## **State of South Dakota**

## NINETY-THIRD SESSION LEGISLATIVE ASSEMBLY, 2018

922Z0100

## SENATE STATE AFFAIRS ENGROSSED NO. SB 13-1/17/2018

Introduced by: Senators Otten (Ernie), Bolin, and Nesiba and Representatives Soli, Peterson (Kent), and Reed at the request of the Initiative and Referendum Task Force

- 1 FOR AN ACT ENTITLED, An Act to revise certain provisions regarding the director of the
- 2 Legislative Research Council issuing fiscal notes for certain ballot measures.
- 3 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF SOUTH DAKOTA:
- 4 Section 1. That § 12-13-25.1 be amended to read:
- 5 12-13-25.1. Following receipt of the written comments of the director of the Legislative
- 6 Research Council, the sponsors shall submit a copy of the proposed initiative initiated measure
- 7 or initiated amendment to the Constitution in final form, to the attorney general and the director
- 8 of the Legislative Research Council. The attorney general shall prepare an attorney general's
- 9 statement that consists of a title and explanation. The title shall be a concise statement of the
- subject of the proposed initiative initiated measure or initiated amendment to the Constitution.
- 11 The explanation shall be an objective, clear, and simple summary to educate the voters of the
- purpose and effect of the proposed initiative initiated measure or initiated amendment to the
- 13 Constitution. The attorney general shall include a description of the legal consequences of the
- proposed initiative initiated measure or initiated amendment to the Constitution, including the

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1 likely exposure of the state to liability if the proposed initiative initiated measure or initiated

amendment to the Constitution is adopted. The explanation may not exceed two hundred words

in length. The attorney general shall file the title and explanation with the secretary of state and

shall provide a copy to the sponsors within sixty days of receipt of the proposed initiative

5 <u>initiated measure</u> or initiated amendment to the Constitution.

If the petition is filed as set forth in §§ 2-1-1.1 and or 2-1-1.2, the attorney general shall deliver to the secretary of state before the third Tuesday in May a simple recitation of a "Yes" or "No" vote. On the printed ballots, the title shall be followed by the explanation and the explanation shall be followed, if applicable, by any cost estimate prepared pursuant to § 2-9-34 or fiscal note prepared pursuant to § 2-9-31 § 2-9-30, and then followed by the recitation.

Section 2. That § 2-9-30 be amended to read:

2-9-30. If the director of the Legislative Research Council determines in the review and comment under § 12-13-25 that any an initiated measure or initiated amendment to the Constitution may have an impact on revenues, expenditures, or fiscal liability of the state or its agencies and subdivisions, the sponsor of the initiated measure or initiated amendment to the Constitution shall request a fiscal note from the director of the Legislative Research Council. No petition for any initiated measure or initiated amendment to the Constitution may be filed with the secretary of state pursuant § 2-1-1.1 or 2-1-1.2 before the director of the Legislative Research Council files a fiscal note, if any, pursuant to § 2-9-31 director shall notify the petition sponsor. If the director of the Legislative Research Council determines that an initiated measure or initiated amendment to the Constitution in final form under § 12-13-25.1 may have an impact on revenues, expenditures, or fiscal liability of the state or its agencies and subdivisions, the director shall prepare a fiscal note. The fiscal note shall include an estimate of the impact on revenues, expenditures, or fiscal liability of the state or its agencies and subdivisions, by the

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1 provisions of the proposed initiated measure or initiated amendment to the Constitution. The

- 2 <u>fiscal note expenditure estimate shall also include any impact to the prison or county jail</u>
- 3 population. The fiscal note may not exceed fifty words. The director shall file the fiscal note
- 4 with the secretary of state and shall provide a copy to the sponsors not more than sixty days
- 5 following receipt of the initiated measure or initiated amendment in final form pursuant to § 12-
- 6 13-25.1.
- 7 Section 3. That § 2-9-33 be amended to read:
- 8 2-9-33. A prison or jail population cost estimate shall be attached to any bill or amendment,
- 9 except misdemeanor penalties, that may impact the state prison or county jail population. A
- 10 prison or jail population cost estimate shall be attached to any measure proposed by ballot
- initiative, except Class 2 misdemeanor penalties, that may impact the state prison or county jail
- 12 population. A prison or jail population cost estimate shall be prepared for a bill or amendment
- with a Class 1 misdemeanor penalty only upon a request authorized by the rules of the
- Legislature. The requirement for a cost estimate includes each bill, or amendment, or ballot
- 15 initiative that meets the penalty requirements of this section and that increases the period of
- 16 imprisonment authorized for an existing crime, that adds a new crime for which imprisonment
- is authorized, that imposes a minimum or mandatory minimum m imprisonment or supervision.
- The sponsor of the legislation, or amendment, or ballot initiative shall request and allow
- sufficient time to prepare a cost estimate from the Legislative Research Council. The cost
- 20 estimate shall be completed for a bill or amendment before the bill or amendment is considered
- by any standing committee of the Legislature. Any ballot initiative shall have a cost estimate
- 22 attached to the Attorney General's statement required pursuant to § 12-13-9 or 12-13-25.1.
- Section 4. That § 2-1-1.1 be amended to read:
- 24 2-1-1.1. The petition as it is to be circulated for an initiated constitutional amendment to the

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1 <u>Constitution</u> shall be filed with the secretary of state prior to circulation for signatures and shall:

- 2 (1) Contain the full text of the initiated <del>constitutional</del> amendment;
- 3 (2) Contain the date of the general election at which the initiated constitutional
- 4 amendment is to be submitted;
- 5 (3) Contain the title and explanation as prepared by the attorney general;
- 6 (4) Be accompanied by a notarized affidavit form signed by each person who is a petition
- sponsor that includes the name and address of each petition sponsor; and
- 8 (5) Be accompanied by a statement of organization as provided in § 12-27-6.
- 9 The petition circulator shall provide to each person who signs the petition a form containing
- the title and explanation of the initiated <del>constitutional</del> amendment as prepared by the attorney
- general; any fiscal note prepared pursuant to  $\frac{\$}{\$}$  2-9-30; the name, phone number, and
- email address of each petition sponsor; and a statement whether the petition circulator is a
- 13 volunteer or paid petition circulator and, if a paid circulator, the amount the circulator is being
- paid. The form shall be approved by the secretary of state prior to circulation.
- For any initiated constitutional amendment petition, no signature may be obtained more than
- twenty-four months preceding the general election that was designated at the time of filing of
- the full text. The initiated <del>constitutional</del> amendment petition shall be filed with the secretary of
- state at least one year before the next general election. A notarized affidavit form, signed by at
- least two-thirds of the petition sponsors, stating that the documents filed constitute the entire
- 20 petition and to the best of the knowledge of the sponsors contains a sufficient number of
- signatures shall also be filed with the secretary of state. The form of the petition and affidavit
- shall be prescribed by the State Board of Elections.
- Section 5. That § 2-1-1.2 be amended to read:
- 24 2-1-1.2. The petition as it is to be circulated for an initiated measure shall be filed with the

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- 1 secretary of state prior to circulation for signatures and shall:
- 2 (1) Contain the full text of the initiated measure;
- 3 (2) Contain the date of the general election at which the initiated measure is to be
- 4 submitted;
- 5 (3) Contain the title and explanation as prepared by the attorney general;
- 6 (4) Be accompanied by a notarized affidavit form signed by each person who is a petition
- 7 sponsor that includes the name and address of each petition sponsor; and
- 8 (5) Be accompanied by a statement of organization as provided in § 12-27-6.
- 9 The petition circulator shall provide to each person who signs the petition a form containing
- the title and explanation of the initiated measure as prepared by the attorney general; any fiscal
- note prepared pursuant to \{\frac{\xi}{2} \cdot 2-9-31\}\} \{2-9-30}; the name, phone number, and email address of
- each petition sponsor; and a statement whether the petition circulator is a volunteer or paid
- 13 petition circulator and, if a paid circulator, the amount the circulator is being paid. The form
- shall be approved by the secretary of state prior to circulation.
- For any initiated measure petition, no signature may be obtained more than twenty-four
- months preceding the general election that was designated at the time of filing of the full text.
- 17 The initiated measure petition shall be filed with the secretary of state at least one year before
- the next general election. A notarized affidavit form, signed by at least two-thirds of the petition
- sponsors, stating that the documents filed constitute the entire petition and to the best of the
- 20 knowledge of the sponsors contains a sufficient number of signatures shall also be filed with the
- secretary of state. The form of the petition and affidavit shall be prescribed by the State Board
- of Elections.
- 23 Section 6. That § 12-13-23 be amended to read:
- 24 12-13-23. The secretary of state shall distribute public information on any constitutional

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1 amendment, initiated <u>measure</u>, or referred <u>measure</u> <u>law</u> submitted to the electors for approval. 2 The secretary of state shall compile the public information by printing a statement in support 3 of the constitutional amendment, initiated measure, or referred measure law written by its 4 proponents, if any can be identified, and a statement against the constitutional amendment, 5 initiated measure, or referred measure law written by its opponents, if any can be identified. The 6 secretary of state is not responsible for the contents, objectivity, or accuracy of the statements 7 written by the proponents and opponents. The pamphlet shall also include the attorney general's 8 title, explanation, and a clear and simple recitation of the effect of a "Yes" or "No" vote; number 9 of pages and sections in the proposed or referred language; and, if applicable, a prison or jail 10 population cost estimate and fiscal note. Section 7. That § 2-9-31 be repealed. 12 2-9-31. The director of the Legislative Research Council shall prepare any fiscal note 13 requested pursuant to § 2-9-30. The fiscal note shall include an estimate of the impact on 14 revenues, expenditures, or fiscal liability of the state or its agencies and subdivisions by the 15 provisions of the initiated measure or initiated amendment to the Constitution. The fiscal note

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may not exceed fifty words. The director shall file the fiscal note with the sponsor and the secretary of state within sixty days of the receipt of the sponsor's request.