

117TH CONGRESS
1ST SESSION

H. R. 156

To amend title II of the Department of Energy Organization Act to reauthorize an office within the Department of Energy, to direct the Secretary of Energy to establish and carry out a comprehensive, nationwide energy-related industries jobs program, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

JANUARY 4, 2021

Mr. RUSH introduced the following bill; which was referred to the Committee on Education and Labor, and in addition to the Committee on Energy and Commerce, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To amend title II of the Department of Energy Organization Act to reauthorize an office within the Department of Energy, to direct the Secretary of Energy to establish and carry out a comprehensive, nationwide energy-related industries jobs program, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-
2 tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE; TABLE OF CONTENTS.**

4 (a) SHORT TITLE.—This Act may be cited as the
5 “Blue Collar to Green Collar Jobs Development Act of
6 2021”.

- 1 (b) TABLE OF CONTENTS.—The table of contents for
2 this Act is as follows:

See. 1. Short title; table of contents.

**TITLE I—OFFICE OF ECONOMIC IMPACT, DIVERSITY, AND
EMPLOYMENT**

Sec. 101. Name of office.
Sec. 102. Energy workforce development programs.
Sec. 103. Authorization.

TITLE II—ENERGY WORKFORCE DEVELOPMENT

Sec. 201. Energy workforce development.
Sec. 202. Energy workforce grant program.
Sec. 203. Definitions.

**3 3 **TITLE I—OFFICE OF ECONOMIC
4 4 IMPACT, DIVERSITY, AND EM-
5 5 PLOYMENT****

6 SEC. 101. NAME OF OFFICE.

- 7 (a) IN GENERAL.—Section 211 of the Department of
8 Energy Organization Act (42 U.S.C. 7141) is amended—
9 (1) in the section heading, by striking “MINOR-
10 ITY ECONOMIC IMPACT” and inserting “ECONOMIC
11 IMPACT, DIVERSITY, AND EMPLOYMENT”; and
12 (2) in subsection (a), by striking “Office of Mi-
13 nority Economic Impact” and inserting “Office of
14 Economic Impact, Diversity, and Employment”.

- 15 (b) CONFORMING AMENDMENT.—The table of con-
16 tents for the Department of Energy Organization Act is
17 amended by amending the item relating to section 211 to
18 read as follows:

“Sec. 211. Office of Economic Impact, Diversity, and Employment.”.

1 **SEC. 102. ENERGY WORKFORCE DEVELOPMENT PRO-**

2 **GRAMS.**

3 Section 211 of the Department of Energy Organiza-

4 tion Act (42 U.S.C. 7141) is amended—

5 (1) by redesignating subsections (f) and (g) as

6 subsections (g) and (h), respectively; and

7 (2) by inserting after subsection (e) the fol-

8 lowing:

9 “(f) The Secretary, acting through the Director, shall

10 establish and carry out the programs described in sections

11 201 and 202 of the Blue Collar to Green Collar Jobs De-

12 velopment Act of 2021.”.

13 **SEC. 103. AUTHORIZATION.**

14 Subsection (h) of section 211 of the Department of

15 Energy Organization Act (42 U.S.C. 7141), as redesi-

16 gnated by section 102 of this Act, is amended by striking

17 “not to exceed \$3,000,000 for fiscal year 1979, not to ex-

18 ceed \$5,000,000 for fiscal year 1980, and not to exceed

19 \$6,000,000 for fiscal year 1981. Of the amounts so appro-

20 priated each fiscal year, not less than 50 percent shall be

21 available for purposes of financial assistance under sub-

22 section (e).” and inserting “\$100,000,000 for each of fis-

23 cal years 2021 through 2025.”.

1 **TITLE II—ENERGY WORKFORCE**

2 **DEVELOPMENT**

3 **SEC. 201. ENERGY WORKFORCE DEVELOPMENT.**

4 (a) IN GENERAL.—Subject to the availability of ap-
5 propriations for such purpose, the Secretary, acting
6 through the Director of the Office of Economic Impact,
7 Diversity, and Employment, shall establish and carry out
8 a comprehensive, nationwide program to improve edu-
9 cation and training for jobs in energy-related industries
10 in order to increase the number of skilled workers trained
11 for such jobs.

12 (b) DIRECT ASSISTANCE.—

13 (1) IN GENERAL.—In carrying out the program
14 established under subsection (a), the Secretary may
15 provide—

16 (A) financial assistance awards, technical
17 assistance, and other assistance the Secretary
18 determines appropriate, to educational institu-
19 tions and covered organizations and programs,
20 including those serving unemployed energy
21 workers; and

22 (B) internships, fellowships, traineeships,
23 and apprenticeships at the Department of En-
24 ergy, including at the Department of Energy
25 national laboratories.

(2) DISTRIBUTION.—Subject to subsection (c),
the Secretary shall distribute assistance described in
paragraph (1) in a manner proportional to the needs
of energy-related industries and demand for jobs in
energy-related industries, consistent with informa-
tion developed under subsection (e).

(c) PRIORITY.—In carrying out the program established under subsection (a), the Secretary shall—

9 (1) prioritize the education and training of individuals from underrepresented communities for jobs
10 in energy-related industries, including in providing
11 internships, fellowships, traineeships, apprenticeships, and employment at the Department of Energy,
12 including at the Department of Energy national laboratories; and
13
14
15

19 (d) COLLABORATION AND OUTREACH.—In carrying
20 out the program established under subsection (a), the Sec-
21 retary shall—

22 (1) collaborate with—

(A) to the maximum extent possible, State workforce development boards, to maximize program efficiency;

(B) educational institutions and covered organizations and programs;

(C) energy-related industries and covered organizations and programs to increase the opportunities for, and enrollment of, students and other candidates, including students of minority-serving institutions and unemployed energy workers, to participate in industry internships, fellowships, traineeships, and apprenticeships;

(D) Federal-State Regional Commissions, including the Appalachia Regional Commission, the Delta Regional Authority, the Denali Commission, the Northern Border Regional Commission, the Northern Great Plains Regional Commission, and the Southeast Crescent Regional Commission; and

(2) conduct outreach activities to—

(A) encourage individuals from underrepresented communities and unemployed energy workers to enter into the STEM fields; and

(B) encourage and foster collaboration, mentorships, and partnerships among energy-related industries, and covered organizations and programs, that provide effective training

1 programs for jobs in energy-related industries
2 and educational institutions that seek to estab-
3 lish these types of programs in order to share
4 best practices and approaches that best suit
5 local, State, and national needs.

6 (e) CLEARINGHOUSE.—

7 (1) ESTABLISHMENT.—In carrying out the pro-
8 gram established under subsection (a), the Sec-
9 retary, in collaboration with the Commissioner of the
10 Bureau of Labor Statistics, the Secretary of Com-
11 merce, the Director of the Bureau of the Census,
12 and energy-related industries, shall establish a clear-
13 inghouse to—

14 (A) develop, maintain, and update informa-
15 tion and other resources, by State and by re-
16 gion, on—

17 (i) training programs for jobs in en-
18 ergy-related industries; and

19 (ii) the current and future workforce
20 needs of energy-related industries, and job
21 opportunities in such energy-related indus-
22 tries, including identification of jobs in en-
23 ergy-related industries for which there is
24 the greatest demand; and

(B) act as a resource for educational institutions and covered organizations and programs that would like to develop and implement training programs for such jobs.

(f) GUIDELINES TO DEVELOP SKILLS FOR AN ENERGY INDUSTRY WORKFORCE.—

11 (1) IN GENERAL.—In carrying out the program
12 established under subsection (a), the Secretary, in
13 collaboration with the Secretary of Education, the
14 Secretary of Commerce, the Secretary of Labor, and
15 the National Science Foundation, shall develop vol-
16 untary guidelines or best practices for educational
17 institutions to help provide students with the skills
18 necessary for jobs in energy-related industries, in-
19 cluding jobs in—

20 (A) the energy efficiency industry, includ-
21 ing jobs in energy efficiency (including architec-
22 ture, design, and construction of new energy ef-
23 ficient buildings), conservation, weatherization,
24 retrofitting, inspecting, auditing, and software
25 development;

(B) the renewable energy industry, including jobs in the development, engineering, manufacturing, and production of energy from renewable energy sources (such as solar, hydro-power, wind, and geothermal energy);

(C) the community energy resiliency industry, including jobs in the installation of rooftop solar, in battery storage, and in microgrid technologies;

(D) the fuel cell and hydrogen energy industry;

(E) the advanced automotive technology industry, including jobs relating to electric vehicle batteries, connectivity and automation, and advanced combustion engines;

(F) the manufacturing industry, including jobs as operations technicians, in operations and design in additive manufacturing, 3-D printing, and advanced composites and advanced aluminum and other metal alloys, and in industrial energy efficiency management systems, including power electronics, and other innovative technologies;

(G) the chemical manufacturing industry,
including jobs in construction (such as welders,

1 pipefitters, and tool and die makers), as instru-
2 ment and electrical technicians, machinists,
3 chemical process operators, engineers, quality
4 and safety professionals, and reliability engi-
5 neers;

6 (H) the utility industry, including jobs in
7 smart grid technology, cybersecurity manage-
8 ment, and the generation, transmission, and
9 distribution of electricity and natural gas, such
10 as electricians and utility dispatchers, techni-
11 cians, operators, lineworkers, engineers, sci-
12 entists, and information technology specialists;

13 (I) the alternative fuels industry, including
14 jobs in biofuel and bioproducts development and
15 production;

16 (J) the pipeline industry, including jobs in
17 pipeline construction and maintenance and jobs
18 as engineers and technical advisors;

19 (K) the nuclear energy industry, including
20 jobs as scientists, engineers, technicians, mathe-
21 maticians, and security personnel;

22 (L) the oil and gas industry, including jobs
23 as scientists, engineers, technicians, mathemati-
24 cians, petrochemical engineers, and geologists;
25 and

(M) the coal industry, including jobs as
coal miners, engineers, developers and manufac-
turers of state-of-the-art coal facilities, tech-
nology vendors, coal transportation workers and
operators, and mining equipment vendors.

INITIATIVES.—The guidelines or best practices developed under paragraph (1) shall include grade-specific guidelines for elementary schools and secondary schools for teaching energy efficiency technology, architecture, design, and construction of new energy-efficient buildings and building energy retrofits, manufacturing efficiency technology, community energy resiliency, and conservation initiatives.

23 (5) PROHIBITION.—Nothing in this subsection
24 shall be construed to authorize the Secretary or any
25 other officer or employee of the Federal Government

1 to require or coerce a State, local educational agen-
2 cy, or educational institution to adopt or carry out
3 the guidelines or best practices developed under
4 paragraph (1).

5 (g) CONSOLIDATION.—To the extent practicable, the
6 Secretary shall, to avoid duplication of efforts, carry out
7 the Equity in Energy Initiative of the Department of En-
8 ergy, the Minority Educational Institution Student Part-
9 nership Program of the Department of Energy, and any
10 other program of the Department of Energy that the Sec-
11 retary determines appropriate, through the program es-
12 tablished under subsection (a).

13 (h) AUTHORIZATION OF APPROPRIATIONS.—There is
14 authorized to be appropriated to carry out this section
15 \$20,000,000 for each of fiscal years 2021 through 2025.

16 **SEC. 202. ENERGY WORKFORCE GRANT PROGRAM.**

17 (a) PROGRAM.—

18 (1) ESTABLISHMENT.—Subject to the avail-
19 ability of appropriations for such purpose, the Sec-
20 retary, acting through the Director of the Office of
21 Economic Impact, Diversity, and Employment, shall
22 establish and carry out a program to provide grants
23 to eligible entities to pay the eligible wages of, or eli-
24 gible stipends for, individuals during the time period

1 that such individuals are receiving training to work
2 for an eligible business.

3 (2) GUIDELINES.—Not later than 60 days after
4 the date of enactment of this Act, the Secretary, in
5 consultation with eligible businesses, shall establish
6 guidelines that identify—

7 (A) criteria for wages and stipends to meet
8 to be eligible for purposes of the program estab-
9 lished pursuant to paragraph (1); and

10 (B) training that is eligible for purposes of
11 the program established pursuant to paragraph
12 (1).

13 (b) ELIGIBILITY.—For purposes of this section:

14 (1) ELIGIBLE BUSINESS.—The term “eligible
15 business” means a business that provides services
16 related to—

17 (A) renewable electric energy generation,
18 including solar, wind, geothermal, hydropower,
19 and other renewable electric energy generation
20 technologies;

21 (B) energy efficiency, including energy-effi-
22 cient lighting, heating, ventilation, and air con-
23 ditioning, air source heat pumps, advanced
24 building materials, insulation and air sealing,
25 and other high-efficiency products and services,

1 including auditing and inspection, architecture,
2 design, and construction of new energy efficient
3 buildings and building energy retrofits;

4 (C) grid modernization or energy storage,
5 including smart grid, microgrid and other dis-
6 tributed energy solutions, demand response
7 management, and home energy management
8 technology;

9 (D) advanced fossil energy technology, in-
10 cluding—

11 (i) advanced resource development;
12 (ii) carbon capture, storage, and use;
13 (iii) low-carbon power systems;
14 (iv) efficiency improvements that sub-
15 stantially reduce emissions; and
16 (v) direct air capture;

17 (E) nuclear energy, including research, de-
18 velopment, demonstration, and commercial ap-
19 plication relating to nuclear energy;

20 (F) cybersecurity for the energy sector, in-
21 cluding infrastructure, emergency planning, co-
22 ordination, response, and restoration;

23 (G) alternative fuels, including biofuel and
24 bioprocess development and production;

1 (H) advanced automotive technology, in-
2 cluding electric vehicle batteries, connectivity
3 and automation, and advanced combustion en-
4 gines; or

5 (I) fuel cell and hybrid fuel cell generation.

6 (2) ELIGIBLE ENTITY.—The term “eligible enti-
7 ty” means—

8 (A) an eligible business; or

9 (B) a labor organization, nonprofit organi-
10 zation, or qualified youth or conservation corps,
11 that provides training to individuals to work for
12 an eligible business, or works on behalf of any
13 such eligible business.

14 (3) ELIGIBLE STIPEND.—The term “eligible sti-
15 pend” means a stipend that meets the criteria iden-
16 tified pursuant to the guidelines established under
17 subsection (a)(2).

18 (4) ELIGIBLE WAGES.—The term “eligible
19 wages” means wages that meet the criteria identified
20 pursuant to the guidelines established under sub-
21 section (a)(2).

22 (c) USE OF GRANTS.—

23 (1) ELIGIBLE WAGES.—An eligible business
24 with—

- 1 (A) 20 or fewer employees may use a grant
2 provided under the program established under
3 subsection (a) to pay up to—
4 (i) 45 percent of an employee's eligi-
5 ble wages for the duration of the applicable
6 training for such employee, if the training
7 is provided by the eligible business; and
8 (ii) 90 percent of an employee's eligi-
9 ble wages for the duration of the applicable
10 training for such employee, if the training
11 is provided by an entity other than the eli-
12 gible business;
13 (B) 21 to 99 employees may use a grant
14 provided under the program established under
15 subsection (a) to pay up to—
16 (i) 37.5 percent of an employee's eligi-
17 ble wages for the duration of the applicable
18 training for such employee, if the training
19 is provided by the eligible business; and
20 (ii) 75 percent of an employee's eligi-
21 ble wages for the duration of the applicable
22 training for such employee, if the training
23 is provided by an entity other than the eli-
24 gible business; and

(C) 100 employees or more may use a grant provided under the program established under subsection (a) to pay up to—

18 (d) PRIORITY FOR TARGETED COMMUNITIES.—In
19 providing grants under the program established under
20 subsection (a), the Secretary shall give priority to an eligi-
21 ble entity that—

(1) recruits or trains individuals who are—

1 (B)(i) from underrepresented communities;

2

3 (ii) unemployed energy workers; and

4 (2) will provide individuals receiving training
5 with the opportunity to obtain or retain employment
6 at an eligible business.

7 (e) LIMIT.—An eligible entity may not receive more
8 than \$100,000 under the program established under sub-
9 section (a) per fiscal year.

10 (f) REPORT.—The Secretary shall submit to Con-
11 gress, annually for each year the program established
12 under subsection (a) is carried out, a report on such pro-
13 gram, including—

17 (2) recommendations on how to improve such
18 program.

19 (g) AUTHORIZATION OF APPROPRIATIONS.—There is
20 authorized to be appropriated to carry out this section
21 \$70,000,000 for each of fiscal years 2021 through 2025.

22 SEC. 203. DEFINITIONS.

23 In this Act:

24 (1) APPRENTICESHIP.—The term “apprentice-
25 ship” means an apprenticeship registered under the

1 Act of August 16, 1937 (commonly known as the
2 “National Apprenticeship Act”; 50 Stat. 664, chap-
3 ter 663; 29 U.S.C. 50 et seq.).

4 (2) COVERED ORGANIZATIONS AND PRO-
5 GRAMS.—The term “covered organizations and pro-
6 grams” means local workforce development boards,
7 State workforce development boards, nonprofit orga-
8 nizations, qualified youth or conservation corps,
9 labor organizations, pre-apprenticeship programs,
10 and apprenticeship programs.

11 (3) EDUCATIONAL INSTITUTION.—The term
12 “educational institution” means an elementary
13 school, secondary school, or institution of higher
14 education.

15 (4) ELEMENTARY SCHOOL AND SECONDARY
16 SCHOOL.—The terms “elementary school” and “sec-
17 ondary school” have the meanings given such terms
18 in section 8101 of the Elementary and Secondary
19 Education Act of 1965 (20 U.S.C. 7801).

20 (5) ENERGY-RELATED INDUSTRY.—The term
21 “energy-related industry” includes the energy effi-
22 ciency industry, renewable energy industry, commu-
23 nity energy resiliency industry, fuel cell and hydro-
24 gen energy industry, advanced automotive tech-
25 nology industry, chemical manufacturing industry,

1 electric utility industry, gas utility industry, alter-
2 native fuels industry, pipeline industry, nuclear en-
3 ergy industry, oil and gas industry, and coal indus-
4 try.

5 (6) INSTITUTION OF HIGHER EDUCATION.—The
6 term “institution of higher education” has the
7 meaning given such term in section 102 of the High-
8 er Education Act of 1965 (20 U.S.C. 1002), except
9 that such term does not include institutions de-
10 scribed in subparagraph (A) or (C) of subsection
11 (a)(1) of such section 102.

12 (7) JOBS IN ENERGY-RELATED INDUSTRIES.—
13 The term “jobs in energy-related industries” in-
14 cludes manufacturing, engineering, construction, and
15 retrofitting jobs in energy-related industries.

16 (8) LABOR ORGANIZATION.—The term “labor
17 organization” has the meaning given such term in
18 section 2 of the National Labor Relations Act (29
19 U.S.C. 152).

20 (9) LOCAL WORKFORCE DEVELOPMENT
21 BOARD.—The term “local workforce development
22 board” means a local board, as defined in section 3
23 of the Workforce Innovation and Opportunity Act
24 (29 U.S.C. 3102).

(B) A Tribal College or University (as defined in section 316(b) of the Higher Education Act of 1965 (20 U.S.C. 1059c(b))).

20 (F) A Native American-serving nontribal
21 institution (as defined in section 319(b) of the
22 Higher Education Act of 1965 (20 U.S.C.
23 1059f(b))).

24 (G) An Asian American and Native Amer-
25 ican Pacific Islander-serving institution (as de-

1 fined in section 320(b) of the Higher Education
2 Act of 1965 (20 U.S.C. 1059g(b))).

3 (H) A part B institution (as defined in
4 section 322 of the Higher Education Act of
5 1965 (20 U.S.C. 1061)).

6 (11) PRE-APPRENTICESHIP PROGRAM.—The
7 term “pre-apprenticeship program”—

8 (A) means a program or set of strategies
9 that is designed to prepare individuals to enter
10 and succeed in an apprenticeship program; and

11 (B) includes training and training cur-
12 riculum aligned with apprenticeship and indus-
13 try standards to teach participants necessary
14 industry-related skills and competencies.

15 (12) QUALIFIED YOUTH OR CONSERVATION
16 CORPS.—The term “qualified youth or conservation
17 corps” has the meaning given such term in section
18 203(11) of the Public Lands Corps Act of 1993 (16
19 U.S.C. 1722(11)).

20 (13) SECRETARY.—The term “Secretary”
21 means the Secretary of Energy.

22 (14) STATE WORKFORCE DEVELOPMENT
23 BOARD.—The term “State workforce development
24 board” means a State board, as defined in section

1 3 of the Workforce Innovation and Opportunity Act
2 (29 U.S.C. 3102).

3 (15) STEM.—The term “STEM” means
4 science, technology, engineering, and mathematics.

5 (16) UNDERREPRESENTED COMMUNITIES.—
6 The term “underrepresented communities” includes
7 religious and ethnic minorities, women, veterans, in-
8 dividuals with disabilities, individuals who are
9 socioeconomically disadvantaged, individuals who are
10 or were foster children, and formerly incarcerated
11 individuals.

