



2024 South Dakota Legislature

House Bill 1057

SENATE ENGROSSED

Introduced by: The Chair of the Committee on State Affairs at the request of the Chief Justice

1 **An Act to create the Commission on Indigent Legal Services and Office of Indigent**
 2 **Legal Services, to make an appropriation for reimbursing county indigent**
 3 **legal services, and to declare an emergency.**

4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF SOUTH DAKOTA:

5 **Section 1. That a NEW SECTION be added to title 23A:**

6 The terms used in this chapter mean:

7 (1) "Attorney," a person licensed to practice law in this state as provided in chapter
 8 16-16, with active membership and in good standing of the State Bar of South
 9 Dakota;

10 (2) "Chief defender," the attorney appointed by the commission to head the Office of
 11 Indigent Legal Services;

12 (3) "Commission," the Commission of Indigent Legal Services;

13 (4) "Effective assistance of counsel," legal defense services in a criminal case that
 14 comply with the standards required by state and federal law;

15 (5) "Indigent," a person who does not have sufficient money, credit, or property to
 16 employ an attorney and pay for the necessary expenses of representation;

17 (6) "Indigent representation services," legal defense services provided by an attorney
 18 to an indigent person where there is a right to counsel under state or federal law;

19 (7) "Office of Indigent Legal Services," or "office," a state government entity that
 20 provides direct indigent representation services and implements the objectives of
 21 the commission;

22 (8) "Private appointed attorney," an attorney who is not employed by the government
 23 and who provides indigent representation services; and

24 (9) "Public defender," an attorney employed by the government who provides indigent
 25 representation services.

26 **Section 2. That a NEW SECTION be added to title 23A:**

1 There is hereby created the Commission on Indigent Legal Services. The
2 commission shall oversee indigent representation services in South Dakota to ensure the
3 effective assistance of counsel where there is a right to counsel under state or federal law.

4 **Section 3. That a NEW SECTION be added to title 23A:**

5 The Commission on Indigent Legal Services consists of nine members appointed
6 as follows:

7 (1) Three members, not less than two of which are attorneys licensed in South Dakota,
8 appointed by the Governor, that have significant experience in criminal proceedings
9 or a demonstrated commitment to indigent defense, one initially appointed for a
10 term of four years, one initially appointed for a term of three years, and one initially
11 appointed for a term of two years;

12 (2) Three members, not less than two of which are attorneys licensed in South Dakota,
13 appointed by the chief justice of the Supreme Court, that have experience in
14 criminal proceedings or a demonstrated commitment to indigent defense, one
15 initially appointed for a term of four years, one initially appointed for a term of
16 three years, and one initially appointed for a term of two years;

17 (3) One member appointed by the president pro tempore of the Senate, initially
18 appointed for a term of three years;

19 (4) One member appointed by the speaker of the House of Representatives, initially
20 appointed for a term of three years; and

21 (5) One member appointed by the executive director of the South Dakota Association
22 of County Commissioners, initially appointed for a term of two years.

23 Thereafter, each appointment shall serve for a term of four years. Members may
24 be reappointed for successive four-year terms, but may not serve for more than twelve
25 years.

26 The commission shall organize and elect a chairperson at its first meeting. The
27 commission shall hold meetings at the call of the chairperson, or at the request of a
28 majority of its members. No current law enforcement official or prosecutor may serve as
29 a member of the commission. Only one actively serving judge, one private appointed
30 attorney, and one public defender may serve on the commission, and these members may
31 not serve as the chairperson.

32 **Section 4. That a NEW SECTION be added to title 23A:**

1 The commission may remove a member for good cause by a two-thirds vote of the
2 commission. The appointing authority that made the initial appointment shall appoint a
3 member to fill the vacancy for the length of the unexpired term.

4 **Section 5. That a NEW SECTION be added to title 23A:**

5 No commission member may receive compensation for services on the commission.
6 A member shall receive per diem as provided by § 4-7-10.4 and travel expenses for
7 attending commission meetings.

8 **Section 6. That a NEW SECTION be added to title 23A:**

9 The commission shall oversee indigent representation services to ensure effective
10 assistance of counsel in the state court system where there is a right to counsel under
11 state or federal law. The commission shall:

- 12 (1) Appoint a chief defender to head the Office of Indigent Legal Services, as provided
13 in section 9 of this Act;
- 14 (2) Explore mechanisms for the state to ensure adequate funding for indigent
15 representation services statewide, including state and local governments sharing
16 the cost of such services;
- 17 (3) Advocate for resources and policies necessary to ensure effective indigent
18 representation services statewide; and
- 19 (4) Promulgate rules pursuant to chapter 1-26 to:
- 20 (a) Establish minimum training standards, maximum caseloads allowed, and
21 procedures to reassign conflict cases;
- 22 (b) Monitor, evaluate, and enforce compliance with the standards established
23 in subsection (4)(a);
- 24 (c) Establish hourly rates and travel reimbursement rates for attorneys
25 appointed or contracted by the Office of Indigent Legal Services that are
26 comparable to those paid to other attorneys for similar case types;
- 27 (d) Provide auditing and monitoring of billings for private appointed attorneys
28 and vendor compensation to standardize compensation rates established in
29 subsection (4)(c); and
- 30 (e) Provide for the collection of data from state and local systems to inform the
31 oversight duties of the commission.

32 **Section 7. That a NEW SECTION be added to title 23A:**

1 There is hereby created the Office of Indigent Legal Services. The office shall
2 provide indigent representation services and shall oversee indigent representation
3 services in the state courts to ensure the effective assistance of counsel where there is a
4 right to counsel under state or federal law.

5 **Section 8. That a NEW SECTION be added to title 23A:**

6 The Office of Indigent Legal Services shall provide statewide indigent
7 representation services in direct appeals in criminal cases, habeas corpus appeals, and
8 abuse or neglect of a child appeal cases. The office may expand its scope of indigent
9 representation services to include additional case types as approved by the commission.
10 The office shall determine the method of delivering indigent representation services by
11 utilizing public defenders, private appointed attorneys, or a combination of both. The office
12 may contract with private appointed attorneys to deliver indigent representation and shall
13 provide oversight and review of any contracted attorneys.

14 **Section 9. That a NEW SECTION be added to title 23A:**

15 The commission shall appoint a chief defender by a majority vote. The chief
16 defender shall head and maintain the Office of Indigent Legal Services. The chief defender
17 shall serve for a term of four years. The commission may reappoint the chief defender to
18 successive terms of four years. There are no term limits. The commission may remove
19 the chief defender during an unexpired term by a two-thirds vote of the commission.

20 **Section 10. That a NEW SECTION be added to title 23A:**

21 The chief defender must be an attorney with the following qualifications:
22 (1) Experience in indigent representation services in criminal cases;
23 (2) Commitment to ensuring effective assistance of counsel to all the indigent people
24 of the state; and
25 (3) Demonstrated experience or potential in management, budget, and the state
26 legislative process.
27 The chief defender may not engage in the private practice of law.

28 **Section 11. That a NEW SECTION be added to title 23A:**

29 The chief defender may:
30 (1) Hire or contract for attorney, professional, technical, and support personnel;

- 1 (2) Establish an administrative office within the Office of Indigent Legal Services;
- 2 (3) Exercise supervisory authority over all employees of the office;
- 3 (4) Assist the commission in the development of standards related to indigent
- 4 representation services;
- 5 (5) Monitor, evaluate, and enforce compliance with standards adopted by the
- 6 commission;
- 7 (6) Develop strategic plans, and conduct research and studies, to inform the objectives
- 8 of the commission;
- 9 (7) Develop strategic plans to expand the office's scope of providing indigent
- 10 representation to include additional case types;
- 11 (8) Establish branch public defender offices;
- 12 (9) Provide training and support to indigent defense attorneys statewide; and
- 13 (10) Perform other duties as may be prescribed by the commission.

14 **Section 12. That a NEW SECTION be added to title 23A:**

15 The Commission on Indigent Legal Services and Office of Indigent Legal Services
 16 is attached to the Unified Judicial System for budgetary purposes only.

17 **Section 13. That a NEW SECTION be added to title 23A:**

18 The Commission on Indigent Legal Services is subject to chapter 1-26. The
 19 commission shall serve a copy of a proposed rule and any publication described in § 1-26-
 20 6.6 upon the chair of the commission to which it is attached for the chair's written approval
 21 to proceed. After receiving the written approval of the chair, the commission shall serve
 22 the director of the Legislative Research Council and the commissioner of the Bureau of
 23 Finance and Management as required pursuant to subdivision 1-26-4(2).

24 **Section 14. That a NEW SECTION be added to title 23A:**

25 The Office of Indigent Legal Services may enter into joint powers agreements
 26 pursuant to chapter 1-24 with state agencies for administrative support, accounting,
 27 payroll, and personnel services.

28 **Section 15.** There is hereby appropriated from the general fund the sum of \$3,000,000 to
 29 the Commission on Indigent Legal Services to reimburse the cost of indigent legal services to
 30 counties.

1 **Section 16.** The Commission on Indigent Legal Services shall distribute the moneys described
2 in section 15 of this Act to the counties based on the following formula. The commission shall,
3 within sixty days of the end of the fiscal year, determine and verify from receipts and
4 expenditure records the total expenditures by all counties for court appointed attorneys and
5 public defender offices. The commission shall then establish a percentage ratio of the total
6 expenditures by counties for court appointed attorneys and public defender offices. The
7 commission shall apply that percentage ratio to each county's gross expenditure for court
8 appointed attorneys and public defender offices to determine its respective payment.

9 **Section 17.** The chief defender of the Office of Indigent Legal Services shall approve vouchers
10 and the state auditor shall draw warrants to pay expenditures authorized by this Act.

11 **Section 18.** Any amounts appropriated in this Act not lawfully expended or obligated shall
12 revert in accordance with the procedures prescribed in chapter 4-8.

13 **Section 19.** Whereas, this Act is necessary for the support of the state government and its
14 existing public institutions, an emergency is hereby declared to exist, and this Act shall be in
15 full force and effect from and after its passage and approval.