## THE GENERAL ASSEMBLY OF PENNSYLVANIA

## SENATE BILL

No. 1076 Session of 2024

INTRODUCED BY KEARNEY, SAVAL, COMITTA, CAPPELLETTI, COSTA AND SCHWANK, JUNE 4, 2024

REFERRED TO STATE GOVERNMENT, JUNE 4, 2024

## A JOINT RESOLUTION

- 1 Proposing integrated and distinct amendments to the Constitution
- of the Commonwealth of Pennsylvania, repealing provisions
- 3 relating to Legislative Redistricting Commission and
- 4 providing for Independent Redistricting Commission and for
- 5 redistricting criteria.
- 6 The General Assembly of the Commonwealth of Pennsylvania
- 7 hereby resolves as follows:
- 8 Section 1. The following integrated amendments to the
- 9 Constitution of Pennsylvania are proposed in accordance with
- 10 Article XI:
- 11 (1) That section 17 of Article II be repealed:
- 12 [§ 17. Legislative Reapportionment Commission.
- 13 (a) In each year following the year of the Federal decennial
- 14 census, a Legislative Reapportionment Commission shall be
- 15 constituted for the purpose of reapportioning the Commonwealth.
- 16 The commission shall act by a majority of its entire membership.
- 17 (b) The commission shall consist of five members: four of
- 18 whom shall be the majority and minority leaders of both the
- 19 Senate and the House of Representatives, or deputies appointed

- 1 by each of them, and a chairman selected as hereinafter
- 2 provided. No later than 60 days following the official reporting
- 3 of the Federal decennial census as required by Federal law, the
- 4 four members shall be certified by the President pro tempore of
- 5 the Senate and the Speaker of the House of Representatives to
- 6 the elections officer of the Commonwealth who under law shall
- 7 have supervision over elections.
- 8 The four members within 45 days after their certification
- 9 shall select the fifth member, who shall serve as chairman of
- 10 the commission, and shall immediately certify his name to such
- 11 elections officer. The chairman shall be a citizen of the
- 12 Commonwealth other than a local, State or Federal official
- 13 holding an office to which compensation is attached.
- 14 If the four members fail to select the fifth member within
- 15 the time prescribed, a majority of the entire membership of the
- 16 Supreme Court within 30 days thereafter shall appoint the
- 17 chairman as aforesaid and certify his appointment to such
- 18 elections officer.
- Any vacancy in the commission shall be filled within 15 days
- 20 in the same manner in which such position was originally filled.
- 21 (c) No later than 90 days after either the commission has
- 22 been duly certified or the population data for the Commonwealth
- 23 as determined by the Federal decennial census are available,
- 24 whichever is later in time, the commission shall file a
- 25 preliminary reapportionment plan with such elections officer.
- The commission shall have 30 days after filing the
- 27 preliminary plan to make corrections in the plan.
- Any person aggrieved by the preliminary plan shall have the
- 29 same 30-day period to file exceptions with the commission in
- 30 which case the commission shall have 30 days after the date the

- 1 exceptions were filed to prepare and file with such elections
- 2 officer a revised reapportionment plan. If no exceptions are
- 3 filed within 30 days, or if filed and acted upon, the
- 4 commission's plan shall be final and have the force of law.
- 5 (d) Any aggrieved person may file an appeal from the final
- 6 plan directly to the Supreme Court within 30 days after the
- 7 filing thereof. If the appellant establishes that the final plan
- 8 is contrary to law, the Supreme Court shall issue an order
- 9 remanding the plan to the commission and directing the
- 10 commission to reapportion the Commonwealth in a manner not
- 11 inconsistent with such order.
- (e) When the Supreme Court has finally decided an appeal or
- 13 when the last day for filing an appeal has passed with no appeal
- 14 taken, the reapportionment plan shall have the force of law and
- 15 the districts therein provided shall be used thereafter in
- 16 elections to the General Assembly until the next reapportionment
- 17 as required under this section 17.
- (f) Any district which does not include the residence from
- 19 which a member of the Senate was elected whether or not
- 20 scheduled for election at the next general election shall elect
- 21 a Senator at such election.
- 22 (g) The General Assembly shall appropriate sufficient funds
- 23 for the compensation and expenses of members and staff appointed
- 24 by the commission, and other necessary expenses. The members of
- 25 the commission shall be entitled to such compensation for their
- 26 services as the General Assembly from time to time shall
- 27 determine, but no part thereof shall be paid until a preliminary
- 28 plan is filed. If a preliminary plan is filed but the commission
- 29 fails to file a revised or final plan within the time
- 30 prescribed, the commission members shall forfeit all right to

- 1 compensation not paid.
- 2 (h) If a preliminary, revised or final reapportionment plan
- 3 is not filed by the commission within the time prescribed by
- 4 this section, unless the time be extended by the Supreme Court
- 5 for cause shown, the Supreme Court shall immediately proceed on
- 6 its own motion to reapportion the Commonwealth.
- 7 (i) Any reapportionment plan filed by the commission, or
- 8 ordered or prepared by the Supreme Court upon the failure of the
- 9 commission to act, shall be published by the elections officer
- 10 once in at least one newspaper of general circulation in each
- 11 senatorial and representative district. The publication shall
- 12 contain a map of the Commonwealth showing the complete
- 13 reapportionment of the General Assembly by districts, and a map
- 14 showing the reapportionment districts in the area normally
- 15 served by the newspaper in which the publication is made. The
- 16 publication shall also state the population of the senatorial
- 17 and representative districts having the smallest and largest
- 18 population and the percentage variation of such districts from
- 19 the average population for senatorial and representative
- 20 districts.]
- 21 (2) That Article II be amended by adding a section to read:
- 22 § 18. Independent Redistricting Commission.
- 23 (a) In each year of the Federal decennial census, an
- 24 Independent Redistricting Commission shall be constituted for
- 25 the purpose of redistricting the Commonwealth. The commission
- 26 shall adopt a redistricting plan for legislative and
- 27 <u>congressional districts on the basis of each Federal decennial</u>
- 28 census in accordance with this section and such laws as the
- 29 General Assembly may enact to implement this section.
- 30 (b) The commission shall consist of 11 members, as follows:

- 1 four voters who are registered with the largest political party
- 2 <u>in this Commonwealth based on registration; four voters who are</u>
- 3 registered with the second-largest political party in this
- 4 <u>Commonwealth based on registration; and three voters who are not</u>
- 5 registered with either of the two largest political parties in
- 6 this Commonwealth based on registration, with no more than one
- 7 <u>from any specific minor party.</u>
- 8 (c) Each commissioner shall be a voter who has:
- 9 (1) been continuously registered in Pennsylvania with the
- 10 same political party or unaffiliated with a political party in
- 11 the five years immediately preceding the date of his or her
- 12 appointment; and
- 13 (2) voted in at least two of the last three Statewide
- 14 general elections immediately preceding the date of his or her
- 15 <u>appointment.</u>
- 16 (d) No person shall be eliqible for appointment who is or
- 17 has been at any time in the past five years:
- 18 (1) A declared candidate for partisan Federal, State or
- 19 local office.
- 20 (2) An elected or appointed official to Federal, State or
- 21 local office, which shall not include local precinct election
- 22 officials.
- 23 (3) An officer or member of the governing body of a
- 24 national, State or local political party.
- 25 (4) A paid consultant or employee of a Federal, State or
- 26 local elected official or political candidate of a Federal,
- 27 State or local political candidate's campaign or of a political
- 28 party, legislative caucus or action committee.
- 29 <u>(5) A registered lobbyist.</u>
- 30 (e) No person shall be eliqible for appointment who is a

- 1 parent, stepparent, child, stepchild, sibling or spouse of any
- 2 individual disqualified under subsection (d).
- 3 <u>(f) For five years after the date of appointment, a</u>
- 4 <u>commissioner shall be ineliqible to hold elective office at the</u>
- 5 State, county or city level. For 10 years after the date of
- 6 appointment, a commissioner shall be ineligible to hold or be a
- 7 candidate for any elective office for which the districts are
- 8 enacted by this commission.
- 9 (g) For five years after the date of appointment, a
- 10 commissioner shall be ineligible to hold appointive Federal,
- 11 State or local public office, to serve as paid staff for the
- 12 General Assembly or any individual legislator or to register as
- 13 <u>a Federal, State or local lobbyist in this Commonwealth.</u>
- (h) The commission in whole shall reflect the Commonwealth's
- 15 geographic and demographic diversity, including, but not limited
- 16 to, racial, ethnic and gender diversity, to the greatest extent
- 17 practicable.
- 18 (i) The secretary shall administer an application process
- 19 for individuals seeking appointment to the commission as
- 20 follows:
- 21 (1) The secretary shall design an application form which
- 22 shall clearly state the legal obligations and expectations of
- 23 potential commissioners.
- 24 (2) Beginning January 1 in each year ending in zero, the
- 25 secretary shall provide public notice of the application
- 26 process, commissioner qualifications and the selection process.
- 27 <u>Notice shall be widely distributed in order to reach as many</u>
- 28 potential applicants as is feasible, including, but not limited
- 29 to, the following:
- 30 (i) On the home page of all publicly accessible Internet

- 1 websites of Commonwealth agency communications platforms.
- 2 (ii) In the 10 most prominent print or online media outlets
- 3 in this Commonwealth and in at least one prominent print
- 4 <u>publication in every county as determined by circulation or</u>
- 5 <u>online readership</u>.
- 6 (iii) On local television stations during local news
- 7 broadcasts in this Commonwealth.
- 8 (iv) In media outlets that serve specific racial and ethnic
- 9 <u>communities in this Commonwealth, with specific attention to</u>
- 10 underserved or underrepresented populations.
- 11 (v) Through community groups that work with underserved or
- 12 <u>underrepresented populations.</u>
- 13 (3) The secretary shall continue to accept applications
- 14 until June 1 of each year ending in zero or, if the following is
- 15 not satisfied by June 1, until the following is met:
- (i) At least 80 eligible individuals who are registered with
- 17 the largest political party in this Commonwealth have applied.
- 18 (ii) At least 80 eligible individuals who are registered
- 19 with the second-largest political party in this Commonwealth
- 20 have applied.
- 21 (iii) At least 80 eligible individuals who are not
- 22 registered with the largest political party or second-largest
- 23 political party in this Commonwealth have applied.
- 24 (4) An applicant must disclose, under the penalty of
- 25 perjury, the following information pertaining to the five years
- 26 before the submission of an application:
- 27 <u>(i) Political party registration.</u>
- 28 (ii) An explanation of why the applicant desires to serve on
- 29 the commission.
- 30 (iii) Relevant leadership and community experiences.

- 1 (iv) All reportable political contributions to candidates
- 2 for Federal, State or municipal office or to any committee
- 3 supporting or opposing the election of candidates to Federal,
- 4 State or municipal office.
- 5 (v) Contractual and other financial interests with the
- 6 Commonwealth and with any other government-related entity.
- 7 (5) Applicants under paragraph (4) may include up to four
- 8 <u>letters of recommendation with their application.</u>
- 9 (6) The secretary shall determine the eligibility of
- 10 applicants to serve on the commission. If the documentation
- 11 <u>submitted by an applicant is insufficient to determine whether</u>
- 12 the applicant is eligible, the applicant shall be notified of
- 13 <u>elements lacking and allowed seven days from the date of</u>
- 14 <u>notification to cure the application. Following the cure</u>
- 15 <u>deadline applicants determined or deemed to be ineligible shall</u>
- 16 be notified of the reasons why they will not be included in the
- 17 final pool of applicants to be considered for appointment to the
- 18 commission.
- 19 (7) Once ineligible applicants have been excluded, the
- 20 secretary shall separate applications into three pools
- 21 consisting of those who are:
- 22 (i) registered with the largest political party in this
- 23 Commonwealth based on registration;
- 24 (ii) registered with the second-largest political party in
- 25 this Commonwealth based on registration; and
- 26 (iii) not registered with either of the two largest
- 27 political parties in this Commonwealth based on registration.
- (j) Once separated, each applicant pool shall be narrowed by
- 29 the State Ethics Commission to the most qualified 60 applicants
- 30 as reflective of the diversity of the Commonwealth as possible.

- 1 <u>In narrowing pools</u>, the State Ethics Commission shall consider
- 2 applicant submissions, letters of recommendation, relevant
- 3 publicly available information and geographic, gender, racial
- 4 and ethnic diversity.
- 5 (k) Once pools are narrowed, the State Ethics Commission
- 6 shall provide the lists of applicants to the leaders of the
- 7 General Assembly. No later than July 15 of each year ending in
- 8 zero, the Majority Leader and Minority Leader of the Senate and
- 9 the Majority Leader and Minority Leader of the House of
- 10 Representatives may each strike up to two applicants from each
- 11 <u>subpool</u>.
- 12 (1) Members of the commission shall be selected as follows:
- 13 (1) No later than August 1 of each year ending in zero, the
- 14 secretary shall convene a public event, made available to public
- 15 view through all appropriate technologies, for the random
- 16 selection of the first eight commissioners.
- 17 (2) Names shall be drawn at random by the secretary or
- 18 designee in the following order: three from the largest party
- 19 pool; three from the second-largest party pool; two from the
- 20 unaffiliated or minor party pool. If a choice from the
- 21 unaffiliated or minor party pool is a second from a specific
- 22 minor party, that choice shall be set aside and another name
- 23 drawn.
- 24 (3) Following the public drawing of the first eight
- 25 candidates, the State Ethics Commission shall have 15 days to
- 26 select an additional candidate from each pool to further balance
- 27 commission demographics to reasonably reflect the racial,
- 28 geographic and gender diversity of the Commonwealth and, if
- 29 possible, add needed skills or experience that may be lacking in
- 30 the randomly selected eight commissioners.

- 1 (m) Commissioners shall be compensated at the rate of \$250
- 2 per day, plus reimbursement for reasonable expenses incurred in
- 3 connection with the duties performed pursuant to this section,
- 4 for each day attending commission meetings or otherwise carrying
- 5 out the responsibilities of the commission. The rate of
- 6 compensation shall be adjusted annually for inflation.
- 7 (n) The commission may remove one of its members in the
- 8 event of substantial neglect of duty, gross misconduct in office
- 9 <u>or inability to discharge the duties of office. Removal shall</u>
- 10 require seven affirmative votes from the other members, after
- 11 the member has been served written notice and provided an
- 12 opportunity to respond. Substantial neglect of duty includes
- 13 <u>repeated failure to attend voting meetings without reasons</u>
- 14 <u>deemed excusable by the chair.</u>
- 15 (o) A vacancy in the commission shall be filled within 14
- 16 days from the time the commission is notified of the vacancy
- 17 using the same pool of applicants from which the vacating member
- 18 was chosen. The State Ethics Commission shall narrow the pool to
- 19 demographics reasonably reflecting the commissioner to be
- 20 replaced, and the secretary shall randomly select a new
- 21 commissioner. If none of the remaining applicants are available
- 22 for service, the secretary shall fill the vacancy from a new
- 23 pool of applicants created from the same voter registration
- 24 category as the vacating member.
- 25 (p) The secretary shall establish a publicly accessible
- 26 communications platform for the commission. Once the
- 27 <u>commissioners have been appointed and a communications</u>
- 28 technology manager has been hired by the secretary, the
- 29 commission shall assume responsibility for managing and updating
- 30 the platform.

- 1 (q) The communications platform shall include, but not be
- 2 limited to, all of the following information:
- 3 (1) A description of the role of the commission.
- 4 (2) Timely information about the application process.
- 5 (3) Prominently posted information about the time, place and
- 6 purpose of commission meetings.
- 7 (4) Precinct-level shapefiles and census block equivalency
- 8 files.
- 9 (5) Precinct-level results from Statewide primary and
- 10 general elections for the past 10 years.
- 11 (6) Legal description and shapefiles from previous
- 12 redistricting cycles for all relevant maps.
- 13 (7) Links to free, publicly accessible software tools
- 14 members of the public can use to create maps for submission and
- 15 quantitatively evaluate all proposed maps.
- 16 (8) A portal for the submission of proposed congressional
- 17 and legislative district maps.
- 18 (9) All congressional and legislative district maps or
- 19 portions of maps drawn by the commission or submitted by the
- 20 public.
- 21 (10) The underlying data used to create or evaluate maps in
- 22 <u>a format easily usable for analysis.</u>
- 23 (11) A portal for submission and curation of comments and
- 24 responses to any proposed maps or portions of maps.
- 25 (12) Means for members of the public to comment directly on
- 26 specific submitted maps.
- 27 (13) A video archive of all meetings of the commission.
- 28 (14) Transcripts of all commission meetings.
- 29 (15) Reports providing analysis of all submitted maps using
- 30 respected, readily available tools assessing required criteria.

- 1 (r) The commission shall post any data regarding
- 2 <u>congressional and legislative redistricting on the publicly</u>
- 3 accessible communications portal at the same time it is made
- 4 <u>available to the commission and the data shall be considered</u>
- 5 <u>public record under applicable laws.</u>
- 6 (s) The commission shall deem each incarcerated person as
- 7 <u>residing at his or her last known place of residence, rather</u>
- 8 than at the institution of his or her incarceration, except if
- 9 the last known place of residence is outside of this
- 10 Commonwealth. This reallocation of population data shall be
- 11 <u>furnished prior to the drafting of any proposed maps and be made</u>
- 12 <u>available to the public.</u>
- 13 (t) Actions by the commission shall be in a public meeting
- 14 by the affirmative vote of no less than seven commissioners,
- 15 including the following:
- 16 (1) At least two commissioners registered with the largest
- 17 political party in this Commonwealth.
- 18 (2) At least two commissioners registered with the second-
- 19 <u>largest political party in this Commonwealth.</u>
- 20 (3) At least two commissioners who are not registered with
- 21 the largest political party or second-largest political party in
- 22 this Commonwealth.
- 23 (u) No later than October 1 of each year ending in zero, the
- 24 secretary or designee shall convene a series of public meetings
- 25 of the commission for the purposes of orientation and training,
- 26 including, but not limited to, the following topics:
- 27 (1) The Voting Rights Act of 1965 (Public Law 89-110, 52
- 28 U.S.C. § 10301 et seq.) and minority representation in
- 29 <u>Pennsylvania.</u>
- 30 (2) Mapping tools and respected analysis of district plans.

- 1 (3) Understanding redistricting criteria.
- 2 (4) Review of effective redistricting processes in other
- 3 states with independent citizens commissions.
- 4 <u>(v) No later than January 10 of each year ending in one, the</u>
- 5 <u>commissioners shall select one of the commissioners to serve as</u>
- 6 <u>a chair and one of the commissioners to serve as vice chair. The</u>
- 7 <u>chair and vice chair may not be registered with the same</u>
- 8 political party.
- 9 (w) The commission has the sole power to make its own rules
- 10 of procedure. The commission shall have procurement and
- 11 contracting authority and may hire staff and consultants for the
- 12 purposes of this section, including legal representation.
- 13 (x) The General Assembly shall appropriate funds sufficient
- 14 to compensate the commissioners and to enable the commission to
- 15 carry out its functions, operations and activities. The
- 16 <u>commission shall furnish reports of expenditures</u>, at least
- 17 annually, to the Governor and the General Assembly and shall be
- 18 subject to annual audit as provided by law.
- 19 (y) The commission shall have legal standing to prosecute an
- 20 action regarding the adequacy of resources provided for the
- 21 operation of the commission and to defend any action regarding
- 22 an adopted plan. The commission shall inform the General
- 23 Assembly if the commission determines that funds or other
- 24 resources provided for operation of the commission are not
- 25 adequate. The General Assembly shall provide adequate funding to
- 26 allow the commission to defend any action regarding an adopted
- 27 <u>plan.</u>
- 28 (y.1) The following shall apply to commission meetings,
- 29 records and communications:
- 30 (1) The commission shall be considered a public body subject

- 1 to laws applicable to Commonwealth agencies, including open
- 2 meetings laws and laws allowing access to public records.
- 3 (2) The proceedings of the commission or committees shall be
- 4 <u>contemporaneously broadcast on the publicly accessible</u>
- 5 communication platform in a way that allows for public viewing
- 6 and public interaction. To ensure public participation, meetings
- 7 and hearings shall be widely advertised in multiple languages,
- 8 where necessary, and be held at times that allow for broad
- 9 <u>attendance</u>.
- 10 (3) Except for documents or communications subject to
- 11 attorney-client privilege, documents or communications created
- 12 <u>or received by a commissioner, a commission staff member or a</u>
- 13 <u>consultant to the commission as a part of the commission's</u>
- 14 <u>duties under this section shall not be exempt by any privilege.</u>
- 15 (4) Records pertaining to a commission's action on a
- 16 preliminary congressional or legislative district map or the
- 17 analysis of a preliminary map shall be publicly disclosed on the
- 18 commission's publicly accessible communication platform as soon
- 19 as practicable after the records are created.
- 20 (5) The commission shall develop a system for receiving
- 21 written comments from the public, including all electronic mail
- 22 formats and a comment portal on the publicly accessible Internet
- 23 website. The portal shall be able to facilitate real-time public
- 24 comment during live-streamed commission and committee meetings
- 25 and hearings. The comments shall be reviewed by the commission
- 26 and committees and given consideration equal to in-person
- 27 <u>testimony.</u>
- 28 (6) A commissioner, commission staff member or consultant to
- 29 the commissioner may not communicate with any outside persons
- 30 attempting to influence the map drawing process outside of

- 1 public meetings and public comment periods. To the extent that a
- 2 <u>commissioner</u>, <u>commission staff member or consultant to the</u>
- 3 <u>commissioner receives a communication described under this</u>
- 4 paragraph, the communication shall be publicly disclosed on the
- 5 commission's publicly accessible Internet website as soon as
- 6 practicable after the communication is received.
- 7 (y.2) The following shall apply to public hearings of the
- 8 <u>commission:</u>
- 9 (1) To identify communities of interest and obtain other
- 10 information relevant to the drawing of congressional and
- 11 <u>legislative districts</u>, the commission shall seek public input.
- 12 Before any proposed district maps are drawn, the commission
- 13 <u>shall hold no less than eight public hearings across this</u>
- 14 <u>Commonwealth to solicit testimony from a representative cross-</u>
- 15 <u>section of this Commonwealth's population. The commission shall</u>
- 16 provide at least 14 days' notice before a public hearing is held
- 17 as specified under paragraph (2). At least one hearing shall be
- 18 held in each of the four largest cities in this Commonwealth by
- 19 population, in central locations easily accessible by public
- 20 transportation. Remaining hearings shall be located to balance
- 21 accessibility in remaining portions of this Commonwealth.
- 22 (2) The commission shall adequately advertise a public
- 23 hearing and schedule a public hearing in a manner to encourage
- 24 attendance, including scheduling the public hearings outside of
- 25 regular work hours and using technology that allows for real-
- 26 time, virtual participation and feedback in the public hearing.
- 27 The commission shall record a public hearing and post a video of
- 28 the public hearing on the commission's publicly accessible
- 29 communication platform within three days of the public hearing.
- 30 (z) The commission shall provide a meaningful opportunity

- 1 for all persons to participate in the redistricting process,
- 2 including, but not limited to, the following:
- 3 (1) Issuing notices in multiple languages.
- 4 (2) Ensuring that adequate translation services are
- 5 <u>available at public hearings.</u>
- 6 (3) Complying with all Federal and State law protections for
- 7 individuals with disabilities.
- 8 (4) If the initial public input during the commission's
- 9 public hearings does not appear to represent the diversity of
- 10 this Commonwealth, the commission shall take remedial steps,
- 11 including, but not limited to, conducting additional outreach,
- 12 <u>holding additional public hearings and identifying</u>
- 13 <u>underrepresented communities.</u>
- 14 (z.1) The following shall apply to the consideration and
- 15 approval of redistricting plans:
- 16 (1) No later than July 1 of each year ending in one, or no
- 17 later than 60 days after population data for the Commonwealth as
- 18 determined by the Federal decennial census are available,
- 19 whichever comes first, the commission shall complete and provide
- 20 for public review at least one proposed redistricting plan for
- 21 each type of district.
- 22 (2) All proposed redistricting plans and supporting reports
- 23 shall be made available to the public through the commission's
- 24 publicly accessible communication portal.
- 25 (3) Accompanying reports shall include statistical data
- 26 regarding compliance with criteria, comparison to top scoring
- 27 <u>submissions and explanation of rationale, plus explanation of</u>
- 28 ways public submissions and comment were incorporated.
- 29 <u>(4) The commission, within 60 days following publication of</u>
- 30 all preliminary plans as set forth in paragraph (1), shall

- 1 schedule and conduct at least eight public hearings, in
- 2 <u>different geographic regions of this Commonwealth, to receive</u>
- 3 comment and recommended changes for the preliminary plans. At
- 4 <u>least one hearing shall be held in each of the four largest</u>
- 5 cities in this Commonwealth by population, in central locations
- 6 <u>easily accessible by public transportation.</u> Remaining hearings
- 7 <u>shall be located to balance accessibility in remaining portions</u>
- 8 of this Commonwealth. The public communication portal shall
- 9 provide opportunity for public comment or partial maps
- 10 submissions suggesting alterations on each preliminary plan.
- 11 (5) No later than October 1 of each year ending in one, or
- 12 no later than 120 days after population data for the
- 13 <u>Commonwealth as determined by the Federal decennial census are</u>
- 14 <u>available</u>, whichever comes first, the commission shall approve a
- 15 final redistricting plan for each category. Final plans must be
- 16 <u>accompanied by reports which shall include statistical data</u>
- 17 regarding compliance with criteria, comparison to top scoring
- 18 submissions and explanation of rationale, plus explanation of
- 19 ways public submissions and comment were incorporated.
- 20 (6) Upon approval, the commission shall certify the
- 21 resulting redistricting plan to the secretary, which plan shall
- 22 <u>constitute the certified final plan.</u>
- 23 (z.2) If the commission does not complete and approve a
- 24 final redistricting plan by November 1, the following shall
- 25 apply:
- 26 (1) The commission shall consider proposed plans for each
- 27 <u>category of district separately from all other categories.</u>
- 28 (2) Each commissioner or group of commissioners may propose
- 29 one redistricting plan in each category. Each proposed
- 30 redistricting plan shall be accompanied by a written report that

- 1 demonstrates the plan's compliance with all applicable Federal
- 2 and State laws, including redistricting criteria.
- 3 (3) All proposed plans and supporting written reports shall
- 4 <u>be made available for public review and comment for a period of</u>
- 5 10 days.
- 6 (4) After the close of the public comment period, the
- 7 <u>commission shall vote on all proposed plans as follows:</u>
- 8 (i) Each commissioner shall rank the plans submitted in each
- 9 category according to preference, with each redistricting plan
- 10 being assigned a point value inverse to its ranking among the
- 11 number of choices in a category, giving the lowest-ranked
- 12 redistricting plan one point and the highest-ranked
- 13 <u>redistricting plan a point value equal to the number of plans</u>
- 14 <u>submitted in that category.</u>
- 15 (ii) The redistricting plan or plans receiving the lowest
- 16 combined ranking in each category shall be eliminated.
- 17 (iii) The commission shall repeat the process until only one
- 18 redistricting plan remains in each category.
- 19 (5) Upon approval of plans for all categories, the
- 20 commission shall certify the resulting combined redistricting
- 21 plan to the secretary, and that redistricting plan shall
- 22 constitute the certified final plan.
- 23 (z.3) An aggrieved person who is a registered voter in this
- 24 Commonwealth may file a petition with the Supreme Court within
- 25 60 days after the commission has certified a final plan to bar
- 26 the secretary from implementing the final plan on the grounds
- 27 that the filed final plan violates the provisions of this
- 28 section or section 16 or 19. This does not preclude any person
- 29 <u>from filing a petition at a later date regarding violation of</u>
- 30 the Constitution of the United States, the Constitution of

- 1 Pennsylvania or any Federal or other State statute. The
- 2 commission shall have sole legal standing to defend an action
- 3 <u>regarding a certified final plan.</u>
- 4 (z.4) If the commission does not file a final plan by
- 5 November 30 of each year ending in one, unless the time be
- 6 <u>extended by the Supreme Court for cause shown, the Supreme Court</u>
- 7 <u>shall immediately proceed on its own motion to approve a</u>
- 8 redistricting plan. The Supreme Court shall certify the plan to
- 9 the secretary, and that plan shall constitute the certified
- 10 final plan.
- 11 (z.5) The final plan shall have the force of law and the
- 12 districts provided in the final plan shall be used thereafter in
- 13 <u>elections to the General Assembly and United States Congress</u>
- 14 until the next redistricting as required under this section.
- 15 (z.6) The Department of State shall provide support to the
- 16 commission in the performance of its duties.
- 17 (z.7) The term of office of each member of the commission
- 18 expires upon the appointment of the first member of the
- 19 succeeding commission.
- 20 (z.8) A district that does not include the residence from
- 21 which a member of the Senate was elected whether or not
- 22 scheduled for election at the next general election shall elect
- 23 a Senator at the election.
- 24 (z.9) The following words and phrases when used in this
- 25 section shall have the meanings given to them in this subsection
- 26 unless the context clearly indicates otherwise:
- 27 "Commission." The Independent Redistricting Commission.
- 28 "Commissioner" or "member." A member of the Independent
- 29 <u>Redistricting Commission</u>.
- 30 "Federal decennial census." The decennial census required by

- 1 Federal law to be conducted by the United States Census Bureau
- 2 <u>in every year ending in zero.</u>
- 3 "Final plan." A plan for both congressional and legislative
- 4 redistricting filed with the Secretary of the Commonwealth.
- 5 <u>"Redistricting plan." A plan for congressional or</u>
- 6 <u>legislative redistricting</u>, or a plan for both congressional and
- 7 <u>legislative redistricting.</u>
- 8 <u>"Secretary." The Secretary of the Commonwealth.</u>
- 9 Section 2. The following distinct amendment to the
- 10 Constitution of Pennsylvania is proposed in accordance with
- 11 Article XI:
- 12 That Article II be amended by adding a section to read:
- 13 <u>§ 19. Redistricting criteria.</u>
- 14 (a) In addition to the requirements of section 16, the
- 15 <u>following shall apply:</u>
- 16 (1) Districts shall comply with the United States
- 17 Constitution and comply with the Voting Rights Act of 1965
- 18 (Public Law 89-110, 52 U.S.C. § 10301 et seq.) and other Federal
- 19 laws.
- 20 (2) A redistricting plan may not:
- 21 (i) Purposefully or unduly favor or disfavor any incumbent
- 22 <u>elected official, candidate or prospective candidate for</u>
- 23 elective office.
- 24 (ii) Provide a disproportionate advantage to any political
- 25 party. A disproportionate advantage to a political party shall
- 26 be determined by using accepted measures of partisan fairness.
- 27 (3) Districts shall provide racial minorities an equal
- 28 opportunity to participate in the political process and may not
- 29 dilute or diminish their ability to elect candidates of choice
- 30 whether alone or in coalition with others.

- 1 (4) Districts shall respect communities of interest to the
- 2 extent practicable and after compliance with the requirements of
- 3 paragraphs (1) and (2).
- 4 <u>(5) Senatorial and representative districts shall be drawn</u>
- 5 with the fewest number of divisions to counties, municipalities
- 6 and wards within a population deviation of 2.5% above or below
- 7 the ideal population. A county may not contain more senatorial
- 8 districts than the number required by the population plus one. A
- 9 <u>county may not contain more representative districts than the</u>
- 10 <u>number required by the population plus two. A precinct may not</u>
- 11 be split in the drawing of district lines.
- 12 (6) Congressional districts shall be drawn with the fewest
- 13 <u>number of divisions to counties</u>, <u>municipalities and wards within</u>
- 14 <u>a population deviation of .25% above or below the ideal</u>
- 15 population. A county may not contain more congressional
- 16 <u>districts than the number required by the population plus one. A</u>
- 17 precinct may not be split in the drawing of district lines.
- 18 (7) The boundaries of each district shall be contiquous.
- 19 Boundaries shall be drawn using a single nonintersecting
- 20 continuous line. A county or municipal fragment or enclave
- 21 containing less than 50 persons shall be considered contiguous
- 22 to the district if the remainder of the county or municipality
- 23 is wholly within the same district.
- 24 (8) To the extent possible without violating the preceding
- 25 criteria, districts shall be compact in form as determined
- 26 through standard compactness measures and district boundaries
- 27 <u>shall conform to natural boundaries existing in the physical</u>
- 28 geography of an area.
- 29 (b) The following words and phrases when used in this
- 30 section shall have the meanings given to them in this subsection

- 1 <u>unless the context clearly indicates otherwise:</u>
- 2 "Community of interest." An area with recognized
- 3 similarities of interests, including, but not limited to,
- 4 ethnic, racial, economic, tribal, social, cultural, geographic
- 5 or historic identities. The term may include political
- 6 <u>subdivisions such as counties, municipalities, tribal lands and</u>
- 7 reservations or school districts but shall not include common
- 8 <u>relationships with political parties or political candidates.</u>
- 9 Section 3. (a) Upon the first passage by the General
- 10 Assembly of these proposed constitutional amendments, the
- 11 Secretary of the Commonwealth shall proceed immediately to
- 12 comply with the advertising requirements of section 1 of Article
- 13 XI of the Constitution of Pennsylvania and shall transmit the
- 14 required advertisements to two newspapers in every county in
- 15 which such newspapers are published in sufficient time after
- 16 passage of these proposed constitutional amendments.
- 17 (b) Upon the second passage by the General Assembly of these
- 18 proposed constitutional amendments, the Secretary of the
- 19 Commonwealth shall proceed immediately to comply with the
- 20 advertising requirements of section 1 of Article XI of the
- 21 Constitution of Pennsylvania and shall transmit the required
- 22 advertisements to two newspapers in every county in which such
- 23 newspapers are published in sufficient time after passage of
- 24 these proposed constitutional amendments. The Secretary of the
- 25 Commonwealth shall:
- 26 (1) Submit the proposed constitutional amendments under
- 27 section 1 of this resolution to the qualified electors of
- this Commonwealth as a single ballot question at the first
- 29 primary, general or municipal election which meets the
- 30 requirements of and is in conformance with section 1 of

- Article XI of the Constitution of Pennsylvania and which

  coccurs at least three months after the proposed

  constitutional amendments are passed by the General Assembly.
- Submit the proposed constitutional amendment under 4 section 2 of this resolution to the qualified electors of 5 6 this Commonwealth as a separate ballot question at the first primary, general or municipal election which meets the 7 requirements of and is in conformance with section 1 of 8 9 Article XI of the Constitution of Pennsylvania and which 10 occurs at least three months after the proposed constitutional amendment is passed by the General Assembly. 11