TENNESSEE GENERAL ASSEMBLY FISCAL REVIEW COMMITTEE



FISCAL MEMORANDUM

HB 340 - SB 362

May 28, 2020

SUMMARY OF ORIGINAL BILL: Establishes the process for District Attorneys General to review civil asset forfeitures. Prohibits state and local law enforcement from relinquishing seized property to a federal agency for purpose of the property's forfeiture under the federal Controlled Substances Act. Prohibits state and local law enforcement from accepting payment from a joint task force or collaboration unless the aggregate net equity value of the property and currency seized in a case exceeds \$100,000, excluding contraband. Changes the required standard of proof for property forfeiture hearings and appeals.

FISCAL IMPACT OF ORIGINAL BILL:

Decrease State Revenue – Net Impact – \$662,800/Recurring/ State Law Enforcement Agencies

Increase State Expenditures – \$36,800/One-Time/General Fund \$423,800/Recurring/General Fund

Decrease Local Revenue – Net Impact – \$2,355,300/Recurring

Other Fiscal Impact – The provisions of this legislation may exclude state and local governments from participation in the Equitable Share Program. The timing and extent of any exclusion cannot be reasonably determined.

SUMMARY OF AMENDMENT (017787): Deletes all language after the enacting clause. Deletes the \$350 cost bond requirement to initiate an administrative civil asset forfeiture hearing for certain claimants. Changes the effective date from July 1, 2019 to October 1, 2020.

FISCAL IMPACT OF BILL WITH PROPOSED AMENDMENT:

Decrease State Revenue – \$296,900/FY20-21/Department of Safety \$395,800/FY21-22 and Subsequent Years/ Department of Safety Assumptions for the bill as amended:

- Pursuant to Tenn. Code Ann. § 40-33-206, unless a secured party meets certain
 requirements or an indigent person has an approved claim certifying that the person is
 unable to bear the costs of a proceeding, a claimant in a civil asset forfeiture hearing is
 required to file a \$350 cost bond or an attorney or corporate surety bond payable to the
 State of Tennessee.
- The Department of Safety (DOS) returns 100 percent of a cost bond in cases where a judge rules in the claimant's favor, retains 50 percent of cost bond revenue in settled cases, and retains 100 percent of cost bond revenue in cases resulting in a judge ordering in the state's favor.
- Based on information provided by DOS, the average net cost bond revenue each year over three years (FY15-16 through FY17-18) is \$395,803.
- The proposed legislation is effective October 1, 2020 which is approximately 75 percent of FY20-21; therefore, the estimated impact of this analysis represents 75 percent of FY20-21 and 100 percent of FY21-22 and subsequent years.
- The recurring decrease in state revenue to DOS resulting from removing the \$350 cost bond requirement in civil asset forfeiture hearings is estimated to be \$296,852 (\$395,803 x 75%) in FY20-21 and \$395,803 FY21-22 and subsequent fiscal years.

CERTIFICATION:

The information contained herein is true and correct to the best of my knowledge.

Krista Lee Carsner, Executive Director

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