THE GENERAL ASSEMBLY OF PENNSYLVANIA

SENATE BILL

No. 988

Session of 2013

INTRODUCED BY WAUGH, RAFFERTY, BAKER, SCHWANK, PILEGGI AND BRUBAKER, JUNE 4, 2013

REFERRED TO ENVIRONMENTAL RESOURCES AND ENERGY, JUNE 4, 2013

AN ACT

- Amending the act of November 26, 1978 (P.L.1375, No.325),
 entitled, as amended, "An act providing for the regulation
 and safety of dams and reservoirs, water obstructions and
 encroachments; consolidating and clarifying the programs of
 the Department of Environmental Resources and Navigation
 Commission for the Delaware River; establishing penalties and
 repealing certain acts," further providing for definitions,
 for proof of financial responsibility and for duties of
 owners.
- 10 The General Assembly of the Commonwealth of Pennsylvania
- 11 hereby enacts as follows:
- 12 Section 1. Section 3 of the act of November 26, 1978
- 13 (P.L.1375, No.325), known as the Dam Safety and Encroachments
- 14 Act, amended October 23, 1979 (P.L.204, No.70) and May 16, 1985
- 15 (P.L.32, No.15), is amended to read:
- 16 Section 3. Definitions.
- 17 The following words and phrases when used in this act shall
- 18 have, unless the context clearly indicates otherwise, the
- 19 meanings given to them in this section:
- 20 "Appurtenant works." Include, but are not limited to, such
- 21 structures as spillways, either in the dam or separate

- 1 therefrom; low level outlet works; and conduits such as tunnels,
- 2 pipelines or penstocks through the dam or its abutments.
- 3 "Body of water." Any natural or artificial lake, pond,
- 4 reservoir, swamp, marsh or wetland.
- 5 "Category 1 dam." A regulated dam or reservoir with a hazard
- 6 potential that poses any of the following:
- 7 (1) A risk to a substantial number of homes, businesses
- 8 <u>or schools.</u>
- 9 (2) A risk of excessive economic loss, such as extensive
- 10 <u>residential, commercial or agricultural damage or substantial</u>
- 11 <u>inconvenience</u>.
- 12 "Category 2 dam." A regulated dam or reservoir with a hazard
- 13 potential that poses any of the following:
- 14 <u>(1) A risk to a small number of homes or small</u>
- 15 <u>businesses</u>.
- 16 (2) A risk of appreciable economic loss, such as limited
- 17 <u>residential, commercial or agricultural damage or moderate</u>
- 18 public inconvenience.
- 19 "Construct." To erect, build, place or deposit, including
- 20 preliminary preparation of a site for construction.
- 21 "Dam." Any artificial barrier, together with its appurtenant
- 22 works, constructed for the purpose of impounding or storing
- 23 water or any other fluid or semifluid; or any refuse bank fill
- 24 or structure for highway, railroad or other purposes which does
- 25 or may impound water or any other fluid or semifluid.
- 26 "Department." The Department of Environmental Resources of
- 27 the Commonwealth of Pennsylvania.
- 28 "Encroachment." Any structure or activity which in any
- 29 manner changes, expands or diminishes the course, current or
- 30 cross-section of any watercourse, floodway or body of water.

- 1 "Hearing board." The Environmental Hearing Board.
- 2 ["High hazard dam." Any dam so located as to endanger
- 3 populated areas downstream by its failure.]
- 4 "Navigation Commission." The Navigation Commission for the
- 5 Delaware River or its navigable tributaries.
- 6 "Operation." Elements of the use, control and functioning of
- 7 a facility which may affect primarily the storage, release or
- 8 flow of water, the structural safety of a facility or
- 9 navigation, with due consideration of the other purposes of this
- 10 act.
- "Owner." Any person who owns, controls, operates, maintains,
- 12 or manages a dam or reservoir, water obstruction or
- 13 encroachment.
- "Person." Includes any natural person, partnership,
- 15 association, corporation, municipality, municipal authority,
- 16 receiver or trustee and any department, board, commission or
- 17 authority of the Commonwealth. Whenever used in a section
- 18 prescribing and imposing a penalty or sanction, the term
- 19 "person" shall include the members of an association and the
- 20 officers of a corporation, municipality or municipal authority.
- 21 "Regulated dam." A dam so located as to pose a hazard to
- 22 populated areas downstream by its failure.
- "Reservoir." Any basin which contains or will contain the
- 24 water or other fluid or semifluid impounded by a dam.
- 25 "Safety." Security from the risk or threat of significant
- 26 loss or injury to life, health, property and the environment.
- 27 "Water obstruction." Includes any dike, bridge, culvert,
- 28 wall, wing wall, fill, pier, wharf, embankment, abutment or
- 29 other structure located in, along, across or projecting into any
- 30 watercourse, floodway or body of water.

- 1 "Watercourse" or "stream." Any channel of conveyance of
- 2 surface water having a defined bed and banks, whether natural or
- 3 artificial, with perennial or intermittent flow.
- 4 Section 2. Section 11 of the act, amended October 23, 1979
- 5 (P.L.204, No.70), is amended to read:
- 6 Section 11. Proof of financial responsibility.
- 7 (a) As a requirement for approval of a permit under this act
- 8 for any [category of] Category 1 dam, water obstruction or
- 9 encroachment which may present a substantial potential risk to
- 10 life or property, the Environmental Quality Board may, by
- 11 regulation, authorize the department to require proof of
- 12 financial responsibility or security assuring the proper
- 13 construction, operation, maintenance and termination of such
- 14 projects.
- 15 (b) As proof of such responsibility or security, the
- 16 regulations may require one or more of the following:
- 17 (1) a Certificate of Public Convenience from the Public
- 18 Utility Commission if the owner of the proposed facility is
- subject to regulation under the act of May 28, 1937
- 20 (P.L.1053, No.286), known as the "Public Utility Law";
- 21 (2) ownership or management of the facility by an agency
- 22 of the Federal, interstate, State, county or municipal
- 23 government; or
- 24 (3) a bond or other legal device of a form acceptable to
- 25 the department, payable to the Commonwealth, which guarantees
- 26 proper construction, repair, operation and maintenance,
- inspections and monitoring of the facility and removal, if
- necessary. [The] For a Category 1 dam, the amount of such
- 29 shall be sufficient to cover all costs of entry, correction,
- 30 repair, operation, maintenance, inspection, monitoring or

- 1 removal of the facility by the Commonwealth in the event of
- 2 failure of the owner to comply with the provisions of this
- act, or any regulation, permit or order issued hereunder.
- 4 (c) The Commonwealth may seek reimbursement of incurred
- 5 <u>necessary costs if the owner fails to properly construct,</u>
- 6 operate, maintain or remove any Category 1 dam, Category 2 dam
- 7 or any other dam subject to this act.
- 8 Section 3. Section 13 of the act, amended May 16, 1985
- 9 (P.L.32, No.15), is amended to read:
- 10 Section 13. Duties of owners.
- 11 (a) The owner of any dam, water obstruction or encroachment
- 12 shall have the legal duty to:
- 13 (1) monitor, operate and maintain the facility in a safe
- 14 condition in accordance with the regulations, terms and
- 15 conditions of permits, approved operating plans and orders of
- the department issued pursuant to this act;
- 17 (2) conduct periodic inspections and analyses, as
- 18 reasonably required by the department considering the type of
- 19 facility and degree of potential hazard, and as required
- 20 submit certified reports regarding the condition of the
- 21 facility to the department: Provided, That in lieu of
- certified reports from the owner, the department may accept
- 23 reports of equivalent inspections prepared by governmental
- 24 agencies;
- 25 (3) immediately notify the department and responsible
- 26 authorities in downstream communities of any condition which
- threatens the safety of the facility, and take all necessary
- actions to protect life and property, including any action
- required under an emergency plan or department order issued
- 30 pursuant to this act; and

- 1 (4) prior to discontinuing use or abandonment, remove
- 2 all or part of the facility and take other actions necessary
- 3 to protect safety and the environment in a manner approved by
- 4 the department.
- 5 (b) In addition to the duties of subsection (a), the owner
- 6 of any [high hazard] regulated dam which has been classified as
- 7 such by the Department of Environmental Resources shall post
- 8 notices in public places in any area which might be affected by
- 9 the failure of the dam.
- 10 Section 4. This act shall take effect in 60 days.