, sole proprietor, primary owner or

- officer of a business entity, the name of all other persons
- 2 with an ownership interest in the applicant who are not
- 3 identified under paragraph (1) and the percentage of the
- 4 interest owned by each person. This paragraph shall not apply
- 5 to shareholders with less than a 5% ownership interest in a
- 6 publicly traded corporation.
- 7 (6) A description of the nature of the business of the
- 8 applicant.
- 9 (7) Documentation of compliance with the act of June 2,
- 10 1915 (P.L.736, No.338), known as the Workers' Compensation
- 11 Act, and the act of December 5, 1936 (2nd Sp.Sess., 1937
- 12 P.L.2897, No.1), known as the Unemployment Compensation Law.
- 13 (8) Certification that the applicant maintains all valid
- licenses, registrations or certificates required by Federal
- or State laws or regulations that are necessary to do
- business or perform work as a construction contractor.
- 17 (9) Proof of financial responsibility, which may include
- 18 liability insurance or bonding or self-insurance.
- 19 (10) The fee specified under section 5(a).
- 20 (11) A signed statement by the applicant that the
- 21 information in the application is true and accurate and any
- individual signing the application is an authorized agent of
- the applicant.
- 24 (b) Expiration and renewal. -- The verification shall be
- 25 completed on a fixed, biennial basis on a date determined by the
- 26 bureau. The bureau shall accept an application for a
- 27 verification renewal before the expiration of an active
- 28 verification in a time frame specified by the bureau.
- 29 (c) Nominal business operations. -- The bureau may elect to
- 30 waive a verification renewal for a construction contractor whose

- 1 total gross annual receipts for work as a construction
- 2 contractor are less than \$14,700 per year for both years
- 3 immediately before the renewal date specified by the bureau
- 4 under subsection (b).
- 5 (d) Certification of compliance. -- If the bureau determines
- 6 that a construction contractor has met all requirements of an
- 7 application for verification or verification renewal under this
- 8 section and has paid the fee specified under section 5(a), the
- 9 bureau shall approve the verification and issue a certificate of
- 10 compliance to the construction contractor that includes a
- 11 verification number and authorizes the construction contractor
- 12 to conduct business operations in the construction industry in
- 13 Pennsylvania.
- 14 (e) Reporting changes. -- A construction contractor shall
- 15 update its verification within 30 days of any change in personal
- 16 or business information required to be provided to the bureau
- 17 under this section.
- 18 Section 5. Fees and account.
- 19 (a) Fees.--An applicant for verification or verification
- 20 renewal under section 4 shall pay an application fee of not more
- 21 than \$500 to the bureau. Fees shall be deposited into the
- 22 account established in subsection (b).
- 23 (b) Construction Contractor Verification Account. --
- 24 (1) The Construction Contractor Verification Account is
- 25 established as a restricted revenue, interest-bearing account
- in the General Fund.
- 27 (2) The bureau shall deposit fees and penalties
- collected under subsection (a) and section 8 into the
- 29 account.
- 30 (3) Money in the account and interest earned on the

- 1 money are appropriated on a continuing basis to the Office of
- 2 Attorney General for administering and enforcing the
- 3 provisions of this act and other acts related to the
- 4 construction industry.
- 5 Section 6. Prohibited acts.
- On and after the effective date of this section, a person who
- 7 holds oneself out or engages in any act as a construction
- 8 contractor may not:
- 9 (1) fail to complete or operate without a certification
- of compliance of verification as a construction contractor as
- 11 required under this act;
- 12 (2) fail to display or identify its verification number
- as required by section 3(c);
- 14 (3) knowingly contract with or perform work as a
- 15 construction contractor for another person without first
- 16 completing the verification required under this act or after
- 17 the construction contractor's verification has expired or has
- 18 been suspended; or
- 19 (4) knowingly contract with or pay another person for
- 20 work as a construction contractor if the person has not
- 21 completed the verification required under this act or the
- 22 person's verification has expired or has been suspended.
- 23 Section 7. Enforcement.
- 24 The bureau may enforce this act and investigate alleged
- 25 violations of this act. In enforcing this act and investigating
- 26 alleged violations of this act, the bureau may take any of the
- 27 following actions:
- 28 (1) Enter and inspect the place of business or a
- 29 worksite of a construction contractor at any reasonable time
- 30 for the purposes of examining and inspecting records of the

- 1 construction contractor that relate to compliance with this
- 2 act.
- 3 (2) Subpoena witnesses, administer oaths, examine
- 4 witnesses and take testimony or compel the production of
- 5 documents for the purpose of ascertaining a construction
- 6 contractor's compliance with this act.
- 7 (3) Petition Commonwealth Court to enforce any subpoena
- 8 or order issued by the bureau under this act.
- 9 Section 8. Penalties.
- 10 (a) Imposition.--
- 11 (1) A person who violates section 6(1) or (2) shall be
- 12 subject to the following:
- 13 (i) For a first violation, the bureau shall issue a
- 14 warning letter to the person detailing the omission and
- provide 30 days to correct the violation.
- 16 (ii) For a second or subsequent violation, the
- bureau shall bring an action in a court of competent
- jurisdiction to assess a fine of up to \$2,000 per day the
- person is in violation of section 6(1) or (2).
- 20 (2) The bureau shall bring an action in a court of
- competent jurisdiction to assess a fine of up to \$10,000 per
- violation for a person who violates section 6(3) or (4).
- 23 (b) Suspensions of verifications.--If a construction
- 24 contractor's verification is suspended by court order, the
- 25 suspension shall take effect by operation of law on the date
- 26 that the court's order is entered, unless the suspension is
- 27 stayed by subsequent court order, pending appeal. The Office of
- 28 Attorney General shall provide notice of a court order affecting
- 29 the validity of a contractor's verification to the bureau and
- 30 the bureau shall update the verification system consistent with

- 1 the court order no later than 30 days from the date of receipt
- 2 of the notice.
- 3 (c) Other relief.--In addition to the penalties specified
- 4 under this section, the bureau may seek other relief, including
- 5 injunctive relief, restitution and costs under the act of
- 6 December 17, 1968 (P.L.1224, No.387), known as the Unfair Trade
- 7 Practices and Consumer Protection Law, and any violation of this
- 8 act shall be considered a violation of the Unfair Trade
- 9 Practices and Consumer Protection Law.
- 10 Section 9. Protection from retaliation.
- 11 (a) Retaliation prohibited. -- A construction contractor may
- 12 not discharge, threaten or otherwise retaliate or discriminate
- 13 against an employee regarding compensation or other terms or
- 14 conditions of employment because the employee participates in an
- 15 investigation, hearing or inquiry by the bureau or reports an
- 16 alleged violation of this act to the bureau.
- 17 (b) Actions.--An employee who suffers retaliation or
- 18 discrimination under subsection (a) may bring an action in a
- 19 court of common pleas in accordance with the Pennsylvania Rules
- 20 of Civil Procedure. The action must be brought within three
- 21 years from the date the employee knew of the retaliation or
- 22 discrimination.
- 23 (c) Relief.--If an employee prevails in an action commenced
- 24 under subsection (b), the employee shall be entitled to the
- 25 following relief:
- 26 (1) Reinstatement of the employee, if applicable.
- 27 (2) Restitution equal to three times the amount of the
- 28 employee's wages and fringe benefits calculated from the date
- of the retaliation or discrimination.
- 30 (3) Reasonable attorney fees and costs of the action.

- 1 (4) Any other legal and equitable relief as the court
- 2 deems appropriate.
- 3 Section 10. Construction.
- 4 Nothing in this act shall be construed to alleviate,
- 5 substitute or otherwise impact licensing or certification
- 6 standards or requirements for individuals or businesses that may
- 7 be required under any other Federal or State law or regulation
- 8 or local ordinance.
- 9 Section 11. Effective date.
- 10 This act shall take effect in 180 days.