

116TH CONGRESS  
1ST SESSION

# H. R. 3502

To amend the Public Health Service Act and title XI of the Social Security Act to protect health care consumers from surprise billing practices, and for other purposes.

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## IN THE HOUSE OF REPRESENTATIVES

JUNE 26, 2019

Mr. RUIZ (for himself, Mr. BUCSHON, Mr. MORELLE, Mr. BERA, Mr. WENSTRUP, Ms. SHALALA, Mr. TAYLOR, Mr. DAVID P. ROE of Tennessee, Mr. BANKS, Mr. HIGGINS of New York, Mr. GRIJALVA, Mr. CISNEROS, Mr. SOTO, Mr. HARRIS, Mr. HUDSON, Ms. SCHRIER, Mr. MARSHALL, Mr. DUNN, Mr. STIVERS, Mr. DESJARLAIS, Mr. BURCHETT, Mr. RIGGLEMAN, Mr. WATKINS, Mr. JOYCE of Pennsylvania, Mr. SMUCKER, Ms. STEFANIK, Mr. THOMPSON of Pennsylvania, Mr. WRIGHT, Mr. NORCROSS, Mrs. LOWEY, Mr. CÁRDENAS, Mr. DESAULNIER, and Ms. KELLY of Illinois) introduced the following bill; which was referred to the Committee on Energy and Commerce, and in addition to the Committees on Ways and Means, Oversight and Reform, and Education and Labor, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

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## A BILL

To amend the Public Health Service Act and title XI of the Social Security Act to protect health care consumers from surprise billing practices, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

1 **SECTION 1. SHORT TITLE; TABLE OF CONTENTS.**

2 (a) SHORT TITLE.—This Act may be cited as the  
3 “Protecting People From Surprise Medical Bills Act”.

4 (b) TABLE OF CONTENTS.—The table of contents for  
5 this Act is as follows:

- Sec. 1. Short title; table of contents.
- Sec. 2. Preventing surprise medical bills.
- Sec. 3. Transparency regarding in-network and out-of-network deductibles.
- Sec. 4. Transparency for in-network patients.
- Sec. 5. Reporting requirements.
- Sec. 6. Billing statute of limitations.
- Sec. 7. Application.
- Sec. 8. Studies by Secretaries of Health and Human Services and of Labor.
- Sec. 9. Regulations.

6 **SEC. 2. PREVENTING SURPRISE MEDICAL BILLS.**

7 (a) EMERGENCY SERVICES PERFORMED BY NON-  
8 PARTICIPATING PROVIDERS.—Section 2719A of the Pub-  
9 lic Health Service Act (42 U.S.C. 300gg–19a) is amend-  
10 ed—

11 (1) in subsection (b)—

12 (A) in paragraph (1)—

13 (i) in the matter preceding subpara-  
14 graph (A)—

15 (I) by striking “offering group or  
16 individual health insurance issuer”  
17 and inserting “offering group or indi-  
18 vidual health insurance coverage”;  
19 and

1 (II) by striking “paragraph  
2 (2)(B)” and inserting “paragraph  
3 (2)”;

4 (ii) in subparagraph (B), by inserting  
5 “or a participating emergency facility, as  
6 applicable,” after “participating provider”;  
7 and

8 (iii) in subparagraph (C)—

9 (I) in the matter preceding clause  
10 (i), by inserting “by a nonpartici-  
11 pating provider or a nonparticipating  
12 emergency facility” after “enrollee”;

13 (II) by striking clause (i);

14 (III) by striking “(ii)(I) such  
15 services” and inserting “(i) such serv-  
16 ices”;

17 (IV) by striking “where the pro-  
18 vider of services does not have a con-  
19 tractual relationship with the plan for  
20 the providing of services”;

21 (V) by striking “emergency de-  
22 partment services received from pro-  
23 viders who do have such a contractual  
24 relationship with the plan; and” and  
25 inserting “emergency services received

1 from participating providers and par-  
2 ticipating emergency facilities with re-  
3 spect to such plan;”;

4 (VI) by striking “(II) if such serv-  
5 ices” and all that follows through  
6 “were provided in-network” and in-  
7 serting the following:

8 “(ii) the cost-sharing requirement (ex-  
9 pressed as a copayment amount, coinsur-  
10 ance rate, or deductible) is not greater  
11 than the requirement that would apply if  
12 such services were provided by a partici-  
13 pating provider or a participating emer-  
14 gency facility;”; and

15 (VII) by adding at the end the  
16 following new clauses:

17 “(iii) the group health plan or health  
18 insurance issuer offering group or indi-  
19 vidual health insurance coverage pays to  
20 such provider or facility, respectively, sub-  
21 ject to subsection (f), the amount by which  
22 the commercially reasonable rate, as deter-  
23 mined by the plan or issuer, for such serv-  
24 ices exceeds the cost-sharing amount for  
25 such services (as determined in accordance

1 with clause (ii) and, if applicable, any  
2 amount to reconcile the difference between  
3 such rate so paid and the specified rate de-  
4 termined under subsection (f)(1)) for such  
5 services; and

6 “(iv) there shall be counted toward  
7 any deductible or out-of-pocket maximums  
8 applied under the plan any cost-sharing  
9 payments made by the participant, bene-  
10 ficiary, or enrollee with respect to such  
11 emergency services so furnished in the  
12 same manner as if such cost-sharing pay-  
13 ments were with respect to emergency  
14 services furnished by a participating pro-  
15 vider and a participating emergency facil-  
16 ity.”; and

17 (B) in paragraph (2)—

18 (i) in the matter preceding subpara-  
19 graph (A), by inserting “and subsection  
20 (e)” after “this subsection”;

21 (ii) by redesignating subparagraph  
22 (C) as subparagraph (H); and

23 (iii) by inserting after subparagraph  
24 (C) the following subparagraphs:

1           “(D) NONPARTICIPATING EMERGENCY FA-  
2           CILITY; PARTICIPATING EMERGENCY FACIL-  
3           ITY.—

4           “(i) NONPARTICIPATING EMERGENCY  
5           FACILITY.—The term ‘nonparticipating  
6           emergency facility’ means, with respect to  
7           an item or service and a group health plan  
8           or health insurance coverage offered by a  
9           health insurance issuer, an emergency de-  
10          partment of a hospital or an independent  
11          freestanding emergency department, that  
12          does not have a contractual relationship  
13          with the plan or coverage for furnishing  
14          such item or service.

15          “(ii) PARTICIPATING EMERGENCY FA-  
16          CILITY.—The term ‘participating emer-  
17          gency facility’ means, with respect to an  
18          item or service and a group health plan or  
19          health insurance coverage offered by a  
20          health insurance issuer, an emergency de-  
21          partment of a hospital or an independent  
22          freestanding emergency department, that  
23          has a contractual relationship with the  
24          plan or coverage for furnishing such item  
25          or service.

1                   “(E) NONPARTICIPATING PROVIDERS; PAR-  
2                   TICIPATING PROVIDERS.—

3                   “(i) NONPARTICIPATING PROVIDER.—

4                   The term ‘nonparticipating provider’  
5                   means, with respect to an item or service  
6                   and a group health plan or health insur-  
7                   ance coverage offered by a health insur-  
8                   ance issuer, a physician or other health  
9                   professional who is licensed by the State  
10                  involved to furnish such item or service  
11                  and who does not have a contractual rela-  
12                  tionship with the plan or coverage for fur-  
13                  nishing such item or service.

14                  “(ii) PARTICIPATING PROVIDER.—The  
15                  term ‘participating provider’ means, with  
16                  respect to an item or service and a group  
17                  health plan or health insurance coverage  
18                  offered by a health insurance issuer, a phy-  
19                  sician or other health professional who is  
20                  licensed by the State involved to furnish  
21                  such item or service and who has a con-  
22                  tractual relationship with the plan or cov-  
23                  erage for furnishing such item or service.”.

24                  (b) NON-EMERGENCY SERVICES PERFORMED BY  
25                  NONPARTICIPATING PROVIDERS AT CERTAIN PARTICI-

1 PARTICIPATING FACILITIES.—Section 2719A of the Public Health  
2 Service Act (42 U.S.C. 300gg–19a) is amended by adding  
3 at the end the following new subsection:

4 “(e) NON-EMERGENCY SERVICES PERFORMED BY  
5 NONPARTICIPATING PROVIDERS AT CERTAIN PARTICI-  
6 PATING FACILITIES.—

7 “(1) IN GENERAL.—In the case of items or  
8 services (other than emergency services to which  
9 subsection (b) applies) furnished to a participant,  
10 beneficiary, or enrollee of a health plan (as defined  
11 in paragraph (2)(A)) by a nonparticipating provider  
12 (as defined in subsection (b)(2)(G)) during a visit at  
13 a participating health care facility (as defined in  
14 paragraph (2)(B)) (including imaging or laboratory  
15 services so furnished by a nonparticipating provider  
16 when ordered by a participating provider or after-  
17 emergency care furnished by a nonparticipating pro-  
18 vider in the case that the participant, beneficiary, or  
19 enrollee cannot travel without medical transport),  
20 with respect to such plan, the plan—

21 “(A) shall not impose on such participant,  
22 beneficiary, or enrollee a cost-sharing amount  
23 (expressed as a copayment amount or coinsur-  
24 ance rate) for such items and services so fur-  
25 nished that is greater than the cost-sharing



1 amount that would apply under such plan had  
2 such items or services been furnished by a par-  
3 ticipating provider;

4 “(B) shall pay to such provider furnishing  
5 such items and services to such participant,  
6 beneficiary, or enrollee, subject to subsection  
7 (f), the amount by which the commercially rea-  
8 sonable rate, as determined by the plan or  
9 issuer, for such services exceeds the cost-shar-  
10 ing amount imposed for such services (as deter-  
11 mined in accordance with subparagraph (A))  
12 and, if applicable, any amount to reconcile the  
13 difference between such rate so paid and the  
14 specified rate (determined under subsection  
15 (f)(1)) for such services; and

16 “(C) shall count toward any deductible or  
17 out-of-pocket maximums applied under the plan  
18 any cost-sharing payments made by the partici-  
19 pant, beneficiary, or enrollee with respect to  
20 such items and services so furnished in the  
21 same manner as if such cost-sharing payments  
22 were with respect to items and services fur-  
23 nished by a participating provider.

24 “(2) DEFINITIONS.—In this subsection and  
25 subsection (f):

1           “(A) HEALTH PLAN.—The term ‘health  
2 plan’ means a group health plan and health in-  
3 surance coverage offered by a health insurance  
4 issuer in the group or individual market.

5           “(B) PARTICIPATING HEALTH CARE FACIL-  
6 ITY.—

7           “(i) IN GENERAL.—The term ‘partici-  
8 pating health care facility’ means, with re-  
9 spect to an item or service and a group  
10 health plan or health insurance coverage  
11 offered by a health insurance issuer, a  
12 health care facility described in clause (ii)  
13 that has a contractual relationship with  
14 the plan or coverage for furnishing such  
15 item or service.

16           “(ii) HEALTH CARE FACILITY DE-  
17 SCRIBED.—A health care facility described  
18 in this clause is each of the following:

19           “(I) A hospital (as defined in  
20 1861(e) of the Social Security Act).

21           “(II) A critical access hospital  
22 (as defined in section 1861(mm) of  
23 such Act).

1                   “(III) An ambulatory surgical  
2                   center (as defined in section  
3                   1833(i)(1)(A) of such Act).

4                   “(IV) A laboratory.

5                   “(V) A radiology or imaging cen-  
6                   ter.

7                   “(VI) Any other facility that pro-  
8                   vides services that are covered under  
9                   a group health plan or health insur-  
10                  ance coverage.

11                  “(VII) Any other facility speci-  
12                  fied by the Secretary.”.

13                  (c) NEGOTIATION AND ARBITRATION PROCESS FOR  
14                  DETERMINING PRICES.—Section 2719A of the Public  
15                  Health Service Act (42 U.S.C. 300gg–19a), as amended  
16                  by subsection (b), is further amended by adding at the  
17                  end the following new subsection:

18                  “(f) NEGOTIATION AND ARBITRATION PROCESS.—

19                         “(1) SPECIFIED AMOUNT.—For purposes of  
20                         subsections (b) and (e) and this subsection, the spec-  
21                         ified amount determined under this subsection, with  
22                         respect to a health plan and nonparticipating pro-  
23                         vider for an item or service, is—

24                                 “(A) in the case the plan and provider  
25                                 enter into negotiations pursuant to paragraph

1 (2) and such negotiations are successful, the  
2 amount determined for such item or service  
3 pursuant to such negotiations; or

4 “(B) in the case the plans and provider  
5 enter into such negotiations but such negotia-  
6 tions are not successful, the reasonable amount  
7 determined for such item or service pursuant to  
8 the independent dispute resolution process  
9 under paragraph (3).

10 “(2) NEGOTIATIONS.—For purposes of sub-  
11 sections (b)(1)(C)(iii) and (e)(1)(B), in the case of  
12 a payment of a commercially reasonable rate made  
13 by a health plan to a nonparticipating provider pur-  
14 suant to such respective subsection for an item or  
15 service, the provider and plan may, not later than 30  
16 days after the date of such payment, negotiate an  
17 amount of payment (other than the commercially  
18 reasonable rate specified in such subsection) to be  
19 made for such item or service.

20 “(3) INDEPENDENT DISPUTE RESOLUTION.—

21 “(A) IN GENERAL.—If, by the end of such  
22 30-day period specified in paragraph (2), the  
23 plan and provider have not determined a nego-  
24 tiated amount for the payment involved, the  
25 plan or provider may initiate an independent

1 dispute resolution process under this paragraph  
2 to determine the amount of payment.

3 “(B) ESTABLISHMENT OF IDR.—

4 “(i) IN GENERAL.—Not later than  
5 January 1, 2021, the Secretary, in con-  
6 sultation with the Secretary of Labor, shall  
7 establish a process for resolving payment  
8 disputes between health plans and non-  
9 participating providers for purposes of de-  
10 termining amounts of payments to be  
11 made by the plans to the providers pursu-  
12 ant to subsections (b) and (e) (referred to  
13 in this section as the ‘IDR process’).

14 “(ii) ENTITIES.—An entity wishing to  
15 participate in the IDR process under this  
16 subsection shall request certification from  
17 the Secretary. The Secretary, in consulta-  
18 tion with the Secretary of Labor, shall de-  
19 termine eligibility of applicant entities, tak-  
20 ing into consideration whether the entity is  
21 unbiased and unaffiliated with health plans  
22 and providers and free of conflicts of inter-  
23 est, in accordance with the Secretary’s  
24 rulemaking on determining criteria for con-  
25 flicts of interest.

1 “(iii) APPLICABLE CLAIMS.—

2 “(I) IN GENERAL.—The IDR  
3 process shall be with respect to one or  
4 more Current Procedural Terminology  
5 (‘CPT’) codes.

6 “(II) BATCHING OF CLAIMS.—  
7 Claims may be batched if such  
8 claims—

9 “(aa) involve identical plan  
10 or issuer and provider or facility  
11 parties;

12 “(bb) involve claims with the  
13 same or related current proce-  
14 dural terminology codes relevant  
15 to a particular procedure; and

16 “(cc) involve claims that  
17 occur within 60 days of each  
18 other.

19 “(C) INDEPENDENT DISPUTE RESOLUTION  
20 PROCESS.—

21 “(i) TIMING.—In the case of an IDR  
22 entity that receives a request under this  
23 paragraph, with respect to a payment  
24 amount to be paid by a health plan to a  
25 nonparticipating provider—

1           “(I) the plan and provider may,  
2           during the 30-day period following the  
3           date of receipt of such request, submit  
4           any information or supporting docu-  
5           mentation to the IDR entity; and

6           “(II) the IDR entity shall, not  
7           later than 60 days after receiving  
8           such request, determine such amount.

9           “(ii) DETERMINATION OF AMOUNT.—

10           “(I) IN GENERAL.—The amount  
11           determined by the IDR entity under  
12           clause (i), with respect to a payment  
13           amount to be paid by a health plan to  
14           a nonparticipating provider for an  
15           item or service shall be—

16           “(aa) the initial charge for  
17           the item or service made by the  
18           provider or the commercially rea-  
19           sonable rate paid by the plan for  
20           the item or service under sub-  
21           sections (b)(1)(C)(iii) or  
22           (e)(1)(B), respectively, whichever  
23           is determined reasonable by the  
24           entity based on the factors de-  
25           scribed in subclause (III); or

1           “(bb) in the case neither  
2           such charge or such rate is deter-  
3           mined by the entity to be reason-  
4           able, the final offer submitted  
5           under subclause (II) that is de-  
6           termined more reasonable in ac-  
7           cordance with such subclause.

8           “(II) FINAL OFFERS.—For pur-  
9           poses of subclause (I)(bb), the health  
10          plan and the nonparticipating pro-  
11          vider party to the independent dispute  
12          resolution under this paragraph shall  
13          each submit to the IDR entity their  
14          final offer for an amount for the pay-  
15          ment that is subject to the dispute not  
16          later than 30 days after the IDR enti-  
17          ty determines under such subclause  
18          that neither the charge or rate de-  
19          scribed in subclause (I)(aa) were rea-  
20          sonable. Not later than 60 days after  
21          such date of such determination, such  
22          entity shall determine which of the 2  
23          final offers is more reasonable based  
24          on the factors described in subclause  
25          (III).



1           “(III) FACTORS.—For purposes  
2 of subclauses (I) and (II), the factors  
3 described in this subclause include, as  
4 relevant—

5           “(aa) commercially reason-  
6 able rates for comparable services  
7 or items in the same geographic  
8 area (which shall take into con-  
9 sideration in-network rates for  
10 that geographic area and not  
11 charges);

12           “(bb) the usual and cus-  
13 tomary cost of the item or service  
14 involved, determined as the 80th  
15 percentile of charges for com-  
16 parable items and services for the  
17 specialty involved in the geo-  
18 graphical area in which the item  
19 or service was furnished, as de-  
20 termined through reference to a  
21 medical claims database;

22           “(cc) other factors that may  
23 be submitted at the discretion of  
24 either party, which may in-  
25 clude—

1 “(dd) the level of training,  
2 education, experience, and quality  
3 and outcomes measurements of  
4 the nonparticipating provider;

5 “(ee) the circumstances and  
6 complexity of the particular dis-  
7 pute, including the time and  
8 place of the service;

9 “(ff) the provider’s quality  
10 and outcome metrics;

11 “(gg) the provider’s usual  
12 charge for comparable services  
13 with regard to patients in health  
14 care plans in which the provider  
15 is not participating;

16 “(hh) the individual patient  
17 characteristics; and

18 “(ii) other relevant economic  
19 and clinical factors.

20 “(IV) FINAL DECISIONS.—The  
21 amount that is determined to be the  
22 more reasonable amount under item  
23 (aa) or (bb) of subclause (I), as appli-  
24 cable, shall be the final decision of the  
25 IDR entity as to the amount the

1 health plan is required to pay the pro-  
2 vider.

3 “(V) EFFECT OF DETERMINA-  
4 TION.—A final determination of an  
5 IDR entity under subclause (IV)—

6 “(aa) shall be binding; and

7 “(bb) shall not be subject to  
8 judicial review, except in cases  
9 comparable to those described in  
10 section 10(a) of title 9, United  
11 States Code, as determined by  
12 the Secretary in consultation  
13 with the Secretary of Labor, and  
14 cases in which information sub-  
15 mitted by one party was deter-  
16 mined to be fraudulent.

17 “(iii) PRIVACY LAWS.—An IDR entity  
18 shall, in conducting an independent dispute  
19 resolution process under this paragraph,  
20 comply with all applicable Federal and  
21 State privacy laws.

22 “(iv) PUBLIC AVAILABILITY.—The  
23 reasonable amount determined by an IDR  
24 entity under this paragraph with respect to  
25 any claim shall not be confidential, except

1 that information submitted to the IDR en-  
2 tity shall be kept confidential. IDR entities  
3 may consider past decisions awarded by  
4 independent dispute entities during the  
5 independent dispute resolution process.

6 “(v) COSTS OF INDEPENDENT DIS-  
7 PUTE RESOLUTION PROCESS.—The non-  
8 prevailing party shall be responsible for  
9 paying all fees charged by the IDR entity.  
10 If the parties reach a settlement prior to  
11 completion of the IDR process, the costs of  
12 the independent dispute resolution process  
13 shall be divided equally between the par-  
14 ties.

15 “(vi) PAYMENT.—Any difference be-  
16 tween—

17 “(I) the amount determined to be  
18 paid by one party of the dispute reso-  
19 lution to another pursuant to this  
20 paragraph; and

21 “(II) the amounts already paid  
22 under subsection (b) or (e) before en-  
23 tering into the process under this  
24 paragraph,

1 shall be paid not later than 15 days after  
2 the date on which the entity makes a de-  
3 termination with respect to such amount.

4 “(D) PUBLICATION.—The Secretary shall  
5 publish aggregated results of the independent  
6 dispute resolution by geographic region in order  
7 to give more guidance to providers and health  
8 plans.”.

9 (d) PREVENTING CERTAIN CASES OF BALANCE  
10 BILLING.—Section 1128A of the Social Security Act (42  
11 U.S.C. 1320a–7a) is amended by adding at the end the  
12 following new subsections:

13 “(t)(1) Subject to paragraph (3), in the case of an  
14 individual with benefits under a health plan or health in-  
15 surance coverage offered in the group or individual market  
16 who is furnished on or after January 1, 2021, emergency  
17 services with respect to an emergency medical condition  
18 during a visit at an emergency department of a hospital—

19 “(A) if the emergency department of a hospital  
20 holds the individual liable for a payment amount for  
21 such emergency services so furnished that is more  
22 than the cost-sharing amount for such services (as  
23 determined in accordance with section  
24 2719A(b)(1)(C)(ii) of the Public Health Service  
25 Act); or

1           “(B) if any health care provider holds such in-  
2           dividual liable for a payment amount for an emer-  
3           gency service furnished to such individual by such  
4           provider with respect to such emergency medical  
5           condition and visit for which the individual receives  
6           emergency services at the hospital or emergency de-  
7           partment that is more than the cost-sharing amount  
8           for such services furnished by the provider (as deter-  
9           mined in accordance with section 2719A(b)(1)(C)(ii)  
10          of the Public Health Service Act),

11 the hospital, emergency department or health care pro-  
12 vider, respectively, shall be subject, in addition to any  
13 other penalties that may be prescribed by law, to a civil  
14 money penalty of not more than an amount determined  
15 appropriate by the Secretary for each specified claim.

16          “(2) The provisions of subsections (c), (d), (e), (g),  
17 (h), (k), and (l) shall apply to a civil money penalty or  
18 assessment under paragraph (1) or subsection (u) in the  
19 same manner as such provisions apply to a penalty, assess-  
20 ment, or proceeding under subsection (a).

21          “(3) Paragraph (1) shall not apply to an emergency  
22 department of a hospital or a provider, with respect to  
23 items or services furnished to a participant, beneficiary,  
24 or enrollee of a health plan or health insurance coverage  
25 offered by a health insurance issuer, if the emergency de-

1 department of the hospital or the provider, respectively, re-  
2 imburses such participant, beneficiary, or enrollee any  
3 amount for such an item or service that is more than the  
4 cost-sharing amount for such item or service (as deter-  
5 mined in accordance with section 2719A(e)(1)(A)) not  
6 later than 30 days after the date the emergency depart-  
7 ment of the hospital or provider, respectively, knew or  
8 should have known such excess payment was in violation  
9 of this subsection.

10 “(4) In this subsection and subsection (u):

11 “(A) The terms ‘emergency medical condition’  
12 and ‘emergency services’ have the meanings given  
13 such terms, respectively, in section 2719A(b)(2) of  
14 the Public Health Service Act.

15 “(B) The terms ‘group health plan’, ‘health in-  
16 surance issuer’, and ‘health insurance coverage’ have  
17 the meanings given such terms, respectively, in sec-  
18 tion 2791 of the Public Health Service Act.

19 “(u)(1) Subject to paragraph (2), in the case of an  
20 individual with benefits under a health plan or health in-  
21 surance coverage offered in the group or individual market  
22 who is furnished on or after January 1, 2021, items or  
23 services (other than emergency services to which sub-  
24 section (t) applies) during an episode of care (as defined  
25 by the Secretary) at a participating health care facility

1 by a nonparticipating provider (including imaging or lab-  
2 oratory services so furnished by a nonparticipating pro-  
3 vider when ordered by a participating provider or after-  
4 emergency care furnished by a nonparticipating provider  
5 in the case that the participant, beneficiary, or enrollee  
6 cannot travel without medical transport), if such non-  
7 participating provider holds such individual liable for a  
8 payment amount for such an item or service furnished by  
9 such provider that is more than the cost-sharing amount  
10 for such item or service (as determined in accordance with  
11 section 2719A(e)(1)(A) of the Public Health Service Act),  
12 such provider shall be subject, in addition to any other  
13 penalties that may be prescribed by law, to a civil money  
14 penalty of not more than an amount determined appro-  
15 priate by the Secretary for each specified claim.

16       “(2) Paragraph (1) shall not apply to a nonpartici-  
17 pating provider, with respect to items or services furnished  
18 by the provider to a participant, beneficiary, or enrollee  
19 of a health plan or health insurance coverage offered by  
20 a health insurance issuer, if the provider reimburses such  
21 participant, beneficiary, or enrollee any amount for such  
22 an item or service that is more than the cost-sharing  
23 amount for such item or service (as determined in accord-  
24 ance with section 2719A(e)(1)(A)) not later than 30 days



1 after the date the provider knew or should have known  
 2 such excess payment was in violation of this subsection.

3 “(3) For purposes of this subsection, the terms ‘non-  
 4 participating provider’ and ‘participating health care facil-  
 5 ity’ have such meanings given such terms under sub-  
 6 sections (b)(2) and (e)(2), respectively, of section 2719A  
 7 of the Public Health Service Act.”

8 (e) EFFECTIVE DATE.—The amendments made by  
 9 this section shall apply with respect to plan years begin-  
 10 ning on or after January 1, 2021.

11 **SEC. 3. TRANSPARENCY REGARDING IN-NETWORK AND**  
 12 **OUT-OF-NETWORK DEDUCTIBLES.**

13 (a) IN GENERAL.—Subpart II of part A of title  
 14 XXVII of the Public Health Service Act (42 U.S.C. 300gg  
 15 et seq.) is amended by adding at the end the following:

16 **“SEC. 2729A. TRANSPARENCY REGARDING IN-NETWORK**  
 17 **AND OUT-OF-NETWORK DEDUCTIBLES.**

18 “(a) IN GENERAL.—A group health plan or a health  
 19 insurance issuer offering group or individual health insur-  
 20 ance coverage and providing or covering any benefit with  
 21 respect to items or services shall include, in clear writing,  
 22 on any plan or insurance identification card issued to en-  
 23 rollees in the plan or coverage the amount of the in-net-  
 24 work and out-of-network deductibles and the out-of-pocket  
 25 maximum limitation that apply to such plan or coverage.

1       “(b) GUIDANCE.—The Secretary, in consultation  
2 with the Secretary of Labor, shall issue guidance to imple-  
3 ment subsection (a).”.

4       (b) EFFECTIVE DATE.—The amendment made by  
5 subsection (a) shall apply with respect to plan years begin-  
6 ning on or after the date that is one year after the date  
7 of the enactment of this Act.

8 **SEC. 4. TRANSPARENCY FOR IN-NETWORK PATIENTS.**

9       Subpart II of part A of title XXVII of the Public  
10 Health Service Act (42 U.S.C. 300gg et seq.), as amended  
11 by section 3, is further amended by adding at the end the  
12 following:

13 **“SEC. 2729B. TRANSPARENCY FOR IN-NETWORK PATIENTS.**

14       “(a) STANDARDS.—Not later than January 1, 2021,  
15 the Secretary shall, through rulemaking, establish trans-  
16 parency standards to provide better information to individ-  
17 uals who are enrolled in group health plans or health in-  
18 surance coverage offered in the individual or group market  
19 (as such terms are defined in section 2791 of the Public  
20 Health Service Act (42 U.S.C. 300gg–91)) about which  
21 health care providers are participating in the network of  
22 the plan or coverage in which such an individual is en-  
23 rolled. Such standards shall at a minimum provide for the  
24 following:

1           “(1) Such plans and coverage offer provider di-  
2           rectories online and in print.

3           “(2) Annual audits of such provider directories,  
4           as specified by the Secretary.

5           “(3) Monthly updates of such online directories.

6           “(b) GUIDANCE.—Beginning January 1, 2022, a  
7           group health plan or a health insurance issuer offering  
8           group or individual health insurance coverage shall be in  
9           compliance with the standards established pursuant to  
10          subsection (a).”.

11          **SEC. 5. REPORTING REQUIREMENTS.**

12          Subpart II of part A of title XXVII of the Public  
13          Health Service Act (42 U.S.C. 300gg et seq.), as amended  
14          by sections 3 and 4, is further amended by adding at the  
15          end the following:

16          **“SEC. 2729C. TRANSPARENCY REQUIREMENTS.**

17          “(a) IN GENERAL.—Each group health plan and  
18          health insurance issuer offering group or individual health  
19          insurance coverage shall annually report (beginning for  
20          plan year 2021) to the Secretary and the Secretary of  
21          Labor, with respect to the applicable plan or coverage for  
22          the applicable plan year—

23                  “(1) the total claims that were submitted by in-  
24                  network health care providers with respect to enroll-  
25                  ees under the plan or coverage, and the number of

1 such claims that were paid and the number of such  
2 claims that were denied;

3 “(2) the total claims that were submitted by  
4 out-of-network health care providers with respect to  
5 enrollees under the plan or coverage, and the num-  
6 ber of such claims that were paid and the number  
7 of such claims that were denied;

8 “(3) with respect to each out-of-network claim,  
9 the out-of-pocket costs to the enrollee for the serv-  
10 ices;

11 “(4) the number of out-of-network claims re-  
12 ported under paragraph (2) that are for emergency  
13 services; and

14 “(5) the number of out-of-network claims re-  
15 ported under paragraph (2) that relate to care at in-  
16 network hospitals or facilities provided by out-of-net-  
17 work providers.

18 “(b) CLARIFICATION.—The information required to  
19 be submitted under this section shall be in addition to the  
20 information required to be submitted under section  
21 2715A.”.

22 **SEC. 6. BILLING STATUTE OF LIMITATIONS.**

23 Notwithstanding any other provision of law, a health  
24 care provider may not seek reimbursement from an indi-  
25 vidual for a service furnished by such provider to such in-

1 individual more than a year after such date of service. Any  
2 provider that bills an individual in violation of the previous  
3 sentence shall be subject to a civil monetary penalty in  
4 such amount as specified by the Secretary of Health and  
5 Human Services.

6 **SEC. 7. APPLICATION.**

7 (a) NON-APPLICATION IN CASES OF STATES WITH  
8 CERTAIN BALANCE BILLING LAWS.—Section 2719A of  
9 the Public Health Service Act (42 U.S.C. 300gg–19a) is  
10 amended by adding at the end the following new sub-  
11 section:

12 “(g) In any case in which a State has in effect a law  
13 or regulation that prohibits balance billing or otherwise  
14 provides an alternate method for resolving a dispute be-  
15 tween a health plan and provider for determining com-  
16 pensation for services described in subsections (b), (e), or  
17 (f), the provisions of such law and not the provisions of  
18 this Act shall apply to health plans (except self-insured  
19 group health plans that are not subject to State insurance  
20 regulation), health care providers, and individuals in such  
21 State so long as such law does not require an individual  
22 to pay more in cost-sharing than the amount that would  
23 otherwise be required of such individual under this sec-  
24 tion.”.

25 (b) APPLICATION TO FEHB.—

1           (1) IN GENERAL.—Section 8902 of title 5,  
2           United States Code, is amended by adding at the  
3           end the following new subsection:

4           “(p) Each contract under this chapter shall require  
5           the carrier to comply with requirements described in the  
6           provisions of subsections (b), (e), and (f) of section 2719A  
7           of the Public Health Service Act and sections 2729A and  
8           2729B of such Act in the same manner as those provisions  
9           apply to a groups health plan or health insurance issuer  
10          offering health insurance coverage, as described in such  
11          sections.”.

12          (2) EFFECTIVE DATE.—The amendment made  
13          by this subsection shall apply with respect to con-  
14          tracts entered into or renewed for contract years be-  
15          ginning at least one year after the date of enactment  
16          of this Act.

17       **SEC. 8. STUDIES BY SECRETARIES OF HEALTH AND HUMAN**  
18                               **SERVICES AND OF LABOR.**

19          (a) IMPACT STUDY.—Not later than 3 years after the  
20          date of enactment of this Act, the Secretary of Health and  
21          Human Services, in consultation with the Secretary of  
22          Labor, shall conduct a study of the effects of this Act (in-  
23          cluding the amendments made by this Act), and submit  
24          to Congress (and make public) a report on the findings

1 of such study, which shall include information and anal-  
2 ysis on—

3 (1) the financial impact on patient responsi-  
4 bility for health care spending and overall health  
5 care spending;

6 (2) the incidence and prevalence of the delivery  
7 of unanticipated out-of-network health care services,  
8 in the cases of emergency services and in the cases  
9 of care at in-network hospitals or facilities provided  
10 by out-of-network providers;

11 (3) the adequacy of provider networks offered  
12 by health plans and health insurance issuers (as  
13 such terms are defined in section 2791 of the Public  
14 Health Service Act (42 U.S.C. 300gg–91));

15 (4) a comparison of the different claims data-  
16 bases used and the impact of using such databases  
17 on reimbursement rates;

18 (5) the number of bills that are settled through  
19 negotiations pursuant to subsection (f)(2) of section  
20 2719A of the Public Health Service Act (42 U.S.C.  
21 300gg–19a), as added by section 2, and the number  
22 of bills that go to the independent dispute resolution  
23 process under subsection (f)(3) of such section, as so  
24 added;

1           (6) the administrative cost of such independent  
2           dispute resolution process; and

3           (7) the estimated impact of such independent  
4           dispute resolution process on health insurance pre-  
5           miums and deductibles.

6           (b) BILLING FEASIBILITY STUDY.—Not later than 3  
7           years after the date of the enactment of this Act, the Sec-  
8           retary of Health and Human Services shall conduct, and  
9           submit to Congress (and make public), a feasibility study  
10          on the provision of a single bill for all services provided  
11          for a single episode of care, as defined by the Secretary.

12       **SEC. 9. REGULATIONS.**

13          Not later than one year after the date of the enact-  
14          ment of this Act, the Secretary of Labor and the Secretary  
15          of Health and Human Services shall promulgate regula-  
16          tions pertaining to carry out the provisions (including  
17          amendments made by) this Act.

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