## THE GENERAL ASSEMBLY OF PENNSYLVANIA

## SENATE BILL

No. 711

Session of 2013

INTRODUCED BY GREENLEAF, FONTANA, RAFFERTY, TARTAGLIONE, WASHINGTON, ERICKSON, HUGHES, SOLOBAY AND FERLO, MARCH 20, 2013

REFERRED TO JUDICIARY, MARCH 20, 2013

## AN ACT

Amending Titles 18 (Crimes and Offenses), 42 (Judiciary and 1 Judicial Procedure) and 44 (Law and Justice) of the 2 Pennsylvania Consolidated Statutes, further providing for 3 expungement; providing for informant testimony; further providing for exceptions to sovereign immunity; adding provisions relating to wrongful conviction and imprisonment; 5 and providing for recording of custodial interrogations and 7 for eyewitness identifications. 8 9 The General Assembly of the Commonwealth of Pennsylvania hereby enacts as follows: 10 11 Section 1. Section 9122(a) of Title 18 of the Pennsylvania Consolidated Statutes, amended October 25, 2012 (P.L.1655, 12 No.204), is amended to read: 13 14 § 9122. Expungement. Specific proceedings. -- Criminal history record 15 16 information shall be expunded in a specific criminal proceeding 17 when: no disposition has been received or, upon request 18 for criminal history record information, no disposition has 19 been recorded in the repository within 18 months after the 20

- date of arrest and the court of proper jurisdiction certifies to the director of the repository that no disposition is available and no action is pending. Expungement shall not occur until the certification from the court is received and the director of the repository authorizes such expungement;
  - (2) a court order requires that such nonconviction data be expunged; [or]
  - (3) a person 21 years of age or older who has been convicted of a violation of section 6308 (relating to purchase, consumption, possession or transportation of liquor or malt or brewed beverages), which occurred on or after the day the person attained 18 years of age, petitions the court of common pleas in the county where the conviction occurred seeking expungement and the person has satisfied all terms and conditions of the sentence imposed for the violation, including any suspension of operating privileges imposed pursuant to section 6310.4 (relating to restriction of operating privileges). Upon review of the petition, the court shall order the expungement of all criminal history record information and all administrative records of the Department of Transportation relating to said conviction[.]; or

## (4) an individual:

- (i) is found by the Commonwealth Court under 42

  Pa.C.S. Ch. 85 Subch. D (relating to claims for wrongful conviction and imprisonment) to have been wrongfully convicted and imprisoned;
  - (ii) has agreed to a favorable written settlement for a civil claim relating to a wrongful conviction and imprisonment; or
- 30 <u>(iii) has obtained a civil judgment that establishes</u>

- 1 <u>wrongful conviction and imprisonment.</u>
- 2 \* \* \*
- 3 Section 2. Title 42 is amended by adding a section to read:
- 4 § 5919.1. Informant testimony.
- 5 (a) Disclosures. -- In any case in which the prosecution
- 6 attempts to introduce evidence of incriminating statements made
- 7 by the accused to an informant or overheard by an informant, the
- 8 prosecution shall timely disclose all of the following to the
- 9 <u>defense:</u>
- 10 (1) The intention of the prosecution to introduce the
- 11 <u>testimony of an informant.</u>
- 12 (2) The complete criminal history of an informant.
- 13 (3) Any deal, promise, inducement or benefit which the
- offering party has made or will make to the informant.
- 15 (4) The substance of the testimony to be given by the
- informant, including all statements made by the accused and
- heard by the informant.
- 18 (5) The time and place of each statement, the time and
- 19 place of its disclosure to law enforcement officials and the
- 20 names of all persons who were present when the statement was
- 21 made.
- 22 (6) Whether, at any time, the informant recanted his
- 23 <u>testimony and, if so, the time and place of the recantation,</u>
- the nature of the recantation and the names of the persons
- 25 who were present at the recantation.
- 26 (7) Other cases in which the informant testified and
- whether the informant received any promise, inducement or
- benefit in exchange for or after that testimony.
- 29 (8) Any other information relevant to the credibility of
- 30 the informant.

- 1 (b) Hearing. -- In any capital case in which the prosecution
- 2 attempts to introduce testimony of incriminating statements made
- 3 by the accused to an informant or overheard by an informant, the
- 4 court shall conduct a hearing before the introduction of the
- 5 testimony to determine whether the testimony is reliable. If the
- 6 prosecution fails to show by a preponderance of the evidence
- 7 that the statement is reliable, the court may not allow the
- 8 testimony to be heard at trial. At this hearing, the court shall
- 9 consider the factors enumerated in subsection (a) as well as any
- 10 other factors relating to reliability. A hearing under this
- 11 <u>subsection is not required if the defendant waives the right to</u>
- 12 the hearing or if an electronic recording was made of the
- 13 <u>statement of the accused.</u>
- 14 (c) Applicability. -- This section applies to informant
- 15 <u>evidence obtained in the course of the investigation of a</u>
- 16 felony.
- 17 (d) Definitions. -- As used in this section the following
- 18 words and phrases shall have the meanings given to them in this
- 19 subsection:
- 20 "Electronic recording." An audio or audiovisual recording of
- 21 a statement.
- 22 "Informant." An individual whom the prosecution offers as a
- 23 witness to testify about admissions of an accused that were made
- 24 to or overheard by the informant while both the informant and
- 25 the accused were incarcerated in a penal institution.
- 26 Section 3. Section 8521(a) of Title 42 is amended to read:
- 27 § 8521. Sovereign immunity generally.
- 28 (a) General rule. -- Except as otherwise provided in this
- 29 subchapter and Subchapter D (relating to claims for wrongful
- 30 conviction and imprisonment), no provision of this title shall

- 1 constitute a waiver of sovereign immunity for the purpose of 1
- 2 Pa.C.S. section 2310 (relating to sovereign immunity reaffirmed;
- 3 specific waiver) or otherwise.
- 4 \* \* \*
- 5 Section 4. Section 8522(b) of Title 42 is amended by adding
- 6 a paragraph to read:
- 7 § 8522. Exceptions to sovereign immunity.
- 8 \* \* \*
- 9 (b) Acts which may impose liability. -- The following acts by
- 10 a Commonwealth party may result in the imposition of liability
- 11 on the Commonwealth and the defense of sovereign immunity shall
- 12 not be raised to claims for damages caused by:
- 13 \* \* \*
- 14 (10) Wrongful conviction and imprisonment.--Wrongful
- 15 conviction and imprisonment for which claims may be brought
- 16 <u>under Subchapter D (relating to claims for wrongful</u>
- conviction and imprisonment).
- 18 \* \* \*
- 19 Section 5. Chapter 85 of Title 42 is amended by adding a
- 20 subchapter to read:
- 21 SUBCHAPTER D
- 22 CLAIMS FOR WRONGFUL CONVICTION AND IMPRISONMENT
- 23 Sec.
- 24 8581. Eligibility.
- 25 8582. Statement of claim and basis of award.
- 26 8583. Commonwealth Court.
- 27 <u>8584. Presentation of claim.</u>
- 28 <u>8585</u>. <u>Damages</u>.
- 29 8586. Report and order.
- 30 <u>8587</u>. Notice.

- 1 8588. Statute of limitations.
- 2 § 8581. Eligibility.
- 3 Any person convicted and subsequently imprisoned for one or
- 4 more crimes that the person did not commit and who has been
- 5 released from prison and is not subject to retrial, or the heirs
- 6 of such person if the person is deceased, may present a claim
- 7 for damages against the Commonwealth. Other than credit for time
- 8 served, a claimant is not entitled to compensation under this
- 9 <u>subchapter for any portion of a sentence spent incarcerated</u>
- 10 during which the claimant was also serving a consecutive or
- 11 concurrent sentence for another crime to which this subchapter
- 12 does not apply. The acceptance by the claimant of any judicial
- 13 <u>award</u>, compromise or settlement shall be in writing and shall,
- 14 except when procured by fraud, be final and conclusive on the
- 15 claimant and completely bar any further action by the claimant
- 16 against the Commonwealth for the same subject matter.
- 17 § 8582. Statement of claim and basis of award.
- 18 (a) Evidence of claim. -- To present a claim for wrongful
- 19 conviction and imprisonment, the claimant must establish that:
- 20 (1) He has been convicted of one or more crimes and
- 21 <u>subsequently sentenced to a term of imprisonment and has</u>
- 22 served all or any part of the sentence.
- 23 (2) His actual innocence has been established by:
- (i) being pardoned by the Governor for the crime or
- 25 crimes for which he was sentenced, and which are the
- 26 basis for the claim, on the grounds that the crime or
- 27 <u>crimes were either not committed at all or, if committed,</u>
- were not committed by the defendant;
- 29 <u>(ii) having the judgment of conviction of the</u>
- 30 claimant reversed or vacated and the accusatory

- 1 <u>instrument dismissed if the judgment of conviction was</u>
- 2 reversed or vacated or the accusatory instrument was
- 3 dismissed on grounds consistent with innocence; or
- 4 (iii) if a new trial was ordered, either being found
- 5 <u>not guilty at the new trial or not being retried and the</u>
- 6 accusatory instrument dismissed.
- 7 (b) Basis of award.--To obtain a judgment in the claimant's
- 8 <u>favor</u>, the claimant must demonstrate that:
- 9 <u>(1) The claimant was convicted of one or more crimes and</u>
- 10 subsequently sentenced to a term of imprisonment and has
- 11 <u>served all or any part of the sentence.</u>
- 12 (2) By clear and convincing evidence his actual
- innocence has been established under subsection (a) (2).
- 14 § 8583. Commonwealth Court.
- 15 <u>Proceedings before the court shall be governed by rules</u>
- 16 <u>established by the court, which shall emphasize, to the greatest</u>
- 17 extent possible, informality of proceedings. No claimant shall
- 18 be required to be represented or accompanied by an attorney.
- 19 § 8584. Presentation of claim.
- 20 All claims of wrongful conviction and imprisonment shall be
- 21 presented to and heard by the Commonwealth Court. Upon
- 22 presentation of a claim under section 8582 (relating to
- 23 statement of claim and basis of award), the court shall fix a
- 24 time and place to hear the claim. At least 15 days prior to the
- 25 time fixed for the hearing, the court shall mail notice thereof
- 26 to the claimant and to the district attorney in the district
- 27 where the claimant was prosecuted for the crimes which serve as
- 28 the basis for this claim. The district attorney may offer
- 29 evidence and argue in opposition to the claim for damages. If
- 30 the claimant was prosecuted by the Office of Attorney General,

- 1 then that office, rather than the district attorney, must be
- 2 notified that it may oppose the claim under this section.
- 3 <u>§ 8585. Damages.</u>
- 4 <u>If the Commonwealth Court finds that the claimant was</u>
- 5 wrongfully convicted and imprisoned, it may award damages as
- 6 follows:
- 7 (1) A minimum of \$50,000 for each year of incarceration,
- 8 <u>as adjusted annually to account for inflation from the</u>
- 9 <u>effective date of this section</u>, and prorated for partial
- 10 years served.
- 11 (2) In a lump sum or as an annuity as chosen by the
- 12 <u>claimant.</u>
- (3) Compensation for any reasonable reintegrative
- services and mental and physical health care costs incurred
- by the claimant for the time period between his release from
- incarceration and the date of his award.
- 17 (4) Reasonable attorney fees calculated at 10% of the
- damage award plus expenses. Exclusive of expenses, these fees
- 19 may not exceed \$75,000, as adjusted annually to account for
- inflation from the effective date of this section, unless the
- 21 court approves an additional amount for good cause. These
- fees may not be deducted from the compensation due the
- 23 claimant nor may his counsel receive additional fees from the
- 24 client for this matter.
- 25 (5) Compensation to those entitled to child-support
- 26 payments owed by the claimant that became due, and interest
- 27 <u>on child-support arrearages that accrued during the time the</u>
- 28 claimant served in prison but were not paid. Such
- 29 compensation is to be provided out of the total cash award to
- the claimant under paragraph (1).

(6) In any case for which compensation is authorized by	У
this subchapter, the payment of compensation may be:	
(i) to or for the benefit of the claimant; or	
(ii) in the case of death of the claimant, to or for	or
the benefit of any one or more of the heirs at law of the	he_
claimant who at the time of the claimant's demise were	
dependent upon the claimant for support.	
(7) To decide damages, the Commonwealth Court shall	
consider all circumstances surrounding the claim, including	
but not limited to, the length of the claimant's wrongful	
incarceration, any injuries the claimant sustained while	
incarcerated, any other need for financial aid and any other	<u>r_</u>
relevant matters. Insofar as practical, the Commonwealth	
Court shall formulate standards for uniform application in	
recommending compensation.	
(8) The damage award is not subject to any cap	
applicable to private parties in civil lawsuits.	
(9) The damage award may not be offset by any expenses	_
incurred by the Commonwealth or any political subdivision of	<u>f_</u>
the Commonwealth, including, but not limited to, expenses	
incurred to secure the claimant's custody or to feed, clothe	<u>e_</u>
or provide medical services for the claimant, nor may the	
court offset the value of any services or reduction in fees	_
for services or the value thereof to be provided to the	
claimant that may be awarded to the claimant under this	
section.	
(10) The award of damages shall include reimbursement	
for any statutorily mandated and court-assessed costs, fine:	s,
restitution and fees to the extent that they have been	
collected.	

- 1 (11) A decision of the Commonwealth Court on behalf of
- 2 the claimant shall result in the automatic expungement of the
- 3 <u>criminal history record of the claimant as it relates to the</u>
- 4 <u>crimes that form the basis of this claim. As part of its</u>
- 5 <u>decision</u>, the court shall specifically direct the
- 6 Pennsylvania State Police and the prosecuting district
- 7 <u>attorney of the original crimes that form the basis of this</u>
- 8 <u>claim to expunge the record consistent with this paragraph.</u>
- 9 Accordingly, the court shall forward a copy of its decision
- to the Pennsylvania State Police and to the prosecuting
- district attorney.
- 12 (12) The damage award is not subject to any Commonwealth
- 13 taxes.
- 14 § 8586. Report and order.
- The Commonwealth Court shall issue a ruling and order and
- 16 provide the State Treasurer a statement of the total
- 17 compensation due and owing to the claimant from the
- 18 Commonwealth.
- 19 § 8587. Notice.
- 20 (a) Court. -- A court granting judicial relief as described in
- 21 section 8582(a) (relating to statement of claim and basis of
- 22 award) shall provide a copy of this subchapter to the individual
- 23 seeking such relief at the time the court determines that the
- 24 claimant's claim is likely to succeed. The individual shall be
- 25 required to acknowledge his receipt of a copy of this subchapter
- 26 in writing on a form established by the Supreme Court. The
- 27 <u>acknowledgment shall be entered on the docket by the court and</u>
- 28 shall be admissible in any proceeding filed by a claimant under
- 29 <u>this subchapter.</u>
- 30 (b) Board of Pardons. -- Upon the issuance of a full pardon on

- 1 or after the effective date of this subchapter, the Board of
- 2 Pardons shall provide a copy of this subchapter to an individual
- 3 when pardoned as described in section 8582(a). The individual
- 4 shall be required to acknowledge his receipt of a copy of this
- 5 <u>subchapter in writing on a form established by the board, which</u>
- 6 shall be retained on file by the board as part of its official
- 7 records and shall be admissible in any proceeding filed by a
- 8 <u>claimant under this subchapter.</u>
- 9 (c) Failure to provide notice. -- In the event a claimant
- 10 granted judicial relief or a full pardon on or after the
- 11 effective date of this subchapter shows he did not properly
- 12 receive a copy of the information required by this section, the
- 13 claimant shall receive a one-year extension on the two-year time
- 14 limit provided in section 8588 (relating to statute of
- 15 limitations).
- 16 (d) Notice by Supreme Court. -- The Supreme Court shall make
- 17 reasonable attempts to notify all persons who were granted
- 18 judicial relief as described in section 8582(a), prior to the
- 19 enactment of this subchapter, of their rights under this
- 20 subchapter.
- 21 § 8588. Statute of limitations.
- 22 An action for compensation brought by a wrongfully convicted
- 23 person under this subchapter shall be commenced within two years
- 24 after either the grant of a pardon or the grant of judicial
- 25 relief and satisfaction of other conditions described in section
- 26 8582 (relating to statement of claim and basis of award). Any
- 27 <u>action by the Commonwealth challenging or appealing the grant of</u>
- 28 judicial relief tolls the two-year period. Persons convicted,
- 29 <u>incarcerated and released from custody prior to the effective</u>
- 30 date of this subchapter shall commence an action under this

- 1 subchapter within five years of the effective date.
- 2 Section 6. Title 44 is amended by adding a chapter to read:
- 3 CHAPTER 83
- 4 <u>INVESTIGATION</u>
- 5 Subchapter
- 6 A. Recording of Interrogations
- 7 <u>B. Eyewitness Identifications</u>
- 8 SUBCHAPTER A
- 9 <u>RECORDING OF INTERROGATIONS</u>
- 10 Sec.
- 11 8301. Definitions.
- 12 <u>8302. Recording requirement.</u>
- 13 <u>8303</u>. Applicability.
- 14 8304. Wiretap exception to recording.
- 15 8305. Sanctions.
- 16 <u>8306</u>. Handling and preservation of electronic recordings.
- 17 § 8301. Definitions.
- 18 The following words and phrases when used in this subchapter
- 19 shall have the meanings given to them in this section unless the
- 20 context clearly indicates otherwise:
- 21 "Custodial interrogation." An interview in which a question,
- 22 statement or other conduct is reasonably likely to elicit an
- 23 <u>incriminating response and occurs while the individual</u>
- 24 interviewed is in custody.
- 25 "Custody." A state of affairs in which the individual who is
- 26 interviewed by a law enforcement officer is physically deprived
- 27 of his freedom in any significant way or is placed in a
- 28 situation in which he reasonably believes his freedom of action
- 29 <u>or movement is restricted.</u>
- 30 "Electronic recording." An audiovisual or audio recording of

- 1 a statement.
- 2 "Interview." A conversation between a law enforcement
- 3 officer and another individual that takes place in the course of
- 4 <u>a criminal investigation.</u>
- 5 "Law enforcement agency." A government entity whose
- 6 <u>responsibilities include enforcement of criminal laws or the</u>
- 7 <u>investigation of suspected criminal activity.</u>
- 8 <u>"Law enforcement officer." An officer or other employee of a</u>
- 9 <u>law enforcement agency whose personal responsibilities include</u>
- 10 enforcement of criminal laws or the investigation of suspected
- 11 <u>criminal activity.</u>
- 12 <u>"Statement." An oral, written, sign language or nonverbal</u>
- 13 communication that takes place during a custodial interrogation.
- 14 § 8302. Recording requirement.
- An electronic recording must be made of any custodial
- 16 <u>interrogation relating to the investigation of the following</u>
- 17 offenses:
- 18 (1) An offense under 18 Pa.C.S. Ch. 25 (relating to
- 19 criminal homicide).
- 20 (2) An offense classified as a felony under 18 Pa.C.S.
- 21 <u>Ch. 31 (relating to sexual offenses).</u>
- 22 (3) An offense under 18 Pa.C.S. Ch. 37 (relating to
- robbery).
- 24 (4) An offense classified as a felony under 18 Pa.C.S. §
- 25 3301 (relating to arson and related offenses).
- 26 (5) An attempt under 18 Pa.C.S. § 901 (relating to
- 27 criminal attempt) or conspiracy under 18 Pa.C.S. § 903
- 28 (relating to criminal conspiracy) to commit an offense
- referred to in paragraph (1), (2), (3) or (4).
- 30 § 8303. Applicability.

1	(a) ExceptionsSection 8302 (relating to recording
2	requirement) does not apply if the court finds all of the
3	<pre>following:</pre>
4	(1) That the statement is admissible as evidence.
5	(2) That the statement is proven by a preponderance of
6	the evidence to have been made voluntarily and to be
7	<u>reliable.</u>
8	(3) That a law enforcement officer made a
9	contemporaneous record of the reason for not making an
0	electronic recording of the statement, or it was proven by a
1	preponderance of the evidence that it was not feasible to
.2	make such a record. The reason provided must be consistent
13	with paragraph (4).
4	(4) That it is proven by a preponderance of the evidence
_5	that one or more of the following circumstances existed at
- 6	the time of the custodial interrogation:
_7	(i) The statement was made spontaneously and was not
8 .	made in response to a question.
9	(ii) The statement was made spontaneously in the
20	course of the routine intake processing of the
21	<u>individual.</u>
22	(iii) The law enforcement officer in good faith
23	failed to make an electronic recording of the custodial
24	interrogation because the officer inadvertently failed to
25	operate the recording equipment properly, or without the
26	officer's knowledge, the recording equipment
27	malfunctioned or stopped operating.
28	(iv) The custodial interrogation took place in
29	another jurisdiction and was conducted by an official of
30	that jurisdiction in compliance with the law of that

1	jurisdiction.
2	(v) The law enforcement officers conducting or
3	contemporaneously observing the custodial interrogation
4	reasonably believed that the making of an electronic
5	recording would jeopardize the safety of the individual,
6	a law enforcement officer, a confidential informant or
7	another individual.
8	(vi) The law enforcement officers conducting or
9	contemporaneously observing the custodial interrogation
10	reasonably believed that the crime for which the
11	individual was subjected to custodial interrogation was
12	not among those listed in section 8302.
13	(vii) Exigent circumstances existed which prevented
14	or made infeasible the making of an electronic recording
15	of the custodial interrogation.
16	(viii) Before the custodial interrogation, the
17	individual to be interrogated indicated that he would
18	participate only if the custodial interrogation were not
19	electronically recorded and, if feasible, the agreement
20	to participate without recording were electronically
21	recorded.
22	(b) ExclusionsSection 8302 does not apply to a statement
23	if any of the following apply:
24	(1) The statement is offered as evidence solely to
25	impeach or rebut the testimony of the individual interrogated
26	and not as substantive evidence.
27	(2) The custodial interrogation takes place before a
28	grand jury or court of record.
29	§ 8304. Wiretap exception to recording.
30	Notwithstanding 18 Pa.C.S. Ch. 57 (relating to wiretapping

- 1 and electronic surveillance), a law enforcement officer engaged
- 2 in custodial interrogation under section 8302 (relating to
- 3 recording requirement) may record that custodial interrogation
- 4 <u>without consent or knowledge of that individual being held or</u>
- 5 <u>interrogated</u>. A law enforcement officer may nevertheless obtain
- 6 an individual's consent to recording or inform that individual
- 7 that the custodial interrogation will be recorded.
- 8 <u>§ 8305</u>. Sanctions.
- 9 Except as provided in section 8303 (relating to
- 10 applicability), if the statement is obtained in violation of the
- 11 terms of this subchapter and is otherwise admissible, the trial
- 12 <u>court shall instruct the jury that a State statute required the</u>
- 13 recording of the statement to ensure a more reliable
- 14 <u>determination at trial as to the circumstances and substance of</u>
- 15 any statement made by the defendant, that the police failed to
- 16 <u>abide by the terms of the statute and therefore no recording is</u>
- 17 available for the jury and that the jury may take into account
- 18 the failure to record the statement in determining what weight
- 19 to give the statement.
- 20 § 8306. Handling and preservation of electronic recordings.
- 21 (a) Handling. -- The law enforcement agency shall clearly
- 22 <u>identify and catalog all electronic recordings.</u>
- 23 (b) Preservation.--
- 24 (1) If a juvenile or criminal proceeding is brought
- 25 against a person interrogated in an electronically recorded
- 26 custodial interrogation, law enforcement personnel shall
- 27 <u>preserve the electronic recording until all appeals</u>,
- 28 postconviction and habeas corpus proceedings by the
- 29 individual interrogated are concluded or the time within
- 30 which such proceedings must be brought has expired.

- 1 (2) If a juvenile or criminal proceeding is not brought
- 2 <u>against an individual interrogated in an electronically</u>
- 3 <u>recorded custodial interrogation, law enforcement personnel</u>
- 4 <u>shall preserve the electronic recording until all applicable</u>
- 5 Federal and State statutes of limitations bar prosecution of
- 6 the individual.
- 7 <u>SUBCHAPTER B</u>
- 8 <u>EYEWITNESS IDENTIFICATIONS</u>
- 9 <u>Sec.</u>
- 10 8311. Short title of subchapter.
- 11 <u>8312. Legislative purpose.</u>
- 12 <u>8313. Definitions.</u>
- 13 <u>8314. Eyewitness identification procedures.</u>
- 14 <u>8315. Trial practice.</u>
- 15 8316. Dissemination of identification procedures.
- 16 § 8311. Short title of subchapter.
- 17 This subchapter shall be known and may be cited as the
- 18 Eyewitness Identification Improvement Act.
- 19 § 8312. Legislative purpose.
- The purpose of this subchapter is to help solve crime,
- 21 convict the quilty and protect the innocent in criminal
- 22 proceedings by improving procedures for eyewitness
- 23 identification of suspected perpetrators while ensuring that
- 24 police can promptly, safely and effectively investigate crimes.
- 25 § 8313. Definitions.
- The following words and phrases when used in this subchapter
- 27 <u>shall have the meanings given to them in this section unless the</u>
- 28 context clearly indicates otherwise:
- 29 "Administrator." The individual who conducts a live or photo
- 30 lineup.

- 1 "Blind lineup." A lineup where either of the following
- 2 occurs:
- 3 (1) In the case of a live or photo lineup, the
- 4 <u>administrator does not know the identity of the suspect.</u>
- 5 (2) In the case of a photo lineup in which the
- 6 <u>administrator knows the identity of the suspect, the</u>
- 7 <u>administrator does not know which photograph the eyewitness</u>
- 8 <u>is viewing at any given time.</u>
- 9 <u>"Eyewitness." An individual who observes another individual</u>
- 10 at or near the scene of a criminal offense.
- 11 "Filler." An individual who is not suspected of an offense
- 12 and is included in an identification procedure.
- 13 "Identification procedure." An investigative procedure in
- 14 which a law enforcement official requests an eyewitness to
- 15 attempt to identify an individual who perpetrated a criminal
- 16 <u>offense. The term includes a live lineup, a photo lineup or a</u>
- 17 show-up.
- 18 "Law enforcement agency." A governmental entity whose
- 19 <u>responsibilities include enforcement of criminal laws or the</u>
- 20 investigation of suspected criminal activity.
- 21 "Law enforcement officer." An officer or other employee of a
- 22 law enforcement agency whose personal responsibilities include
- 23 enforcement of criminal laws or the investigation of suspected
- 24 criminal activity.
- 25 "Live lineup." An identification procedure in which several
- 26 individuals, including the suspect and fillers, are displayed to
- 27 <u>an eyewitness for the purpose of determining whether the</u>
- 28 eyewitness identifies the suspect as the perpetrator.
- 29 "Photo lineup." An identification procedure in which an
- 30 array of photographs, comprising a photograph of the suspect and

- 1 photographs of fillers, is displayed to an eyewitness either in
- 2 hard copy form or via computer for the purpose of determining
- 3 whether the eyewitness identifies the suspect as the
- 4 perpetrator.
- 5 <u>"Show-up." An identification procedure in which an</u>
- 6 eyewitness is presented with a suspect for the purpose of
- 7 determining whether the eyewitness identifies the individual as
- 8 the perpetrator.
- 9 <u>"Suspect." The individual believed by law enforcement</u>
- 10 investigators to be the possible perpetrator of the crime.
- 11 § 8314. Eyewitness identification procedures.
- 12 (a) General rule. -- An eyewitness identification procedure
- 13 <u>conducted by a law enforcement agency must comply with this</u>
- 14 section.
- 15 (b) Description of the perpetrator. -- Except as provided in
- 16 <u>subsection (h)(1), the eyewitness's description of the</u>
- 17 perpetrator and the circumstances under which the eyewitness
- 18 observed the perpetrator, in the eyewitness's own words, shall
- 19 be obtained and documented immediately prior to a live or photo
- 20 lineup, unless such a description was recorded or otherwise
- 21 documented by law enforcement personnel before the commencement
- 22 of the identification procedure.
- 23 (c) Blind lineup administration. -- Subject to the exceptions
- 24 in this subsection, a blind lineup shall be conducted. If the
- 25 lineup is not blind, the administrator shall state in writing
- 26 the reason that a blind lineup was not used. A blind lineup need
- 27 <u>not be conducted if any of the following apply:</u>
- 28 (1) A blind lineup is not practicable under the
- 29 circumstances. The administrator shall state in writing the
- reasons that a blind lineup is not practicable.

- 1 (2) The law enforcement agency employs a single lineup
- 2 <u>administrator who conducts all of its lineups, counsel for</u>
- 3 the suspect is present at the lineup and the identification
- 4 procedure complies with subsections (d), (e), (f), (g), (i)
- $5 \quad and (j).$
- 6 (3) The law enforcement agency audiovisually records the
- 7 <u>identification process and that identification procedure</u>
- 8 complies with subsections (d), (e), (f), (g), (i) and (j).
- 9 (d) Prelineup instructions. -- Prior to a live or photo
- 10 lineup, the administrator shall apprise the eyewitness of all of
- 11 the following:
- 12 (1) That the perpetrator may or may not be among the
- individuals presented in the identification procedure.
- 14 (2) That the eyewitness should not feel compelled to
- make an identification.
- 16 (3) That the investigation will continue whether or not
- 17 an identification is made.
- 18 (4) That if an identification is made, the administrator
- 19 will ask the evewitness to state, in his own words, how
- 20 certain he is of the identification.
- 21 (e) Contact among eyewitnesses. -- If more than one eyewitness
- 22 views a live or photo lineup in a session, the administrator
- 23 shall not permit the eyewitnesses to communicate with each other
- 24 until all identification procedures in the session have been
- 25 completed. Reasonable efforts shall be made so that an
- 26 eyewitness does not see or hear the identification or
- 27 <u>nonidentification made by any other witness.</u>
- 28 (f) Lineup composition. -- The administrator shall conduct the
- 29 <u>lineup such that:</u>
- 30 (1) Only one suspect is included in a live or photo

1	<u>lineup.</u>
2	(2) In a live lineup, the following apply:
3	(i) All lineup participants are out of view of the
4	eyewitness prior to the identification procedure.
5	(ii) At least five fillers are used.
6	(iii) Any identifying actions, such as speech,
7	gestures or movements, are performed by all lineup
8	participants.
9	(3) In a photo lineup, the following apply:
0	(i) The photograph of the suspect is placed in a
1	different position in the lineup for each eyewitness.
.2	(ii) At least five fillers are used.
13	(g) Comment after lineup An administrator or law
4	enforcement officer may not comment or otherwise indicate
.5	whether an identification has identified a suspect.
. 6	(h) Show-upsThe following apply to show-ups:
_7	(1) When practicable and when safe for the witness and
8 .	law enforcement officers, the person conducting the show-up
9	shall obtain the eyewitness's description of the perpetrator
20	and shall record or otherwise document the description before
21	commencing the show-up. If compliance with this paragraph is
22	not practicable or safe, the person conducting the show-up
23	shall state in writing the reasons for the failure to comply.
24	(2) When practicable and when safe for the witness and
25	the law enforcement officers, the person conducting the show-
26	up shall apprise the eyewitness of all of the following
27	before commencing the show-up:
28	(i) That the perpetrator may or may not be the
29	individual presented to the eyewitness.
30	(ii) That the eyewitness should not feel compelled

1	to make an identification.
2	(iii) That the investigation will continue whether
3	or not an identification is made.
4	(iv) That if an identification is made, the
5	administrator will ask the eyewitness to state, in his
6	own words, how certain he is of the identification.
7	(3) When performing a show-up, law enforcement personnel
8	shall take reasonable measures to preclude the eyewitness
9	from drawing inferences prejudicial to the suspect, including
10	the following:
11	(i) Refraining from suggesting through statements or
12	nonverbal conduct that the suspect is or may be the
13	perpetrator of the crime.
14	(ii) When practicable and when safe for the witness
15	and the law enforcement officers, removing handcuffs from
16	the suspect and having the show-up take place at some
17	distance from a squad car.
18	(4) If there are multiple eyewitnesses to a criminal
19	offense under investigation, police shall make reasonable
20	efforts to prevent an eyewitness from seeing or hearing the
21	identification or nonidentification made by any other
22	witness.
23	(5) If an eyewitness is requested to make an
24	identification of more than one suspect at a show-up, the
25	suspects shall be separated and the person conducting the
26	show-up shall perform a separate show-up for each suspect
27	when practicable and when safe for the witness and the law
28	enforcement officers.
29	(i) Confidence statement If an eyewitness identifies an
30	individual as the perpetrator at an identification procedure,

- 1 the administrator shall immediately request a statement from the
- 2 eyewitness, in the eyewitness's own words, as to the
- 3 eyewitness's confidence level that the individual he identified
- 4 is the perpetrator. The eyewitness must not be permitted to see
- 5 or hear any information concerning the identified individual
- 6 until after the administrator obtains the eyewitness's
- 7 confidence statement.
- 8 (j) Record. -- The administrator shall make a record of the
- 9 <u>identification procedure. The record must include all</u>
- 10 identification and nonidentification results obtained during the
- 11 identification procedure as well as any confidence statement.
- 12 § 8315. Trial practice.
- 13 (a) Suppression. -- The trial court may consider evidence of
- 14 <u>failure to comply with this subchapter in adjudicating a motion</u>
- 15 to suppress an eyewitness identification.
- 16 (b) Misidentification. -- Evidence of failure to comply with
- 17 this subchapter may be admitted at trial in support of a claim
- 18 of eyewitness misidentification.
- 19 (c) Jury instruction.--
- 20 (1) If sufficient evidence of failure to comply with
- 21 this subchapter is presented at trial, the trial court shall
- 22 instruct the jury that it may consider the evidence of
- 23 noncompliance as a reason to view the identification evidence
- 24 with caution.
- 25 (2) At the request of either party, the trial court may
- instruct the jury as to the requirements of this subchapter
- 27 <u>and how compliance or failure to comply with those</u>
- requirements may affect the reliability of the
- 29 <u>identification</u>.
- 30 § 8316. Dissemination of identification procedures.

- 1 (a) Training. -- The Pennsylvania State Police and the
- 2 <u>Municipal Police Officers' Education and Training Commission</u>
- 3 shall develop and conduct a training program for law enforcement
- 4 officers and recruits regarding the method of conducting
- 5 <u>identification procedures under this subchapter and the</u>
- 6 scientific findings supporting the methods prescribed by this
- 7 <u>subchapter.</u>
- 8 (b) Adoption of procedures. -- Each law enforcement agency
- 9 <u>shall adopt a written protocol for eyewitness identification</u>
- 10 procedures consistent with this subchapter.
- 11 Section 7. This act shall take effect as follows:
- 12 (1) This section shall take effect immediately.
- 13 (2) The addition of 42 Pa.C.S. § 5919.1 shall take
- 14 effect in 60 days.
- 15 (3) The following provisions shall take effect in 180
- 16 days:
- 17 (i) The amendment of 18 Pa.C.S. § 9122(a).
- 18 (ii) The amendment of 42 Pa.C.S. §§ 8521(a) and
- 19 8522 (b).
- 20 (iii) The addition of 42 Pa.C.S. Ch. 85 Subch. D.
- 21 (4) The addition 44 Pa.C.S. Ch. 83 Subch. A shall take
- 22 effect in one year.
- 23 (5) The remainder of this act shall take effect in 120
- 24 days.