

113TH CONGRESS  
1ST SESSION

# H. R. 1869

To establish biennial budgets for the United States Government.

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## IN THE HOUSE OF REPRESENTATIVES

MAY 8, 2013

Mr. RIBBLE (for himself, Mr. RYAN of Wisconsin, Mr. POCAN, Mr. ROKITA, Mr. SCHRADER, and Mr. DUFFY) introduced the following bill; which was referred to the Committee on the Budget, and in addition to the Committees on Rules and Oversight and Government Reform, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

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# A BILL

To establish biennial budgets for the United States  
Government.

1       *Be it enacted by the Senate and House of Representa-*

2       *tives of the United States of America in Congress assembled,*

3       **SECTION 1. SHORT TITLE.**

4       This Act may be cited as the “Biennial Budgeting

5 and Enhanced Oversight Act of 2013”.

## 1           **TITLE I—CONGRESSIONAL 2            BUDGET PROCESS**

### 3   **SEC. 101. PURPOSES.**

4       Paragraphs (1) and (2) of section 2 of the Congres-  
5   sional Budget and Impoundment Control Act of 1974 are  
6   amended to read as follows:

7           “(1) to assure effective control over the budg-  
8   etary process;

9           “(2) to facilitate the determination biennially of  
10   the appropriate level of Federal revenues and ex-  
11   penditures by the Congress and the President;”.

### 12   **SEC. 102. DEFINITIONS.**

13       Section 3 of the Congressional Budget Act of 1974  
14   is amended by adding at the end the following new para-  
15   graphs:

16           “(12) The term ‘direct spending’ has the mean-  
17   ing given to such term in section 250(c)(8) of the  
18   Balanced Budget and Emergency Deficit Control  
19   Act of 1985.

20           “(13) The term ‘biennium’ means the period of  
21   2 consecutive fiscal years beginning on October 1 of  
22   any odd-numbered year.”.

### 23   **SEC. 103. REVISION OF TIMETABLE.**

24       Section 300 of the Congressional Budget Act of 1974  
25   (2 U.S.C. 631) is amended to read as follows:

1

## “TIMETABLE

2        “SEC. 300. The timetable with respect to the congressional budget process for any Congress (beginning with  
 3        the One Hundred Fourteenth Congress) is as follows:

## “First Session

**On or before:**

First Monday in February .....

February 15 .....

**Action to be completed:**

President submits budget recommendations.  
 Congressional Budget Office submits report to Budget Committees.

Not later than 6 weeks after  
 budget submission.

Committees submit views and estimates to  
 Budget Committees.

April 1 .....

Budget Committees report concurrent resolution on the biennial budget.

April 15 .....

Congress completes action on concurrent resolution on the biennial budget.

May 15 .....

Biennial appropriation bills may be considered in the House of Representatives.

June 10 .....

House Appropriations Committee reports last biennial appropriation bill.

June 15 .....

Congress completes action on reconciliation legislation.

June 30 .....

House completes action on biennial appropriation bills.

October 1 .....

Biennium begins.

## “Second Session

**On or before:**

First Monday in February .....

Not later than 6 weeks after  
 President submits budget review.

**Action to be completed:**

President submits budget review.  
 Congressional Budget Office submits report to Budget Committees.”.

5

## **SEC. 104. BIENNIAL CONCURRENT RESOLUTIONS ON THE BUDGET.**

6

7        (a) CONTENTS OF RESOLUTION.—Section 301(a) of  
 8        the Congressional Budget Act of 1974 (2 U.S.C. 632(a))  
 9        is amended—

10

      (1) in the matter preceding paragraph (1), by—

(A) striking “April 15 of each year” and inserting “April 15 of each odd-numbered year”;

12 (D) striking “each of the four ensuing fis-  
13 cal years” and inserting “each fiscal year in the  
14 next 2 bienniums”;

15                   (2) by striking paragraph (4) and inserting the  
16 following:

17               “(4) subtotals of new budget authority and out-  
18       lays for nondefense discretionary spending, defense  
19       discretionary spending, Medicare, Medicaid and  
20       other health-related spending, other direct spending  
21       (excluding interest), and net interest;”;

1                             (4) in paragraph (7), by striking “for the fiscal  
2                             year” and inserting “for each fiscal year in the bien-  
3                             nium”.

4                             (b) ADDITIONAL MATTERS IN CONCURRENT RESO-  
5                             LUTION.—Section 301(b) of the Congressional Budget Act  
6                             of 1974 is amended—

7                             (1) by striking paragraph (1), and by striking  
8                             paragraphs (6) through (9);

9                             (2) by redesignating paragraphs (2), (3), (4),  
10                             and (5) as paragraphs (1), (2), (3), and (4), respec-  
11                             tively;

12                             (3) in paragraph (2), as redesignated, by strik-  
13                             ing “for such fiscal year” and inserting “for either  
14                             fiscal year in such biennium”; and

15                             (4) by striking paragraph (3), as redesignated,  
16                             and inserting the following:

17                             “(3) set forth such other matters, and require  
18                             such other procedures, relating to the budget as may  
19                             be appropriate to carry out the purposes of the Act,  
20                             but shall not include a suspension or alteration of  
21                             the application of the motion to strike a provision as  
22                             set forth in section 310(d)(2) or (h)(2)(F).”.

23                             (c) VIEWS OF OTHER COMMITTEES.—Section 301(d)  
24                             of the Congressional Budget Act of 1974 (2 U.S.C.  
25                             632(d)) is amended by adding at the end the following

1 new sentences: “Each committee of the Senate or the  
2 House of Representatives shall review the strategic plans,  
3 performance plans, and performance reports required  
4 under section 306 of title 5, United States Code, and sec-  
5 tions 1115 and 1116 of title 31, United States Code, of  
6 all agencies under the jurisdiction of the committee. Each  
7 committee may provide its views on such plans or reports  
8 to the Committee on the Budget of the applicable House.”.

9           (d) HEARINGS AND REPORT.—Section 301(e) of the  
10 Congressional Budget Act of 1974 (2 U.S.C. 632(e)) is  
11 amended—

12           (1) in paragraph (1)—

13               (A) by striking “fiscal year” and inserting  
14               “biennium”; and

15               (B) by inserting after the second sentence  
16               the following: “On or before April 1 of each  
17               odd-numbered year, the Committee on the  
18               Budget of each House shall report to its House  
19               the concurrent resolution on the budget referred  
20               to in subsection (a) for the biennium beginning  
21               on October 1 of that year.”;

22           (2) in paragraph (2)—

23               (A) by redesignating subparagraphs (A),  
24               (B), (C), (D), (E), and (F) as subparagraphs  
25               (B), (C), (E), (F), (H), and (I), respectively;

(B) before subparagraph (B) (as redesignated), by inserting the following new subparagraph:

4               “(A) new budget authority and outlays for  
5               each major functional category, based on alloca-  
6               tions of the total levels set forth pursuant to  
7               subsection (a)(1);”;

(C) in subparagraph (C) (as redesignated),  
by striking “mandatory” and inserting “direct  
spending”;

11 (D) after subparagraph (C) (as redesign-  
12 nated), by inserting the following new subpara-  
13 graph:

14                     “(D) total outlays, total Federal revenues,  
15                     the surplus or deficit, and new budget authority  
16                     and outlays for nondefense discretionary spend-  
17                     ing, defense discretionary spending, Medicare,  
18                     Medicaid and other health-related spending,  
19                     other direct spending (excluding interest), social  
20                     security and other major functional categories,  
21                     as appropriate, and net interest as set forth in  
22                     such resolution as a percentage of the gross do-  
23                     mestic product of the United States;”; and

(E) after subparagraph (F) (as redesignated), by inserting the following new subparagraph:

“(G) if the concurrent resolution on the budget includes any allocation to a committee other than the Committee on Appropriations of levels in excess of current law levels, a justification for not subjecting any program, project, or activity (for which the allocation is made) to annual discretionary appropriations;”;

(3) in paragraph (3)—

(A)(i) by redesignating subparagraphs (A) and (B) as subparagraphs (B) and (C), respectively;

(ii) by striking subparagraphs (C) and (D);

(iii) by redesignating subparagraph (E) as subparagraph (D); and

(iv) by striking the period and the end of subparagraph (D), as redesignated, and inserting “; and”;

(B) before subparagraph (B), by inserting  
the following new subparagraph:

“(A) new budget authority and outlays for each major functional category, based on alloca-

1           tions of the total levels set forth pursuant to  
2           subsection (a)(1); and

(C) at the end, by adding the following new subparagraph:

5                         “(E) set forth, if required by subsection  
6                         (f), the calendar year in which, in the opinion  
7                         of the Congress, the goals for reducing unem-  
8                         ployment set forth in section 4(b) of the Em-  
9                         ployment Act of 1946 should be achieved.”.

10               (e) GOALS FOR REDUCING UNEMPLOYMENT.—Sec-  
11 tion 301(f) of the Congressional Budget Act of 1974 (2  
12 U.S.C. 632(f)) is amended by striking “fiscal year” each  
13 place it appears and inserting “biennium”.

14 (f) ECONOMIC ASSUMPTIONS.—Section 301(g)(1) of  
15 the Congressional Budget Act of 1974 (2 U.S.C.  
16 632(g)(1)) is amended by striking “for a fiscal year” and  
17 inserting “for a biennium”.

18 (g) SECTION HEADING.—The section heading of sec-  
19 tion 301 of the Congressional Budget Act of 1974 is  
20 amended by striking “ANNUAL” and inserting “BIEN-  
21 NIAL”.

22 (h) TABLE OF CONTENTS.—The item relating to sec-  
23 tion 301 in the table of contents set forth in section 1(b)  
24 of the Congressional Budget Act of 1974 is amended by  
25 striking “Annual” and inserting “Biennial”.

1   **SEC. 105. COMMITTEE ALLOCATIONS.**

2       Section 302 of the Congressional Budget Act of 1974

3   (2 U.S.C. 633) is amended—

4           (1) in subsection (a)(1) by—

5               (A) striking “for the first fiscal year of the  
6           resolution,” and inserting “for each fiscal year  
7           in the biennium,”;

8               (B) striking “for that period of fiscal  
9           years” and inserting “for all fiscal years cov-  
10          ered by the resolution”; and

11               (C) striking “for the fiscal year of that  
12          resolution” and inserting “for each fiscal year  
13          in the biennium”;

14           (2) in the first sentence of subsection (b), by  
15          striking “subsection (a)” and inserting “subsection  
16          (a)(1)”;

17           (3) in subsection (f)(1)—

18               (A) by striking “for a fiscal year” and in-  
19          serting “for a biennium”;

20               (B) by striking “first fiscal year” and in-  
21          serting “either fiscal year of the biennium”;  
22          and

23               (C) in subparagraph (A), by striking “as  
24          reported”;

25           (4) in subsection (f)(2)(A), by—

**7 SEC. 106. MULTIYEAR AUTHORIZATIONS OF APPROPRIA-**

**8 TIONS.**

9           (a) IN GENERAL.—Title III of the Congressional  
10 Budget Act of 1974 is amended by adding after section  
11 315 the following new section:

“SEC. 316. (a) It shall not be in order in the House of Representatives or the Senate to consider any measure that contains an authorization of appropriations for any purpose unless the measure includes such an authorization of appropriations for that purpose for not less than each fiscal year in one or more bienniums.

19        "(b)(1) For purposes of this section, an authorization  
20 of appropriations is an authorization for the enactment  
21 of an amount of appropriations or amounts not to exceed  
22 an amount of appropriations (whether stated as a sum cer-  
23 tain, as a limit, or as such sums as may be necessary)  
24 for any purpose for a fiscal year.

25       “(2) Subsection (a) does not apply with respect to  
26 an authorization of appropriations for a single fiscal year

1 for any program, project, or activity if the measure con-  
2 taining that authorization includes a provision expressly  
3 stating the following: ‘Congress finds that no authoriza-  
4 tion of appropriation will be required for [Insert name of  
5 applicable program, project, or activity] for any subse-  
6 quent fiscal year.’.

7       “(c) For purposes of this section, the term ‘measure’  
8 means a bill, joint resolution, amendment, motion, or con-  
9 ference report.”.

10       (b) CONFORMING AMENDMENT.—The table of con-  
11 tents set forth in section 1(b) of the Congressional Budget  
12 and Impoundment Control Act of 1974 is amended by in-  
13 serting after the item relating to section 315 the following  
14 new item:

“See. 316. Multiyear authorizations of appropriations.”.

15 **SEC. 107. ADDITIONAL AMENDMENTS TO THE CONGRES-**  
16 **SIONAL BUDGET ACT OF 1974 TO EFFEC-**  
17 **TUATE BIENNIAL BUDGETING.**

18       (a) DEFINITIONS.—Section 3 of the Congressional  
19 Budget and Impoundment Control Act of 1974 is amend-  
20 ed by adding at the end the following new paragraphs:

21           “(12) The term ‘Medicare’ means programs  
22 within budget function 570.

23           “(13) The term ‘Medicaid and other health-re-  
24 lated spending’ means programs within budget func-  
25 tion 550.

1           “(14) The term ‘other direct spending’ means  
2        programs other than those within budget functions  
3        550 and 570, excluding Social Security and net in-  
4        terest.”.

5           (b) COMPLETION OF HOUSE COMMITTEE ACTION ON  
6 APPROPRIATION BILLS.—Section 307 of the Congres-  
7 sional Budget Act of 1974 (2 U.S.C. 638) is amended—  
8           (1) by striking “each year” and inserting “each  
9        odd-numbered year”;

10          (2) by striking “annual” and inserting “bien-  
11        nial”;

12          (3) by striking “fiscal year” and inserting “bi-  
13        ennium”; and

14          (4) by striking “that year” and inserting “each  
15        odd-numbered year”.

16          (c) COMPLETION OF HOUSE ACTION ON REGULAR  
17 APPROPRIATION BILLS.—Section 309 of the Congres-  
18 sional Budget Act of 1974 (2 U.S.C. 640) is amended—

19          (1) by inserting “of any odd-numbered calendar  
20        year” after “July”;

21          (2) by striking “annual” and inserting “bien-  
22        nial”; and

23          (3) by striking “fiscal year” and inserting “bi-  
24        ennium”.

1       (d) RECONCILIATION PROCESS.—Section 310 of the  
2 Congressional Budget Act of 1974 (2 U.S.C. 641) is  
3 amended—

4               (1) in subsection (a), in the matter preceding  
5 paragraph (1), by striking “any fiscal year” and in-  
6 serting “any biennium”;

7               (2) in subsection (a)(1), by striking “such fiscal  
8 year” each place it appears and inserting “any fiscal  
9 year covered by such resolution”; and

10              (3) by striking subsection (f) and redesignating  
11 subsection (g) as subsection (f).

12       (e) SECTION 311 POINT OF ORDER.—

13              (1) IN THE HOUSE OF REPRESENTATIVES.—  
14 Section 311(a)(1) of the Congressional Budget Act  
15 of 1974 (2 U.S.C. 642(a)) is amended—

16                  (A) by striking “for a fiscal year” and in-  
17 serting “for a biennium”;

18                  (B) by striking “the first fiscal year” each  
19 place it appears and inserting “either fiscal  
20 year of the biennium”; and

21                  (C) by striking “that first fiscal year” and  
22 inserting “each fiscal year in the biennium”.

23              (2) IN THE SENATE.—Section 311(a)(2) of the  
24 Congressional Budget Act of 1974 is amended—

4 (B) in subparagraph (B)—

5 (i) by striking “that first fiscal year”  
6 the first place it appears and inserting  
7 “each fiscal year in the biennium”; and

## 1 (f) MAXIMUM DEFICIT AMOUNT POINT OF ORDER.—

2 Section 312(c) of the Congressional Budget Act of 1974

3 (2 U.S.C. 643) is amended—

4 (1) by striking “for a fiscal year” and inserting

5 “for a biennium”;

6 (2) in paragraph (1), by striking “first fiscal

7 year” and inserting “either fiscal year in the bien-

8 nium”;

9 (3) in paragraph (2), by striking “that fiscal

10 year” and inserting “either fiscal year in the bien-

11 nium”; and

12 (4) in the matter following paragraph (2), by

13 striking “that fiscal year” and inserting “the appli-

14 cable fiscal year”.

1     **TITLE II—CONFORMING AMEND-**  
2     **MENTS TO THE RULES OF**  
3     **THE HOUSE OF REPRESENTA-**  
4     **TIVES, THE BALANCED BUDG-**  
5     **ET AND EMERGENCY DEFICIT**  
6     **CONTROL ACT OF 1985, AND**  
7     **THE CONGRESSIONAL BUDG-**  
8     **ET ACT OF 1974**

9     **SEC. 201. AMENDMENTS TO THE RULES OF THE HOUSE OF**  
10           **REPRESENTATIVES TO EFFECTUATE BIEN-**  
11           **NIAL BUDGETING.**

12       (a) Clause 2(a) of rule XXI of the Rules of the House  
13 of Representatives is amended by adding at the end the  
14 following new subparagraph:

15       “(3)(A) Except as provided by subdivision (B), an ap-  
16 propriation may not be reported in a general appropriation  
17 bill (other than a supplemental appropriation bill), and  
18 may not be in order as an amendment thereto, unless it  
19 provides new budget authority or establishes a level of ob-  
20 ligations under contract authority for each fiscal year of  
21 a biennium.

22       “(B) Subdivision (A) does not apply with respect to  
23 an appropriation for a single fiscal year for any program,  
24 project, or activity if the bill or amendment thereto con-  
25 taining that appropriation includes a provision expressly

1 stating the following: ‘Congress finds that no additional  
2 funding beyond one fiscal year will be required and the  
3 [Insert name of applicable program, project, or activity]  
4 will be completed or terminated after the amount provided  
5 has been expended.’.

6       “(C) For purposes of paragraph (b), the statement  
7 set forth in subdivision (B) with respect to an appropria-  
8 tion for a single fiscal year for any program, project, or  
9 activity may be included in a general appropriation bill  
10 or amendment thereto.”.

11       (b) Clause 4(a)(1)(A) of rule X of the Rules of the  
12 House of Representatives is amended by inserting “odd-  
13 numbered” after “each”.

14       (c) Clause 4(a)(4) of rule X of the Rules of the House  
15 of Representatives is amended by striking “fiscal year”  
16 and inserting “biennium”.

17       (d) Clause 4(b)(2) of rule X of the Rules of the House  
18 of Representatives is amended by striking “each fiscal  
19 year” and inserting “the biennium”.

20       (e) Clause 4(b) of rule X of the Rules of the House  
21 of Representatives is amended by striking “and” at the  
22 end of subparagraph (5), by striking the period and insert-  
23 ing “; and” at the end of subparagraph (6), and by adding  
24 at the end the following new subparagraph:

1               “(7) use the second session of each Congress to  
2       study issues with long-term budgetary and economic  
3       implications.”.

4               (f) Clause 4(e) of rule X of the Rules of the House  
5       of Representatives is amended by striking “annually” each  
6       place it appears and inserting “biennially” and by striking  
7       “annual” and inserting “biennial”.

8               (g) Clause 4(f) of rule X of the Rules of the House  
9       of Representatives is amended—

10               (1) by inserting “during each odd-numbered  
11       year” after “the submission of the budget by the  
12       President”;

13               (2) by striking “fiscal year” the first place it  
14       appears and inserting “biennium”; and

15               (3) by striking “that fiscal year” and inserting  
16       “each fiscal year in such ensuing biennium”.

17               (h) Clause 5(b)(1) of rule XXII of the House of Rep-  
18       resentatives is amended by striking “or (c)” and inserting  
19       “or (3) or 2(c)”.

20               (i) Clause 11(i) of rule X of the Rules of the House  
21       of Representatives is amended by striking “during the  
22       same or preceding fiscal year”.

23               (j) Clause 3(d)(2)(A) of rule XIII of the Rules of the  
24       House of Representatives is amended by striking “five”  
25       both places it appears and inserting “six”.

1       (k) Clause 5(a)(1) of rule XIII of the Rules of the  
2 House of Representatives is amended by striking “fiscal  
3 year after September 15 in the preceding fiscal year” and  
4 inserting “biennium after September 15 of the calendar  
5 year in which such biennium begins”.

6 **SEC. 202. CONFORMING AMENDMENTS TO THE CONGRES-**

7 **SIONAL BUDGET ACT OF 1974.**

8       (a) SECTION 202(e).—Section 202(e)(1)(C) of the  
9 Congressional Budget Act of 1974 is amended by striking  
10 “(b)(2)(A) and for excise taxes assumed to be extended  
11 under section 257(b)(2)(C)”.

12       (b) SECTION 302(a)(1).—Section 302(a)(1) of the  
13 Congressional Budget Act of 1974 is amended by striking  
14 “(except in the case of the Committee on Appropriations  
15 only for the fiscal year of that resolution)”.

16       (c) SECTION 302(f)(1).—Section 302(f)(1) of the  
17 Congressional Budget Act of 1974 is amended by inserting  
18 “or outlays” after “new budget authority”.

19       (d) SECTION 308(a).—Section 308(a)(3)(C) of the  
20 Congressional Budget Act of 1974 is repealed.

21       (e) SECTION 308(d).—Section 308(d) of the Congres-  
22 sional Budget Act of 1974 is amended by striking  
23 “252(d)(5)” and inserting “252(c)”.

**1 TITLE III—CONFORMING  
2 AMENDMENTS TO TITLES 1, 5,  
3 31, AND 39, UNITED STATES  
4 CODE**

**5 SEC. 301. TWO-YEAR APPROPRIATIONS; TITLE AND STYLE**  
**6 OF APPROPRIATION ACTS.**

7       Section 105 of title 1, United States Code, is amend-  
8       ed to read as follows:

## **9 “§ 105. Title and style of appropriation Acts**

“(a) The style and title of all Acts making appropri-  
ations for the support of the Government shall be as fol-  
lows: ‘An Act making appropriations [here insert the ob-  
ject] for each fiscal year in the biennium of fiscal years  
[here insert the fiscal years of the biennium].’.

15        "(b) All Acts making regular appropriations for the  
16 support of the Government shall be enacted for a biennium  
17 and shall specify the amount of appropriations provided  
18 for each fiscal year in such period.

19       “(c) For purposes of this section, the term ‘biennium’  
20 has the same meaning as in section 3(13) of the Congress-  
21 sional Budget and Impoundment Control Act of 1974 (2  
22 U.S.C. 622(13)).”.

## 1 SEC. 302. AMENDMENTS TO TITLE 31, UNITED STATES

## 2 CODE.

3 (a) DEFINITION.—Section 1101 of title 31, United  
4 States Code, is amended by adding at the end the fol-  
5 lowing new paragraph:

6 “(3) ‘biennium’ has the meaning given to such  
7 term in paragraph (13) of section 3 of the Congres-  
8 sional Budget and Impoundment Control Act of  
9 1974 (2 U.S.C. 622(12)).”.

10 (b) BUDGET CONTENTS AND SUBMISSION TO THE  
11 CONGRESS.—

12 (1) SCHEDULE.—The matter preceding para-  
13 graph (1) in section 1105(a) of title 31, United  
14 States Code, is amended to read as follows:

15 “(a) On or before the first Tuesday in February of  
16 each odd-numbered year, beginning with the One Hundred  
17 Fourteenth Congress, the President shall transmit to the  
18 Congress the budget for the biennium beginning on Octo-  
19 ber 1 of such calendar year. The budget transmitted under  
20 this subsection shall include a budget message and sum-  
21 mary and supporting information. The President shall in-  
22 clude in each budget submission the following:”.

23 (2) EXPENDITURES.—Section 1105(a)(5) of  
24 title 31, United States Code, is amended by striking  
25 “the fiscal year for which the budget is submitted  
26 and the 4 fiscal years after that year” and inserting

1       “each fiscal year in the biennium for which the  
2       budget is submitted and in the succeeding 4 years”.

3                     (3) RECEIPTS.—Section 1105(a)(6) of title 31,  
4       United States Code, is amended by striking “the fis-  
5       cal year for which the budget is submitted and the  
6       4 fiscal years after that year” and inserting “each  
7       fiscal year in the biennium for which the budget is  
8       submitted and in the succeeding 4 years”.

9                     (4) BALANCE STATEMENTS.—Section  
10      1105(a)(9)(C) of title 31, United States Code, is  
11      amended by striking “the fiscal year” and inserting  
12      “each fiscal year in the biennium”.

13                     (5) GOVERNMENT FUNCTIONS AND ACTIVI-  
14       TIES.—Section 1105(a)(12) of title 31, United  
15       States Code, is amended in subparagraph (A), by  
16       striking “the fiscal year” and inserting “each fiscal  
17       year in the biennium”.

18                     (6) ALLOWANCES.—Section 1105(a)(13) of title  
19       31, United States Code, is amended by striking “the  
20       fiscal year” and inserting “each fiscal year in the bi-  
21       ennium”.

22                     (7) ALLOWANCES FOR UNANTICIPATED AND  
23       UNCONTROLLABLE EXPENDITURES.—Section  
24       1105(a)(14) of title 31, United States Code, is  
25       amended by striking “that year” and inserting “each

1       fiscal year in the biennium for which the budget is  
2       submitted”.

3                     (8) TAX EXPENDITURES.—Section 1105(a)(16)  
4       of title 31, United States Code, is amended by strik-  
5       ing “the fiscal year” and inserting “each fiscal year  
6       in the biennium”.

7                     (9) ESTIMATES FOR FUTURE YEARS.—Section  
8       1105(a)(17) of title 31, United States Code, is  
9       amended—

10                         (A) by striking “the fiscal year following  
11       the fiscal year” and inserting “each fiscal year  
12       in the biennium following the biennium”;

13                         (B) by striking “that following fiscal year”  
14       and inserting “each such fiscal year”; and

15                         (C) by striking “fiscal year before the fis-  
16       cal year” and inserting “biennium before the bi-  
17       ennium”.

18                     (10) PRIOR YEAR OUTLAYS.—Section  
19       1105(a)(18) of title 31, United States Code, is  
20       amended—

21                         (A) by striking “the prior fiscal year” and  
22       inserting “each of the 2 most recently com-  
23       pleted fiscal years.”;

24                         (B) by striking “for that year” and insert-  
25       ing “with respect to those fiscal years”; and

(C) by striking “in that year” and inserting “in those fiscal years”.

13               “(40) Totals of new budget authority and out-  
14               lays.

15               “(41) Total Federal revenues and the amount,  
16               if any, by which the aggregate level of Federal reve-  
17               nues should be increased or decreased by bills and  
18               resolutions to be reported by the appropriate com-  
19               mittees.

## 20 “(42) The surplus or deficit in the budget.

21               “(43) Subtotals of new budget authority and  
22               outlays for nondefense discretionary spending, de-  
23               fense discretionary spending, direct spending (ex-  
24               cluding interest), contingencies, and net interest.

25                   “(44) The public debt.”.

1       (c) ESTIMATED EXPENDITURES OF LEGISLATIVE  
2 AND JUDICIAL BRANCHES.—Section 1105(b) of title 31,  
3 United States Code, is amended by striking “each year”  
4 and inserting “each even-numbered year”.

5       (d) RECOMMENDATIONS TO MEET ESTIMATED DE-  
6 FICIENCIES.—Section 1105(c) of title 31, United States  
7 Code, is amended—

8              (1) by striking “the fiscal year for” the first  
9 place it appears and inserting “each fiscal year in  
10 the biennium for”;

11              (2) by striking “the fiscal year for” the second  
12 place it appears and inserting “each fiscal year of  
13 the biennium, as the case may be,”; and

14              (3) by striking “that year” and inserting “for  
15 each year of the biennium”.

16       (e) ADDITIONAL OUTYEAR DATA.—Section 1105(d)  
17 of title 31, United States Code, is amended by inserting  
18 “(1)” after “(d)” and by adding at the end the following  
19 new paragraph:

20              “(2) Each budget submission shall include a budget  
21 message and summary and supporting information and,  
22 as a separately delineated statement, the levels requires  
23 in paragraphs (40) through (44) of subsection (a) for at  
24 least each of the 4 ensuing fiscal years after the biennium  
25 covered by the budget submission under such subsection.”.

1       (f) CAPITAL INVESTMENT ANALYSIS.—Section  
2 1105(e)(1) of title 31, United States Code, is amended  
3 by striking “ensuing fiscal year” and inserting “biennium  
4 to which such budget relates”.

5       (g) SUPPLEMENTAL BUDGET ESTIMATES AND  
6 CHANGES.—

7           (1) IN GENERAL.—Section 1106(a) of title 31,  
8 United States Code, is amended—

9                  (A) in the matter preceding paragraph (1),  
10                 by—

11                      (i) inserting “and before February 1  
12                     of each even-numbered year” after “Before  
13                     July 16 of each year”; and

14                      (ii) striking “fiscal year” and insert-  
15                     ing “biennium”;

16                      (B) in paragraph (1), by striking “that fis-  
17                     cal year” and inserting “each fiscal year in  
18                     such biennium”;

19                      (C) in paragraph (2), by striking “4 fiscal  
20                     years following the fiscal year” and inserting  
21                     “at least 4 fiscal years following the biennium”;

22                     and

23                      (D) in paragraph (3), by striking “fiscal  
24                     year” and inserting “biennium”.

(2) CHANGES.—Section 1106(b) of title 31, United States Code, is amended by—

(A) striking “the fiscal year” and inserting  
“each fiscal year in the biennium”; and

(B) inserting “and before February 15 of each even-numbered year” after “Before July 16 of each year”.

8           (h) CURRENT PROGRAMS, PROJECTS, AND ACTIVI-  
9 TIES ESTIMATES.—

1       (i) YEAR-AHEAD REQUESTS FOR AUTHORIZING LEG-  
2 ISLATION.—Section 1110 of title 31, United States Code,  
3 is amended by—

4               (1) striking “May 16” and inserting “March  
5 31”; and

6               (2) striking “year before the year in which the  
7 fiscal year begins” and inserting “calendar year pre-  
8 ceding the calendar year in which the biennium be-  
9 gins”.

10     (j) PERFORMANCE PLANS.—Section 1115 of title 31,  
11 United States Code, is amended—

12               (1) in subsection (a)—

13                       (A) in the matter before paragraph (1) by  
14 striking “an annual” and inserting “a bien-  
15 nial”;

16                       (B) in paragraph (1) by inserting after  
17 “program activity” the following: “for both  
18 years 1 and 2 of the biennial plan”;

19                       (C) in paragraph (5) by striking “and”  
20 after the semicolon;

21                       (D) in paragraph (6) by striking the period  
22 and inserting a semicolon; and inserting “and”  
23 after the inserted semicolon; and

24                       (E) by adding after paragraph (6) the fol-  
25 lowing:

1               “(7) cover each fiscal year of the biennium be-  
2 ginning with the first fiscal year of the next biennial  
3 budget cycle.”;

4               (2) in subsection (d) by striking “annual” and  
5 inserting “biennial”; and

6               (3) in paragraph (6) of subsection (f) by strik-  
7 ing “annual” and inserting “biennial”.

8               (k) PILOT PROJECTS FOR PERFORMANCE BUDG-  
9 ETING.—Section 1119 of title 31, United States Code, is  
10 amended—

11               (1) in paragraph (1) of subsection (d), by strik-  
12 ing “annual” and inserting “biennial”; and

13               (2) in subsection (e), by striking “annual” and  
14 inserting “biennial”.

15               (l) MANAGERIAL ACCOUNTABILITY AND FLEXI-  
16 BILITY.—Section 9703 of title 31, United States Code, re-  
17 lating to managerial accountability, is amended—

18               (1) in subsection (a)—

19               (A) in the first sentence by striking “Be-  
20 ginning with fiscal year 1999, the” and insert-  
21 ing “Beginning with fiscal year 2016, the bien-  
22 nial” and by striking “annual”; and

23               (B) by striking “section 1105(a)(29)” and  
24 inserting “section 1105(a)(28)”; and

25               (2) in subsection (e)—

- 1                             (A) in the first sentence by striking “one
- 2                             or” before “years”;
- 3                             (B) in the second sentence by striking “a
- 4                             subsequent year” and inserting “for a subse-
- 5                             quent 2-year period”; and
- 6                             (C) in the third sentence by striking
- 7                             “three” and inserting “four”.

8   **SEC. 303. GOVERNMENT STRATEGIC AND PERFORMANCE  
9                             PLANS ON A BIENNIAL BASIS.**

- 10                           (a) STRATEGIC PLANS.—(1) Section 306 of title 5,
- 11                           United States Code, is amended—
  - 12                             (A) in subsection (a), by striking “September
  - 13                             30, 1997” and inserting “September 30, 2014”;
  - 14                             (B) in subsection (b)—
    - 15                                 (i) by striking “at least every three years”
    - 16                                 and inserting “at least every 4 years”; and
    - 17                                 (ii) by striking “five years forward” and
    - 18                                 inserting “six years forward”; and
  - 19                             (C) in subsection (c), by inserting a comma
  - 20                             after “section” the second place it appears and add-
  - 21                             ing “including a strategic plan submitted by Sep-
  - 22                             tember 30, 2014, meeting the requirements of sub-
  - 23                             section (a)”.
- 24                             (2) Section 2802 of title 39, United States Code, is
- 25                             amended—

1                   (A) in subsection (a), by striking “September  
2                   30, 1997” and inserting “September 30, 2014”;

3                   (B) in subsection (b), by—

4                         (i) striking “five years forward” and in-  
5                         serting “six years forward”; and

6                         (ii) striking “at least every three years”  
7                         and inserting “at least every 4 years”; and

8                   (C) in subsection (c), by inserting “, including  
9                   a strategic plan submitted by September 30, 2014,  
10                  meeting the requirements of subsection (a)” before  
11                  the period.

12                  (b) PERFORMANCE PLANS.—Section 2803(a) of title  
13                  39, United States Code, is amended—

14                         (1) in the matter before paragraph (1), by  
15                         striking “an annual” and inserting “a biennial”;

16                         (2) in paragraph (1), by inserting after “pro-  
17                         gram activity” the following: “for both years 1 and  
18                         2 of the biennial plan”;

19                         (3) in paragraph (5), by striking “and” after  
20                         the semicolon;

21                         (4) in paragraph (6), by striking the period and  
22                         inserting “; and”; and

23                         (5) by adding after paragraph (6) the following:

1           “(7) cover each fiscal year of the biennium be-  
2       ginning with the first fiscal year of the next biennial  
3       budget cycle.”.

4       **TITLE IV—EFFECTIVE DATE**

5       **SEC. 401. EFFECTIVE DATE.**

6       (a) IN GENERAL.—Except as provided by subsection  
7       (b), the amendments made by this Act shall take effect  
8       immediately before noon January 3, 2015.

9       (b) EXCEPTION.—The amendments made by section  
10      303 shall take effect on September 30, 2014.

