## Union Calendar No. 85 H.R. 1425

112TH CONGRESS 1ST SESSION

[Report No. 112-90, Parts I and II]

To reauthorize and improve the SBIR and STTR programs, and for other purposes.

#### IN THE HOUSE OF REPRESENTATIVES

#### April 7, 2011

Mrs. ELLMERS (for herself, Mr. ALTMIRE, Mr. QUAYLE, Mr. WU, Mr. HALL, Ms. EDDIE BERNICE JOHNSON of Texas, Mr. GRAVES of Missouri, and Mr. RICHMOND) introduced the following bill; which was referred to the Committee on Science, Space, and Technology, and in addition to the Committees on Small Business and Armed Services, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

#### MAY 3, 2011

Rereferred to the Committee on Small Business, and in addition to the Committees on Science, Space, and Technology and Armed Services, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

#### MAY 26, 2011

Reported from the Committee on Science, Space, and Technology with an amendment

[Strike out all after the enacting clause and insert the part printed in italic]

#### JULY 1, 2011

Additional sponsors: Mr. LIPINSKI, Mrs. BIGGERT, Mr. COBLE, Mr. WEST, Mr. CLARKE of Michigan, Mr. LUJÁN, Mr. WOMACK, Mrs. LOWEY, Mr. HANNA, Mr. WALSH of Illinois, Mr. CHABOT, Mr. BARTLETT, Mr. MULVANEY, Mr. BARLETTA, Mr. TIPTON, Mr. LANCE, Mr. JONES, Ms. HERRERA BEUTLER, and Mr. SMITH of Texas JULY 1, 2011

Reported from the Committee on Small Business with an amendment

[Strike out all after the enacting clause and insert the part printed in boldface roman]

#### July 1, 2011

Committee on Armed Services discharged; committed to the Committee of the Whole House on the State of the Union and ordered to be printed

[For text of introduced bill, see copy of bill as introduced on April 7, 2011]

### A BILL

To reauthorize and improve the SBIR and STTR programs, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

#### **3** SECTION 1. SHORT TITLE.

- 4 This Act may be cited as the "Creating Jobs Through
- 5 Small Business Innovation Act of 2011".

#### 6 SEC. 2. TABLE OF CONTENTS.

#### 7 The table of contents for this Act is as follows:

Sec. 1. Short title. Sec. 2. Table of contents. Sec. 3. Definitions.

#### TITLE I—REAUTHORIZATION OF THE SBIR AND STTR PROGRAMS

- Sec. 101. Extension of termination dates.
- Sec. 102. SBIR and STTR award levels.
- Sec. 103. Agency and program flexibility.
- Sec. 104. Elimination of Phase II invitations.
- Sec. 105. Phase flexibility.
- Sec. 106. Participation by firms with substantial investment from multiple venture capital operating companies, hedge funds, or private equity firms in a portion of the SBIR program.
- Sec. 107. Ensuring that innovative small businesses with substantial investment from venture capital operating companies, hedge funds, or private equity firms are able to participate in the SBIR and STTR programs.
- Sec. 108. SBIR and STTR special acquisition preference.
- Sec. 109. Collaborating with Federal laboratories and research and development centers.
- Sec. 110. Notice requirement.
- Sec. 111. Additional SBIR and STTR Awards.

#### TITLE II—OUTREACH AND COMMERCIALIZATION INITIATIVES

- Sec. 201. Technical assistance for awardees.
- Sec. 202. Commercialization Readiness Program at Department of Defense.
- Sec. 203. Commercialization Readiness Pilot Program for civilian agencies.
- Sec. 204. Interagency Policy Committee.
- Sec. 205. Clarifying the definition of "Phase III".
- Sec. 206. Shortened period for final decisions on proposals and applications.
- Sec. 207. Phase 0 Proof of Concept Partnership pilot program.

#### TITLE III—OVERSIGHT AND EVALUATION

- Sec. 301. Streamlining annual evaluation requirements.
- Sec. 302. Data collection from agencies for SBIR.
- Sec. 303. Data collection from agencies for STTR.
- Sec. 304. Public database.
- Sec. 305. Government database.

- Sec. 306. Accuracy in funding base calculations.
- Sec. 307. Continued evaluation by the National Academy of Sciences.
- Sec. 308. Technology insertion reporting requirements.
- Sec. 309. Obtaining consent from SBIR and STTR applicants to release contact information to economic development organizations.
- Sec. 310. Pilot to allow funding for administrative, oversight, and contract processing costs.
- Sec. 311. GAO study with respect to venture capital operating company, hedge fund, and private equity firm involvement.
- Sec. 312. Reducing vulnerability of SBIR and STTR programs to fraud, waste, and abuse.
- Sec. 313. Simplified paperwork requirements.
- Sec. 314. Reducing fraud, waste, and abuse.

#### TITLE IV—POLICY DIRECTIVES

Sec. 401. Conforming amendments to the SBIR and the STTR Policy Directives.

#### TITLE V—OTHER PROVISIONS

- Sec. 501. Report on SBIR and STTR program goals.
- Sec. 502. Competitive selection procedures for SBIR and STTR programs.
- Sec. 503. Loan restrictions.

Sec. 504. Program diversification.

#### 1 SEC. 3. DEFINITIONS.

2 In this Act—

3	(1) the terms "Administration" and "Adminis-
4	trator" mean the Small Business Administration and
5	the Administrator thereof, respectively;
6	(2) the terms "extramural budget", "Federal
7	agency", "Small Business Innovation Research Pro-
8	gram", "SBIR", "Small Business Technology Trans-
9	fer Program", and "STTR" have the meanings given
10	such terms in section 9 of the Small Business Act (15
11	U.S.C. 638); and
12	(3) the term "small business concern" has the
13	meaning given that term under section 3 of the Small
14	Business Act (15 U.S.C. 632).

# *TITLE I—REAUTHORIZATION OF THE SBIR AND STTR PROGRAMS*

#### 3 SEC. 101. EXTENSION OF TERMINATION DATES.

4 (a) SBIR.—Section 9(m) of the Small Business Act
5 (15 U.S.C. 638(m)) is amended—

6 (1) by striking "TERMINATION.—" and all that
7 follows through "the authorization" and inserting
8 "TERMINATION.—The authorization";

9 (2) by striking "2008" and inserting "2014"; 10 and

11 (3) by striking paragraph (2).

12 (b) STTR.—Section 9(n)(1)(A) of the Small Business
13 Act (15 U.S.C. 638(n)(1)(A)) is amended—

14 (1) by striking "IN GENERAL.—" and all that
15 follows through "with respect" and inserting "IN GEN16 ERAL.—With respect";

17 (2) by striking "2009" and inserting "2014";
18 and

19 (3) by striking clause (ii).

20 SEC. 102. SBIR AND STTR AWARD LEVELS.

21 (a) SBIR ADJUSTMENTS.—Section 9(j)(2)(D) of the
22 Small Business Act (15 U.S.C. 638(j)(2)(D)) is amended—
23 (1) by striking "\$100,000" and inserting
24 "\$150,000"; and

striking "\$750,000" and inserting 1 (2)by2 "\$1,000,000". 3 (b) STTR ADJUSTMENTS.—Section 9(p)(2)(B)(ix) of the Small Business Act (15 U.S.C. 638(p)(2)(B)(ix)) is 4 amended-5 6 (1)by striking "\$100,000" and inserting 7 "\$150,000": and 8 (2)by striking "\$750,000" and inserting "\$1,000,000". 9 10 (c) ANNUAL ADJUSTMENTS.—Section 9 of the Small 11 Business Act (15 U.S.C. 638) is amended— (1) in subsection (j)(2)(D), by striking "once 12 13 every 5 years to reflect economic adjustments and 14 programmatic considerations" and inserting "every 15 year for inflation"; and 16 (2) in subsection (p)(2)(B)(ix), as amended by subsection (b) of this section, by inserting "(each of 17 18 which the Administrator shall adjust for inflation an-19 nually)" after "\$1,000,000,". 20 (d) LIMITATION ON SIZE OF AWARDS.—Section 9 of 21 the Small Business Act (15 U.S.C. 638), as amended by 22 this Act, is further amended by adding at the end the fol-23 lowing:

24 "(aa) LIMITATION ON SIZE OF AWARDS.—

1	"(1) LIMITATION.—No Federal agency may issue
2	an award under the SBIR program or the STTR pro-
3	gram if the size of the award exceeds the award guide-
4	lines established under this section by more than 50
5	percent.
6	"(2) Maintenance of information.—Partici-
7	pating agencies shall maintain information on
8	awards exceeding the guidelines established under this
9	section, including—
10	"(A) the amount of each award;
11	((B) a justification for exceeding the award
12	amount;
13	``(C) the identity and location of each
14	award recipient; and
15	(D) whether an award recipient has re-
16	ceived any venture capital, hedge fund, or pri-
17	vate equity firm investment and, if so, whether
18	the recipient is majority-owned by multiple ven-
19	ture capital operating companies, hedge funds,
20	or private equity firms.
21	"(3) REPORTS.—The Administrator shall in-
22	clude the information described in paragraph $(2)$ in
23	the annual report of the Administrator to Congress.
24	"(4) Rule of construction.—Nothing in this
25	subsection shall be construed to prevent a Federal

 agency from supplementing an award under the SBIR program or the STTR program using funds of the Federal agency that are not part of the SBIR program or the STTR program of the Federal agency.".
 SEC. 103. AGENCY AND PROGRAM FLEXIBILITY.
 Section 9 of the Small Business Act (15 U.S.C. 638),
 as amended by this Act, is further amended by adding at

8 the end the following:

9 "(bb) SUBSEQUENT PHASE II AWARDS.—

10 "(1) AGENCY FLEXIBILITY.—A small business 11 concern that received a Phase I award from a Federal 12 agency under this section shall be eligible to receive 13 a subsequent Phase II award from another Federal 14 agency, if the head of each relevant Federal agency or 15 the relevant component of the Federal agency makes 16 a written determination that the topics of the relevant 17 awards are the same and both agencies report the 18 awards to the Administrator for inclusion in the pub-19 lic database under subsection (k).

20 "(2) SBIR AND STTR PROGRAM FLEXIBILITY.—
21 A small business concern that received a Phase I
22 award under this section under the SBIR program or
23 the STTR program may receive a subsequent Phase
24 II award in either the SBIR program or the STTR
25 program and the participating agency or agencies

1 shall report the awards to the Administrator for in-2 clusion in the public database under subsection (k).". 3 SEC. 104. ELIMINATION OF PHASE II INVITATIONS. 4 Section 9(e) of the Small Business Act (15 U.S.C. 5 638(e)) is amended— 6 (1) in paragraph (4)(B), by striking "to further" and inserting "which shall not include any invita-7 8 tion, pre-screening, pre-selection, or down-selection process for eligibility for Phase II, that will further"; 9 10 and 11 (2) in paragraph (6)(B), by striking "to further" 12 develop proposed ideas to" and inserting "which shall

not include any invitation, pre-screening, pre-selection, or down-selection process for eligibility for Phase

15 II, that will further develop proposals that".

#### 16 SEC. 105. PHASE FLEXIBILITY.

17 Section 9 of the Small Business Act (15 U.S.C. 638),
18 as amended by this Act, is further amended by adding at
19 the end the following:

20 "(cc) PHASE I REQUIRED.—Under this section, a Fed21 eral agency shall provide to a small business concern an
22 award under Phase II of an SBIR program with respect
23 to a project only if such agency finds that the small business
24 concern has been provided an award under Phase I of an
25 SBIR program with respect to such project or has completed

the determinations described in subsection (e)(4)(A) with
 respect to such project despite not having been provided a
 Phase I award.".

# 4 SEC. 106. PARTICIPATION BY FIRMS WITH SUBSTANTIAL IN5 VESTMENT FROM MULTIPLE VENTURE CAP6 ITAL OPERATING COMPANIES, HEDGE FUNDS, 7 OR PRIVATE EQUITY FIRMS IN A PORTION OF 8 THE SBIR PROGRAM.

9 (a) IN GENERAL.—Section 9 of the Small Business Act
10 (15 U.S.C. 638), as amended by this Act, is further amend11 ed by adding at the end the following:

12 "(dd) PARTICIPATION OF SMALL BUSINESS CONCERNS
13 MAJORITY-OWNED BY VENTURE CAPITAL OPERATING COM14 PANIES, HEDGE FUNDS, OR PRIVATE EQUITY FIRMS IN
15 THE SBIR PROGRAM.—

"(1) AUTHORITY.—Upon a written determina-16 17 tion described in paragraph (2) provided to the Ad-18 ministrator, the Committee on Small Business and 19 Entrepreneurship of the Senate, and the Committee 20 on Small Business and the Committee on Science, 21 Space, and Technology of the House of Representa-22 tives not later than 30 days before the date on which 23 an award is made—

24 "(A) the Director of the National Institutes
25 of Health, the Secretary of Energy, the Adminis-

1	trator of the National Aeronautics and Space
2	Administration, and the Director of the National
3	Science Foundation may award not more than
4	45 percent of the funds allocated for the SBIR
5	program of the Federal agency to small business
6	concerns that are owned in majority part by
7	multiple venture capital operating companies,
8	hedge funds, or private equity firms through
9	competitive, merit-based procedures that are
10	open to all eligible small business concerns; and
11	``(B) the head of a Federal agency other
12	than a Federal agency described in subpara-
13	graph (A) that participates in the SBIR pro-
14	gram may award not more than 35 percent of
15	the funds allocated for the SBIR program of the
16	Federal agency to small business concerns that
17	are owned in majority part by multiple venture
18	capital operating companies, hedge funds, or pri-
19	vate equity firms through competitive, merit-
20	based procedures that are open to all eligible
21	small business concerns.
22	"(2) Determination.—A written determination
23	described in this paragraph is a written determina-

24 tion by the head of a Federal agency that explains

1	how the use of the authority under paragraph $(1)$
2	will—
3	"(A) induce additional venture capital,
4	hedge fund, or private equity firm funding of
5	small business innovations;
6	``(B) substantially contribute to the mission
7	of the Federal agency;
8	"(C) demonstrate a need for public research;
9	and
10	``(D) otherwise fulfill the capital needs of
11	small business concerns for additional financing
12	for the SBIR project.
13	"(3) REGISTRATION.—A small business concern
14	that is majority-owned by multiple venture capital
15	operating companies, hedge funds, or private equity
16	firms and qualified for participation in the program
17	authorized under paragraph (1) shall—
18	"(A) register with the Administrator on the
19	date that the small business concern submits an
20	application for an award under the SBIR pro-
21	gram; and
22	"(B) indicate in any SBIR proposal that
23	the small business concern is registered under
24	subparagraph (A) as majority-owned by multiple

1 venture capital operating companies, hedge 2 funds, or private equity firms. 3 "(4) COMPLIANCE.— "(A) IN GENERAL.—The head of a Federal 4 5 agency that makes an award under this sub-6 section during a fiscal year shall collect and sub-7 mit to the Administrator data relating to the 8 number and dollar amount of Phase I awards, 9 Phase II awards, and any other category of 10 awards by the Federal agency under the SBIR 11 program during that fiscal year. 12 "(B) ANNUAL REPORTING.—The Adminis-13 trator shall include as part of each annual re-14 port by the Administration under subsection 15 (b)(7) any data submitted under subparagraph 16 (A) and a discussion of the compliance of each 17 Federal agency that makes an award under this 18 subsection during the fiscal year with the max-19 imum percentages under paragraph (1). 20 ENFORCEMENT.—If a Federal "(5) agency 21 awards more than the percent of the funds allocated 22 for the SBIR program of the Federal agency author-

ized under paragraph (1) for a purpose described in
paragraph (1), the head of the Federal agency shall
transfer an amount equal to the amount awarded in

1	excess of the amount authorized under paragraph (1)
2	to the funds for general SBIR programs from the non-
3	SBIR and non-STTR research and development funds
4	of the Federal agency not later than 180 days after
5	the date on which the Federal agency made the award
6	that caused the total awarded under paragraph (1) to
7	be more than the amount authorized under paragraph
8	(1) for a purpose described in paragraph (1).
9	"(6) Final decisions on applications under
10	THE SBIR PROGRAM.—
11	"(A) DEFINITION.—In this paragraph, the
12	term 'covered small business concern' means a
13	small business concern that—
14	"(i) was not majority-owned by mul-
15	tiple venture capital operating companies,
16	hedge funds, or private equity firms on the
17	date on which the small business concern
18	submitted an application in response to a
19	solicitation under the SBIR programs; and
20	"(ii) on the date of the award under
21	the SBIR program is majority-owned by
22	multiple venture capital operating compa-
23	nies, hedge funds, or private equity firms.
24	"(B) IN GENERAL.—If a Federal agency
25	does not make an award under a solicitation

1	under the SBIR program before the date that is
2	9 months after the date on which the period for
3	submitting applications under the solicitation
4	ends—
5	"(i) a covered small business concern is
6	eligible to receive the award, without regard
7	to whether the covered small business con-
8	cern meets the requirements for receiving an
9	award under the SBIR program for a small
10	business concern that is majority-owned by
11	multiple venture capital operating compa-
12	nies, hedge funds, or private equity firms, if
13	the covered small business concern meets all
14	other requirements for such an award; and
15	"(ii) the head of the Federal agency
16	shall transfer an amount equal to any
17	amount awarded to a covered small business
18	concern under the solicitation to the funds
19	for general SBIR programs from the non-
20	SBIR and non-STTR research and develop-
21	ment funds of the Federal agency, not later
22	than 90 days after the date on which the
23	Federal agency makes the award.
24	"(7) EVALUATION CRITERIA.—A Federal agency
25	may not use investment of venture capital or invest-

4 (b) TECHNICAL AND CONFORMING AMENDMENT.—Sec5 tion 3 of the Small Business Act (15 U.S.C. 632) is amend6 ed by adding at the end the following:

7 "(aa) VENTURE CAPITAL OPERATING COMPANY.—In
8 this Act, the term 'venture capital operating company'
9 means an entity described in clause (i), (v), or (vi) of sec10 tion 121.103(b)(5) of title 13, Code of Federal Regulations
11 (or any successor thereto).

12 "(bb) HEDGE FUND.—In this Act, the term hedge
13 fund' has the meaning given that term in section 13(h)(2)
14 of the Bank Holding Company Act of 1956 (12 U.S.C.
15 1851(h)(2)).

16 "(cc) PRIVATE EQUITY FIRM.—In this Act, the term
17 'private equity firm' has the meaning given the term 'pri18 vate equity fund' in section 13(h)(2) of the Bank Holding
19 Company Act of 1956 (12 U.S.C. 1851(h)(2)).".

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1	SEC. 107. ENSURING THAT INNOVATIVE SMALL BUSINESSES
2	WITH SUBSTANTIAL INVESTMENT FROM VEN-
3	TURE CAPITAL OPERATING COMPANIES,
4	HEDGE FUNDS, OR PRIVATE EQUITY FIRMS
5	ARE ABLE TO PARTICIPATE IN THE SBIR AND
6	STTR PROGRAMS.
7	Section 9 of the Small Business Act (15 U.S.C. 638),
8	as amended by this Act, is further amended by adding at
9	the end the following:

10 "(ee) VENTURE CAPITAL OPERATING COMPANIES,
11 HEDGE FUNDS, AND PRIVATE EQUITY FIRMS.—Effective
12 only for the SBIR and STTR programs the following shall
13 apply:

14 "(1) A business concern that has more than 500
15 employees shall not qualify as a small business con16 cern.

17 "(2) In determining whether a small business 18 concern is independently owned and operated under 19 section 3(a)(1) or meets the small business size stand-20 ards instituted under section 3(a)(2), the Adminis-21 trator shall not consider a business concern to be af-22 filiated with a venture capital operating company, 23 hedge fund, or private equity firm (or with any other 24 business that the venture capital operating company, 25 hedge fund, or private equity firm has financed) if—

1	``(A) the venture capital operating com-
2	pany, hedge fund, or private equity firm does
3	not own 50 percent or more of the business con-
4	cern; and
5	``(B) employees of the venture capital oper-
6	ating company, hedge fund, or private equity
7	firm do not constitute a majority of the board of
8	directors of the business concern.
9	"(3) A business concern shall be deemed to be
10	'independently owned and operated' if—
11	"(A) it is owned in majority part by one or
12	more natural persons or venture capital oper-
13	ating companies, hedge funds, or private equity
14	firms;
15	"(B) there is no single venture capital oper-
16	ating company, hedge fund, or private equity
17	firm that owns 50 percent or more of the busi-
18	ness concern; and
19	"(C) there is no single venture capital oper-
20	ating company, hedge fund, or private equity
21	firm the employees of which constitute a major-
22	ity of the board of directors of the business con-
23	cern.
24	"(4) If a venture capital operating company,
25	hedge fund, or private equity firm controlled by a

1	business with more than 500 employees (in this para-
2	graph referred to as a 'VCOC, hedge fund, or private
3	equity firm under large business control') has an
4	ownership interest in a small business concern that is
5	owned in majority part by venture capital operating
6	companies, hedge funds, or private equity firms, the
7	small business concern is eligible to receive an award
8	under the SBIR or STTR program only if—
9	"(A) not more than two VCOCs, hedge
10	funds, or private equity firms under large busi-
11	ness control have an ownership interest in the
12	small business concern; and
13	"(B) the VCOCs, hedge funds, or private eq-
14	uity firms under large business control do not
15	collectively own more than 20 percent of the
16	small business concern.".
17	SEC. 108. SBIR AND STTR SPECIAL ACQUISITION PREF-
18	ERENCE.
19	Section 9(r) of the Small Business Act (15 U.S.C.
20	638(r)) is amended by adding at the end the following:
21	"(4) Phase III Awards.—To the greatest extent
22	practicable, Federal agencies and Federal prime con-
23	tractors shall issue Phase III awards relating to tech-
24	nology, including sole source awards, to the SBIR

and STTR award recipients that developed the tech-

2	nology.".
3	SEC. 109. COLLABORATING WITH FEDERAL LABORATORIES
4	AND RESEARCH AND DEVELOPMENT CEN-
5	TERS.
6	Section 9 of the Small Business Act (15 U.S.C. 638),
7	as amended by this Act, is further amended by adding at
8	the end the following:
9	"(ff) Collaborating With Federal Laboratories
10	AND RESEARCH AND DEVELOPMENT CENTERS.—
11	"(1) AUTHORIZATION.—Subject to the limita-
12	tions under this section, the head of each partici-
13	pating Federal agency may make SBIR and STTR
14	awards to any eligible small business concern that—
15	"(A) intends to enter into an agreement
16	with a Federal laboratory or federally funded re-
17	search and development center for portions of the
18	activities to be performed under that award; or
19	(B) has entered into a cooperative research
20	and development agreement (as defined in sec-
21	tion 12(d) of the Stevenson-Wydler Technology
22	Innovation Act of 1980 (15 U.S.C. 3710a(d)))
23	with a Federal laboratory.
24	"(2) PROHIBITION.—No Federal agency shall—

1	"(A) condition an SBIR or STTR award
2	upon entering into agreement with any Federal
3	laboratory or any federally funded laboratory or
4	research and development center for any portion
5	of the activities to be performed under that
6	award;
7	``(B) approve an agreement between a small
8	business concern receiving a SBIR or STTR
9	award and a Federal laboratory or federally
10	funded laboratory or research and development
11	center, if the small business concern performs a
12	lesser portion of the activities to be performed
13	under that award than required by this section
14	and by the SBIR Policy Directive and the STTR
15	Policy Directive of the Administrator; or
16	(C) approve an agreement that violates
17	any provision, including any data rights protec-
18	tions provision, of this section or the SBIR and
19	the STTR Policy Directives.
20	"(3) Implementation.—Not later than 180
21	days after the date of enactment of this subsection, the
22	Administrator shall modify the SBIR Policy Direc-
23	tive and the STTR Policy Directive issued under this
24	section to ensure that small business concerns—

1	"(A) have the flexibility to use the resources
2	of the Federal laboratories and federally funded
3	research and development centers; and
4	``(B) are not mandated to enter into agree-
5	ment with any Federal laboratory or any feder-
6	ally funded laboratory or research and develop-
7	ment center as a condition of an award.
8	"(4) Advance payment.—If a small business
9	concern receiving an award under this section enters
10	into an agreement with a Federal laboratory or feder-
11	ally funded research and development center for por-
12	tions of the activities to be performed under that
13	award, the Federal laboratory or federally funded re-
14	search and development center may not require ad-
15	vance payment from the small business concern in an
16	amount greater than the amount necessary to pay for
17	30 days of such activities.".
18	SEC. 110. NOTICE REQUIREMENT.
19	(a) SBIR Program.—Section 9(g) of the Small Busi-
20	ness Act (15 U.S.C. 638(g)) is amended—
21	(1) in paragraph (10), by striking "and" at the
22	end;
23	(2) in paragraph (11), by striking the period at
24	the end and inserting "; and"; and
25	(3) by adding at the end the following:

1	"(12) provide timely notice to the Administrator
2	of any case or controversy before any Federal judicial
3	or administrative tribunal concerning the SBIR pro-
4	gram of the Federal agency.".
5	(b) STTR Program.—Section 9(0) of the Small Busi-
6	ness Act (15 U.S.C. 638(o)) is amended—
7	(1) by striking paragraph (15);
8	(2) in paragraph (16), by striking the period at
9	the end and inserting "; and";
10	(3) by redesignating paragraph (16) as para-
11	graph (15); and
12	(4) by adding at the end the following:
13	"(16) provide timely notice to the Administrator
14	of any case or controversy before any Federal judicial
15	or administrative tribunal concerning the STTR pro-
16	gram of the Federal agency.".
17	SEC. 111. ADDITIONAL SBIR AND STTR AWARDS.
18	Section 9 of the Small Business Act (15 U.S.C. 638),
19	as amended by this Act, is further amended by adding at
20	the end the following:
21	"(gg) Additional SBIR and STTR Awards.—
22	"(1) Express Authority for Awarding A se-
23	QUENTIAL PHASE II AWARD.—A small business con-
24	cern that receives a Phase II SBIR award or a Phase
25	II STTR award for a project remains eligible to re-

1	ceive one additional Phase II SBIR award or Phase
2	II STTR award for continued work on that project.
3	"(2) Preventing duplicative awards.—The
4	head of a Federal agency shall verify that any activ-
5	ity to be performed with respect to a project with a
6	Phase I or Phase II SBIR or STTR award has not
7	been funded under the SBIR program or STTR pro-
8	gram of another Federal agency.".
9	TITLE II—OUTREACH AND COM-
10	MERCIALIZATION INITIA-
11	TIVES
12	SEC. 201. TECHNICAL ASSISTANCE FOR AWARDEES.
13	Section $9(q)$ of the Small Business Act (15 U.S.C.
14	638(q)) is amended—
15	(1) in paragraph (1)—
16	(A) by inserting "or STTR program" after
17	"SBIR program"; and
18	(B) by striking "SBIR projects" and insert-
19	ing "SBIR or STTR projects";
20	(2) in paragraph (2), by striking "3 years" and
21	inserting "5 years"; and
22	(3) in paragraph (3)—
23	(A) in subparagraph (A)—
24	(i) by inserting "or STTR" after
25	"SBIR"; and

1	(ii) by striking "\$4,000" and inserting
2	<i>``\$5,000'';</i>
3	(B) by striking subparagraph $(B)$ and in-
4	serting the following:
5	"(B) Phase II.—A Federal agency de-
6	scribed in paragraph (1) may—
7	"(i) provide to the recipient of a Phase
8	II SBIR or STTR award, through a vendor
9	selected under paragraph (2), the services
10	described in paragraph (1), in an amount
11	equal to not more than \$5,000 per year; or
12	"(ii) authorize the recipient of a Phase
13	II SBIR or STTR award to purchase the
14	services described in paragraph (1), in an
15	amount equal to not more than \$5,000 per
16	year, which shall be in addition to the
17	amount of the recipient's award."; and
18	(C) by adding at the end the following:
19	"(C) FLEXIBILITY.—In carrying out sub-
20	paragraphs (A) and (B), each Federal agency
21	shall provide the allowable amounts to a recipi-
22	ent that meets the eligibility requirements under
23	the applicable subparagraph, if the recipient re-
24	quests to seek technical assistance from an indi-

1	vidual or entity other than the vendor selected
2	under paragraph (2) by the Federal agency.
3	"(D) LIMITATION.—A Federal agency may
4	not—
5	"(i) use the amounts authorized under
6	subparagraph (A) or (B) unless the vendor
7	selected under paragraph (2) provides the
8	technical assistance to the recipient; or
9	"(ii) enter a contract with a vendor
10	under paragraph (2) under which the
11	amount provided for technical assistance is
12	based on total number of Phase I or Phase
13	II awards.".
14	SEC. 202. COMMERCIALIZATION READINESS PROGRAM AT
15	DEPARTMENT OF DEFENSE.
16	(a) IN GENERAL.—Section 9(y) of the Small Business
17	$A = (15 U \otimes C = 620(a))$ is among dod
	<i>Act</i> (15 U.S.C. 638(y)) <i>is amended</i> —
18	(1) in the subsection heading, by striking
18 19	
	(1) in the subsection heading, by striking
19	(1) in the subsection heading, by striking "PILOT" and inserting "READINESS";
19 20	<ul> <li>(1) in the subsection heading, by striking</li> <li>"PILOT" and inserting "READINESS";</li> <li>(2) by striking "Pilot" each place that term ap-</li> </ul>
19 20 21	<ul> <li>(1) in the subsection heading, by striking</li> <li>"PILOT" and inserting "READINESS";</li> <li>(2) by striking "Pilot" each place that term appears and inserting "Readiness";</li> </ul>
19 20 21 22	<ul> <li>(1) in the subsection heading, by striking</li> <li>"PILOT" and inserting "READINESS";</li> <li>(2) by striking "Pilot" each place that term appears and inserting "Readiness";</li> <li>(3) in paragraph (1)—</li> </ul>
<ol> <li>19</li> <li>20</li> <li>21</li> <li>22</li> <li>23</li> </ol>	<ul> <li>(1) in the subsection heading, by striking</li> <li>"PILOT" and inserting "READINESS";</li> <li>(2) by striking "Pilot" each place that term appears and inserting "Readiness";</li> <li>(3) in paragraph (1)—</li> <li>(A) by inserting "or Small Business Tech-</li> </ul>

1	(B) by adding at the end the following:
2	"The authority to create and administer a Com-
3	mercialization Readiness Program under this
4	subsection may not be construed to eliminate or
5	replace any other SBIR program or STTR pro-
6	gram that enhances the insertion or transition of
7	SBIR or STTR technologies, including any such
8	program in effect on the date of enactment of the
9	National Defense Authorization Act for Fiscal
10	Year 2006 (Public Law 109–163; 119 Stat.
11	3136).";
12	(4) in paragraph (2), by inserting "or Small
13	Business Technology Transfer Program" after "Small
14	Business Innovation Research Program";
15	(5) by striking paragraphs (5) and (6); and
16	(6) by inserting after paragraph (4) the fol-
17	lowing:
18	"(5) INSERTION INCENTIVES.—For any contract
19	with a value of not less than \$100,000,000, the Sec-
20	retary of Defense is authorized to—
21	((A) establish goals for the transition of
22	Phase III technologies in subcontracting plans;
23	and
24	(B) require a prime contractor on such a
25	contract to report the number and dollar amount

1	of contracts entered into by that prime con-
2	tractor for Phase III SBIR or STTR projects.
3	"(6) Goal for sbir and sttr technology in-
4	SERTION.—The Secretary of Defense shall—
5	"(A) set a goal to increase the number of
6	Phase II SBIR contracts and the number of
7	Phase II STTR contracts awarded by that Sec-
8	retary that lead to technology transition into
9	programs of record or fielded systems;
10	(B) use incentives in effect on the date of
11	enactment of the Creating Jobs Through Small
12	Business Innovation Act of 2011, or create new
13	incentives, to encourage agency program man-
14	agers and prime contractors to meet the goal
15	under subparagraph (A); and
16	"(C) include in the annual report to Con-
17	gress the percentage of contracts described in sub-
18	paragraph (A) awarded by that Secretary, and
19	information on the ongoing status of projects
20	funded through the Commercialization Readiness
21	Program and efforts to transition these tech-
22	nologies into programs of record or fielded sys-
23	tems.".
24	(b) Technical and Conforming Amendment.—Sec-
25	tion $9(i)(1)$ of the Small Business Act (15 U.S.C. $638(i)(1)$ )

is amended by inserting "(including awards under sub-
section $(y)$ )" after "the number of awards".
SEC. 203. COMMERCIALIZATION READINESS PILOT PRO-
GRAM FOR CIVILIAN AGENCIES.
Section 9 of the Small Business Act (15 U.S.C. 638),
as amended by this Act, is further amended by adding at
the end the following:
"(hh) Pilot Program.—
"(1) AUTHORIZATION.—The head of each covered
Federal agency may allocate not more than 10 per-
cent of the funds allocated to the SBIR program and
the STTR program of the covered Federal agency—
"(A) for awards for technology development,
testing, evaluation, and commercialization as-
sistance for SBIR and STTR Phase II tech-
nologies; or
"(B) to support the progress of research, re-
search and development, and commercialization
conducted under the SBIR or STTR programs to
Phase III.
"(2) Application by federal agency.—
"(A) IN GENERAL.—A covered Federal
agency may not establish a pilot program unless
the covered Federal agency makes a written ap-

1	days before the first day of the fiscal year in
2	which the pilot program is to be established, that
3	describes a compelling reason that additional in-
4	vestment in SBIR or STTR technologies is nec-
5	essary, including unusually high regulatory, sys-
6	tems integration, or other costs relating to devel-
7	opment or manufacturing of identifiable, highly
8	promising small business technologies or a class
9	of such technologies expected to substantially ad-
10	vance the mission of the agency.
11	"(B) DETERMINATION.—The Administrator
12	shall—
13	"(i) make a determination regarding
14	an application submitted under subpara-
15	graph (A) not later than 30 days before the
16	first day of the fiscal year for which the ap-
17	plication is submitted;
18	"(ii) publish the determination in the
19	Federal Register; and
20	"(iii) make a copy of the determina-
21	tion and any related materials available to
22	the Committee on Small Business and En-
23	trepreneurship of the Senate and the Com-
24	mittee on Small Business and the Com-

1	mittee on Science, Space, and Technology of
2	the House of Representatives.
3	"(3) MAXIMUM AMOUNT OF AWARD.—The head of
4	a covered Federal agency may not make an award
5	under a pilot program in excess of 3 times the dollar
6	amounts generally established for Phase II awards
7	under subsection $(j)(2)(D)$ or $(p)(2)(B)(ix)$ .
8	"(4) REGISTRATION.—Any applicant that re-
9	ceives an award under a pilot program shall register
10	with the Administrator in a registry that is available
11	to the public.
12	"(5) Award criteria or consideration.—
13	When making an award under this section, the head
14	of a covered Federal agency shall give consideration
15	to whether the technology to be supported by the
16	award is likely to be manufactured in the United
17	States.
18	"(6) REPORT.—The head of each covered Federal
19	agency shall include in the annual report of the cov-
20	ered Federal agency to the Administrator an analysis
21	of the various activities considered for inclusion in
22	the pilot program of the covered Federal agency and
23	a statement of the reasons why each activity consid-
24	ered was included or not included, as the case may
25	be.

1	"(7) TERMINATION.—The authority to establish
2	a pilot program under this section expires at the end
3	of fiscal year 2014.
4	"(8) DEFINITIONS.—In this subsection—
5	"(A) the term 'covered Federal agency'—
6	"(i) means a Federal agency partici-
7	pating in the SBIR program or the STTR
8	program; and
9	"(ii) does not include the Department
10	of Defense; and
11	((B) the term 'pilot program' means the
12	program established under paragraph (1).".
13	SEC. 204. INTERAGENCY POLICY COMMITTEE.
14	(a) ESTABLISHMENT.—The Director of the Office of
15	Science and Technology Policy shall establish an Inter-
16	agency SBIR/STTR Policy Committee.
17	(b) DUTIES.—The Interagency SBIR/STTR Policy
18	Committee shall review the following issues and make policy
19	recommendations on ways to improve program effectiveness
20	and efficiency:
21	(1) The public and government databases de-
22	scribed in section 9(k) of the Small Business Act (15
23	U.S.C. 638(k)).

4 (3) Commercialization assistance best practices
5 of Federal agencies with significant potential to be
6 employed by other agencies, and the appropriate steps
7 to achieve that leverage, as well as proposals for new
8 initiatives to address funding gaps that business con9 cerns face after Phase II but before commercialization.

10 (4) Developing and incorporating a standard 11 evaluation framework to enable systematic assessment 12 of SBIR and STTR, including through improved 13 tracking of awards and outcomes and development of 14 performance measures for the SBIR program and 15 STTR program of each Federal agency.

(c) REPORTS.—The Interagency SBIR/STTR Policy
Committee shall transmit to the Committee on Science,
Space, and Technology and the Committee on Small Business of the House of Representatives and to the Committee
on Small Business and Entrepreneurship of the Senate—

(1) a report on its review and recommendations
under subsection (b)(1) not later than 1 year after the
date of enactment of this Act;

1	(2) a report on its review and recommendations
2	under subsection (b)(2) not later than 18 months after
3	the date of enactment of this Act;
4	(3) a report on its review and recommendations
5	under subsection (b)(3) not later than 2 years after
6	the date of enactment of this Act; and
7	(4) a report on its review and recommendations
8	under subsection $(b)(4)$ not later than 2 years after
9	the date of enactment of this Act.
10	SEC. 205. CLARIFYING THE DEFINITION OF "PHASE III".
11	(a) Phase III Awards.—Section 9(e) of the Small
12	Business Act (15 U.S.C. 638(e)), as amended by this Act,
13	is further amended—
14	(1) in paragraph (4)(C), in the matter preceding
15	clause (i), by inserting "for work that derives from,
16	extends, or completes efforts made under prior fund-
17	ing agreements under the SBIR program" after
18	"phase";
19	(2) in paragraph (6)( $C$ ), in the matter preceding
20	clause (i), by inserting "for work that derives from,
21	extends, or completes efforts made under prior fund-
22	ing agreements under the STTR program" after
23	"phase";
24	(3) in paragraph (8), by striking "and" at the
25	end;

1	(4) in paragraph (9), by striking the period at
2	the end and inserting a semicolon; and
3	(5) by adding at the end the following:
4	"(10) the term 'commercialization' means—
5	"(A) the process of developing products,
6	processes, technologies, or services; and
7	(B) the production and delivery of prod-
8	ucts, processes, technologies, or services for sale
9	(whether by the originating party or by others)
10	to or use by the Federal Government or commer-
11	cial markets;".
12	(b) Technical and Conforming Amendments.—
13	Section 9 of the Small Business Act (15 U.S.C. 638), as
14	amended by this Act, is further amended—
15	(1) in subsection (e)—
16	(A) in paragraph $(4)(C)(ii)$ , by striking
17	"scientific review criteria" and inserting "merit-
18	based selection procedures";
19	(B) in paragraph (9), by striking "the sec-
20	ond or the third phase" and inserting "Phase II
21	or Phase III"; and
22	(C) by adding at the end the following:
23	"(11) the term 'Phase I' means—
24	"(A) with respect to the SBIR program, the
25	first phase described in paragraph (4)(A); and

1	"(B) with respect to the STTR program, the
2	first phase described in paragraph (6)(A);
3	"(12) the term 'Phase II' means—
4	"(A) with respect to the SBIR program, the
5	second phase described in paragraph $(4)(B)$ ; and
6	"(B) with respect to the STTR program, the
7	second phase described in paragraph (6)( $B$ ); and
8	"(13) the term 'Phase III' means—
9	"(A) with respect to the SBIR program, the
10	third phase described in paragraph $(4)(C)$ ; and
11	"(B) with respect to the STTR program, the
12	third phase described in paragraph (6)(C).";
13	(2) in subsection (j)—
14	(A) in paragraph $(1)(B)$ , by striking "phase
15	two" and inserting "Phase II";
16	(B) in paragraph (2)—
17	(i) in subparagraph (B)—
18	(I) by striking "the third phase"
19	each place it appears and inserting
20	"Phase III"; and
21	(II) by striking "the second
22	phase" and inserting "Phase II";
23	(ii) in subparagraph (D)—
24	(I) by striking "the first phase"
25	and inserting "Phase I"; and

(II) by striking "the second
phase" and inserting "Phase II";
(iii) in subparagraph (F), by striking
"the third phase" and inserting "Phase
III'';
(iv) in subparagraph (G)—
(I) by striking "the first phase"
and inserting "Phase I"; and
(II) by striking "the second
phase" and inserting "Phase II"; and
(v) in subparagraph (H)—
(I) by striking "the first phase"
and inserting "Phase I";
(II) by striking "second phase"
each place it appears and inserting
"Phase II"; and
(III) by striking "third phase"
and inserting "Phase III"; and
(C) in paragraph (3)—
(i) in subparagraph (A)—
(I) by striking "the first phase (as
described in subsection $(e)(4)(A)$ )" and
inserting "Phase I";

1	(II) by striking "the second phase
2	(as described in subsection $(e)(4)(B)$ )"
3	and inserting "Phase II"; and
4	(III) by striking "the third phase
5	(as described in subsection $(e)(4)(C)$ )"
6	and inserting "Phase III"; and
7	(ii) in subparagraph (B), by striking
8	"second phase" and inserting "Phase II";
9	(3) in subsection (k)—
10	(A) by striking "first phase" each place it
11	appears and inserting "Phase I"; and
12	(B) by striking "second phase" each place it
13	appears and inserting "Phase II";
14	(4) in subsection $(l)(2)$ —
15	(A) by striking "the first phase" and insert-
16	ing "Phase I"; and
17	(B) by striking "the second phase" and in-
18	serting "Phase II";
19	(5) in subsection (o)(13)—
20	(A) in subparagraph (B), by striking "sec-
21	ond phase" and inserting "Phase II"; and
22	(B) in subparagraph (C), by striking "third
23	phase" and inserting "Phase III";
24	(6) in subsection $(p)$ —
25	(A) in paragraph (2)(B)—

1	(i) in clause (vi)—
2	(I) by striking "the second phase"
3	and inserting "Phase II"; and
4	(II) by striking "the third phase"
5	and inserting "Phase III"; and
6	(ii) in clause (ix)—
7	(I) by striking "the first phase"
8	and inserting "Phase I"; and
9	(II) by striking "the second
10	phase" and inserting "Phase II"; and
11	(B) in paragraph (3)—
12	(i) by striking "the first phase (as de-
13	scribed in subsection $(e)(6)(A)$ )" and insert-
14	ing "Phase I";
15	(ii) by striking "the second phase (as
16	described in subsection $(e)(6)(B)$ )" and in-
17	serting "Phase II"; and
18	(iii) by striking "the third phase (as
19	described in subsection $(e)(6)(C)$ )" and in-
20	serting "Phase III";
21	(7) in subsection $(q)(3)(A)$ —
22	(A) in the subparagraph heading, by strik-
23	ing "FIRST PHASE" and inserting "PHASE I";
24	and

	40
	(B) by striking "first phase" and inserting
"Ph	ase I";
(8)	in subsection (r)—
	(A) in the subsection heading, by striking
"TI	HRD PHASE" and inserting "PHASE III";
	(B) in paragraph (1)—
	(i) in the first sentence—
	(I) by striking "for the second
	phase" and inserting "for Phase II";
	(II) by striking "third phase" and
	inserting "Phase III"; and
	(III) by striking "second phase
	period" and inserting "Phase II pe-
	riod"; and
	(ii) in the second sentence—
	(I) by striking "second phase"

16	(I) by striking "second phase"
17	and inserting "Phase II"; and
18	(II) by striking "third phase" and
19	inserting "Phase III"; and

20	(C) in paragraph (2), by striking "third
21	phase" and inserting "Phase III"; and
22	(9) in subsection $(u)(2)(B)$ , by striking "the first

23 phase" and inserting "Phase I".

1	SEC. 206. SHORTENED PERIOD FOR FINAL DECISIONS ON
2	PROPOSALS AND APPLICATIONS.
3	(a) IN GENERAL.—Section 9 of the Small Business Act
4	(15 U.S.C. 638), as amended by this Act, is further amend-
5	ed—
6	(1) in subsection $(g)(4)$ —
7	(A) by inserting "(A)" after "(4)";
8	(B) by adding "and" after the semicolon at
9	the end; and
10	(C) by adding at the end the following:
11	"(B) make a final decision on each proposal sub-
12	mitted under the SBIR program—
13	((i) not later than 90 days after the date on
14	which the solicitation closes; or
15	"(ii) if the Administrator authorizes an ex-
16	tension for a solicitation, not later than 180
17	days after the date on which the solicitation
18	closes;"; and
19	(2) in subsection (0)(4)—
20	(A) by inserting "(A)" after "(4)";
21	(B) by adding "and" after the semicolon at
22	the end; and
23	(C) by adding at the end the following:
24	"(B) make a final decision on each proposal sub-
25	mitted under the STTR program—

1	"(i) not later than 90 days after the date on
2	which the solicitation closes; or
3	"(ii) if the Administrator authorizes an ex-
4	tension for a solicitation, not later than 180
5	days after the date on which the solicitation
6	closes;".
7	(b) NIH PEER REVIEW PROCESS.—Section 9 of the
8	Small Business Act (15 U.S.C. 638), as amended by this
9	Act, is further amended by adding at the end the following:
10	"(ii) NIH PEER REVIEW PROCESS.—Notwithstanding
11	subsections $(g)(4)(B)$ and $(o)(4)(B)$ , the Director of the Na-
12	tional Institutes of Health may make an award under the
13	SBIR program or the STTR program of the National Insti-
14	tutes of Health only if the application for the award has
15	undergone technical and scientific peer review under section
16	492 of the Public Health Service Act (42 U.S.C. 289a).
17	

"(jj) NSF PEER REVIEW PROCESS.—Notwithstanding
subsections (g)(4)(B) and (o)(4)(B), the Director of the National Science Foundation may make an award under the
SBIR program or the STTR program of the National
Science Foundation only if the application for the award
has undergone the National Science Foundation's technical
and scientific peer review process and met all other applicable peer review procedures and guidelines pursuant to the

National Science Foundation Act of 1950 (42 U.S.C. 1861,
 et seq.) and other applicable Federal law.".

3 SEC. 207. PHASE 0 PROOF OF CONCEPT PARTNERSHIP 4 PILOT PROGRAM.

5 Section 9 of the Small Business Act (15 U.S.C. 638),
6 as amended by this Act, is further amended by adding at
7 the end the following:

8 "(kk) Phase 0 Proof of Concept Partnership
9 Pilot Program.—

10 "(1) IN GENERAL.—The Director of the National 11 Institutes of Health shall use \$10,000,000 of the funds 12 allocated under subsection (n)(1) for a Proof of Con-13 cept Partnership pilot program to accelerate the cre-14 ation of small businesses and the commercialization of 15 research innovations from qualifying institutions. To 16 implement this program, the Director shall award, 17 through a competitive, merit-based process, grants to 18 qualifying institutions. These grants shall only be 19 used to administer Proof of Concept Partnership 20 awards in conformity with this subsection.

21	"(2) DEFINITIONS.—In this subsection—
22	"(A) the term 'Director' means the Director
23	of the National Institutes of Health;
24	``(B) the term 'pilot program' refers to the
25	Proof of Concept Partnership pilot program; and

1	(C) the terms 'qualifying institution' and
2	'institution' mean a university or other research
3	institution that participates in the National In-
4	stitutes of Health's STTR program.
5	"(3) Proof of concept partnerships.—
6	"(A) IN GENERAL.—A Proof of Concept
7	Partnership shall be set up by a qualifying insti-
8	tution to award grants to individual researchers.
9	These grants should provide researchers with the
10	initial investment and the resources to support
11	the proof of concept work and commercialization
12	mentoring needed to translate promising re-
13	search projects and technologies into a viable
14	company. This work may include technical vali-
15	dations, market research, clarifying intellectual
16	property rights position and strategy and inves-
17	tigating commercial or business opportunities.
18	"(B) AWARD GUIDELINES.—The adminis-
19	trator of a Proof of Concept Partnership pro-
20	gram shall award grants in accordance with the
21	following guidelines:
22	"(i) The Proof of Concept Partnership
23	shall use a market-focused project manage-
24	ment oversight process, including—

1	"(I) a rigorous, diverse review
2	board comprised of local experts in
3	translational and proof of concept re-
4	search, including industry, start-up,
5	venture capital, technical, financial,
6	and business experts and university
7	technology transfer officials;
8	"(II) technology validation mile-
9	stones focused on market feasibility;
10	"(III) simple reporting effective at
11	redirecting projects; and
12	"(IV) the willingness to reallocate
13	funding from failing projects to those
14	with more potential.
15	"(ii) Not more than \$100,000 shall be
16	awarded towards an individual proposal.
17	"(C) Educational resources and guid-
18	ANCE.—The administrator of a Proof of Concept
19	Partnership program shall make educational re-
20	sources and guidance available to researchers at-
21	tempting to commercialize their innovations.
22	"(4) AWARDS.—
23	"(A) SIZE OF AWARD.—The Director may
24	make awards to a qualifying institution for up
25	to \$1,000,000 per year for up to 3 years.

1	"(B) AWARD CRITERIA.—In determining
2	which qualifying institutions receive pilot pro-
3	gram grants, the Director shall consider, in ad-
4	dition to any other criteria the Director deter-
5	mines necessary, the extent to which qualifying
6	institutions—
7	"(i) have an established and proven
8	technology transfer or commercialization of-
9	fice and have a plan for engaging that office
10	in the program implementation;
11	"(ii) have demonstrated a commitment
12	to local and regional economic development;
13	"(iii) are located in diverse geog-
14	raphies and are of diverse sizes;
15	"(iv) can assemble project management
16	boards comprised of industry, start-up, ven-
17	ture capital, technical, financial, and busi-
18	ness experts;
19	"(v) have an intellectual property
20	rights strategy or office; and
21	"(vi) demonstrate a plan for sustain-
22	ability beyond the duration of the funding
23	award.
24	"(5) LIMITATIONS.—The funds for the pilot pro-
25	gram shall not be used—

1	"(A) for basic research, but to evaluate the
2	commercial potential of existing discoveries, in-
3	cluding—
4	"(i) proof of concept research or proto-
5	type development; and
6	"(ii) activities that contribute to deter-
7	mining a project's commercialization path,
8	to include technical validations, market re-
9	search, clarifying intellectual property
10	rights, and investigating commercial and
11	business opportunities; or
12	``(B) to fund the acquisition of research
13	equipment or supplies unrelated to commer-
14	cialization activities.
15	"(6) Evaluative report.—The Director shall
16	submit to the Committee on Science, Space, and Tech-
17	nology and the Committee on Small Business of the
18	House of Representatives and the Committee on
19	Small Business and Entrepreneurship of the Senate
20	an evaluative report regarding the activities of the
21	pilot program. The report shall include—
22	"(A) a detailed description of the institu-
23	tional and proposal selection process;
24	(B) an accounting of the funds used in the
25	pilot program;

1	``(C) a detailed description of the pilot pro-
2	gram, including incentives and activities under-
3	taken by review board experts;
4	``(D) a detailed compilation of results
5	achieved by the pilot program, including the
6	number of small business concerns included and
7	the number of business packages developed, and
8	the number of projects that progressed into subse-
9	quent STTR phases; and
10	``(E) an analysis of the program's effective-
11	ness with supporting data.
12	"(7) SUNSET.—The pilot program under this
13	subsection shall terminate at the end of fiscal year
14	2014.".
15	TITLE III—OVERSIGHT AND
16	<b>EVALUATION</b>
17	SEC. 301. STREAMLINING ANNUAL EVALUATION REQUIRE-
18	MENTS.
19	Section 9(b) of the Small Business Act (15 U.S.C.
20	638(b)) is amended—
21	(1) in paragraph (7)—
22	(A) by striking "STTR programs, including
23	the data" and inserting the following: "STTR
24	programs, including—
25	"(A) the data";

1	(B) by striking "(g)(10), (o)(9), and (o)(15),
2	the number" and all that follows through "under
3	each of the SBIR and STTR programs, and a
4	description" and inserting the following: " $(g)(8)$
5	and (0)(9);
6	"(B) the number of proposals received from,
7	and the number and total amount of awards to,
8	HUBZone small business concerns and firms
9	with venture capital, hedge fund, or private eq-
10	uity firm investment (including those majority-
11	owned by multiple venture capital operating
12	companies, hedge funds, or private equity firms)
13	under each of the SBIR and STTR programs;
14	"(C) a description of the extent to which
15	each Federal agency is increasing outreach and
16	awards to firms owned and controlled by women
17	and social or economically disadvantaged indi-
18	viduals under each of the SBIR and STTR pro-
19	grams;
20	``(D) general information about the imple-
21	mentation of, and compliance with the allocation
22	of funds required under, subsection (dd) for firms
23	owned in majority part by venture capital oper-
24	ating companies, hedge funds, or private equity
25	firms and participating in the SBIR program;

1	``(E) a detailed description of appeals of
2	Phase III awards and notices of noncompliance
3	with the SBIR Policy Directive and the STTR
4	Policy Directive filed by the Administrator with
5	Federal agencies; and
6	"(F) a description"; and
7	(C) by striking "and" at the end;
8	(2) in paragraph (8), by striking the period at
9	the end and inserting "; and"; and
10	(3) by inserting after paragraph $(8)$ the fol-
11	lowing:
12	"(9) to coordinate the implementation of elec-
13	tronic databases at each of the Federal agencies par-
14	ticipating in the SBIR program or the STTR pro-
15	gram, including the technical ability of the partici-
16	pating agencies to electronically share data.".
17	SEC. 302. DATA COLLECTION FROM AGENCIES FOR SBIR.
18	Section $9(g)$ of the Small Business Act (15 U.S.C.
19	638(g)), as amended by this Act, is further amended—
20	(1) by striking paragraph (10);
21	(2) by redesignating paragraphs $(8)$ and $(9)$ as
22	paragraphs (9) and (10), respectively; and
23	(3) by inserting after paragraph $(7)$ the fol-
24	lowing:

1	"(8) collect annually, and maintain in a com-
2	mon format in accordance with the simplified report-
3	ing requirements under subsection (v), such informa-
4	tion from awardees as is necessary to assess the SBIR
5	program, including information necessary to main-
6	tain the database described in subsection (k), includ-
7	ing—
8	"(A) whether an awardee—
9	"(i) has venture capital, hedge fund, or
10	private equity firm investment or is major-
11	ity-owned by multiple venture capital oper-
12	ating companies, hedge funds, or private eq-
13	uity firms, and, if so—
14	((I) the amount of venture cap-
15	ital, hedge fund, or private equity firm
16	investment that the awardee has re-
17	ceived as of the date of the award; and
18	"(II) the amount of additional
19	capital that the awardee has invested
20	in the SBIR technology;
21	"(ii) has an investor that—
22	((I) is an individual who is not a
23	citizen of the United States or a lawful
24	permanent resident of the United

1	States, and if so, the name of any such
2	individual; or
3	"(II) is a person that is not an
4	individual and is not organized under
5	the laws of a State or the United
6	States, and if so the name of any such
7	person;
8	"(iii) is owned by a woman or has a
9	woman as a principal investigator;
10	"(iv) is owned by a socially or eco-
11	nomically disadvantaged individual or has
12	a socially or economically disadvantaged
13	individual as a principal investigator;
14	"(v) is a faculty member or a student
15	of an institution of higher education, as
16	that term is defined in section 101 of the
17	Higher Education Act of 1965 (20 U.S.C.
18	1001); or
19	"(vi) is located in a State described in
20	subsection $(u)(3)$ ; and
21	(B) a justification statement from the
22	agency, if an awardee receives an award in an
23	amount that is more than the award guidelines
24	under this section;".

1	SEC. 303. DATA COLLECTION FROM AGENCIES FOR STTR.
2	Section 9(0) of the Small Business Act (15 U.S.C.
3	638(0)), as amended by this Act, is further amended by
4	striking paragraph (9) and inserting the following:
5	"(9) collect annually, and maintain in a com-
6	mon format in accordance with the simplified report-
7	ing requirements under subsection (v), such informa-
8	tion from applicants and awardees as is necessary to
9	assess the STTR program outputs and outcomes, in-
10	cluding information necessary to maintain the data-
11	base described in subsection (k), including—
12	"(A) whether an applicant or awardee—
13	"(i) has venture capital, hedge fund, or
14	private equity firm investment or is major-
15	ity-owned by multiple venture capital oper-
16	ating companies, hedge funds, or private eq-
17	uity firms, and, if so—
18	``(I) the amount of venture cap-
19	ital, hedge fund, or private equity firm
20	investment that the applicant or
21	awardee has received as of the date of
22	the application or award, as applica-
23	ble; and
24	"(II) the amount of additional
25	capital that the applicant or awardee
26	has invested in the SBIR technology;

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1	"(ii) has an investor that—
2	((I) is an individual who is not a
3	citizen of the United States or a lawful
4	permanent resident of the United
5	States, and if so, the name of any such
6	individual; or
7	"(II) is a person that is not an
8	individual and is not organized under
9	the laws of a State or the United
10	States, and if so the name of any such
11	person;
12	"(iii) is owned by a woman or has a
13	woman as a principal investigator;
14	"(iv) is owned by a socially or eco-
15	nomically disadvantaged individual or has
16	a socially or economically disadvantaged
17	individual as a principal investigator;
18	"(v) is a faculty member or a student
19	of an institution of higher education, as
20	that term is defined in section 101 of the
21	Higher Education Act of 1965 (20 U.S.C.
22	1001); or
23	"(vi) is located in a State in which the
24	total value of contracts awarded to small
25	business concerns under all STTR programs

1	is less than the total value of contracts
2	awarded to small business concerns in a
3	majority of other States, as determined by
4	the Administrator in biennial fiscal years,
5	beginning with fiscal year 2008, based on
6	the most recent statistics compiled by the
7	Administrator; and
8	"(B) if an awardee receives an award in an
9	amount that is more than the award guidelines
10	under this section, a statement from the agency
11	that justifies the award amount;".
12	SEC. 304. PUBLIC DATABASE.
13	Section 9(k)(1) of the Small Business Act (15 U.S.C.
14	638(k)(1)) is amended—
15	(1) in subparagraph (D), by striking "and" at
16	the end;
17	(2) in subparagraph (E), by striking the period
18	at the end and inserting "; and"; and
19	(3) by adding at the end the following:
20	((F) for each small business concern that
21	has received a Phase I or Phase II SBIR or
22	STTR award from a Federal agency, whether the
23	small business concern—
24	"(i) has venture capital, hedge fund, or
25	private equity firm investment and, if so,

1	whether the small business concern is reg-
2	istered as majority-owned by multiple ven-
3	ture capital operating companies, hedge
4	funds, or private equity firms as required
5	under subsection $(dd)(3)$ ;
6	"(ii) is owned by a woman or has a
7	woman as a principal investigator;
8	"(iii) is owned by a socially or eco-
9	nomically disadvantaged individual or has
10	a socially or economically disadvantaged
11	individual as a principal investigator; or
12	"(iv) is owned by a faculty member or
13	a student of an institution of higher edu-
14	cation, as that term is defined in section
15	101 of the Higher Education Act of 1965
16	(20 U.S.C. 1001).".
17	SEC. 305. GOVERNMENT DATABASE.
18	Section 9(k) of the Small Business Act (15 U.S.C.
19	638(k)) is amended—
20	(1) in paragraph (2)—
21	(A) in the matter preceding subparagraph
22	(A), by striking "Not later" and all that follows
23	through "Act of 2000" and inserting "Not later
24	than 90 days after the date of enactment of the

1	Creating Jobs Through Small Business Innova-
2	tion Act of 2011";
3	(B) by striking subparagraph (C);
4	(C) by redesignating subparagraphs $(A)$
5	and $(B)$ as subparagraphs $(B)$ and $(C)$ , respec-
6	tively;
7	(D) by inserting before subparagraph $(B)$ ,
8	as so redesignated, the following:
9	((A) contains, for each small business con-
10	cern that applies for, submits a proposal for, or
11	receives an award under Phase I or Phase II of
12	the SBIR program or the STTR program—
13	"(i) the name, size, and location, and
14	an identifying number assigned by the Ad-
15	ministration of the small business concern;
16	"(ii) an abstract of the project;
17	"(iii) the specific aims of the project;
18	"(iv) the number of employees of the
19	small business concern;
20	(v) the names and titles of the key in-
21	dividuals that will carry out the project, the
22	position each key individual holds in the
23	small business concern, and contact infor-
24	mation for each key individual;

1	"(vi) the percentage of effort each indi-
2	vidual described in clause (iv) will con-
3	tribute to the project;
4	"(vii) whether the small business con-
5	cern is majority-owned by multiple venture
6	capital operating companies, hedge funds,
7	or private equity firms; and
8	"(viii) the Federal agency to which the
9	application is made, and contact informa-
10	tion for the person or office within the Fed-
11	eral agency that is responsible for reviewing
12	applications and making awards under the
13	SBIR program or the STTR program;";
14	(E) by redesignating subparagraphs $(D)$
15	and $(E)$ as subparagraphs $(E)$ and $(F)$ , respec-
16	tively;
17	(F) by inserting after subparagraph (C), as
18	so redesignated, the following:
19	"(D) includes, for each awardee—
20	"(i) the name, size, location, and any
21	identifying number assigned to the awardee
22	by the Administrator;
23	"(ii) whether the awardee has venture
24	capital, hedge fund, or private equity firm
25	investment, and, if so-

I) the amount of venture cap-	1
dge fund, or private equity firm	2
nent as of the date of the award;	3
II) the percentage of ownership	4
awardee held by a venture cap-	5
erating company, hedge fund, or	6
equity firm, including whether	7
urdee is majority-owned by mul-	8
enture capital operating compa-	9
edge funds, or private equity	10
and	11
III) the amount of additional	12
that the awardee has invested	13
SBIR technology, which infor-	14
shall be collected on an annual	15
	16
he names and locations of any	17
the awardee;	18
he number of employees of the	19
	20
e number of employees of the af-	21
e awardee; and	22
ne names of, and the percentage	23
o of the awardee held by—	24
o of the awardee held by—	24

1	((I) any individual who is not a
2	citizen of the United States or a lawful
3	permanent resident of the United
4	States; or
5	"(II) any person that is not an
6	individual and is not organized under
7	the laws of a State or the United
8	States;";
9	(G) in subparagraph (E), as so redesig-
10	nated, by striking "and" at the end;
11	(H) in subparagraph (F), as so redesig-
12	nated, by striking the period at the end and in-
13	serting "; and"; and
14	(I) by adding at the end the following:
15	``(G) includes a timely and accurate list of
16	any individual or small business concern that
17	has participated in the SBIR program or STTR
18	program that has been—
19	"(i) convicted of a fraud-related crime
20	involving funding received under the SBIR
21	program or STTR program; or
22	"(ii) found civilly liable for a fraud-re-
23	lated violation involving funding received
24	under the SBIR program or STTR pro-
25	gram."; and

(2) in paragraph (3), by adding at the end the
 following:

3	"(C) Government database.—Not later
4	than 60 days after the date established by a Fed-
5	eral agency for submitting applications or pro-
6	posals for a Phase I or Phase II award under the
7	SBIR program or STTR program, the head of
8	the Federal agency shall submit to the Adminis-
9	trator the data required under paragraph $(2)$
10	with respect to each small business concern that
11	applies or submits a proposal for the Phase I or
12	Phase II award.".

## 13 SEC. 306. ACCURACY IN FUNDING BASE CALCULATIONS.

(a) IN GENERAL.—Not later than 1 year after the date
of enactment of this Act, and every year thereafter until
the date that is 5 years after the date of enactment of this
Act, the Comptroller General of the United States shall—
(1) conduct a fiscal and management audit of
the SBIR program and the STTR program for the
applicable period to—

21 (A) determine whether Federal agencies
22 comply with the expenditure amount require23 ments under subsections (f)(1) and (n)(1) of sec24 tion 9 of the Small Business Act (15 U.S.C.
25 638), as amended by this Act;

1	(B) assess the extent of compliance with the
2	requirements of section $9(i)(2)$ of the Small Busi-
3	ness Act (15 U.S.C. $638(i)(2)$ ) by Federal agen-
4	cies participating in the SBIR program or the
5	STTR program and the Administration; and
6	(C) determine the portion of the extramural
7	research or research and development budget of a
8	Federal agency that each Federal agency spends
9	for administrative purposes relating to the SBIR
10	program or STTR program, and for what spe-
11	cific purposes, including the portion, if any, of
12	such budget the Federal agency spends for sala-
13	ries and expenses, travel to visit applicants, out-
14	reach events, marketing, and technical assist-
15	ance; and
16	(2) submit a report to the Committee on Small
17	Business and Entrepreneurship of the Senate and the
18	Committee on Small Business and the Committee on
19	Science, Space, and Technology of the House of Rep-
20	resentatives regarding the audit conducted under
21	paragraph (1), including the assessments required
22	under subparagraph (B), and the determination made
23	under subparagraph (C) of paragraph (1).
24	(b) DEFINITION OF APPLICABLE PERIOD.—In this sec-
25	tion, the term "applicable period" means—

1	(1) for the first report submitted under this sec-
2	tion, the period beginning on October 1, 2005, and
3	ending on September 30 of the last full fiscal year be-
4	fore the date of enactment of this Act for which infor-
5	mation is available; and
6	(2) for the second and each subsequent report
7	submitted under this section, the period—
8	(A) beginning on October 1 of the first fiscal
9	year after the end of the most recent full fiscal
10	year relating to which a report under this sec-
11	tion was submitted; and
12	(B) ending on September 30 of the last full
13	fiscal year before the date of the report.
14	SEC. 307. CONTINUED EVALUATION BY THE NATIONAL
15	ACADEMY OF SCIENCES.
16	Section 108 of the Small Business Reauthorization Act
17	of 2000 (15 U.S.C. 638 note) is amended by adding at the
18	end the following:
19	"(e) EXTENSIONS AND ENHANCEMENTS OF AUTHOR-
20	ITY.—
21	"(1) IN GENERAL.—Not later than 6 months
22	after the date of enactment of the Creating Jobs
23	Through Small Business Innovation Act of 2011, the
24	head of each agency described in subsection (a), in

1	shall cooperatively enter into an agreement with the
2	National Academy of Sciences for the National Re-
3	search Council to, not later than 4 years after the
4	date of enactment of the Creating Jobs Through Small
5	Business Innovation Act of 2011, and every 4 years
6	thereafter—
7	``(A) continue the most recent study under
8	this section relating to the issues described in
9	subparagraphs (A), (B), (C), and (E) of sub-
10	section $(a)(1);$
11	``(B) conduct a comprehensive study of how
12	the STTR program has stimulated technological
13	innovation and technology transfer, including-
14	"(i) a review of the collaborations cre-
15	ated between small businesses and research
16	institutions, including an evaluation of the
17	effectiveness of the program in stimulating
18	new collaborations and any obstacles that
19	may prevent or inhibit the creation of such
20	collaborations;
21	"(ii) an evaluation of the effectiveness
22	of the program at transferring technology
23	and capabilities developed through Federal
24	funding;

1	"(iii) an evaluation of the program's
2	success at commercializing technologies com-
3	pared with other Federal technology trans-
4	fer programs and the SBIR program;
5	"(iv) to the extent practicable, an eval-
6	uation of the economic benefits achieved by
7	the STTR program, including the economic
8	rate of return;
9	"(v) an analysis of how Federal agen-
10	cies are using small businesses that have
11	completed Phase II under the STTR pro-
12	gram to fulfill their procurement needs; and
13	"(vi) an analysis of whether the exist-
14	ing STTR allocation has impacted the effec-
15	tiveness of the program in achieving its
16	goals;
17	(C) make recommendations with respect to
18	the issues described in subparagraph (A), (D),
19	and $(E)$ of subsection $(a)(2)$ and subparagraph
20	(B) of this paragraph; and
21	(D) estimate, to the extent practicable, the
22	number of jobs created by the SBIR program or
23	STTR program of the agency.
24	"(2) Consultation.—An agreement under
25	paragraph (1) shall require the National Research

2	consultation with the small business community, the
3	Administration, and other interested parties as de-
4	scribed in subsection (b).
5	"(3) Reporting.—An agreement under para-
6	graph (1) shall require that—
7	"(A) not later than 4 years after the date
8	of enactment of the Creating Jobs Through Small
9	Business Innovation Act of 2011, and every 4
10	years thereafter, the National Research Council
11	shall submit to the head of the agency entering
12	into the agreement, the Committee on Small
13	Business and Entrepreneurship of the Senate,
14	and the Committee on Small Business and the
15	Committee on Science, Space, and Technology of
16	the House of Representatives, a report regarding
17	the study conducted under paragraph $(1)$ and
18	containing the recommendations described in
19	paragraph (1); and
20	(B) not later than 2 years after the date
21	of enactment of the Creating Jobs Through Small
22	Business Innovation Act of 2011, the National
23	Research Council shall submit to the head of the
24	agency entering into the agreement, the Com-
25	mittee on Small Business and Entrepreneurship

1	of the Senate, and the Committee on Small Busi-
2	ness and the Committee on Science, Space, and
3	Technology of the House of Representatives, a re-
4	port of preliminary findings and recommenda-
5	tions regarding the study conducted under para-
6	graph (1)(B).".
7	SEC. 308. TECHNOLOGY INSERTION REPORTING REQUIRE-
8	MENTS.
9	Section 9 of the Small Business Act (15 U.S.C. 638),
10	as amended by this Act, is further amended by adding at
11	the end the following:
12	"(ll) Phase III Reporting.—The annual SBIR or
13	STTR report to Congress by the Administration under sub-
14	section (b)(7) shall include, for each Phase III award made
15	by the Federal agency—
16	"(1) the name of the agency or component of the
17	agency or the non-Federal source of capital making
18	the Phase III award;
19	"(2) the name of the small business concern or
20	individual receiving the Phase III award; and
21	"(3) the dollar amount of the Phase III award.".

1	SEC. 309. OBTAINING CONSENT FROM SBIR AND STTR AP-
2	PLICANTS TO RELEASE CONTACT INFORMA-
3	TION TO ECONOMIC DEVELOPMENT ORGANI-
4	ZATIONS.
5	Section 9 of the Small Business Act (15 U.S.C. 638),
6	as amended by this Act, is further amended by adding at
7	the end the following:
8	"(mm) Consent To Release Contact Information
9	to Organizations.—
10	"(1) ENABLING CONCERN TO GIVE CONSENT.—
11	Each Federal agency required by this section to con-
12	duct an SBIR program or an STTR program shall
13	enable a small business concern that is an SBIR ap-
14	plicant or an STTR applicant to indicate to the Fed-
15	eral agency whether the Federal agency has the con-
16	sent of the concern to—
17	"(A) identify the concern to appropriate
18	local and State-level economic development orga-
19	nizations as an SBIR applicant or an STTR
20	applicant; and
21	``(B) release the contact information of the

- 22 concern to such organizations.
- 23 "(2) RULES.—The Administrator shall establish
  24 rules to implement this subsection. The rules shall in25 clude a requirement that a Federal agency include in
  26 the SBIR and STTR application a provision through

1	which the applicant can indicate consent for purposes
2	of paragraph (1).".
3	SEC. 310. PILOT TO ALLOW FUNDING FOR ADMINISTRATIVE,
4	OVERSIGHT, AND CONTRACT PROCESSING
5	COSTS.
6	(a) IN GENERAL.—Section 9 of the Small Business Act
7	(15 U.S.C. 638), as amended by this Act, is further amend-
8	ed by adding at the end the following:
9	"(nn) Assistance for Administrative, Oversight,
10	AND CONTRACT PROCESSING COSTS.—
11	"(1) IN GENERAL.—Subject to paragraph (2), for
12	the 3 full fiscal years beginning after the date of en-
13	actment of this subsection, the Administrator shall
14	allow each Federal agency required to conduct an
15	SBIR program to use not more than 3 percent of the
16	funds allocated to the SBIR program of the Federal
17	agency for—
18	"(A) the administration of the SBIR pro-
19	gram or the STTR program of the Federal agen-
20	cy;
21	(B) the provision of outreach and technical
22	assistance relating to the SBIR program or
23	STTR program of the Federal agency, including
24	technical assistance site visits and personnel
25	interviews;

1	(C) the implementation of commercializa-
2	tion and outreach initiatives that were not in ef-
3	fect on the date of enactment of this subsection;
4	(D) carrying out the program under sub-
5	section $(y);$
6	((E) activities relating to oversight and
7	congressional reporting, including waste, fraud,
8	and abuse prevention activities;
9	``(F) targeted reviews of recipients of
10	awards under the SBIR program or STTR pro-
11	gram of the Federal agency that the head of the
12	Federal agency determines are at high risk for
13	fraud, waste, or abuse, to ensure compliance with
14	requirements of the SBIR program or STTR
15	program, respectively;
16	``(G) the implementation of oversight and
17	quality control measures, including verification
18	of reports and invoices and cost reviews;
19	"(H) carrying out subsection (dd);
20	"(I) carrying out subsection (hh);
21	(J) contract processing costs relating to the
22	SBIR program or STTR program of the Federal
23	agency; and
24	``(K) funding for additional personnel and
25	assistance with application reviews.

1	"(2) PERFORMANCE CRITERIA.—A Federal agen-
2	cy may not use funds as authorized under paragraph
3	(1) until after the effective date of performance cri-
4	teria, which the Administrator shall establish, to
5	measure any benefits of using funds as authorized
6	under paragraph (1) and to assess continuation of the
7	authority under paragraph (1).
8	"(3) RULES.—Not later than 180 days after the
9	date of enactment of this subsection, the Adminis-
10	trator shall issue rules to carry out this subsection.
11	"(4) COORDINATION WITH IG.—Each Federal
12	agency shall coordinate the activities funded under
13	subparagraph (E), (F), or (G) of paragraph (1) with
14	their respective Inspectors General, when appropriate,
15	and each Federal agency that allocates more than
16	\$50,000,000 to the SBIR program of the Federal
17	agency for a fiscal year may share such funding with
18	its Inspector General when the Inspector General per-
19	forms such activities.".
20	(b) Technical and Conforming Amendments.—
21	(1) IN GENERAL.—Section 9 of the Small Busi-
22	ness Act (15 U.S.C. 638), as amended by this Act, is
23	further amended—
24	(A) in subsection $(f)(2)$ , by striking "shall
25	not" and all that follows through "make avail-

1	able for the purpose" and inserting "shall not
2	make available for the purpose"; and
3	(B) in subsection $(y)$ —
4	(i) by striking paragraph (4); and
5	(ii) by redesignating paragraphs $(5)$
6	and (6) as paragraphs (4) and (5), respec-
7	tively.
8	(2) TRANSITIONAL RULE.—Notwithstanding the
9	amendments made by paragraph (1), subsection $(f)(2)$
10	and $(y)(4)$ of section 9 of the Small Business Act (15
11	U.S.C. 638), as in effect on the day before the date
12	of enactment of this Act, shall continue to apply to
13	each Federal agency until the effective date of the per-
14	formance criteria established by the Administrator
15	under subsection (nn)(2) of section 9 of the Small
16	Business Act, as added by subsection (a).
17	(3) Prospective repeal.—Effective on the first
18	day of the fourth full fiscal year following the date of
19	enactment of this Act, section 9 of the Small Business
20	Act (15 U.S.C. 638), as amended by paragraph (1) of
21	this section, is amended—
22	(A) in subsection $(f)(2)$ , by striking "shall
23	not make available for the purpose" and insert-

24 ing the following: "shall not—

1	"(A) use any of its SBIR budget established
2	pursuant to paragraph (1) for the purpose of
3	funding administrative costs of the program, in-
4	cluding costs associated with salaries and ex-
5	penses; or
6	"(B) make available for the purpose"; and
7	(B) in subsection $(y)$ —
8	(i) by redesignating paragraphs $(4)$
9	and (5) as paragraphs (5) and (6), respec-
10	tively; and
11	(ii) by inserting after paragraph $(3)$
12	the following:
13	"(4) FUNDING.—
14	"(A) IN GENERAL.—The Secretary of De-
15	fense and each Secretary of a military depart-
16	ment may use not more than an amount equal
17	to 1 percent of the funds available to the Depart-
18	ment of Defense or the military department pur-
19	suant to the Small Business Innovation Research
20	Program for payment of expenses incurred to ad-
21	minister the Commercialization Pilot Program
22	under this subsection.
23	"(B) LIMITATIONS.—The funds described in
24	subparagraph (A)—

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"(i) shall not be subject to the limita-
tions on the use of funds in subsection
(f)(2); and
"(ii) shall not be used to make Phase
III awards.".
SEC. 311. GAO STUDY WITH RESPECT TO VENTURE CAPITAL
OPERATING COMPANY, HEDGE FUND, AND
PRIVATE EQUITY FIRM INVOLVEMENT.
Not later than 2 years after the date of enactment of
this Act, and every 2 years thereafter, the Comptroller Gen-
eral of the United States shall—
(1) conduct a study of the impact of require-
ments relating to venture capital operating company,
hedge fund, and private equity firm involvement
under section 9 of the Small Business Act; and
(2) submit to Congress a report regarding the
study conducted under paragraph (1).
SEC. 312. REDUCING VULNERABILITY OF SBIR AND STTR
PROGRAMS TO FRAUD, WASTE, AND ABUSE.
(a) Fraud, Waste, and Abuse Prevention.—
(1) Amendments required for fraud,
WASTE, AND ABUSE PREVENTION.—Not later than 90
days after the date of enactment of this Act, the Ad-
ministrator shall amend the SBIR Policy Directive
and the STTR Policy Directive to include measures

1	to prevent fraud, waste, and abuse in the SBIR pro-
2	gram and the STTR program.
3	(2) Content of Amendments.—The amend-
4	ments required under paragraph (1) shall include—
5	(A) definitions or descriptions of fraud,
6	waste, and abuse;
7	(B) guidelines for the monitoring and over-
8	sight of applicants to and recipients of awards
9	under the SBIR program or the STTR program;
10	(C) a requirement that each Federal agency
11	that participates in the SBIR program or STTR
12	program include information concerning the
13	method established by the Inspector General of
14	the Federal agency to report fraud, waste, and
15	abuse (including any telephone hotline or Web-
16	based platform)—
17	(i) on the website of the Federal agen-
18	cy; and
19	(ii) in any solicitation or notice of
20	funding opportunity issued by the Federal
21	agency for the SBIR program or the STTR
22	program; and
23	(D) a requirement that each applicant for
24	and small business concern that receives funding
25	under the SBIR program or the STTR program

1	shall certify whether the applicant or small busi-
2	ness concern is in compliance with the laws re-
3	lating to the SBIR program and the STTR pro-
4	gram and the conduct guidelines established
5	under the SBIR Policy Directive and the STTR
6	Policy Directive.
7	(3) Consultation.—The Administrator shall
8	develop the certification required under paragraph
9	(2)(D) in cooperation with the Council of Inspectors
10	General on Integrity and Efficiency and the Office of
11	Advocacy of the Administration.
12	(4) INSPECTORS GENERAL.—The Inspector Gen-
13	eral of each Federal agency that participates in the
14	SBIR program or STTR program shall cooperate to
15	prevent fraud, waste, and abuse in the SBIR program
16	and the STTR program by—
17	(A) establishing fraud detection indicators;
18	(B) reviewing regulations and operating
19	procedures of the Federal agency;
20	(C) coordinating information sharing be-
21	tween Federal agencies, to the extent otherwise
22	permitted under Federal law; and
23	(D) improving the education and training
24	of, and outreach to—

1	(i) administrators of the SBIR pro-
2	gram and the STTR program of the Federal
3	agency;
4	(ii) applicants to the SBIR program
5	or the STTR program; and
6	(iii) recipients of awards under the
7	SBIR program or the STTR program.
8	(b) Study and Report.—Not later than 1 year after
9	the date of enactment of this Act to establish a baseline of
10	changes made to the program to fight fraud, waste, and
11	abuse, and every 3 years thereafter to evaluate the effective-
12	ness of the agency strategies, the Comptroller General of the
13	United States shall—
14	(1) conduct a study that evaluates—
15	(A) the implementation by each Federal
16	agency that participates in the SBIR program
17	or the STTR program of the amendments to the
18	SBIR Policy Directive and the STTR Policy Di-
19	rective made pursuant to subsection (a);
20	(B) the effectiveness of the management in-
21	formation system of each Federal agency that
22	participates in the SBIR program or STTR pro-
23	gram in identifying duplicative SBIR and
24	STTR projects;

1	(C) the effectiveness of the risk management
2	strategies of each Federal agency that partici-
3	pates in the SBIR program or STTR program
4	in identifying areas of the SBIR program or the
5	STTR program that are at high risk for fraud;
6	(D) technological tools that may be used to
7	detect patterns of behavior that may indicate
8	fraud by applicants to the SBIR program or the
9	STTR program;
10	(E) the success of each Federal agency that
11	participates in the SBIR program or STTR pro-
12	gram in reducing fraud, waste, and abuse in the
13	SBIR program or the STTR program of the
14	Federal agency; and
15	(F) the extent to which the Inspector Gen-
16	eral of each Federal agency that participates in
17	the SBIR and STTR program effectively con-
18	ducts investigations, audits, inspections, and
19	outreach relating to the SBIR and STTR pro-
20	grams of the Federal agency; and
21	(2) submit to the Committee on Small Business
22	and Entrepreneurship of the Senate, the Committee
23	on Small Business and the Committee on Science,
24	Space, and Technology of the House of Representa-
25	tives, and the head of each Federal agency that par-

	10
1	ticipates in the SBIR program or STTR program a
2	report on the results of the study conducted under
3	subparagraph (A).
4	SEC. 313. SIMPLIFIED PAPERWORK REQUIREMENTS.
5	Section 9(v) of the Small Business Act (15 U.S.C.
6	638(v)) is amended—
7	(1) in the subsection heading, by striking "SIM-
8	plified Reporting Requirements" and inserting
9	"Reducing Paperwork and Compliance Bur-
10	DEN'';
11	(2) by striking "The Administrator" and insert-
12	ing the following:
13	"(1) Standardization of reporting re-
14	QUIREMENTS.—The Administrator"; and
15	(3) by adding at the end the following:
16	"(2) SIMPLIFICATION OF APPLICATION AND
17	AWARD PROCESS.—Not later than one year after the
18	date of enactment of this paragraph, and after a pe-
19	riod of public comment, the Administrator shall issue
20	regulations or guidelines, taking into consideration
21	the unique needs of each Federal agency, to ensure
22	that each Federal agency required to carry out an
23	SBIR program or STTR program simplifies and
24	standardizes the program proposal, selection, con-
25	tracting, compliance, and audit procedures for the

SBIR program or STTR program of the Federal
 agency (including procedures relating to overhead
 rates for applicants and documentation requirements)
 to reduce the paperwork and regulatory compliance
 burden on small business concerns applying to and
 participating in the SBIR program or STTR pro gram.".

#### 8 SEC. 314. REDUCING FRAUD, WASTE, AND ABUSE.

9 Not later than 4 years after the date of enactment of
10 this Act, and every 4 years thereafter, the Comptroller Gen11 eral of the United States shall—

12 (1) conduct a study of the effectiveness of the gov-13 ernment and public databases described in section 14 9(k) of the Small Business Act (15 U.S.C. 638(k)) in 15 reducing vulnerabilities of the SBIR program and the 16 STTR program to fraud, waste, and abuse, particu-17 larly with respect to Federal agencies funding dupli-18 cative proposals and business concerns falsifying in-19 formation in proposals;

20 (2) make recommendations with respect to the
21 issues described in paragraph (1); and

(3) submit to the head of each agency described
in section 108(a) of the Small Business Reauthorization Act of 2000 (15 U.S.C. 638 note), the Committee
on Small Business and Entrepreneurship of the Sen-

ate, and the Committee on Small Business and the
 Committee on Science, Space, and Technology of the
 House of Representatives a report regarding the study
 conducted under paragraph (1) and containing the
 recommendations described in paragraph (2).

## 6 **TITLE IV—POLICY DIRECTIVES** 7 SEC. 401. CONFORMING AMENDMENTS TO THE SBIR AND 8 THE STTR POLICY DIRECTIVES.

9 (a) IN GENERAL.—Not later than 180 days after the 10 date of enactment of this Act, the Administrator shall pro-11 mulgate amendments to the SBIR Policy Directive and the 12 STTR Policy Directive to conform such directives to this 13 Act and the amendments made by this Act.

(b) PUBLISHING SBIR POLICY DIRECTIVE AND THE
STTR POLICY DIRECTIVE IN THE FEDERAL REGISTER.—
Not later than 180 days after the date of enactment of this
Act, the Administrator shall publish the amended SBIR
Policy Directive and the amended STTR Policy Directive
in the Federal Register.

### 20 TITLE V—OTHER PROVISIONS

21 SEC. 501. REPORT ON SBIR AND STTR PROGRAM GOALS.

Section 9 of the Small Business Act (15 U.S.C. 638),
as amended by this Act, is further amended by adding at
the end the following:

"(oo) ANNUAL REPORT ON SBIR AND STTR PROGRAM
 GOALS.—

3	"(1) Development of metrics.—The head of
4	each Federal agency required to participate in the
5	SBIR program or the $STTR$ program shall develop
6	metrics to evaluate the effectiveness, and the benefit to
7	the people of the United States, of the SBIR program
8	and the STTR program of the Federal agency that—
9	"(A) are science-based and statistically
10	driven;
11	"(B) reflect the mission of the Federal agen-
12	cy; and
13	(C) include factors relating to the economic
14	impact of the programs.
15	"(2) EVALUATION.—The head of each Federal
16	agency described in paragraph (1) shall conduct an
17	annual evaluation using the metrics developed under
18	paragraph (1) of—
19	"(A) the SBIR program and the STTR pro-
20	gram of the Federal agency; and
21	((B) the benefits to the people of the United
22	States of the SBIR program and the STTR pro-
23	gram of the Federal agency.
24	"(3) Report.—

1	"(A) IN GENERAL.—The head of each Fed-
2	eral agency described in paragraph (1) shall sub-
3	mit to the appropriate committees of Congress
4	and the Administrator an annual report describ-
5	ing in detail the results of an evaluation con-
6	ducted under paragraph (2).
7	"(B) PUBLIC AVAILABILITY OF REPORT.—
8	The head of each Federal agency described in
9	paragraph (1) shall make each report submitted
10	under subparagraph (A) available to the public
11	online.
12	"(C) DEFINITION.—In this paragraph, the
13	term 'appropriate committees of Congress'
14	means—
15	"(i) the Committee on Small Business
16	and Entrepreneurship of the Senate; and
17	"(ii) the Committee on Small Business
18	and the Committee on Science, Space, and
19	Technology of the House of Representa-
20	tives.".
21	SEC. 502. COMPETITIVE SELECTION PROCEDURES FOR SBIR
22	AND STTR PROGRAMS.
23	Section 9 of the Small Business Act (15 U.S.C. 638),
24	as amended by this Act, is further amended by adding at
25	the end the following:

"(pp) COMPETITIVE SELECTION PROCEDURES FOR
 SBIR AND STTR PROGRAMS.—All funds awarded, appro priated, or otherwise made available in accordance with
 subsection (f) or (n) must be awarded pursuant to competi tive and merit-based selection procedures.".

#### 6 SEC. 503. LOAN RESTRICTIONS.

7 (a) RULE REQUIRED.—For purposes of section 9 of the 8 Small Business Act (15 U.S.C. 638), the Administrator 9 shall promulgate a rule not later than 180 days after the 10 date of enactment of this Act that determines what restrictions, conditions, or covenants contained in a note, bond, 11 12 debenture, other evidence of indebtedness, or preferred stock 13 constitute affiliation for purposes of section 121.103(a) of title 13, Code of Federal Regulations, as in effect on Janu-14 15 ary 1, 2011.

16 (b) FAILURE TO PROMULGATE.—If the Administrator 17 fails to promulgate a rule in the time period required under 18 subsection (a), the holder of a note, bond, debenture, other 19 evidence of indebtedness, or preferred stock shall be consid-20 ered to be affiliated with the debtor or issuer of the preferred 21 stock until such time as the Administrator promulgates the 22 rule required under subsection (a).

### 1 SEC. 504. PROGRAM DIVERSIFICATION.

2	Federal agencies shall encourage applications under
3	the SBIR and STTR programs (to the extent that the
4	projects relate to the mission of the Federal agency) from—
5	(1) small business concerns in geographic areas
6	underrepresented in the SBIR and STTR programs
7	or located in rural areas (as defined in section
8	1393(a)(2) of the Internal Revenue Code of 1986);
9	(2) small business concerns owned and controlled
10	by women;
11	(3) small business concerns owned and controlled
12	by veterans;
13	(4) small business concerns owned and controlled
14	by minorities;
15	(5) small business concerns owned and controlled
16	by people with disabilities; and
17	(6) small business concerns located in a geo-
18	graphic area with an unemployment rate that exceeds
19	the national unemployment rate, based on the most
20	recently available monthly publications of the Bureau
21	of Labor Statistics of the Department of Labor.
22	SECTION 1. SHORT TITLE.
23	This Act may be cited as the "Creating
24	Jobs Through Small Business Innovation Act
25	of 2011".

#### 1 SEC. 2. TABLE OF CONTENTS.

#### 2 The table of contents for this Act is as fol-

- 3 **lows**:
  - Sec. 1. Short title.
  - Sec. 2. Table of contents.
  - Sec. 3. Definitions.

#### TITLE I—REAUTHORIZATION OF THE SBIR AND STTR PROGRAMS

- Sec. 101. Extension of termination dates.
- Sec. 102. SBIR and STTR award levels.
- Sec. 103. Agency and program flexibility.
- Sec. 104. Elimination of Phase II invitations.
- Sec. 105. Phase flexibility.
- Sec. 106. Participation by firms with substantial investment from multiple venture capital operating companies, hedge funds, or private equity firms in a portion of the SBIR program.
- Sec. 107. Ensuring that innovative small businesses with substantial investment from venture capital operating companies, hedge funds, or private equity firms are able to participate in the SBIR and STTR programs.
- Sec. 108. SBIR and STTR special acquisition preference.
- Sec. 109. Collaborating with Federal laboratories and research and development centers.
- Sec. 110. Notice requirement.
- Sec. 111. Additional SBIR and STTR Awards.

# TITLE II—OUTREACH AND COMMERCIALIZATION INITIATIVES

- Sec. 201. Technical assistance for awardees.
- Sec. 202. Commercialization Readiness Program at Department of Defense.
- Sec. 203. Commercialization Readiness Pilot Program for civilian agencies.
- Sec. 204. Interagency Policy Committee.
- Sec. 205. Clarifying the definition of "Phase III".
- Sec. 206. Shortened period for final decisions on proposals and applications.
- Sec. 207. Phase 0 Proof of Concept Partnership pilot program.

#### TITLE III—OVERSIGHT AND EVALUATION

- Sec. 301. Streamlining annual evaluation requirements.
- Sec. 302. Data collection from agencies for SBIR.
- Sec. 303. Data collection from agencies for STTR.
- Sec. 304. Public database.
- Sec. 305. Government database.
- Sec. 306. Accuracy in funding base calculations.

- Sec. 308. Technology insertion reporting requirements.
- Sec. 309. Obtaining consent from SBIR and STTR applicants to release contact information to economic development organizations.
- Sec. 310. Pilot to allow funding for administrative, oversight, and contract processing costs.
- Sec. 311. GAO study with respect to venture capital operating company, hedge fund, and private equity firm involvement.
- Sec. 312. Reducing vulnerability of SBIR and STTR programs to fraud, waste, and abuse.
- Sec. 313. Simplified paperwork requirements.
- Sec. 314. Reducing fraud, waste, and abuse.

#### TITLE IV—POLICY DIRECTIVES

Sec. 401. Conforming amendments to the SBIR and the STTR Policy Directives.

#### TITLE V—OTHER PROVISIONS

- Sec. 501. Report on SBIR and STTR program goals.
- Sec. 502. Competitive selection procedures for SBIR and STTR programs.
- Sec. 503. Loan restrictions.
- Sec. 504. Limitation on pilot programs.
- Sec. 505. Ensuring equity in SBIR and STTR awards to individual companies.
- Sec. 506. Inspector General reports.
- Sec. 507. Timing.
- Sec. 508. Publication of certain information.
- Sec. 509. Preference for clean coal technology research.
- Sec. 510. Report on enhancement of manufacturing activities.
- Sec. 511. Express authority to "fast-track" Phase II awards for promising Phase I research.
- Sec. 512. Increased partnerships between SBIR awardees and prime contractors, venture capital investment companies, and larger businesses.
- Sec. 513. Preference for acid mine drainage research.
- Sec. 514. Preference for hydraulic fracturing research.

1 SEC. 3. DEFINITIONS.

#### 2 In this Act—

3 (1) the terms "Administration" and
4 "Administrator" mean the Small Business
5 Administration and the Administrator
6 thereof, respectively;

1	(2) the terms "extramural budget",
2	"Federal agency", "Small Business Inno-
3	vation Research Program", "SBIR",
4	"Small Business Technology Transfer
5	Program", and "STTR" have the mean-
6	ings given such terms in section 9 of the
7	Small Business Act (15 U.S.C. 638); and
8	(3) the term "small business concern"
9	has the meaning given that term under
10	section 3 of the Small Business Act (15
11	U.S.C. 632).
12	TITLE I—REAUTHORIZATION OF
13	THE SBIR AND STTR PROGRAMS
14	SEC. 101. EXTENSION OF TERMINATION DATES.
15	(a) SBIR.—Section 9(m) of the Small Busi-
16	ness Act (15 U.S.C. 638(m)) is amended—
17	(1) by striking "TERMINATION.—" and
18	all that follows through "the authoriza-
19	tion" and inserting "TERMINATION.—The
20	authorization";
21	(2) by striking "2008" and inserting
22	"2014"; and
23	(3) by striking paragraph (2).

(b) STTR.—Section 9(n)(1)(A) of the Small 1 Business Act (15 U.S.C. 638(n)(1)(A)) is amend-2 3 ed— (1) by striking "IN GENERAL.—" and all 4 that follows through "with respect" and 5 inserting "IN GENERAL.—With respect"; 6 (2) by striking "2009" and inserting 7 "2014"; and 8 9 (3) by striking clause (ii). 10 SEC. 102. SBIR AND STTR AWARD LEVELS. 11 (a) SBIR ADJUSTMENTS.—Section 9(j)(2)(D)Business 12 **of** the Small Act (15)U.S.C. 638(j)(2)(D)) is amended— 13 (1) by striking "\$100,000" and insert-14 ing "\$150,000"; and 15 (2) by striking "\$750,000" and insert-16 ing "\$1,000,000". 17 18 **(b)** STTR **ADJUSTMENTS.**—Section 19 9(p)(2)(B)(ix) of the Small Business Act (15 20 U.S.C. 638(p)(2)(B)(ix)) is amended— (1) by striking "\$100,000" and insert-21 22 ing "\$150,000"; and (2) by striking "\$750,000" and insert-23 ing "\$1,000,000". 24

(c) ANNUAL ADJUSTMENTS.—Section 9 of the
 Small Business Act (15 U.S.C. 638) is amend ed—

(1) in subsection (j)(2)(D), by striking
"once every 5 years to reflect economic
adjustments and programmatic considerations" and inserting "every year for inflation"; and

9 (2) in subsection (p)(2)(B)(ix), as
10 amended by subsection (b) of this section,
11 by inserting "(each of which the Adminis12 trator shall adjust for inflation annually)"
13 after "\$1,000,000,".

(d) LIMITATION ON SIZE OF AWARDS.—Section 9 of the Small Business Act (15 U.S.C.
638), as amended by this Act, is further
amended by adding at the end the following:
"(aa) LIMITATION ON SIZE OF AWARDS.—

19 "(1) LIMITATION.—No Federal agency
20 may issue an award under the SBIR pro21 gram or the STTR program if the size of
22 the award exceeds the award guidelines
23 established under this section by more
24 than 50 percent.

1	"(2) MAINTENANCE OF INFORMATION
2	Participating agencies shall maintain in-
3	formation on awards exceeding the
4	guidelines established under this section,
5	including—
6	"(A) the amount of each award;
7	"(B) a justification for exceeding
8	the award amount;
9	"(C) the identity and location of
10	each award recipient; and
11	"(D) whether an award recipient
12	has received any venture capital,
13	hedge fund, or private equity firm in-
14	vestment and, if so, whether the re-
15	cipient is majority-owned by multiple
16	venture capital operating companies,
17	hedge funds, or private equity firms.
18	"(3) <b>REPORTS.</b> —The Administrator
19	shall include the information described
20	in paragraph (2) in the annual report of
21	the Administrator to Congress.
22	"(4) RULE OF CONSTRUCTION.—Nothing
23	in this subsection shall be construed to
24	prevent a Federal agency from
25	supplementing an award under the SBIR

program or the STTR program using
 funds of the Federal agency that are not
 part of the SBIR program or the STTR
 program of the Federal agency.".

5 SEC. 103. AGENCY AND PROGRAM FLEXIBILITY.

6 Section 9 of the Small Business Act (15
7 U.S.C. 638), as amended by this Act, is further
8 amended by adding at the end the following:
9 "(bb) SUBSEQUENT PHASE II AWARDS.—

**"(1)** AGENCY FLEXIBILITY.—A small 10 business concern that received a Phase I 11 12 award from a Federal agency under this section shall be eligible to receive a sub-13 14 sequent Phase II award from another Federal agency, if the head of each rel-15 evant Federal agency or the relevant 16 17 component of the Federal agency makes 18 a written determination that the topics of 19 the relevant awards are the same and both agencies report the awards to the 20 Administrator for inclusion in the public 21 22 database under subsection (k).

23 "(2) SBIR AND STTR PROGRAM FLEXI24 BILITY.—A small business concern that re25 ceived a Phase I award under this section

under the SBIR program or the STTR 1 program may receive a subsequent Phase 2 3 II award in either the SBIR program or the STTR program and the participating 4 5 agency or agencies shall report the awards to the Administrator for inclusion 6 7 in the public database under subsection (k).". 8

9 SEC. 104. ELIMINATION OF PHASE II INVITATIONS.

Section 9(e) of the Small Business Act (15
U.S.C. 638(e)) is amended—

(1) in paragraph (4)(B), by striking "to
further" and inserting "which shall not
include any invitation, pre-screening,
pre-selection, or down-selection process
for eligibility for Phase II, that will further"; and

(2) in paragraph (6)(B), by striking "to
further develop proposed ideas to" and
inserting "which shall not include any invitation, pre-screening, pre-selection, or
down-selection process for eligibility for
Phase II, that will further develop proposals that".

1 SEC. 105. PHASE FLEXIBILITY.

2 Section 9 of the Small Business Act (15 U.S.C. 638), as amended by this Act, is further 3 amended by adding at the end the following: 4 5 "(cc) PHASE I REQUIRED.—Under this sec-6 tion, a Federal agency shall provide to a small business concern an award under Phase II of 7 an SBIR program with respect to a project 8 only if such agency finds that the small busi-9 10 ness concern has been provided an award 11 under Phase I of an SBIR program with re-12 spect to such project or has completed the de-13 terminations described in subsection (e)(4)(A) 14 with respect to such project despite not having been provided a Phase I award.". 15

16 SEC. 106. PARTICIPATION BY FIRMS WITH SUBSTANTIAL IN-

17 VESTMENT FROM MULTIPLE VENTURE CAP18 ITAL OPERATING COMPANIES, HEDGE
19 FUNDS, OR PRIVATE EQUITY FIRMS IN A POR20 TION OF THE SBIR PROGRAM.

(a) IN GENERAL.—Section 9 of the Small
Business Act (15 U.S.C. 638), as amended by
this Act, is further amended by adding at the
end the following:

25 "(dd) PARTICIPATION OF SMALL BUSINESS
 26 CONCERNS MAJORITY-OWNED BY VENTURE CAP •HR 1425 RH

ITAL OPERATING COMPANIES, HEDGE FUNDS, OR
 PRIVATE EQUITY FIRMS IN THE SBIR PRO GRAM.—

"(1) AUTHORITY.—Upon a written de-4 5 termination described in paragraph (2) provided to the Administrator, the Com-6 7 mittee on Small Business and Entrepreneurship of the Senate, and the Com-8 mittee on Small Business and the Com-9 mittee on Science, Space, and Technology 10 of the House of Representatives not later 11 12 than 30 days before the date on which an award is made— 13

"(A) the Director of the National 14 Institutes of Health, the Secretary of 15 Energy, the Administrator of the Na-16 17 tional Aeronautics and Space Admin-18 istration, and the Director of the Na-19 tional Science Foundation may award 20 not more than 45 percent of the funds allocated for the SBIR program of the 21 22 Federal agency to small business con-23 cerns that are owned in majority part 24 by multiple venture capital operating companies, hedge funds, or private 25

equity firms through competitive, merit-based procedures that are open to all eligible small business concerns; and

"(B) the head of a Federal agency 5 other than a Federal agency de-6 7 scribed in subparagraph (A) that participates in the SBIR program may 8 award not more than 35 percent of 9 10 the funds allocated for the SBIR pro-11 gram of the Federal agency to small business concerns that are owned in 12 majority part by multiple venture 13 14 capital operating companies, hedge firms 15 funds. or private equity through competitive, merit-based pro-16 17 cedures that are open to all eligible 18 small business concerns.

19 "(2) DETERMINATION.—A written deter20 mination described in this paragraph is a
21 written determination by the head of a
22 Federal agency that explains how the use
23 of the authority under paragraph (1)
24 will—

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1	"(A) induce additional venture
2	capital, hedge fund, or private equity
3	firm funding of small business inno-
4	vations;
5	"(B) substantially contribute to
6	the mission of the Federal agency;
7	"(C) demonstrate a need for pub-
8	lic research; and
9	"(D) otherwise fulfill the capital
10	needs of small business concerns for
11	additional financing for the SBIR
12	project.
13	"(3) REGISTRATION.—A small business
14	concern that is majority-owned by mul-
15	tiple venture capital operating compa-
16	nies, hedge funds, or private equity firms
17	and qualified for participation in the pro-
18	gram authorized under paragraph (1)
19	shall—
20	"(A) register with the Adminis-
21	trator on the date that the small busi-
22	ness concern submits an application
23	for an award under the SBIR pro-

24 gram; and

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"(B) indicate in any SBIR pro-1 posal that the small business concern 2 is registered under subparagraph (A) 3 as majority-owned by multiple ven-4 ture capital operating companies, 5 hedge funds, or private equity firms. 6 7 **"(4) COMPLIANCE.**— "(A) IN GENERAL.—The head of a 8 Federal agency that makes an award 9 under this subsection during a fiscal 10 year shall collect and submit to the 11 12 Administrator data relating to the number and dollar amount of Phase I 13 awards, Phase II awards, and any 14 other category of awards by the Fed-15 eral agency under the SBIR program 16 17 during that fiscal year. 18 "(B) ANNUAL REPORTING.—The Administrator shall include as part of 19 each annual report by the Adminis-

20 each annual report by the Adminis21 tration under subsection (b)(7) any
22 data submitted under subparagraph
23 (A) and a discussion of the compli24 ance of each Federal agency that
25 makes an award under this sub-

section during the fiscal year with
 the maximum percentages under
 paragraph (1).

"(5) ENFORCEMENT.—If a Federal agen-4 5 cy awards more than the percent of the funds allocated for the SBIR program of 6 the Federal agency authorized under 7 paragraph (1) for a purpose described in 8 9 paragraph (1), the head of the Federal 10 agency shall transfer an amount equal to the amount awarded in excess of the 11 12 amount authorized under paragraph (1) to the funds for general SBIR programs 13 from the non-SBIR and non-STTR re-14 search and development funds of the Fed-15 eral agency not later than 180 days after 16 17 the date on which the Federal agency 18 made the award that caused the total 19 awarded under paragraph (1) to be more 20 than the amount authorized under para-21 graph (1) for a purpose described in para-22 graph (1).

23 "(6) FINAL DECISIONS ON APPLICATIONS
24 UNDER THE SBIR PROGRAM.—

- "(A) **DEFINITION.**—In this para-1 graph, the term 'covered small busi-2 ness concern' means a small business 3 concern that— 4 "(i) was not majority-owned 5 6 by multiple venture capital oper-7 ating companies, hedge funds, or private equity firms on the date 8 on which the small business con-9 cern submitted an application in 10 response to a solicitation under 11 12 the SBIR programs; and "(ii) on the date of the award 13 14 under the SBIR program is majority-owned by multiple venture 15 capital operating 16 companies,
  - hedge funds, or private equity firms.

19 "(B) IN GENERAL.—If a Federal
20 agency does not make an award
21 under a solicitation under the SBIR
22 program before the date that is 9
23 months after the date on which the
24 period for submitting applications
25 under the solicitation ends—

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	101
1	"(i) a covered small business
2	concern is eligible to receive the
3	award, without regard to whether
4	the covered small business con-
5	cern meets the requirements for
6	receiving an award under the
7	SBIR program for a small busi-
8	ness concern that is majority-
9	owned by multiple venture cap-
10	ital operating companies, hedge
11	funds, or private equity firms, if
12	the covered small business con-
13	cern meets all other requirements
14	for such an award; and
15	"(ii) the head of the Federal
16	agency shall transfer an amount
17	equal to any amount awarded to a
18	covered small business concern
19	under the solicitation to the funds
20	for general SBIR programs from
21	the non-SBIR and non-STTR re-
22	search and development funds of
23	the Federal agency, not later than

90 days after the date on which

1	the Federal agency makes the
2	award.
3	"(7) EVALUATION CRITERIA.—A Federal
4	agency may not use investment of ven-
5	ture capital or investment from hedge
6	funds or private equity firms as a cri-
7	terion for the award of contracts under
8	the SBIR program or STTR program.".
9	(b) TECHNICAL AND CONFORMING AMEND-
10	MENT.—Section 3 of the Small Business Act (15
11	U.S.C. 632) is amended by adding at the end
12	the following:
10	

"(aa) VENTURE CAPITAL OPERATING COMPANY.—In this Act, the term 'venture capital
operating company' means an entity described in clause (i), (v), or (vi) of section
121.103(b)(5) of title 13, Code of Federal Regulations (or any successor thereto).

19 "(bb) HEDGE FUND.—In this Act, the term
20 'hedge fund' has the meaning given that term
21 in section 13(h)(2) of the Bank Holding Com22 pany Act of 1956 (12 U.S.C. 1851(h)(2)).

23 "(cc) PRIVATE EQUITY FIRM.—In this Act,
24 the term 'private equity firm' has the meaning
25 given the term 'private equity fund' in section

13(h)(2) of the Bank Holding Company Act of
 1956 (12 U.S.C. 1851(h)(2)).".

3 SEC. 107. ENSURING THAT INNOVATIVE SMALL BUSI4 NESSES WITH SUBSTANTIAL INVESTMENT
5 FROM VENTURE CAPITAL OPERATING COM6 PANIES, HEDGE FUNDS, OR PRIVATE EQUITY
7 FIRMS ARE ABLE TO PARTICIPATE IN THE
8 SBIR AND STTR PROGRAMS.

9 Section 9 of the Small Business Act (15
10 U.S.C. 638), as amended by this Act, is further
11 amended by adding at the end the following:
12 "(ee) VENTURE CAPITAL OPERATING COMPA13 NIES, HEDGE FUNDS, AND PRIVATE EQUITY
14 FIRMS.—Effective only for the SBIR and STTR
15 programs the following shall apply:

16 "(1) A business concern that has more
17 than 500 employees shall not qualify as a
18 small business concern.

19 "(2) In determining whether a small 20 business concern is independently owned 21 and operated under section 3(a)(1) or 22 meets the small business size standards 23 instituted under section 3(a)(2), the Ad-24 ministrator shall not consider a business 25 concern to be affiliated with a venture

1	capital operating company, hedge fund,
2	or private equity firm (or with any other
3	business that the venture capital oper-
4	ating company, hedge fund, or private eq-
5	uity firm has financed) if—
6	"(A) the venture capital operating
7	company, hedge fund, or private eq-
8	uity firm does not own 50 percent or
9	more of the business concern; and
10	"(B) employees of the venture
11	capital operating company, hedge
12	fund, or private equity firm do not
13	constitute a majority of the board of
14	directors of the business concern.
15	"(3) A business concern shall be
16	deemed to be 'independently owned and
17	operated' if—
18	"(A) it is owned in majority part
19	by one or more natural persons or
20	venture capital operating companies,
21	hedge funds, or private equity firms;
22	"(B) there is no single venture
23	capital operating company, hedge
24	fund, or private equity firm that owns

150 percent or more of the business2concern; and3"(C) there is no single venture4capital operating company, hedge5fund, or private equity firm the em-6ployees of which constitute a major-

7 ity of the board of directors of the
8 business concern.

"(4) If a venture capital operating 9 company, hedge fund, or private equity 10 firm controlled by a business with more 11 12 than 500 employees (in this paragraph referred to as a 'VCOC, hedge fund, or pri-13 vate equity firm under large business 14 control') has an ownership interest in a 15 small business concern that is owned in 16 17 majority part by venture capital oper-18 ating companies, hedge funds, or private 19 equity firms, the small business concern 20 is eligible to receive an award under the SBIR or STTR program only if— 21

22 "(A) not more than two VCOCs,
23 hedge funds, or private equity firms
24 under large business control have an

	100
1	ownership interest in the small busi-
2	ness concern; and
3	"(B) the VCOCs, hedge funds, or
4	private equity firms under large busi-
5	ness control do not collectively own
6	more than 20 percent of the small
7	business concern.".
8	SEC. 108. SBIR AND STTR SPECIAL ACQUISITION PREF-
9	ERENCE.
10	Section 9(r) of the Small Business Act (15
11	U.S.C. 638(r)) is amended by adding at the end
12	the following:
13	"(4) PHASE III AWARDS.—To the great-
14	est extent practicable, Federal agencies
15	and Federal prime contractors shall issue
16	Phase III awards relating to technology,
17	including sole source awards, to the SBIR
18	and STTR award recipients that devel-
19	oped the technology.".
20	SEC. 109. COLLABORATING WITH FEDERAL LABORATORIES
21	AND RESEARCH AND DEVELOPMENT CEN-
22	TERS.
23	Section 9 of the Small Business Act (15
24	U.S.C. 638), as amended by this Act, is further
25	amended by adding at the end the following:

"(ff) Collaborating With Federal Lab ORATORIES AND RESEARCH AND DEVELOPMENT
 Centers.—

4 "(1) AUTHORIZATION.—Subject to the 5 limitations under this section, the head of 6 each participating Federal agency may 7 make SBIR and STTR awards to any eli-8 gible small business concern that—

9 "(A) intends to enter into an 10 agreement with a Federal laboratory 11 or federally funded research and de-12 velopment center for portions of the 13 activities to be performed under that 14 award; or

"(B) has entered into a coopera-15 tive research and development agree-16 ment (as defined in section 12(d) of 17 18 the Stevenson-Wydler Technology In-19 novation Act of 1980 (15)U.S.C. 20 **3710a(d)**)) with a Federal laboratory.

21 "(2) PROHIBITION.—No Federal agency
22 shall—

23 "(A) condition an SBIR or STTR
24 award upon entering into agreement
25 with any Federal laboratory or any

federally funded laboratory or research and development center for any portion of the activities to be performed under that award;

"(B) approve an agreement be-5 tween a small business concern re-6 7 ceiving a SBIR or STTR award and a Federal laboratory or federally fund-8 ed laboratory or research and devel-9 10 opment center, if the small business 11 concern performs a lesser portion of 12 the activities to be performed under that award than required by this sec-13 tion and by the SBIR Policy Directive 14 and the STTR Policy Directive of the 15 Administrator; or 16

"(C) approve an agreement that
violates any provision, including any
data rights protections provision, of
this section or the SBIR and the
STTR Policy Directives.

22 "(3) IMPLEMENTATION.—Not later than
23 180 days after the date of enactment of
24 this subsection, the Administrator shall
25 modify the SBIR Policy Directive and the

1

2

3

1	STTR Policy Directive issued under this
2	section to ensure that small business con-
3	cerns—

4 "(A) have the flexibility to use the
5 resources of the Federal laboratories
6 and federally funded research and de7 velopment centers; and

8 "(B) are not mandated to enter 9 into agreement with any Federal lab-10 oratory or any federally funded lab-11 oratory or research and development 12 center as a condition of an award.

"(4) ADVANCE PAYMENT.—If a small 13 business concern receiving an award 14 under this section enters into an agree-15 ment with a Federal laboratory or feder-16 17 ally funded research and development 18 center for portions of the activities to be 19 performed under that award, the Federal 20 laboratory or federally funded research 21 and development center may not require 22 advance payment from the small business 23 concern in an amount greater than the 24 amount necessary to pay for 30 days of such activities.". 25

SEC. 110. NOTICE REQUIREMENT.

1

2 (a) SBIR PROGRAM.—Section 9(g) of the
3 Small Business Act (15 U.S.C. 638(g)) is
4 amended—

5 (1) in paragraph (10), by striking
6 "and" at the end;

7 (2) in paragraph (11), by striking the
8 period at the end and inserting "; and";
9 and

10 (3) by adding at the end the fol-11 lowing:

"(12) provide timely notice to the Administrator of any case or controversy
before any Federal judicial or administrative tribunal concerning the SBIR program of the Federal agency.".

17 (b) STTR PROGRAM.—Section 9(o) of the
18 Small Business Act (15 U.S.C. 638(o)) is
19 amended—

20 (1) by striking paragraph (15);

(2) in paragraph (16), by striking the
period at the end and inserting "; and";

23 (3) by redesignating paragraph (16) as
24 paragraph (15); and

25 (4) by adding at the end the fol26 lowing:

"(16) provide timely notice to the Ad ministrator of any case or controversy
 before any Federal judicial or adminis trative tribunal concerning the STTR
 program of the Federal agency.".

6 SEC. 111. ADDITIONAL SBIR AND STTR AWARDS.

7 Section 9 of the Small Business Act (15
8 U.S.C. 638), as amended by this Act, is further
9 amended by adding at the end the following:
10 "(gg) ADDITIONAL SBIR AND STTR
11 AWARDS.—

12 "(1) EXPRESS AUTHORITY FOR AWARDING 13 A SEQUENTIAL PHASE II AWARD.—A small business concern that receives a Phase II 14 SBIR award or a Phase II STTR award 15 for a project remains eligible to receive 16 17 one additional Phase II SBIR award or 18 Phase II STTR award for continued work 19 on that project.

20 **"(2) PREVENTING DUPLICATIVE** 21 **AWARDS.**—The head of a Federal agency 22 shall verify that any activity to be per-23 formed with respect to a project with a 24 Phase I or Phase II SBIR or STTR award 25 has not been funded under the SBIR pro-

1	gram or STTR program of another Fed-
2	eral agency.".
3	TITLE II—OUTREACH AND COM-
4	MERCIALIZATION INITIA-
5	TIVES
6	SEC. 201. TECHNICAL ASSISTANCE FOR AWARDEES.
7	Section 9(q) of the Small Business Act (15
8	U.S.C. 638(q)) is amended—
9	(1) in paragraph (1)—
10	(A) by inserting "or STTR pro-
11	gram" after "SBIR program"; and
12	(B) by striking "SBIR projects"
13	and inserting "SBIR or STTR
14	projects";
15	(2) in paragraph (2), by striking "3
16	years" and inserting "5 years"; and
17	(3) in paragraph (3)—
18	(A) in subparagraph (A)—
19	(i) by inserting "or STTR"
20	after "SBIR"; and
21	(ii) by striking "\$4,000" and
22	inserting "\$5,000";
23	(B) by striking subparagraph (B)
24	and inserting the following:

"(B) PHASE II.—A Federal agency 1 described in paragraph (1) may— 2 3 "(i) provide to the recipient of a Phase II SBIR or STTR award, 4 through a vendor selected under 5 paragraph (2), the services de-6 scribed in paragraph (1), in an 7 8 amount equal to not more than 9 \$5,000 per year; or "(ii) authorize the recipient of 10 a Phase II SBIR or STTR award 11 12 to purchase the services de-13 scribed in paragraph (1), in an 14 amount equal to not more than \$5,000 per year, which shall be in 15 addition to the amount of the re-16 cipient's award."; and 17 18 (C) by adding at the end the fol-19 lowing: "(C) FLEXIBILITY.—In carrying out 20 21 subparagraphs (A) and (B), each Fed-22 eral agency shall provide the allowable amounts to a recipient that 23 meets the eligibility requirements 24 under the applicable subparagraph, if

1	the recipient requests to seek tech-
2	nical assistance from an individual or
3	entity other than the vendor selected
4	under paragraph (2) by the Federal
5	agency.
6	"(D) LIMITATION.—A Federal agen-
7	cy may not—
8	"(i) use the amounts author-
9	ized under subparagraph (A) or
10	(B) unless the vendor selected
11	under paragraph (2) provides the
12	technical assistance to the recipi-
13	ent; or
14	"(ii) enter a contract with a
15	vendor under paragraph (2)
16	under which the amount provided
17	for technical assistance is based
18	on total number of Phase I or
19	Phase II awards.".
20	SEC. 202. COMMERCIALIZATION READINESS PROGRAM AT
21	DEPARTMENT OF DEFENSE.
22	(a) IN GENERAL.—Section 9(y) of the Small
23	Business Act (15 U.S.C. 638(y)) is amended—

1	(1) in the subsection heading, by
2	striking "PILOT" and inserting "READI-
3	NESS";
4	(2) by striking "Pilot" each place that
5	term appears and inserting "Readiness";
6	(3) in paragraph (1)—
7	(A) by inserting "or Small Busi-
8	ness Technology Transfer Program"
9	after "Small Business Innovation Re-
10	search Program"; and
11	(B) by adding at the end the fol-
12	lowing: "The authority to create and
13	administer a Commercialization
14	Readiness Program under this sub-
15	section may not be construed to
16	eliminate or replace any other SBIR
17	program or STTR program that en-
18	hances the insertion or transition of
19	SBIR or STTR technologies, including
20	any such program in effect on the
21	date of enactment of the National De-
22	fense Authorization Act for Fiscal
23	Year 2006 (Public Law 109–163; 119
24	Stat. 3136).";

1	(4) in paragraph (2), by inserting "or
2	Small Business Technology Transfer Pro-
3	gram" after "Small Business Innovation
4	Research Program";
5	(5) in paragraph (5)—
6	(A) by striking "the Committee on
7	Armed Services and the Committee
8	on Small Business of the House of
9	Representatives" and inserting "the
10	Committee on Armed Services, the
11	Committee on Small Business, and
12	the Committee on Science, Space, and
13	Technology of the House of Rep-
14	resentatives"; and
15	(B) by striking "shall include" and
16	inserting "shall include, in addition
17	to the information described in para-
18	graph (6)(C)";
19	(6) by redesignating paragraph (5) as
20	paragraph (7);
21	(7) by striking paragraph (6); and
22	(8) by inserting after paragraph (4)
23	the following:
24	"(5) INSERTION INCENTIVES.—For any
25	contract with a value of not less than

1	\$100,000,000, the Secretary of Defense is
2	authorized to—
3	"(A) establish goals for the transi-
4	tion of Phase III technologies in sub-
5	contracting plans;
6	"(B) require a prime contractor
7	on such a contract to report the num-
8	ber and dollar amount of contracts
9	entered into by that prime contractor
10	for Phase III SBIR or STTR projects;
11	and
12	"(C) take action to ensure that, if
13	a prime contractor on such a con-
14	tract, after consultation with the Sec-
15	retary, certifies that an appropriate
16	Phase III technology is not available
17	to be incorporated into a project of
18	the prime contractor, such project
19	shall be excluded from any deter-
20	mination of whether goals under sub-
21	paragraph (A) have been met.
22	"(6) GOAL FOR SBIR AND STTR TECH-
23	NOLOGY INSERTION.—The Secretary of De-
24	fense shall—

1	"(A) set a goal to increase the
2	number of Phase II SBIR contracts
3	and the number of Phase II STTR
4	contracts awarded by that Secretary
5	that lead to technology transition
6	into programs of record or fielded
7	systems;
8	"(B) use incentives in effect on
9	the date of enactment of the Creating
10	Jobs Through Small Business Innova-
11	tion Act of 2011, or create new incen-
12	tives, to encourage agency program
13	managers and prime contractors to
14	meet the goal under subparagraph
15	(A); and
16	"(C) include in the annual report
17	under this subsection—
18	"(i) the percentage of Phase II
19	SBIR and STTR contracts award-
20	ed by the Secretary that led to
21	technology transition into pro-
22	grams of record or fielded sys-
23	tems;
24	"(ii) information on the status
25	of each project that received

funding through the Commer-1 cialization Readiness 2 Program and efforts to transition those 3 projects into programs of record 4 or fielded systems; and 5 "(iii) a description of each in-6 centive that has been used by the 7 8 Secretary under subparagraph (B) and the effectiveness of that 9 10 incentive with respect to meeting 11 the goal under subparagraph

(b) TECHNICAL AND CONFORMING AMENDMENT.—Section 9(i)(1) of the Small Business
Act (15 U.S.C. 638(i)(1)) is amended by inserting "(including awards under subsection (y))"
after "the number of awards".

(A).".

12

18 SEC. 203. COMMERCIALIZATION READINESS PILOT PRO 19 GRAM FOR CIVILIAN AGENCIES.

20 Section 9 of the Small Business Act (15 21 U.S.C. 638), as amended by this Act, is further 22 amended by adding at the end the following: 23 "(hh) PILOT PROGRAM.—

24 "(1) AUTHORIZATION.—The head of
25 each covered Federal agency may allo-

1	cate not more than 10 percent of the
2	funds allocated to the SBIR program and
3	the STTR program of the covered Federal
4	agency—
5	"(A) for awards for technology de-
6	velopment, testing, evaluation, and
7	commercialization assistance for
8	SBIR and STTR Phase II tech-
9	nologies; or
10	"(B) to support the progress of re-
11	search, research and development,
12	and commercialization conducted
13	under the SBIR or STTR programs to
14	Phase III.
15	"(2) APPLICATION BY FEDERAL AGEN-
16	СҮ.—
17	"(A) IN GENERAL.—A covered Fed-
18	eral agency may not establish a pilot
19	program unless the covered Federal
20	agency makes a written application
21	to the Administrator, not later than
22	90 days before the first day of the fis-
23	cal year in which the pilot program is
24	to be established, that describes a
25	compelling reason that additional in-

1	vestment in SBIR or STTR tech-
2	nologies is necessary, including un-
3	usually high regulatory, systems inte-
4	gration, or other costs relating to de-
5	velopment or manufacturing of iden-
6	tifiable, highly promising small busi-
7	ness technologies or a class of such
8	technologies expected to substan-
9	tially advance the mission of the
10	agency.
11	"(B) DETERMINATION.—The Admin-
12	istrator shall—
13	"(i) make a determination re-
14	garding an application submitted
15	under subparagraph (A) not later
16	than 30 days before the first day
17	of the fiscal year for which the
18	application is submitted;
19	"(ii) publish the determina-
20	tion in the Federal Register; and
21	"(iii) make a copy of the deter-
22	mination and any related mate-
23	rials available to the Committee
24	on Small Business and Entrepre-
25	neurship of the Senate and the

Committee on Small Business and
 the Committee on Science, Space,
 and Technology of the House of
 Representatives.

5 "(3) MAXIMUM AMOUNT OF AWARD.—The 6 head of a covered Federal agency may 7 not make an award under a pilot pro-8 gram in excess of 3 times the dollar 9 amounts generally established for Phase 10 II awards under subsection (j)(2)(D) or 11 (p)(2)(B)(ix).

12 "(4) REGISTRATION.—Any applicant 13 that receives an award under a pilot pro-14 gram shall register with the Adminis-15 trator in a registry that is available to 16 the public.

17 "(5) AWARD CRITERIA OR CONSIDER-18 ATION.—When making an award under 19 this section, the head of a covered Fed-20 eral agency shall give consideration to 21 whether the technology to be supported 22 by the award is likely to be manufactured 23 in the United States.

24 "(6) REPORT.—The head of each cov25 ered Federal agency shall include in the

1	annual report of the covered Federal
2	agency to the Administrator an analysis
3	of the various activities considered for
4	inclusion in the pilot program of the cov-
5	ered Federal agency and a statement of
6	the reasons why each activity considered
7	was included or not included, as the case
8	may be.
9	"(7) TERMINATION.—The authority to
10	establish a pilot program under this sec-
11	tion expires at the end of fiscal year 2014.
12	"(8) DEFINITIONS.—In this subsection—
13	"(A) the term 'covered Federal
14	agency'—
15	"(i) means a Federal agency
16	participating in the SBIR pro-
17	gram or the STTR program; and
18	"(ii) does not include the De-
19	partment of Defense; and
20	"(B) the term 'pilot program'
21	means the program established under
22	paragraph (1).".
23	SEC. 204. INTERAGENCY POLICY COMMITTEE.
24	(a) ESTABLISHMENT.—The Director of the
25	Office of Science and Technology Policy shall

establish an Interagency SBIR/STTR Policy
 Committee.

3 (b) DUTIES.—The Interagency SBIR/STTR 4 Policy Committee shall review the following 5 issues and make policy recommendations on 6 ways to improve program effectiveness and 7 efficiency:

8 (1) The public and government data9 bases described in section 9(k) of the
10 Small Business Act (15 U.S.C. 638(k)).

(2) Federal agency flexibility in establishing Phase I and II award sizes, including appropriate criteria for exercising such flexibility.

(3) Commercialization assistance best 15 practices of Federal agencies with signifi-16 17 cant potential to be employed by other 18 agencies, and the appropriate steps to 19 achieve that leverage, as well as pro-20 posals for new initiatives to address 21 funding gaps that business concerns face 22 after Phase II but before commercialization. 23

24 (4) Developing and incorporating a
25 standard evaluation framework to enable

systematic assessment of SBIR and STTR,
 including through improved tracking of
 awards and outcomes and development of
 performance measures for the SBIR pro gram and STTR program of each Federal
 agency.

7 (c) REPORTS.—The Interagency SBIR/ 8 STTR Policy Committee shall transmit to the 9 Committee on Science, Space, and Technology 10 and the Committee on Small Business of the 11 House of Representatives and to the Com-12 mittee on Small Business and Entrepreneur-13 ship of the Senate—

(1) a report on its review and recommendations under subsection (b)(1)
not later than 1 year after the date of enactment of this Act;

(2) a report on its review and recommendations under subsection (b)(2)
not later than 18 months after the date of
enactment of this Act;

(3) a report on its review and recommendations under subsection (b)(3)
not later than 2 years after the date of
enactment of this Act; and

1 (4) a report on its review and rec-2 ommendations under subsection (b)(4)3 not later than 2 years after the date of enactment of this Act. 4 5 SEC. 205. CLARIFYING THE DEFINITION OF "PHASE III". (a) PHASE III AWARDS.—Section 9(e) of the 6 Small Business Act (15 U.S.C. 638(e)), as 7 amended by this Act, is further amended— 8 9 (1) in paragraph (4)(C), in the matter preceding clause (i), by inserting "for 10 11 work that derives from, extends, or com-12 pletes efforts made under prior funding agreements under the SBIR program" 13 after "phase"; 14 (2) in paragraph (6)(C), in the matter 15 preceding clause (i), by inserting "for 16 17 work that derives from, extends, or com-18 pletes efforts made under prior funding agreements under the STTR program" 19 after "phase"; 20 (3) in paragraph (8), by striking "and" 21 22 at the end:

23 (4) in paragraph (9), by striking the
24 period at the end and inserting a semi25 colon; and

1	(5) by adding at the end the fol-
2	lowing:
3	"(10) the term 'commercialization'
4	means—
5	"(A) the process of developing
6	products, processes, technologies, or
7	services; and
8	"(B) the production and delivery
9	of products, processes, technologies,
10	or services for sale (whether by the
11	originating party or by others) to or
12	use by the Federal Government or
13	commercial markets;".
14	(b) TECHNICAL AND CONFORMING AMEND-
15	MENTS.—Section 9 of the Small Business Act
16	(15 U.S.C. 638), as amended by this Act, is fur-
17	ther amended—
18	(1) in subsection (e)—
19	(A) in paragraph (4)(C)(ii), by
20	striking "scientific review criteria"
21	and inserting "merit-based selection
22	procedures";
23	(B) in paragraph (9), by striking
24	"the second or the third phase" and
25	inserting "Phase II or Phase III"; and

1	(C) by adding at the end the fol-
2	lowing:
3	"(11) the term 'Phase I' means—
4	"(A) with respect to the SBIR pro-
5	gram, the first phase described in
6	paragraph (4)(A); and
7	"(B) with respect to the STTR pro-
8	gram, the first phase described in
9	paragraph (6)(A);
10	"(12) the term 'Phase II' means—
11	"(A) with respect to the SBIR pro-
12	gram, the second phase described in
13	paragraph (4)(B); and
14	"(B) with respect to the STTR pro-
15	gram, the second phase described in
16	paragraph (6)(B); and
17	"(13) the term 'Phase III' means—
18	"(A) with respect to the SBIR pro-
19	gram, the third phase described in
20	paragraph (4)(C); and
21	"(B) with respect to the STTR pro-
22	gram, the third phase described in
23	paragraph (6)(C).";
24	(2) in subsection (j)—

1	(A) in paragraph (1)(B), by strik-
2	ing "phase two" and inserting "Phase
3	II";
4	(B) in paragraph (2)—
5	(i) in subparagraph (B)—
6	(I) by striking "the third
7	phase" each place it appears
8	and inserting "Phase III"; and
9	(II) by striking "the sec-
10	ond phase" and inserting
11	"Phase II";
12	(ii) in subparagraph (D)—
13	(I) by striking "the first
14	phase" and inserting "Phase
15	I"; and
16	(II) by striking "the sec-
17	ond phase" and inserting
18	"Phase II";
19	(iii) in subparagraph (F), by
20	striking "the third phase" and in-
21	serting "Phase III";
22	(iv) in subparagraph (G)—
23	(I) by striking "the first
24	phase" and inserting "Phase
25	I"; and

	100
1	(II) by striking "the sec-
2	ond phase" and inserting
3	"Phase II"; and
4	(v) in subparagraph (H)—
5	(I) by striking "the first
6	phase" and inserting "Phase
7	I";
8	(II) by striking "second
9	phase" each place it appears
10	and inserting "Phase II"; and
11	(III) by striking "third
12	phase" and inserting "Phase
13	III"; and
14	(C) in paragraph (3)—
15	(i) in subparagraph (A)—
16	(I) by striking "the first
17	phase (as described in sub-
18	section (e)(4)(A))" and insert-
19	ing "Phase I";
20	(II) by striking "the sec-
21	ond phase (as described in
22	subsection (e)(4)(B))" and in-
23	serting "Phase II"; and
24	(III) by striking "the third
25	phase (as described in sub-

1	section (e)(4)(C))" and insert-
2	ing "Phase III"; and
3	(ii) in subparagraph (B), by
4	striking "second phase" and in-
5	serting "Phase II";
6	(3) in subsection (k)—
7	(A) by striking "first phase" each
8	place it appears and inserting "Phase
9	I"; and
10	(B) by striking "second phase"
11	each place it appears and inserting
12	"Phase II";
13	(4) in subsection (l)(2)—
14	(A) by striking "the first phase"
15	and inserting "Phase I"; and
16	(B) by striking "the second phase"
17	and inserting "Phase II";
18	(5) in subsection (0)(13)—
19	(A) in subparagraph (B), by strik-
20	ing "second phase" and inserting
21	"Phase II"; and
22	(B) in subparagraph (C), by strik-
23	ing "third phase" and inserting
24	"Phase III";
25	(6) in subsection (p)—

1	(A) in paragraph (2)(B)—
2	(i) in clause (vi)—
3	(I) by striking "the second
4	phase" and inserting "Phase
5	II"; and
6	(II) by striking "the third
7	phase" and inserting "Phase
8	III"; and
9	(ii) in clause (ix)—
10	(I) by striking "the first
11	phase" and inserting "Phase
12	I"; and
13	(II) by striking "the sec-
14	ond phase" and inserting
15	"Phase II"; and
16	(B) in paragraph (3)—
17	(i) by striking "the first phase
18	(as described in subsection
19	(e)(6)(A))" and inserting "Phase I";
20	(ii) by striking "the second
21	phase (as described in subsection
22	(e)(6)(B))" and inserting "Phase
23	II"; and
24	(iii) by striking "the third
25	phase (as described in subsection

1	(e)(6)(C))" and inserting "Phase
2	III";
3	(7) in subsection (q)(3)(A)—
4	(A) in the subparagraph heading,
5	by striking "FIRST PHASE" and insert-
6	ing "PHASE I"; and
7	(B) by striking "first phase" and
8	inserting "Phase I";
9	(8) in subsection (r)—
10	(A) in the subsection heading, by
11	striking "THIRD PHASE" and inserting
12	"Phase III";
13	(B) in paragraph (1)—
14	(i) in the first sentence—
15	(I) by striking "for the sec-
16	ond phase" and inserting "for
17	Phase II";
18	(II) by striking "third
19	phase" and inserting "Phase
20	III"; and
21	(III) by striking "second
22	phase period" and inserting
23	"Phase II period"; and
24	(ii) in the second sentence—

1	(I) by striking "second
2	phase" and inserting "Phase
3	II"; and
4	(II) by striking "third
5	phase" and inserting "Phase
6	III"; and
7	(C) in paragraph (2), by striking
8	"third phase" and inserting "Phase
9	III"; and
10	(9) in subsection (u)(2)(B), by striking
11	"the first phase" and inserting "Phase I".
12	SEC. 206. SHORTENED PERIOD FOR FINAL DECISIONS ON
13	PROPOSALS AND APPLICATIONS.
14	(a) IN GENERAL.—Section 9 of the Small
15	Business Act (15 U.S.C. 638), as amended by
16	this Act, is further amended—
17	(1) in subsection $(g)(4)$ —
18	(A) by inserting "(A)" after "(4)";
19	(B) by adding "and" after the
20	semicolon at the end; and
21	(C) by adding at the end the fol-
22	lowing:
23	"(B) make a final decision on each
24	proposal submitted under the SBIR pro-
25	gram—

1	"(i) not later than 90 days after
2	the date on which the solicitation
3	closes; or
4	"(ii) if the Administrator author-
5	izes an extension for a solicitation,
6	not later than 180 days after the date
7	on which the solicitation closes;"; and
8	(2) in subsection (o)(4)—
9	(A) by inserting "(A)" after "(4)";
10	(B) by adding "and" after the
11	semicolon at the end; and
12	(C) by adding at the end the fol-
13	lowing:
14	"(B) make a final decision on each
15	proposal submitted under the STTR pro-
16	gram—
17	"(i) not later than 90 days after
18	the date on which the solicitation
19	closes; or
20	"(ii) if the Administrator author-
21	izes an extension for a solicitation,
22	not later than 180 days after the date
23	on which the solicitation closes;".
24	(b) NIH PEER REVIEW PROCESS.—Section 9
25	of the Small Business Act (15 U.S.C. 638), as

amended by this Act, is further amended by
 adding at the end the following:

3 "(ii) NIH PEER REVIEW PROCESS.—Notwithstanding subsections (g)(4)(B) and (o)(4)(B), 4 5 the Director of the National Institutes of Health may make an award under the SBIR 6 7 program or the STTR program of the National 8 Institutes of Health only if the application for the award has undergone technical and sci-9 10 entific peer review under section 492 of the Public Health Service Act (42 U.S.C. 289a). 11

"(jj) NSF PEER REVIEW PROCESS.—Notwith-12 standing subsections (g)(4)(B) and (o)(4)(B), 13 14 the Director of the National Science Foundation may make an award under the SBIR pro-15 16 gram or the STTR program of the National Science Foundation only if the application for 17 18 the award has undergone the National Science Foundation's technical and scientific 19 20 peer review process and met all other applica-21 ble peer review procedures and guidelines 22 pursuant to the National Science Foundation 23 Act of 1950 (42 U.S.C. 1861, et seq.) and other 24 applicable Federal law.".

1SEC. 207. PHASE 0 PROOF OF CONCEPT PARTNERSHIP2PILOT PROGRAM.

Section 9 of the Small Business Act (15
U.S.C. 638), as amended by this Act, is further
amended by adding at the end the following:
"(kk) PHASE 0 PROOF OF CONCEPT PARTNERSHIP PILOT PROGRAM.—

"(1) IN GENERAL.—The Director of the 8 National Institutes of Health may use 9 \$10,000,000 of the funds allocated under 10 subsection (n)(1) for a Proof of Concept 11 12 Partnership pilot program to accelerate the creation of small businesses and the 13 commercialization of research innova-14 tions from qualifying institutions. To im-15 plement this program, the Director shall 16 award, through a competitive, merit-17 based process, grants to qualifying insti-18 19 tutions. These grants shall only be used 20 to administer Proof of Concept Partnership awards in conformity with this sub-21 22 section.

23 "(2) DEFINITIONS.—In this subsection—
24 "(A) the term 'Director' means the
25 Director of the National Institutes of
26 Health;

1	"(B) the term 'pilot program' re-
2	fers to the Proof of Concept Partner-
3	ship pilot program; and
4	"(C) the terms 'qualifying institu-
5	tion' and 'institution' mean a univer-
6	sity or other research institution that
7	participates in the National Institutes
8	of Health's STTR program.
9	"(3) PROOF OF CONCEPT PARTNER-
10	SHIPS.—
11	"(A) IN GENERAL.—A Proof of Con-
12	cept Partnership shall be set up by a
13	qualifying institution to award grants
14	to individual researchers. These
15	grants should provide researchers
16	with the initial investment and the
17	resources to support the proof of con-
18	cept work and commercialization
10	mentoring needed to translate prom-
20	ising research projects and tech-
20	nologies into a viable company. This
21	work may include technical valida-
	-
23	tions, market research, clarifying in-
24	tellectual property rights position

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1	and strategy and investigating com-
2	mercial or business opportunities.
3	"(B) AWARD GUIDELINES.—The ad-
4	ministrator of a Proof of Concept
5	Partnership program shall award
6	grants in accordance with the fol-
7	lowing guidelines:
8	"(i) The Proof of Concept
9	Partnership shall use a market-fo-
10	cused project management over-
11	sight process, including—
12	"(I) a rigorous, diverse re-
13	view board comprised of local
14	experts in translational and
15	proof of concept research, in-
16	cluding industry, start-up,
17	venture capital, technical, fi-
18	nancial, and business experts
19	and university technology
20	transfer officials;
21	"(II) technology validation
22	milestones focused on market
23	feasibility;

"(III) simple reporting ef-1 2 fective at redirecting projects; 3 and "(IV) the willingness to re-4 allocate funding from failing 5 projects to those with more 6 potential. 7 "(ii) Not more than \$100,000 8 shall be awarded towards an indi-9 10 vidual proposal. "(C) EDUCATIONAL RESOURCES AND 11 GUIDANCE.—The administrator of a 12 Proof of Concept Partnership pro-13 14 gram shall make educational resources and guidance available to re-15 searchers attempting 16 to commer-17 cialize their innovations. 18 "(4) AWARDS.— "(A) SIZE OF AWARD.—The Director 19 may make awards to a qualifying in-20 stitution for up to \$1,000,000 per year 21 for up to 3 years. 22 23 "(B) AWARD CRITERIA.—In determining which qualifying institutions 24 receive pilot program grants, the Di-25

1	rector shall consider, in addition to
2	any other criteria the Director deter-
3	mines necessary, the extent to which
4	qualifying institutions—
5	"(i) have an established and
6	proven technology transfer or
7	commercialization office and
8	have a plan for engaging that of-
9	fice in the program implementa-
10	tion;
11	"(ii) have demonstrated a
12	commitment to local and regional
13	economic development;
14	"(iii) are located in diverse ge-
15	ographies and are of diverse
16	sizes;
17	"(iv) can assemble project
18	management boards comprised of
19	industry, start-up, venture cap-
20	ital, technical, financial, and busi-
21	ness experts;
22	"(v) have an intellectual prop-
23	erty rights strategy or office; and

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1	"(vi) demonstrate a plan for
2	sustainability beyond the dura-
3	tion of the funding award.
4	"(5) LIMITATIONS.—The funds for the
5	pilot program shall not be used—
6	"(A) for basic research, but to
7	evaluate the commercial potential of
8	existing discoveries, including—
9	"(i) proof of concept research
10	or prototype development; and
11	"(ii) activities that contribute
12	to determining a project's com-
13	mercialization path, to include
14	technical validations, market re-
15	search, clarifying intellectual
16	property rights, and investigating
17	commercial and business oppor-
18	tunities; or
19	"(B) to fund the acquisition of re-
20	search equipment or supplies unre-
21	lated to commercialization activities.
22	"(6) EVALUATIVE REPORT.—The Direc-
23	tor shall submit to the Committee on
24	Science, Space, and Technology and the
25	Committee on Small Business of the

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1	House of Representatives and the Com-
2	mittee on Small Business and Entrepre-
3	neurship of the Senate an evaluative re-
4	port regarding the activities of the pilot
5	program. The report shall include—
6	"(A) a detailed description of the
7	institutional and proposal selection
8	process;
9	"(B) an accounting of the funds
10	used in the pilot program;
11	"(C) a detailed description of the
12	pilot program, including incentives
13	and activities undertaken by review
14	board experts;
15	"(D) a detailed compilation of re-
16	sults achieved by the pilot program,
17	including the number of small busi-
18	ness concerns included and the num-
19	ber of business packages developed,
20	and the number of projects that pro-
21	gressed into subsequent STTR
22	phases; and
23	"(E) an analysis of the program's
24	effectiveness with supporting data.

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1	"(7) SUNSET.—The pilot program
2	under this subsection shall terminate at
3	the end of fiscal year 2014.".
4	TITLE III—OVERSIGHT AND
5	EVALUATION
6	SEC. 301. STREAMLINING ANNUAL EVALUATION REQUIRE-
7	MENTS.
8	Section 9(b) of the Small Business Act (15
9	U.S.C. 638(b)) is amended—
10	(1) in paragraph (7)—
11	(A) by striking "STTR programs,
12	including the data" and inserting the
13	following: "STTR programs, includ-
14	ing—
15	"(A) the data";
16	(B) by striking "(g)(10), (o)(9), and
17	(o)(15), the number" and all that fol-
18	lows through "under each of the SBIR
19	and STTR programs, and a descrip-
20	tion" and inserting the following:
21	"(g)(8) and (o)(9);
22	"(B) the number of proposals re-
23	ceived from, and the number and
24	total amount of awards to, HUBZone
25	small business concerns and firms

1	with venture capital, hedge fund, or
2	private equity firm investment (in-
3	cluding those majority-owned by mul-
4	tiple venture capital operating com-
5	panies, hedge funds, or private equity
6	firms) under each of the SBIR and
7	STTR programs;
8	"(C) a description of the extent to
9	which each Federal agency is increas-
10	ing outreach and awards to firms
11	owned and controlled by women and
12	social or economically disadvantaged
13	individuals under each of the SBIR
14	and STTR programs;
15	"(D) general information about
16	the implementation of, and compli-
17	ance with the allocation of funds re-
18	quired under, subsection (dd) for
19	firms owned in majority part by ven-
20	ture capital operating companies,
21	hedge funds, or private equity firms
22	and participating in the SBIR pro-
23	gram;
24	"(E) a detailed description of ap-
25	peals of Phase III awards and notices

1	of noncompliance with the SBIR Pol-
2	icy Directive and the STTR Policy Di-
3	rective filed by the Administrator
4	with Federal agencies; and
5	"(F) a description"; and
6	(C) by striking "and" at the end;
7	(2) in paragraph (8), by striking the
8	period at the end and inserting "; and";
9	and
10	(3) by inserting after paragraph (8)
11	the following:
12	"(9) to coordinate the implementation
13	of electronic databases at each of the
14	Federal agencies participating in the
15	SBIR program or the STTR program, in-
16	cluding the technical ability of the par-
17	ticipating agencies to electronically share
18	data.".
19	SEC. 302. DATA COLLECTION FROM AGENCIES FOR SBIR.
20	Section 9(g) of the Small Business Act (15
21	U.S.C. 638(g)), as amended by this Act, is fur-
22	ther amended—
23	(1) by striking paragraph (10);

1	(2) by redesignating paragraphs (8)
2	and (9) as paragraphs (9) and (10), respec-
3	tively; and
4	(3) by inserting after paragraph (7)
5	the following:
6	"(8) collect annually, and maintain in
7	a common format in accordance with the
8	simplified reporting requirements under
9	subsection (v), such information from
10	awardees as is necessary to assess the
11	SBIR program, including information
12	necessary to maintain the database de-
13	scribed in subsection (k), including—
14	"(A) whether an awardee—
15	"(i) has venture capital, hedge
16	fund, or private equity firm in-
17	vestment or is majority-owned by
18	multiple venture capital oper-
19	ating companies, hedge funds, or
20	private equity firms, and, if so—
21	"(I) the amount of venture
22	capital, hedge fund, or private
23	equity firm investment that
24	the awardee has received as

25 of the date of the award; and

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1	"(II) the amount of addi-
2	tional capital that the award-
3	ee has invested in the SBIR
4	technology;
5	"(ii) has an investor that—
6	"(I) is an individual who is
7	not a citizen of the United
8	States or a lawful permanent
9	resident of the United States,
10	and if so, the name of any
11	such individual; or
12	"(II) is a person that is not
13	an individual and is not orga-
14	nized under the laws of a
15	State or the United States,
16	and if so the name of any such
17	person;
18	"(iii) is owned by a woman or
19	has a woman as a principal inves-
20	tigator;
21	"(iv) is owned by a socially or
22	economically disadvantaged indi-
23	vidual or has a socially or eco-
24	nomically disadvantaged indi-
25	vidual as a principal investigator;

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1	"(v) is a faculty member or a
2	student of an institution of higher
3	education, as that term is defined
4	in section 101 of the Higher Edu-
5	cation Act of 1965 (20 U.S.C. 1001);
6	or
7	"(vi) is located in a State de-
8	scribed in subsection (u)(3); and
9	"(B) a justification statement from
10	the agency, if an awardee receives an
11	award in an amount that is more
12	than the award guidelines under this
13	section;".
14	SEC. 303. DATA COLLECTION FROM AGENCIES FOR STTR.
15	Section 9(o) of the Small Business Act (15
16	U.S.C. 638(o)), as amended by this Act, is fur-
17	ther amended by striking paragraph (9) and
18	inserting the following:
19	"(9) collect annually, and maintain in
20	a common format in accordance with the
21	simplified reporting requirements under
22	subsection (v), such information from ap-
23	plicants and awardees as is necessary to
24	assess the STTR program outputs and
25	outcomes, including information nec-

1	essary to maintain the database de-
2	scribed in subsection (k), including—
3	"(A) whether an applicant or
4	awardee—
5	"(i) has venture capital, hedge
6	fund, or private equity firm in-
7	vestment or is majority-owned by
8	multiple venture capital oper-
9	ating companies, hedge funds, or
10	private equity firms, and, if so—
11	"(I) the amount of venture
12	capital, hedge fund, or private
13	equity firm investment that
14	the applicant or awardee has
15	received as of the date of the
16	application or award, as ap-
17	plicable; and
18	"(II) the amount of addi-
19	tional capital that the appli-
20	cant or awardee has invested
21	in the SBIR technology;
22	"(ii) has an investor that—
23	"(I) is an individual who is
24	not a citizen of the United
25	States or a lawful permanent

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1	resident of the United States,
2	and if so, the name of any
3	such individual; or
4	"(II) is a person that is not
5	an individual and is not orga-
6	nized under the laws of a
7	State or the United States,
8	and if so the name of any such
9	person;
10	"(iii) is owned by a woman or
11	has a woman as a principal inves-
12	tigator;
13	"(iv) is owned by a socially or
14	economically disadvantaged indi-
15	vidual or has a socially or eco-
16	nomically disadvantaged indi-
17	vidual as a principal investigator;
18	"(v) is a faculty member or a
19	student of an institution of higher
20	education, as that term is defined
21	in section 101 of the Higher Edu-
22	cation Act of 1965 (20 U.S.C. 1001);
23	or
24	"(vi) is located in a State in
25	which the total value of contracts

awarded to small business con-1 cerns under all STTR programs is 2 less than the total value of con-3 tracts awarded to small business 4 concerns in a majority of other 5 States, as determined by the Ad-6 ministrator biennial fiscal 7 in 8 years, beginning with fiscal year 2008, based on the most recent 9 10 statistics compiled by the Admin-11 istrator; and "(B) if an awardee receives an 12 award in an amount that is more 13 14 than the award guidelines under this section, a statement from the agency 15 16 that justifies the award amount;". 17 SEC. 304. PUBLIC DATABASE. 18 Section 9(k)(1) of the Small Business Act (15 U.S.C. 638(k)(1)) is amended— 19 20 (1) in subparagraph (D), by striking "and" at the end: 21 (2) in subparagraph (E), by striking 22 23 the period at the end and inserting ";

24 **and"; and** 

1	(3) by adding at the end the fol-
2	lowing:
3	"(F) for each small business con-
4	cern that has received a Phase I or
5	Phase II SBIR or STTR award from a
6	Federal agency, whether the small
7	business concern—
8	"(i) has venture capital, hedge
9	fund, or private equity firm in-
10	vestment and, if so, whether the
11	small business concern is reg-
12	istered as majority-owned by mul-
13	tiple venture capital operating
14	companies, hedge funds, or pri-
15	vate equity firms as required
16	under subsection (dd)(3);
17	"(ii) is owned by a woman or
18	has a woman as a principal inves-
19	tigator;
20	"(iii) is owned by a socially or
21	economically disadvantaged indi-
22	vidual or has a socially or eco-

vidual or has a socially or economically disadvantaged individual as a principal investigator;
or

1	"(iv) is owned by a faculty
2	member or a student of an insti-
3	tution of higher education, as
4	that term is defined in section 101
5	of the Higher Education Act of
6	1965 (20 U.S.C. 1001).".
7	SEC. 305. GOVERNMENT DATABASE.
8	Section 9(k) of the Small Business Act (15
9	U.S.C. 638(k)) is amended—
10	(1) in paragraph (2)—
11	(A) in the matter preceding sub-
12	paragraph (A), by striking "Not later"
13	and all that follows through "Act of
14	2000" and inserting "Not later than 90
15	days after the date of enactment of
16	the Creating Jobs Through Small
17	<b>Business Innovation Act of 2011";</b>
18	(B) by striking subparagraph (C);
19	(C) by redesignating subpara-
20	graphs (A) and (B) as subparagraphs
21	(B) and (C), respectively;
22	(D) by inserting before subpara-
23	graph (B), as so redesignated, the fol-
24	lowing:

"(A) contains, for each small busi-1 2 ness concern that applies for, submits a proposal for, or receives an award 3 under Phase I or Phase II of the SBIR 4 program or the STTR program— 5 "(i) the name, size, and loca-6 tion, and an identifying number 7 assigned by the Administration of 8 9 the small business concern: "(ii) an abstract of the project; 10 "(iii) the specific aims of the 11 project; 12 "(iv) the number of employees 13 14 of the small business concern: "(v) the names and titles of 15 the key individuals that will carry 16 17 out the project, the position each 18 key individual holds in the small 19 business concern, and contact in-20 formation for each key individual; "(vi) the percentage of effort 21 22 each individual described in clause (iv) will contribute to the 23 project; 24

1	"(vii) whether the small busi-
2	ness concern is majority-owned
3	by multiple venture capital oper-
4	ating companies, hedge funds, or
5	private equity firms; and
6	"(viii) the Federal agency to
7	which the application is made,
8	and contact information for the
9	person or office within the Fed-
10	eral agency that is responsible for
11	reviewing applications and mak-
12	ing awards under the SBIR pro-
13	gram or the STTR program;";
14	(E) by redesignating subpara-
15	graphs (D) and (E) as subparagraphs
16	(E) and (F), respectively;
17	(F) by inserting after subpara-
18	graph (C), as so redesignated, the fol-
19	lowing:
20	"(D) includes, for each awardee—
21	"(i) the name, size, location,
22	and any identifying number as-
23	signed to the awardee by the Ad-
24	ministrator;

- "(ii) whether the awardee has 1 venture capital, hedge fund, or 2 3 private equity firm investment, and, if so-4 "(I) the amount of venture 5 capital, hedge fund, or private 6 7 equity firm investment as of the date of the award: 8 "(II) the percentage of 9 ownership of the awardee 10 held by a venture capital op-11 erating company, hedge fund, 12 or private equity firm, includ-13 ing whether the awardee is 14 majority-owned by multiple 15 venture capital operating 16 17 companies, hedge funds, or 18 private equity firms; and 19 "(III) the amount of addi-20 tional capital that the awardee has invested in the SBIR 21 22 technology, which informa
  - technology, which information shall be collected on an annual basis;

"(iii) the names and locations 1 of any affiliates of the awardee; 2 3 "(iv) the number of employees of the awardee: 4 "(v) the number of employees 5 of the affiliates of the awardee; 6 7 and "(vi) the names of, and the 8 9 percentage of ownership of the awardee held by-10 "(I) any individual who is 11 not a citizen of the United 12 States or a lawful permanent 13 14 resident of the United States: 15 or "(II) any person that is not 16 17 an individual and is not orga-18 nized under the laws of a 19 State or the United States;"; (G) in subparagraph (E), as so re-20 designated, by striking "and" at the 21 22 end; (H) in subparagraph (F), as so re-23 designated, by striking the period at 24

the end and inserting "; and"; and

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1	(I) by adding at the end the fol-
2	lowing:
3	"(G) includes a timely and accu-
4	rate list of any individual or small
5	business concern that has partici-
6	pated in the SBIR program or STTR
7	program that has been—
8	"(i) convicted of a fraud-re-
9	lated crime involving funding re-
10	ceived under the SBIR program
11	or STTR program; or
12	"(ii) found civilly liable for a
13	fraud-related violation involving
14	funding received under the SBIR
15	program or STTR program."; and
16	(2) in paragraph (3), by adding at the
17	end the following:
18	"(C) GOVERNMENT DATABASE.—Not
19	later than 60 days after the date es-
20	tablished by a Federal agency for
21	submitting applications or proposals
22	for a Phase I or Phase II award under
23	the SBIR program or STTR program,
24	the head of the Federal agency shall
25	submit to the Administrator the data

required under paragraph (2) with re-1 spect to each small business concern 2 3 that applies or submits a proposal for the Phase I or Phase II award.". 4 5 SEC. 306. ACCURACY IN FUNDING BASE CALCULATIONS. 6 (a) IN GENERAL.—Not later than 1 year 7 after the date of enactment of this Act, and every year thereafter until the date that is 5 8 years after the date of enactment of this Act, 9 10 the Comptroller General of the United States shall-11 12 (1) conduct a fiscal and management audit of the SBIR program and the STTR 13 program for the applicable period to— 14 (A) determine whether Federal 15 agencies comply with the expenditure 16 17 requirements under subamount 18 sections (f)(1) and (n)(1) of section 9 19 of the Small Business Act (15 U.S.C. 20 638), as amended by this Act; 21 (B) assess the extent of compli-22

ance with the requirements of section
9(i)(2) of the Small Business Act (15
U.S.C. 638(i)(2)) by Federal agencies
participating in the SBIR program or

the STTR program and the Administration; and

(C) determine the portion of the 3 extramural research or research and 4 development budget of a Federal 5 6 agency that each Federal agency spends for administrative purposes 7 relating to the SBIR program or 8 STTR program, and for what specific 9 purposes, including the portion, if 10 11 any, of such budget the Federal agen-12 cy spends for salaries and expenses, travel to visit applicants, outreach 13 events, marketing, and technical as-14 sistance; and 15

(2) submit a report to the Committee 16 17 on Small Business and Entrepreneurship 18 of the Senate and the Committee on 19 Small Business and the Committee on Science, Space, and Technology of the 20 House of Representatives regarding the 21 22 audit conducted under paragraph (1), in-23 cluding the assessments required under subparagraph (B), and the determination 24

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1 made under subparagraph (C) of para-2 graph (1).

3 (b) DEFINITION OF APPLICABLE PERIOD.—In
4 this section, the term "applicable period"
5 means—

6 (1) for the first report submitted 7 under this section, the period beginning 8 on October 1, 2005, and ending on Sep-9 tember 30 of the last full fiscal year be-10 fore the date of enactment of this Act for 11 which information is available; and

12 (2) for the second and each subse13 quent report submitted under this sec14 tion, the period—

15 (A) beginning on October 1 of the
16 first fiscal year after the end of the
17 most recent full fiscal year relating to
18 which a report under this section was
19 submitted; and

20 (B) ending on September 30 of the
21 last full fiscal year before the date of
22 the report.

1SEC. 307. CONTINUED EVALUATION BY THE NATIONAL2ACADEMY OF SCIENCES.

3 Section 108 of the Small Business Reau4 thorization Act of 2000 (15 U.S.C. 638 note) is
5 amended by adding at the end the following:
6 "(e) EXTENSIONS AND ENHANCEMENTS OF AU7 THORITY.—

"(1) IN GENERAL.—Not later than 6 8 months after the date of enactment of the 9 **Creating Jobs Through Small Business** 10 Innovation Act of 2011, the head of each 11 12 agency described in subsection (a), in consultation with the Small Business Ad-13 ministration, shall cooperatively enter 14 into an agreement with the National 15 Academy of Sciences for the National Re-16 17 search Council to, not later than 4 years 18 after the date of enactment of the Cre-19 ating Jobs Through Small Business Inno-20 vation Act of 2011, and every 4 years 21 thereafter-

"(A) continue the most recent
study under this section relating to
the issues described in subparagraphs (A), (B), (C), and (E) of subsection (a)(1);

1	"(B) conduct a comprehensive
2	study of how the STTR program has
3	stimulated technological innovation
4	and technology transfer, including—
5	"(i) a review of the collabora-
6	tions created between small busi-
7	nesses and research institutions,
8	including an evaluation of the ef-
9	fectiveness of the program in
10	stimulating new collaborations
11	and any obstacles that may pre-
12	vent or inhibit the creation of
13	such collaborations;
14	"(ii) an evaluation of the effec-
15	tiveness of the program at trans-
16	ferring technology and capabili-
17	ties developed through Federal
18	funding;
19	"(iii) an evaluation of the pro-
20	gram's success at commercializing
21	technologies compared with other
22	Federal technology transfer pro-
23	grams and the SBIR program;
24	"(iv) to the extent practicable,
25	an evaluation of the economic

benefits achieved by the STTR 1 program, including the economic 2 3 rate of return: "(v) an analysis of how Fed-4 eral agencies are using small 5 businesses that have completed 6 7 Phase II under the STTR program 8 to fulfill their procurement needs: 9 and "(vi) an analysis of whether 10 the existing STTR allocation has 11 impacted the effectiveness of the 12 program in achieving its goals: 13 14 "(C) make recommendations with respect to the issues described in sub-15 paragraph (A), (D), and (E) of sub-16 17 section (a)(2) and subparagraph (B) of 18 this paragraph; and 19 "(D) estimate, to the extent prac-20 ticable, the number of jobs created by 21 the SBIR program or STTR program 22 of the agency. **CONSULTATION.**—An agreement 23 "(2) 24 under paragraph (1) shall require the National Research Council to ensure that 25

1	there is participation by and consultation
2	with the small business community, the
3	Administration, and other interested par-
4	ties as described in subsection (b).
5	"(3) REPORTING.—An agreement under
6	paragraph (1) shall require that—
7	"(A) not later than 4 years after
8	the date of enactment of the Creating
9	Jobs Through Small Business Innova-
10	tion Act of 2011, and every 4 years
11	thereafter, the National Research
12	Council shall submit to the head of
13	the agency entering into the agree-
14	ment, the Committee on Small Busi-
15	ness and Entrepreneurship of the
16	Senate, and the Committee on Small
17	Business and the Committee on
18	Science, Space, and Technology of the
19	House of Representatives, a report re-
20	garding the study conducted under
21	paragraph (1) and containing the rec-
22	ommendations described in para-
23	graph (1); and
24	"(B) not later than 2 years after
25	the date of enactment of the Creating

1	Jobs Through Small Business Innova-
2	tion Act of 2011, the National Re-
3	search Council shall submit to the
4	head of the agency entering into the
5	agreement, the Committee on Small
6	Business and Entrepreneurship of the
7	Senate, and the Committee on Small
8	Business and the Committee on
9	Science, Space, and Technology of the
10	House of Representatives, a report of
11	preliminary findings and rec-
12	ommendations regarding the study
13	conducted under paragraph (1)(B).".
14	SEC. 308. TECHNOLOGY INSERTION REPORTING REQUIRE-
15	MENTS.
16	Section 9 of the Small Business Act (15
17	U.S.C. 638), as amended by this Act, is further
18	amended by adding at the end the following:
19	"(II) PHASE III REPORTING.—The annual
20	SBIR or STTR report to Congress by the Ad-
21	ministration under subsection (b)(7) shall in-
22	clude, for each Phase III award made by the
23	Federal agency—

24 "(1) the name of the agency or compo-25 nent of the agency or the non-Federal

source of capital making the Phase III 1 2 award; 3 "(2) the name of the small business or individual receiving 4 concern the 5 Phase III award; and "(3) the dollar amount of the Phase 6 7 III award.". 8 SEC. 309. OBTAINING CONSENT FROM SBIR AND STTR AP-9 PLICANTS TO RELEASE CONTACT INFORMA-10 TION TO ECONOMIC DEVELOPMENT ORGANI-11 ZATIONS. Section 9 of the Small Business Act (15 12 U.S.C. 638), as amended by this Act, is further 13 amended by adding at the end the following: 14 15 "(mm) CONSENT TO RELEASE CONTACT IN-16 FORMATION TO ORGANIZATIONS.— 17 "(1) ENABLING CONCERN TO GIVE CON-18 SENT.—Each Federal agency required by 19 this section to conduct an SBIR program or an STTR program shall enable a small 20 21 business concern that is an SBIR appli-22 cant or an STTR applicant to indicate to the Federal agency whether the Federal 23 24 agency has the consent of the concern 25 to-

1	"(A) identify the concern to ap-
2	propriate local and State-level eco-
3	nomic development organizations as
4	an SBIR applicant or an STTR appli-
5	cant; and
6	"(B) release the contact informa-
7	tion of the concern to such organiza-
8	tions.
9	"(2) RULES.—The Administrator shall
10	establish rules to implement this sub-
11	section. The rules shall include a require-
12	ment that a Federal agency include in
13	the SBIR and STTR application a provi-
14	sion through which the applicant can in-
15	dicate consent for purposes of paragraph
16	(1).".
17	SEC. 310. PILOT TO ALLOW FUNDING FOR ADMINISTRA-
18	TIVE, OVERSIGHT, AND CONTRACT PROC-
19	ESSING COSTS.
20	(a) IN GENERAL.—Section 9 of the Small
21	Business Act (15 U.S.C. 638), as amended by
22	this Act, is further amended by adding at the
23	end the following:

"(nn) Assistance for Administrative,
 Oversight, and Contract Processing
 Costs.—

4 "(1) IN GENERAL.—Subject to paragraph (2), for the 3 full fiscal years begin-5 ning after the date of enactment of this 6 7 subsection, the Administrator shall allow 8 each Federal agency required to conduct 9 an SBIR program to use not more than 3 percent of the funds allocated to the 10 11 SBIR program of the Federal agency 12 for-

13 "(A) the administration of the
14 SBIR program or the STTR program
15 of the Federal agency;

"(B) the provision of outreach and
technical assistance relating to the
SBIR program or STTR program of
the Federal agency, including technical assistance site visits and personnel interviews;

"(C) the implementation of commercialization and outreach initiatives that were not in effect on the
date of enactment of this subsection;

1	"(D) carrying out the program
2	under subsection (y);
3	"(E) activities relating to over-
4	sight and congressional reporting, in-
5	cluding waste, fraud, and abuse pre-
6	vention activities;
7	"(F) targeted reviews of recipients
8	of awards under the SBIR program or
9	STTR program of the Federal agency
10	that the head of the Federal agency
11	determines are at high risk for fraud,
12	waste, or abuse, to ensure compliance
13	with requirements of the SBIR pro-
14	gram or STTR program, respectively;
15	"(G) the implementation of over-
16	sight and quality control measures,
17	including verification of reports and
18	invoices and cost reviews;
19	"(H) carrying out subsection (dd);
20	"(I) carrying out subsection (hh);
21	"(J) contract processing costs re-
22	lating to the SBIR program or STTR
23	program of the Federal agency; and

"(K) funding for additional per sonnel and assistance with applica tion reviews.

"(2) PERFORMANCE CRITERIA.—A Fed-4 5 eral agency may not use funds as authorized under paragraph (1) until after the 6 7 effective date of performance criteria, which the Administrator shall establish, 8 to measure any benefits of using funds as 9 authorized under paragraph (1) and to 10 continuation of the authority 11 assess 12 under paragraph (1).

"(3) RULES.—Not later than 180 days
after the date of enactment of this subsection, the Administrator shall issue
rules to carry out this subsection.

17 "(4) **COORDINATION WITH IG.—Each** 18 Federal agency shall coordinate the activities funded under subparagraph (E), 19 20 (F), or (G) of paragraph (1) with their re-21 spective Inspectors General, when appro-22 priate, and each Federal agency that allocates more than \$50,000,000 to the SBIR 23 24 program of the Federal agency for a fiscal year may share such funding with its 25

2 General performs such activities.". 3 (b) TECHNICAL AND CONFORMING AMEND-4 MENTS.— (1) IN GENERAL.—Section 9 of the 5 Small Business Act (15 U.S.C. 638), as 6 amended by this Act, is further amend-7 ed— 8 9 (A) in subsection (f)(2), by striking "shall not" and all that follows 10 through "make available for the pur-11 pose" and inserting "shall not make 12 available for the purpose"; and 13 14 (B) in subsection (y)— (i) by striking paragraph (4): 15 by redesignating para-16 **(ii)** 17 graphs (5), (6), and (7) as paragraphs (4), (5), and (6), respec-18 19 tively; and (iii) in paragraph (6), as so re-20 designated, by striking "described 21 in paragraph (6)(C)" and inserting 22 "described in paragraph (5)(C)". 23 (2) 24 **TRANSITIONAL RULE.**—Notwith-25 standing the amendments made by para-

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**Inspector General when the Inspector** 

1	graph (1), subsection $(f)(2)$ and $(y)(4)$ of
2	section 9 of the Small Business Act (15
3	U.S.C. 638), as in effect on the day before
4	the date of enactment of this Act, shall
5	continue to apply to each Federal agency
6	until the effective date of the perform-
7	ance criteria established by the Adminis-
8	trator under subsection (nn)(2) of section
9	9 of the Small Business Act, as added by
10	subsection (a).
11	(3) <b>PROSPECTIVE REPEAL.</b> —Effective on
12	the first day of the fourth full fiscal year
13	following the date of enactment of this
14	Act, section 9 of the Small Business Act
15	(15 U.S.C. 638), as amended by paragraph
16	(1) of this section, is amended—
17	(A) in subsection (f)(2), by striking
18	"shall not make available for the pur-
19	pose" and inserting the following:
20	"shall not—
21	"(A) use any of its SBIR budget
22	established pursuant to paragraph (1)
23	for the purpose of funding adminis-
24	trative costs of the program, includ-

1	ing costs associated with salaries and
2	expenses; or
3	"(B) make available for the pur-
4	pose"; and
5	(B) in subsection (y)—
6	(i) by redesignating para-
7	graphs (4), (5), and (6) as para-
8	graphs (5), (6), and (7), respec-
9	tively;
10	(ii) in paragraph (7), as so re-
11	designated, by striking "described
12	in paragraph (5)(C)" and inserting
13	"described in paragraph (6)(C)";
14	and
15	(iii) by inserting after para-
16	graph (3) the following:
17	"(4) FUNDING.—
18	"(A) IN GENERAL.—The Secretary
19	of Defense and each Secretary of a
20	military department may use not
21	more than an amount equal to 1 per-
22	cent of the funds available to the De-
23	partment of Defense or the military
24	department pursuant to the Small
25	<b>Business Innovation Research Pro-</b>

1	gram for payment of expenses in-
2	curred to administer the Commer-
3	cialization Pilot Program under this
4	subsection.
5	"(B) LIMITATIONS.—The funds de-
6	scribed in subparagraph (A)—
7	"(i) shall not be subject to the
8	limitations on the use of funds in
9	subsection (f)(2); and
10	"(ii) shall not be used to make
11	Phase III awards.".
12	SEC. 311. GAO STUDY WITH RESPECT TO VENTURE CAPITAL
13	OPERATING COMPANY, HEDGE FUND, AND
14	PRIVATE EQUITY FIRM INVOLVEMENT.
15	Not later than 2 years after the date of en-
16	actment of this Act, and every 2 years there-
17	after, the Comptroller General of the United
18	States shall—
19	(1) conduct a study of the impact of
20	requirements relating to venture capital
21	operating company, hedge fund, and pri-

23 tion 9 of the Small Business Act; and

vate equity firm involvement under sec-

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1 (2) submit to Congress a report re-2 garding the study conducted under para-3 graph (1). 4 SEC. 312. REDUCING VULNERABILITY OF SBIR AND STTR 5 PROGRAMS TO FRAUD, WASTE, AND ABUSE. 6 (a) FRAUD, WASTE, AND ABUSE PREVEN-7 TION.— 8 (1) AMENDMENTS REQUIRED FOR FRAUD, 9 WASTE, AND ABUSE PREVENTION.—Not later than 90 days after the date of enactment 10 of this Act, the Administrator shall 11 amend the SBIR Policy Directive and the 12 STTR Policy Directive to include meas-13 ures to prevent fraud, waste, and abuse 14 in the SBIR program and the STTR pro-15 16 gram. 17 **(2)** CONTENT OF AMENDMENTS.—The 18 amendments required under paragraph 19 (1) shall include— (A) definitions or descriptions of 20 fraud, waste, and abuse; 21 22 (B) guidelines for the monitoring and oversight of applicants to and re-23 cipients of awards under the SBIR 24 program or the STTR program; 25

1	(C) a requirement that each Fed-
2	eral agency that participates in the
3	SBIR program or STTR program in-
4	clude information concerning the
5	method established by the Inspector
6	General of the Federal agency to re-
7	port fraud, waste, and abuse (includ-
8	ing any telephone hotline or Web-
9	based platform)—
10	(i) on the website of the Fed-
11	eral agency; and
12	(ii) in any solicitation or no-
13	tice of funding opportunity issued
14	by the Federal agency for the
15	SBIR program or the STTR pro-
16	gram; and
17	(D) a requirement that each appli-
18	cant for and small business concern
19	that receives funding under the SBIR
20	program or the STTR program shall
21	certify whether the applicant or small
22	business concern is in compliance
23	with the laws relating to the SBIR
24	program and the STTR program and
25	the conduct guidelines established

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1	under the SBIR Policy Directive and
2	the STTR Policy Directive.
3	(3) CONSULTATION.—The Adminis-
4	trator shall develop the certification re-
5	quired under paragraph (2)(D) in co-
6	operation with the Council of Inspectors
7	General on Integrity and Efficiency and
8	the Office of Advocacy of the Administra-
9	tion.
10	(4) <b>CERTIFICATION.</b> —The certification
11	developed under paragraph (3) may—
12	(A) cover the lifecycle of the
13	award to require certifications at the
14	application, funding, reporting, and
15	closeout phases of every SBIR and
16	STTR award;
17	(B) require the small business
18	concern to certify compliance with
19	the "principal investigator primary
20	employment" requirement, the "small
21	business concern" definition require-
22	ment, and the "performance of work"
23	requirements as set forth in the Di-
24	rective applicable to the award;

(C) require the small business 1 concern to disclose whether it has ap-2 plied for, plans to apply for, or re-3 ceived an SBIR or STTR award for 4 the same or overlapping work, and 5 6 require the concern to certify that the award that it is applying for or 7 obtaining funding for is not the same 8 or overlapping with work it has per-9 formed, or will perform, in connec-10 tion with any other SBIR or STTR 11 12 award that the concern has applied for or received from any other agency 13 except as fully disclosed to all fund-14 ing agencies; and 15

16(D) require that the small busi-17ness concern certify that it will or did18perform the work on the award at its19facilities with its employees, unless20otherwise indicated.

(5) INSPECTORS GENERAL.—The Inspector General of each Federal agency that
participates in the SBIR program or
STTR program shall cooperate to prevent

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1	fraud, waste, and abuse in the SBIR pro-
2	gram and the STTR program by—
3	(A) establishing fraud detection
4	indicators;
5	(B) reviewing regulations and op-
6	erating procedures of the Federal
7	agency;
8	(C) coordinating information
9	sharing between Federal agencies, to
10	the extent otherwise permitted under
11	Federal law; and
12	(D) improving the education and
13	training of, and outreach to—
14	(i) administrators of the SBIR
15	program and the STTR program
16	of the Federal agency;
17	(ii) applicants to the SBIR
18	program or the STTR program;
19	and
20	(iii) recipients of awards
21	under the SBIR program or the
22	STTR program.
23	(b) STUDY AND REPORT.—Not later than 1
24	year after the date of enactment of this Act to
25	establish a baseline of changes made to the

program to fight fraud, waste, and abuse, and
 every 3 years thereafter to evaluate the effec tiveness of the agency strategies, the Comp troller General of the United States shall—

(1) conduct a study that evaluates—

- 6 (A) the implementation by each 7 Federal agency that participates in 8 the SBIR program or the STTR pro-9 gram of the amendments to the SBIR 10 Policy Directive and the STTR Policy 11 Directive made pursuant to sub-12 section (a);
- (B) the effectiveness of the management information system of each
  Federal agency that participates in
  the SBIR program or STTR program
  in identifying duplicative SBIR and
  STTR projects;

19(C) the effectiveness of the risk20management strategies of each Fed-21eral agency that participates in the22SBIR program or STTR program in23identifying areas of the SBIR pro-24gram or the STTR program that are25at high risk for fraud;

5

1	(D) technological tools that may
2	be used to detect patterns of behavior
3	that may indicate fraud by applicants
4	to the SBIR program or the STTR
5	program;
6	(E) the success of each Federal
7	agency that participates in the SBIR
8	program or STTR program in reduc-
9	ing fraud, waste, and abuse in the
10	SBIR program or the STTR program
11	of the Federal agency; and
12	(F) the extent to which the In-
13	spector General of each Federal agen-
14	cy that participates in the SBIR and
15	STTR program effectively conducts
16	investigations, audits, inspections,
17	and outreach relating to the SBIR
18	and STTR programs of the Federal
19	agency; and
20	(2) submit to the Committee on Small
21	Business and Entrepreneurship of the
22	Senate, the Committee on Small Business
23	and the Committee on Science, Space,
24	and Technology of the House of Rep-
25	resentatives, and the head of each Fed-

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1	eral agency that participates in the SBIR
2	program or STTR program a report on
3	the results of the study conducted under
4	subparagraph (A).
5	SEC. 313. SIMPLIFIED PAPERWORK REQUIREMENTS.
6	Section 9(v) of the Small Business Act (15
7	U.S.C. 638(v)) is amended—
8	(1) in the subsection heading, by
9	striking "SIMPLIFIED REPORTING REQUIRE-
10	MENTS" and inserting "REDUCING PAPER-
11	WORK AND COMPLIANCE BURDEN";
12	(2) by striking "The Administrator"
13	and inserting the following:
14	"(1) STANDARDIZATION OF REPORTING
15	<b>REQUIREMENTS.—The Administrator"; and</b>
16	(3) by adding at the end the fol-
17	lowing:
18	"(2) SIMPLIFICATION OF APPLICATION
19	AND AWARD PROCESS.—Not later than one
20	year after the date of enactment of this
21	paragraph, and after a period of public
22	comment, the Administrator shall issue
23	regulations or guidelines, taking into
24	consideration the unique needs of each
25	Federal agency, to ensure that each Fed-

eral agency required to carry out an 1 SBIR program or STTR program sim-2 3 plifies and standardizes the program proposal, selection, contracting, compliance, 4 and audit procedures for the SBIR pro-5 gram or STTR program of the Federal 6 7 agency (including procedures relating to overhead rates for applicants and docu-8 mentation requirements) to reduce the 9 paperwork and regulatory compliance 10 11 burden on small business concerns apply-12 ing to and participating in the SBIR program or STTR program.". 13

14 SEC. 314. REDUCING FRAUD, WASTE, AND ABUSE.

Not later than 4 years after the date of enactment of this Act, and every 4 years thereafter, the Comptroller General of the United
States shall—

(1) conduct a study of the effectiveness of the government and public databases described in section 9(k) of the
Small Business Act (15 U.S.C. 638(k)) in
reducing vulnerabilities of the SBIR program and the STTR program to fraud,
waste, and abuse, particularly with re-

spect to Federal agencies funding dupli cative proposals and business concerns
 falsifying information in proposals;
 (2) make recommendations with re-

5 spect to the issues described in para6 graph (1); and

(3) submit to the head of each agency 7 described in section 108(a) of the Small 8 **Business Reauthorization Act of 2000 (15** 9 U.S.C. 638 note), the Committee on Small 10 Business and Entrepreneurship of the 11 Senate, and the Committee on Small 12 Business and the Committee on Science, 13 Space, and Technology of the House of 14 Representatives a report regarding the 15 study conducted under paragraph (1) and 16 17 containing the recommendations de-18 scribed in paragraph (2).

## **19 TITLE IV—POLICY DIRECTIVES**

20 SEC. 401. CONFORMING AMENDMENTS TO THE SBIR AND 21 THE STTR POLICY DIRECTIVES.

(a) IN GENERAL.—Not later than 180 days
after the date of enactment of this Act, the Administrator shall promulgate amendments to
the SBIR Policy Directive and the STTR Pol-

icy Directive to conform such directives to
 this Act and the amendments made by this
 Act.

4 (b) PUBLISHING SBIR POLICY DIRECTIVE 5 AND THE STTR POLICY DIRECTIVE IN THE FED-6 ERAL REGISTER.—Not later than 180 days after 7 the date of enactment of this Act, the Adminis-8 trator shall publish the amended SBIR Policy 9 Directive and the amended STTR Policy Di-10 rective in the Federal Register.

## 11 TITLE V—OTHER PROVISIONS

12 SEC. 501. REPORT ON SBIR AND STTR PROGRAM GOALS.

Section 9 of the Small Business Act (15
U.S.C. 638), as amended by this Act, is further
amended by adding at the end the following:
"(oo) ANNUAL REPORT ON SBIR AND STTR
PROGRAM GOALS.—

18 "(1) **DEVELOPMENT** OF METRICS.—The 19 head of each Federal agency required to participate in the SBIR program or the 20 21 STTR program shall develop metrics to 22 evaluate the effectiveness, and the ben-23 efit to the people of the United States, of 24 the SBIR program and the STTR program of the Federal agency that— 25

1	"(A) are science-based and statis-
2	tically driven;
3	"(B) reflect the mission of the
4	Federal agency; and
5	"(C) include factors relating to
6	the economic impact of the programs.
7	"(2) EVALUATION.—The head of each
8	Federal agency described in paragraph
9	(1) shall conduct an annual evaluation
10	using the metrics developed under para-
11	graph (1) of—
12	"(A) the SBIR program and the
13	STTR program of the Federal agency;
14	and
15	"(B) the benefits to the people of
16	the United States of the SBIR pro-
17	gram and the STTR program of the
18	Federal agency.
19	"(3) <b>Report.</b> —
20	"(A) IN GENERAL.—The head of
21	each Federal agency described in
22	paragraph (1) shall submit to the ap-
23	propriate committees of Congress and
24	the Administrator an annual report
25	describing in detail the results of an

1	evaluation conducted under para-
2	graph (2).
3	"(B) PUBLIC AVAILABILITY OF RE-
4	PORT.—The head of each Federal
5	agency described in paragraph (1)
6	shall make each report submitted
7	under subparagraph (A) available to
8	the public online.
9	"(C) DEFINITION.—In this para-
10	graph, the term 'appropriate commit-
11	tees of Congress' means—
12	"(i) the Committee on Small
13	<b>Business and Entrepreneurship of</b>
14	the Senate; and
15	"(ii) the Committee on Small
16	Business and the Committee on
17	Science, Space, and Technology of
18	the House of Representatives.".
19	SEC. 502. COMPETITIVE SELECTION PROCEDURES FOR
20	SBIR AND STTR PROGRAMS.
21	Section 9 of the Small Business Act (15
22	U.S.C. 638), as amended by this Act, is further
23	amended by adding at the end the following:
24	"(pp) Competitive Selection Procedures

25 FOR SBIR AND STTR PROGRAMS.—All funds

awarded, appropriated, or otherwise made
 available in accordance with subsection (f) or
 (n) must be awarded pursuant to competitive
 and merit-based selection procedures.".

5 SEC. 503. LOAN RESTRICTIONS.

6 (a) RULE REQUIRED.—For purposes of section 9 of the Small Business Act (15 U.S.C. 7 638), the Administrator shall promulgate a 8 9 rule not later than 180 days after the date of 10 enactment of this Act that determines what 11 restrictions, conditions, or covenants con-12 tained in a note, bond, debenture, other evidence of indebtedness, or preferred stock con-13 14 stitute affiliation for purposes of section 121.103(a) of title 13, Code of Federal Regula-15 16 tions, as in effect on January 1, 2011.

17 (b) FAILURE TO PROMULGATE.—If the Ad-18 ministrator fails to promulgate a rule in the 19 time period required under subsection (a), the 20 holder of a note, bond, debenture, other evi-21 dence of indebtedness, or preferred stock 22 shall be considered to be affiliated with the 23 debtor or issuer of the preferred stock until 24 such time as the Administrator promulgates 25 the rule required under subsection (a). 1 SEC. 504. LIMITATION ON PILOT PROGRAMS.

2 Section 9 of the Small Business Act (15 3 U.S.C. 638), as amended by this Act, is further 4 amended by adding at the end the following:

5 "(qq) LIMITATION ON PILOT PROGRAMS.—

6 "(1) IN GENERAL.—The Administrator 7 may only carry out a covered pilot pro-8 gram if in accordance with paragraphs 9 (2) and (3).

10 "(2) EXISTING PILOT PROGRAMS.—With 11 respect to a covered pilot program in op-12 eration on the date of enactment of this 13 subsection, such program may only be 14 carried out during the 3-year period be-15 ginning on such date of enactment.

16 "(3) NEW PILOT PROGRAMS.—With re17 spect to a covered pilot program estab18 lished after the date of enactment of this
19 subsection, such program—

20 "(A) may only be carried out dur21 ing the 3-year period beginning on
22 the date on which such program is es23 tablished; and

24 "(B) may not continue or be based
25 on, in any manner, a previously es26 tablished covered pilot program.

1	"(4) COVERED PILOT PROGRAM DE-
2	FINED.—In this subsection, the term 'cov-
3	ered pilot program' means any initiative,
4	project, innovation, or other activity—
5	"(A) relating to an SBIR or STTR
6	program; and
7	"(B) not specifically authorized by
8	law.".
9	SEC. 505. ENSURING EQUITY IN SBIR AND STTR AWARDS TO
10	INDIVIDUAL COMPANIES.
11	Section 9 of the Small Business Act (15
12	U.S.C. 638), as amended by this Act, is further
13	amended by adding at the end the following:
14	"(rr) Ensuring Equity in SBIR and STTR
15	AWARDS TO INDIVIDUAL COMPANIES.—A small
16	business concern, including affiliates of the
17	small business concern, may not receive an
18	SBIR or STTR award in a fiscal year if, at the
19	time the award is made—
20	"(1) the small business concern has
21	received an aggregate dollar amount of
22	such awards in such fiscal year that ex-
23	ceeds 50 percent of the aggregate dollar
24	amount of such awards received, in the
25	preceding fiscal year, by the median

State with respect to such aggregate
 amount; or

3 "(2) the small business concern has 4 received an aggregate number of such 5 awards in such fiscal year that exceeds 6 50 percent of the aggregate number of 7 such awards received, in the preceding 8 fiscal year, by the median State with re-9 spect to such aggregate number.".

10 SEC. 506. INSPECTOR GENERAL REPORTS.

11 Not later than October 1 of each year, the 12 Inspector General of each Federal agency 13 that participates in the SBIR program or 14 STTR program shall submit to the Committee 15 on Small Business and Entrepreneurship of 16 the Senate and the Committee on Small Busi-17 ness and the Committee on Science, Space, 18 and Technology of the House of Representa-19 tives a report describing—

(1) the number of cases referred to
the Inspector General in the preceding
year that related to fraud, waste, or
abuse with respect to the SBIR program
or STTR program;

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(2) the actions taken in each case de scribed in paragraph (1) if fraud, waste,
 or abuse was determined to have oc curred;

5 (3) if no action was taken in a case
6 described in paragraph (1) and fraud,
7 waste, or abuse was determined to have
8 occurred, the justification for action not
9 being taken; and

(4) an accounting of the funds used to
address fraud, waste, and abuse, including a description of personnel and resources funded and funds that were recovered or saved.

15 SEC. 507. TIMING.

16 Federal agencies participating in the 17 SBIR program or STTR program shall, to the 18 extent possible, attempt to shorten the 19 amount of time between the provision of no-20 tice of an award under the SBIR program or 21 STTR program and the subsequent release of 22 funding with respect to the award. 1 SEC. 508. PUBLICATION OF CERTAIN INFORMATION.

2 Section 9 of the Small Business Act (15 U.S.C. 638), as amended by this Act, is further 3 amended by adding at the end the following: 4 5 "(ss) Publication of Certain Informa-6 TION.—In order to increase the number of small businesses receiving awards under the 7 SBIR or STTR programs of participating 8 agencies, and to simplify the application proc-9 10 ess for such awards, the Administrator shall 11 establish and maintain a public Internet 12 website on which the Administrator shall 13 publish such information relating to notice of 14 and application for awards under the SBIR 15 program and STTR program of each partici-16 pating Federal agency as the Administrator determines appropriate.". 17

18 SEC. 509. PREFERENCE FOR CLEAN COAL TECHNOLOGY

19 RESEARCH.

Section 9 of the Small Business Act (15
U.S.C. 638), as amended by this Act, is further
amended by adding at the end the following:
"(tt) CLEAN COAL TECHNOLOGY RESEARCH
PREFERENCE.—In making awards under this
section, a Federal agency shall give priority
to applications in a manner that increases the
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number of SBIR and STTR award recipients
 conducting research with respect to clean
 coal technology, including the gasification of
 coal.".

5 SEC. 510. REPORT ON ENHANCEMENT OF MANUFACTURING
6 ACTIVITIES.

Section 9 of the Small Business Act (15 7 8 U.S.C. 638), as amended by this Act, is further amended by adding at the end the following: 9 "(uu) REPORT ON ENHANCEMENT OF MANU-10 FACTURING ACTIVITIES.—Not later than Octo-11 ber 1, 2011, and annually thereafter, the head 12 13 of each Federal agency that makes more than 14 \$50,000,000 in awards under the SBIR and STTR programs of the agency combined shall 15 16 submit to the Committee on Small Business and Entrepreneurship of the Senate and the 17 18 Committee on Small Business and the Com-19 mittee on Science, Space, and Technology of 20 the House of Representatives a report that in-21 cludes—

22 "(1) a description of efforts under23 taken by the head of the Federal agency
24 to enhance manufacturing activities;

"(2) a comprehensive description of 1 2 the actions undertaken each year by the head of the Federal agency in carrying 3 out the SBIR or STTR program of the 4 agency in support of Executive Order 5 13329 (69 Fed. Reg. 9181; relating to en-6 7 couraging innovation in manufacturing); "(3) an assessment of the effective-8 ness of the actions described in para-9 graph (2) at enhancing the research and 10 development of manufacturing 11 tech-12 nologies and processes; and "(4) recommendations that the pro-13 gram managers of the SBIR or STTR pro-14 gram of the agency consider appropriate 15 for additional actions to increase the ef-16 17 fectiveness of enhancing manufacturing 18 activities.". SEC. 511. EXPRESS AUTHORITY TO "FAST-TRACK" PHASE II 19 20 AWARDS FOR PROMISING PHASE I RE-21 SEARCH. 22 Section 9 of the Small Business Act (15 23 U.S.C. 638), as amended by this Act, is further 24 amended by adding at the end the following:

"(vv) Authority to 'Fast-Track' Phase II 1 AWARDS FOR PROMISING PHASE I RESEARCH.-2 To address the delay between an award for 3 Phase I of an SBIR program and the applica-4 5 tion for and extension of an award for Phase II of such program, each Federal agency with 6 7 an SBIR program may develop 'fast-track' 8 programs to eliminate such delay by issuing 9 Phase II SBIR awards as soon as practicable, 10 including in appropriate cases simulta-11 neously with the issuance of the Phase I SBIR 12 award. The Administrator shall encourage the development of such 'fast-track' programs.". 13

14 SEC. 512. INCREASED PARTNERSHIPS BETWEEN SBIR
15 AWARDEES AND PRIME CONTRACTORS, VEN16 TURE CAPITAL INVESTMENT COMPANIES,
17 AND LARGER BUSINESSES.

Section 9 of the Small Business Act (15
U.S.C. 638), as amended by this Act, is further
amended by adding at the end the following:
"(ww) INCREASED PARTNERSHIPS.—

22 "(1) IN GENERAL.—Each agency re23 quired by this section to conduct an SBIR
24 program shall establish initiatives by
25 which the agency encourages partner-

ships between SBIR awardees and prime
 contractors, venture capital investment
 companies, business incubators, and larg er businesses, for the purpose of facili tating the progress of the SBIR awardees
 to Phase III.

"(2) DEFINITION.—In this subsection, 7 the term 'business incubator' means an 8 entity that provides coordinated and spe-9 cialized services to entrepreneurial busi-10 nesses which meet selected criteria dur-11 ing the businesses' startup phases, in-12 cluding providing services such as shared 13 office space and office services, access to 14 equipment, access to telecommunications 15 and technology services, flexible leases, 16 17 specialized management assistance, ac-18 cess to financing, mentoring and training 19 services, or other coordinated business or 20 technical support services designed to provide business development assistance 21 22 to entrepreneurial businesses during these businesses' startup phases.". 23

1SEC. 513. PREFERENCE FOR ACID MINE DRAINAGE RE-2SEARCH.

3 Section 9 of the Small Business Act (15 U.S.C. 638), as amended by this Act, is further 4 amended by adding at the end the following: 5 6 "(xx) ACID MINE DRAINAGE RESEARCH PREF-ERENCE.—In making awards under this sec-7 tion, a Federal agency shall give priority to 8 applications in a manner that increases the 9 10 number of SBIR and STTR award recipients conducting research related to reducing the 11 12 environmental impact, including with respect 13 to water quality, of acid mine drainage.".

14 SEC. 514. PREFERENCE FOR HYDRAULIC FRACTURING RE15 SEARCH.

Section 9 of the Small Business Act (15 16 U.S.C. 638), as amended by this Act, is further 17 amended by adding at the end the following: 18 19 "(yy) Hydraulic Fracturing Research PREFERENCE.—In making awards under this 20 section, a Federal agency shall give priority 21 22 to applications in a manner that increases the 23 number of SBIR and STTR award recipients 24 conducting research related to reducing the 25 environmental impact, including with respect 26 to water quality, of the use of hydraulic frac-•HR 1425 RH

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- 1 turing during natural gas exploration activi-
- 2 **ties.".**

**Union Calendar No. 85** 

112TH CONGRESS H. R. 1425

[Report No. 112-90, Parts I and II]

## A BILL

To reauthorize and improve the SBIR and STTR programs, and for other purposes.

JULY 1, 2011

Reported from the Committee on Small Business with an amendment

July 1, 2011

Committee on Armed Services discharged; committed to the Committee of the Whole House on the State of the Union and ordered to be printed