# TENNESSEE GENERAL ASSEMBLY FISCAL REVIEW COMMITTEE



## FISCAL MEMORANDUM

### SB 702 - HB 1095

April 10, 2023

SUMMARY OF BILL AS AMENDED (007351): Prohibits a temporary healthcare staffing agency from charging an amount for temporary healthcare staffing services that is grossly in excess of the price generally charged, upon the declaration of an abnormal economic disruption by the Governor, and continuing for a maximum of 15 calendar days. Excludes an individual who only engages, on the individual's own, to provide that individual's services on a temporary basis to healthcare facilities without the use or involvement of a temporary healthcare staffing agency. Excludes agencies operated by a hospital, assisted-care living facility, or nursing home, or an affiliate of a hospital, assisted-care living facility, or nursing home, if the purpose of the agency is solely procuring, furnishing, or referring temporary or permanent direct care staff for employment at that healthcare provider, or any affiliates under common ownership.

Establishes minimum standards for temporary healthcare staffing agencies, including document retention and employee benefits. Requires a temporary healthcare staffing agency to provide records to certain governmental agencies, upon request. Establishes prohibited practices in employment and contracting by temporary healthcare staffing agencies. Requires a temporary healthcare staffing agency presently doing business in this state to provide notice to the Health Facilities Commission (HFC) identifying its business entity and any controlling person, by December 31, 2023.

Requires the HFC to establish a registration process for temporary healthcare staffing agencies, and requires a temporary healthcare staffing agency to register with the HFC on a yearly basis. Authorizes the HFC to charge a registration fee of up to \$5,000 per agency. Requires a temporary healthcare staffing agency to submit a biannual report to the HFC regarding the operations of the agency.

Authorizes the HFC to revoke the registration of a temporary healthcare staffing agency that knowingly provides to a healthcare facility a direct care staff with an illegally or fraudulently obtained or issued diploma, registration, license, certificate, criminal records check, or other item required for employment by a healthcare facility. Authorizes the HFC to impose a fine of up to \$5,000 against a temporary healthcare staffing agency that violates the terms of the proposed legislation.

Authorizes a temporary healthcare staffing agency to request a contested case hearing to appeal a denial of an application for registration, revocation of registration, or an imposed monetary penalty. Establishes that the HFC may require a temporary healthcare staffing agency to pay the actual and reasonable costs of the investigation and prosecution of a disciplinary hearing, if the HFC imposes sanctions following a proceeding.

For purposes of registration and reporting requirements, penalties, and disciplinary proceedings, takes effect July 1, 2024. For all other purposes, takes effect upon becoming a law.

#### FISCAL IMPACT OF BILL AS AMENDED:

Increase State Revenue - \$160,100/FY24-25 and Subsequent Years/ Health Facilities Commission

Increase State Expenditures - \$160,100/FY24-25 and Subsequent Years/ Health Facilities Commission

Assumptions for the bill as amended:

- Pursuant to Tenn. Code Ann. § 47-18-5103, price-gouging is prohibited for certain goods and services during a period of abnormal economic disruption, as declared by the Governor.
- Including temporary healthcare staffing in those services prohibited from price-gouging will not have a significant impact on the policies or procedures of the Department of Health or the Department of Commerce and Insurance.
- Any impact on the court system is estimated to be not significant.
- According to information provided by the HFC, the proposed legislation cannot be accommodated within existing resources.
- In order to appropriately register and monitor temporary healthcare staffing agencies, the HFC will require one additional Associate Counsel position beginning in FY24-25.
- There will be a recurring increase in state expenditures of \$160,085 (\$131,004 salary + \$29,081 benefits) in FY24-25 and subsequent years.
- The number of temporary healthcare staffing agencies that will be registered each year is unknown. However, it is assumed that the number of such agencies will be sufficient to offset the costs of administering this program with registration fees; therefore, there will be an increase in state revenue of \$160,100 in FY24-25 and subsequent years.
- There is not estimated to be a significant number of fines assessed to temporary healthcare staffing agencies for violating the proposed legislation.

#### **CERTIFICATION:**

The information contained herein is true and correct to the best of my knowledge.

Krista Lee Carsner, Executive Director

Kista Les Caroner

/ch